person refuses to comply with this section, he or she shall be guilty of a misdemeanor. This section does not apply to residents of states that have entered into a reciprocal agreement as outlined in RCW 46.23.020.

Passed the House April 21, 1987.
Approved by the Governor May 13, 1987.
Filed in Office of Secretary of State May 13, 1987.

CHAPTER 346
[Substitute House Bill No. 614]
ABSENTEE VOTING

AN ACT Relating to absentee voting; amending RCW 29.36.010, 29.36.013, 29.36.030, 29.36.050, 29.36.060, 29.36.070, 29.36.075, 29.36.097, 29.36.100, 29.36.150, 29.36.160, and 29.62.020; adding new sections to chapter 29.01 RCW; adding a new section to chapter 29.36 RCW; creating new sections; repealing RCW 29.36.020, 29.36.040, 29.36.065, 29.36.077, 29.36.095, 29.36.100, 29.36.105, 29.36.110, 29.36.115, 29.36.120, 29.36.125, 29.36.130, 29.36.140, 29.36.150, 29.36.160, 29.36.170, 29.36.180, 29.36.190, 29.36.200, 29.36.210, and 29.36.900; prescribing penalties; and providing an effective date.

Be it enacted by the Legislature of the State of Washington:

NEW SECTION. Sec. 1. By this act the legislature intends to combine and unify the laws and procedures governing absentee voting. These amendments are intended: (1) To clarify and incorporate into a single chapter of the Revised Code of Washington the preexisting statutes under which electors of this state qualify for absentee ballots under state law, federal law, or a combination of both state and federal law, and (2) to insure uniformity in the application, issuance, receipt, and canvassing of these absentee ballots. Nothing in this act is intended to impose any new requirement on the ability of the registered voters or electors of this state to qualify for, receive, or cast absentee ballots in any primary or election.

NEW SECTION. Sec. 2. "ELECTOR" DEFINED. "Elector" means any person who possesses all of the qualifications to vote under Article VI of the state Constitution.

NEW SECTION. Sec. 3. "DATE OF MAILING" DEFINED. For registered voters voting by absentee or voting by mail, "date of mailing" means the date of the postal cancellation on the envelope in which the ballot is returned to the election official by whom it was issued. For all other absentee voters, "date of mailing" means the date stated by the voter on the envelope in which the ballot is returned to the election official by whom it was issued.

NEW SECTION. Sec. 4. "DISABLED VOTER." DEFINED. "Disabled voter" means any registered voter who qualifies for special parking privileges under RCW 46.16.381, or who is defined as blind under RCW
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NEW SECTION. Sec. 5. "OUT-OF-STATE VOTER" DEFINED. "Out-of-state voter" means any elector of the state of Washington outside the state but not outside the territorial limits of the United States or the District of Columbia.

NEW SECTION. Sec. 6. "OVERSEAS VOTER" DEFINED. "Overseas voter" means any elector of the state of Washington outside the territorial limits of the United States or the District of Columbia.

NEW SECTION. Sec. 7. "REGISTERED VOTER" DEFINED. "Registered voter" means any elector who possesses all of the statutory qualifications to vote under chapters 29.07 and 29.10 RCW. The terms "registered voter" and "qualified elector" are synonymous.

NEW SECTION. Sec. 8. "SERVICE VOTER" DEFINED. "Service voter" means any elector of the state of Washington who is a member of the armed forces under 42 U.S.C. Sec. 1973 ff–6 while in active service, is a student or member of the faculty at a United States military academy, is a member of the merchant marine of the United States, or is a member of a religious group or welfare agency officially attached to and serving with the armed forces of the United States.

Sec. 9. Section 29.36.010, chapter 9, Laws of 1965 as last amended by section 14, chapter 167, Laws of 1986 and RCW 29.36.010 are each amended to read as follows:

Any ((duly)) registered voter of the state or any out-of-state voter, overseas voter, or service voter may vote ((an)) by absentee ballot ((for)) in any general election, special election, or primary ((or-election)) in the manner provided in this chapter. Out-of-state voters, overseas voters, and service voters are authorized to cast the same ballots, including those for special elections, as a registered voter of the state would receive under this chapter.

(1) Except as provided in subsections (2) and (3) of this section ((and)), in RCW 29.36.013, and in section 21 of this act, a registered voter or elector desiring to cast an absentee ballot must apply in writing to his or her county auditor no earlier than forty-five days nor later than the day before any election or primary. An application for an absentee ballot made under the authority of any federal statute or regulation shall be considered and given the same effect as an application for an absentee ballot under this chapter.

(2) For any registered voter, an application ((honored)) for an absentee ballot for a primary ((ballot)) shall ((also)) be honored as an application for ((an)) an absentee ballot for the following general election if the voter so indicates on his or her application. For any out-of-state voter, overseas voter, or service voter, an application for an absentee ballot for a
primary election shall also be honored as an application for an absentee ballot for the following general election.

(3) A voter admitted to a hospital no earlier than five days before a primary or election and confined to the hospital on election day may apply by messenger for an absentee ballot on the day of the primary or election if a signed statement from the hospital administrator, or designee, verifying the voter's date of admission and status as a patient in the hospital on the day of the primary or election is attached to the absentee ballot application.

(4) An application for an absentee ballot must be signed by the registered voter (and except as provided under chapter 29.39 RCW) or elector. An application for an absentee ballot by a registered voter is not valid unless the voter's signature on the application is substantially the same as that voter's signature on his or her registration record. An application for an absentee ballot shall state the address to which the absentee ballot should be sent. An application for an absentee ballot from an out-of-state voter, overseas voter, or service voter shall state the address of that elector's last residence for voting purposes in the state of Washington and either the application or the oath on the return envelope shall include a declaration of the other qualifications of the applicant as an elector of this state. An application for an absentee ballot from any other voter shall state the address at which that voter is currently registered to vote in the state of Washington or the county auditor shall verify such information from the voter registration records of the county.

(5) An application for an absentee ballot shall be mailed or delivered to the county auditor of the county in which the voter is registered (either in person, by mail, or by messenger) or resides. An absentee ballot application from a registered voter within this state shall be sent directly to the auditor of the county in which the voter is registered. An absentee ballot application from a registered voter who is temporarily outside this state or from an out-of-state voter, overseas voter, or service voter may be sent either to the appropriate county auditor or to the secretary of state, who shall promptly forward the application to the appropriate county auditor. No person, organization, or association may distribute absentee ballot applications within this state that contain any return address other than that of the appropriate county auditor.

Sec. 10. Section 2, chapter 273, Laws of 1985 as amended by section 1, chapter 22, Laws of 1986 and RCW 29.36.013 are each amended to read as follows:

Any disabled voter or any voter over the age of sixty-five may apply, in writing, for status as an ongoing absentee voter. Each such voter shall be granted that status by his or her county auditor and shall automatically receive an absentee ballot for each ensuing election for which he or she is entitled to vote and need not submit a separate application for each election.
Ballots received from ongoing absentee voters shall be validated, processed, and tabulated in the same manner as other absentee ballots.

Status as an ongoing absentee voter shall be terminated upon any of the following events:

1. The written request of the voter;
2. The death or disqualification of the voter;
3. The cancellation of the voter's registration record;
4. The return of an ongoing absentee ballot as undeliverable; or
5. January 1st of each odd-numbered year.

((A disabled voter is defined as a voter qualifying for special parking privileges under RCW 46.16.381 or a blind person as defined in RCW 74.18.020;))

Sec. 11. Section 29.36.030, chapter 9, Laws of 1965 as last amended by section 77, chapter 361, Laws of 1977 ex. sess. and RCW 29.36.030 are each amended to read as follows:

Upon receipt of ((the-voter's)) a signed application for an absentee ballot from a registered voter, the ((office. having jurisdiction of the election, or his duly authorized representative,)) county auditor shall verify the applicant's signature. If the application is complete and correct and the applicant is qualified to vote under federal or state law, the county auditor shall issue an absentee ballot for the primary or election ((concerned)) for which the absentee ballot was requested. Otherwise, the county auditor shall notify the applicant of the reason or reasons why the application cannot be accepted.

At each general election in ((the)) an even-numbered year, each absentee voter shall also be given a separate ballot containing the names of the candidates that have filed for the office of precinct committeeman ((provided-that)) unless fewer than two ((or-more)) candidates have filed for the same political party in the absentee voter's precinct ((and-providing)). The ballot shall provide space for writing in the name of additional candidates.

((In addition, if other elections, including special or general, are also being held on the same day and it can be determined that the absentee voter is qualified to vote at such elections, such additional absentee ballots shall be automatically issued to the end that, whenever possible, each absentee voter receives the ballots for all elections he would have received if he had been able to vote in person:))

The election officer, or his duly authorized representative, shall include the following additional items when issuing an absentee ballot:

1. Instructions for voting:
2. A size #9 envelope, capable of being sealed and free of any identification marks, for the purpose of containing the voted absentee ballot:
3. A size #10 envelope, capable of being sealed and preaddressed to the issuing officer, for the purpose of returning the #9 envelope containing the marked absentee ballot:
Upon the left hand portion of the face of the larger envelope shall also be printed a blank statement in the following form:

State of .................................. ss:
County of ................................

I, .............., do solemnly swear under the penalty as set forth in RCW 29.36.110 (sec below), that I am a resident of and qualified voter in .............. precinct of .............. city in .............. county, Washington; that I have the legal right to vote at the election to be held in said precinct on the ...... day of .............., 19...... That I have not voted another ballot and have herein enclosed my ballot for such election:

(signed) ...........................................

Voter

[date of oath] ...........................................

PENALTY PROVISION: Any person who violates any of the provisions relating to swearing and voting, shall be guilty of a felony and shall be punished by imprisonment for not more than five years or a fine of not more than five thousand dollars, or by both such fine and imprisonment.

When mailing an absentee ballot to a registered voter temporarily outside the state or to an out-of-state voter, overseas voter, or service voter, the county auditor shall send a copy of the state voters' and candidates' pamphlet with the absentee ballot. The county auditor shall mail all absentee ballots and related material to voters outside the territorial limits of the United States and the District of Columbia under 39 U.S.C. 3406.

NEW SECTION. Sec. 12. The county auditor shall send each absentee voter a ballot, a security envelope in which to seal the ballot after voting, a larger envelope in which to return the security envelope, and instructions on how to mark the ballot and how to return it to the county auditor. The larger return envelope shall contain a declaration by the absentee voter reciting his or her qualifications and stating that he or she has not voted in any other jurisdiction at this election, together with a summary of the penalties for any violation of any of the provisions of this chapter. The return envelope shall provide space for the voter to indicate the date on which the ballot was voted and for the voter to sign the oath. A summary of the applicable penalty provisions of this chapter shall be printed on the return envelope immediately adjacent to the space for the voter's signature. The signature of the voter on the return envelope shall affirm and attest to the statements regarding the qualifications of that voter and to the validity of the ballot. For out-of-state voters, overseas voters, and service voters, the signed declaration on the return envelope constitutes the equivalent of a voter registration for the election or primary for which the ballot has been issued. The voter shall be instructed to either return the ballot to the county
auditor by whom it was issued or attach sufficient first class postage, if applicable, and mail the ballot to the appropriate county auditor no later than the day of the election or primary for which the ballot was issued.

Sec. 13. Section 29.36.050, chapter 9, Laws of 1965 and RCW 29.36-.050 are each amended to read as follows:

((No)) A registered voter ((to whose permanent registration card there is attached a duplicate of an absentee voter's certificate of registration for any election)) shall not be allowed to vote ((at such election)) in the precinct ((from)) in which he or she is registered at any election or primary for which that voter has cast an absentee ballot. A registered voter who has requested an absentee ballot for a primary or special or general election but chooses to vote at the voter's precinct polling place in that primary or election shall cast a ballot in the manner prescribed by RCW 29.10.127 for challenged ballots. The canvassing board shall not count the ballot if it finds that the voter has also voted by absentee ballot in that primary or election.

Sec. 14. Section 29.36.060, chapter 9, Laws of 1965 as last amended by section 78, chapter 361, Laws of 1977 ex. sess. and RCW 29.36.060 are each amended to read as follows:

The opening and subsequent processing of return envelopes for any primary or election((; special or general)) may begin on or after the tenth day prior to such primary or election((. PROVIDED, That)). The opening of the ((inner)) security envelopes and ((actual counting of such)) tabulation of absentee ballots shall not commence until after 8:00 o'clock p.m. on the day of the primary or election ((but must be completed on or before the tenth day following the primary or election. PROVIDED, That when a state general election is held, the canvassing period shall be extended to and including the fifteenth day following such election)).

After opening the return envelopes, the county canvassing board((; or its duly authorized representatives, may elect not to initial the inner envelope but instead)) shall place all ((such)) of the ballot envelopes in containers that can be secured with ((a)) numbered ((metal)) seals((; and such)). These sealed containers shall be stored in ((the most)) a secure ((va)) vault available within the courthouse location until after 8:00 o'clock p.m. of the day of the primary or election((. PROVIDED, That in the instance of punchcard)). Absentee ballots((; such ballots)) that are to be tabulated on an electronic vote tallying system may be taken from the inner envelopes and all the normal procedural steps may be performed ((necessary)) to prepare ((punchcard)) these ballots for ((computer count and then placed in said sealed)) tabulation before sealing the containers.

The canvassing board ((or its duly authorized representatives)) shall examine the postmark, ((receipt mark and)) statement, and signature on ((the outer)) each return envelope containing the security envelope and absentee ballot ((and)). They shall verify that the voter's signature ((thereon))
is the same as that on the original application (t-PROVIDED, That)) by that voter. For absentee voters other than out-of-state voters, overseas voters, and service voters, if the postmark is illegible, the date on the (outer) return envelope (t) to which ((a person)) the voter attests ((to as provided in RCW 29.36.030 as now or hereafter amended)) shall ((be the date for determining)) determine the validity, as to the time of voting, of ((any)) that absentee ballot under ((the provisions of)) this chapter. ((The board
then shall open the outer envelopes not later than the tenth day following any primary or special election, and the fifteenth day following any general election, and remove therefrom the inner envelope containing the ballot:

The inner envelopes shall be initialed by the canvassing board or its duly authorized representatives. The inner envelopes thus initialed must be filed by the county auditor under lock and key. The outer envelopes to which must be attached the corresponding original absentee voter's application shall be sealed securely in one package and shall be kept by the auditor for future use in case any question should arise as to the validity of the vote:)) For out-of-state voters, overseas voters, and service voters, a variation between the signature of the voter on the return envelope and that on the application due to the substitution of initials or the use of common nicknames is permitted so long as the surname and handwriting are clearly the same.

Sec. 15. Section 29.36.070, chapter 9, Laws of 1965 as amended by section 2, chapter 73, Laws of 1974 ex. sess. and RCW 29.36.070 are each amended to read as follows:

((Upon the canvass of the votes, if there are on file one or more absentee ballot inner envelopes, the canvassing authority shall cause such envelopes to be opened and the absentee precinct committeeman ballot, if any, shall be physically separated from the remainder of the absentee ballot. The absentee precinct committeeman ballot shall be, subject to the provisions of RCW 29.36.075 and 29.36.077, counted separately:)) The ((remainder of the)) absentee ballots shall be grouped and counted by congressional and legislative district without regard ((as)) to precinct (by legislative districts if the election is a state primary or state election, special or general)).

These ((ballots shall be made a part of the)) returns ((and handled accordingly)) shall be added to the total of the votes cast at all polling places.

Sec. 16. Section 29.36.075, chapter 9, Laws of 1965 as amended by section 1, chapter 136, Laws of 1983 and RCW 29.36.075 are each amended to read as follows:

In counties that do not tabulate absentee ballots on electronic vote tallying systems, canvassing boards ((of any primary or election, including a state primary or state general election, shall)) may not tabulate or record votes cast by absentee ballots on any uncontested office except write-in votes for the office of precinct committeepersons. In all counties, write-in
votes for uncontested precinct committeepersons' races shall be canvassed and included with the official vote count.

Each registered voter casting an absentee ballot (not counted as provided in this section, nevertheless) shall be credited with voting on his (permanent voting history) or her voter registration record. (Further, such uncounted) Absentee ballots shall be retained for the same length of time and in the same manner as (paper) ballots cast (in-person as provided by RCW 29.54.070) at the precinct polling places.

Sec. 17. Section 1, chapter 61, Laws of 1973 1st ex. sess. and RCW 29.36.097 are each amended to read as follows:

Each county auditor shall maintain in his or her office, open for public inspection, (lists) a record of the applications he or she has received for absentee ballots under (the provisions of) this chapter (and of chapter 29.39 RCW).

(Such) The information on the applications shall be (listed) recorded and lists of this information shall be available no later than twenty-four hours after their receipt (and the lists thereof shall be available until the day of the election for which the absentee ballot application was made).

(The lists) This information about absentee voters shall be (organized-first) available according to the date of application (then) and by legislative district (if appropriate, and then by precinct. They). It shall (also indicate) include the name of each applicant, the address and precinct in which the voter maintains a voting residence, the date on which an absentee ballot was issued to this voter, if applicable, the type of absentee ballot, and the address to which the ballot was or is to be mailed, if applicable.

The auditor shall make copies of (such lists) these records available to the public for the actual cost of production or copying (such list).

Sec. 18. Section 29.36.100, chapter 9, Laws of 1965 and RCW 29.36-100 are each amended to read as follows:

The qualifications of any (absent) absentee voter may be challenged (for any cause) at the time the (same) signature on the return envelope is verified and the ballot is (canvassed) processed by the canvassing board (which shall have all). The board has the (power and) authority (given by law to officers of election) to determine the legality of (such) any absentee ballot challenged under this section.

Sec. 19. Section 8, chapter 71, Laws of 1983 1st ex. sess. and RCW 29.36.150 are each amended to read as follows:

The secretary of state shall adopt rules (and regulations) not inconsistent with the provisions of this chapter to:
(1) ((Establish-standards-and-procedures)) Establish standards and procedures ((are-established)) to prevent fraud and to facilitate the accurate processing and canvassing of absentee ballots and mail ballots;

(2) ((Establish-standards-and-procedures)) Establish standards and procedures ((are-established)) to guarantee the secrecy of ((the)) absentee ballots and mail ballots;

(3) ((Provide-uniformity)) Provide uniformity ((exists)) among the counties of the state in the conduct of absentee voting and mail ballot elections; and

(4) Facilitate the operation of the provisions of this chapter regarding out-of-state voters, overseas voters, and service voters.

The secretary of state shall produce and furnish envelopes and instructions for out-of-state voters, overseas voters, and service voters to the county auditors.

Sec. 20. Section 9, chapter 71, Laws of 1983 1st ex. sess. and RCW 29.36.160 are each amended to read as follows:

A person who ((wilfully)) willfully violates any provision of this chapter regarding the assertion or declaration of qualifications to receive or cast an absentee ballot, unlawfully casts a vote by absentee ballot, or willfully violates any provision regarding the conduct of mail ballot special elections under RCW 29.36.120 through 29.36.139 is guilty of a class C felony. Except as provided in chapter 29.85 RCW a person who willfully violates any other provision of this chapter is guilty of a misdemeanor.

NEW SECTION. Sec. 21. (1) As provided in this section, county auditors shall provide special absentee ballots to be used for state primary or state general elections. A special absentee ballot shall only be provided to a voter who completes an application stating that:

(a) The voter believes that she or he will be residing or stationed or working outside the continental United States; and

(b) The voter believes that she or he will be unable to vote and return a regular absentee ballot by normal mail delivery within the period provided for regular absentee ballots.

The application for a special absentee ballot may not be filed earlier than ninety days before the applicable state primary or general election. The special absentee ballot shall list the offices and measures, if known, scheduled to appear on the state primary or general election ballot. The voter may use the special absentee ballot to write in the name of any eligible candidate for each office and vote on any measure.

(2) With any special absentee ballot issued under this section, the county auditor shall include a listing of any candidates who have filed before the time of the application for offices that will appear on the ballot at that primary or election and a list of any issues that have been referred to the ballot before the time of the application.

(3) Write-in votes on special absentee ballots shall be counted in the same manner provided by law for the counting of other write-in votes. The
county auditor shall process and canvass the special absentee ballots provided under this section in the same manner as other absentee ballots under chapters 29.36 and 29.62 RCW.

(4) A voter who requests a special absentee ballot under this section may also make application for an absentee ballot under RCW 29.36.010. If the regular absentee ballot is properly voted and returned, the special absentee ballot shall be deemed void and the county auditor shall reject it in whole when special absentee ballots are canvassed.

*Sec. 22. Section 29.62.020, chapter 9, Laws of 1965 and RCW 29.62-.020 are each amended to read as follows:

((On)) No later than the tenth day after ((each)) a special election or primary ((or as soon as he has received the returns from all the precincts included therein)) and no later than the fifteenth day after a general election, the county auditor shall ((call a meeting of)) convene the county canvassing board ((at his office on a day and hour certain, for the purpose of canvassing the votes cast therein)) to process the absentee ballots and canvass the votes cast at that primary or election. On the tenth day after a special election or a primary and on the fifteenth day after a general election, the canvassing board shall complete the canvass and certify the results. All properly and timely voted absentee ballots which have been received on or before the date on which the primary or election is certified shall be included in the canvass. Meetings of the county canvassing board are public meetings under chapter 42.30 RCW. The county canvassing board shall consist of the county auditor, the chairman of the (board of) county ((commissioners)) legislative authority, and the prosecuting attorney or designated representatives of those officials.

*Sec. 22 was vetoed, see message at end of chapter.

NEW SECTION. Sec. 23. Sections 2 through 8 of this act are each added to chapter 29.01 RCW. Section 21 of this act is added to chapter 29.36 RCW.

NEW SECTION. Sec. 24. The following acts or parts of acts are each repealed:

(1) Section 29.36.020, chapter 9, Laws of 1965, section 38, chapter 202, Laws of 1971 ex. sess. and RCW 29.36.020;
(2) Section 29.36.040, chapter 9, Laws of 1965 and RCW 29.36.040;
(3) Section 2, chapter 140, Laws of 1973 and RCW 29.36.065;
(4) Section 29.36.077, chapter 9, Laws of 1965 and RCW 29.36.077;
(6) Section 29.36.110, chapter 9, Laws of 1965 and RCW 29.36.110;
NEW SECTION. Sec. 25. This act shall take effect on January 1, 1988.