CHAPTER 278
[Engrossed Substitute Senate Bill No. 157]
HIGHWAY APPROPRIATION ACT

AN ACT Relating to highways; making appropriations for the operations and capital improvements of the state highway commission, the urban arterial board, the Washington toll bridge authority, and the county road administration board; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Section 1. The budget of the Washington state highway commission is hereby adopted and, subject to the provisions hereinafter set forth, the several amounts hereinafter specified, or so much thereof as shall be necessary to accomplish the purposes designated, are hereby appropriated from the motor vehicle fund to the state highway commission and are authorized to be disbursed for salaries, wages, and other state highway commission expenses for obligations incurred and not paid as of July 1, 1969, for capital projects and for other specified purposes for the biennium ending June 30, 1971:

PROGRAM NO. 1, ADMINISTRATION AND PLANT OPERATIONS
For the operations of the Washington state highway commission, department of highways, including programs for executive, general and engineering administration, and plant operation and maintenance...........

$34,302,564: Additional amount to be set aside for allocation for the aforementioned purpose at the request of the Washington state highway commission, department of highways upon review and approval of the joint committee on highways which shall specify the objects for which such amounts are to be expended, and upon such approval being granted, such amounts may be allotted by the Central Budget Agency within the rules, and procedures established for allotment of funds to state agencies...............$1,112,613: PROVIDED,

That any additional unexpended funds authorized within these appropriations may be transferred to Program No. 4, "PHYSICAL MAINTENANCE AND
OPERATION," Program No. 7, "STATE HIGHWAY CONSTRUCTION," and Program 7A, "CONSTRUCTION OF STATE HIGHWAYS IN URBAN AREAS," to be allocated within the rules and procedures established by the Central Budget Agency.

PROGRAM NO. 2, NONHIGHWAY REIMBURSABLE SERVICES
For reimbursable maintenance off the state highway system and reimbursable sales and services to others......$5,187,616

PROGRAM NO. 3, PLANNING, SURVEY AND RESEARCH OPERATIONS
For highway planning surveys and research by the Washington state highway commission and for research and studies approved by the Washington state highway commission and the joint committee on highways........$7,239,966: Additional amount to be set aside for allocation for the aforementioned purpose at the request of the Washington state highway commission, department of highways upon review and approval of the joint committee on highways which shall specify the objects for which such amounts are to be expended, and upon such approval being granted, such amounts may be allotted by the Central Budget Agency within the rules and procedures established for allotment of funds to state agencies........$210,524:

PROVIDED, That any additional unexpended funds authorized within these appropriations may be transferred to Program No. 4, "PHYSICAL MAINTENANCE AND OPERATION," Program No. 7, "STATE HIGHWAY CONSTRUCTION," and Program 7A, "CONSTRUCTION OF STATE HIGHWAYS IN URBAN AREAS," to be allocated within the rules and procedures established by the Central Budget Agency.

PROGRAM NO. 4, PHYSICAL MAINTENANCE OPERATIONS
For the maintenance and operation of state highways... $42,086,799: Additional amount to be set aside for allocation for the aforementioned purpose at the request of the Washington state highway commission, department of highways upon review and approval of the joint committee on highways which shall specify the objects for which such amounts are to be expended, and upon such approval being granted, such amounts may be allotted by the Central Budget Agency within the rules and procedures established for allotment of funds to state agencies... $1,059,259: PROVIDED,

That any additional unexpended funds authorized within these appropriations may be transferred to Program No. 4, "PHYSICAL MAINTENANCE AND OPERATION," Program No. 7, "STATE HIGHWAY CONSTRUCTION," and Program 7A, "CONSTRUCTION OF STATE HIGHWAYS IN URBAN AREAS," to be allocated within the rules and procedures established by the Central Budget Agency.

PROGRAM NO. 5, STORES AND INVENTORIES
For the increase in stores and for added pit and stockpile sites.......................... $1,517,934

PROGRAM NO. 6, TOLL FACILITIES
For the administration and operation of the toll facilities section, including the refunds which may be properly payable due to the transfer of local funds to the motor vehicle fund as provided for by sections 48 and 49, Chapter 145, Laws of 1967 extraordinary session, and including the guarantee for the Vernita toll bridge bonds, which, if required, will be considered a loan repayable from extended bridge toll revenue........... $590,567

PROGRAM NO. 7, STATE HIGHWAY CONSTRUCTION
For location, design, right of way, and construction of state highways, including state highways in urban areas in accordance with the established priority programs and for the expenditures on and adjacent to the state highway system to be reimbursed under federal aid highway acts or federal emergency relief, and for emergencies arising from unforeseen damage to highways, structures and ferries....$406,546,010:

Additional amount to be set aside for allocation for the aforementioned purpose at the request of the Washington state highway commission, department of highways upon review and approval of the joint committee on highways which shall specify the objects for which such amounts are to be expended, and upon such approval being granted, such amounts may be allotted by the Central Budget Agency within the rules and procedures established for allotment of funds to state agencies....$1,079,136: PROVIDED,

That any additional unexpended funds authorized within these appropriations may be transferred to Program No. 4, "PHYSICAL MAINTENANCE AND OPERATION," Program No. 7, "STATE HIGHWAY CONSTRUCTION," and Program 7A, "CONSTRUCTION OF STATE HIGHWAYS AND URBAN AREAS," to be allocated within the rules and procedures established by the Central Budget Agency.

PROGRAM NO. 7A, CONSTRUCTION ON STATE HIGHWAYS IN URBAN AREAS

For location, design, right of way and construction of state highways in urban areas in accordance with sections 10 through 13, Chapter 83, Laws of 1967 extraordinary session....$116,253,650:
Additional amount to be set aside for allocation for the aforementioned purpose at the request of the Washington state highway commission, department of highways upon review and approval of the joint committee on highways which shall specify the objects for which such amounts are to be expended, and upon such approval being granted, such amounts may be allotted by the Central Budget Agency within the rules and procedures established for allotment of funds to state agencies.

$596,244: PROVIDED, That any additional unexpended funds authorized within these appropriations may be transferred to Program No. 4, "PHYSICAL MAINTENANCE AND OPERATION," Program No. 7, "STATE HIGHWAY CONSTRUCTION," and Program 7A, "CONSTRUCTION OF STATE HIGHWAYS AND URBAN AREAS," to be allocated within the rules and procedures established by the Central Budget Agency.

PROGRAM NO. 8, CONSTRUCTION NONSTATE HIGHWAYS
For reimbursable costs (including reimbursements through Federal Emergency Relief Acts) of location, design, right of way, construction, and reconstruction on city streets, county roads, and other non-state highways, roads or streets of special state interest, including the unexpended balance of the funds from the sale of bonds for Columbia Basin county roads authorized in chapter 311, Laws of 1955, and in chapter 121, Laws of 1965. $48,481,027

PROGRAM NO. 9, STATE HIGHWAY PLANT
For the improvement and construction of buildings, other highway plant structures and ferry and toll facilities. $13,881,124

NEW SECTION. Sec. 2. The budget for the urban arterial board
is hereby adopted and there is hereby appropriated from the urban arterial trust account in the motor vehicle fund to the urban arterial board for the biennium ending June 30, 1971, the sum of one hundred thirty-six million thirty-one thousand seven hundred dollars or so much thereof as shall be necessary for implementing and administering the program of financial assistance to cities and counties in urban areas for urban arterial highways, roads, and streets.

NEW SECTION. Sec. 3. There is hereby appropriated to the Washington toll bridge authority for the biennium ending June 30, 1971, from the authority revolving fund the sum of twenty-two thousand dollars or so much thereof as shall be necessary to conduct studies of possible new toll facilities, and from the motor vehicle fund the sum of two hundred eighty thousand dollars or so much thereof as shall be necessary due to insufficient other revenues, to pay interest on the Spokane River toll bridge revenue bonds, and from the Puget Sound reserve account in the motor vehicle fund the sum of four million nine hundred fifty-seven thousand one hundred fifty dollars or so much thereof as shall be necessary to carry out the provisions of section 3, Chapter 9, Laws of 1961 extraordinary session and RCW 47.60.420.

NEW SECTION. Sec. 4. There is hereby appropriated from the motor vehicle fund to the joint committee on highways for the biennium ending June 30, 1971, the sum of one hundred twenty-five thousand dollars.

NEW SECTION. Sec. 5. There is hereby appropriated from the motor vehicle fund to the county road administration board for the biennium ending June 30, 1971, the sum of one hundred eight thousand three hundred fifty-two dollars.

NEW SECTION. Sec. 6. This act is necessary for the immediate preservation of the public peace, health and safety, the support of the state government and its existing public institutions and shall take effect immediately.

Passed the Senate May 9, 1969
Passed the House April 14, 1969
Approved by the Governor May 23, 1969, with the exception of certain items in Section 1 which are vetoed
Filed in office of Secretary of State May 23, 1969
NOTE: Governor's explanation of partial veto is as follows: "...This is the Highway Appropriation Act. For the first time, a subcommittee of the legislature reviewed the Highway Department budget in depth, requesting extensive fiscal and performance information in support of the budget. This review was similar to that expected of other agencies of state government. The subcommittee should be highly commended for the excellent progress which they made in emphasizing the information which is vital to the executive and legislative decision process as well as to the management of an agency. They have performed a service which I hope they will continue in subsequent legislative sessions.

As a result of that review, in several programs a portion of the requested appropriation was set aside for subsequent allocation at the request of the highway commission, subject to the approval of the Joint Committee on Highways which must specify the objects for which such amounts will be expended. These amounts may then be allotted by the Central Budget Agency within the rules and procedures established for the allotment of funds to state agencies.

The Budget and Accounting Act clearly describes that it is the responsibility of the governor to propose expenditures. To establish a procedure by which an individual department of state government initiates a request for funding to a small and not broadly representative part of the legislature seems both contrary to the concept of the Budget and Accounting Act and disruptive of the legislative process. Should this example be carried to its extreme, the various departments of state government could expect to have contingency funds which could be used only with the approval of numerous different interim committees. I do not believe that this is the desire of either the executive branch or a majority of the members of the legislature.

I have, therefore, vetoed the 'contingency funds' established in section 1. In so doing, the Department of Highways budget is reduced by $4,057,776 out of a total budget of $680,145,033. I do not believe this will be disruptive of the program for the Highway Department appropriation anticipates distribution of substantial federal funding for additional construction which is in excess of that which will probably be received.

Prior to the 1970 legislative session which I intend to call, I will request the Highway Commission and Highway Department to review the highway requirements and provide information as to whether the contingent funds should be restored. A request for such additional funds as may be appropriate can then
be submitted to the legislature in January, 1970, in accordance with the Budget and Account-
ing Act for review and approval by the entire legislature.

CHAPTER 279
[Senate Bill No. 42]
VITAL STATISTICS

AN ACT Relating to vital statistics; amending section 6, chapter 159,
Laws of 1945, as last amended by section 10, chapter 26, Laws
of 1967, and RCW 70.58.200; and adding a new section to chap-
ter 26.04 RCW.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Section 1. There is added to chapter 26.04 RCW
a new section to read as follows:

In addition to the application provided for in RCW 26.04.160,
the county auditor for the county wherein the license is issued shall
submit to each applicant at the time for application for a license
the Washington state department of health marriage certificate form
prescribed by RCW 70.58.200 to be completed by the applicants and re-
turned to the county auditor for the files of the state registrar of
vital statistics: PROVIDED, That after the execution of the applica-
tion for, and the issuance of a license, no county shall require the
persons authorized to solemnize marriages to obtain any further in-
formation from the persons to be married except the names and county
of residence of the persons to be married.

Sec. 2. Section 6, chapter 159, Laws of 1945, as last amended
by section 10, chapter 26, Laws of 1967 and RCW 70.58.200 are each
amended to read as follows:

The forms of birth, death, fetal death, marriage, and decrees
of divorce, annulment, or separate maintenance certificates filed with the state registrar of vital statistics
shall include ((as-a-minimum)) the items required by the respective
standard certificate as recommended by the federal agency responsible
for national vital statistics ((subject-to-approval-of-and-modification
by-the-Washington-state-board-of-health)) which became effective on