

WorkFirst Oversight Legislative-Executive Taskforce

April 23, 2012

2:00PM to 5:00PM

Senate Conference Rooms ABC J.A. Cherberg Building Olympia, WA

DRAFT 1

AGENDA

Senator Debbie Regala

Presenter

Sue Breen, Director, Finance & Perf. Mgt., ESA, DSHS

Steve Ebben, Exec. Assist. for Perf. Reporting & Data, ESA, DSHS

Mickie Coates, Senior Analyst, DSHS

Carla Reyes, Policy Chief, CSD, ESA, DSHS Can Du, Senior Research Mgr., ESA, DSHS

Tom Berry, Prog. Manager, CSD, ESA, DSHS

Susan Kempf, LPA Liaison, Commerce

Taskforce Members

Dasha Mitchell, Administrator, CSD, ESA, DSHS

Agenda Item

Maintenance of Effort (MOE) Changes & Impacts on Federal

WorkFirst Performance Metrics Presentation and Discussion

WorkFirst Evaluation and Assessment Group Update

Local Planning Area (LPA) Presentation

Public Feedback and Comment Period

Taskforce Next Steps—Set Next Meeting Date

Time

2:00

3:00

3:15

3:35

3:40

4:10

4:20

4:25

4:45

5:00

Welcome/Introductions

WorkFirst Budget Update

Participation Rate Targets

Break

Adjourn

		Robin Arnold-Williams Taskforce Co-Chairs
2:10	State Board for Community and Technical Colleges (SBCTC)— Program, Performance and Achievement	Rick Krauss, Policy Associate, WorkForce Education, SBCTC
2:25	WorkFirst Updates: •ESSB 5921 Policy Changes •Suspension Re-Engagement Planning	Carla Reyes, Policy Chief, CSD, ESA, DSHS
2:40	2012 Legislative Session Policy Changes and Implementation	Lynne Shanafelt, Child Care Administrator, DEL Carla Reyes, Policy Chief, CSD, ESA, DSHS

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State Board for Community & Technical Colleges WorkFirst Redesign-Educational Changes

Presented by:

Rick Krauss
Policy Associate -- Workforce Education & Economic Development rkauss@sbctc.edu

Washington State Board for Community and Technical Colleges www.sbctc.edu

State Board for Community & Technical Colleges WorkFirst Redesign-Educational Changes

- ➤ Since the start of the WorkFirst program our belief is that education and training is a key component for moving this population to employment and self-sufficiency
- We responded to the WorkFirst redesign and the reduced funding resources by targeting our services, programs and accountability measures to be consistent with what research says works
- ➤ We intend to show that our recommended redesign changes are resulting in early positive data and accomplishing desired goals for TANF families



WorkFirst Redesign-Educational Changes

SBCTC providers are:

- Focused on offering career pathways leading to self-sufficiency
- Targeting resources on activities that encourage engagement and completion of a career pathway
- Increasing utilization of programs that support the 21st century economy

Engagement that Matters:

- Moves focus from participation that counts to education that matters
- Provides access to programs that support families with young children
- Partnered with Commerce on the new Career Development program



Earned Performance

- The SBCTC WorkFirst contract currently includes 20% that contractors must earn by specific performance achievement
- In alignment with the goals established with the WorkFirst redesign, we measure raising the knowledge and skills of students by incenting and tracking educational attainment

Measures:

- Integrated Basic Education and Skills Training (I-BEST) enrollment and student retention
- Gains in math or English language or by earning a GED to advance toward college level work
- Earning the first 15 college level credits or earning the first 30 college level credits per academic year
- Earning a certificate backed by at least one year of college, earning a two year degree or completing an apprenticeship

Positive Data Despite Unprecedented Number of Program Changes and Fiscal Challenges

What research demonstrates:

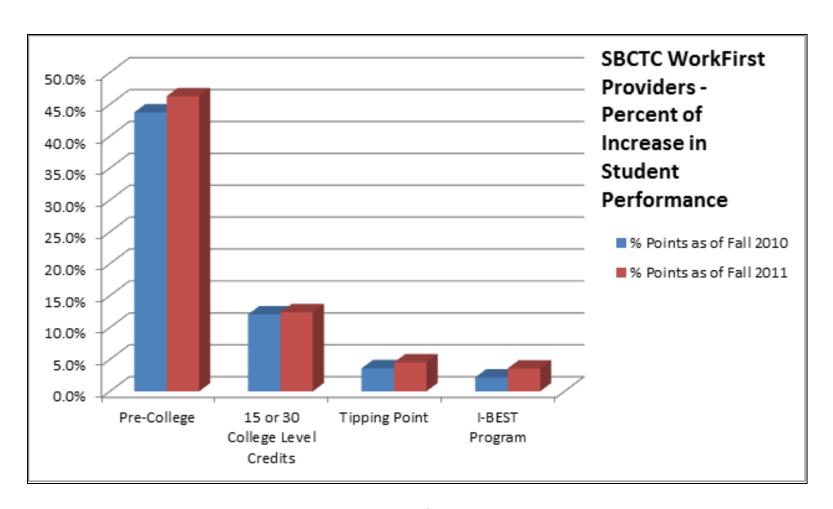
- Vocational training completion results in higher rates of initial employment, job retention, earnings, wage progression
- ➤ I-BEST that integrates professional-technical programs and adult basic education programs to move students further and faster to certificate and degree completion

The early data shows:

- ➤ Transition from short term training to 1 year vocational programs; students are staying longer achieving more
- ➤ Increased focus on I-BEST = increased enrollments 24%
- Although we are serving fewer students, we are serving them more effectively
- > Gains in all performance measures, student achievement

Significant Areas of Gains

- Pre-College
- > I-BEST



SBCTC Providers Leverage Resources

- WorkFirst only funds 47% of the costs
- > 53% dependent on leveraged resources, many of which are declining
 - State Enrollment Funding
 - Other State and Federal Sources

Basic Food Employment and Training (BF E&T) as a Pre and Post TANF Strategy

- ➤ BF E&T provides access to employment and training services to Basic Food recipients not currently on TANF
- Services include job search and job search training, education and skills training, and support services
- BF E&T leverages state funds
 - Opportunity Grants
 - Worker Retraining
 - State Need Grants
 - Other local funds
- BF E&T Program strategically expanding



Economic Contribution of WA Community and Technical Colleges

Economic Modeling Specialists, Inc. (EMSI) January 2011 Investment Analysis

- > Every dollar invested by students = \$5.90 in higher future income
- ➤ The state benefits from improved health and reduced welfare, unemployment and crime
- > Social Services are saved \$50.7 million per year in Washington State
- > Taxpayers annualized rate of return on investment in CTCs = 6.4%



Moving Forward

- ➤ We are using evidence based services to maximize outcomes for the WorkFirst population
- ➤ Enhancements launched through the redesign are resulting in students gaining the skills needed to enter the workforce
- Our current model of performance based funding has been key to illustrating the success of local providers



ESSB 5921 Policy Change Updates

60 Month Time Limit—WorkFirst Cases

Average closures per month September 2011 to February 2012:

- ➤ 177 cases
- > 567 clients (374 children; 193 adults)

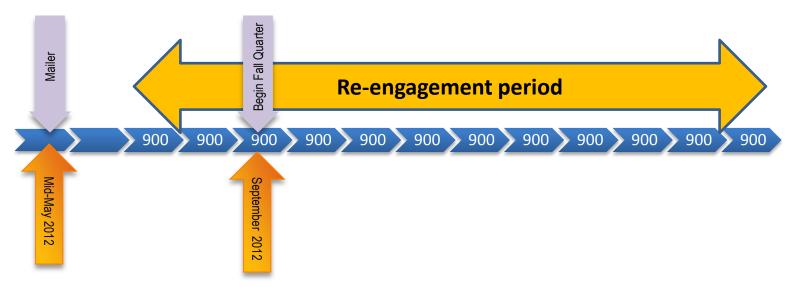
60 Month Time Limit—Child Only Cases

- > 1,255 cases (3,255 children) closed in November 2011
- > 416 cases (1,085 children) in December 2011
- 142 cases (343 children) in January 2012

Child Only Means Testing

- > 1,163 cases (1,651 children) closed in November 2011
- 35 cases (49 children) in December 2011
- 24cases (30 children) in January 2012

Participation Suspension—Re-Engagement



- > DSHS will contact a little over 900 clients each month-beginning with those who have the most TANF months-to re-engage in WorkFirst activities
- > An informational mailer will go to all TANF recipients in mid-May 2012
- ➤ Parents will be scheduled for a mandatory re-engagement appointment to complete a Comprehensive Evaluation, discuss participation and develop an Individual Responsibility Plan (IRP)
- ➤ As of January 2012, 10,890 (72.8%) adults were choosing suspension. We anticipate meeting with a little over 900 suspended parents for re-engagement each month

2012 Legislative Session

Effective June 7, 2012

➤ Reduce Public Assistance Fraud and Eliminate Child Support Requirement for Child Care Subsidy Programs(CCSP) - HB 2828; 2SSB 6386

Effective July 1, 2012

- ➤ Increase Maximum TANF Grant to \$941 3ESHB 2127
- ➤ Increase CCSP Income Level to 200% 3EHSB 2127
- > 12 Month CCSP Authorization Periods SSB 6226
- Expenditure Constraints for WF and CCSP EHB 2262

WorkFirst Policy Changes - 2010 to Present Align Federal Participation Rates for 2-Parent Families Eliminate Post-TANF Services Limit Extensions to the 60-month Time Limit for Non-Child only CEAP funding exhausted for Reduce AREN Funding by \$2 Million TANF cases remainder of the fiscal year Suspend the Career Services Program for Former TANF Reduce Diversion Cash Assistance from \$1250 to \$1000 Recipients Reduce TANF Payment Standards by 15% Reduce DCA from \$1500 to \$1250 **Eliminate Child Support** Suspend WCCC Field Trip Fees for Centers Eliminate External Three-Person Sanction Review Panel Requirement for CCSP Increase WCCC Copayments for families above 82% FPL Reduce Working Connections Childcare Eligibility to 175% FPL Reduce Program Support Services funding by 6% Reduce Employment Services Expenditures by 2.1% \$726 TANE **Grant Maximum** 60 Month Time Limit for Reduce Education and Training Expenditures by 10% Suspend Child Child Only Cases with Support Pass-Reducing Funding for Supported Works by 9.8% **Ineligible Parent Means** February Through **Testing for Non-Parental Child Only Cases** 12 Month Child Care Authorizations for ECEAP. October November **Head Start or Early Head Start Kids** 2010 2012 2011 July **Eliminate Career** Services for NAFS Cases January 2nd Increase WCCC Copayments for Increase TANF Reduce Non-Compliance families above 82% FPL **Maximum Grant** Sanction (NCS) Period \$750 Limit to to 4 Months **Participation Suspension** Additional Implement and Prioritize Access to Increase CCSP to Requirements for WCCC (waitlist) **Cure Requirements for Expanded Work Activity** 200% FPL NCS Closured Cases **Emergent Need** Definition Align Participation Requirements (AREN) Increase CCSP for Single parents with a Child **Child Support Requirements** 175% FPL Income Limit Authorizations to 12 under 6 for Child Care Subsidy Applied to Remaining months through Permanent **WCCC Households** Reduce Partner Agency Services December 2012 **DSHS Begins Processing** Disqualification for Seasonal Child Care Consolidated Emergency Reduce Funding by Suspension Re-Applicants with 3 or Deferral/Exemption Applications 6.3% for Tribal TANF Assistance (CEAP) funding Engagement through Criteria Changes for More Nonexhausted for remainder of SFY and Children's Supported Works Eliminated June 2013 Adults Caring for Compliance Administration Disabled Household Sanctions Members 15

WorkFirst Budget

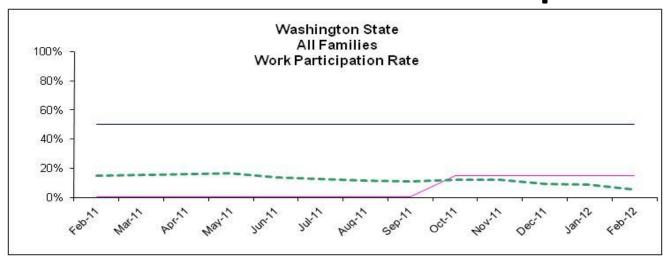


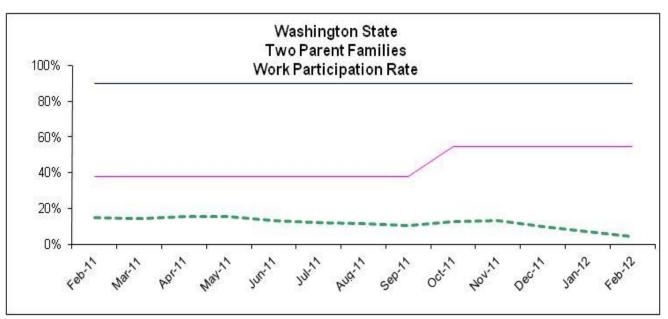
- Spending Plan
- Summary of 2012 Legislative Budget Changes

Insert – Spending Plan Docs

Insert – Spending Plan Docs

Excess Maintenance of Effort (MOE) and Federal Participation







Insert – TANF Briefing Doc (1 of 5)

TANF Briefing Doc (2 of 5)

TANF Briefing Doc (3 of 5)

TANF Briefing Doc (4 of 5)

TANF Briefing Doc (5 of 5)

Break Time 5 Minutes

➤ We have lots more to share...so hurry back!



WorkFirst Performance Chartbook

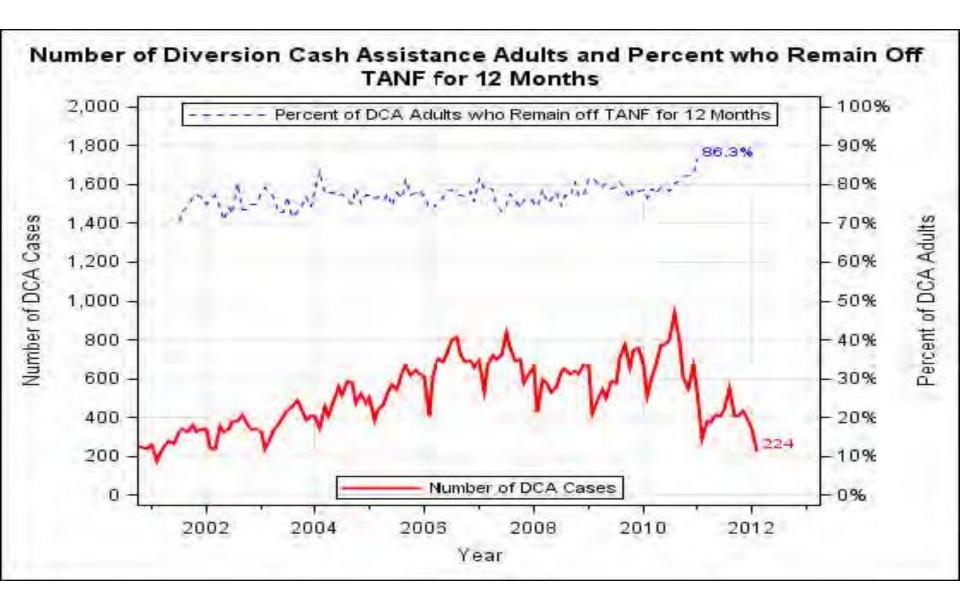
- Published monthly by OFM Forecasting Division
- Available on the WorkFirst Website at:

http://www.workfirst.wa.gov/performance/measures/WorkFirstChartsJan2012.pdf



- Organized into 3 Performance Concepts:
 - 1. Eligible Families receive services needed to help them become self-sufficient
 - 2. Adults are participating in activities that move them toward self-sufficiency
 - 3. Adults are able to support themselves and their families without cash assistance

DCA Success Rate



Performance Concept One: Eligible Families Receive Services Needed to Help Them Become Self-Sufficient

Caseload Forecast

- Caseload Data by Type (1-Parent, 2-Parent, Child Only) and Region
- 61 Month TANF Cases
- WorkFirst Length of Stay
- Count of WorkFirst Adults
- Participation Requirements (Age of Youngest Child)
- Diversion Cash Assistance Success Rate
- Working Connections Child Care
 - Type of TANF cases using WCCC
 - Number of TANF children in WCCC Subsidy by Region
 - WCCC Children by Age and Type of Provider

Performance Concept Two: Adults are Participating in Activities That Move Them Toward Self-Sufficiency

> Comprehensive Evaluation

- Education & Work Readiness for New and Returning Applicants
- Barriers Faced by New and Returning Applicants
- CE Employment Pathway Assignments and Issue Resolution, Barrier and Exemption Pathway Assignments

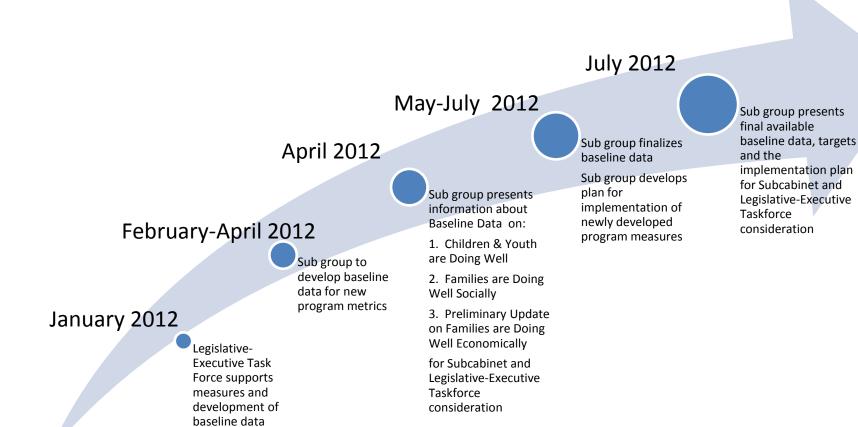
> Participation Rates by Type (All Family and 2-Parent) and Activity

- Enrollment and Participation by Partner Agency
- Use of Referral Components, Infant Exemption, Deferral and Exemption Components
- Use of Sanction and Processing Good Cause Components
- Adults in Sanction by Length of Sanction

Performance Concept Three: Adults are Able to Support Themselves & Their Families Without Cash Assistance

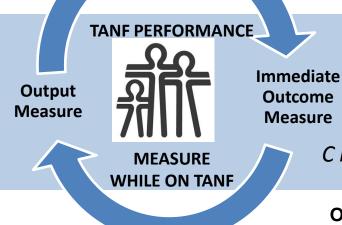
- >Unsubsidized Employment
- ➤ Self-Sufficiency Exits
- ➤ Long-term Exits
- ➤ Child Support

WorkFirst Program Measures-Update on Work Group Activities



and targets

TANF Children and Youth are Doing Well



RESEARCH OUTCOME (POST-TANF)

Intermediate Outcome



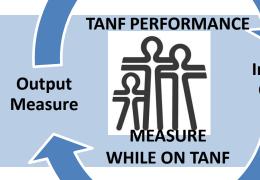
Ultimate Outcome

Clients Pathway to Self Sufficiency

Output Measures

Measure	Title	Description	Baseline
01	TANF children using Working Connections Childcare (WCCC) by modality	TANF children using WCCC by modality (Child Care Center, Licensed Family Home, Unlicensed Friends/Family Care)	SFY11: 18.1% Jul-Nov 2011: 15.7%
02	Stability of Child Care Placement Modality	TANF children continue with the same type of care from month-to-month	SFY11 & July to October 2011: 84.6%
03	TANF Youth Who are Currently Enrolled in School	TANF children/youth currently enrolled in K-12 schools	Not available until August 2012
04	TANF children homelessness or at risk	TANF children who self report being homeless without housing	SFY11: 0.9% July-Dec 2011: 0.9%

TANF Children and Youth are Doing Well



RESEARCH OUTCOME (POST-TANF)

Immediate Outcome Measure





Ultimate Outcome

Clients Pathway to Self Sufficiency

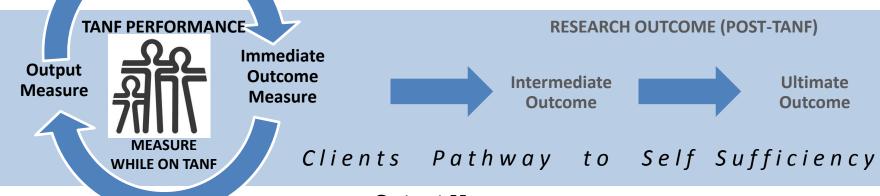
Immediate Outcome Measures

Measure	Title	Description	Baseline
101	School Engagement	TANF Children/Youth who progress from grade to grade	Data available 08/2012
102	School Success	TANF Children/Youth who pass state tests (WASL, MSP or HSPE in math and reading)	Data available 08/2012
103	Graduation Rates	TANF Children/Youth who graduate from High School	Data available 08/2012
104	Alcohol or Drug Treatment Received	TANF Youth identified with Alcohol or Drug treatment need who received treatment	SFY11: 29.9%
105	Mental Health Treatment Received	TANF Youth identified with Mental Health treatment need who received treatment	Data not yet available

TANF Adults\Families are Doing Well

Ultimate

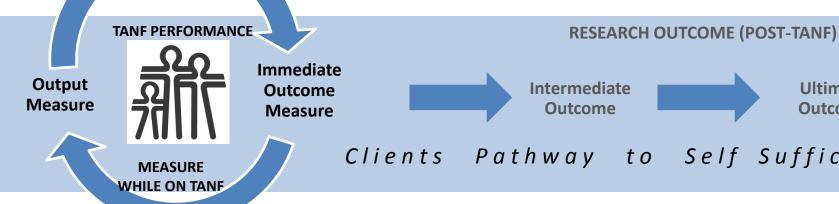
Outcome



Output Measures

Measure	Title	Description	Baseline
05	Alcohol or Drug need addressed in Plan	TANF parents identified with drug/alcohol treatment need where treatment is part of plan	SFY11: 27.7%
06	Mental Health need addressed in Plan	TANF parents identified with mental health treatment need where treatment is part of plan	SFY11: 26.6%
07	Domestic Violence addressed in Plan	TANF parents identified with DV or potential DV assistance need where activity is part of plan	SFY11: 17.3% Jul-Dec11: 19.2%
08	TANF Parents homeless or at risk of homelessness	TANF parents who self report being homeless without housing	SFY11: 2.2% Jul-Dec 11 2.4%
09	Housing Stability addressed in Plan	TANF homeless/at-risk of homelessness parents where housing is addressed in the plan	SFY 11: 4.7% Jul-Dec 11: 3.2%
010	Non-Custodial Support	TANF children who have a child support payment being collected	SFY11: 28.7% Jul 11-Feb 12: 26.2%

TANF Adults\Families are Doing Well



Clients Pathway to Self Sufficiency

Ultimate

Outcome

Immediate Outcome Measures

Measure	Title	Description	Baseline
106	Drug/Alcohol treatment received	TANF parents identified with drug/alcohol treatment need who received treatment	SFY11: 30.8%
107	Mental Health treatment received	TANF parents identified with mental health treatment need who received treatment	Not available yet
108	Using homeless prevention programs	TANF homeless/at risk of homelessness parents who use Commerce Emergency Housing Assistance programs	Measure under development between RDA and Commerce
109	TANF families receiving concurrent benefits	TANF families with a child placed outside the home by Children's Administration that received concurrent benefits (when eligible)	SFY09: 63% SFY10: 67% SFY11: 63%

TANF Parents are Doing Well Economically

Output Measure MEASURE WHILE ON TANE

CE RESEARCH OUTCOME (POST-TANF)

Immediate Outcome Measure





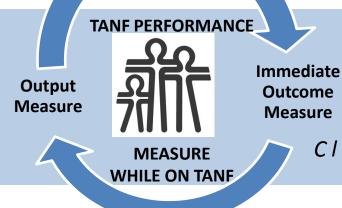
Ultimate Outcome

Clients Pathway to Self Sufficiency

Output Measures

Measure	Title	Description	Baseline
011	WF Program Engagement: High School/GED	TANF parents without a HS Diploma/GED who are enrolled in HS/GED activity.	SFY11: 10.7% Jul-Dec: 8.2%
O12	WF Program Engagement: English as a Second Language (ESL)	TANF LEP parents without a HS Diploma/GED who are enrolled in ESL, HS and/or GED activities	SFY11: 42.5% Jul-Dec: 36.1%
013	Federal Work Participation Requirements	TANF all-family and two-parent families meeting the federal work participation rates	
O13a	All-Family	TANF families with a work-eligible adult who are participating a minimum of 30 hours per week in federally defined work activities	FFY10: 16.4% FFY11: 14.4%
O13b	Two-Parent	TANF two-parent families with two work- eligible adults who are participating a minimum of 35 hours per week in federally defined work activities	FFY10: 20.5% FFY11: 14.5%

TANF Parents are Doing Well Economically



Measure

RESEARCH OUTCOME (POST-TANF)

Intermediate Outcome

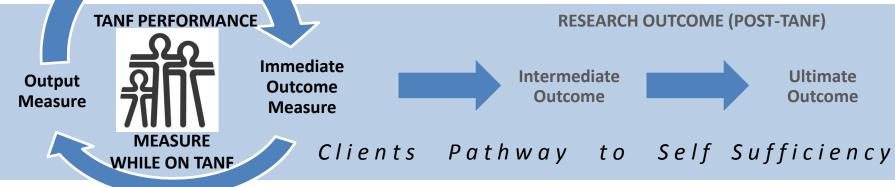


Clients Pathway to Self Sufficiency

Output Measures (Still Under Development)

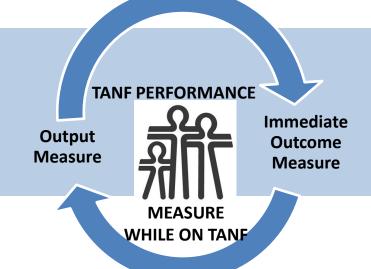
Measure	Title	Description
014	Education Pathway	TANF Adults enrolled in any Educational activities
015	Basic Education Pathway	TANF Adults enrolled in basic education activities
016	Post-Secondary Education Pathway	TANF Adults enrolled in post-secondary or vocational education activities
017	Skill Development	TANF Adults enrolled in skill development activities such as Life Skills Training, Work Experience or Skills Enhancement
O18	Work Preparation Pathway	TANF Adults enrolled in work preparation activities
019	Employment Search Pathway	TANF Adults enrolled in "Job Ready" employment search
O20	Financial Literacy Skills	TANF Adults who indicate need for education in financial literacy, credit or money management skills

TANF Parents are Doing Well Economically



Immediate Output Measures

Measure	Title	Description	Baseline
IO10	Exit to Employment	WorkFirst Adults employed during the quarter of TANF exit according to UI wage data (Qtrly Avg)	SFY10: 40.4% SFY11: 39.8%
IO11	High School Completion	TANF Adults enrolled in HS/GED who complete	In Development
IO12	ESL Completion	TANF Adults enrolled in ESL who complete/progress	In Development
IO13	Basic Ed. Completion	TANF Adults enrolled in BE who complete/progress	In Development
IO14	Post-Secondary Ed. Completion	TANF Adults enrolled in Post-Secondary Ed. Who complete	In Development
1015	Complete Job Prep/Skills Training	TANF Adults enrolled in Job Prep or Skills training activities who complete	In Development
IO16	Employed	TANF Adults employed full or part time	In Development
IO17	Earnings	TANF Adults earning at or above defined threshold	In Development



WorkFirst Performance Measure Key Considerations

Resources Dedication and Allocation

- Measures require ongoing data extraction and report development involving multiple cross data systems
- •Limited data and analysis resources are available for these functions
- •May require prioritization of which measures are developed and implemented and/or the sequence of measure selection and reporting

Implementation Planning

- Data analysis, report development and distribution plan (including roles and responsibilities for collection, evaluation, reporting and maintenance
- Stakeholder Identification and Feedback Plan
- Incorporation of Measures into Performance-Based Contracts
- Monitoring and Progress reporting Plan
- Communication to staff, participants, and stakeholders

WorkFirst Evaluation and Assessment Group

- Develop a single Assessment tool and process
- Engaging Participants
- > Evaluation of Existing Tools
- Next Steps



Insert – Timeline Doc

WorkFirst Local Planning Area Partnerships (LPAs)



LPA Liaison: Susan Kempf





Their goal is to work together to help WorkFirst families become more stable, prepare for employment, and go to work.



LPA work plan activities are focused around items from the Governor's WorkFirst Redesign document, including:

- Community leveraging
- Full-family service approach
- Outreach to the business community
- Collaboration with existing partners
- Working with potential new partners
- Filling the service gaps in life skills and soft skills training



Public Comment

20 Minutes





Legislative-Executive Task Force Next Steps Discussion

- > Follow up action items
- > Goals and priorities for future meetings
- Next meeting agenda topics
- Next meeting date



Thank You!