# **Joint Transportation Committee**

# Long-Range Finances Report Appendices Washington State Department of Transportation Ferries Division

Washington State Department of Transportation Ferries Division Financing Study II



## **Prepared For:**

Joint Transportation Committee Washington State Legislature

#### **Consultants:**

Cedar River Group, LLC John Boylston RLCollier, LLC



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# APPENDIX I. JTC FERRY FINANCE STUDY II RECOMMENDATIONS

# **Joint Transportation Committee Ferries Finance II Studies Recommendations**

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
Auto-Passenger Vessel Condition	1. For the Steel Electrics and the <i>Rhododendron</i> :  a. Replace the active vessels expeditiously.  b. Expedite Steel Electric and <i>Rhododendron</i> replacement procurement process.  2. Consider rebuild of the <i>Hyak</i> .  3. Reduce drydock and other planned out of service times.  a. Review shipyard contracts.  b. Conduct preservation work while vessels are	1. Steel Electrics and Rhododendron replaced with Island Home vessels.  2. Hyak rebuild in 2009-11 biennium.	3. Recommends focus on reducing out of service time.
	<ul> <li>4. Maintenance and preservation: <ul> <li>a. Institute a bilge and void maintenance program.</li> <li>b. Institute a visual inspection/audio gauging steel preservation program for older vessels.</li> <li>c. Institute an integrated coating program.</li> <li>d. Consider standardized cabin maintenance materials.</li> <li>e. Provide preservation funding for inactive vessels or retire them out of the fleet.</li> </ul> </li> </ul>	<ul> <li>a. Bilge and void maintenance program funded.</li> <li>b. Visual inspection/audio gauging funded.</li> <li>c. Integrated coating program development funded.</li> <li>d. Standardized materials already implemented.</li> <li>e. Preservation of reserve vessels in 16-year financial plan.</li> </ul>	

Area	Recommendation Ferries Scenario A		Recommended – Long Range Finances Report (if different from Scenario A)
Vessel Replacement	1. Develop a consistent and legislatively reviewed vessel rebuild/replacement plan.	1. Replacement plan included.	Modified plan to reflect retirement schedule.
	2. Relate increases in vessel capacity to ridership forecast, level of service standard, operational changes, and terminal design standards.	2. Proposed increases in vessel capacity based on new ridership forecast, vehicle level of service standard, operational changes & preliminary terminal design standards.	2 Vessel capacity increases delayed until existing vessel retirements.
	3. Consider alternatives to new vessel construction to increase capacity.	3. Operational and pricing strategies proposed to maximize use of existing assets.	
	4. Prioritize and commit vessel replacement funding.	4. Proposes building 9 new vessels in 16-year plan.	5. Proposes building 5 new vessels in 16-year plan.
	5. Use route-based planning.	5. Terminal & vessel plans integrated by route.	
	6. Gauge community reaction to vessel capacity changes.	6. Ferries conducted meetings and outreach in every community served to gauge reactions to Scenario A & B.	
Capital Financing	1. Implement ESHB 2358:		
	<ul><li>a. Use revised definition of capital.</li><li>b. Use revised definitions of improvement and preservation.</li></ul>	<ul><li>a. Uses revised definition of capital.</li><li>b. Uses revised definitions of improvement and preservation.</li></ul>	a. Eagle Harbor improvement project for superfund site monitoring and vessel indirect expenses for stability analysis support for operations recommended as more appropriately operations.

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
	c. Allocate systemwide and administrative capital costs to vessel projects.	<ul><li>c. Allocates systemwide and administrative capital costs to vessel projects.</li><li>d. LCCM used.</li></ul>	
	d. LCCM and asset management program.	di Been dea	
			d. Recommends asset management program in terminal controls be shared with vessels.
	<ul><li>Vessel preservation funding:</li><li>a. Improve preservation program management.</li></ul>		a. Recommends project controls group of Terminal Engineering be shared with vessels.
			a. Recommends focus on out of service time.
			a. Recommends constructability review of preservation projects and reduction in funding due to constructability issue.
	b. Tie vessel preservation funding to the vessel replacement plan.	b. Vessel preservation funding tied to replacement plan.	
	c. Prioritize vessel preservation over vessel improvement funding.	c. Vessel preservation prioritized over improvement funding.	
	d. Consider increasing preservation funding.		d. Recommends increasing topside painting funding to minimize out of service time.
	e. Do not reduce preservation funding to pay for new vessels.	e. Preservation funding not reduced to pay for new vessels.	e. Recommends extended preservation of vessels that would remain in the fleet under

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
			the recommended fleet plan.
	3. The vessel emergency repair budget should not be used for planned maintenance and inspections of inactive vessels.	3. Emergency repair budget does not include planned maintenance & inspections of reserve, inactive vessels.	
	4. Increase vessel replacement funding.	4. Requests funding for 9 new vessels.	4. Recommends funding for 5 new vessels based on retirement schedule.
	5. Prioritize vessel funding over terminal improvement funding.	5. Reduction in terminal relocations & expansions from previous plan	5. Recommends \$225.9 million reduction in terminal improvements in 16-year plan.
Maintenance and Repair Operating Finance	Consider internal realignment to increase maintenance and preservation division management.	Merged vessel engineering and preservation and maintenance divisions.	
	2. Reduce planned out of service credit drydocking time.		2. Recommends focus on out-of service time.
	3. Consider implementation of State Auditor's recommendations on Eagle Harbor double shifts.	3. Ferries response indicates double shift too expensive based on staff overtime, travel, and other costs.	3. Recommends Ferries reconsider and include an evaluation of the impact on out of service time of a double shift.
	4. Review 2007-09 biennium repair budget.	4. 16-year operating budget includes adjustment to repair budget.	
Capital Progran	n Staffing and Administration Cost Final Rep	ort – April 10, 2008	
Staffing Levels and Vacancies	Current capital position vacancies should not be filled until the Draft Long-Range Plan is complete and decisions on staffing can be informed by the Plan.	1. 2008 legislature (ESHB 2878) required Ferries to maintain staffing at or below Jan. 1, 2008 levels until completion of plan	
	2. Future vacancies in capital staff positions should not be	until completion of plan.	

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
	filled until the completion of the Long-Range Plan, unless absolutely critical to project delivery.		
Administrative Work Order	1. Ferries should distinguish administrative work order charges to projects from direct staff charges to projects in order to facilitate legislative and management understanding of capital project costs.	Cost allocation     methodology implemented.     Shows administrative and indirect costs separately.	
	2. Terminal Engineering should review its structure and anticipated ongoing charges to the administrative work order.		2. Recommends reductions in Terminal Engineering indirect costs and sharing Project Controls with vessel engineering.
	3. Ferries should review staff authorized to charge to the administrative work order and fully implement the established procedures for authorizing such charges.		
Project Work Orders	1. Ferries should review staffing in its engineering divisions to ensure core competency in, and a focus on, terminal and vessel preservation, with staffing sufficient to implement the preservation program proposed in the upcoming Long-Range Plan.	Ferries realigned vessel divisions as part of an effort to ensure proper focus on preservation.	
	2. Ferries should clearly distinguish responsibility for terminal improvement projects, and for vessel construction and systemwide vessel improvement projects, from its preservation responsibility in order to ensure a focus on preservation.		2. Recommends consideration of third party management of terminal projects over \$50 million and of new vessel construction projects.
Operations Construction Support Capital Charges	1. Ferries should evaluate operating budget staff charges to the terminal operations construction support project to determine whether they are appropriate capital program expenses.		
Other Operating Staff Capital Charges	1. Ferries should review and determine whether charges to the capital program from information agents, vessel engineering crews, vessel deck crews, and terminal		

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
	staff are appropriate capital charges, and whether these charges should be separately identified in project budgets.		
	2. Ferries should develop and implement a policy or charges by information desk, terminal, vessel deck, and vessel engineering staff to the capital program.		
Use of On-Site Consultants	1. Terminal Engineering should continue to review and, where appropriate, reduce expenditures on on-site consultants.	Terminal Engineering has continued to reduce use of on-site consultants.	1. Recommends further reductions in terminal indirect consultant costs.
	2. The use of on-site consultants should be based on Ferries' decisions on the delivery method for, and scheduling of, preservation and terminal improvement/new vessel construction, and vessel systemwide improvement projects.		2. Recommends examining third party management of terminal construction projects over \$50 million and vessel construction.
Scheduling System Cost	WSDOT should review the cost-benefits of continued use of the Primavera scheduling system for Ferries.	Funding for Primavera & implementation of WSDOT Project Management and Reporting System (PMRS).	1. Recommends not funding PMRS & Primavera based on consultants' assessment they are not appropriate for the scale of project typically done by Ferries as compared to highway projects.
Identifying Administrative Expenses	1. Ferries should separately identify the capital administration services and charges for review by the legislature.	1. Ferries separately identified administration, vessel indirect, and terminal indirect costs.	
Organization Chart	1. Ferries should develop and present to the legislature an organization chart that shows only funded positions and denotes which legislatively adopted budget the chart represents.	Organization chart not included.	
Baselines and Performance	Ferries should develop baseline information and performance measures for the percentage of the	1. Not done.	1. Percentages calculated.

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
Measures	capital program and individual capital project budgets that should be devoted to capital staffing and administration expenses.		
Management and S	upport Operating Costs Final Report – July 8, 2008		
Ferries Non-Labor Management and Support Costs	1. OFM, WSDOT and Ferries should review the marine insurance program to determine whether it is costeffective versus being self-insured, including the Ferries terminal property, hull and machinery, war risk, and liability coverages.	No changes in marine insurance program.	<ol> <li>Modified costs of insurance program to reflect changing fleet.</li> <li>Alternative presented to eliminate property coverages.</li> </ol>
	2. If OFM, WSDOT and Ferries conclude that it is cost- effective to continue to retain commercial insurance, the coverages and deductibles should be reviewed. Consideration should be given to optional deductible limits above the current \$1 million.		
	3. Ferries should ensure that it has a full understanding of the coverages provided if it continues to procure commercial insurance. Ferries should also ensure that, as it implements the administrative cost allocation requirements of ESHB 2358, consideration is given to the insurer's requirements to distinguish direct labor from administrative overhead costs that are allocated to capital projects. This will facilitate Ferries' claims management.		
	4. Ferries, WSDOT, and OFM should review Ferries' temporary employment expenditures and determine which, if any, of the temporary positions should be created as permanent positions, with particular attention to those used to meet new workload requirements.		
	<ol><li>Ferries should consider accepting only Visa and MasterCard, which have lower merchant discount fees.</li></ol>	5. Change not implemented. Ferries determined there were not extra merchant	5. Recommends adjusted credit card fee budget in 16-year plan to reflect revenues.

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
		fees.	
	6. Ferries should review its use of long-term on-site consultants.	6. Operations use of long- term on-site consultants reduced partially through creation of positions.	
WSDOT Management and Support (Other State Support)	1. The legislature and WSDOT should develop a consistent policy on expenses to be charged from the Motor Vehicle Account to the Puget Sound Ferry Operations Account. The policy should specifically address whether administrative indirect charges, such as WSDOT Executive Management, are to be charged to the Ferry Operations Account.	Expenses from WSDOT divisions assumed to be charged to the Puget Sound Ferry Operations Account.	1. Recommends acceptance of Governor's budget proposal to no longer charge the Puget Sound Ferry Operations Account for WSDOT Executive Management (Program S) and Information Technology Services (Program C) costs.
	2. If the policy is to include Motor Vehicle Account administrative indirect expenses in charges to the Puget Sound Ferry Operations Account, such charges should be distinguished from costs incurred in the direct delivery of ferry services.		
	3. The legislature and WSDOT should develop a consistent policy on expenses to be charged directly to the Ferries operating budget.	3. Reflects move of payroll function to WSDOT with no charge back to the Puget Sound Ferry Operations Account or Program X.	
	4. WSDOT should review the consistency of its practice in charging for Office of Equal Opportunity (OEO) officers. The Ferries Executive Management budget should not be charged for the expense of an OEO officer unless other WSDOT budgets are also charged for such expenses.	4. OEO officer continues to be charged to Program X.	
	5. WSDOT should continue the practice adopted in the 2007-09 biennium of not charging sub-program C1	5. Program C1 charges not included.	5. Recommends no Program C charges to the Puget Sound

Area	Re	ecommendation	Fe	rries Scenario A	Fi	ecommended – Long Range nances Report different from Scenario A)
		Information Technology Administration expenses to the Puget Sound Ferry Operations Account.				Ferry Operations Account.
	6.	WSDOT should make a determination of whether Information Technology (Program C) expenses should continue to be charged to the Puget Sound Ferry Operations Account, as part of its policy review of charges from the Motor Vehicle Account to the Puget Sound Ferry Operations Account.	6.	Program C charges included.	6.	Recommends no Program C charges to the Puget Sound Ferry Operations Account.
	7.	Ferries should not include risk management administration fees in its calculation of farebox recovery because the charge is no longer allocated between WSDOT and Ferries.	7.	Not included in farebox recovery calculation.		
	8.	In addition to reviewing the Marine Insurance Program, WSDOT, OFM, and Ferries should review the range of costs incurred by the State in providing insurance, risk management services and claims defense to determine what, if any, costs could be reduced.	8.	No changes made.	_	
Management Communication and Oversight	1.	Ferries and the legislature should develop a policy on what costs are to be included in farebox recovery. The consultants recommend that all costs charged to the Puget Sound Ferries Operations Account be included in farebox recovery, as this methodology would tie most directly to the level of fares needed to meet the legislatively adopted 16-year financial plan.			1.	Recommends inclusion of all costs charged to the Puget Sound Ferry Operations Account, unless specifically excluded by legislative direction, and only costs charged to the Puget Sound Ferry Operations Account. This would exclude Program U (WSDOT Risk Management Services) costs from the calculation of farebox recovery.
	2.	The legislature should clarify its intent in excluding security costs from the calculation of farebox recovery			2.	Senate adopted and House Transportation Committee

Area	Recommendation	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
	so that WSDOT expenses can be properly included or excluded based on that direction.		adopted transportation funding bills (as of 4-7-09) do not contain language excluding security costs from the calculation of farebox recovery.
	3. In order to provide consistent communication with the legislature, Ferries should use a uniform definition of Ferries management and support costs based on costs included in the calculation of farebox recovery.	3. Management and support costs same as used in 2007 route statements.	
	4. Ferries should provide a biennium farebox recovery calculation to align with the State's budget periods.	4. Biennium calculation of farebox recovery included.	
Non-Labor, Non	-Fuel Operating Costs Final Report – July 8	, 2008	
Terminal Operations	1. Ferries should enter into a competitive process for terminal agent services as the contracts expire to ensure that it is receiving the best combination of service and value	Ferries concurred with recommendation at Friday Harbor, Lopez, and Orcas. Noted unique circumstances may affect contracts at Sidney and Shaw.	
Auto-Vessel Sizi	ng and Timing Final Report – April 2009	<del>_</del>	
Fleet Preservation	1. Ferries should reduce average planned out of service time from seven weeks per vessel per year to six weeks. This can be achieved by consolidating Eagle Harbor work with other shipyard work, focusing on reducing time spent on topside painting, designing vessels with aluminum superstructures and other features that reduce required maintenance, and requesting the Coast Guard to allow underwater inspection in lieu of dry docking.	1. Island Home vessels are built with aluminum superstructures and Ferries has included funding for aluminum superstructures in new 144-auto vessels.	Recommends 30% increase in topside painting budgets to allow overtime and expedited service.

Area	Recommendation Ferries Scenario A		rries Scenario A	Recommended – Finances Report (if different from	
	2. The legislature should recog reduce out of service time at the per-vessel expenditure of preservation may increase, an necessary to provide adequate preservation funding for each order to minimize service displays a ser	and reduce the fleet size, on maintenance and and therefore, it will be to the maintenance and wh vessel in the fleet in		funding due of constructability Review of Fe expenses four preservation to consistently under the Recommends topside painti	ty review. rries' preservation and that budget is
	3. Assuming a six-week annual Ferries should plan on a 21-baseline 2030 service hours, provide adequate maintenant crewed vessel emergency readditional vessel acquisition expand service, not to delive	vessel fleet to provide the . This size fleet will ace relief and 46 weeks of esponse capacity. ns could then be used to	Ferries plans on a 22 vessel fleet by 2030 to deliver baseline service. (An additional vessel is planned to break up the Fauntleroy-Vashon-Southworth Triangle route.)		
	4. Ferries should implement a are in maintenance for emer		Ferries did not concur with recommendation.		
Fleet Composition	<ol> <li>Ferries should plan on the c deployments by route for the service in 2030.</li> </ol>		Ferries' Scenario A plans for larger vessels on some routes than recommended deployment.	plan, with sm the Interisland	lan during 16-year aller vessels on 1, Fauntleroy- nworth Triangle,
	2. Ferries should plan for a 21 five jumbo (188-202 auto), smedium (124-auto), one mid small (64-auto) vessels for the services.	six large (144-auto), five d size (90-auto), and four	Ferries Scenario A plans for a 23-vessel fleet with 22 vessels for the baseline service and a vessel added to provide direct rather than	provide direct triangle route year plan peri	ed fleet does not t service on the . During the 16- od, assumes a 22- omposed of five

Area	Recommendation	Ferries Scenario A  triangle service on the	Recommended – Long Range Finances Report (if different from Scenario A) jumbo (188-202 auto), four
		Fauntleroy-Vashon- Southworth Triangle route.	large (144-auto), five medium (124-auto), three mid size (87 & 90-auto), and five small (34 & 64-auto) vessels for the delivery of the baseline services.
Fuel Conservation	1. Ferries should analyze the potential for slowing vessel speeds an average of 0.5 to 1.0 knots in order to reduce fuel consumption. This analysis should include a route-by-route review, including the impact on the number of sailings.	Ferries included savings by slowing vessels 0.75 knots outside the summer season.	1. Recommends slowing vessels by an average of 0.5 knots in summer and 0.75 knots the rest of the year.
	2. Ferries should assess the feasibility of slowing atdock RPMs from 60 to 30 in order to conserve fuel.	Ferries determined this is not feasible.	1. Recommends positive restraint study focus on operational or low cost capital solutions to conserve fuel during dockings.
	3. As part of the pre-design process for constructing 144-auto vessels in the 2021-2030 time period (four (4) vessels in the baseline fleet or six (6) in the recommended fleet), Ferries should provide the legislature with a cost-benefit analysis of an aluminum superstructure and other design modifications that might increase fuel efficiency.	Ferries requested funding for aluminum superstructures on 144-auto vessels.	
Vessel Acquisition	1. Ferries should acquire vessels in two waves: 2009–2012: 4 new 64-auto vessels; and 2020-2030: 6 new 144-auto vessels	1. Scenario A acquires 3 Island Home vessels then immediately begins construction of 6 new 144-auto vessels before the recommended time frame.	1. Recommends acquiring 4 new 64-auto vessels in the 2009-12 time period and the first of six new 144-auto vessels starting in the 2023-25 biennium.
	2. The legislature should consider opening vessel construction to national competition by determining the appropriate balance between Ferries' new vessel		

Area	Recommendation  construction costs, the potential for federal funding,	Ferries Scenario A	Recommended – Long Range Finances Report (if different from Scenario A)
Service	and the policy goals of the State.  1. Ferries should consider additional sailings and/or modifications to vessel service hours as ways to improve service before considering adding vessels to the fleet to improve service.	1. Not done in Scenario A.	1. Identify alternatives for Port Townsend, San Juans, and Sidney routes to match existing service with smaller fleet or improve service without adding vessels.

# APPENDIX II. SCENARIO B SUMMARY

Ferries' *Revised Draft Long-Range Plan* Scenario B is a service plan that could be implemented if the State were not able to provide new revenues and Ferries needed to operate a reduced marine highway system. Scenario B would close the Sidney route and reduce service significantly on several domestic routes. Service would be provided with a 17-vessel fleet, six fewer than Scenario A. Scenario B also envisioned a partnership with local governments to provide passenger-only ferry service to fill in the gaps in traditional auto-passenger ferry service provided by the State.

#### **Operating Program**

Scenario B significantly reduces the scope of Ferries operations beginning in the 2009-11 biennium, with further reductions in the 2011-13 biennium. Cuts were focused on routes that were generally poor financial performers or proposed service reductions were for low productivity periods. Total service hours were reduced by 17 percent.

#### 2009-11 Biennium

- Close Sidney route in September 2009. Provide San Juan domestic service with two Super (144-auto) vessels and the 90-auto Sealth in the fall, winter and spring, and three Super class vessels and the Sealth in the shoulder and summer seasons.
- Downsize the Point Defiance-Tahlequah route by substituting the Hiyu (34-auto) and retiring the Rhododendron (48-auto).
- *Keep Port Townsend-Keystone* as a one-boat operation, which is the level of service provided since the 2007 retirement of the Steel Electric class vessels.

#### 2011-13 Biennium

- Reduce Seattle-Bremerton to one boat, which would be a medium size vessel (124-auto) all year except the summer when a jumbo size vessel would be deployed (188-auto).
- Reduce Edmonds-Kingston service. Eliminate weekday night service between mid-October and mid-May.
- Reduce service for Fauntleroy-Vashon-Southworth Triangle Route to two medium (124-auto) vessels.

#### Capital Program

Capital needs are reduced from Scenario A levels by retiring some vessels early and not replacing them. Instead of acquiring three (3) small vessels and six (6) large vessels over the 16-year plan, Ferries would acquire three (3) small vessels and one (1) large vessel. Ferries also proposed a \$92.2 million reduction of the \$376.0 million in terminal improvements proposed in Scenario A, including reductions in dwell time improvements, transit-related projects, and walkway improvements.

### **Funding Implications**

Scenario B budgets a 16-year operating surplus of \$109 million, compared to a \$222 million operating deficit in Scenario A. This is accomplished by focusing on routes with higher farebox recovery rates. Ferries estimated farebox revenues would be reduced by 6 percent while expenses would be cut by 14 percent.

# APPENDIX III. JTC POLICY GROUP 2008 STATUS REPORT

### JOINT TRANSPORTATION COMMITTEE POLICY GROUP FERRY SYSTEM REVIEW PHASE II STATUS REPORT

December 2008

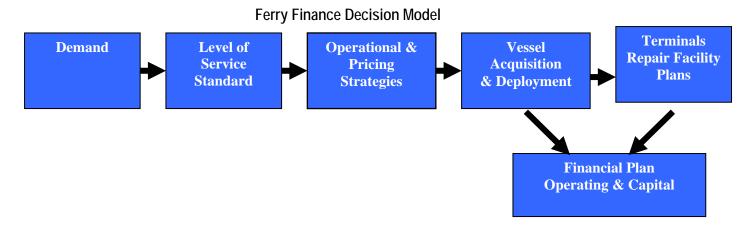
Beginning in 2006, the Joint Transportation Committee (JTC) began an extensive review and evaluation of the Washington State Ferry System (WSF). The ferry system has been described as unsustainable because of the gap between currently allocated funds and what is required to preserve the system in its current form. The JTC Ferry Study goal is to provide the Legislature with the information it needs to plot a course for the future of the ferry system.

#### I. Background

Phase I of the JTC ferry financing study was conducted during the 2006 interim. The legislature directed the JTC to evaluate WSF's operating and capital programs, including: ridership, revenue, and cost forecasts; and capital project scoping, prioritization, and cost estimating (Chapter 370, Laws of 2006 (SSB 6241)). WSF had just released its 2006 *Draft Long-Range Strategic Plan* as the phase 1 study was being undertaken.

Phase I evaluated the 2006 WSF *Draft Long-Range Plan* and found that there was not sufficient reliable data to evaluate and craft a long-range plan. The study raised fundamental questions about WSF's assumptions on future ridership, customer needs, planned terminal improvements, terminal preservation costs, and operating costs. The information necessary to address those questions was not available at the time of the phase I study. Accordingly, the legislature directed further analysis.

The JTC study proposed a ferry financing decision model as a framework for legislative ferry investment decisions. Under the model, ridership demand, level of service standards, and pricing and operational strategies are the basis for long-range vessel and terminal capital and operating financial decisions:



Utilizing the ferry finance decision model required gathering and analyzing new data and modifying assumptions, which led to phase II of the JTC ferry study.

#### JTC Ferry System Review – Phase II

ESHB 2358 (2007) and related budget provisos identified and funded phase II of the JTC ferry study. Based on the recommendations of phase I of the study, the Legislature directed WSF to adopt adaptive management practices<sup>1</sup> in its operating and capital programs in order to keep costs as low as possible while continuously improving the quality and timeliness of service. The legislation required coordinated actions by WSF, the Washington State Transportation Commission (WSTC), the Office of Financial Management (OFM), and the JTC to conduct a comprehensive analysis of the Washington State Ferry System. This work informed the revised *Draft Ferries Long-Range Plan* issued December 2008.

The JTC, pursuant to budget provisos, appointed a Policy Workgroup to oversee implementation of ESHB 2358 (see attached list of members). The Policy Workgroup met regularly during the 2007 and 2008 interims to review and provide direction to the study.

#### II. Summary

All tasks assigned in ESHB 2358 and associated budget provisios have either been completed or are underway.

- <u>Demand Analysis</u>: In order to develop a long-range plan, WSF needed better information about riders and projected future demand.
  - <u>Customer Survey</u>: The WSTC's customer survey has provided the first comprehensive view of Ferries' customers – enhancing understanding of ridership patterns and of customer satisfaction, concerns, and likely response to new initiatives.
  - o <u>Ridership Forecast</u>: WSF and its technical team have developed a revised and greatly improved ridership forecast. This improvement allows a higher level of confidence when assessing the system's future needs.
- <u>Level of Service</u>: Phase I of the study identified a risk of overbuilding the system in response to a level of service standard focused on peak traffic periods. WSF has proposed revising the level of service measure to capture demand systemwide rather than just during peak period service. This provides a more reliable measure of future service needs.
- Operating and Pricing Strategies: WSF's capacity issues are driven by vehicle capacity during peak sailings. Phase I of the JTC study recommended using operating and pricing strategies to ease the strain on peak vehicle capacity by increasing walk-on use of ferries and shifting vehicle demand to non-peak sailings. WSF's 2008 Draft Long-Range Plan proposes the following strategies:

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<sup>&</sup>lt;sup>1</sup> Adaptive management means a systematic process for continually improving management policies and practices by learning from the outcomes of operational programs (ESHB 2358, Section 3 (1)).

- o <u>Increasing walk-ons</u>: WSF proposes to increase walk-ons by: (1) improving coordination with transit; and (2) increasing walk-on fares at half the rate of vehicle fares.
- Leveling Vehicle Demand: WSF recommends using vehicle reservations to level peak vehicle demand. The fare would be pre-paid when reserved, with no additional charge for the reservation.
- <u>Vessel Acquisition and Deployment:</u> The JTC's studies recommended WSF prioritize vessel preservation and acquisition over terminal improvements. WSF's revised *Draft Long-Range Plan* reflects that shift by including a 22-year plan for retiring, acquiring, and deploying vessels and reducing proposed investments in terminal expansions.
- <u>Terminal Plans:</u> The 2006 Legislature placed the extensive terminal improvement projects included in WSF's 2006 long-range plan on hold. The lower ridership projections and demand management strategies developed under phase II of the JTC ferry study have allowed WSF to reduce the scope of its terminal projects. Of three originally proposed terminal re-locations, only moving the Mukilteo terminal remains in the plan. Better data and more reliable assumptions from the study have allowed a reduction in the scope of the Anacortes, Bainbridge, Port Townsend, and Seattle terminal projects.
- <u>Cost Analysis:</u> Phase II of the JTC study required a comprehensive review of WSF's operating and capital program costs. This review produced a series of cost reduction recommendations. WSF and the Washington State Department of Transportation (WSDOT) have largely concurred with these recommendations. The recommendations range from reducing capital staffing and administration costs to reducing vessel insurance costs, modifying vessel deployment to decrease operating costs, and increasing vessel fuel efficiency.

WSDOT and WSF leadership have come a long way in rethinking their understanding of ferry riders, how WSF provides service to the state, and implementing the adaptive management practices required by ESHB 2358. Without this work, WSF and the Legislature would face an even more daunting task planning the future of the ferry system in the current economic climate.

#### III. Implementing the Ferry Finance Decision Model

In phase II of the JTC Ferry Study, WSF, the JTC, and the WSTC gathered and analyzed the data necessary to implement the ferry finance decision model.

#### Step1. Demand

Understanding user needs and projecting future ridership is the critical first step in ferry planning. To improve understanding of WSF's key markets and customers, the Legislature required the WSTC to conduct a customer survey, to be repeated every two years. WSF was directed to work with the JTC to improve its ridership projections.

#### Why is this important?

#### Survey

The customer survey conducted by the WSTC:

- 1. Contradicts some prior assumptions about ferry customers (that the vast majority are commuters) and the cause of recent declines in ridership (that rising fares was the primary cause of people no longer riding ferries).
- 2. Provides a basis for gauging potential reactions to operational and pricing strategies before they are implemented.
- 3. Provides a foundation for adaptive management practices, the essence of which is to consistently monitor the impact of changes on customer behavior and satisfaction and adapt as needed.

#### **Improved Ridership Projection:**

- 1. The revised ridership forecast shows projected ridership increasing at almost half the rate of the prior forecast. The prior model projected a 68 percent increase by 2030. The revised model projects a 36 percent increase.
- 2. The ridership projection provides a more realistic basis for planning service and capital investments. For example, expected passenger and vehicle ridership is the basis for determining the size of vessels, terminals, and vehicle holding areas.
- 3. WSF can set a reasonable ridership goal that can be monitored. If WSF's ridership varies from the projections, ongoing customer survey information will help identify the causes and provide a basis for management and legislative response.

#### Market Survey – Methodology & Results

"Accurate user and market information is vital in order to find ways to maximize the ferry systems' current capacity and to make the most efficient use of citizens' tax dollars" (ESHB 2358, Section 1). Prior to the enactment of ESHB 2358, the state had limited information on WSF's riders and markets.

WSTC's customer survey provides a robust source for in-depth information on rider characteristics and needs. The survey included focus groups, a quantitative survey of 13,000 riders on-board Washington State ferries, a general customer area and infrequent rider telephone survey of 1,200 Puget Sound residents, and a freight customer survey. In addition, two online surveys were completed to understand ferry customers' response to potential pricing and operational strategies.

In November 2008 the WSTC issued its' final market survey report. The extensive survey findings provide the most complete and comprehensive understanding of ferry riders to date. Significant findings include:

- WSF's regular riders are:
  - O Somewhat older (median age 51) than the general population in the ferry-served communities (median age 45)

- o Generally more affluent (median household income \$80,703) than the general population in ferry-served communities (median household income \$58,159).
- O Diverse, with occasional riders (less than seven one-way trips a month) accounting for 44 percent of all riders; regular riders (seven to 24 one-way trips per month) totaling 28 percent; and frequent riders (25 or more one-way trips per month) representing 28 percent.
- Most ferry system trips are non-commute trips (70 percent of year-round trips). Commuters are an important part of WSF's ridership, but they are not the majority.
- Riders have some flexibility in their schedules. Sixty percent (60%) of respondents said they could take an earlier or later boat, including 8 percent of peak period drivers who said they could shift out of the peak period.
- Riders are mostly satisfied with Washington State Ferries, with 68 percent satisfied or very satisfied, 12 percent neutral, and 20 percent either dissatisfied or very dissatisfied.
- Most riders believe that Washington State Ferries is a good value (56 percent), with 30 percent neutral and 14 percent saying that ferries are a poor value.
- Reductions in ferry use are driven more by changes in life circumstances than by fare increases. Despite the fact that fares have risen by an average of 62 percent between 2000 and 2006, a relatively small percentage of people in the general customer survey cited price as the primary reason for reducing their ridership.
  - Of the riders surveyed who had not ridden a ferry in the last three months:
    - Fifty-three percent had not changed their ridership.
    - Four percent had increased their ridership.
    - Twelve percent had stopped riding completely. One hundred percent of these riders stated the primary reason they stopped riding is because they no longer do what they used to do and thus no longer need to ride. Seventeen percent of them cited fares as a secondary reason for stopping.
    - Thirty-one percent say they are riding less but have not stopped entirely. Of this 31 percent, 59 percent said the primary reason for their reduced ridership was that they no longer have a need to ride the ferry and 38 percent said the fares are too high.
- Most Puget Sound residents use the ferry system. Ninety-one percent of Puget Sound residents have used the ferry system. This includes 90 percent of East Sound residents, 98 percent of West Sound residents, and 100 percent of Island residents.
- Most people think the ferry system is important. Ninety-five percent of all Puget Sound residents responded that ferries are either very important (70 percent) or somewhat important (25 percent). More residents share that view in ferry-dependent communities (98 percent of West Sound residents, and 100 percent of Island residents) than in the East Sound non ferry-dependent communities (95 percent).

#### Revised ridership projection:

Phase I of the JTC study identified the lack of clarity caused by WSF's use of two different forecasting models, one for capital planning and one for short-term revenue forecasts, which had widely varying results.

Pursuant to ESHB 2358, WSF worked with a technical team, including a JTC representative, to develop a revised forecasting model. The new model cuts forecasted growth almost in half. Instead of the 68 percent growth projection used in WSF's 2006 plan, the improved forecast projects a 36 percent growth in overall system ridership between 2006 and 2030.

#### Step 2. Vehicle Level of Service Standard

The vehicle level of service standard set by WSF triggers requests to the Legislature for increased vessel and terminal capacity. Under the 2006 planning process, when the level of service falls below the standard, WSF requests funding for capacity increases to meet the standard. The system's vehicle capacity is the primary limitation on level of service, and hence the primary driver to increase vessel or terminal capacity.

The Legislature required WSF to review the basis for measuring vehicular level of service, which since 1994 has been based on a boat-wait measure (i.e., the number of boats a customer would miss due to capacity constraints before being able to board). WSF focused planning on the delivery of weekday peak period service (3PM to 7PM) when vehicles could not get on the first available ferry.

To more accurately reflect overall demand, WSF has revised its vehicle level of service standard to focus on the capacity of the system throughout the day and the year. The revised measurement is proposed to be the percentage of sailings throughout the day filled to capacity seasonally (spring, summer, and winter).

#### Why is this important?

Focusing on the delivery of service throughout the day, season and year will result in a more cost-efficient balance of peak and non-peak service and more cost-efficient capital investments.

#### **Step 3. Operational and Pricing Strategies**

In an effort to get the most out of existing capacity, ESHB 2358 directs WSF to adopt adaptive management practices in its operating and capital programs, a critical component of which is to review operational and pricing strategies that might level peak vehicle demand and shift ridership from vehicles to walk-on. The primary recommendation from this effort is to adopt a reservation system, though the legislation recognizes that strategies may vary between routes and travel sheds.

#### Why is this important?

1. Encouraging customers to walk on will use existing system capacity more fully.

- 2. WSF is asking its vehicle customers to interact with the system in a new way by coming to the terminal near the time of departure instead of coming in advance (sometimes hours in advance) during peak periods to get on a sailing. The on-time arrival of vehicles to the terminal means that there will be less space required to hold vehicles at or near the terminal and less congestion on area roads.
- 3. A reservation system should increase the use of off-peak sailings. Customers will know in advance which sailing they can get on and can plan accordingly. This will allow WSF to expand service by increasing the service hours of existing vessels to times that, absent a reservation system, might not be filled.

#### Review of Operational and Pricing Strategies

WSF reviewed potential operational and pricing strategies including all those specifically identified in ESHB 2358. The review included presentations to, and input from, the JTC Ferry Policy Workgroup, Ferry Advisory Committees, members of the public at regular public meetings and through the WSF web site, and local officials. WSF relied on this input and the results of the customer survey to assess rider response to various operational and pricing strategies. Out of all the strategies reviewed, two types were selected:

#### • Strategies to Increase Walk-On Use of Ferries

- O *Transit enhancements*. WSF proposes encouraging riders to walk on the ferry by increasing the connection between ferries and local transit. Three gaps in transit coverage dominated riders' decision to drive on rather than walk on the ferry: (1) availability of transit and/or parking at the terminal (30 percent); (2) the amount of time to take the total trip walking on compared to driving on (25 percent); and (3) the availability of transit to get from the ferry to their final destination (18 percent).
- o *Fare incentives for foot passengers*. WSF proposes to encourage walk-on ridership by growing fares over time at half the rate for passengers as for vehicle drivers. While the customer survey did not specifically address this proposal, it did find that increasing vehicle fares by 20 percent while maintaining walk-on fares could potentially increase walk-on ridership by 15 percent.

# • Strategies to Level Peak Vehicle Demand and Encourage Use of Available Vehicle Capacity on Non-Peak Sailings

O Vehicle reservations. WSF proposes to implement a vehicle reservation system – expanding and updating the reservation system now used on the Sidney and Port Townsend routes and for freight on the Anacortes-San Juans route. The survey tested riders' opinion on reservation policies. Customer responses indicate that the reservation system should be dynamic and inform people how much capacity is reserved (70 percent of respondents); should penalize people that do not arrive on time (66 percent); and that frequent riders should be able to book a full week's travel at a time (56 percent).

o *No charge for vehicle reservations*. WSF proposes that no additional charge be imposed for making a reservation to discourage people from lining up for stand-by capacity to avoid the fee.

#### Step 4. Vessel Acquisition and Deployment

Vessel acquisition and deployment are driven by the level of ridership anticipated as modified by operating and pricing strategies. The Legislature directed the JTC to review vessel preservation costs and to make recommendations regarding the most efficient timing and sizing of future vessel acquisitions beyond those authorized by the 2007-09 biennium budget.

#### Why is this important?

- 1. Improving vessel preservation and replacing aging vessels is critical to WSF's ability to provide stable service.
- 2. Vessel acquisition represents a significant portion of WSF's capital plan. Less out of service time means acquiring fewer vessels, saving significant acquisition costs
- 3. WSF's 2006 plan called for standardization of the fleet with all new vessels carrying 144 autos, which resulted in the need for major terminal renovations and replacements. The new plan calls for building boats within current terminal capacities.
- 4. Basing deployment decisions on the percentage of auto capacity used, percentage of sailings in which the auto capacity is sold out or fully reserved (proposed vehicle level of service), and the variable costs per auto carried will help reduce WSF's operating costs.

#### Changes in Vessel Acquisition, Preservation, and Deployment.

WSF has adopted a number of the JTC study recommendations to change fleet management strategies.

- Focus on Vessel Preservation. The 2007 emergency retirement of four Steel Electric class vessels due to hull steel deterioration highlighted the need to focus on vessel preservation. The retirement led to Coast Guard inspections and subsequent repairs to other vessels. The JTC consultant's report Auto-Passenger Vessel Repair and Replacement Final Report recommended that WSF develop and maintain a vessel rebuild and replacement plan as part of its capital plan, and implement an improved vessel maintenance and preservation program. The 2008 legislature adopted SSB 6932 directing WSF to implement those recommendations.
- *Planning for Vessel Acquisition*. The consultant's draft *Vessel Sizing and Timing Report* incorporated the revised ridership projections, and made the following draft recommendations:

- o *Fleet size.* WSF should plan on a 21-vessel fleet to deliver the baseline 2030 service hours<sup>2</sup> with the existing deployment configuration. This is the same service hours and deployment planned in WSF's 2008 *Draft Long-Range Plan*.
- Reduce out of service time. In order to deliver the baseline service hours with a 21-vessel fleet, WSF should reduce average out of service time per vessel from seven weeks per year to six. Reducing out of service time would require revisions in WSF's approach to vessel preservation and maintenance.
- o *New vessel acquisitions*. For the baseline service and deployment, WSF should plan to acquire 10 new vessels between 2006 and 2030, including four 64-auto Island Home vessels in the 2009-2012 time period and six new 144-auto vessels in the 2020-2030 time period.
- Open vessel acquisition to national competition. The legislature should consider revisions to the procurement statutes to allow national competition for the construction of new vessels for WSF. Current law requires that vessels be built in the State of Washington, which has resulted in WSF's receiving only one bid on each of two vessel construction bids let in 2008.
- Vessel Deployment Decisions. Deployment of vessels among routes is the most financially significant operational decision made by WSF. Nearly 60 percent of WSF's total operating costs are attributable to vessel operations. Of the vessel operating costs, approximately 50 percent are variable costs for deck labor and fuel that will change by where and for how long a vessel is deployed. The JTC's Vessel Sizing and Timing Draft Report included the following cost-saving deployment recommendations:
  - o *Deploy smaller vessels on some routes*. The consultants recommended deploying smaller vessels on the Pt. Defiance, Interisland, Sidney, and Bremerton routes.
  - o Deploy smaller vessels on the less utilized evening sailings. The consultants recommended deploying a smaller vessel from the Bremerton route to the evening Bainbridge sailings. The study also recommended using the smaller vessels assigned to the Kingston, Mukilteo and Triangle routes in the evenings.

SSB 6932 passed in the 2008 legislative session requires WSF to include a vessel deployment plan in their capital plan.

- WSF's Draft Long-Range Plan Alternative A Incorporates Some Cost-Saving Recommendations. WSF's Draft Long-Range Plan Alternative A incorporates some of the JTC's cost-saving recommendations. WSF proposes:
  - o A 22-vessel fleet for the delivery of the baseline service, with 10 new procurements (three Island Homes and seven 144s). By contrast, WSF's 2006 plan called for the acquisition of 14 new vessels.

<sup>&</sup>lt;sup>2</sup> Baseline service hours are 114,728 hours across Ferries' nine auto-passenger routes.

o Later retirement of a renovated Super Class vessel (*Hyak*) than had previously been planned.

#### **Step 5. Terminal and Repair Facility Plans**

WSF terminal needs are determined by ridership, implementation of pricing and operational strategies, and the size of vessels planned for the routes. Budget provisos and ESHB 2358 directed WSF to: (1) review and update its terminal life cycle cost model (LCCM); and (2) to develop pre-design studies for terminal preservation projects over \$5 million and for all terminal improvement projects before the legislature appropriates project design and construction funds.

#### Why is this important?

- 1. The revised terminal life cycle cost model provides a reliable basis for planning and legislative understanding of terminal preservation needs.
- 2. The reduction in terminal expansions and relocations represents a significant savings to WSF's capital program. Smaller terminals will also have lower future operating costs.
- 3. Pre-design studies allow OFM and the legislature to have more information about projects before committing to design and construction funding. The major terminal projects in WSF's *Draft Long-Range Plan* will be subject to the pre-design process, which will allow the legislature to have fuller information on the projects before appropriating design and construction funding. This will be particularly important for new initiatives, such as a reservation system, where the costs can be more fully vetted through the pre-design study process.

#### Changes in Terminal Plans Resulting from JTC Study.

Implementation of JTC terminal planning recommendations has resulted in significant savings in WSF's proposed terminal program.

- Need for major terminal expansions and multi-modal terminals reduced. The 2007-09 transportation budget placed WSF's major terminal projects on hold, pending the outcome of ESHB 2358 planning. Major terminal expansions placed on hold include Anacortes, Bainbridge, Port Townsend, and Seattle. Plans to relocate terminals at Keystone, Mukilteo, and Edmonds were also placed on hold. WSF's 2008 Draft Long-Range Plan reduces the scope of all of these projects and, in some cases, eliminates the project. The only terminal relocation included in the 2008 Draft Long-Range Plan is at Mukilteo. The Bainbridge, Anacortes, Port Townsend and Seattle projects have been reduced in scope.
- *Terminal life cycle cost model update* has been completed. The update of the LCCM included a review of the standard life cycles of structures, condition updates of all inventory elements, and the deletion of items that do not have a standard service life. The financial result of the review is a \$106 million reduction in needed terminal preservation projects over the 2007-23 16-year financial plan.

• *Pre-design studies* have been completed and presented to the legislature for the Orcas Island and Vashon Island dolphin replacement projects. The JTC consultant reviewed the pre-design studies and concurred with the conclusion of each study.

#### Step 6. Financial Plan

WSF's financial plan is a product of improved planning and strategies, cost analysis and reduction, and projections of future funding. The improvements in the ridership forecast, operating and pricing strategies, and terminal and vessel plans driven by the JTC study lowered projections of costly future enhancements. In addition to the improvements in planning and strategies, the JTC conducted a series of detailed cost reviews with resulting cost reduction recommendations to ensure WSF is being run efficiently. Finally, the Legislature directed an examination of strategies to secure more stable funding for WSF. Those strategies included a public/private partnership study, and the WSTC study of ways in which future financing might be provided for WSF.

#### Why is this important?

- 1. Understanding ridership and operating costs will allow the legislature to set a reasonable target for needed fare revenue when adopting WSF's operations budget.
- 2. Focusing on WSF's capital staffing, administration, and indirect project costs will help ensure cost-effective delivery of WSF's capital program.
- 3. Distributing indirect and administrative costs to terminal and vessel capital projects will enable the legislature to understand the total cost of these projects.
- 4. Ensuring the right balance between capital and operating budget expenses based on cost-benefit analysis will enable WSF to be more strategic in its spending.
- 5. Reliable estimating of the magnitude of the gap in WSF's capital and operating funding will allow decision makers to determine the system's long-term direction.

*Operating Budget Reviews.* The JTC has reviewed WSF's operating costs in five studies that have looked at the full range of WSF's costs including labor, fuel, and other costs.<sup>3</sup> Key findings of the reviews are:

• Operating labor costs are difficult for WSF's management to contain. Labor accounts for 59 percent of all of WSF's operating costs. Labor costs for vessel operations, terminal operations, and maintenance are largely subject to labor agreements and Coast Guard requirements, which make it difficult for management to contain these costs. The Draft Vessel Sizing and Timing Report shows that utilizing smaller vessels on routes as appropriate can reduce labor costs.

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<sup>&</sup>lt;sup>3</sup> The five studies are: (1) Washington State Ferries Financing Study Final Report, Technical Appendix 5: Operating Budget Review, December 2006; (2) Auto-Passenger Vessel Preservation and Replacement Final Report, January 2008; (3) Management and Support Costs Final Report, July 2008; (4) Non-Labor, Non-Fuel Operating Cost Final Report, July 2008; and (5) Vessel Sizing and Timing Draft Report, November 2008.

- Fuel costs can be reduced. Fuel accounts for 21 percent of WSF's operating costs. While WSF cannot control the price it pays for fuel, there are ways in which fuel can be conserved to reduce operating costs. The JTC's Vessel Sizing and Timing Draft Report reviews fuel conservation efforts already underway at Ferries, and recommends that WSF reduce the speed of vessels and modify docking procedures to further reduce fuel consumption. Reducing speed and modifying docking procedures may require modifications to the existing schedule. Using smaller, more fuel efficient vessels as appropriate on routes will also reduce fuel costs.
- Operations management and support labor costs are reasonable. WSF's operating management and support positions account for 10 percent of Ferries' operations FTEs (full time equivalent positions) and 9 percent of Ferries' operations labor costs. This a reasonable level of administrative expense for the complexity of WSF's operation.
- Management and support operations non-labor expenses can be reduced. The JTC's reports on management and support made 19 recommendations for operating costs reviews, which WSDOT largely concurs with. The reviews are now underway, with the greatest potential savings from a review of WSF's marine insurance program.
- Fares reflect WSF's operating costs. ESHB 2358 provides new policies for setting ferry fares, including that fares should generate the amount of revenue required by WSF's legislatively adopted operations budget (ESHB 2358, Section 5). The legislation also states that WSF's operating costs need to be as low as possible. Ferries 2008 Draft Long-Range Plan proposes a fuel charge to help stabilize funding during periods of fuel price volatility.
- *Higher ridership offsets costs.* WSF has a high fixed cost of operation with little or no marginal cost from additional riders. The greater the ridership the less each rider must pay to cover WSF's projected operating cost.

*Capital Costs Review.* The JTC reviewed WSF's capital staffing and administrative expenses costs in two studies<sup>4</sup>. Key findings and results of the reviews are:

- Capital program staffing costs should be reviewed and reduced.
  - o *Capital staffing should be based on the final Long-Range Plan*. In the 2008 session the legislature directed WSF to maintain capital staffing levels at or below the level of staffing on January 1, 2008 (Section 309, (11)).
  - o Capital program staff should focus on preservation. In the 2008 session, the legislature directed WSF to review its capital engineering divisions to ensure core competency in, and a focus on, terminal and vessel preservation, with staffing sufficient to implement the preservation program in the capital plan (Section 309, (11)).

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<sup>&</sup>lt;sup>4</sup> The two studies are: (1) *Capital Program Staffing and Administration Cost Final Report*, April 2008; and (2) *Systemwide Capital Projects Final Report*, July 2008.

- O Capital staff charges to administration should be reviewed and reduced. The JTC's Capital Program Staffing and Administration Final Report, April 2008 found that 23 percent of WSF capital staff charges were to administrative overhead. The charges were not consistent with WSF's internal policy, with many more staff than authorized charging to administration.
- O Use of on-site consultants should be reviewed and reduced. The JTC's Capital Program Staffing and Administration Final Report, April 2008, found that WSF spent \$12.2 million or 7 percent of all capital expenses on on-site consultants in the 2005-07 biennium. Most of the expense for on-site consultants was in the Terminal Engineering division. Terminal Engineering has substantially reduced the costs for on-site consultants in the 2007-09 biennium.
- Capital program non-staffing administrative costs are generally reasonable. The JTC study found that non-staffing costs for community relations, legal affairs, accounting, and other administrative costs were generally reasonable. The exception was costs attributed to implementation of a capital program scheduling system. In the 2008 session the legislature directed WSF to review the costs and benefits of continued use of the primavera scheduling system in state ferries marine division and include that review with its 2009-2011 budget submittal.
- Allocation of indirect and administrative costs to capital projects. ESHB 2358 requires WSF to distribute indirect and administrative systemwide project costs to terminal and vessels projects. WSF has proposed and the JTC has reviewed and approved a method of allocating indirect and administrative costs to these projects.

Cost-benefit analysis: right balance between capital investments and operating costs. The JTC reports have recommended that WSF consistently undertake a cost-benefit analysis of its actions and consider the total implications for the capital and operations budget. For example, the JTC study found that WSF has done a good job of holding down capital preservation costs on its vessels by breaking up work so that some work is done during expensive drydock periods and other work is done later. While these actions reduce the per-vessel preservation and maintenance budget, they increase the amount of out of service time required for vessels, which leads to the need for additional vessels in the system.

Long-term financing. The WSTC has issued a preliminary Long-Term Ferry Funding Study Preliminary Report, November 2008. This report is based on WSF's September 2008 assessment of funding needed to provide baseline service. The Long-Term Funding Study will be updated in February 2009 to reflect WSF's December 2008 Draft Long-Range Plan. The JTC will review WSF's costs included in the 2008 Draft Long-Range Plan and report to the Transportation Committees by March 2009.

#### FERRY FINANCE DECISION MODEL: STATUS ESHB 2358 PLANNING

#### **Overarching Legislative Goals**

- Accurate user and market information is vital.
- o Maximize the ferry system's current capacity.
- o Make most efficient use of existing assets and tax dollars.

WSF to adopt adaptive management practices in its operating and capital programs to keep costs as low as possible while continuously improving the quality of service.

### **Demand**

WSTC to conduct a survey to provide information on customers & possible reactions to operational & pricing

#### Status

strategies.

- Survey complete.
- Provides understanding of ferry customers.

#### Why important?

- 1. Corrects some assumptions about ferry customers & the causes of ridership declines.
- 2. Provides a basis for gauging potential reactions to operational & pricing strategies before implementing.
- 3. Provides a foundation for adaptive management practices.

WSF must recast and reconcile ridership demand forecasts.

#### Status

Revised forecasting method projects 36% ridership growth compared to 68% formerly (2006-30).

#### Why important?

- 1. Provides a more realistic basis for planning service & capital investments.
- 2. WSF can set a ridership goal that can be monitored. If WSF's ridership varies from the projections, surveys will provide a basis for management & legislative action.

#### **Level of Service** Standard (LOS)

WSF to re-establish vehicle LOS, evaluate if boat wait is the right measure.

### Status

Revised vehicle LOS proposed is percentage of sailings filled to capacity seasonally (spring, summer, winter).

#### Why important?

Focusing on the delivery of service throughout the day and year will result in a more cost-efficient balance of peak & non-peak service, & more cost-efficient capital investments.

#### Operational and **Pricing Strategies**

WSF to develop strategies using data from survey, recognizing each travel shed is unique, consistent with vehicle LOS, use life cycle cost analysis to find best balance between capital and operating investments, and consider list of potential strategies.

#### Status

Propose strategies to: a) Shift riders from vehicles to walk:

- Transit improvements
- Increase fares for foot passengers at half the rate of vehicle fares
- b) Level peak demand:
- Vehicle reservations No reservation fee

### Why important?

- 1. Encouraging customers to walk on will use existing system capacity more fully.
- 2. The on-time arrival of vehicles to the terminal means that there will be less space required to hold vehicles at or near the terminal and less congestion on roads.
- 3. A reservation system should increase the use of off peak sailings.

#### **Vessel Acquisition** & Deployment

JTC review vessel preservation costs & recommend the most efficient timing and sizing of future vessels.

#### Status

- SSB 6932 passed in 2008 session requires vessel replacement and deployment plan.
- Vessel Sizing and Timing *Draft Report* recommends baseline fleet size (21 vessel) vessel acquisitions (10 total, 4 64-auto & 6 144-auto), timing (4 smaller now, 7 144-auto 2020-2030) & allowing national competition for ship construction contracts.
- Basis for deployment decisions recommended.

#### Why important?

- 1. Improving vessel preservation & replacing aging vessels is critical to stable service.
- 2. Vessel acquisition represents a significant portion of WSF's capital costs. Less out of service time means acquiring fewer vessels, saving significant acquisition
- . WSF's 2006 plan standardized the fleet, which led to major terminal capital expenses & under-used system auto capacity.
- 4. Basing deployment decisions on the percentage of auto capacity used, percentage of sailings in which the auto capacity is sold out or fully reserved (proposed vehicle LOS), and the variable costs per auto carried will help reduce WSF's operating

Terminal Improvement Projects Placed on Hold

Terminals/ Repair

**Facility Plans** 

#### Status

All projects held either reduced in scope or eliminated.

WSF must revise life cycle cost model (LCCM).

#### Status

LCCM updated with \$106 million deleted from 2007-12 16-year plan.

Pre-design study for preservation projects over > \$5 M & improvements.

#### Status

Two pre-design studies complete.

#### Why important?

- Revised terminal LCCM provides a reliable basis for planning & legislative understanding of terminal preservation needs.
- 2. Reduction in terminal expansions & relocations represents a significant savings to WSF's capital program and future operating costs.
- 3. Pre-design studies allow OFM and the legislature to have more information about projects before committing to design and construction funding. This process will be applied to new initiatives such as reservation system investments.

# JTC to review:

**Operating Finance** 

Plan

#### costs and non-labor and non-fuel operating costs. Status

administrative operating

#### JTC cost reviews show:

- Operating labor costs difficult for management to control.
- Fuel costs can be reduced.
- Management & support labor is reasonable, but nonlabor costs can be reduced.
- Fares reflect WSF's operating cost & ridership level.

JTC studies recommend consistent use of costbenefit analysis to weigh operating & capital costs. Ferries recommending fuel surcharge to stabilize operations income.

### Why important?

- 1. Understanding ridership and operating costs will allow the legislature to set a reasonable expectation for fare income when adopting WSF's operations budget.
- Ensuring the right balance between capital & operating expenses will enable WSF to be more strategic in its spending.

Systemwide costs to be allocated to projects.

#### **Status**

Allocation methodology approved & used for 2009-11 biennium budget.

**Capital Finance Plan** 

JTC to review admin. & systemwide capital

#### Status

JTC cost reviews show:

- Capital staffing should be based on the final Long-Range Plan. (2008 budget proviso to hold staffing at 1-1-08 level)
- Capital staff should focus on preservation.
- Capital staff charges to administration should be reviewed & reduced.
- Use of on-site consultants should be reviewed & reduced.
- Capital program non-staffing costs are reasonable.

Long-Term Financing

- WSTC study
- o JTC review of capital plan
- WSDOT review public/private partnerships

#### Status

- WSDOT study complete
- JTC & WSTC underway

#### Why important?

- 1. Focusing on capital staffing, admin. & indirect projects costs will ensure costeffective delivery of WSF's capital program.
- 2. Distributing indirect and admin. costs to terminal & vessel projects will enable the legislature to understand the total cost of these projects.
- 3. Reliable estimating of the magnitude of the gap in WSF's capital and operating funding will allow decision makers to determine the system's long-term direction.

33 Long-Range Finances Report Appendices Joint Transportation Committee

# MEMBERS STATE FERRY SYSTEM REVIEW – PHASE II POLICY WORKGROUP

#### **Senators:**

Mary Margaret Haugen Harriett Spanel Derek Kilmer Curtis King

#### **Representatives:**

Judy Clibborn Christine Rolfes Larry Seaquist Norma Smith

#### **Governor's Office:**

Jill Satran

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### **Anacortes Tie-Up Slip Preservation M03352**

Budget Scenario A:	13,158,000	Recommended YOE \$	8,977,081	Change	-4,180,919	-32%		
Ferries Estimate			Ferries (	Guideline	WSDOT	Guideline	Recalcu	lation
( In 2008 \$)			% Mul	tipliers	% Mu	Itipliers	% Multi	pliers
SUMMARY (Basis for Capital Cost Sumi	mary Table) w/Marku	ps						
Construction		\$ 5,380,316	\$	4,891,196	\$	4,891,196	5	4,891,196
Mobilization	10.00%	included above	10.00% <u>\$</u>	489,120	9.00%	440,208	8.00%	391,296
Construction (Including Mobilization)		\$ 5,380,316	\$	5,380,316	\$	5,331,404	\$	5,282,492
Design Allowance	40.00%	\$ 2,152,126	25.00% <u>\$</u>	1,345,079	25.00% \$	1,332,851	20.00%	1,056,498
Subtotal		\$ 7,532,442	\$	6,725,395	\$	6,664,255	\$	6,338,990
Sales Tax	8.00%	\$ 602,595	9.00% \$	605,286	9.00% \$	599,783	9.00%	570,509
Subtotal		\$ 8,135,038	\$	7,330,681	\$	7,264,038	\$	6,909,500
Construction Engineering	11.00%	\$ 894,854	11.00% \$	806,375	8.00% \$	581,123	8.00% \$	507,119
Construction Contingency	5.00%	\$ 406,752	4.00% \$	293,227	4.00% \$	290,562	4.00%	253,560
Operations Construction Support		\$ 7,500	\$		\$	<del>-</del>	9	-
Construction Total		\$ 9,444,144	\$	8,430,283	\$	8,135,723	\$	7,670,178
Design Engineering	25.00%		22.00% \$	1,854,662	11.00% \$	·		697,289
OPS Design Support		\$ 14,500	<u>\$</u>	14,500	3	14,500	(direct const only)	
Design Total		\$ 2,375,536	\$	1,869,162	\$	909,429	5	697,289
Pre-Design Study (part of Design engineering above)		-	\$	-	\$	-	\$	-
Other (ROW, etc)		-	\$	-	\$	-		14,500
Below the Line Items			\$ -		\$ -		\$ -	
Additional Operations Costs (during Construction)			\$ -		\$ -		- 14.500	
OPS Design Support Escalation Factor	0.00%		0.00%		0.00%		\$ 14,500 0.00%	
Escalation to Const. Midpoint	0.00%	¢	\$		0.00%		0.00%	
Total		\$ 11,819,680	\$	10,299,445	1	9,045,152		
Total (rounded)		\$ 11,820,000	Š	10,299,000		9,045,000		
Cost Reduction		11,020,000	s s	(1,521,000)	5		· ·	
% Reduction				-12.87%		-23.48%		-33.38%

**Bremerton Slip 2 Wingwall Replacement M03508A** 

Budget Scenario A 4,33	0,000	Recommended YOE\$	2,880,4			-1,449,550	-33%		
Ferries E	Estimate			Ferries Guid	eline	WSDOT (	Guideline	Recalcula	ation
( in 20	008 \$)			% Multipli	ers	% Mult	ipliers	% Multip	liers
SUMMARY (Basis for Capital Co	ost Summary Tak	ole) w/Markups							
Construction		2,050,950		\$	1,864,500		\$ 1,864,500		\$ 1,518,500
Mobilization	10.00% <u>i</u>	ncluded above		9.00% \$	167,805	9.00%	\$ 167,805	8.00%	\$ 121,480
Construction (Including Mobilization)	Ç	2,050,950		\$	2,032,305		\$ 2,032,305		\$ 1,639,980
Design Allowance	15.00%	307,643		20.00% \$	406,461	20.00%	\$ 406,461	20.00%	\$ 327,996
Subtotal		2,358,593		\$	2,438,766		\$ 2,438,766		\$ 1,967,976
Sales Tax	8.60%	202,839		8.60% \$	209,734	8.60%	\$ 209,734	8.60%	\$ 169,246
Subtotal	9	2,561,431		13.00% \$	2,648,500		\$ 2,648,500		\$ 2,137,222
Construction Engineering	13.00%			10.00% \$	264,850	10.00%		8.00%	
Construction Contingency	5.00%	-1-		4.00% \$	105,940	4.00%		4.00%	\$ 78,719
Operations Construction Support	<u>-</u>	154,000		\$	154,000		\$ 154,000		\$ -
Construction Total	9	3,176,489		\$	3,173,290		\$ 3,173,290		\$ 2,373,379
Design Engineering	26.00%			26.00% \$	825,055	12.00%		12.00%	\$ 236,157
OPS Design Support	<u>.</u>	12,000		\$	12,000			(direct const only)	\$ -
Design Total		837,887		\$	837,055		\$ 392,795		\$ 236,157
Pre-Design Study (part of Design engineering abo	ove)	-	\$	- \$	-	\$ -	\$ -	\$ -	\$ -
Other (ROW, etc)	,	-	Φ.	\$	-	Φ.	\$ -	4 154,000	\$ 166,000
OPS Construction Support	ruotion)		\$	-		\$ -		\$ 154,000	
Additional Operations Costs (during Constr OPS Design Support	uction)		Þ	-		<b>-</b>		\$ 12,000	
Escalation Factor	0.00%			0.00%		0.00%		0.00%	
Escalation to Const. Midpoint	0.0070	-		\$	-	3.0070	\$ -	3.0070	\$ -
Total		4,014,376		\$	4,010,345		\$ 3,566,085		\$ 2,775,536
Total (rounded) \$	4,014,000		\$	410,000		\$ 3,566,000		\$ 2,775,000	
Cost Reduction			\$	(3,604,000)		\$ (448,000)		\$ (1,239,000)	
% Reduction				-89.79%		-11.16%		-30.87%	

Adjustments Ferries Base Cost Estimate		
Ferries Estimate		
Delete duplication of piling purchase	1 ls	\$ (346,000)
Adjusted Base estimate		\$ (346,000)

**Fauntleroy Terminal Replacement M03912A** 

Scenario A Budget	66,723,000		Recommended YOE\$ 4		Change	-20,233,198	-30%	
Ferries Estimate			Ferries Gu	ideline	WSDOT Gu	ideline	Recalculatio	n
(In 2008 \$)			% Multip	liers	% Multipliers		% Multiplier:	S
SUMMARY (Basis for Capital Cost Sumn	nary Table) w/Mark	ups						
Construction	\$	28,383,160		\$ 25,802,873		\$ 25,802,873		21,975,673
Mobilization	10.00% <u>i</u>	ncluded above	10.00%	\$ 2,580,287	8.50%	\$ 2,193,244	8.00% <u>\$</u>	1,758,054
Construction (Including Mobilization)	\$	28,383,160		\$ 28,383,160		\$ 27,996,117	\$	23,733,727
Design Allowance	24.00% \$	6,811,958	24.00%	\$ 6,811,958	24.00%	\$ 6,719,068	20.00% \$	4,746,745
Subtotal	\$	35,195,118		\$ 35,195,118		\$ 34,715,185	\$	28,480,472
Sales Tax	9.00% \$	3,167,561	9.00%	\$ 3,167,561	9.00%	\$ 3,124,367	9.50% \$	2,705,645
Subtotal	\$	38,362,679		\$ 38,362,679		\$ 37,839,552	\$	31,186,117
Construction Engineering	10.00% \$	.,	10.00%		8.00%		8.00% \$	2,278,438
Construction Contingency	5.00% \$	1,918,134	4.00%	\$ 1,534,507	4.00%	\$ 1,513,582	4.00% \$	1,139,219
Operations Construction Support	9			<u>-</u>		\$ -	<u>\$</u>	<u> </u>
Construction Total	\$	44,117,081		\$ 43,733,454		\$ 42,380,298	\$	34,603,773
Design Engineering	16.00% \$		16.00%		11.00%		11.00% \$	3,132,852
OPS Design Support	<u> </u>	50,500		\$ 50,500			(direct const only) <u>\$</u>	
Design Total	\$	7,109,233		\$ 7,047,853		\$ 4,712,333	\$	3,132,852
Pre-Design Study (part of Design engineering above)	\$	-		-		\$ -	\$	-
Other (ROW, etc)	\$ 117.500	2,267,500		\$ 2,267,500		\$ 2,267,500		2,318,000
Below the Line Items \$	467,500		\$ 467,500		\$ 467,500		\$ 467,500	
Additional Operations Costs (during Constructio \$	1,800,000		\$ 1,800,000		\$ 1,800,000		\$ 1,800,000 \$ 50,500	
OPS Design Support Escalation Factor	0.00%		0.00%		0.00%		0.00%	
Escalation to Const. Midpoint	0.0076		0.00%	\$ -	0.00%	\$ -	0.00%	_
Total	\$	53,493,814		\$ 53,048,807		\$ 49,360,131	\$	40,054,625
Total (rounded) \$	53,494,000	30/170/011	\$ 53.049.000		\$ 49.360.000		\$ 40,055,000	75/00 1/020
Cost Reduction			\$ (445,000)		\$ (4,134,000)		\$ (13,439,000)	
% Reduction			-0.83%		-7.73%		-27.23%	

Adjustments Ferries Base Cost Estimate					
Ferries Estimate					
Trestle Area Construction	sf	(51,000) \$	350.00	\$ (17,850,000)	
Building Trestle Area Construction	sf	(3,200) \$	300.00	\$ (960,000)	
Building Electrical	sf	(3,045) \$	160.00	\$ (487,200)	
Corrected to Inspection Report					
Trestle Area Construction	sf	41,000 \$	350.00	\$ 14,350,000	
Building Trestle Area Construction	sf	3,200 \$	350.00	\$ 1,120,000	
Building electrical is part of the Means cost/sf for build	ing construction u	sed for the base building e	estimate.		
Base Estimate reduction				\$ (3,827,200)	
Ferries Estimate				\$ 25,802,873	
Adjusted Base estimate				\$ 21,975,673	

# Friday Harbor Timber Trestle Replacement M04012A

Scenario A Budget	15,04	1,000	Re	ecommended YOE \$ 1		<u> </u>	,991,000	-27%	
Ferrie	es Estimate			Ferries Gu	ıideline	WSDOT Gu	iideline	Recalcu	lation
(In	1 2008 \$)			Percentage N	Multipliers	Percentage M	lultipliers	Percentage I	Multipliers
							-		
SUMMARY (Basis for Capita	I Cost Summary 1	able) w/Markup	os						
Construction			\$ 6,466,548	:	\$ 5,878,680		5,878,680		\$ 5,878,680
Mobilization		10.00%	included above	10.00%	\$ 587,868	9.50% <b>\$</b>	558,475	8.00%	\$ 470,294
Construction (Including Mobilization)			\$ 6,466,548	!	6,466,548	\$	6,437,155		\$ 6,348,974
Design Allowance		30.00%	\$ 1,939,964	30.00%	1,939,964	30.00% <u>\$</u>	1,931,146	30.00%	\$ 1,904,692
Subtotal			\$ 8,406,512		\$ 8,406,512	\$	8,368,301		\$ 8,253,667
Sales Tax		7.70%	\$ 647,301	7.80%	\$ 655,708	7.80% \$	652,727	7.80%	\$ 643,786
Subtotal			\$ 9,053,814		9,062,220	\$	9,021,028		\$ 8,897,453
Construction Engineering		11.00%	\$ 995,920	11.00%	\$ 996,844	8.00% \$	721,682	8.00%	\$ 660,293
Per diem for on site staff			\$ 86,000	:	\$ 86,000		86,000		\$ 86,000
Construction Contingency		5.00%	\$ 452,691	4.00%	\$ 362,489	4.00% \$	360,841	4.00%	\$ 330,147
Operations Construction Support									
OPS Construction Support			\$ 10,000	;	\$ 10,000	\$	10,000		
Additional Operational Costs			\$ 105,000	:	\$ 105,000	\$	105,000		\$ -
Public Outreach and Coordination			\$ 25,000		\$ 25,000	<u>\$</u>	25,000		\$ -
Construction Total			\$ 10,728,424		10,507,553	\$	10,189,552		\$ 9,973,893
Design Engineering		22.00%		22.00%		11.00% \$		11.00%	\$ 907,903
OPS Design Support			\$ 8,000		\$ 8,000	<u>\$</u>	8,000	(direct const only)	\$ -
Design Total			\$ 2,368,253		\$ 2,319,662	\$	1,128,851		\$ 907,903
Pre-Design Study (part of Design engineering above)	\$	115,000		\$ 115,000		\$ 115,000		\$ 115,000	
Other (ROW, etc)			\$ 20,000		\$ 20,000		20,000		\$ 168,000
ROW	\$	20,000		\$ 20,000		\$ 20,000		\$ 20,000	
Operations Construction Support	\$	-		\$ -		\$ -		\$ 10,000	
Additional Operations Costs (during Construction)	\$	-		\$ -		\$ -		\$ 105,000	
OPS Design Support	\$	-		\$ -		-		\$ 8,000	
Public Outreach and Coordination	\$	- 0.000/		- 0.000/				\$ 25,000	
Escalation Factor Escalation to Const. Midpoint		0.00%	¢	0.00%	1	0.00%		0.00%	¢
Total			\$ 13,116,677		12,847,215	\$	11,338,403		\$ 11,049,796
Total (rounded)	\$	13,117,000	13,110,077	\$ 12,847,000	12,047,213	\$ 11,338,000	11,330,403	\$ 11.050.000	11,047,770
Cost Reduction	Ψ	10,117,000		\$ (270,000)		\$ (1,779,000)		\$ (2,067,000)	
% Reduction				-2.06%		-13.56%		-16.09%	
				2,0070		1010070		18.0770	

**Keystone Shore Power & Security Improvement** 

		ne Snore Power						
	January	Recommended YOE \$	250,880	<u> </u>	-14,120 -5			
	Estimate		Ferries Gui		WSDOT Gu		Recalculat	
,	008 \$)		% Multip	liers	% Multip	liers	% Multiplie	ers
SUMMARY (Basis for Capital C	ost Summary Table) w/Ma							
Construction		\$ 156,200	\$	131,027	\$	131,027	\$	131,027
Mobilization	10.00%	included above	10.00% <u>\$</u>	13,103	8.00% <u>\$</u>	10,482	6.00% <u>\$</u>	7,862
Construction (Including Mobilization)		\$ 156,200	\$	144,130	\$	141,509	\$	138,889
Design Allowance	15.00%	\$ 23,430	15.00% <u>\$</u>	21,619	15.00% <u>\$</u>	21,226	15.00% \$	20,833
Subtotal		\$ 179,630	\$	165,749	\$	162,736	\$	159,722
Sales Tax	8.40%	\$ 15,089	8.40% \$	13,923	8.40% \$	13,670	8.40% \$	13,417
Subtotal		\$ 194,719	\$	179,672	\$	176,405	\$	173,139
Construction Engineering	22.00%	\$ 42,838	22.00% \$	39,528	21.00% \$	37,045	12.00% \$	19,167
Construction Contingency	5.00%	\$ 9,736	4.00% \$	7,187	4.00% \$	7,056	4.00% \$	6,389
Operations Construction Support								
OPS Construction Support		-	\$	7,500	\$	7,500	\$	-
Additional Operational Costs		-	\$	-	\$	-	\$	-
Construction Total	•	\$ 247,293	\$	233,887	\$	228,007	\$	198,694
Design Engineering	29.00%		29.00% \$		30.00% \$	68,402	16.00% \$	25,556
OPS Design Support		\$ -	\$	-	\$	-	(direct const only)	
Design Total	•	\$ 71,715	\$	67,827	\$	68,402	\$	25,556
Pre-Design Study (part of Design engineering above)		, ,	\$ -	,	\$ -		\$ -	
Other (ROW, etc)		-	\$	-	\$	-	\$	-
Operations Construction Support	\$ -	•	\$ -		\$ -		\$ -	
Additional Operations Costs (during Construction)			\$ -		\$ -		\$ -	
OPS Design Support							\$ -	
Escalation Factor	0.00%		0.00%		0.00%		0.00%	
Escalation to Const. Midpoint		-	\$	-	\$	-	\$	-
Total		\$ 319,008	\$	301,714	\$	296,409	\$	224,250
Total (rounded)	\$ 319,000		\$ 302,000		\$ 296,000		\$ 224,000	
Cost Reduction			\$ (17,000)		\$ (23,000)		\$ (95,000)	
% Reduction			-5.33%		-7.21%		-31.46%	

**Keystone Wingwall Preservation M04112** 

	- A Declarat 4 350-6		nie wingwan			2.054.000	4.40/		
	io A Budget 4,759,0	J00 -	Recommended YOE \$		<u> </u>	100000000000000000000000000000000000000	44%		
Ferries Est				Ferries C		WSDOT G		Recalcu	
(in 2008	\$)			% Mult	ipliers	% Multi	pliers	% Multi	pliers
SUMMARY (Basis for Capital Cost	Summary Table) w	//Markups							
Construction			\$ 2,357,355		\$ 2,143,050		\$ 2,143,050		\$ 1,563,050
Mobilization		10.00%	included above	9.00%	\$ 192,875	9.00%	\$ 192,875	8.00%	\$ 125,044
Construction (Including Mobilization)			\$ 2,357,355		\$ 2,335,925		\$ 2,335,925		\$ 1,688,094
Design Allowance		20.00%	\$ 471,471	20.00%	\$ 467,185	20.00%	\$ 467,185	20.00%	\$ 337,619
Subtotal			\$ 2,828,826		\$ 2,803,109		\$ 2,803,109		\$ 2,025,713
Sales Tax		8.40%	\$ 237,621	8.40%	\$ 235,461	8.40%	\$ 235,461	8.40%	\$ 170,160
Subtotal			\$ 3,066,447	13.00%			\$ 3,038,571		\$ 2,195,873
Construction Engineering		13.00%		10.00%		10.00%		8.00%	
Construction Contingency		5.00%		4.00%				4.00%	
Operations Construction Support		0.0070	\$ 23,000	110070	\$ 23,000	110070	\$ 23,000	110070	\$ -
Construction Total			\$ 3,641,408		\$ 3,486,970		\$ 3,486,970		\$ 2,438,958
Design Engineering		26.00%		26.00%		12.00%		12.00%	
OPS Design Support		20.0070	\$ 740,700	20.0070	\$ 700,012	12.0070	\$ 410,430	(direct const only)	\$ 243,000
Design Total			\$ 946,766		\$ 906,612		φ 410 42 <i>(</i>	(direct const only)	ф 242 00/
Pre-Design Study (part of Design engineering above)	ф.		\$ 940,700 c	¢	\$ 900,012	¢.	\$ 418,436	¢.	\$ 243,086
	<b>&gt;</b>	-	\$ -	\$ -	\$ -	\$ -	<b>.</b>	<b>&gt;</b> -	\$ -
Other (ROW, etc)	<b>.</b>		\$ -	Φ.	\$ -	<b>.</b>	-	¢ 22.000	\$ 23,000
OPS Construction Support	\$	-		<b>-</b>		\$ -		\$ 23,000	
Additional Operations Costs (during Construction)	\$	-		\$ -		\$ -		-	
OPS Design Support		0.000/		0.000/		0.000/		\$ -	
Escalation Factor		0.00%	<b>.</b>	0.00%	<b>.</b>	0.00%	Φ.	0.00%	<b>*</b>
Escalation to Const. Midpoint			\$ -		\$ -		- 2.005-407-		\$ -
Total		4 500 000	\$ 4,588,174	¢ 4204	\$ 4,393,583		\$ 3,905,407	¢ 2.705.000	\$ 2,705,044
Total (rounded)	\$	4,588,000		\$ 4,394,000		\$ 3,905,000		\$ 2,705,000	
Cost Reduction				\$ (194,000)		\$ (683,000)		\$ (1,883,000)	
% Reduction				-4.23%		-14.89%		-42.85%	

Suggested Adjustments Ferries Base Cost Estimate Ferries Estimate				
Reduce demolition costs to reflect correct Inflation Factor application Delete duplication of piling purchase	-	ls Is	\$ \$ <u>\$</u>	(100,000) (480,000) -
Adjusted Base estimate			\$	(580,000)

**Lopez Wingwall MO4312A** 

				vingwaii wo					
Scenariro A Bud	dget 9,010,	000	Re	commended YOE \$	6,999,589	Change	-2,010,411	-22%	
Ferries E	stimate			Ferries C	Ferries Guideline			Recalcu	ation
( In 20	08 \$)			% Mul	tipliers	% Multip	oliers	% Multip	oliers
SUMMARY (Basis for Capital Co	st Summar	y Table) w/Mar	kups	Ī					
Construction			\$ 5,084,750		\$ 4,622,500	\$	4,622,500		\$ 3,929,125
Mobilization		10.00%	included above	9.50%	\$ 439,138	9.00% \$	416,025	9.00%	\$ 353,621
Construction (Including Mobilization)			\$ 5,084,750		\$ 5,061,638	\$	5,038,525		\$ 4,282,746
Design Allowance		15.00%	\$ 762,713	20.00%	\$ 1,012,328	20.00% \$	1,007,705	20.00%	\$ 856,549
Subtotal			\$ 5,847,463		\$ 6,073,965	\$	6,046,230		\$ 5,139,296
Sales Tax		7.70%	\$ 450,255	7.80%		7.80% \$	471,606	7.80%	
Subtotal			\$ 6,297,717		\$ 6,547,734	\$	6,517,836		\$ 5,540,161
Construction Engineering		10.00%	\$ 629,772	10.00%	\$ 654,773	10.00% \$	651,784	8.00%	\$ 411,144
Construction Contingency		5.00%	\$ 314,886	4.00%	\$ 261,909	4.00% \$	260,713	4.00%	\$ 205,572
Operations Construction Support			\$ 10,000		\$ 10,000	\$	10,000		\$ -
Construction Total			\$ 7,252,375		\$ 7,474,417	\$	7,440,333		\$ 6,156,876
Design Engineering		16.00%	\$ 1,160,380	16.00%	\$ 1,195,907	12.00% \$	892,840	12.00%	\$ 616,715
OPS Design Support			\$ 12,000		\$ 12,000	\$	12,000	(direct const only)	
Design Total			\$ 1,172,380		\$ 1,207,907	\$	904,840		\$ 616,715
Pre-Design Study (part of Design engineering above)	\$	55,000	\$ -	\$ 55,000	\$ -	\$ 55,000 \$	-	\$ 55,000	\$ -
Other (ROW, etc)			\$ -		\$ -	\$	-	:	\$ 22,000
OPS Construction Support	\$	-		\$ -		\$ -		\$ 10,000	
Additional Operations Costs (during Construction)				\$ -		\$ -		\$ -	
OPS Design Support								\$ 12,000	
Escalation Factor		0.00%		0.00%		0.00%		0.00%	
Escalation to Const. Midpoint			\$ -		\$ -	\$	-		-
Total		0.405.000	\$ 8,424,755	A 0 /00-000	\$ 8,682,324		8,345,173	4 70/ 200	\$ 6,795,591
Total (rounded)	\$	8,425,000		\$ 8,682,000		\$ 8,345,000		\$ 6,796,000	
Cost Reduction				¢ 257-000		¢ (00,000)		¢ (1 (20 000)	
Cost Reduction % Reduction				\$ <b>257,000</b> 3.05%		\$ <b>(80,000)</b> -0.95%		\$ <b>(1,629,000)</b> -18.76%	
// Reduction				3.03%		-0.93%		-10.70%	

Suggested Adjustments Ferries Base Cost Estima	ate								
Ferries Estimate									
Estimate 15% buried Contingency in base estimate due									
to inflating of estimated or historical costs	-15%	\$	(693,375)						
		\$	<u> </u>						
Adjusted Base estimate		\$	(693,375)						

**Mukilteo Terminal Relocation (No Bow Loading)** 

Scenario A Budget	138,030,00	00 Re	ecommended YOE \$		9	1,757,000	)	Change	g/	-46,273,000			
Ferries E	stimate				Ferries Gui	deline			WSDOT Gu	iideline		Ferries Gu	ideline
(in Ye					% Multipl	liers			% Multip	liers		% Multip	oliers
SUMMARY (Basis for Capital C	ost Summary	Table) w/Mark	•										
Construction		\$	41,539,302		:		11,539,302		\$	41,539,302		5	41,548,90
Mobilization		9.00% \$	3,738,537		9.00%	\$	3,738,537		8.50% \$	3,530,841		9.00%	3,739,40
Construction (Including Mobilization)		\$	45,277,839		:		15,277,839		\$	45,070,143		4	45,288,30
Design Allowance		30.00% \$	13,583,352		30.00%	\$ 1	13,583,352		30.00% \$	13,521,043		30.00% §	13,586,49
Subtotal		\$	00,001,171				8,861,191		\$	58,591,185		\$	58,874,79
Sales Tax		8.90% \$	5,238,646		8.90%	\$	5,238,646		8.90% \$	5,214,616		8.90%	5,239,85
Subtotal		\$	64,099,837			\$ 6	54,099,837		\$	63,805,801		9	64,114,65
Construction Engineering		15.00% \$	9,614,976		10.00%	\$	6,409,984		14.00% \$	8,932,812		10.00% \$	6,411,46
Construction Contingency		4.00% \$			4.00%	\$	2,563,993		4.00% \$	2,552,232		4.00% \$	,
Other Construction (Below the Line Items)		\$	514,560			\$	514,560		\$	514,560		\$	514,56
Agreements (Utilities)	\$	38,802		\$	38,802			\$	38,802		\$	38,802	
State Force Work & Equipment	\$	168,750		\$	168,750			\$	168,750		\$	168,750	
Traffic Control (State Force)	\$	307,008		\$	307,008			\$	307,008		\$	307,008	
Operation shutdown Costs	\$	-		\$	-			\$	-		\$	-	
Construction Total		\$	76,793,366			\$ 7	73,588,374		\$	75,805,405		5	73,605,26
Design Engineering		25.00% \$	19,198,341		16.00%	\$ 1	11,774,140		11.00% \$	8,338,595		16.00% \$	11,776,84
Other Design - Tribal Mitigation		\$	7,500,000			\$	7,500,000		\$	7,500,000		3	7,500,00
Design Total		\$	26,698,341		:	\$ 1	19,274,140		\$	15,838,595		9	19,276,84
Pre-Design Study (part of Design engineering abo		\$	-		;	\$	-		\$	-		5	-
note: \$988,800 shown in estimate summary, not	in total		0.707.000				4 400 000			4 400 000			
Other (ROW, etc)	•	\$ 707.000	2,737,000	_		\$	1,433,000		\$ 400,000	1,433,000		1 400 000	1,433,00
Property Purchase	\$	2,737,000		\$	1,433,000			\$	1,433,000		\$	1,433,000	
Tribal Mitigation Port of Everett Agreement	\$	-		\$	-			\$	-		\$	-	
Operation shutdown Costs	¢			Φ	-			Φ	-		Φ	-	
Escalation Factor	Φ	0.00%		Φ	0.00%			Φ	0.00%		Φ	0.00%	
Escalation to Const. Midpoint		\$	_		0.0076	\$	_		\$	_		0.0076	
Total		\$	106,228,707			\$ 0	94,295,514		\$	93,077,000			94,315,10
Total (rounded)	\$ 1	06,228,000	100,220,101	\$	94,296,000		-1,270,011	\$	93,077,000	70,011,000	\$	92,957,000	7,010,10
Cost Reduction				\$	(11,932,000)				13,151,000)		\$	(13,271,000)	
% Reduction					-11.23%				-12.38%			-24.30%	

Suggested Adjustments Ferries Base Cost Estimate	e			
Ferries Estimate				
Building Base Construction Costs seem excessive				
Passenger Building	sf	1,600	\$ (329.00)	\$ (526,400)
Passenger Building Foundation	sf	1,600	\$ (213.00)	\$ (340,800)
Maintenance Building	sf	1,600	\$ (220.00)	\$ (352,000)
Suggested Reductions				
Passenger Building (sf cost as Fauntleroy				
Ferries estimate)	sf	1,600	\$ 126.00	\$ 201,600
Passenger Building Pile foundation	sf	1,600	\$ 100.00	\$ 160,000
Maintenance building	sf	1,600	\$ 126.00	\$ 201,600
Base Estimate reduction				\$ 9,600
Ferries Estimate				\$ 41,539,302
Adjusted Base estimate				\$ 41,548,902

Orcas Dolphin Preservation M04512A

Scenario B Budget 1,411,000 Recommended YOE \$ 1,234,751 Change -176,249 -12%													
	9	1,411,000	Recommended YOE \$	1,23									
Ferries Estima	ite				Ferries Guideli		WSDOT G		Recalculation				
(In 2008 \$)	_				% Multipliers	6	% Multi	pliers	% Multiplier	S			
SUMMARY (Basis for Capital Cost Su	mmary Ta	able) w/Markup		.									
Construction		40.000/	\$ 695,785	1	\$	632,532	0.000/	\$ 632,532	\$	632,532			
Mobilization		10.00%	included above	-	10.00% \$	63,253	9.00%	·	8.00% <u>\$</u>	50,603			
Construction (Including Mobilization)			\$ 695,785		\$	695,785		\$ 689,460	\$	683,134			
Design Allowance		15.00%	\$ 104,368		20.00% \$	139,157	20.00%	\$ 137,892	20.00% \$	136,627			
Subtotal			\$ 800,153		\$	834,942		\$ 827,352	\$	819,761			
Sales Tax		7.70%	\$ 61,612	<u>.</u>	7.80% \$	65,125	7.80%	\$ 64,533	7.80% \$	63,941			
Subtotal			\$ 861,765		\$	900,067		\$ 891,885	\$	883,703			
Construction Engineering		13.00%	\$ 112,029	)	10.00% \$	90,007	16.00%	\$ 142,702	13.00% \$	106,569			
Construction Contingency		5.00%	\$ 43,088	:	4.00% \$	36,003	4.00%	\$ 35,675	4.00% \$	32,790			
Operations Construction Support													
OPS Construction Support			\$ 7,500		\$	5,000		\$ 5,000	\$	-			
Additional Operational Costs			\$ -		\$	-		\$ -	\$	-			
Construction Total			\$ 1,024,382		\$	1,031,077		\$ 1,075,262	\$	1,023,062			
Design Engineering		26.00%	\$ 266,339	)	29.00% \$	299,012	13.00%	\$ 139,784	13.00% \$	106,569			
OPS Design Support			\$ 17,500		\$	12,000		\$ 12,000	(direct const only) \$	-			
Design Total			\$ 283,839		\$	311,012		\$ 151,784	\$	106,569			
Pre-Design Study (part of Design engineering above)	\$	-		\$	-		\$ -		\$ -				
Other (ROW, etc)			\$ -		\$	-		\$ -	\$	17,000			
Operations Construction Support	\$	-		\$	-		\$ -		\$ 5,000				
Additional Operations Costs (during Construction)	\$	-		\$	-		\$ -		\$ -				
OPS Design Support									\$ 12,000				
Escalation Factor		0.00%			0.00%		0.00%		0.00%				
Escalation to Const. Midpoint			\$ -		\$	-		\$ -	\$	-			
Total			\$ 1,308,221		\$	1,342,089		\$ 1,227,046	\$	1,146,631			
Total (rounded)	\$	1,309,000		\$	1,342,000		\$ 1,227,000		\$ 1,146,000				
Cost Reduction				\$	33,000		\$ (82,000)		\$ (163,000)				
% Reduction					2.52%		-6.26%		-12.15%				

**Orcas Trestle Replacement M04511A** 

Scenario A Budge		Recommended Y		3.376.802	Change	e -1,509,198	-31%
Ferries Estima				Ferries C	<u> </u>	Recalcu	
(In 2008 \$)				% Mult	ipliers	% Multi	pliers
SUMMARY (Basis for Capital Cost Su	mmary Table) w/Marl	cups					
Construction		\$	1,839,398		\$ 1,672,180		\$ 1,672,180
Mobilization	10.00%	included above		10.00%	\$ 167,218	9.00%	\$ 150,496
Construction (Including Mobilization)		\$	1,839,398		\$ 1,839,398		\$ 1,822,676
Design Allowance	30.00%	6 <u>\$</u>	551,819	20.00%	\$ 367,880	20.00%	\$ 364,535
Subtotal		\$	2,391,217		\$ 2,207,278		\$ 2,187,211
Sales Tax	7.70%	6 <u>\$</u>	184,124	7.80%	\$ 172,168	7.80%	\$ 170,602
Subtotal		\$	2,575,341		\$ 2,379,445		\$ 2,357,814
Construction Engineering	23.00%		592,328	23.00%			
Construction Contingency	5.00%	6 \$	128,767	4.00%	\$ 95,178	4.00%	\$ 87,488
Operations Construction Support							
OPS Construction Support		\$	7,500		\$ 7,500		\$ -
Additional Operational Costs		\$	-		\$ -		\$ -
Construction Total		\$	3,303,937		\$ 3,029,395		\$ 2,751,512
Design Engineering	28.00%	6 \$	925,102	26.00%			\$ 262,465
OPS Design Support		\$	17,500		\$ 17,500		\$ -
Design Total		\$	942,602		\$ 805,143		\$ 262,465
Pre-Design Study (part of Design engineering above)				\$ -		\$ -	
Other (ROW, etc)		\$	-		\$ -		\$ 25,000
Operations Construction Support	\$ -			-		\$ 7,500	
Additional Operations Costs (during Construction)	\$ -			-		\$ -	
OPS Design Support Escalation Factor	0.00%	,		0.00%		\$ 17,500 0.00%	
Escalation to Const. Midpoint	0.007	\$		0.00%	<b>\$</b>	0.00%	¢ -
Total		\$	4,246,539		\$ 3,834,538		\$ 3,038,977
Total (rounded)	\$ 4,250,000		1,210,937	\$ 3,835,000	<del> </del>	\$ 3,039,000	5,030,711
Cost Reduction	.,			\$ (415,000)		\$ (1,211,000)	
% Reduction				-9.76%		-31.58%	

#### **Point Defiance Terminal Preservation M04611A**

	Scenario A	5,766,000 R	Recommended YOE \$	4,094,000	Cha	inge	-1,672,000	-29%		
	Ferries Estimate			Ferries G			WSDOT Gu		Recalcu	
	(In 2008 \$)			% Mult	pliers		% Multip	liers	% Multi	pliers
SUMMARY (Basis for C	anital Cost Summa	ry Table) w/Mar	kunc							
Construction SulviviART (Basis for C	apitai Cost Sullillai	iy rable) w/iviaii	\$ 2,388,200		\$ 2,171,	001	9	2,171,091		\$ 2,108,899
Mobilization		10.00% i	ncluded above	10.00%			9.50%		9.00%	
Construction (Including Mobilization)		10.0070 1	\$ 2,388,200	10.0070	\$ 2,388,		7.5070 4	2,377,345	7.0070	\$ 2,298,700
Design Allowance		30.00% \$		20.00%			20.00%		20.00%	
Subtotal		30.00%		20.0070	\$ 2,865,	_	20.00%		20.0076	\$ 2,758,440
Sales Tax		8.80% \$	<b>3,104,660</b> 273,210	9.30%			9.30%	<b>2,852,813</b> 265,312	9.30%	
		0.0070 4	·	7.5070			7.5070		7.5070	·
Subtotal Construction Engineering		11.00%	<b>3,377,870</b> 371,566	11.00%	<b>\$ 3,132,</b> \$ 344,		12.00%	<b>3,118,125</b> 374,175	11.00%	\$ 3,014,975 \$ 303,428
Construction Contingency		5.00% \$		4.00%			4.00% \$		4.00%	
Operations Construction Support		3.0070 4	100,074	4.0070	Φ 12J,.	273	4.0070 1	124,723	4.0076	\$ 110,550
OPS Construction Support		•	\$ 25,000		\$ 25.	000	•	25,000		¢
Additional Operational Costs		1	\$ 300,000		\$ 300,		1	300,000		•
Construction Total		4 4	4,243,329		\$ 3,927,		<u> </u>	3,942,025		\$ 3,428,741
Design Engineering		22.00% \$		22.00%			12.00%		12.00%	
OPS Design Support		22.0070 ↓	9,500	22.0070		500	12.0070 4	•	(direct const only)	\$ 331,013
Design Total		4	943,032		\$ 873,	_	<u> </u>	482,543	(direct const only)	\$ 331,013
Pre-Design Study (part of Design engineering above	2) (2	60,000	743,032	\$ 60,000	\$ 0/3 <sub>1</sub>	400	\$ 60,000	402,343	\$ 55,000	\$ 331,013
Other (ROW, etc)	-) Ψ	\$		Ψ 00,000	\$		\$ 00,000		33,000	\$ 334,500
Operations Construction Support		4	Į.	\$ -	Ψ		\$ -	,	\$ 25,000	ψ 35+,50C
Additional Operations Costs (during Construction	n)			\$ -			\$ -		\$ 300,000	
OPS Design Support	,			•			,		\$ 9,500	
Escalation Factor		0.00%		0.00%			0.00%		0.00%	
Escalation to Const. Midpoint		\$	-		\$	-	\$	-		\$ -
Total			5,186,362		\$ 4,800,	705	\$	4,424,568		\$ 4,094,253
Total (rounded)	\$	5,186,000		\$ 4,801,000			\$ 4,425,000		\$ 4,094,000	
Cost Reduction				\$ (385,000)			\$ (761,000)		\$ (1,092,000)	
% Reduction				-7.42%			-14.67%		-24.68%	

Suggested Adjustments Ferries Base Cost Estimate Ferries Estimate		
	-80%	
Reduct building electrical cost by 80% \$	77,740	\$ (62,192)
Adjusted Base estimate		\$ (62,192)

### Port Townsend Dolphin Preservation Slip 1 M04722A

Scenario A 4,241,000 Recommended YOE \$ 3,645,000 Change -596,000 -14%													
	Scenario A	4,241,000 F	Recommended YOE \$	3,645,000									
	rries Estimate			Ferries C		WSDOT G		Recalcu					
	(In 2008 \$)			% Mult	% Multipliers		pliers	% Multi <sub>l</sub>	oliers				
SUMMARY (Basis for Capi	ital Cost Summary T	Table) w/Mark											
Construction			\$ 2,320,275		\$ 2,109,341		\$ 2,109,341		\$ 2,109,341				
Mobilization		10.00%	included above	10.00%	\$ 210,934	9.00%	\$ 189,841	8.00%	\$ 168,747				
Construction (Including Mobilization)			\$ 2,320,275		\$ 2,320,275	; <b> </b>	\$ 2,299,182		\$ 2,278,088				
Design Allowance		15.00%	\$ 348,041	20.00%	\$ 464,055	20.00%	\$ 459,836	20.00%	\$ 455,618				
Subtotal			\$ 2,668,316		\$ 2,784,330		\$ 2,759,018		\$ 2,733,706				
Sales Tax		8.40%	\$ 224,139	8.40%	\$ 233,884	8.40%	\$ 231,758	8.40%	\$ 229,631				
Subtotal			\$ 2,892,455		\$ 3,018,214		\$ 2,990,775		\$ 2,963,337				
Construction Engineering		10.00%		13.00%	\$ 392,368			8.00%					
Construction Contingency		5.00%	\$ 144,623	4.00%	\$ 120,729	4.00%	\$ 119,631	4.00%	\$ 109,348				
Operations Construction Support													
OPS Construction Support			\$ 12,500		\$ 12,500	)	\$ 12,500		\$ -				
Additional Operational Costs			\$ -		\$ -	_	\$ -		\$ -				
Construction Total			\$ 3,338,823		\$ 3,543,810		\$ 3,362,168		\$ 3,291,382				
Design Engineering		16.00%	\$ 534,212	26.00%	\$ 921,391	12.00%	\$ 403,460	12.00%	\$ 328,045				
OPS Design Support			\$ 13,500		\$ 13,500	<u>)</u>	\$ 13,500	(direct const only)					
Design Total			\$ 547,712		\$ 934,891		\$ 416,960		\$ 328,045				
Pre-Design Study (part of Design engineering above)				\$ -		\$ -		\$ -					
Other (ROW, etc)			\$ -		\$ -	!	\$ -		\$ 26,000				
Operations Construction Support	\$	-		\$ -		\$ -		\$ 12,500					
Additional Operations Costs (during Construction)				\$ -		\$ -		\$ -					
OPS Design Support						0		\$ 13,500					
Escalation Factor		0.00%	•	0.00%	•	0.00%	•	0.00%					
Escalation to Const. Midpoint			\$ -		\$ -		\$ -		\$ -				
Total	6	2 007 000	\$ 3,886,535	¢ 4.470-000	\$ 4,478,701		\$ 3,779,129	\$ 2.445.000	\$ 3,645,427				
Total (rounded) Cost Reduction	\$	3,887,000		\$ 4,479,000 \$ 592,000		\$ 3,779,000 \$ (108,000)		\$ 3,645,000 \$ (242,000)					
% Reduction				\$ 592,000 15.23%		-2.78%		5 (242,000)					
70 Reduction				13.23/0		-2.70/0		-5.40/6					

### Port Townsend Dolphin Preservation Slip 2 M04735A

Scenario A Budge		Re	commended YOE \$ 3		Change -	562,960	-14%	
Ferries Estir	nate		Ferries G	uideline	WSDOT	Guideline	Reca	culation
(in 2008 \$	5)		% Multi	pliers	% Mu	Itipliers	% Mu	Itipliers
SUMMARY (Basis for Capital Cost S	Summary Table) w/Ma							
Construction		\$ 1,789,458		\$ 1,626,780		\$ 1,626,780		\$ 1,626,780
Mobilization	10.00%	included above	10.00%		9.00%	·	8.00%	
Construction (Including Mobilization)		\$ 1,789,458	:	\$ 1,789,458		\$ 1,773,190		\$ 1,756,922
Design Allowance	15.00%	\$ 268,419	20.00%	\$ 357,892	20.00%	\$ 354,638	20.00%	\$ 351,384
Subtotal		\$ 2,057,877	:	\$ 2,147,350		\$ 2,127,828		\$ 2,108,307
Sales Tax	8.40%	\$ 172,862	8.40%	\$ 180,377	8.40%	\$ 178,738	8.40%	\$ 177,098
Subtotal		\$ 2,230,738		\$ 2,327,727		\$ 2,306,566		\$ 2,285,405
Construction Engineering	10.00%	\$ 223,074	13.00%	\$ 302,605	8.00%	\$ 184,525	8.00%	\$ 168,665
Construction Contingency Operations Construction Support	5.00%	\$ 111,537	4.00%	\$ 93,109	4.00%	\$ 92,263	4.00%	\$ 84,332
OPS Construction Support		\$ 12,500	!	\$ 12,500		\$ 12,500		\$ -
Additional Operational Costs		\$ -	:	\$ -		\$ -		\$ -
Construction Total		\$ 2,577,849		\$ 2,735,941		\$ 2,595,854		\$ 2,538,401
Design Engineering	16.00%	\$ 412,456	26.00%		12.00%	\$ 311,502	12.00%	
OPS Design Support		\$ 13,500		\$ 13,500			(direct const only)	
Design Total		\$ 425,956		\$ 724,845		\$ 325,002		\$ 252,997
Pre-Design Study (part of Design engineering above)			\$ -		\$ -		\$ -	
Other (ROW, etc)		\$ -	!	\$ -		\$ -		\$ 26,000
Operations Construction Support	\$ -		\$ -		\$ -		\$ 12,500	
Additional Operations Costs (during Construction)			\$ -		\$ -		\$ -	
OPS Design Support							\$ 13,500	
Escalation Factor	0.00%		0.00%		0.00%		0.00%	
Escalation to Const. Midpoint		\$ -	:	\$ -		\$ -		\$ -
Total		\$ 3,003,805		\$ 3,460,785		\$ 2,920,856		\$ 2,817,398
Total (rounded)	\$ 3,004,000		\$ 3,461,000		\$ 2,921,000		\$ 2,817,000	
Cost Reduction			\$ 457,000		\$ (83,000)		\$ (187,000)	
% Reduction			15.21%		-2.76%		-5.40%	

# Port Townsend Slip 1 Preservation M04731A

Scenario A Budget	11,753,000		R	ecommended YOE	8,68	36,699	Char	ige -3	,066,301	-26%			
Ferrie	s Estimate			Ferries	Guide	eline	WSI	OT G	uideline		Rec	alculation	
(In	2008 \$)			% Multipliers % Multipliers					% N	lultipliers			
SUMMARY (Basis for Capital	Cost Summary Tabl	e) w/Ma											
Construction			5,849,690		\$	5,317,900		\$	5,317,900			\$	4,834,450
Mobilization	1	).00% <u>i</u>	included above	9.50%	6 <u>\$</u>	505,201	9.0	0% <u>\$</u>	478,611		9.00%	\$	435,101
Construction (Including Mobilization)		,	\$ 5,849,690		\$	5,823,101		\$	5,796,511			\$	5,269,551
Design Allowance	2	0.00%	\$ 1,169,938	20.00%	6 <u>\$</u>	1,164,620	20.0	0% \$	1,159,302		20.00%	\$	1,053,910
Subtotal		9	\$ 7,019,628		\$	6,987,721		\$	6,955,813			\$	6,323,461
Sales Tax		3.60%	\$ 603,688	8.60%	6 \$	600,944	8.6	0% \$	598,200		9.00%	\$	569,111
Subtotal		9	\$ 7,623,316		\$	7,588,665		\$	7,554,013			\$	6,892,572
Construction Engineering	1	3.00%	\$ 991,031	13.00%	6\$	986,526	10.0	0% \$	755,401		8.00%	\$	505,877
Construction Contingency		5.00%	\$ 381,166	4.00%	6\$	303,547	4.0	0% \$	302,161		4.00%	\$	252,938
Operations Construction Support		3	\$ 7,500		\$	7,500		\$	7,500			\$	-
Construction Total		9	\$ 9,003,013		\$	8,886,238		\$	8,619,075			\$	7,651,387
Design Engineering	2	2.00%	\$ 1,980,663	22.00%	6\$	1,954,972	12.0	0% \$	1,034,289		12.00%	\$	758,815
OPS Design Support			\$ 25,000		\$	25,000		\$	25,000	(direct con:	st only)		
Design Total		5	\$ 2,005,663		\$	1,979,972		\$	1,059,289			\$	758,815
Pre-Design Study (in Design engineering)	\$ 21	,000	\$ -	\$ 210,000	\$	-	\$ 210,0	00 \$	-	\$	119,000	\$	-
Other (ROW, etc)			\$ -		\$	-		\$	-			\$	37,500
OPS Construction Support	\$	-		\$ -			\$ -			\$	-		
Additional Operations Costs (during Construction	on)			\$ -			\$ -			\$	-		
OPS Design Support										\$	37,500		
Escalation Factor		0.00%		0.00%	0		0.0	0%			0.00%		
Escalation to Const. Midpoint			-		\$	-		\$	-			\$	-
Total			\$ 11,008,676		\$	10,866,210		\$	9,678,364			\$	8,447,703
Total (rounded)	\$ 11,00	,000		\$ 10,866,000			\$ 9,678,0	00		\$ 8	,448,000		
Cost Reduction				\$ (143,000)			\$ (1,331,0			\$ (2	,418,000)		
% Reduction				-1.30%	0		-12.0	9%			-22.25%		

Suggested Adjustments Ferries Base Cost Estimate			
Ferries Estimate			
Delete 1 Standard Vehicle Transfer Span			
Drilled shaft	-1 ea	\$ 570,450	\$ (570,450)
Add Potable Water Lines per Seattle	1 ea	\$ 51,000	\$ 51,000
Add Sewer Lines	1 ea	\$ 36,000	\$ 36,000
Adjusted Base estimate			\$ (483,450)

### Port Townsend Slip 2 Transfer Span Preservation M04732A

Scenario A Bud	lget 14,39	5,000	R	ecommended YOE \$	10,760,335	Change	-3,635,66	5	
	Estimate 108 \$)				Guideline tipliers		Guideline Itipliers		calculation chodology
SUMMARY (Basis for Capital C	ost Summ	ary Table) w/Mar	rkups						
Construction		\$	6,399,875		\$ 5,818,068		\$ 5,818,068		\$ 5,334,618
Mobilization		10.00% <u>i</u>	ncluded above	9.50%	\$ 552,716	9.00%	\$ 523,626	9.00%	\$ 480,116
Construction (Including Mobilization)		\$	6,399,875		\$ 6,370,785		\$ 6,341,694		\$ 5,814,734
Design Allowance		20.00% §	1,279,975	20.00%	\$ 1,274,157	20.00%	\$ 1,268,339	20.00%	\$ 1,162,947
Subtotal		\$	7,679,850		\$ 7,644,942		\$ 7,610,033		\$ 6,977,681
Sales Tax		8.60%	660,467	8.60%	\$ 657,465	8.60%	\$ 654,463	9.00%	\$ 627,991
Subtotal		\$	8,340,317		\$ 8,302,407		\$ 8,264,496		\$ 7,605,672
Construction Engineering		13.00% \$	1,084,241	13.00%	\$ 1,079,313	10.00%	\$ 826,450	8.00%	\$ 558,214
Construction Contingency		5.00% \$	\$ 417,016	4.00%	\$ 332,096	4.00%	\$ 330,580	4.00%	\$ 279,107
Operations Construction Support		9	7,500		\$ 7,500	_	\$ 7,500	_	\$ -
Construction Total		\$	9,849,074		\$ 9,721,316		\$ 9,429,025		\$ 8,442,994
Design Engineering		22.00% \$		22.00%					\$ 837,322
OPS Design Support		9	\$ 25,000		\$ 25,000		\$ 25,000	(direct const only)	
Design Total		\$	2,191,796		\$ 2,163,689		\$ 1,156,483		\$ 837,322
Pre-Design Study (in Design engineering)	\$	210,000	-	\$ 210,000	\$ -	\$ 210,000	\$ -	\$ 119,000	
Other (ROW, etc)		9	-		\$ -		\$ -		\$ 32,500
OPS Construction Support				\$ -		\$ -		\$ 7,500	
Additional Operations Costs (during Construction)				\$ -		\$ -		\$ -	
OPS Design Support								\$ 25,000	
Escalation Factor		0.00%		0.00%		0.00%		0.00%	
Escalation to Const. Midpoint			12.040.070		4 11 005 005		\$ -		\$ -
Total	I e	12.041.000	12,040,870	¢ 11.00E-000	\$ 11,885,005		\$ 10,585,509		\$ 9,312,815
Total (rounded) Cost Reduction	\$	12,041,000		\$ 11,885,000		\$ 10,586,000		\$ 9,313,000	
% Reduction				\$ <b>(156,000)</b> -1.30%		\$ <b>(1,455,000)</b> -12.08%		\$ <b>(2,728,000)</b> -22.95%	
70 Reduction				-1.30%		-12.06%		-22.93%	

Suggested Adjustments Ferries Base Cost Estimate Ferries Estimate					
Delete 1 Standard Vehicle Transfer Span Drilled shaft Add Potable Water Lines per Seattle	-1 1		\$ \$	570,450 51,000	(570,450) 51,000
Add Sewer Lines	•	1	\$	36,000	36,000
Adjusted Base estimate					\$ (483,450)

#### Seattle Slip 3 Transfer Span Preservation M04839A

Scen	ario A 13,939,00		Recommended YOE \$	11,048,0				-2,890,907	-2	1%			
Ferri	es Estimate				Ferries Gu	uideline		W:	SDOT Gu	ıideline	R	ecalcu	lation
( ii	n 2008 \$)				% Multi <sub>l</sub>	pliers			% Multip	oliers	%	Multi	oliers
				Ĭ									
SUMMARY (Basis for Capita	al Cost Summary	/ Table) w/Ma											
Construction		10.000/	\$ 6,887,540		0.500/		261,400		\$	6,261,400		000/	\$ 6,109,400
Mobilization		10.00%	included above		9.50%		594,833		9.00% \$		9	.00%	
Construction (Including Mobilization)			\$ 6,887,540				856,233		\$	6,824,926			\$ 6,659,246
Design Allowance		20.00%	\$ 1,377,508		20.00%		371,247	2	0.00% <u>\$</u>	1,364,985	20	.00%	\$ 1,331,849
Subtotal			\$ 8,265,048				227,480		\$	8,189,911			\$ 7,991,095
Sales Tax		9.00%	\$ 743,854		9.50%	\$	781,611	'	9.50% <u>\$</u>	778,042	9	50%	\$ 759,154
Subtotal			\$ 9,008,902				009,090		\$	8,967,953			\$ 8,750,249
Construction Engineering		13.00%			13.00%		171,182	1	0.00% \$	896,795		.00%	
Construction Contingency		5.00%	\$ 450,445		4.00%	\$ :	360,364		4.00% \$	358,718	4	.00%	\$ 319,644
Operations Construction Support			\$ -			\$	-		\$	-			\$ -
Construction Total			\$ 10,630,505				540,635		\$	10,223,466			\$ 9,709,181
Design Engineering		22.00%			22.00%	\$ 2,3	318,940	1.	2.00% \$		12	.00%	\$ 958,931
OPS Design Support			\$ 37,500			\$	37,500		\$	37,500	(direct const on	y)	
Design Total			\$ 2,376,211			\$ 2,3	356,440		\$	1,264,316			\$ 958,931
Pre-Design Study (in Design engineering)	\$	119,000	\$ -	\$	119,000	\$	-	\$ 11	9,000 \$	-	\$ 119	000	\$ -
Other (ROW, etc)			\$ -			\$	-		\$	-			\$ 37,500
Below the Line Items	\$	-		\$	-			\$	-		\$	-	
Additional Operations Costs (during Construction)				\$	-			\$	-		\$	-	
OPS Design Support												500	
Escalation Factor		0.00%			0.00%				0.00%		0	.00%	
Escalation to Const. Midpoint			\$ -			\$	-		\$	-			\$ -
Total			\$ 13,006,716			\$ 12,8	897,075		\$	11,487,782			\$ 10,705,612
Total (rounded)	\$	13,007,000		\$	12,897,000			\$ 11,48			\$ 10,706		
Cost Reduction				\$	(110,000)			\$ (1,51)			\$ (2,301)		
% Reduction					-0.85%			-1	1.68%		-17	.84%	

**Seattle Slip 2 Overhead Loading Preservation M04842A** 

Scenario A Budg	et 2,974,000	Recor	nmended YOE \$	2,226,825	Change	-747,175	-25%		
Ferries Estima	te		Ferries G	iuideline	WSDO	OT Guideline	Recal	culation	
(in 2008 \$)			% Mult	ipliers	% I	Multipliers	% Multipliers		
SUMMARY (Basis for Capital Cost Su	mmary Table) w/M	arkups							
Construction		\$ 14,175,700		\$ 12,887,000		\$ 12,887,000		11,468,475	
Mobilization	10.00%	included above	9.50%	\$ 1,224,265	9.50%	\$ 1,224,265	8.00% <b>\$</b>	917,478	
Construction (Including Mobilization)		\$ 14,175,700		\$ 14,111,265		\$ 14,111,265	\$	12,385,953	
Design Allowance	20.00%	\$ 2,835,140	20.00%	\$ 2,822,253	20.00%	\$ 2,822,253	20.00% \$	2,477,191	
Subtotal		\$ 17,010,840		\$ 16,933,518		\$ 16,933,518		14,863,144	
Sales Tax	9.00%	\$ 1,530,976	9.50%	\$ 1,608,684	9.50%	\$ 1,608,684	9.50% \$	1,411,999	
Subtotal		\$ 18,541,816		\$ 18,542,202		\$ 18,542,202	\$	16,275,142	
Construction Engineering	13.00%		12.00%		8.00%			1,189,051	
Construction Contingency	5.00%		4.00%		4.00%	\$ 741,688	4.00% \$	594,526	
Operations Construction Support		\$ 7,500		\$ 7,500		\$ -	\$	-	
Construction Total		\$ 21,886,842		\$ 21,516,455		\$ 20,767,266	\$	18,058,719	
Design Engineering	20.00%		22.00%	\$ 4,733,620	11.00%			1,634,946	
OPS Design Support		\$ 37,500		\$ 37,500		-	(direct const only)		
Design Total		\$ 4,414,868		\$ 4,771,120		\$ 2,298,899	\$	1,634,946	
Pre-Design Study (part of Design engineering above)	\$ 220,000	\$ -	\$ 220,000	\$ -	\$ 220,000	\$ -	\$ 220,000 \$	-	
Other (ROW, etc)		\$ -		\$ -		\$ -	\$	-	
Below the Line Items	\$ -		\$ -		\$ -		\$ -		
Additional Operations Costs (during Construction)	\$ -		\$ -		\$ -		\$ -		
OPS Design Support	0.000/		0.000/		0.000/		\$ -		
Escalation Factor	0.00%	¢	0.00%	¢	0.00%	¢	0.00%		
Escalation to Const. Midpoint Total		\$ 26.301.711		\$ 26,287,575		\$ 23,066,166	\$	19,693,665	
Total (rounded)	\$ 26,302,000	\$ 26,301,711	\$ 26,288,000	<del>3 20,207,</del> 373	\$ 23,066,000	23,000,100	\$ 19,694,000	17,073,003	
Cost Reduction	<del>\$ 20,302,</del> 000		\$ 20,288,000		\$ (3,236,000)		\$ (6,608,000)		
% Reduction			-0.05%		-12.30%		-28.65%		

Suggested Adjustments Ferries Base Cost Estimate
Ferries Estimate
The estimate contains many "Contingencies" and uses the absolute highest number as they have developed the costs.

Estimate of buried "contingency" of 7.5% Is -7.50% \$ (966,525) Reduce the Drilled piling count between OHL 2 and 3 from 6 in the current two estimates, to 5 if both projects are done.

Ferries Estimate \$ (452,000) Adjusted Base estimate

Seattle Slip 3 Overhead Loading Preservation M04843A

Scenario		,000	Recommended		21,41		10 107	Change	-7,167,5	02 -	25%	
Ferries	Estimate					Ferries G	uidelin			Recalcu	lation	
(in 2	008 \$)					% Mult	ipliers			% Multi	oliers	
SUMMARY (Basis for Capital C	ost Sum	mary Table) w/N	/larkups				•					
Construction		-	\$	14,327,500			\$	13,025,000			\$	12,048,125
Mobilization		10.00%	included above			9.50%	\$	1,237,375		8.00%	\$	963,850
Construction (Including Mobilization)			\$	14,327,500			\$	14,262,375			\$	13,011,975
Design Allowance		20.00%	\$	2,865,500		20.00%	\$	2,852,475		20.00%	\$	2,602,395
Subtotal			\$	17,193,000			\$	17,114,850			\$	15,614,370
Sales Tax		9.00%	\$	1,547,370		9.50%	\$	1,625,911		9.50%	\$	1,483,365
Subtotal			\$	18,740,370			\$	18,740,761			\$	17,097,735
Construction Engineering		13.00%	\$	2,436,248		12.00%	\$	2,248,891		8.00%	\$	1,249,150
Construction Contingency		5.00%	\$	937,019		4.00%	\$	749,630		4.00%	\$	624,575
Operations Construction Support			\$	7,500			\$	7,500			\$	-
Construction Total			\$	22,121,137			\$	21,746,782			\$	18,971,460
Design Engineering		20.00%	\$	4,424,227		22.00%	\$	4,784,292		11.00%	\$	1,717,581
OPS Design Support			\$	37,500			\$	37,500	(direct c	onst only)		
Design Total			\$	4,461,727			\$	4,821,792			\$	1,717,581
Pre-Design Study (part of Design engineering above)	\$	230,000	\$	-	\$	230,000	\$	-	\$	230,000	\$	-
Other (ROW, etc)			\$	-			\$	-			\$	-
Below the Line Items	\$	-			\$	-			\$	-		
Additional Operations Costs (during Construction)					\$	-			\$	7,500		
OPS Design Support									\$	37,500		
Escalation Factor		0.00%				0.00%				0.00%		
Escalation to Const. Midpoint			\$	-			\$	-			\$	-
Total			\$	26,582,864			\$	26,568,575			\$	20,689,040
Total (rounded)	\$	26,583,000			\$	26,569,000			\$	20,689,000		
Cost Reduction					\$	(14,000)			\$	(5,894,000)		
% Reduction					Ψ	-0.05%			Ψ	-25.25%		

Suggested Adjustments Ferries Base Cost Estimate		
Ferries Estimate		
The estimate contains many "Contingencies" and uses the absolute highest number as they have developed the costs.		
Estimate of buried "contingency" of 7.5% minimum Is	-7.50%	\$ (976,875)
Reduce the Drilled piling count between OHL 2 and 3 from 6 in the current two estimates, to 5 if both projects are done.		
Reduction taken in Slip 2 OHL Preservation Recalc.		\$ -
Adjusted Base estimate		\$ (976,875)

Seattle Slip 2 Extension M04854A

Seattle Stip 2 Extension M04034A											
Scen	nario B 4,998,0	000 F	Recommended YO	DE \$	3,617,430	Change	e -1,380,570	-28%			
Ferri	ies Estimate				Ferries G	uideline	WSDOT G	uideline	Recald	ulation	
(ii	n 2008 \$)				% Multi	pliers	% Multi	pliers	% Mult	tipliers	
SUMMARY (Basis for Capita	al Cost Summa	ary Table) w/Ma	arkups								
Construction			\$ 2	,501,840	:	\$ 2,274,400		\$ 2,274,400		\$ 1,984,400	
Mobilization		10.00%	included above		9.50%	\$ 216,068	8.00%	\$ 181,952	8.00%	\$ 158,752	
Construction (Including Mobilization)			\$ 2	,501,840	!	\$ 2,490,468		\$ 2,456,352		\$ 2,143,152	
Design Allowance		20.00%	\$	500,368	20.00%	\$ 498,094	20.00%	\$ 491,270	20.00%	\$ 428,630	
Subtotal			\$ 3	,002,208		\$ 2,988,562		\$ 2,947,622		\$ 2,571,782	
Sales Tax		9.00%	\$	270,199	9.50%	\$ 283,913	9.50%	\$ 280,024	9.50%	\$ 244,319	
Subtotal			\$ 3	,272,407		\$ 3,272,475		\$ 3,227,647		\$ 2,816,102	
Construction Engineering		13.00%	\$	425,413	13.00%	\$ 425,422	12.00%	\$ 387,318	10.00%	\$ 257,178	
Construction Contingency		5.00%	\$	163,620	4.00%	\$ 130,899	4.00%	\$ 129,106	4.00%	\$ 102,871	
Operations Construction Support			\$	-	:	\$ -		\$		\$ -	
Construction Total			\$ 3	,861,440	:	\$ 3,828,796		\$ 3,744,070		\$ 3,176,151	
Design Engineering		20.00%	\$	772,288	22.00%	\$ 842,335	12.00%	\$ 449,288	12.00%	\$ 308,614	
OPS Design Support			\$			<u>-</u>		\$	(direct const only)		
Design Total			\$	772,288		\$ 842,335		\$ 449,288		\$ 308,614	
Pre-Design Study (in Design engineering)	\$	119,000	\$	-	\$ 119,000	\$ -	\$ 119,000	\$ -	\$ 119,000	\$ -	
Other (ROW, etc)			\$	-	;	\$ -		\$ -		\$ -	
Below the Line Items	\$	-			\$ -		\$ -		\$ -		
Additional Operations Costs (during Construction)					\$ -		\$ -		\$ -		
OPS Design Support									\$ -		
Escalation Factor		0.00%			0.00%	_	0.00%		0.00%	_	
Escalation to Const. Midpoint			\$	-		-		-		\$ -	
Total		4 ( 40 000	\$ 4	,633,728	. A /71 000	\$ 4,671,131	¢ 4.102.000	\$ 4,193,358	¢ 2.40F.000	\$ 3,484,765	
Total (rounded) Cost Reduction	\$	4,640,000			\$ 4,671,000		\$ 4,193,000		\$ 3,485,000		
% Reduction					\$ 31,000 0.67%		\$ <b>(447,000)</b> -9.63%		\$ <b>(1,155,000)</b> -24.73%		
// Reduction					0.07%		-9.03%		-24.73%		

Suggested Adjustments Ferries Base Cost Estimate Ferries Estimate	
The Bridge Seat Estimate ustilizes the more expensive Bridge Seat construction type, and adda 5% to the Engineer's Estimate. Using the same methodology to the less expensive construction type would reduce this by \$90k +/-	\$ (90,000)
The Mechanical Upgrade carries a 24% contingency in the base cost, prior to the 20% design allowance	\$ (200,000)
The seismic Restraint and OHL mechanical system repairs seem reasonable from the backup Adjusted Base estimate	\$ (290,000)

### Seattle Terminal Building & Trestle M04841A/M04846A

Budget Scenario A	216,617,000 Recon		140,082,000		Change	-76,535,000		5%		
Ferries Estimate				Ferries Guio	delines	١	WSDOT Gu	ideline	Recalcu	ulation
(in YOE \$)				% Multipl	liers		% Multip	liers	% Mult	ipliers
SUMMARY (Basis for Capital Cost Summa	ary Table) w/Markups									
Construction	\$	94,758,400		\$	86,144,000		\$	86,144,000		\$ 86,144,000
Mobilization	10.00% <u>includ</u>	ded above		10.00% \$	8,614,400		7.00% \$	6,030,080	7.00%	\$ 6,030,080
Construction (Including Mobilization)	\$	94,758,400		\$	94,758,400		\$	92,174,080		\$ 92,174,080
Design Contingency	20.00% \$	18,951,680		20.00% \$	18,951,680		20.00% \$	18,434,816	20.00%	\$ 18,434,816
Subtotal	\$	113,710,080		\$	113,710,080		\$	110,608,896		\$ 110,608,896
Sales Tax	9.00% \$	10,233,907		9.50% \$	10,802,458		9.50% \$	10,507,845	9.50%	\$ 10,507,845
Subtotal	\$	123,943,987		\$	124,512,538		\$	121,116,741		\$ 121,116,741
Construction Engineering	10.00% \$	12,394,399		10.00% \$	12,451,254		8.00% \$	9,689,339	8.00%	\$ 8,848,712
Construction Contingency	5.00% \$	6,197,199		4.00% \$	4,980,502		4.00% \$	4,844,670	4.00%	\$ 4,424,356
Operations Construction Support	\$	25,000		\$	-		\$	-		\$ -
Construction Total	\$	142,560,585		\$	141,944,293		\$	135,650,750		\$ 134,389,809
Design Engineering	10.00% \$	14,256,059		16.00% \$	22,711,087		11.00% \$	14,921,583	11.00%	\$ 12,166,979
OPS Design Support	\$	49,500		\$	49,500		\$	49,500	(direct const only)	
Design Total	\$	14,305,559		\$	22,760,587		\$	14,971,083		\$ 12,166,979
Pre-Design Study (part of Design engineering above)	\$	-		\$	-		\$	-		\$ -
note: \$715,000 shown in estimate summary, not in total										
Other (ROW, etc)	\$	-		\$	-		\$	-		\$ 74,500
Below the Line Items \$	-		\$	-		\$	-		\$ -	
Additional Operations Costs (during Construction) \$	-		\$	-		\$	-		\$ -	
OPS Construction Support \$	-		\$	-		\$	-		\$ 25,000	
OPS Design Support \$	-		\$	-		\$	-		\$ 49,500	
Escalation Factor	0.00%			0.00%			0.00%		0.00%	
Escalation to Const. Midpoint	\$	-		\$	-		\$	-		\$ -
Total	\$	156,866,144		\$	164,704,880		\$	150,621,833		\$ 146,631,287
Total (rounded) \$	156,870,000			4,705,000			622,000		\$ 146,631,000	
Cost Reduction			\$	7,835,000		\$ (6,	248,000)		\$ (10,239,000)	
% Reduction				4.99%			-3.98%		-6.80%	

Suggested Adjustments Ferries Base Cost Estimate					
Ferries Estimate					
Throughout the estimate, from the detailed backup to the sumr	mary sheet, there is a adder buried of up t	o 10%, with much bei	ng arou	nd 5%	
Estimate of buried "contingency" of 5%	ls			-5.00%	\$ (4,307,200)
Terminal Building is \$375/sf, before 10% adder. Basis picked in	n RS Means not necessarily appropriate.				
Very High end Building Construction should not exceed \$250/s	sf				
Building Area	sf	25,000	\$	(125.00)	\$ (3,125,000)
Base Estimate reduction					\$ -
Ferries Estimate					\$ 86,144,000
Adjusted Base estimate					\$ 86,144,000

**Shaw Dolphin Preservation M04904A** 

Shaw Dolphin Freservation M04904A												
Scenario A Bu	<u> </u>	000 R	ecommended YOE \$	3,241,000			9%					
Ferries Estima	ate			Ferries	Guideline	WSDOT Gu	ideline	Recalcul	ation			
(In 2008 \$)				% Mu	tipliers	% Multip	liers	% Multip	liers			
SUMMARY (Basis for Capital Cost Su	ımmary Tabl	e) w/Markups										
Construction		\$	2,076,250		\$ 1,887,500	\$	1,887,500	\$	1,887,500			
Mobilization		10.00% <u>i</u>	ncluded above	10.00%	\$ 188,750	9.00% \$	169,875	8.00% <u>\$</u>	151,000			
Construction (Including Mobilization)		\$	2,076,250		\$ 2,076,250	\$	2,057,375	\$	2,038,500			
Design Allowance		15.00%	311,438	20.00%	\$ 415,250	20.00% \$	411,475	20.00% \$	407,700			
Subtotal		\$	2,387,688		\$ 2,491,500	\$	2,468,850	\$	2,446,200			
Sales Tax		7.70% \$	183,852	7.80%	\$ 194,337	7.80% \$	192,570	7.80% \$	190,804			
Subtotal		\$	2,571,539		\$ 2,685,837	\$	2,661,420	\$	2,637,004			
Construction Engineering		13.00% \$	334,300	13.00%	\$ 349,159	8.00% \$	212,914	8.00% \$	195,696			
Construction Contingency		5.00% \$	128,577	4.00%	\$ 107,433	4.00% \$	106,457	4.00% \$	97,848			
Operations Construction Support												
OPS Construction Support		9	5,000		\$ 5,000	\$	5,000	\$	-			
Additional Operational Costs		9	-		\$ -	\$	-	\$	-			
Construction Total		\$	3,039,417		\$ 3,147,429	\$	2,985,791	\$	2,930,548			
Design Engineering		26.00% \$	· ·	26.00%		12.00% \$	358,295	12.00% \$	293,544			
OPS Design Support		9	12,000		\$ 12,000	\$	12,000	(direct const only)				
Design Total		\$	802,248		\$ 830,332	\$	370,295	\$	293,544			
Pre-Design Study (part of Design engineering above)	\$	-		\$ -		\$ -		\$ -				
Other (ROW, etc)		\$	-		\$ -	\$	-	\$	17,000			
Operations Construction Support	\$	-		\$ -		\$ -		\$ 5,000				
Additional Operations Costs (during Construction)	\$	-		\$ -		\$ -		\$ -				
OPS Design Support		0.000/		0.000/		0.000/		\$ 12,000				
Escalation Factor Escalation to Const. Midpoint		0.00%		0.00%	¢	0.00%		0.00%				
Total		3	3,841,665		\$ - \$ 3,977,761	\$	3,356,086	\$	3,241,092			
Total (rounded)	\$	3,842,000	3,041,000	\$ 3,978,000	3,911,101	\$ 3,356,000	3,330,060	\$ 3.241.000	5,241,092			
Cost Reduction	•	3,042,000		\$ 136,000		\$ (486,000)		\$ (601,000)				
% Reduction				3.54%		-12.65%		-15.11%				
70 Houdonon				3.0470		12.0370		13.1170				

#### **Southworth Trestle Preservation M05104A**

Scenario A Bu	dget 10,852	,000 F	Recommended YOE \$		20,057,176		9,205,176	85%		
Ferries	Estimate				Ferries Guidel	line	WSDOT Guid	deline	Recalcu	ulation
(in 2	2008 \$)				% Multiplier	rs	% Multipli	ers	% Multi	pliers
SUMMARY (Basis for Capital C	Cost Summa	ary Table) w/Mar	kups		•		•			•
Construction			\$ 11,109,360		\$	10,099,418	\$	10,099,418		\$ 10,099,418
Mobilization		10.00%	included above		10.00% \$	1,009,942	9.50% \$	959,445	8.00%	\$ 807,953
Construction (Including Mobilization)			\$ 11,109,360		\$	11,109,360	\$	11,058,863		\$ 10,907,372
Design Allowance		30.00%	\$ 3,332,808		20.00% \$	2,221,872	20.00% \$	2,211,773	20.00%	\$ 2,181,474
Subtotal			\$ 14,442,168		\$	13,331,232	\$	13,270,635		\$ 13,088,846
Sales Tax		8.60%	\$ 1,242,026		8.60% \$	1,146,486	8.60% \$	1,141,275	8.60%	\$ 1,125,641
Subtotal			\$ 15,684,194		\$	14,477,718	\$	14,411,910		\$ 14,214,487
Construction Engineering		11.00%			11.00% \$	1,592,549	8.00% \$	1,152,953	8.00%	
Construction Contingency		5.00%	\$ 784,210		4.00% \$	579,109	4.00% \$	576,476	4.00%	\$ 523,554
Operations Construction Support										
OPS Construction Support			\$ 20,000		\$	20,000	\$	20,000		
Additional Operational Costs			\$ 180,000		\$	180,000	\$	180,000		\$ -
Art (0.5% of terminal Bldg Costs)			\$ 4,733		\$	4,733	\$	4,733		\$ 4,733
Construction Total			\$ 18,398,399		\$	16,649,376	\$	16,141,339		\$ 15,785,148
Design Engineering		22.00%	\$ 4,047,648		22.00% \$	3,662,863	11.00% \$	1,775,547	11.00%	\$ 1,439,773
OPS Design Support			\$ 27,500		\$	27,500	\$	27,500	(direct const only)	\$ -
Design Total			\$ 4,075,148		\$	3,690,363	\$	1,803,047		\$ 1,439,773
Pre-Design Study (in Design engineering)	\$	250,000		\$	250,000		\$ 250,000		\$ 250,000	
Other (ROW, etc)			\$ -		\$	-	\$	-		\$ 250,500
Operations Construction Support	\$	-		\$	-		\$ -		\$ 20,000	
Additional Operations Costs (during Construction)				\$	-		\$ -		\$ 180,000	
OPS Design Support									\$ 50,500	
Escalation Factor		0.00%			0.00%		0.00%		0.00%	
Escalation to Const. Midpoint			\$ -		\$	-	\$	-		\$ -
Total		22.474.000	\$ 22,473,546	¢	\$	20,339,738	\$ 17.044.000	17,944,387	¢ 17.47F-000	\$ 17,475,421
Total (rounded)	\$	22,474,000		\$	20,340,000		\$ 17,944,000		\$ 17,475,000	
Cost Reduction % Reduction				\$	<b>(2,134,000)</b> -9.50%		\$ <b>(4,530,000)</b> -20.16%		\$ <b>(4,999,000)</b> -24.58%	
% Reduction					-9.50%		-20.16%		-24.58%	

# **Tahlequah Trestle Replacement M05104A**

	Scenario A Budget 8,459,000	F	Recommended YOE \$	5,407,000		Change	-3,052,000	-36%		
	Ferries Estimate			Ferr	es Gui	deline	WSDOT	Guideline	Recalci	ulation
	(in 2008 \$)			%	Multipl	iers	% Mul	tipliers	% Multi	ipliers
SUMMARY (Basis for	Capital Cost Summary Table) w/l	Markups								
Construction		:	\$ 3,217,361		\$	2,924,874		\$ 2,924,874		\$ 2,924,874
Mobilization		10.00% i	included above	10.	00% \$	292,487	9.50%	\$ 277,863	9.00%	\$ 263,239
Construction (Including Mobilization)		:	\$ 3,217,361		\$	3,217,361		\$ 3,202,737		\$ 3,188,112
Design Allowance		30.00%	\$ 965,208	20.	00% \$	643,472	20.00%	\$ 640,547	20.00%	\$ 637,622
Subtotal			\$ 4,182,569		\$	3,860,833		\$ 3,843,284		\$ 3,825,735
Sales Tax		8.60%	\$ 359,701	8.	50% \$	332,032	8.60%	\$ 330,522	8.60%	\$ 329,013
Subtotal			\$ 4,542,270		\$	4,192,865		\$ 4,173,806		\$ 4,154,748
Construction Engineering		11.00%			00% \$	461,215	8.00%			
Construction Contingency		5.00%	\$ 227,114	4.	00% \$	167,715	4.00%	\$ 166,952	4.00%	\$ 153,029
Operations Construction Support										
OPS Construction Support		:	\$ 25,000		\$	25,000		\$ 25,000		\$ -
Additional Operational Costs		:	\$ 300,000		\$	300,000		\$ 300,000		\$ -
Construction Total			\$ 5,594,034		\$	5,146,795		\$ 4,999,663		\$ 4,613,836
Design Engineering		22.00%		22.	)0% \$	1,132,295	12.00%			\$ 459,088
OPS Design Support		:	\$ 9,500		\$	9,500		\$ 9,500	(direct const only)	
Design Total		:	\$ 1,240,187		\$	1,141,795		\$ 609,460		\$ 459,088
Pre-Design Study (part of Design engineering above)	\$	60,000		\$ 60,	000		\$ 60,000		\$ 60,000	
Other (ROW, etc)		:	\$ -		\$	-		\$ -		\$ 334,500
Operations Construction Support	\$	-		\$			\$ -		\$ 25,000	
Additional Operations Costs (during Construction)	\$	-		\$			\$ -		\$ 300,000	
OPS Design Support		0.000/			2007		6.000		\$ 9,500	
Escalation Factor		0.00%	<b>.</b>	0.	00%		0.00%		0.00%	Φ.
Escalation to Const. Midpoint			- ( 024 221		\$	- ( 200 500		\$ - ¢ F (00.122		\$ -
Total Total (rounded)	\$ 6.8	: 334,000	\$ 6,834,221	\$ 6,289,	) ) )	6,288,589	\$ 5,609,000	\$ 5,609,123	\$ 5,407,000	\$ 5,407,424
Cost Reduction	<del></del>	534,000		\$ 6,289, \$ (545,			\$ 5,609,000 \$ (1,225,000)		\$ 5,407,000 \$ (1,427,000)	
% Reduction					97%		-17.93%		-22.69%	
70 Reduction				-1.	770		-17.73/0		-22.07/0	

#### **Vashon Trestle Preservation M05204A**

Scenario	A Budget 52,52	26,000	Recommended YOE \$	41,022,422	Chang	e -11,503,578	-22%		
	Ferries Es	timate		Ferries	Guideline	WSDC	OT Guideline	Recalc	ulation
	(in 200	8 \$)		% Mu	Itipliers	% N	Multipliers	% Mult	ipliers
SUMMARY (Basis	for Capital Cos	st Summary Table	e) w/Markups						
Construction			\$ 26,620,237		\$ 24,200,21		\$ 24,200,2		\$ 22,023,322
Mobilization		10.00%	included above	10.00%	\$ 2,420,02	8.50	9% \$ 2,057,0	8.00%	\$ 1,761,866
Construction (Including Mobilization)			\$ 26,620,237		\$ 26,620,23	7	\$ 26,257,23	34	\$ 23,785,187
Design Allowance		20.00%	\$ 5,324,047	20.00%	\$ 5,324,04	20.00	)% <u>\$ 5,251,4</u> 4	20.00%	\$ 4,757,037
Subtotal			\$ 31,944,284		\$ 31,944,28	1	\$ 31,508,68	81	\$ 28,542,225
Sales Tax		8.60%	\$ 2,747,208	8.60%	\$ 2,747,20	8.60	)% <u>\$</u> 2,709,74	8.60%	\$ 2,454,631
Subtotal			\$ 34,691,493		\$ 34,691,493	3	\$ 34,218,42	27	\$ 30,996,856
Construction Engineering		11.00%	\$ 3,816,064	11.00%	\$ 3,816,06	1 8.00	)% \$ 2,737,4	4 8.00%	\$ 2,283,378
Construction Contingency Operations Construction Support		5.00%	\$ 1,734,575	4.00%	\$ 1,387,66	4.00	1,368,73	4.00%	\$ 1,141,689
OPS Construction Support			\$ 20,000		\$ 20,00	)	\$ 20,00	00	
Temp Buildings			\$ 252,000		\$ 252,00	)	\$ 252,00	00	\$ 252,000
Art (0.5% of terminal Bldg Costs)			\$ 16,086		\$ 16,08	5	\$ 16,08	36	\$ 34,353
Construction Total			\$ 40,530,218		\$ 39,895,21	7	\$ 38,324,63	8	\$ 34,421,923
Design Engineering		15.00%	\$ 6,079,533	16.00%	\$ 6,383,23	5 11.00	)% \$ 4,215,7	0 11.00%	\$ 3,139,645
OPS Design Support			\$ 27,500		\$ 27,50	)	\$ 27,50	(direct const only)	
Design Total			\$ 6,107,033		\$ 6,410,73	5	\$ 4,243,2	0	\$ 3,139,645
Pre-Design Study (in Design eng.)	\$	250,000		\$ 250,000		\$ 250,00	0	\$ 250,000	
Other (ROW, etc)			\$ -		\$ -		\$ -		\$ 47,500
Operations Construction Support	\$	-		\$ -		\$ -		\$ 20,000	
Additional Operations Costs (during Co	nstruction)			\$ -		\$ -		\$ -	
OPS Design Support								\$ 27,500	
Escalation Factor		0.00%	•	0.00%		0.00	)%	0.00%	
Escalation to Const. Midpoint Total			4/ (27.250		\$ - 4/ 205 05:		\$ 42.547.0	10	\$ -
Total Total (rounded)		44 427 000	\$ 46,637,250	\$ 46.306.000	\$ 46,305,95	\$ 42.568.00	\$ 42,567,84	\$ 37.609.000	\$ 37,609,068
Cost Reduction	\$	46,637,000		\$ 46,306,000		\$ 42,568,00 \$ (4,069,00		\$ 37,609,000 \$ (9,028,000)	
% Reduction				-0.71%		-8.72		-21.21%	
70 Reduction				-0.7170		-0.72	. 70	-21.2170	

Suggested Adjustments Ferries Base Cost Estima	ate			
Ferries Estimate				
Trestle Area Demolition	sf	(51,000)	\$ 50.00	\$ (2,550,000)
Building Trestle Area Demolition	sf	(4,838)	\$ 50.00	\$ (241,900)
Disposal of Creosote Timber	ton	(3,106)	\$ 250.00	\$ (776,500)
Trestle Area Construction	sf	(51,000)	\$ 315.00	\$ (16,065,000)
Building Trestle Area Construction	sf	(3,200)	\$ 315.00	\$ (1,008,000)
Terminal Building Construction	sf	(2,664)	\$ 59.00	\$ (157,176)
Per LCCM and Inspection Reports				
Trestle Area Demolition	sf	43,320	\$ 50.00	\$ 2,166,000
Building Trestle Area Demolition	sf	4,940	\$ 50.00	\$ 247,000
Disposal of Creosote Timber	ton	2,684	\$ 250.00	\$ 671,118
Trestle Area Construction	sf	43,320	\$ 315.00	\$ 13,645,800
Sidewalk and support	sf	4,940	\$ 315.00	\$ 1,556,100
Terminal Building Construction	sf	2,664	\$ 126.00	\$ 335,664
Base Estimate reduction				\$ (2,176,894)
Ferries Estimate				\$ 24,200,215
Adjusted Base estimate				\$ 22,023,322

**Security Improvement Projects** 

	WSF Scoping Document	Scenario A	Recommended
Terminal	(2008 \$)	(YOE \$)	(YOE \$)*
Anacortes	131,557	137,000	484,000
Bainbridge	131,557	137,000	44,000
Bremerton	131,557	137,000	43,000
Clinton	122,076	127,000	43,000
Edmonds	122,076	127,000	43,000
Fauntleroy	122,076	127,000	42,000
Friday Harbor	533,340	553,000	438,000
Keystone	487,117	505,000	427,000
Kingston	122,076	127,000	42,000
Lopez	48,593	51,000	25,000
Mukilteo	122,076	127,000	42,000
Orcas	48,593	51,000	26,000
Point Defiance	418,376	434,000	360,000
Port Townsend	555,859	576,000	31,000
Seattle	135,113	140,000	59,000
Shaw	48,593	51,000	25,000
Southworth	122,076	127,000	42,000
Tahlequah	137,483	142,000	175,000
Vashon	122,076	127,000	32,000
Total	3,662,268	3,803,000	2,423,000

<sup>\*</sup> Based on Ferries' revisions.