TOLL ROADS—TACOMA-SEATTLE-EVERETT.

An Act to facilitate vehicular traffic in the state of Washington by providing for the acquisition, construction, improvement, extension, reconstruction, maintenance, repair and operation of toll road projects by the Washington toll bridge authority; defining the powers and duties of the Washington toll bridge authority, cities, towns and other political subdivisions and agencies of the state with respect to such toll road projects; specifically authorizing and establishing the location of the Tacoma-Seattle-Everett toll road project and pledging a portion of the excise tax on motor vehicle fuels to assist the financing thereof; providing for the regulation of traffic on toll road projects and prescribing penalties for the violation thereof; providing for the financing of toll road projects by the issuance of bonds, warrants, and other obligations by the Washington toll bridge authority, and providing for the terms and security of such bonds, warrants and other obligations; providing for the collection of tolls and charges to pay the cost of acquisition, construction, improvement, extension, reconstruction, maintenance, repair and operation of toll road projects and to pay such bonds, warrants and other obligations, and the interest thereon; providing a procedure for determining the validity of such bonds; providing for the closure or relocation of state highways, city streets and county roads intersecting such toll road projects; vesting exclusive jurisdiction in the state over such toll road projects within cities; authorizing the exercise of the power of condemnation in connection with toll road projects; repealing sections 7 and 8, chapter 220, Laws of 1953, sections 1, 2 and 3, chapter 183, Laws of 1953, and RCW 47.56.075, 47.56.077, 47.56.380, 47.56.390 and 47.56.400; and declaring an emergency.

Be it enacted by the Legislature of the State of Washington:

Purpose.

SECTION 1. In order to facilitate vehicular traffic and remove the present handicaps and hazards on the congested highways in the state of Washington, and to provide for the construction of modern express highways embodying such safety devices as the Washington toll bridge authority shall, in its discretion, determine to be feasible and as may be
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approved by the Washington state highway commission, including center divisions, ample shoulder widths, long-sight distances, multiple lanes in each direction and grade separations at intersections with highways, streets, roads and railroads; the Washington toll bridge authority is hereby authorized and empowered to acquire, construct, improve, extend, reconstruct, maintain, repair and operate toll road projects (as hereinafter defined) at the locations hereinafter established, and at such other locations as shall be established by law, and to issue bonds, warrants or other obligations payable from revenues and other funds available therefor to finance the costs of acquisition, construction, improvement, extension, reconstruction, maintenance, repair and operation of such toll road projects.

Sec. 2. As used in this act the following words and terms shall have the following meanings, unless the context shall indicate another or different meaning or intent:

(1) “Authority” means the Washington toll bridge authority or, if said authority be abolished the board, authority, body, commission or individual succeeding to its principal functions, or to whom the powers given by this act to the authority shall be given by law.

(2) “Commission” means the Washington state highway commission or if said commission be abolished, the board, authority, body, commission or individual succeeding to its principal functions, or to whom the powers given by this act to the commission shall be given by law.

(3) “Toll road project” or “project” means any express highway, superhighway or motorway, or any portion thereof, at such locations and between such termini as herein established or as may hereafter be established by law, and acquired or to be acquired or constructed or to be constructed under

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the provisions of this act by the authority, over which abutters have no easement or right of light, air or access by reason of the fact that their properties abut thereon; and shall include, but not be limited to, all bridges, tunnels, overpasses, underpasses, interchanges, traffic circles, connecting highways, service roads, grade separations, entrance plazas, approaches, toll houses, service areas, service stations, parking lots, service facilities, communication facilities, and administration, storage and other buildings which the authority may deem necessary for the operation of such toll road-project; together with all property, rights, easements and interests which may be acquired by the authority for the construction, improvement, extension, reconstruction, maintenance, repair or operation of such project. Each toll road project may be separately designated by name or number and may be constructed, extended, improved or reconstructed in such sections or stages as the authority may from time to time determine.

(4) "Public highway" means and shall include any public highway, road or street in the state, whether maintained by the state or by any county, city, town, or other municipal corporation or political subdivision.

(5) "Feeder road" means any road which, in the opinion of the authority, is necessary to create or facilitate access to a toll road project.

(6) "Cost" as applied to any toll road project, or any extension, improvement or reconstruction thereof, means the cost of construction, the cost of acquisition of all lands, rights of way, property, rights, easements and interests acquired by the authority for such construction, the cost of demolishing, removing or relocating any buildings or structures on land so acquired, including the cost of acquiring any lands to which such buildings or struc-
tures may be moved, the cost of diverting highways, closing, rebuilding or relocating city streets, county roads and public utilities, the cost of interchange of highways, access roads to private property including the cost of land or easements therefor, the cost of all machinery and equipment, financing charges, interest prior to and during construction and for such period thereafter as the authority may in its discretion, determine, the cost of traffic estimates and of engineering and legal expenses, plans, specifications, surveys, estimates of costs and revenues, other expenses necessary or incident to determining the feasibility or practicability of constructing any such project, administrative expense, and such other expense as may be necessary or incident to the construction of the project, the financing of such construction and the placing of the project in operation, and all other expenses as may be necessary or incident to the carrying out of the purposes of this act.

All preliminary expenses or obligations heretofore or hereafter incurred by the authority or the commission in connection with the planning or construction of a toll road project, whether previously paid or not, shall be deemed a part of the cost of such toll road project; all moneys advanced from the motor vehicle fund of the state shall be repaid to such fund and all moneys advanced from any other fund or source may be repaid, either from the proceeds from the sale of bonds in connection with the project or from revenues thereof after payment of principal and interest on the bonds. After all bonds on the project and interest on such bonds have been fully paid, the authority may continue to collect tolls for the use of the toll road for the purpose of reimbursing the motor vehicle fund for moneys advanced for the project and to repay moneys advanced from any other fund or source for the project.

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"Bonds" defined. (7) "Bonds" mean the bonds, warrants, temporary or interim bonds, interim receipts or other obligations issued by the authority pursuant to the provisions of this act.

"Revenues" defined. (8) "Revenues" mean all tolls, rates, rentals, fees, charges and other income derived or to be derived from the operation of a toll road project, or moneys received by reason of its construction.

"Owner" defined. (9) "Owner" means and shall include all individuals, copartnerships, associations, private or municipal corporations and all political subdivisions and instrumentalities of the state, having any title or interest in any property, rights, easements, and interests authorized to be acquired by this act.

Sec. 3. The authority in carrying out the provisions of this act shall have, in addition to the powers now conferred upon it by other laws not inconsistent with the provisions of this act, the following powers:

(1) To adopt bylaws for the regulation of its affairs and the conduct of its business;

(2) To maintain an office at such place or places within the state as it may designate;

(3) To sue and be sued in its own name, and to plead and be impleaded;

(4) To acquire, construct, improve, extend, reconstruct, maintain, repair, police and operate toll road projects; and to establish rules and regulations for the use of such projects;

(5) To issue bonds, warrants or other obligations of the authority, and to provide for the rights of the holders thereof as provided in this act;

(6) To fix and revise from time to time and charge and collect tolls or other charges for transit over or use of any toll road project acquired or constructed by it;

(7) To acquire in the name of the state, by purchase, contract, lease, gift, or by any other means, or by the exercise of the power of eminent domain,
and to hold, rent, lease, sell or otherwise dispose of
on such terms and conditions as the authority may
deem proper, any real or personal property, or any
rights or interests therein including, but not limited
to, rights of way, franchises, easements and other
interests in land or rights to the use thereof, as it
may deem necessary, proper or convenient to the
performance of any of its duties and the exercise of
any of its powers under this act;

(8) To locate and designate, and to establish,
limit and control such points of ingress to and egress
from each project as may be necessary or desirable
in the judgment of the authority to insure the proper
operation and maintenance of such toll road project,
and to prohibit entrance to such toll road project
from any point or points not so designated;

(9) To make and enter into all contracts and
agreements necessary or incidental to the perform-
ance of its duties and the execution of its powers
under this act;

(10) To construct, improve, extend, reconstruct,
maintain, repair and operate any feeder road or
any public highway connecting parts of a toll road
project or two or more toll road projects which in
the opinion of the authority will increase the use of
a project or projects, to take over for maintenance,
repair and operation any existing public highway as
a feeder road, and to realign any such existing public
highway and build additional sections of road over
new alignment in connection with such existing pub-
lic highways;

(11) To make and enter into such contracts and
agreements as may be necessary for the construc-
tion, improvement, extension, reconstruction, main-
tenance, repair and operation of any feeder road by
the state or any county, city, town or other munici-
pal corporation or political subdivision thereof,
acting either alone or together with the authority,
and to grant or provide all or part of the funds for such construction, improvement, extension, reconstruction, maintenance, repair or operation of such feeder road.

(12) To appoint such additional officers and employ such consulting engineers, accountants, real estate appraisers, construction and financial experts or consultants, superintendents, managers and other employees and agents as the authority deems advisable and as may be necessary in its judgment; to fix their compensation; and to promote and discharge such officers, employees and agents all without regard to the provisions of any other law; to pay the salaries or fees of any attorneys who may be assigned to the authority under the provisions of existing law; and to reimburse the counties and the state general fund for the salaries and expenses of any additional judges and court personnel appointed pursuant to chapter —, Laws of 1955, (H. B. 578).

Note: H. B. 578 failed to pass.

(13) To receive and accept from the United States of America or any federal agency, grants and contributions for or in aid of the acquisition, construction, financing, improvement, extension, reconstruction, maintenance or repair of any toll road project, and to receive and accept aid or contributions from any source of either money, property, labor or other things of value, to be held, used and applied only for the purposes for which such grants and contributions may be made; and

(14) To do all acts and things necessary or convenient to carry out the powers and duties expressly provided in this act.

Nothing contained in this act shall be construed to authorize or empower the authority to acquire state property by the exercise of the power of eminent domain.

Sec. 4. (1) The authority shall have power to
construct and reconstruct traffic circles, interchanges and grade separations at intersections of any toll road project with public highways, railroads and public utility facilities and to change and adjust the lines and grades of such highway so as to accommodate the same to the design of such grade separations.

(2) If the authority shall find it necessary in the construction, enlargement, or improvement of any portion of a toll road project, to vacate or change the location of any portion of any public highway, railroad or public utility facility, it may cause the same to be reconstructed at such location as the owner thereof and the authority shall determine, and of substantially the same type and condition as the original public highway, railroad, or public utility facility.

The cost of such reconstruction, relocation, removal, change and adjustment of lines and grades and change in the location of any such public highway, railroad or public utility facility, as well as the cost of any damages incurred thereby as set forth in (1) and (2) above, may, in the discretion of the authority, be ascertained and paid as a part of the cost of such toll road project: Provided, however, That as to the Tacoma-Seattle-Everett toll road project specifically authorized in section 23 of this act, regardless of the provisions of existing agreements or franchises, the cost of such reconstruction, relocation, removal, change and adjustment of lines and grades, and change in the location of any such public highway, railroad, or public utility facility, as well as the cost of any damage incurred thereby as set forth in (1) and (2) above, may, in the discretion of the authority, be ascertained and paid as a part of the cost of such toll road project; and in all other cases such costs shall be ascertained and paid as a part of the cost of such toll road project.
The state shall have title, and through the authority, exclusive jurisdiction and control to and over such toll road projects regardless of the location thereof.

Any intersecting public highway not made a part of a toll road project, and unless other provision for such intersection shall be made by the authority, shall be deemed closed at the right of way line of such toll road project by the designation and construction of such toll road project, and without the consent of any other party, municipal corporation, political subdivision or owner or the necessity of any legal proceedings for such closing, notwithstanding any provision of law to the contrary.

In addition to the foregoing powers, the authority and the commission and the authorized agents and employees of either, after notice, may enter upon any lands, waters and premises in the state for the purpose of making surveys, soundings, drillings and examinations as are necessary or proper for the purposes of this act and such entry shall not be deemed a trespass, nor shall an entry for such purposes be deemed an entry under any condemnation proceedings which may be then pending: Provided, That before entering upon the premises of any railroad, notice shall be given to the superintendent of such railroad involved at least five days in advance of such entry: And provided further, That no survey, sounding, drilling and examination shall be made between the rails, or so close to a railroad track as would in any manner interfere with the safe operation thereof.

The authority shall make reimbursement for any actual damage resulting to such lands, waters and premises and to private property located in, on, along, over or under such lands, waters and premises as a result of such activities. The state hereby consents to the use of all lands owned by it, includ-
ing lands lying under water, which are necessary for
the construction or operation of any toll road proj-
et, provided adequate compensation is paid for such
use and provided any actual public use thereof is
otherwise protected.

(6) The authority shall also have power to make
reasonable regulations for the installation, construc-
tion, maintenance, repair, renewal, relocation and
removal of tracks, pipes, pipelines, mains, conduits,
cables, wires, towers, poles and other equipment and
appliances, herein called "public utility facilities", in,
on, along, over or under any completed toll road
project. Such regulation shall provide that when-
ever the authority shall determine that it is neces-
sary that any such public utility facilities which now
are, or hereafter may be located in, on, along, over or
under any such project should be relocated in
such project, or should be removed from such pro-
ject, the owner or operator of such facilities shall re-
locate or remove the same in accordance with the
order of the authority: Provided, That the cost and
expense of such relocation or removal, including the
cost of installing such facilities in a new location or
new locations, and the cost of any lands, or any rights
or interests in lands, and any other rights, acquired
to accomplish such relocation or removal may be
ascertained and paid by the authority as a part of
the cost of such project if the authority shall in its
discretion determine such payment by the authority
to be necessary or desirable.

Sec. 5. (1) All counties, cities, towns and other
municipal corporations, political subdivisions and all
public agencies, bodies, authorities and commis-
sions of the state, notwithstanding any contrary pro-
vision of law, are hereby authorized and empowered
to lease, lend, grant or convey to the authority at its
request upon such terms and conditions as the proper
authorities of such counties, cities, towns, other mu-

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municipal corporations, political subdivisions or public agencies, bodies, authorities and commissions of the state may deem reasonable and fair and without the necessity for an advertisement, order of court or other action or formality, other than the regular and formal action of the authorities concerned, any real property which may be necessary or convenient to the effectuation of the purposes of this act, including public highways and feeder roads and other real property already devoted to public use.

(2) By resolution of its governing body, any county, city, town, or other municipal corporation or political subdivision may covenant and agree with the authority as to the laying out, construction, or continuance of use and maintenance of any public highway, connecting with or contributing vehicular traffic to any toll road project, and any county, city, town or other municipal corporation or political subdivision may covenant and agree with the authority for the construction, maintenance and operation by it of any such public highway or any approach to such project, or for the payment by it of all or any part of the expense of such construction, maintenance and operation. Every such covenant or agreement by a county, city, town or other municipal corporation or political subdivision shall be and constitute a valid and legally binding obligation of such county, city, town, or other municipal corporation or political subdivision and shall be deemed to be made with and for the benefit of, and shall be enforcible by, the holders of bonds of the authority, as well as the authority.

Sec. 6. The authority is hereby authorized and empowered to acquire in the name of the state, by the exercise of the power of eminent domain, any lands, property, rights, rights of way, franchises, easements and other property, including public lands, parks, playgrounds, cemeteries, reservations,
public highways or parkways, or parts thereof or rights therein, of any person, co-partnership, association, railroad, public service, public utility or other corporation, or municipal corporation, political subdivision, public agency, body, authority or commission, or other owner, deemed necessary or convenient for the construction, improvement, extension, reconstruction, or the efficient operation of any toll road project or necessary in the restoration of public or private property damaged or destroyed. Such proceedings shall be in accordance with and subject to the provisions of any and all laws applicable to the exercise of the power of eminent domain by the state and shall taken precedence over any and all civil actions: Provided, That it shall not be necessary to allege or prove any offer to purchase or inability to agree with the owners thereof for the purchase of any such property in said proceedings.

Sec. 7. Each feeder road or section thereof acquired, constructed or taken over in connection with a toll road project by the authority shall, for all purposes of this act, be deemed to constitute part of such project, except that no toll shall be charged for transit between points on any public highway taken over as a feeder road. The authority may turn back to the public body from which acquired (1) any public highway taken over as a feeder road from any public body or (2) any feeder road or section thereof constructed upon a new alignment in substitution for the previous alignment of a public highway so taken over.

Sec. 8. (1) The authority shall have the power and is hereby authorized from time to time to issue its negotiable bonds for any of its purposes in connection with the construction, improvement, extension, reconstruction, repair, maintenance and operation of toll road projects, including the payment of

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part or all of the cost of any one or more toll road projects and the payment, funding or refunding of principal, interest, or redemption premiums on any bonds, warrants or other obligations issued by it whether the bonds, warrants or other obligations to be funded or refunded have or have not matured.

(2) The principal and interest on such bonds shall be payable out of any moneys or revenues of the authority available under the provisions of this act, subject only to any agreements with the holders of particular bonds pledging any particular moneys or revenues.

(3) All bonds issued by the authority under this act shall be negotiable instruments under the laws of the state of Washington.

(4) Prior to the preparation of definitive bonds, the authority may issue its temporary or interim bonds or receipts, with or without coupons, exchangeable for definitive bonds when such bonds shall have been executed and are available for delivery.

(5) Bonds shall be authorized by resolution of the authority and shall bear such dates, mature at such times, bear interest at such rate or rates not exceeding six per centum per annum, be in such denominations, be in such form either coupon or registered, carry such registration and reconversion privileges, be payable in such medium of payment and at such place or places, and be subject to such terms of redemption with or without premium, as such resolution or resolutions may provide.

(6) All bonds shall be signed by the member of the authority who is state auditor, and countersigned by the governor, and any interest coupons appertaining thereto shall bear the signature of the state auditor. The countersignature of the governor on such bonds, and the signature of the state auditor on such coupons, may be their printed or litho-
grapheographed facsimile signature. In case any officer whose signature or facsimile of whose signature shall appear on any bonds or coupons shall cease to be such officer before delivery of such bonds, such signature or such facsimile shall nevertheless be valid and sufficient for all purposes, the same as if he had remained in office until such delivery.

(7) All bonds issued and sold pursuant to this act shall be sold on sealed bids to the highest and best bidder after such advertising for bids as the authority deems proper. The authority may reject any and all bids and may thereafter sell the bonds at private sale, but not at a price below that of the best bid which was rejected; or it may readvertise for bids.

(8) Any resolution of the authority authorizing the issuance of bonds may appoint a trustee or trustees, a paying agent or paying agents, or such other fiduciaries as the authority may deem necessary. Any trustee, paying agent and other fiduciary so appointed may be any trust company or bank having trust powers within or without the state, and the authority shall have power to determine and contract with respect to the powers, functions, duties and compensation of any such trustee, paying agent or other fiduciary notwithstanding any other provision of law.

Sec. 9. (1) In order to secure the payment of its bonds, the authority shall have power in the resolution authorizing the issuance thereof, or in the trust agreement securing such bonds (which shall constitute a contract with the holders thereof):

(a) to pledge all or any part of its revenues to which its right then exists or may thereafter come into existence, and the moneys derived therefrom, and the proceeds of bonds;

(b) to covenant against pledging all or any part of its revenues, or against mortgaging all or any part

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of its real or personal property then owned or thereafter acquired, or against permitting or suffering any lien on such revenues or property; to covenant with respect to limitations on any right to sell, lease or otherwise dispose of any toll road project or any part thereof, or any property of any kind;

(c) to covenant as to the bonds to be issued and the limitations thereon and the terms and conditions thereof and as to the custody, application, investment and disposition of the proceeds thereof, and to covenant as to the issuance of additional bonds or as to limitations on the issuance of additional bonds and on the incurring of other debts by it;

(d) to covenant as to the payment of the principal of or interest on the bonds, or any other obligations, as to the sources and methods of such payment, as to the rank or priority of any such bonds, or obligations with respect to any lien or security or as to the acceleration of the maturity of any such bonds or obligations;

(e) to provide for the replacement of lost, destroyed or mutilated bonds;

(f) to covenant against extending the time for the payment of bonds or interest thereon;

(g) to covenant as to the redemption of bonds and privileges of exchange thereof for other bonds of the authority;

(h) to covenant as to the rates of toll and other charges to be established and charged, the amount to be raised each year or other period of time by tolls or other revenues, and as to the use and disposition to be made thereof; to create or authorize the creation of special funds or moneys to be held in pledge or otherwise for construction, operating expenses, payment or redemption of bonds, reserves or other purposes and to covenant as to the use and disposition of the moneys held in such fund;
(i) to establish the procedure, if any, by which the terms of any contract or covenant with or for the benefit of the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given;

(j) to covenant as to the maintenance of its real and personal property, the replacement thereof, the insurance to be carried thereon, and the use and disposition of insurance moneys;

(k) to provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation; to prescribe the events of default and the terms and conditions upon which any or all of the bonds shall become or may be declared due and payable before maturity and the terms and conditions upon which any such declaration and its consequences may be waived;

(l) to vest in a trustee or trustees such property, rights, powers and duties in trust for the holders of bonds as the authority may determine; to limit or abrogate the rights of the holders of such bonds to appoint such trustee, or to limit the rights, duties and powers of such trustee;

(m) to limit the rights of holders of bonds to enforce any pledge or covenant securing the bonds; and

(n) to make covenants other than, and in addition to, the covenants herein expressly authorized, of like or different character; and to make such covenants to do such acts and things as may be necessary, convenient, or desirable in order to better secure the bonds, or which, in the absolute discretion of the authority, will tend to make the bonds more marketable, notwithstanding that such covenants, acts or things may not be enumerated herein.

(2) Any pledge of revenues or other moneys made by the authority shall be valid and binding.
from the time when the pledge is made; the revenues or other moneys so pledged and thereafter received by the authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be filed or recorded except in the records of the authority. Resolutions providing for the issuance of bonds shall not convey or mortgage any toll road project or any part thereof.

(3) Bonds may be issued under the provisions of this act by the authority without obtaining the consent of any department, division, commission, board, bureau, agency, or officer of the state, and without any other proceeding or the happening of any other conditions or things than those proceedings, conditions or things which are specifically required by this act.

(4) The authority shall not have power to mortgage the real property of any toll road project.

(5) Moneys of the authority or moneys held in pledge or otherwise for the payment of bonds or in any way to secure bonds and deposits of such moneys may be secured in such manner as the authority may require and it shall be lawful for all banks and trust companies incorporated under the laws of the state which may act as depositary of any such deposits to furnish such indemnifying bonds or to pledge such securities as may be required by the authority.

(6) Neither the members of the authority nor any person executing bonds shall be liable personally on the bonds or be subject to any personal liability or accountability by reason of the issuance thereof.
(7) The authority shall have the power to purchase bonds out of any funds available therefor. The authority may hold, cancel or resell such bonds subject to and in accordance with agreements with holders of its bonds.

Sec. 10. The authority is hereby authorized to provide by resolution for the issuance of refunding bonds of the authority for the purpose of refunding any bonds, warrants or other obligations then outstanding which shall have been issued under the provisions of this act, including the payment of necessary expenses incurred in the refunding, any redemption premium thereon, and any interest accrued or to accrue to the date of redemption of such bonds, and, if deemed advisable by the authority for the additional purpose of paying the cost of constructing improvements or extensions to, or reconstruction or enlargements of, the toll road project or projects in connection with which the bonds to be refunded shall have been issued. The authority is further authorized to provide by resolution for the issuance of its bonds for the combined purpose of (1) refunding any bonds, warrants or other obligations then outstanding which shall have been issued under the provisions of this act, including the payment of necessary expenses incurred in the refunding, any redemption premium thereon, and any interest accrued or to accrue to the date of redemption of such bonds, and (2) paying all or any part of the cost of any additional toll road project or projects. The issuance of such bonds, the maturities and other details thereof, and the rights, duties and obligations of the authority in respect of the same, shall be governed by the provisions of this act insofar as the same may be applicable.

Sec. 11. (1) Bonds issued under the provisions of this act shall not constitute a debt or liability of the
state of Washington or of any political subdivision thereof, or a pledge of the faith and credit of the state or of any such political subdivision, but such bonds, unless refunded by bonds of the authority, shall be payable solely from the funds pledged or available for their payment as authorized herein. All such bonds shall contain on the face thereof a statement to the effect that the authority is obligated to pay the same or the interest thereon only from the revenues or other funds and proceeds of such bonds pledged for their payment, and that neither the state nor any political subdivision thereof is obligated to pay the same or the interest thereon and that neither the faith and credit nor the taxing power of the state or any political division thereof is pledged to the payment of the principal of or the interest on such bonds.

(2) Nothing in this act contained shall be construed to authorize the authority to incur indebtedness or liability on behalf of, or payable by, the state or any political subdivision thereof.

SEC. 12. The state of Washington pledges to and agrees with the holders of the bonds issued pursuant to authority contained in this act, that the state will not limit, alter or restrict the rights hereby vested in the authority to plan, acquire, construct, improve, extend, reconstruct, repair, maintain, manage and operate any toll road project and to reconstruct and relocate existing highways, roads and streets, or sections thereof, and to establish, fix and collect such tolls, fees, rentals and other charges for transit over or the use of a toll road project, or portion thereof, as will be at least adequate to fulfill the terms of any agreements made with the holders of the bonds, or in any way impair the rights, exemptions or remedies of the holders of the bonds until the bonds, together with interest thereon, with interest on any unpaid installment of interest and all costs and expenses in connection with any action or proceedings
by or on behalf of the holders of the bonds, are fully paid and discharged.

Sec. 13. Notwithstanding any restrictions on investments contained in any laws of this state, the state and all public officers, municipal corporations, political subdivisions and public bodies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds, warrants, or other obligations issued by the authority pursuant to this act, and such bonds, warrants and other obligations shall be authorized security for all public deposits; it being the purpose of this act to authorize any persons, firms, corporations, associations, municipal corporations, political subdivisions, bodies and officers, public or private, to use any funds owned or controlled by them, including (but not limited to) sinking, insurance, investment, retirement, compensation, pension and trust funds and funds held on deposit, for the purchase of any such bonds, warrants or other obligations.

Sec. 14. Any holder of bonds issued under the provisions of this act, or any of the coupons appertaining thereto, and the trustee under any trust agreement, except to the extent the rights herein given may be restricted by the resolution authorizing the issuance of such bonds or such trust agreement, may, either at law or in equity, by suit, action, mandamus or other proceedings, protect and enforce any and all rights under the laws of the state or
granted hereunder or under the resolution authorizing the issuance of such bonds or such trust agreement, and may enforce and compel the performance of all duties required by this act or by such resolution or trust agreement to be performed by the authority or by any officer thereof, including the fixing, charging and collecting of tolls and other charges.

Sec. 15. The exercise of the powers granted by this act will be in all respects for the benefit of the people of the state of Washington, for the increase of their commerce and prosperity, and for the improvement of their health and living conditions, and as the operation and maintenance of toll road projects by the authority will constitute the performance of essential governmental functions, the authority shall not be required to pay any taxes or assessments upon any toll road project or any property acquired or used by it under the provisions of this act, or upon the income therefrom; and the bonds, warrants, or other obligations issued under the provisions of this act, their transfer and the income therefrom, including any profit made on the sale thereof, shall at all times be free from taxation within the state.

Sec. 16. All moneys received pursuant to the authority of this act, whether as proceeds from the sale of bonds or as revenues, shall be deemed to be trust funds, to be held and applied solely as provided in this act. The resolution authorizing the issuance of any bonds or the trust agreement securing such bonds shall provide that any officer with whom, or any bank or trust company with which, such moneys shall be deposited shall act as trustee of such moneys and shall hold and apply the same for the purposes hereof, subject to such regulations as this act and such resolution or trust agreement may provide.

Sec. 17. The authority may, if it deems it expedient, have its authority to issue bonds under the
provisions of this act and the legality of all proceedings in connection therewith, including the validity of any trust agreement executed to secure the payment of the principal and interest of such bonds determined, in the manner hereinafter provided. For such purpose a petition may be filed by the authority in the superior court of Thurston county against the state, and the taxpayers, property owners and citizens thereof, including non-residents owning property or subject to taxation in the state. The petition for validation of bonds shall briefly set out by proper allegations, references or exhibits, the petitioner's authority for the issuance of the bonds, the resolution or other proceedings authorizing the issuance thereof, the trust agreement executed to secure the payment of the principal and interest of such bonds, and all other essential proceedings had or taken in connection therewith. The court shall, upon the filing and presentation of the petition, make and issue an order in general terms in the form of a notice directed against the state and against the several property owners, taxpayers, citizens and others having or claiming any right, title or interest in property to be affected by the issuance of the bonds, or to be affected in any way thereby, requiring, in general terms and without naming them, all such persons, and the state through its attorney general, to appear at a time and place within said county to be designated in such order and show cause why the prayers of the petition should not be granted and the proceedings and bonds validated and confirmed as therein prayed. A copy of the above mentioned petition and order shall be served upon the attorney general at least twenty days before the time fixed in said order for hearing, as aforesaid, and he shall defend such action. The attorney general shall have access, for the purposes aforesaid, to all records and proceedings of the authority and of any officer, agent or employee of
the authority having charge, possession, custody or control of any of the books, papers or records which pertain to the proceedings for the issuance of said bonds or which may affect the legality thereof, as may be demanded of him.

Prior to the date set for hearing as above provided, the clerk of the superior court shall cause a copy of said order to be published in a newspaper published in the city of Olympia once in each week for three consecutive weeks, the first publication to be not less than fifteen days prior to the date set for hearing. By the publication of said order all property owners, taxpayers and citizens of the state, and all other persons having or claiming any right, title, or interest in any property in the state, shall be considered as and are made parties defendant to said proceedings, and the court shall have jurisdiction of them to the same extent as if named as defendants in said petition and personally served with process in the proceeding.

Any property owners, taxpayers, citizens, or persons interested may become a party to said proceedings by pleading to said petition on or before the time set for hearing, or thereafter by intervention upon leave of court. At the time and place designated in the order for hearing, the court shall proceed to hear and determine all questions of law and fact in said proceeding, and may make all orders necessary to enable it to properly try and determine the same and to render a final decree therein with the least possible delay.

Any party to the proceeding, whether petitioner, defendant or intervenor, or otherwise, dissatisfied with the final decree, may apply to the supreme court for a writ of review within five days after the entry thereof; otherwise such decree shall be final.

In the event the decree of the superior court validates such bonds and no application for review is
made within the time above prescribed, or if taken and the decree is affirmed, such decree shall be forever conclusive as to all matters adjudicated in favor of or against the petitioner and all parties affected thereby, including all property owners, taxpayers and citizens of the state, and the validity of said bonds, the trust agreement securing the payment thereof, and any proceedings taken in connection with the issuance of said bonds, shall never again be called in question in any court.

The bonds, the validity of which shall be adjudicated as herein provided, shall have printed, stamped, or written thereon, or on the reverse thereof, the following: "Validated and confirmed by decree of the superior court of the state of Washington for Thurston county (specifying the date when such decree became effective)," which shall be signed by the clerk of said court, or by his facsimile signature, which notice shall be original evidence of said decree and of the validity of said bonds and the proceedings leading up to their issuance, in any court of the state of Washington. In case the clerk of the court whose signature or facsimile of whose signature shall appear on the validation certificate on any bond shall cease to be such officer before delivery of such bonds, such signature or such facsimile shall nevertheless be valid and sufficient for all purposes the same as if he had remained in office until such delivery.

The costs in each proceeding hereunder shall be paid by the authority, except that in cases where a taxpayer, citizen, or other person may appear and contest the proceeding or intervene therein, the court may tax such part of the costs against such person as shall be equitable and just.

SEC. 18. The authority is hereby authorized to fix, revise, charge and collect tolls for the use of each toll road project, and the different parts or sections
Contracts involving use of any part of toll road project.

thereof, and to contract in the manner herein provided with any person, partnership, association, corporation, municipal corporation, or political subdivision of the state or any agency of any such municipal corporation or political subdivision, desiring the use of any part thereof, including the right of way adjoining the paved portion, the air space over or above any part thereof, and the space over or under any ramp or interchange, for placing thereon, thereunder or thereabove telephone, telegraph, electric light or powerlines, pipelines, gas mains, emergency service for disabled cars, parking lots or other parking facilities including buildings and such gasoline service stations and restaurants as may be expressly authorized by the legislature for each specific project, and to fix the terms, conditions, rents, and rates of charge for such use. Such tolls and charges shall be so fixed and adjusted as to effectuate the purposes of this act and in any event to carry out and perform the terms and provisions of any contract with or for the benefit of holders of bonds. The commission is hereby authorized to join with the authority in any lease, contract, or franchise, the term of which would extend beyond the date of termination of tolls on any toll road project.

If gasoline service stations, restaurants, or locations therefor are authorized on any specific toll road project, a sufficient number of such stations, restaurants, or locations therefor shall be authorized and established by the authority, to permit reasonable competition by private business. No governmental agency shall operate any such facility and the operation thereof shall be only after competitive bidding therefor upon such published notice as the authority may deem adequate. Any person who has acquired the right to use a service station or restaurant or location for either, may equip and operate the same or provide for its operation by a third person.
SEC. 19. (1) Each toll road project, and any part thereof, when constructed and opened to traffic, shall be maintained and kept in good condition and repair by the authority or as the authority may provide; shall be operated by such toll takers and other operating employees as the authority may employ or authorize; and shall be policed by the Washington state patrol. All costs of maintenance, operation and policing shall be paid by the authority from the revenues or other funds accruing to the authority by reason of the construction or operation of the particular project from which such costs arose.

(2) Subject to the terms of any agreement by the authority with the holders of bonds, if the authority shall find that any part of a toll road project is not suitable or sufficient as a highway to carry mixed traffic, the authority shall have the power to exclude from such part any traffic other than motor vehicles.

SEC. 20. The authority shall have power to adopt such bylaws, rules and regulations as it may deem advisable for the control and regulation of traffic on any toll road project, for the use of such toll road project, for the protection and preservation of property under its jurisdiction and control, and for the maintenance and preservation of good order within the property under its control: Provided, That such rules and regulations shall be compatible with the general traffic laws of the state insofar as the same are consistent with the general purposes of this act: And provided, further, That such rules and regulations shall provide that public police officers, while in the performance of their official duties, be afforded ready access to any toll road property under the jurisdiction of the authority without the payment of tolls. Violation of any such bylaw, rule or regulation shall, unless otherwise provided by law, constitute a misdemeanor. Violations of the general traffic laws of the state upon any
toll road shall subject offenders to the same penalties as if such offense had occurred upon any other public highway.

Sec. 21. The authority may, in its discretion, delegate to the commission the right to exercise for and on behalf of the authority, any or all of the powers vested in the authority by this act, except the following:

1. The issuance, sale, payment, redemption or refunding of bonds.
2. Policing and operation of toll road projects.
3. Rule or regulation making powers.
4. Final approval on policy decisions, and of all contracts and commitments relating to acquisition, construction, reconstruction, maintenance, repair and replacement of a toll road project, or any part thereof, and of all franchises, contracts, leases, or other binding commitments having any effect upon the revenues of a toll road project or the pledging or disbursement thereof; reserving, however, to the commission, the power to join in certain agreements as provided in section 18 of this act.
5. The fixing, collection, and disbursement or management of the revenues of any toll road project.

It is the intent of this section to vest solely and exclusively in the authority all matters relating to the fiscal affairs, and the administration, management, control and operation of any toll road project. Any powers not expressly excluded from delegation as hereinabove provided shall be excluded by implication to the extent necessary to effectuate the intent of this section.

The commission shall carry out, on behalf of the authority, such functions and perform such duties as the authority may, in its discretion and within the limitations of this section, delegate to it.

Sec. 22. All determinations made by the authority in the exercise of its discretionary powers, in-
including, but not limited to, the location and terminal points of any toll road project constructed by it, the materials to be used in its construction, the plans and specifications therefor, the tolls to be charged for the use thereof, the letting of contracts for the construction of toll road projects or the sale of bonds to provide funds for the payment of the cost thereof, except as otherwise herein provided, shall be conclusive and shall not be subject to review by the courts: Provided, That this section shall not deprive the courts of jurisdiction over violations of this act or from the consideration of any question or interpretation of law.

Sec. 23. (1) The authority, pursuant to the provisions of this act, is hereby authorized to acquire, construct, improve, reconstruct, maintain, repair and operate a toll road project to be known as “Tacoma-Seattle-Everett toll road”, at the following location, or such part or parts thereof as the authority, with the approval of the commission, may determine to be suitable for a toll road project as contemplated by this act: Beginning at such points as the authority, with the approval of the commission, may select as most feasible and practicable, at or in the vicinity of Ponders Corner near U. S. highway 99 at a point approximately five miles south of the city of Tacoma, and running thence in a general northeasterly and northerly direction, through the cities of Tacoma and Seattle, to a point in the vicinity of the Broadway cut-off at Old Bothell Road near U. S. highway 99, approximately two miles south of the city of Everett. Such toll road, when constructed and placed in operation in accordance with the provisions of this act, shall constitute a part of the interstate highway system within the state of Washington.

(2) The authority may provide for not more than four gasoline service stations and not more than

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four restaurants on the toll road project herein authorized to be located as follows: Not more than one of each such facility on each side of said road or in the median section, between the southern terminus and the southern city limit of Seattle, and not more than one of each such facility on each side of said road or in the median section, between the northern terminus and the northern city limit of Seattle: Provided, however, That no person, corporation, or association shall operate more than one of said gasoline stations or restaurants.

(3) Other toll road projects or extensions thereof may be studied and analyzed by the authority and the commission, and recommendations therefor submitted to the legislature, but such other projects shall not be finally financed or constructed by the authority under the provisions of this act, until further specific authorization therefor has been provided by the legislature in the same manner that specific authorization has been provided herein for the toll road project generally described in this section.

Sec. 24. To facilitate the financing of the Tacoma-Seattle-Everett toll road authorized pursuant to section 23, the authority is hereby authorized to pledge the moneys hereinafter made available to the authority for such purpose and to execute agreements to that effect. Any such agreement with the holders of bonds issued under this act shall provide that the moneys available to the authority under the provisions of this section from the motor vehicle fund shall be used and applied only to the extent that revenues and other funds available from such toll road project are insufficient to provide for the payment of maintenance and operating expenses of such toll road project, the payment of the principal of and interest on the bonds issued to finance such project and sinking fund requirements established.
with respect thereto, and the payments into such reserves as the authority shall have established with respect to the securing of such bonds and the maintenance, operation, repair and replacement of such project. Any moneys from the motor vehicle fund so used, paid or applied by the authority shall be repaid to the motor vehicle fund from any revenues of such toll road project available for this purpose under the resolution and trust agreement of the authority securing the bonds issued to finance such toll road project, and, if necessary, tolls shall be continued beyond the date of retirement of the bonds for such purpose.

The authority is hereby authorized to agree with the holders of the bonds issued to finance the aforesaid toll road project to the pledge and application, under the above conditions, of not exceeding five million dollars ($5,000,000) per annum. Moneys sufficient in amount to provide the authority with funds to make the payments under such agreement with the holders of such bonds shall be provided from the proceeds of all state excise taxes on motor vehicle fuels imposed by chapters 82.36 and 82.40 RCW. The proceeds of such excise taxes, to the extent not previously pledged, are hereby pledged to the authority for the purpose of enabling it to comply with any agreements with the holders of such such bonds entered into pursuant to the provisions of this section. The legislature hereby agrees to continue to impose excise taxes on motor vehicle fuels in amounts sufficient to provide the authority with funds necessary to enable it to comply with such agreements and to make necessary appropriations to the authority for such purpose.

Any funds required to make the payments to the authority pursuant to this section shall be taken from that portion of the motor vehicle fund which results from the imposition of excise taxes on motor vehicle fuels.
vehicle fuels and which is, or may be, appropriated to the commission for state highway purposes, and shall never constitute a charge against any allocations of such funds to counties, cities and towns unless and until the amount of the motor vehicle fund arising from the excise taxes on motor vehicle fuels and available for state highway purposes proves insufficient to provide funds with which to make the payments to the authority pursuant to this section.

On the first day of July in each year, the authority shall notify the state treasurer of the amount, if any, of moneys resulting from collection of excise taxes on motor vehicle fuels it will require to meet its obligations under its agreement with the holders of the bonds issued to finance the aforesaid toll road project. The state treasurer, upon being notified of such amount shall forthwith transfer the required amount from the motor vehicle fund to the credit of the authority for application pursuant to its agreement with bondholders under the resolution or trust agreement securing the bonds issued to finance the aforesaid toll road project. If at any time, upon receipt of such notification by the state treasurer, the moneys available for such purpose in the motor vehicle fund shall be insufficient to make the payment then due the authority, the state treasurer shall thereafter make such payment to the authority from the first moneys available in the motor vehicle fund for such purpose.

The pledge of, and lien on, the excise taxes collected on motor vehicle fuels, created pursuant to this section, shall be subordinate and inferior to the pledge of, and lien on, such excise taxes imposed under chapter 47.10 RCW to the full extent of the pledge authorized thereby.

Sec. 25. This act shall be deemed to provide an additional and alternative method for the doing of the things authorized thereby, and shall be re-
garded as supplemental and additional to powers conferred by other laws, and shall not be regarded as in derogation of any powers now existing: Provided, That the issuance of bonds or refunding bonds under the provisions of this act need not comply with the requirements of any other law applicable to the issuance of bonds.

Sec. 26. This act, being necessary for the welfare of the state and its inhabitants, shall be liberally construed to effect the purposes thereof.

Sec. 27. (1) If any provision of this act or the application thereof to any person, firm, or corporation or circumstance is held invalid, in whole or in part, such invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provisions or application and to this end the provisions of this act are declared to be severable.

(2) If any provision of this act shall be declared unconstitutional or ineffective in whole or in part by a court of competent jurisdiction, then to the extent that it is unconstitutional or ineffective, such provision shall not be enforced, nor shall such determination be deemed to invalidate the remaining provisions of this act.

Sec. 28. All other laws, or parts thereof, inconsistent herewith are hereby declared to be inapplicable to the provisions of this act.

Sec. 29. Section 7, chapter 220, Laws of 1953 and RCW 47.56.075, section 8, chapter 220, Laws of 1953 and RCW 47.56.077, section 1, chapter 183, Laws of 1953 and RCW 47.56.380, section 2, chapter 183, Laws of 1953 and RCW 47.56.390, section 3, chapter 183, Laws of 1953 and RCW 47.56.400 are each repealed.

Sec. 30. This act is necessary for the immediate preservation of the public peace, health and safety,
the support of the state government and its existing public institutions, and shall take effect immediately.

Passed the House March 8, 1955.
Passed the Senate March 7, 1955.
Approved by the Governor March 18, 1955.

CHAPTER 269.

[ H. B. 51 ]

MOTOR VEHICLE EQUIPMENT AND LIGHTING.

An Act relating to vehicles and the operation thereof upon the public highways of this state; providing for vehicle equipment devices and lighting, providing for enforcement of this act, and repealing section 34, chapter 189, Laws of 1937, and RCW 46.36.020; and section 2, chapter 56, Laws of 1951, and RCW 46.36.030; and section 35, chapter 189, Laws of 1937, and RCW 46.36.040; and section 36, chapter 189, Laws of 1937, and RCW 46.36.050; and section 37, chapter 189, Laws of 1937, and RCW 46.36.060; and section 38, chapter 189, Laws of 1937, and RCW 46.36.070; and section 39, chapter 189, Laws of 1937, and RCW 46.36.080; and section 1, chapter 220, Laws of 1947, and RCW 46.36.090; and section 41, chapter 189, Laws of 1937, and RCW 46.36-.100; and section 42, chapter 189, Laws of 1937, and RCW 46.36.120; and section 14, chapter 189, Laws of 1937, and RCW 46.40.010; and section 15, chapter 189, Laws of 1937, and RCW 46.40.020; and section 2, chapter 267, Laws of 1947, and RCW 46.40.030; and section 3, chapter 267, Laws of 1947, and RCW 46.40.040; and section 18, chapter 189, Laws of 1937, and RCW 46.40.050; and section 19, chapter 189, Laws of 1937, and RCW 46.40.060; and section 21, chapter 189, Laws of 1937, and RCW 46.40.080; and section 2, chapter 248, Laws of 1953, and RCW 46.40.090; and section 24, chapter 189, Laws of 1937, and RCW 46.40.100; and section 1, chapter 157, Laws of 1949, and RCW 46.40.110; and section 1, chapter 157, Laws of 1949, and RCW 46.40.120; and section 25, chapter 189, Laws of 1937, and RCW 46.40.130; and section 5, chapter 267, Laws of 1947, and RCW 46.40.140; and section 27, chapter 189, Laws of 1937, and RCW 46.40.150; and section 28, chapter 189, Laws of 1937, and RCW 46.40.160; and section 2, chapter 157, Laws of 1949, and RCW 46.40.170; and section 30, chapter 189, Laws of 1937, and RCW 46.40.180; and section 31, chapter 189, Laws of 1937, and RCW 46.40.190; and section 32, chapter 189, Laws of 1937, and RCW 46.40.200; and sec-