provements to the original wording.

In the regular session, the legislature passed House Bill No. 617, now chapter 22, Laws of 1969. This act added "appaloosa horse racing" to the definition of "race meet". Engrossed House Bill No. 606 makes no mention of this earlier bill. While not demonstrably inconsistent, the printing of both of the sections in the code will cause unnecessary confusion.

The amendment to the definitions contained in RCW 67.16.010 is not necessary for the purpose of Engrossed House Bill No. 606. In order to save the confusion of printing both sections in the Revised Code of Washington, I have vetoed section 1 of Engrossed House Bill No. 606.

The remainder of the bill is approved."

CHAPTER 95
[Engrossed Senate Bill No. 299]
CITIES AND TOWNS--BUDGETS

AN ACT Relating to cities and towns; amending section 35.33.020,
chapter 7, Laws of 1965 and RCW 35.33.020; adding new sections to chapter 7, Laws of 1965 and to chapter 35.33 RCW;
repealing section 35.33.030, chapter 7, Laws of 1965 and RCW 35.33.030; repealing section 35.33.040, chapter 7, Laws of 1965 and RCW 35.33.040; repealing section 35.33.050, chapter 7, Laws of 1965 and RCW 35.33.050; repealing section 35.33.060, chapter 7, Laws of 1965 and RCW 35.33.060; repealing section 35.33.070, chapter 7, Laws of 1965 and RCW 35.33.070; repealing section 35.33.080, chapter 7, Laws of 1965 and RCW 35.33.080; repealing section 35.33.090, chapter 7, Laws of 1965 and RCW 35.33.090; repealing section 35.33.100, chapter 7, Laws of 1965 and RCW 35.33.100; repealing section 35.33.105, chapter 7, Laws of 1965 and RCW 35.33.105; repealing section 35.33.110, chapter 7, Laws of 1965 and RCW 35.33.110; repealing section 35.33.120, chapter 7, Laws of 1965 and RCW 35.33.120; repealing section 35.33.130, chapter 7, Laws of 1965 and RCW 35.33.130; repealing section 35.33.140, chapter 7, Laws of 1965 and RCW 35.33.140; repealing section 35.33.150, chapter 7, Laws of 1965, as amended by section 1, chapter 14, Laws of 1965 extraordinary session,
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Section 1. Unless the context clearly indicates otherwise, the following words as used in this act shall have the meaning herein prescribed:

(1) "Clerk" as used in this act includes the officer performing the functions of a finance or budget director, comptroller, auditor, or by whatever title he may be known in any city or town.

(2) "Department" as used in this act includes each office, division, service, system or institution of the city or town for which no other statutory or charter provision is made for budgeting and accounting procedures or controls.

(3) "Legislative body" as used in this act includes council, commission or any other group of officials serving as the legislative body of a city or town.

(4) "Chief administrative officer" as used in this act includes the mayor of cities or towns having a mayor-council form of government, the commissioners in cities or towns having a commission form of government, the city manager, or any other city or town official designated by the charter or ordinances of such city or town under the plan of government governing the same, or the budget or finance officer designated by the mayor, manager or commissioners,
to perform the functions, or portions thereof, contemplated by this act.

(5) "Fiscal year" as used in this act means that fiscal period set by the city or town pursuant to authority given under RCW 1.16.030.

(6) "Fund", as used in this act and "funds" where clearly used to indicate the plural of "fund", shall mean the budgeting or accounting entity authorized to provide a sum of money for specified activities or purposes.

(7) "Funds" as used in this act where not used to indicate the plural of "fund" shall mean money in hand or available for expenditure or payment of a debt or obligation.

(8) Except as otherwise defined herein, municipal accounting terms used in this act have the meaning prescribed in "Governmental Accounting, Auditing, and Financial Reporting," prepared by the National Committee on Governmental Accounting, 1968.

Sec. 2. Section 35.33.020, chapter 7, Laws of 1965 and RCW 35.33.020 are each amended to read as follows:

The provisions of this chapter apply to cities of the first class which have a population of less than three hundred thousand ((and)) to all cities of the second and third classes, and to all towns.

NEW SECTION. Sec. 3. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

On or before the second Monday of the fourth month prior to the beginning of the city's or town's next fiscal year, or at such other time as the city or town may provide by ordinance or charter, the clerk shall notify in writing the head of each department of a city or town to file with the clerk within fourteen days of the receipt of such notification, detailed estimates of the probable revenue from sources other than ad valorem taxation and of all expenditures required by his department for the ensuing fiscal year. The notice shall be accompanied by the proper forms provided by the clerk,

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prepared in accordance with the requirements and classification established by the division of municipal corporations in the office of the state auditor. The clerk shall prepare the estimates for interest and debt redemption requirements and all other estimates, the preparation of which falls properly within the duties of his office. The chief administrative officers of the city or town shall submit to the clerk detailed estimates of all expenditures proposed to be financed from the proceeds of bonds or warrants not yet authorized, together with a statement of the proposed method of financing them. In the absence or disability of the official or person regularly in charge of a department, the duties herein required shall devolve upon the person next in charge of such department.

NEW SECTION. Sec. 4. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

All estimates of receipts and expenditures for the ensuing year shall be fully detailed in the annual budget and shall be classified and segregated according to a standard classification of accounts to be adopted and prescribed by the state auditor through the division of municipal corporations after consultation with the Washington finance officers association, the association of Washington cities and the association of Washington city managers.

NEW SECTION. Sec. 5. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

On or before the first business day in the third month prior to the beginning of the fiscal year of a city or town or at such other time as the city or town may provide by ordinance or charter, the clerk or other person designated by the charter, by ordinances, or by the chief administrative officer of the city or town shall submit to the chief administrative officer a proposed preliminary budget which shall set forth the complete financial program of the city or town for the ensuing fiscal year, showing the expenditure program requested by each department and the sources of revenue by which each such program is proposed to be financed.
The revenue section shall set forth in comparative and tabular form for each fund the actual receipts for the last completed fiscal year, the estimated receipts for the current fiscal year and the estimated receipts for the ensuing fiscal year, which shall include the amount to be raised from ad valorem taxes and unencumbered fund balances estimated to be available at the close of the current fiscal year.

The expenditure section shall set forth in comparative and tabular form for each fund and every department operating within each fund the actual expenditures for the last completed fiscal year, the appropriations for the current fiscal year and the estimated expenditures for the ensuing fiscal year. The salary or salary range for each office, position or job classification shall be set forth separately together with the title or position designation thereof: PROVIDED, That salaries may be set out in total amounts under each department if a detailed schedule of such salaries and positions be attached to and made a part of the budget document.

NEW SECTION. Sec. 6. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

The chief administrative officer shall prepare the preliminary budget in detail, making any revisions or additions to the reports of the department heads deemed advisable by such chief administrative officer and at least sixty days before the beginning of the city's or town's next fiscal year he shall file it with the clerk as the recommendation of the chief administrative officer for the final budget. The clerk shall provide a sufficient number of copies of such preliminary budget and budget message to meet the reasonable demands of taxpayers therefor and have them available for distribution not later than six weeks before the beginning of the city's or town's next fiscal year.

NEW SECTION. Sec. 7. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

In every city or town a budget message prepared by or under
the direction of the city's or town's chief administrative officer shall be submitted as a part of the preliminary budget to the city's or town's legislative body at least sixty days before the beginning of the city's or town's next fiscal year and shall contain the following:

1. An explanation of the budget document;

2. An outline of the recommended financial policies and programs of the city for the ensuing fiscal year;

3. A statement of the relation of the recommended appropriation to such policies and programs;

4. A statement of the reason for salient changes from the previous year in appropriation and revenue items;

5. An explanation for any recommended major changes in financial policy.

Prior to the final hearing on the budget, the legislative body or a committee thereof, shall schedule hearings on the budget or parts thereof, and may require the presence of department heads to give information regarding estimates and programs.

NEW SECTION. Sec. 8. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Immediately following the filing of the preliminary budget with the clerk, the clerk shall publish a notice once each week for two consecutive weeks stating that the preliminary budget for the ensuing fiscal year has been filed with the clerk; that a copy thereof will be furnished to any taxpayer who will call at the clerk's office therefor and that the legislative body of the city or town will meet on the first business day of the month next preceding the beginning of the ensuing fiscal year for the purpose of fixing the final budget, designating the date, time and place of the legislative budget meeting and that any taxpayer may appear thereat and be heard for or against any part of the budget. The publication of such notice shall be made in the official newspaper of the city or town if there is one, otherwise in a newspaper of general circulation in the city or town or if there be no newspaper.
of general circulation in the city or town, then by posting in three public places fixed by ordinance as the official places for posting the city's or town's official notices.

NEW SECTION. Sec. 9. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

The council shall meet on the day fixed by section 8 of this 1969 amendatory act for the purpose of fixing the final budget of the city or town at the time and place designated in the notice thereof. Any taxpayer may appear and be heard for or against any part of the budget. The hearing may be continued from day to day but not later than the twenty-fifth day prior to commencement of the city's or town's fiscal year.

NEW SECTION. Sec. 10. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Following conclusion of the hearing, and prior to the beginning of the fiscal year, the legislative body shall make such adjustments and changes as it deems necessary or proper and after determining the allowance in each item, department, classification and fund, and shall by ordinance, adopt the budget in its final form and content. Appropriations shall be limited to the total estimated revenues contained therein including the amount to be raised by ad valorem taxes and the unencumbered fund balances estimated to be available at the close of the current fiscal year. Such ordinances may adopt the final budget by reference: PROVIDED, That the ordinance adopting such budget shall set forth in summary form the totals of estimated revenues and appropriations for each separate fund and the aggregate totals for all such funds combined.

A complete copy of the final budget as adopted shall be transmitted to the division of municipal corporations in the office of the state auditor, and to the association of Washington cities.

NEW SECTION. Sec. 11. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Upon the happening of any emergency caused by violence of
nature, casualty, riot, insurrection, war, or other unanticipated occurrence requiring the immediate preservation of order or public health, or for the restoration to a condition of usefulness of any public property which has been damaged or destroyed by accident, or for public relief from calamity, or in settlement of approved claims for personal injuries or property damages, or to meet mandatory expenditures required by laws enacted since the last annual budget was adopted, or to cover expenses incident to preparing for or establishing a new form of government authorized or assumed after adoption of the current budget, including any expenses incident to selection of additional or new officials required thereby, or incident to employee recruitment at any time, the city or town legislative body, upon the adoption of an ordinance, by the vote of one more than the majority of all members of the legislative body, stating the facts constituting the emergency and the estimated amount required to meet it, may make the expenditures therefor without notice or hearing.

NEW SECTION. Sec. 12. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

If a public emergency which could not reasonably have been foreseen at the time of filing the preliminary budget requires the expenditure of money not provided for in the annual budget, and if it is not one of the emergencies specifically enumerated in section 11 of this 1969 amending act, the city or town legislative body before allowing any expenditure therefor shall adopt an ordinance stating the facts constituting the emergency and the estimated amount required to meet it and declaring that an emergency exists.

Such ordinance shall not be voted on until five days have elapsed after its introduction, and for passage shall require the vote of one more than the majority of all members of the legislative body of the city or town.

Any taxpayer may appear at the meeting at which the emergency ordinance is to be voted on and be heard for or against the adoption
thereof.

**NEW SECTION.** Sec. 13. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

All expenditures for emergency purposes as provided in this chapter shall be paid by warrants from any available money in the fund properly chargeable with such expenditures. If, at any time, there is insufficient money on hand in a fund with which to pay such warrants as presented, the warrants shall be registered, bear interest and be called in the same manner as other registered warrants as prescribed in section 16 of this 1969 amendatory act.

**NEW SECTION.** Sec. 14. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

In adopting the final budget for any fiscal year, the legislative body shall appropriate from estimated revenue sources available, a sufficient amount to pay the principal and interest on all outstanding registered warrants issued since the adoption of the last preceding budget except those issued and identified as revenue warrants and except those for which an appropriation previously has been made: PROVIDED, That no portion of the revenues which are restricted in use by law may be appropriated for the redemption of warrants issued against a utility or other special purpose fund of a self-supporting nature: PROVIDED FURTHER, That all or any portion of the city's or town's outstanding registered warrants may be funded into bonds in any manner authorized by law.

**NEW SECTION.** Sec. 15. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Notwithstanding the appropriations for any salary, or salary range of any employee or employees adopted in a final budget, the legislative body of any city or town may, by ordinance, change the wages, hours, and conditions of employment of any or all of its appointive employees if sufficient funds are available for appropriation to such purposes.

**NEW SECTION.** Sec. 16. There is added to chapter 7, Laws of
1965 and to chapter 35.33 RCW a new section to read as follows:

The division of municipal corporations in the office of the state auditor is empowered to make and install the forms and classifications required by this chapter to define what expenditures are chargeable to each budget class and to establish the accounting and cost systems necessary to secure accurate budget information.

NEW SECTION. Sec. 17. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

The expenditures as classified and itemized in the final budget shall constitute the city's or town's appropriations for the ensuing fiscal year. Unless otherwise ordered by a court of competent jurisdiction, and subject to further limitations imposed by ordinance of the city or town, the expenditure of city or town funds or the incurring of current liabilities on behalf of the city or town shall be limited to the following:

(1) The total amount appropriated for each fund in the budget for the current fiscal year, without regard to the individual items contained therein, except that this limitation shall not apply to wage adjustments authorized by section 15 of this 1969 amendatory act; and

(2) The unexpended appropriation balances of a preceding budget which may be carried forward from prior fiscal years pursuant to section 24 of this 1969 amendatory act; and

(3) Funds received from the sale of bonds or warrants which have been duly authorized according to law; and

(4) Funds received in excess of estimated revenues during the current fiscal year, when authorized by an ordinance amending the original budget; and

(5) Expenditures required for emergencies, as authorized in sections 11 and 12 of this 1969 amendatory act.

Transfers between individual appropriations within any one fund may be made during the current fiscal year by order of the city's or town's chief administrative officer subject to such regulations,
if any, as may be imposed by the city or town legislative body. Notwithstanding the provisions of RCW 43.09.210 or of any statute to the contrary, transfers, as herein authorized, may be made within the same fund regardless of the various offices, departments or divisions of the city or town which may be affected.

The city or town legislative body, upon a finding that it is to the best interests of the city or town to decrease, revoke or recall all or any portion of the total appropriations provided for any one fund, may, by ordinance, approved by the vote of one more than the majority of all members thereof, stating the facts and findings for doing so, decrease, revoke or recall all or any portion of an unexpended fund balance, and by said ordinance, or a subsequent ordinance adopted by a like majority, the moneys thus released may be reappropriated for another purpose or purposes, without limitation to department, division or fund, unless the use of such moneys is otherwise restricted by law, charter, or ordinance.

NEW SECTION. Sec. 18. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Liabilities incurred by any officer or employee of the city or town in excess of any budget appropriations shall not be a liability of the city or town. The clerk shall issue no warrant and the city or town legislative body or other authorized person shall approve no claim for an expenditure in excess of the total amount appropriated for any individual fund, except upon an order of a court of competent jurisdiction or for emergencies as provided in this chapter.

NEW SECTION. Sec. 19. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Moneys received from the sale of bonds or warrants shall be used for no other purpose than that for which they were issued and no expenditure shall be made for that purpose until the bonds have been duly authorized. If any unexpended fund balance remains from the proceeds realized from the bonds or warrants after the accomplishment of the purpose for which they were issued it shall be used
for the redemption of such bond or warrant indebtedness. Where a budget contains an expenditure program to be financed from a bond issue to be authorized thereafter, no such expenditure shall be made or incurred until after the bonds have been duly authorized.

**NEW SECTION.** Sec. 20. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

At a time fixed by the city’s or town’s ordinance or city charter, not later than the first Monday in October of each year, the chief administrative officer shall provide the city’s or town’s legislative body with current information on estimates of revenues from all sources as adopted in the budget for the current year, together with estimates submitted by the clerk under section 5 of this 1969 amendatory act. The city’s or town’s legislative body and the city’s or town’s administrative officer or his designated representative shall consider the city’s or town’s total anticipated financial requirements for the ensuing fiscal year, and the legislative body shall determine and fix by ordinance the amount to be raised by ad valorem taxes. Upon adoption of the ordinance fixing the amount of ad valorem taxes to be levied, the clerk shall certify the same to the board of county commissioners as required by RCW 84.52.020.

**NEW SECTION.** Sec. 21. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

At such intervals as may be required by city charter or city or town ordinance, however, being not less than quarterly, the clerk shall submit to the city’s or town’s legislative body and chief administrative officer a report showing the expenditures and liabilities against each separate budget appropriation incurred during the preceding reporting period and like information for the whole of the current fiscal year to the first day of the current reporting period together with the unexpended balance of each appropriation. The report shall also show the receipts from all sources.

**NEW SECTION.** Sec. 22. There is added to chapter 7, Laws of
Every city or town may create and maintain a contingency fund to provide moneys with which to meet any municipal expense, the necessity or extent of which could not have been foreseen or reasonably evaluated at the time of adopting the annual budget, or from which to provide moneys for those emergencies described in sections 11 and 12 of this 1969 amendatory act. Such fund may be supported by a budget appropriation from any tax or other revenue source not restricted in use by law, or also may be supported by a transfer from other unexpended or decreased funds made available by ordinance as set forth in section 17 of this 1969 amendatory act: PROVIDED, That the total amount accumulated in such fund at any time shall not exceed the equivalent of one and one-half mills on each dollar of assessed valuation of property within the city or town at such time. Any moneys in the contingency fund at the end of the fiscal year shall not lapse except upon reappropriation by the council to another fund in the adoption of a subsequent budget.

NEW SECTION. Sec. 23. There is added to chapter 7, Laws of 1965 and chapter 35.33 RCW a new section to read as follows:

No money shall be withdrawn from the contingency fund except by transfer to the appropriate operating fund authorized by a resolution or ordinance of the legislative body of the city or town, adopted by a majority vote of the entire legislative body, clearly stating the facts constituting the reason for the withdrawal or the emergency as the case may be, specifying the fund to which the withdrawn money shall be transferred.

NEW SECTION. Sec. 24. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

All appropriations in any current operating fund shall lapse at the end of each fiscal year: PROVIDED, That this shall not prevent payments in the following year upon uncompleted programs or improvements in progress or on orders subsequently filled or claims subsequently billed for the purchase of material, equipment and supplies or for personal or contractual services not completed or fur-
ished by the end of the fiscal year, all of which have been properly budgeted and contracted for prior to the close of such fiscal year but furnished or completed in due course thereafter.

All appropriations in a special fund authorized by ordinance or by state law to be used only for the purpose or purposes therein specified, including any cumulative reserve funds lawfully established in specific or general terms for any municipal purpose or purposes, or a contingency fund as authorized by section 23 of this 1969 amendatory act, shall not lapse, but shall be carried forward from year to year until fully expended or the purpose has been accomplished or abandoned, without necessity of reappropriation.

The accounts for budgetary control for each fiscal year shall be kept open for twenty days after the close of such fiscal year for the purpose of paying and recording claims for indebtedness incurred during such fiscal year; any claim presented after the twentieth day following the close of the fiscal year shall be paid from appropriations lawfully provided for the ensuing period, including those made available by provisions of this section, and shall be recorded in the accounts for the ensuing fiscal year.

NEW SECTION. Sec. 25. There is added to chapter 7, Laws of 1965 and to chapter 35.33 RCW a new section to read as follows:

Upon the conviction of any city or town official, department head or other city or town employee of knowingly failing, or refusing, without just cause, to perform any duty imposed upon such officer or employee by this chapter, or city charter or city or town ordinance, in connection with the giving of notice, the preparing and filing of estimates of revenues or expenditures or other information required for preparing a budget report in the time and manner required, or of knowingly making expenditures in excess of budget appropriations, he shall be guilty of a misdemeanor and shall be fined not more than five hundred dollars for each separate violation.

NEW SECTION. Sec. 26. The following acts or parts thereof are hereby repealed:
(1) Section 35.33.030, chapter 7, Laws of 1965 and RCW 35-
.33.030;
(2) Section 35.33.040, chapter 7, Laws of 1965 and RCW
35.33.040;
(3) Section 35.33.050, chapter 7, Laws of 1965 and RCW 35-
.33.050;
(4) Section 35.33.060, chapter 7, Laws of 1965 and RCW 35-
.33.060;
(5) Section 35.33.070, chapter 7, Laws of 1965 and RCW 35-
.33.070;
(6) Section 35.33.080, chapter 7, Laws of 1965 and RCW 35-
.33.080;
(7) Section 35.33.090, chapter 7, Laws of 1965 and RCW 35-
.33.090;
(8) Section 35.33.100, chapter 7, Laws of 1965 and RCW 35-
.33.100;
(9) Section 35.33.105, chapter 7, Laws of 1965 and RCW 35-
.33.105;
(10) Section 35.33.110, chapter 7, Laws of 1965 and RCW
35.33.110;
(11) Section 35.33.120, chapter 7, Laws of 1965 and RCW
35.33.120;
(12) Section 35.33.130, chapter 7, Laws of 1965 and RCW
35.33.130;
(13) Section 35.33.140, chapter 7, Laws of 1965 and RCW
35.33.140;
(14) Section 35.33.150, chapter 7, Laws of 1965 as amended
by section 1, chapter 14, Laws of 1965 extraordinary session, and
RCW 35.33.150;
(15) Section 35.33.160, chapter 7, Laws of 1965 and RCW
35.33.160;
(16) Section 35.27.420, chapter 7, Laws of 1965 and RCW
35.27.420;
(17) Section 35.27.430, chapter 7, Laws of 1965 and RCW 35-27.430;
(18) Section 35.27.440, chapter 7, Laws of 1965 and RCW 35.27.440;
(19) Section 35.27.450, chapter 7, Laws of 1965 and RCW 35.27.450;
(20) Section 35.27.460, chapter 7, Laws of 1965 and RCW 35.27.460;
(21) Section 35.27.470, chapter 7, Laws of 1965 and RCW 35.27.470;
(22) Section 35.27.480, chapter 7, Laws of 1965 and RCW 35.27.480; and
(23) Section 35.33.010, chapter 7, Laws of 1965 and RCW 35.33.010.

Passed the Senate March 21, 1969
Passed the House April 9, 1969
Approved by the Governor April 17, 1969
Filed in office of Secretary of State April 17, 1969

CHAPTER 96
[Senate Bill No. 358]
YOUTH DEVELOPMENT AND CONSERVATION CORPS

AN ACT Relating to youth development and conservation committee;
amending section 1, chapter 215, Laws of 1961 and RCW 43.51-500; amending section 43.51.520; chapter 8, Laws of 1965
and RCW 43.51.520; and amending section 43.51.530, chapter 8,
Laws of 1965 and RCW 43.51.530.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

Section 1. Section 1, chapter 215, Laws of 1961 and RCW 43.51.500 are each amended to read as follows:

The purpose of RCW 43.51.500 through 43.51.570 is to provide:
(1) The opportunity for healthful employment of (young-men) youths in programs of conservation, developing, improving, and maintaining natural and artificial recreational areas for the welfare of the general public; (2) the opportunity for our (young-men) youths to learn vocational and work skills, develop good work habits and a