NEW SECTION. Sec. 10. Sections 1 through 9 of this act shall constitute a new chapter in Title 43 RCW.

NEW SECTION. Sec. 11. To carry out the provisions of this act there is appropriated to the Washington state women's commission from the general fund for the biennium ending June 30, 1979, the sum of two thousand dollars, or so much thereof as shall be necessary.

NEW SECTION. Sec. 12. The Washington state women's commission shall cease to exist on June 30, 1983, unless extended by law for an additional fixed period of time.

Passed the House June 11, 1977.
Passed the Senate June 9, 1977.
Approved by the Governor June 17, 1977.
Filed in Office of Secretary of State June 17, 1977.

---

CHAPTER 289
[Substitute House Bill No. 564]
WASHINGTON SUNSET ACT OF 1977

RCW 88.04.030; repealing section 2, chapter 200, Laws of 1907 and RCW 88.04.040; repealing section 3, chapter 200, Laws of 1907 and RCW 88.04.050; repealing section 4, chapter 200, Laws of 1907 and RCW 88.04.060; repealing section 26, chapter 200, Laws of 1907 and RCW 88.04.070; repealing section 14, chapter 200, Laws of 1907 and RCW 88.04.080; repealing section 8, chapter 200, Laws of 1907 and RCW 88.04.090; repealing section 9, chapter 200, Laws of 1907 and RCW 88.04.100; repealing section 5, chapter 200, Laws of 1907 and RCW 88.04.110; repealing section 6, chapter 200, Laws of 1907 and RCW 88.04.120; repealing section 7, chapter 200, Laws of 1907 and RCW 88.04.130; repealing section 10, chapter 200, Laws of 1907 and RCW 88.04.140; repealing section 13, chapter 200, Laws of 1907 and RCW 88.04.150; repealing section 19, chapter 200, Laws of 1907 and RCW 88.04.160; repealing section 20, chapter 200, Laws of 1907 and RCW 88.04.170; repealing section 15, chapter 200, Laws of 1907 and RCW 88.04.180; repealing section 11, chapter 200, Laws of 1907 and RCW 88.04.190; repealing section 17, chapter 200, Laws of 1907 and RCW 88.04.200; repealing section 18, chapter 200, Laws of 1907 and RCW 88.04.210; repealing section 12, chapter 200, Laws of 1907 and RCW 88.04.220; repealing section 16, chapter 200, Laws of 1907 and RCW 88.04.230; repealing section 21, chapter 200, Laws of 1907 and RCW 88.04.240; repealing section 22, chapter 200, Laws of 1907 and RCW 88.04.250; repealing section 23, chapter 200, Laws of 1907 and RCW 88.04.260; repealing section 24, chapter 200, Laws of 1907 and RCW 88.04.270; and repealing section 25, chapter 200, Laws of 1907 and RCW 88.04.280; declaring an emergency; providing effective dates; and providing an expiration date.

Be it enacted by the Legislature of the State of Washington:

NEW SECTION. Section 1. Sections 1 through 14 of this 1977 amendatory act may be known and cited as the Washington Sunset Act of 1977.

NEW SECTION. Sec. 2. The state legislature finds that state agencies may fail to deliver services as effectively and efficiently as is expected by the general public and as originally contemplated by the legislature. It further finds that state government actions have produced a substantial increase in numbers of agencies, growth of programs, and proliferation of rules and regulations, and that the entire process has evolved without sufficient legislative and executive oversight, regulatory accountability, or a system of checks and balances. The legislature further finds that by establishing a system for the termination, continuation, or modification of state agencies, coupled with a system of scheduled review of such agencies, it will be in a better position to evaluate the need for the continued existence of existing and future state agencies. The legislature recognizes that the executive branch shares in this duty and responsibility to assure that state government operates in an efficient, orderly, and responsive manner.

NEW SECTION. Sec. 3. As used in sections 1 through 14 of this 1977 amendatory act the following words and phrases shall have the following meanings unless the context clearly requires otherwise.

(1) "Committees of reference" means the standing legislative committees designated by the respective rules committees of the senate and house of representatives to consider termination, modification, or reestablishment of state agencies pursuant to sections 1 through 14 of this 1977 amendatory act.

(2) "Person" includes every natural person, firm, partnership, corporation, association, or organization.

(3) "Regulatory entity" means any board, commission, agency, division, or other unit or subunit of state government which licenses or regulates one or more professions, occupations, industries, businesses, or other endeavors in the state of Washington.

(4) "State agency" includes every state office, department, board, commission, regulatory entity and agency of the state, and where provided by law, programs and activities involving less than the full responsibility of a state agency.
NEW SECTION. Sec. 4. Any state agency scheduled for termination by the processes provided in sections 1 through 14 of this 1977 amendatory act may be reestablished by the legislature for a period of time specified by law, but not to exceed six years. At the end of such period of time the legislature shall again review such state agency in a manner consistent with the provisions of this act and reestablish, modify, or consolidate such state agency or allow it to be terminated.

NEW SECTION. Sec. 5. The legislative budget committee shall cause to be conducted a program and fiscal review of each state agency scheduled for termination by the processes provided in sections 1 through 14 of this 1977 amendatory act. Such program and fiscal review shall be completed and a report prepared on or before September 30th of the year prior to the date established for termination. Upon completion of its report, the legislative budget committee shall transmit copies of the report as well as working papers, related studies, and documents to the office of financial management. The office of financial management may then conduct its own program and fiscal review of the agency scheduled for termination and shall prepare a report on or before December 31st of the year prior to the date established for termination. Upon completion of its report the office of financial management shall transmit copies of its report as well as related studies and documents to the legislative budget committee. The legislative budget committee shall prepare a final report that includes the reports of both the office of financial management and the legislative budget committee as well as related studies and documents. The legislative budget committee shall transmit the final report to all members of the legislature, to the state agency concerned, to the governor, and to the state library.

NEW SECTION. Sec. 6. In conducting the review of a regulatory entity, the legislative budget committee shall consider, but not be limited to, the following factors where applicable:

1. The extent to which the regulatory entity has permitted qualified applicants to serve the public;
2. The extent to which the regulatory entity restricts or inhibits competition or otherwise adversely affects the state's economic climate;
3. The extent to which the system of regulation has contributed directly or indirectly to increasing or decreasing the costs of any goods or services involved;
4. The duties of the regulatory entity and the costs incurred in carrying out such duties;
5. Whether the regulatory entity has operated in the public interest, including the extent to which the regulatory entity has:
   a. Sought and achieved public participation in making its rules and decisions including consideration of recommending appointment of one or more "public" members to the entity;
   b. Processed to completion in a timely and equitable manner the formal complaints filed with it;
   c. Implemented an effective system of evaluating the impact on the public of its rules and decisions regarding economy, availability, and improvement of the services rendered to the persons it regulates;
(d) Initiated administrative procedures or recommended statutory changes to
the legislature that would benefit the public as opposed to the persons it regulates;
and
(e) Identified the needs and problems of the recipients of goods and services
provided by those regulated;
(6) The extent to which persons regulated by the regulatory entity have been
encouraged to participate in assessing problems in their profession, occupation, or
industry which affect the public;
(7) The impact and effectiveness of the regulatory entity with respect to the
problems or needs the entity was intended to address;
(8) The consequences of eliminating or modifying the program of the regulato-
ry entity;
(9) The extent to which the regulatory entity duplicates the activities of other
regulatory entities or of the private sector, where appropriate; and
(10) The extent to which the absence or modification of regulation would ad-
versely affect the public health, safety, or welfare.

NEW SECTION. Sec. 7. In conducting the review of a state agency other than
a regulatory entity, the legislative budget committee shall consider, but not be lim-
ited to, the following factors where applicable:
(1) The extent to which the state agency has complied with legislative intent;
(2) The extent to which the state agency is operating in an efficient and eco-
nomical manner which results in optimum performance;
(3) The extent to which the state agency is operating in the public interest by
effectively providing a needed service that should be continued rather than modi-
fied, consolidated, or eliminated;
(4) The extent to which the state agency duplicates the activities of other state
agencies or of the private sector, where appropriate; and
(5) The extent to which the termination or modification of the state agency
would adversely affect the public health, safety, or welfare.

NEW SECTION. Sec. 8. (1) Following receipt of the final report from the
legislative budget committee, the appropriate committees of reference in the senate
and the house of representatives shall jointly hold a public hearing to consider the
final report and any related data. The committees shall also receive testimony from
representatives of the state agency involved, which shall have the burden of dem-
onstrating a public need for its continued existence; and from the governor or the
governor's designee, and other interested parties, including the general public.
(2) When requested jointly by the presiding members of the appropriate senate
and house committees of reference, a regulatory entity under review shall mail an
announcement of the joint hearing to the persons it regulates who have requested
notice of agency rule-making proceedings as provided in RCW 34.04.025(1)(a), as
now existing or hereafter amended, or who have requested notice of hearings held
pursuant to the provisions of this section. On request of either presiding member,
such mailing shall include an explanatory statement not exceeding one page in
length prepared and supplied by the member's committee.
(3) The presiding members of the senate committee on ways and means and the
house committee on appropriations may designate one or more liaison members to
each committee of reference in their respective chambers for purposes of participating in the joint hearing and in subsequent committee of reference discussions and to seek a coordinated approach between the committee of reference and the committee they represent in a liaison capacity.

(4) Following the joint hearing by the committees of reference, such committees may separately hold additional meetings or hearings to come to a final determination as to whether a state agency has demonstrated a public need for its continued existence or whether modifications in existing procedures are needed. In the event that a committee of reference concludes that a state agency shall be re-established or modified or its functions transferred elsewhere, it shall make such determination as a bill. No more than one state agency shall be re-established or modified in any one bill.

NEW SECTION. Sec. 9. If terminated, a state agency shall continue in existence until June 30th of the next succeeding year for the purpose of concluding its affairs: PROVIDED, That the powers and authority of the state agency shall not be reduced or otherwise limited during this period. Unless otherwise provided:

(1) All employees of terminated state agencies classified under chapter 41.06 RCW, the state civil service law, shall be transferred as appropriate or as otherwise provided in the procedures adopted by the personnel board pursuant to RCW 41.06.150;

(2) All documents and papers, equipment, or other tangible property in the possession of the terminated state agency shall be delivered to the custody of the agency assuming the responsibilities of the terminated agency or if such responsibilities have been eliminated, documents and papers shall be delivered to the state archivist and equipment or other tangible property to the department of general administration;

(3) All funds held by, or other moneys due to, the terminated state agency shall revert to the fund from which they were appropriated, or if that fund is abolished to the general fund;

(4) Notwithstanding the provisions of RCW 34.04.940, all rules made by a terminated state agency shall be repealed, without further action by the state agency, at the end of the period provided in this section, unless assumed and reaffirmed by the agency assuming the related legal responsibilities of the terminated state agency;

(5) All contractual rights and duties of a state agency shall be assigned or delegated to the agency assuming the responsibilities of the terminated state agency, or if there is none to such agency as the governor shall direct.

NEW SECTION. Sec. 10. Sections 1 through 14 of this 1977 amendatory act shall not affect the right to institute or prosecute any cause of action by or against a state agency terminated pursuant to sections 1 through 14 of this 1977 amendatory act if the cause of action arose prior to the end of the period provided in section 9 of this 1977 amendatory act. Such causes of action may be instituted, prosecuted, or defended in the name of the state of Washington by the office of the attorney general. Any hearing or other proceeding pending before a state agency to be terminated and not completed before the end of the period provided in section 9 of this 1977 amendatory act, may be completed by the agency assuming the responsibilities of the terminated state agency.
NEW SECTION. Sec. 11. Any reference in sections 1 through 14 of this 1977 amendatory act to a committee of the legislature including the legislative budget committee shall also refer to the successor of that committee.

NEW SECTION. Sec. 12. (1) The speaker of the house of representatives and the president of the senate shall appoint a select joint committee consisting of ten members of the legislature within thirty days of the effective date of this 1977 amendatory act. The speaker shall appoint three members of the majority party and two members of the minority party. The president shall appoint three members of the majority party and two members of the minority party. The committee shall be responsible for the development of legislation which provides a schedule for the termination of state agencies in a manner consistent with the terms of sections 1 through 14 of this 1977 amendatory act and of RCW 43.06.010 as now or hereafter amended. The termination of such state agencies shall occur over a period of six years, beginning on June 30, 1979. In the development of such legislation, the select joint committee shall:

(a) Identify state agencies which might appropriately be scheduled for termination and arrange for automatic termination of state agencies, with a reasonable number of state agencies to be terminated on June 30, 1979, a reasonable number of state agencies to be terminated on June 30, 1981, and a reasonable number of state agencies to be terminated on June 30, 1983; no more than one state agency shall be so identified or scheduled for automatic termination in any one section of such legislation;

(b) Seek to schedule state agencies with like goals, objectives, or functions for termination on the same date so as to better assure identification of duplicative activities and provide for appropriate modification or consolidation of state agencies to avoid future duplication; and

(c) Seek to schedule state agencies for termination in a manner which assures that as many committees of reference as possible have sufficient opportunity to develop experience in conducting reviews as provided pursuant to the terms of sections 1 through 14 of this 1977 amendatory act, and which assures that no such committee is given responsibility for review of an unreasonable number of state agencies during any legislative session.

(2) In identifying those state agencies to be scheduled for termination, the select joint committee shall consider, but not be limited to, the following factors where applicable:

(a) The extent to which the burden of compliance on the executive and legislative branches with the terms of sections 1 through 14 of this 1977 amendatory act is reasonable;

(b) The extent to which a state agency may serve the interests of a particular profession, occupation, or industry as opposed to the interests of the public;

(c) The extent to which a state agency may have outlived its original statutory purpose; and

(d) The potential for fiscal savings.

(3) The select joint committee shall also be responsible for assisting in the implementation of the terms and provisions of sections 1 through 14 of this 1977 amendatory act and shall establish proposed procedures which facilitate legislative
review as required by sections 1 through 14 of this 1977 amendatory act for presentation to the legislature. Such committee shall recommend legislative rules which assure effective and appropriate consideration of all bills and reports regarding termination, modification, consolidation, or reauthorization of state agencies scheduled for termination.

(4) Proposed legislation, recommendations, and findings shall be submitted to the legislature as soon as is practicable, but no later than the first day the legislature is in session after January 1, 1978.

NEW SECTION. Sec. 13. Nothing in sections 1 through 14 of this 1977 amendatory act or RCW 43.06.010 as now or hereafter amended, shall prevent the legislature from abolishing or modifying a state agency scheduled for termination prior to the agency's established termination date or from abolishing or modifying any other state agency.

NEW SECTION. Sec. 14. (1) The following programs shall be terminated on June 30, 1978:
   (a) Debt adjusting (chapter 18.28 RCW);
   (b) Proprietary schools (chapter 18.82 RCW);
   (c) Grist mills (chapter 19.44 RCW); and
   (d) Regulation of vessels (chapter 88.04 RCW).

   (2) The following state agencies and programs shall be terminated on June 30, 1979:
   (a) Driving instructors examining committee;
   (b) Water well construction operators examining board;
   (c) Forest fire advisory board;
   (d) Escrow commission;
   (e) Employment agency advisory board.

   (3) The state agencies scheduled for termination in this section shall be subject to all of the processes provided in sections 1 through 14 of this 1977 amendatory act. The state agencies set forth in this section may also be included in the schedule of state agencies to be terminated which shall be developed by the select joint committee as provided in section 12 of this 1977 amendatory act. If any state agency set forth in this section is reestablished or modified, such agency shall remain subject to the provisions of section 12 of this 1977 amendatory act. If any state agency set forth in this section is not reestablished or modified according to the provisions of this section, then the inclusion of that state agency in the schedule provided in section 12 of this 1977 amendatory act shall be null.

Sec. 15. Section 43.06.010, chapter 8, Laws of 1965 as last amended by section 25, chapter 108, Laws of 1975-'76 2nd ex. sess. and RCW 43.06.010 are each amended to read as follows:

In addition to those prescribed by the Constitution, the governor may exercise the powers and perform the duties prescribed in this and the following sections:

   (1) ((He)) The governor shall supervise the conduct of all executive and ministerial offices;

   (2) ((He)) The governor shall see that all offices are filled, and the duties thereof performed, or in default thereof, apply such remedy as the law allows; and if the remedy is imperfect, acquaint the legislature therewith at its next session;
(3) The governor shall make the appointments and supply the vacancies mentioned in this title;

(4) The governor is the sole official organ of communication between the government of this state and the government of any other state or territory, or of the United States;

(5) Whenever any suit or legal proceeding is pending against this state, or which may affect the title of this state to any property, or which may result in any claim against the state, the governor may direct the attorney general to appear on behalf of the state, and report the same to the governor, or to any grand jury designated by the governor, or to the legislature when next in session;

(6) The governor may require the attorney general or any prosecuting attorney to inquire into the affairs or management of any corporation existing under the laws of this state, or doing business in this state, and report the same to the governor, or to any grand jury designated by the governor, or to the legislature when next in session;

(7) The governor may require the attorney general to aid any prosecuting attorney in the discharge of his duties;

(8) The governor may offer rewards, not exceeding one thousand dollars in each case, payable out of the state treasury, for the apprehension of any person convicted of a felony who has escaped from the state prison or of any person who has committed or is charged with the commission of a felony;

(9) The governor shall perform such duties respecting fugitives from justice as are prescribed by law;

(10) The governor shall issue and transmit election proclamations as prescribed by law;

(11) The governor may require any officer or board to make, upon demand, special reports to the governor, in writing;

(12) The governor may, after finding that a public disorder, disaster, energy emergency, or riot exists within this state or any part thereof which affects life, health, property, or the public peace, proclaim a state of emergency in the area affected, and the powers granted the governor during a state of emergency shall be effective only within the area described in the proclamation;

(13) The governor shall, when appropriate, submit to the select joint committee created by section 12 of this 1977 amendatory act, lists of state agencies, as defined by section 3 of this 1977 amendatory act, which agencies might appropriately be scheduled for termination by a bill proposed by the select joint committee.

NEW SECTION. Sec. 16. Except for sections 14, 15, and 17 of this 1977 amendatory act, this 1977 amendatory act shall expire on June 30, 1983, unless extended by law for an additional fixed period of time.

NEW SECTION. Sec. 17. The following acts or parts of acts are each repealed, effective June 30, 1979:

(1) Section 1, chapter 201, Laws of 1967, section 1, chapter 97, Laws of 1970 ex. sess. and RCW 18.28.010;

(2) Section 2, chapter 201, Laws of 1967 and RCW 18.28.020;

(3) Section 3, chapter 201, Laws of 1967, section 6, chapter 266, Laws of 1971 ex. sess., section 23, chapter 30, Laws of 1975 1st ex. sess. and RCW 18.28.030;
(4) Section 4, chapter 201, Laws of 1967 and RCW 18.28.040;
(5) Section 5, chapter 201, Laws of 1967 and RCW 18.28.050;
(6) Section 6, chapter 201, Laws of 1967, section 1, chapter 141, Laws of 1967 ex. sess., section 20, chapter 292, Laws of 1971 ex. sess. and RCW 18.28.060;
(7) Section 7, chapter 201, Laws of 1967 and RCW 18.28.070;
(8) Section 8, chapter 201, Laws of 1967, section 2, chapter 141, Laws of 1967 ex. sess. and RCW 18.28.080;
(9) Section 9, chapter 201, Laws of 1967 and RCW 18.28.090;
(10) Section 10, chapter 201, Laws of 1967 and RCW 18.28.100;
(11) Section 11, chapter 201, Laws of 1967 and RCW 18.28.110;
(12) Section 12, chapter 201, Laws of 1967 and RCW 18.28.120;
(13) Section 13, chapter 201, Laws of 1967 and RCW 18.28.130;
(14) Section 14, chapter 201, Laws of 1967 and RCW 18.28.140;
(15) Section 15, chapter 201, Laws of 1967 and RCW 18.28.150;
(16) Section 16, chapter 201, Laws of 1967 and RCW 18.28.160;
(17) Section 17, chapter 201, Laws of 1967 and RCW 18.28.170;
(18) Section 18, chapter 201, Laws of 1967 and RCW 18.28.180;
(19) Section 19, chapter 201, Laws of 1967 and RCW 18.28.190;
(20) Section 20, chapter 201, Laws of 1967 and RCW 18.28.200;
(21) Section 21, chapter 201, Laws of 1967 and RCW 18.28.210;
(22) Section 22, chapter 201, Laws of 1967 and RCW 18.28.220;
(23) Section 23, chapter 201, Laws of 1967 and RCW 18.28.900;
(24) Section 24, chapter 201, Laws of 1967 and RCW 18.28.910;
(25) Section 1, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.010;
(26) Section 2, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.020;
(27) Section 3, chapter 72, Laws of 1967 ex. sess., section 70, chapter 30, Laws of 1975 1st ex. sess. and RCW 18.82.030;
(28) Section 4, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.040;
(29) Section 5, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.050;
(30) Section 6, chapter 72, Laws of 1967 ex. sess., section 71, chapter 30, Laws of 1975 1st ex. sess. and RCW 18.82.060;
(31) Section 7, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.070;
(32) Section 8, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.080;
(33) Section 9, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.090;
(34) Section 11, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.900;
(35) Section 13, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.910;
(36) Section 12, chapter 72, Laws of 1967 ex. sess. and RCW 18.82.920;
(37) Section 2533, Code of 1881 and RCW 19.44.010;
(38) Section 2536, Code of 1881 and RCW 19.44.020;
(39) Section 2534, Code of 1881 and RCW 19.44.030;
(40) Section 2532, Code of 1881 and RCW 19.44.040;
(41) Section 2535, Code of 1881 and RCW 19.44.050;
(42) Section 1, chapter 200, Laws of 1907 and RCW 88.04.010;
(43) Section 27, chapter 200, Laws of 1907, section 1, chapter 137, Laws of 1947, section 177, chapter 34, Laws of 1975-'76 2nd ex. sess. and RCW 88.04.020;
(44) Section 28, chapter 200, Laws of 1907 and RCW 88.04.030;
(45) Section 2, chapter 200, Laws of 1907 and RCW 88.04.040;
NEW SECTION. Sec. 18. If any provision of this 1977 amendatory act or the application thereof to any person or circumstances is held invalid, the invalidity shall not affect other provisions or applications of the 1977 amendatory act which can be given effect without the invalid provision or application, and to this end the provisions of this 1977 amendatory act are declared severable.

NEW SECTION. Sec. 19. This 1977 amendatory act is necessary for the immediate preservation of the public peace, health, and safety, the support of the state government and its existing public institutions, and shall take effect immediately.

Passed the House June 10, 1977.
Passed the Senate June 10, 1977.
Approved by the Governor June 17, 1977.
Filed in Office of Secretary of State June 17, 1977.

CHAPTER 290
[Engrossed Senate Bill No. 2451]
COUNTY BOARDS OF EQULIZATION—APPEALS—CONVENING

AN ACT Relating to property taxes; amending section 84.08.130, chapter 15, Laws of 1961 as amended by section 156, chapter 278, Laws of 1975 1st ex. sess. and RCW 84.08.130; and amending section 84.48.010, chapter 15, Laws of 1961 and RCW 84.48.010, as amended by section 2, chapter 55, Laws of 1970 ex. sess.

Be it enacted by the Legislature of the State of Washington: