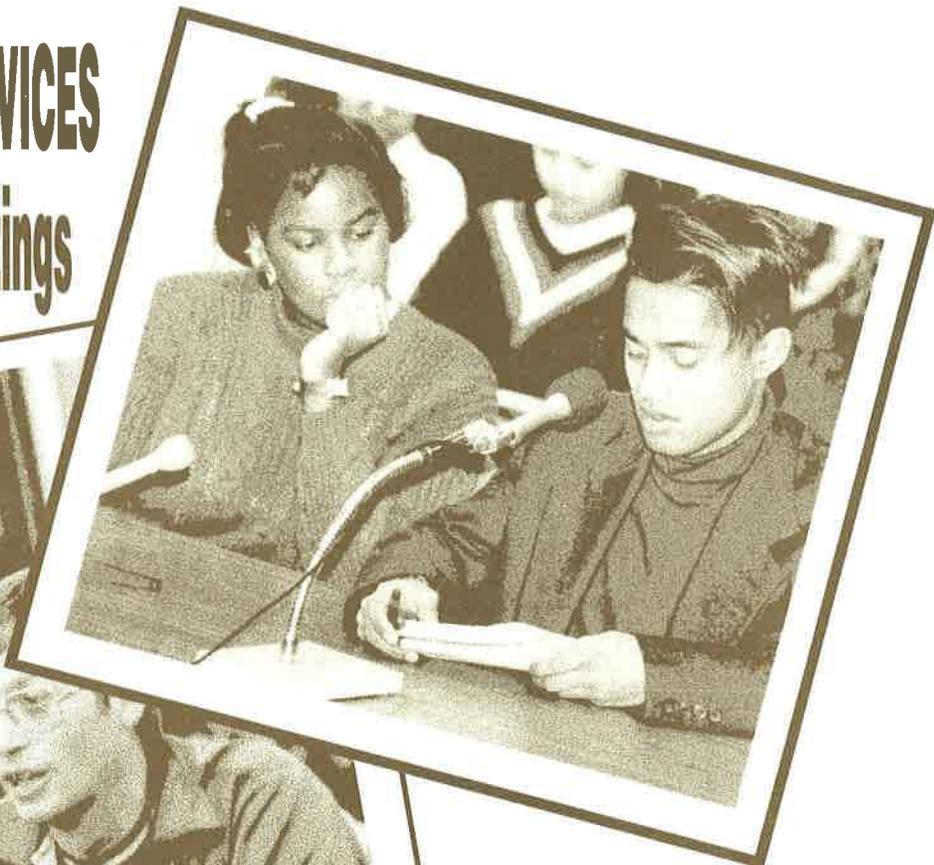


SENATE COMMITTEE SERVICES

Interim Projects & Meetings



1992





1992 INTERIM PROJECTS AND MEETINGS

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AGRICULTURE AND WATER RESOURCES COMMITTEE
Senator Barr, Chair

Bob Lee, Senior Research Analyst/Supervisor

1. Review developments regarding dairy waste discharge permit fees.
2. Monitor development and implementation of rules regarding outdoor burning and their impact on agriculture (ESB 6409).
3. Monitor the development of guidelines for adjusting property values for lands designated as critical areas.
4. Study of the deposit of interest earnings from user fee supported agricultural funds into the state general fund.
5. Monitor impact of endangered species listings on water supplies.
6. Exotic animal disease control (SB 6274).
7. Monitor wetland issues at local, state, and federal level, such as mapping, mitigation banking, and state assumption of Army Corps of Engineers 404 program.
8. Provide staffing support for Joint Select Committee on Water Resource Policy. See separate committee workplan.

John Stuhlmiller, Research Analyst

1. Study of ways to increase the availability of farmworker housing.
2. Monitor implementation of Department of Ecology air emission permit fees and their impact on agriculture.
3. Monitor the development and implementation of farmworker protection standards by the Department of Labor and Industries.
4. Study on pesticide tolerance levels in foods, including detection capabilities, standards and related activities at all levels of government.
5. Monitor the Pesticide Incident Reporting and Tracking Review Panel.

6. Monitor the need for clarification in statutes relating to local regulation of pesticides (ESB 6273).
7. Monitor implementation of the changes to the state organic food program (SHB 2602).
8. Monitor efforts to protect groundwater from pesticides and nutrients.

Bob Lee and John Stuhlmiller

1. Provide staffing support for Joint Select Committee on Flood Damage Reduction. See separate committee workplan.

HEARINGS

<p>June 11 Olympia</p>	<p>Status of Proposed Waste Discharge Permit Fees on Dairy Farms Status of Proposed Air Emission Permit Fees for Feed Lots Status of Outdoor Burning Regulations Relating to Agricultural Activities</p>
<p>September 17 Olympia</p>	<p>Update and Discussion of Farmworker Protection Standards Discussion of Deposition of Interest Earnings from User Fee Supported Agricultural Funds into the State General Fund Update on Developments in Wetland Issues</p>
<p>December 3 Olympia</p>	<p>To Be Announced</p>

employment-type benefits, such as health care coverage. Currently, recruitment and retention of quality foster homes is difficult due, in part, to the financial burden upon foster parents, who are paid an estimated 54 percent of the actual cost of care provision. SB 6434 (1992) - Senator Stratton examined the idea of providing basic health care coverage to foster parents.

This study will look at ways to cost-effectively enhance the ability of foster care providers to grow in effectiveness and remain in the system, through training and benefits.

5. Runaway/missing children - America is experiencing a boom in runaway or missing children. A recent Wall Street Journal article explored the life of many of these "throw-away" children, living under freeway bridges. Many become crime victims, develop health, nutrition and educational problems, or become criminals themselves. All are alienated, and suffer diminished life opportunities.

This study will develop legislative ideas based upon attempts in Seattle, Los Angeles and elsewhere to reach these children and provide what are essentially survival services.

6. Joanne Conrad is also responsible for developing the agenda for interim hearings, research and drafting of committee reports and briefings, and monitoring the Child Welfare Citizens Advisory Board and the Family Policy Council.

Richard Rodger, Committee Counsel

1. Guardian ad litem reform - Under certain circumstances, children are represented in court proceedings by a guardian ad litem. There has been considerable discussion in the child advocate community over the past several years regarding how to maximize the effectiveness of these guardians in protecting the legal rights and ultimate well-being of children.

This study will examine various innovations in guardian ad litem training, qualifications and powers, and will compare ideas in the U.S. and Europe.

2. Videotaped child interviews and testimony - Social workers, attorneys, and law enforcement all need to interview children under difficult circumstances, frequently as a result of allegations of abuse or neglect. Many jurisdictions are trying to improve the accuracy and credibility and preservation of evidence of children by utilizing videotaping methods when interviewing children.

This study, based upon SB 6084 (1992) - Senator Linda Smith, will develop legally and therapeutically usable approaches to child videotaping.

3. Support enforcement for birth-related costs - SB 6114 (1992 - Senator Craswell) looked at enhancing support enforcement efforts, in order to recover birth-related costs from fathers.

This study will continue to examine the population affected by such enforcement, in order to determine an effective approach.

4. Family/caregiver sex offenses - Over the past several years many bills have passed the Legislature regarding sex offenses. One area which has not received much attention relates to the offenses involving family members. It has been suggested that these statutes are in need of updating.

This study will explore revisions to the incest statutes. Areas to be studied include: the expansion of the definition of "relative" as used in the incest statutes; reviewing the present structure of the statutes and the associated penalties; examining the civil and criminal statutes of limitation; and exploring other relevant sex offense issues involving families and caregivers.

5. Joint Select Committee on Juvenile Issues - The Legislature, during the 1992 session, created a Joint Select Committee on Juvenile Issues to continue the 1991 study of the Juvenile Justice Act and related juvenile issues. The 1991 study was conducted by the Juvenile Issues Task Force. The task force will continue its duties as an advisory committee to the Joint Select Committee.

The study will include seeking ways to implement the Phase I and Phase II recommendations of the 1991 task force, examining funding issues related to the recommendations, and researching other pertinent issues.

6. Adoption practices of for-profit corporations - The Children and Family Services Committee held a hearing in April 1992 to investigate allegations of fraudulent practices by for-profit adoption agencies.

As a follow-up, this study will examine legislative approaches to protecting adoptive parents and birth parents from future abuses.

7. Richard Rodger is also responsible for responding to family law legal issues raised by members and constituents, including issues arising from the Swan sexual child abuse case. He also is involved with the work of the Foster Care Citizens Advisory Board as an advisory committee member.

Renee Giovarelli, Committee Intern

1. Research, drafting and staff support in the following issue areas:
 - Child Welfare Citizens Advisory Board
 - "Special Needs" Child Study
 - Child Hunger and Nutrition Study/Family Policy Council

HEARINGS

The committee plans to meet in Olympia on regularly scheduled Interim Committee Assembly dates in June, September and December.

COMMERCE AND LABOR COMMITTEE
Senator Matson, Chair

Patrick Woods, Coordinator

1. International Marketing Program for Commodities and Trade (IMPACT) - Review the implementation of IMPACT's reauthorization legislation and the activities of the program to improve Washington's international competitiveness for agricultural products.
2. Center for International Trade in Forest Products (CINTRAFOR) - Monitor the implementation of CINTRAFOR's reauthorization legislation and the activities of the program to improve the international competitiveness of Washington State's forest products industry.
3. Oregon Progress Board/statistical benchmarks - Review the process by which Oregon's Progress Board has established a program to chart critical economic and social data benchmarks. Determine its success in addressing the questions concerning the effectiveness and accountability of economic development programs.
4. Community Economic Revitalization Board (CERB) - Monitor the Legislative Budget Committee's performance audit of CERB in preparation for possible reauthorizing legislation in 1993 legislative session.
5. State fire retardant requirements (HB 2318) - Review the issues concerning fire retardant requirements for mattresses, upholstered furniture and filling materials.
6. Economic competitiveness - Identify international commercial policies that promote economic vitality and assist the economic competitiveness of Washington businesses.
7. Government regulation/small business - Review existing process for developing and implementing state regulations and its responsiveness to small businesses.
8. The Pacific Northwest Economic Region - Provide staff support to the state's legislative members participating in the Pacific Northwest Economic Region.
9. Horseracing - Monitor the Commission's evaluation and selection of a location for a new race track.

10. Rural economic development - Review the activities of Washington State Rural Development Council and their efforts to develop a strategic plan for rural development in Washington.
11. Timber assistance package - General review and oversight of timber program implementation.
12. Development of affordable housing - Review current state and local policies and regulations affecting the development of affordable housing.
13. Public/private partnership in economic development - Review effective models of public/private partnership which could be applicable to Washington. Primary focus on economic and community development issues.
14. Service Delivery Task Force - Review general implementation of task force recommendations, and the activities of Governor's Economic Development Cabinet. Monitor indicators of coordination and cooperation within the economic development community, and the development of program evaluation mechanisms within programs and agencies.

Traci Anderson, Research Analyst

1. Compulsive gambling - Conduct study on the problem of compulsive-pathological gambling. Issues to be addressed include: nature of compulsive gambling; demographics on those afflicted by problem; other states' programs and policies which seek to address this social issue; current state programs/policies which seek to combat the problem; and future state policy and program options.
2. Charitable gaming events - Examine for-profit "gaming event" management companies that provide services to nonprofit organizations in British Columbia.
3. Streamlining liquor/gambling application process - Assist Liquor Control Board and Gambling Commission in streamlining application process/information exchange for applicants seeking licenses from both of these agencies.
4. Streamlining business application process - Examine this state's uniform business identification system and evaluate possibility of integrating local governments into system thereby establishing a one-stop business licensing process for businesses seeking licensure from state and local governments.

5. Development of affordable housing - Review current state and local policies and regulations effecting the development of affordable housing.
6. Horseracing - Monitor the Commission's evaluation and selection of a location for a new race track.
7. Washington Technology Center (WTC) - Monitor implementation of legislation enacted during the 1992 session which clarifies the role and mission of the WTC and reorganizes the governance structure of the center.
8. The Pacific Northwest Economic Region - Provide staff support to the state's legislative members participating in the Pacific Northwest Economic Region.

Dave Cheal, Senior Committee Counsel

1. Federal Longshoreman's and Harbor Workers Insurance availability (Workers' Compensation) - Determine how long-range availability of this federally mandated insurance can be guaranteed.
2. Police and firefighter occupational disease claims/presumption of job relatedness - Does epidemiological data support a higher than expectable incidence of these diseases in this population than comparable populations?
3. Provider peer review/worker's compensation health care - Monitor the Department of Labor and Industries' project to identify care which is medically unnecessary or harmful.
4. Long-term disability - In 1991 the Workers' Compensation Advisory Committee (a statutory committee) established a long-term disability task force. It is independent from the Department of Labor and Industries, and is composed of both business and labor leaders. Determine what are the critical barriers to recovery for workers recovery from non-catastrophic injury who are disabled for more than two years.
5. Mobile home industry (including mobile home parks) state regulation - C 327 L 91 requires the establishment of a task force to study the proper organization and nature of state regulation of this industry, including the establishment of a mobile home commission. Should a single state agency be responsible for regulating the mobile home industry, including mobile home parks? If so, what form should that agency take and what authority should it have?

Jonathan Seib, Committee Counsel

1. Tip credit - Review conflicting state and federal laws and compile data regarding the implications of allowing tips to be credited towards meeting Washington's minimum wage requirements.
2. Legislative Administrative Law Guide - Research and provide answers to common questions regarding the relationship between the Legislature and administrative agencies. Present answers in format useful for legislative drafting.
3. Regulatory fairness - Substantial frustration appears to exist, particularly within the small business community, with the current administrative rulemaking process. What action might be taken to foster a more reasonable and effective regulatory system in the state of Washington? What are the advantages and disadvantages of the various alternatives?
4. Prevailing Wage Advisory Committee - Monitor efforts of Department of Labor and Industries' Prevailing Wage Task Force to address concerns regarding loss of state business to out-of-state contractors to whom the state prevailing wage does not apply.
5. Child labor regulations - Monitor drafting and adoption of new nonagricultural child labor rules by the Department of Labor and Industries.
6. Timber assistance package - General review and oversight of timber program implementation.

John Stuhlmiller, Research Analyst

1. Rural economic development - Review the activities of Washington State Rural Development Council and their effort to develop a strategic plan for rural development in Washington.
2. International Marketing Program for Commodities and Trade (IMPACT) - Review the implementation of IMPACT's reauthorization legislation and the activities of the program to improve Washington's international competitiveness for agricultural products.
3. Government regulation/small business - Review existing process for developing and implementing state regulations and its responsiveness to small businesses.

4. Development of affordable housing - Review current state and local policies and regulations affecting the development of affordable housing.

Scott Huntley, Research Analyst

1. International Marketing Program for Commodities and Trade (IMPACT) - Review the implementation of IMPACT's reauthorization legislation and the activities of the program to improve Washington's international competitiveness for agricultural products.
2. Center for International Trade in Forest Products (CINTRAFOR) - Monitor the implementation of CINTRAFOR's reauthorization legislation and the activities of the program to improve the international competitiveness of Washington State's forest products industry.
3. Oregon Progress Board/statistical benchmarks - Review the process by which Oregon's Progress Board has established a program to chart critical economic and social data benchmarks. Determine its success in addressing the questions concerning the effectiveness and accountability of economic development programs.
4. Economic competitiveness - Identify international commercial policies that promote economic vitality and assist the economic competitiveness of Washington businesses.
5. Timber assistance package - General review and oversight of timber program implementation.
6. The Pacific Northwest Economic Region - Provide staff support to the state's legislative members participating in the Pacific Northwest Economic Region.

HEARINGS

The committee plans to meet in Olympia on regularly scheduled Interim Committee Assembly dates in June, September and December.

EDUCATION COMMITTEE
Senator Bailey, Chair

Larry Davis, Senior Research Analyst

1. Monitor the Governor's Council on Education Reform and Funding and the Council's seven subgroups (joint with Leslie Goldstein).
2. Monitor implementation of the Commission on Student Learning (joint with Leslie Goldstein).
3. Monitor State Board of Education study of options to improve the current certification system for teachers and administrators (joint with Leslie Goldstein).
4. Participate on OSPI/SBE site compliance visit team to the University of Washington re: the school's teacher and administrator preparation programs.
5. Review issues involved with collaboration between schools and social service agencies (joint with Leslie Goldstein).
6. Monitor implementation of the Academic and Vocational Education Integration Development Program.
7. Study/review issues concerning the application of requiring commercial development permits for school construction projects (joint with Leslie Goldstein).
8. Monitor Legislative Budget Committee review/study of educational service districts.
9. Monitor LEAP Committee study of educator compensation from a geographic differential perspective (joint with Leslie Goldstein).
10. Monitor State Board of Education development and field test of entrance-to-practice exam for initial teacher certification
11. Attend various group meetings:
 - State Board of Education
 - Education Vision Team
 - Professional Education Advisory Committee
 - Advisory Committee for Washington Systemic Initiative in Mathematics, Science and Technology Education

- State Gifted Education Advisory Committee
- State Board for Community and Technical Colleges
- Workforce Training and Education Coordinating Board
- Washington Roundtable Assessment and Compensation Advisory Committee

Leslie Goldstein, Committee Counsel

1. Monitor the Governor's Council on Education Reform and Funding and the Council's seven subgroups (joint with Larry Davis).
2. Monitor implementation of the Commission on Student Learning (joint with Larry Davis).
3. Monitor State Board of Education study of options to improve the current certification system for teachers and administrators (joint with Larry Davis).
4. Participate on OSPI/SBE site compliance visit team to Western Washington University re: the school's educator preparation programs.
5. Review issues involved with collaboration between schools and social service agencies (joint with Larry Davis).
6. Monitor continued implementation of the Special Education Services Demonstration Projects Program.
7. Study/review issues concerning the application of requiring commercial development permits for school construction projects (joint with Larry Davis).
8. Monitor adoption and implementation of State Board of Education new school construction priority system.
9. Monitor studies of bilingual education and potential litigation.
10. Monitor adoption and implementation of State Board of Education's new priority system for school construction.
11. Monitor LEAP Committee study of educator compensation from a geographic differential perspective (joint with Larry Davis).

12. Attend various group meetings:

- State Board of Education
- State Special Education Advisory Council
- State Board for Community and Technical Colleges
- Workforce Training and Education Coordinating Board
- Washington Roundtable Assessment and Compensation Advisory Committee

HEARINGS

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|---------------------------------|---|
| May 6
Pasco | Columbia Basin Community College - In conjunction with the meeting of the Governor's Council on Education Reform and Funding. Work session for Committee members to ask questions of Council members |
| June 12
Olympia | Legislative Committee Assembly - Update on work of the Governor's Council on Education Reform and Funding. Update on Washington Systemic Initiative in Mathematics, Science and Technology Education. Other possible agenda items to be determined |
| July 29
Vancouver | In conjunction with the meeting of the Governor's Council on Education Reform and Funding. Work session for Committee members to ask questions of Council members |
| September 18
Olympia | Legislative Committee Assembly - Update on work of the Governor's Council on Education Reform and Funding. Other possible agenda items to be determined |
| December 4
Olympia | Legislative Committee Assembly - Update on work of the Governor's Council on Education Reform and Funding. Other possible agenda items to be determined |

ENERGY AND UTILITIES COMMITTEE
Senator Thorsness, Chair

Phil Moeller, Senior Research Analyst/Supervisor

Energy

1. Monitor development of statewide energy strategy.
2. Proposals to avoid winter voltage collapse in the Puget Sound region.
3. Implementation of Senate Bill 5770 (1991), new statewide commercial energy code.
4. Cogeneration potential and impediments.
5. Implementation of Senate Bill 5245 (1991), energy efficiency projects in state facilities and school districts throughout the state.
6. Implementation of the Northwest Power Planning Council's 20-year power plan.
7. Formation of state plan for small hydropower development.
8. Monitoring individual state and federal policies pertaining to disposal of low-level radioactive waste.
9. Policies related to increased usage of natural gas.
10. Bonneville Power Administration request for electricity resources.
11. Bonneville Power Administration rate case.
12. Power impacts from proposals to list specific fish runs as endangered species.
13. Enforcement of the 1990 State Energy Code for new residential construction.

Utilities

1. Implementation of legislation pertaining to small water utilities.
2. Proposals to change regulatory authority for water utilities.
3. Quality regulation of small water systems.

4. Financial assistance for improving small water systems.
5. State implementation of federal Safe Drinking Water Act requirements.
6. Least-cost plans of energy utilities.
7. Underground utility policies.
8. Transmission line location policies and requirements mandated in the Growth Management Act.
9. Low-income weatherization programs.
10. Policies related to vegetation near utility lines.

Telecommunications

1. Review of 1985 Regulatory Flexibility Act.
2. FCC requirements relating to the statewide relay service for hearing-impaired and speech-impaired persons and contracting the state operation of the service.
3. Changes to federal law related to cable television regulation.
4. Implementation of providing enhanced 9-1-1 service throughout the state.
5. Use of private branch exchange equipment with enhanced 9-1-1 systems.
6. Competition in providing enhanced telecommunications services.
7. Policies related to telecommunications privacy.
8. Enforcement of rules pertaining to alternate operator services.
9. Taxation of cellular telephone service.

General

1. Review implementation of energy and utilities enactments from 1989, 1990 and 1991.
2. Status of Hanford health studies.

3. Development of state policy related to the parcel of 1000 acres of state-leased land at Hanford.

Bennie Barnes joined the staff as Committee Counsel on May 8, 1992. He will be taking on some of the projects listed under Phil Moeller.

HEARINGS

The committee plans to meet in Olympia on regularly scheduled Interim Committee Assembly dates in June, September and December.

ENVIRONMENT AND NATURAL RESOURCES COMMITTEE
Senator Metcalf, Chair

Ross Antipa, Coordinator

1. Federal actions to preserve endangered fish species.
2. Salmon hatchery management and its effect on wild salmon survival.
3. Rewrite of wildlife crimes statutes.
4. Upland game bird population enhancement.
5. Commercial fishing license gear reduction and funding alternatives study.
6. Coastal crab fishery management.
7. Improvement of recreational fishing in Puget Sound and Hood Canal.
8. Assess the need to continue the Salmon Advisory Council.
9. Status of steelhead trout populations and improved management options.
10. Fee hunting programs on private lands.

Vic Moon, Research Analyst

1. Fish migration barriers caused by public road culverts.
2. Remedies for land surveys that affect private property rights.
3. Federal forest rangers' liability.
4. Minimum reforestation requirements.
5. County and state forest land conversion to urban land policies.
6. Geoduck commercial fishing license appeals.
7. Livestock grazing programs and grazing lease policies of state agencies.
8. Forest fire liability legislation.

9. Wildfire controls and statewide fire prevention planning.
10. Search and Rescue funding methods and the state-local program review.
11. Department of Natural Resources leases of state trust lands.
12. Seaweed harvesting conservation needs.
13. Surface mining code rewrite.
14. Department of Natural Resources accounting procedures.
15. Wildlife criminal and civil penalties.

Gary Wilburn, Committee Counsel

1. Staff the Recycling Funding Task Force.
2. Review sunset of solid waste collection tax in context of other funding proposals for solid waste and recycling.
3. Waste reduction: packaging policy, local packaging bans, and related issues.
4. Solid and hazardous waste disposal: regional waste transfer, host fees, and state-of-origin waste reduction and recycling requirements.
5. Review market incentive approaches and integrated pollution control as alternative environmental strategies.
6. Review integration and consistency of environmental components of Growth Management Act, Shoreline Management Act, and Columbia Gorge Scenic Area Management Plan.
7. Monitor development of recommendations to Legislature for air quality operating permit fees and standards.
8. Monitor implementation of auto emissions testing legislation.
9. Monitor outdoor burning legislation implementation.
10. Study of oil spill liability laws - jointly with staff of House Environmental Affairs Committee.

11. Water quality funding needs assessment and funding sources.
12. Monitor stormwater permit program implementation.
13. Study of liability of downgradient landowners for cleanup of sediments contaminated by hazardous pollutants deposited by stormwater.
14. Monitor incorporation of relative risk assessment information in development of environmental program budgets.
15. Monitor Task Force on Funding of Operation and Maintenance Costs of State Wildlife and Recreation Lands.

HEARINGS

The committee plans to meet in Olympia on regularly scheduled Interim Committee Assembly dates in June, September and December.

FINANCIAL INSTITUTIONS AND INSURANCE COMMITTEE

Senator von Reichbauer, Chair

Benson Porter, Senior Research Analyst/Supervisor

1. **Bonding requirements for escrow agents** - review the effectiveness of current fidelity bonding requirements.
2. **Community Reinvestment Act** - review of the scope and application.
3. **Consolidation of the state financial institution regulators** - assessment of potential cost savings and policy implications.
4. **Cost of consumer credit** - evaluation of the various state and federal laws governing consumer credit, the availability and cost of consumer credit, and the impact of consumer credit markets on local industry.
5. **Disclosure of fees and charges associated with first mortgages, mortgage refinances, and other consumer credit.**
6. **Financial institution mergers** - impact on the cost and availability of consumer and business credit.
7. **Insurance company solvency and limitations on permissible investments.**
8. **Insurance fraud within the property, life, health, and workers compensation systems.**
9. **Insurance sales by banks** - review of pending litigation challenging the national "small bank" exception permitting insurance sales.
10. **Living trust regulation.**
11. **National Association of Insurance Commissioners' accreditation for state insurance departments.**
12. **State Investment Board operations, investment policies, and supervision.**

Tom Fender, Committee Counsel

1. Credit reporting agency regulation - review error correction procedures, the cost of credit reports, and the use of "pre-screened" lists produced for marketing purposes.
2. Health insurance - consideration of expanded county health networks, the use of lifestyle risk rating, and small employer insurance programs.
3. Insurance coverage for breast implant removals.
4. Licensure of medical claims adjusters.
5. Limited liability partnerships for financial institution attorneys - consideration of proposals to limit personal liability of attorneys providing services to failed financial institutions.
6. Mandatory automobile insurance - review compliance and consider additional enforcement measures.
7. Potential restrictions on the investment of life insurance proceeds to facilitate estate management.
8. Regulation of charitable organization regulations to ensure that adequate protections exist to address concerns about fraud and abuse while allowing entities to raise money.
9. Securities manager liability for failure to fulfill supervisory responsibilities.
10. Superfund liability - the impact on insurance carriers, the availability of commercial coverage, and the exposure to municipal governments.
11. Underground storage tank liability insurance.

Traci Anderson, Research Analyst

1. Automatic teller machine security.
2. Business liquidation sales where new merchandise is restocked and sold.
3. Credit card fraud associated with telephone solicitation and telemarketing programs conducted by prison inmates.

4. Home Mortgage Disclosure Act - review of data and consideration of lending practices.
5. Treatment of employee benefits, including pension and health benefits, for businesses in liquidation.

Legal Intern

1. Food delivery personnel insurance coverage.
2. Insurance coverage for "stop smoking" programs, such as nicotine patches.
3. Reverse mortgages - review of state efforts to promote and regulate these programs.
4. State certification of real estate appraisers - review of program developments.
5. State operational requirements for issuers of bail bonds.

HEARINGS

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|-------------------------|---|
| April 20
Seattle | <ul style="list-style-type: none"> (1) Breast Implant Removal <ul style="list-style-type: none"> (a) Review of the current coverage provided by health insurance policies and medical service contracts (b) Consideration of the need to require insurance coverage for the removal of defective implants (c) Discussion of the impact of medical liability in these situations (2) Review of the Treatment of Pension, Health Insurance, and Other Employee Benefits for Businesses in Liquidation |
| June 11
Olympia | Interim Committee Assembly |
| September 17
Olympia | Interim Committee Assembly |
| December 3
Olympia | Interim Committee Assembly |

GOVERNMENTAL OPERATIONS COMMITTEE

Senator McCaslin, Chair

Eugene Green, Senior Research Analyst/Supervisor

1. State Building Code Council - Senator McCaslin and Representative Nelson wrote a joint letter to the Council requesting a comprehensive review and assessment of the Council. In response, the Council appointed a subcommittee and has scheduled a series of meetings to study and make recommendations on a number of issues including funding; training and education; review and approval process for stand-alone ordinances and local amendment to the State Building Code. Staff has been invited to attend these meetings to assist, when asked, in lending a historical legislative perspective to the deliberations.
2. METRO - The Metropolitan Municipality of Seattle has been under federal court order to reorganize its council to comply with the doctrine of "one person, one vote." For a number of sessions, the Legislature has grappled with this governance issue. Some time at the end of April or early May, the federal court is supposed to issue an order on the status of METRO. Staff will closely follow this issue in order to determine if there is either any legislative impact and/or state-local impact (with Barbara Howard).
3. Reform of procedures for claims against cities and counties - HB 2499, introduced this past session, provided for streamlining the procedures for asserting legal claims against cities and counties. The bill died in the Senate Rules Committee. Staff will review any problem areas and evaluate the need for modifying the legislation (with Rod McAulay).
4. Requiring public hearings before state acquisition of more than 100 acres - Staff will review proposed legislation to require three public hearings before state acquisition of more than 100 acres of real estate to determine the net impact upon local tax revenues and economy. The review will consider the need for such hearings, alternative safeguards and the constitutionality of requiring a finding of net economic benefit to the county in which the property is located (See 6399) (with Barbara Howard).
5. Whistleblowers - During the 1992 session, the Legislature passed two significant bills relating to whistleblowers. One bill, (SB 6321), established the rights of and procedures for local government employees to report improper governmental actions and to receive protection from retaliation by their employers. The other bill (SSB 5121) made changes in the state's whistleblower program including: defining the term "whistleblower," assessing penalties on those that retaliated against whistleblowers, and transferring

investigation and disposition of retaliation complaints to the Human Rights Commission. A bill was introduced during this session, (SB 6497) to include state government contractors and subcontractors under the protection of the state whistleblower law. Staff will analyze the feasibility of such a change, including examining the laws of other states that have a similar provision and the federal statutes (with Rod McAulay and Barbara Howard).

6. Annexation - A number of questions have arisen concerning various processes for cities using the direct petition method of annexation. This method does not require a vote of the people. It does require signing a petition by landowners of more than a certain percentage of the property to be annexed. Staff will examine whether certain differences in procedure between the direct petition method and the election methods are still warranted. Staff will also closely examine how far a city can go in legitimately "promoting" an annexation (with Rod McAulay).

Barbara Howard, Senior Research Analyst

1. Adoption of the "pilot rule" process - SB 6314 would have mandated that all agencies follow a "pilot rule" process in establishing a new program or significantly changing an existing program, unless the process imposed an unreasonable risk to public health, safety and welfare. The concept of drafting a proposed rule and convening representatives of affected groups for refinement, before formally submitting the original notice of adoption, was used voluntarily by the Department of Ecology for waste reduction planning. Other circumstances in which this model would be useful will be explored (with Rod McAulay).
2. Local government service fees and reimbursements - Under SHB 2766, a new rate structure was established for fees charged for various services by county sheriffs; a separate provision allowed individual county legislative authorities to establish their own sheriffs' fee schedules. Other county and city offices have a wide range of service fees and reimbursement schedules. At issue is whether there may be more effective methods for recovering those other costs (with Eugene Green).
3. Internal audits, state agencies - SSB 5643 was introduced in 1991 with the objective of achieving greater accountability in internal management techniques in state agencies, consistent with nationally recognized internal audit standards. Progress toward these goals will be reviewed (with Eugene Green).
4. State Library and WLN, Inc. - The Washington State Library significantly altered its programs and mission with the adoption of a new strategic plan in 1991.

Issues to be examined include program accountability and effectiveness, adequacy of service to clientele groups, and fiscal implications.

Western Library Network, a state agency, was converted to WLN, Inc., a private, nonprofit corporation in June, 1990 (based on C 96 L 89). The new organization assumed the wide range of automated library services for numerous public and academic libraries throughout the country. Questions include problems encountered in the transition, financial stability and growth, client satisfaction, and residual state interests (with Rod McAulay).

Rod McAulay, Committee Counsel

1. Incapacity of elected officials - Staff will review all statutes, ordinances and charters pertaining to the temporary incapacity of elected officials and will develop draft legislation for consideration (with Eugene Green).
2. Joint Select Committee on Open Government - HB 2876 charged the committee to review and propose appropriate legislation in four subject areas: (1) public access to electronic data; (2) public access to investigative records; (3) redundancy and appropriateness of exemptions from disclosure; and (4) abuse of the use of executive sessions by public legislative bodies, commissions and boards. Staff will monitor the activities of the committee, conduct research and prepare reports and draft legislation as needed in conjunction with House staff (with Barbara Howard, Eugene Green).
3. Tort immunity of public agencies and officials - The Attorney General has suggested that the Legislature review the parameters of immunity of public agencies and officials with the objective of establishing more defined limits. The staffs of both the Law and Justice Committee and Governmental Operations Committee will review current law, analyze issues and develop proposed legislation. A joint hearing is scheduled for the June legislative assembly (with and Eugene Green).
4. Campaign finance reform - Staff will monitor and evaluate the various initiative measures to establish contribution and spending limitations for political campaigns in Washington. Staff will also monitor campaign reform efforts in other states as well as any pertinent court rulings.
5. Simplification of tax foreclosures of fragmented parcels - Staff will research the need for authorizing counties to circumvent the requirement for public auction of parcels of real estate acquired by tax foreclosure where such parcels are determined to be generally unmarketable because of their small size or other limitations which preclude development. The investigation will also consider

whether any safeguards are needed to prevent abuse of such authority (with Eugene Green). (See HB 2271)

6. Risk management and tort claim revolving fund - Staff will review the status of risk management efforts in the state government to determine the impact of existing statutes and policies (with Barbara Howard).
7. Regulatory "takings" - Staff will continue to research and monitor court cases which affect the legal threshold of when an unconstitutional "taking" occurs as a result of governmental regulatory activity. The scope of impact of the Growth Management Act and legislation and regulations regarding wetlands will be evaluated, as will possible legislative responses including funding sources for compensation (with Eugene Green).

HEARINGS

The committee plans to meet in Olympia on regularly scheduled Interim Committee Assembly dates in June, September and December.

HEALTH AND LONG-TERM CARE COMMITTEE
Senator West, Chair

Scott Plack, Senior Research Analyst/Supervisor

1. Health care reform - During the 1992 legislative session numerous proposals for health care reform were introduced (SB 6089 - Governor Gardner's health care reform; SSB 6089 - Senator West's health care reform; SB 6110 - Senator Kreidler's health care reform; HB 2590 - Representative Braddock's health care reform; 2ESHB 2590 - House of Representative's health care reform).

In addition, a number of single purpose health care reform-related bills were introduced. These included enacting small business insurance reform (SB 6384), prohibiting or establishing restrictions on patient referrals by physicians to laboratories in which they have a financial interest (SB 6038 and SB 6049), requiring standardized billing forms (ESB 6037), and exempting disability contractors who sell the mandate-free small business health plan from the insurance premium tax.

The Washington Health Care Commission also continues to meet and will present its final report to the Governor and the Legislature this November. The committee will continue to be active in refining legislative proposals to increase access to health care services, reduce health care costs and assure the delivery of high quality health care services.

2. Good health legislation revisions - SB 6034 (1992 legislative session) proposed numerous new programs and proposed funding for existing programs aimed at health promotion and disease and injury prevention. The legislation created a statutory basis for a statewide system of core population-based health services, created new programs to increase immunization rates among children, established regional health promotion activities, provided for a community outreach program and established a cooperative relationship between local public health department and public and private schools to provide health services to school-aged children. In addition, new funding was proposed for community clinics, the Basic Health Plan, health care provider shortage programs and the Women, Infants and Children Program (WIC). The committee will continue to refine the proposal including the identification of a dedicated funding source (with Martin Lovinger).
3. Statewide system of community health clinics - Community health clinics have been proven to be a cost-efficient and culturally sensitive way to delivery primary health care services. Community clinics exist across the state and some state revenues are used to support them. Currently, no statewide policy

exists to focus state funding for community health clinics. The committee will examine the possible expansion of community clinics to serve medically underserved or underserved populations, the possible creation of a statewide community clinic system, issues related to more intensive coordination of other state programs (e.g., first steps, provider shortage initiatives) with existing and new community health clinics and community clinic funding needs.

4. Bicycle head injury prevention - Legislation to require the use of bicycle helmets was introduced during the 1992 legislative session (SB 6030). The committee will work with DOH, the state's bicycle clubs (including the Bicycle Federation of Washington), the Traffic Safety Commission and others, to prepare additional data and background information on the subject, as well as to redraft the legislation for reintroduction.
5. Basic Health Plan expansion and reauthorization - The Basic Health Plan (BHP) is scheduled to sunset in June of 1992. In addition, numerous proposals were advanced last session to allow non-subsidized enrollment (SB 6035, SB 6089, 2EHB 2550). The committee will continue to refine proposals to reauthorize the BHP and expand the plan to non-subsidized enrollees.
6. Health care quality assurance - Maintaining the quality of health care service delivery is a significant concern as pressures mount to control health care costs. The committee will examine different quality assurance strategies ranging from the activities of the regulatory boards to the quality assurance activities currently in the market place such as managed care systems. The June 12, 1992 hearing will be devoted to this subject.
7. Statewide Trauma System - SSB 6191 (1990) created the statewide trauma system. The legislation included a phased-in implementation of system components and required study of all costs, charges, expenses and levels of reimbursement associated with providers of trauma services. The committee will monitor the progress of implementation of the statewide trauma system and future funding needs.

Martin Lovinger, Committee Counsel

1. Used medical equipment clearinghouse - Various proposals have been discussed to allow reusable medical equipment to be made available for use by other low-income medical assistance patients as a means to reduce overall medical costs and, in particular, provide access to equipment to people who might otherwise be unable to afford it. Proposals range from using a total volunteer system to creating the equivalent of government operated lending libraries. The committee will investigate the various proposals.

2. Health provider financial conflict of interest - Legislation during the 1992 session (SB 6049, SB 6038) sought to further regulate health provider referrals to health facilities in which they have a financial interest. The committee will study the impact of financial conflicts of interest on health provider referral patterns and the provision of inappropriate or unnecessary care, review recent federal regulations and state legislative actions in this area and develop options to ensure public disclosure of health provider ownership information.
3. Health care provider education about costs and appropriateness of care - The disclosure of charges for hospital inpatients has been shown to lead to more cost-conscious decision making on the part of physicians. Similarly, studies have shown that health care providers who are notified that their practices differ significantly from their peers are more likely to change their behavior. The committee will review current research on the role that health care provider education on cost and quality plays in promoting more appropriate and cost-effective use of health care services.
4. Anatomical Gifts Act revisions - In the last five years, the number of persons waiting for kidney, heart, heart/lung, lung, or pancreas transplants doubled to more than 25,000, but the number of American donors has remained at about 4,000 persons annually. To meet the growing demand for organ donors, the Commission on Uniform State Laws recently revised the Uniform Anatomical Gift Act. The committee will monitor the activities of health care providers and others currently researching and assist in the development of needed legislative proposals.
5. Poison Information Center consolidation - Legislation introduced last session required that the current four poison control centers be consolidated into a single center (SB 6031). The supplemental budget directed the DOH to prepare a consolidation plan and submit it to the legislature prior to the 1993 legislative session. The committee will monitor the development of the DOH consolidation plan.

Sarena Seifer, Research Analyst

1. Developmental Disabilities
 - A. Service Delivery Issues - There is widespread agreement that the state's system of care for persons with developmental disabilities is fragmented, poorly coordinated, and inequitable. As a result, recommendations for improving the system are being developed by the Legislative Budget Committee, DSHS, the Developmental Disabilities Planning Council, the County Developmental Disabilities Councils, and other groups. The

committee will contribute to these activities, meet with key stakeholders and develop policy options to address problems in the service delivery system.

- B. Services for dually diagnosed persons - It is estimated that 28 percent of the adult clients of the Division of Developmental Disabilities have diagnosed psychiatric conditions and/or major behavioral problems. Due to the lack of appropriate community services and the current freeze on new admissions to the state's residential habilitation centers, among other factors, a growing number of these individuals are being admitted to the state's psychiatric hospitals. Legislation enacted last session directed DSHS to devise a plan to implement and fund a system to discourage the inappropriate use of state hospitals for persons with dual diagnoses. The committee will develop proposals for the appropriate care of such persons in alternative settings.
- C. Family support for persons with developmental disabilities - The Division of Developmental Disabilities' family support program, which provides respite care services, personal care services and family counseling to developmentally disabled persons living with their families, serves less than twenty percent of those eligible. The committee will evaluate a DDD pilot program designed to give parents of developmentally disabled children the ability to directly purchase needed family support services, review family support programs in other states and develop options for a more equitable family support program in Washington State.

2. Mental Health

- A. Use of Medicaid funds for children's mental health services - Legislation during the 1991 session directed the Office of Financial Management to develop a plan for the use of the Medicaid Early and Periodic Screening, Diagnosis and Treatment (EPSDT) program in the provision of children's mental health services, and to identify other potential Medicaid matchable services. The plan seeks to address numerous conflicts between the state's community mental health system and the Medicaid program, including eligibility criteria, allocation of services, freedom of choice of provider, funding mechanisms, and mental health provider licensing. The committee will monitor the plan's development, identify emerging policy issues, and evaluate the need for legislative action.
- B. Provision of mental health services in public schools - In 1989, the Legislature enacted legislation authorizing the collection of Medicaid funds for qualifying services to special education students. Legislation this session (ESHB 2547) sought to expand the category of school

HIGHER EDUCATION COMMITTEE
Senator Saling, Chair

Jean Six, Senior Research Analyst/Supervisor

1. Higher Education Coordinating Board Plan update.
2. Community and technical college transition issues.
3. Educator preparation.
4. Teaching assistant/research assistant health benefits.
5. Teaching assistant/research assistant training for classroom teaching.
6. Assessment.
7. High technology study committee.
8. Community college planning east of Lake Washington.
9. Tuition policies:
 - Retention/local funds
 - Residency requirements
10. Financial aid policies:
 - Community service
 - Grants or loans?
 - Waiver criteria
 - Merit or need based?
 - Federal policies (HEA)
11. Remediation issues.
12. Funding source for job training (HB 2603).
13. Private vocational school act (HB 2423)/tuition recovery.
14. RCW technical cleanup.
15. Community college summer school self-support option.

16. Higher education issues briefs/primer.

Scott Huntley, Research Analyst

1. Safety issues/TESC and other institutions.
2. Community college faculty tenure issues/study.
3. Monitor enrollment increases.
4. Faculty/administration productivity; salary issues.
5. Trustee/regent appointment/confirmation process.
6. High technology study committee.
7. Study the feasibility of an application procedure or other mechanism for determining the number of students actually turned away from the community colleges.
8. Higher education issues briefs/primer.
9. Funding source for job training (HB 2603).
10. Tuition policies:
 - Retention/local funds
 - Residency requirements

Leslie Goldstein, Committee Counsel

1. Running Start.
2. Tech/prep.
3. RCW technical cleanup.
4. TA/RA health benefits.

MEETINGS: Higher Education Coordination Board (HECB)
 State Board for Community and Technical Colleges (SBCTC)
 Workforce Training and Education Coordinating Board (WTECB)
 (Staff will monitor the work of these boards.)

March 24, 25	HECB	Bellingham
April 21, 22	HECB	Tri-Cities
April 22, 23	SBCTC	Moses Lake, BBCC
April 28	Timber Team	Olympia
April 29	WTECB	Seattle, SVI (WIAT)
May 6	HECB	SeaTac Radisson
May 26, 27	HECB	SeaTac Marriott
May 27, 28	SBCTC	Yakima, YVCC
June 11-13	Interim Cmte Assembly	Olympia
June 18, 19	SBCTC	Spokane, SFCC
June 22, 24	HECB	Wenatchee/Yakima
July 22	HECB	To be Announced
Sept. 9, 10	SBCTC	Steilacoom, CPTC
Sept. 17-19	Interim Cmte Assembly	Olympia
Sept. 23	HECB	To be Announced
Oct. 14	HECB	To be Announced
Oct. 14, 15	SBCTC	Bellingham, WCC
Nov. 18	HECB	To be Announced
Dec. 2, 3	SBCTC	Kirkland, LWTC
Dec. 3-5	Interim Cmte Assembly	Olympia
Dec. 16	HECB	To be Announced

HEARINGS

June 1992 Olympia	Master Plan Update Financial Aid
September 1992 Olympia	TA/RA Health Benefits TA/RA English Fluency, etc.
December 1992 Olympia	Master Plan Update Tuition Policies

LAW AND JUSTICE COMMITTEE
Senator Nelson, Chair

Dick Armstrong, Coordinator

1. Sentencing of adult criminal offenders -- Joint task force established by SSB 5418.
2. Serious habitual criminal offender -- Initiative 590.
3. Surety and appearance bonds.
4. Standardization of penalties for alcohol violations -- SB 6137.
5. Joint tenancy -- HB 2538.
6. Municipal court and judges salary.
7. Collection of public debts.
8. Jail Industries Board.

Jon Carlson, Committee Counsel

1. Adult entertainment.
2. Governmental immunity.
3. Death penalty proceedings -- statement of victims' survivors.
4. Jury source list.
5. Crimes against the elderly.
6. Explosives.
7. Guns on school grounds.
8. Utility service liens.

Jack Brummel, Committee Counsel

1. Juvenile issues -- Joint select committee.
2. Election/appointment of judges -- Missouri Plan.
3. Malicious harassment.
4. Day fines.
5. Review of Franchise Act -- SB 6117.
6. Mediation/alternative dispute resolution.
7. Legal services for low income persons -- civil.
8. Training and educational programs/juvenile and adult offenders.
9. Juvenile gangs.

Lidia Mori, Committee Counsel

1. Joint Select Committee on Juvenile Issues.
2. Government regulation of property -- "takings."
3. Driving and DWI issues
 - a. Administrative revocation of driver's licenses
 - b. Alcohol civil infractions
 - c. Juvenile intoxication standards
 - d. Vehicular crimes/drug evaluation
 - e. Urine/blood test at traffic stops
 - f. Changing intoxication standards
 - g. Sobriety checkpoint programs
 - h. Negligent/inattentive driving
 - i. Vehicular homicide, penalties
4. Indigent defense -- criminal.
5. Task Force on Access to Justice.
6. Sexually transmitted disease -- criminal penalties.

7. Revising/updating animal cruelty laws.
8. Establishing procedures for medical care and evidence preservation for victims of sex offenses.
9. Fetal Alcohol Syndrome.

Susan Carlson, Committee Counsel

1. Sentencing of adult criminal offenders -- Joint task force established by SSB 5418.
2. Domestic violence issues.
3. Driver's license revocation upon drug conviction (federal requirements).
4. Support enforcement issues -- Employer Reporting Program.
5. Luring of children by strangers.
6. Deferral of traffic infraction -- SB 6190.
7. Exempting from execution certain property left to designated beneficiaries -- SB 6016.
8. Altering schedule of clerk's fees for superior court -- SB 6394.
9. Prison siting.
10. Expansion of correctional industries.

HEARINGS

May 20
Mountlake
Terrace H.S.

Regulating Adult Entertainment
SSB 5644

June 11
Olympia

Immunity for Public Employees
Joint Hearing with Governmental Operations

September 17
Olympia

Government Regulation of Private
Property -- "Taking Issues"
(Possible Joint Hearing with Governmental Operations)

December 3
Olympia

Agenda to be announced

LEGISLATIVE TRANSPORTATION COMMITTEE
Senator Patterson and Representative Fisher, Co-Chairs

Gene Baxstrom, Senior Fiscal/Policy Analyst

1. Department of Transportation - Transit, Research and Intermodal Planning Division:
 - High capacity transit
 - High speed rail
 - Regional transportation planning
 - AMTRAK
 - Public transportation
2. Department of Transportation - HOV program.
3. Subcommittee on Growth and Urban Mobility.
4. High capacity transportation (HCT).
5. HCT Expert Review Panels - Puget Sound and Clark County.
6. Public Transit Study (Phase II).
7. High speed rail.
8. Rail freight.
9. Growth management/land use/transportation.

Judy Burns, Staff Director

1. Overall coordination of Legislative Transportation Committee/Senate Transportation Committee/House Transportation Committee staff activities.
2. Administer LTC personnel policies, employee evaluations.
3. Review and approve all committee financial documents.
4. Subcommittee on Growth and Urban Mobility.
5. Regional transportation planning.

6. Growth management/land use/transportation.
7. Puget Sound and Clark County Expert Review Panels (per ESHB 1825).
8. Revenue and budget issues.
9. State Transportation Plan Steering Committee.
10. High Speed Ground Transportation Steering Committee.

Jeff Doyle, Committee Counsel

1. Department of Licensing.
2. Land use and planning issues.
3. Private property/takings issues.
4. Environmental issues.
5. Rail issues.
6. Comprehensive driver safety outline.
7. Federal section of Transportation Resource Manual.
8. AMTRAK appropriation.
9. Rail freight.
10. Transportation corridor preservation.
11. Transportation finance as subsidy of land use patterns.
12. Toll roads as TDM measure (congestion pricing).
13. Reversionary property rights for adjacent landowners of abandoned rail lines.

Vicki Giles Fabr , Coordinator/Senior Counsel

1. Department of Transportation (Marine Division).

2. Board of Pilotage Commissioners
3. Marine Employees' Commission
4. County Road Administration Board (county ferries)
5. Oil spill legislation.
6. Charter boats.
7. Ferry labor negotiations.
8. Private ferry operations.
9. Development and drafting of transportation revenue and budget issues.
10. Subcommittee on Department of Transportation (DOT) - Marine Division:
 - Cross sound study
 - Ferry tariff review
 - Implementation of Booz-Allen Study recommendations
 - Jumbo ferry design
 - Passenger-only ferry expansion
 - Fleet capacity improvement options (Chinook)
 - Cultural Diversity
 - Department of Transportation, Marine Division budget
11. DOT Transportation Policy Plan Subcommittee on Public/Private Partnership.
12. General administrative duties as Coordinator:
 - Scheduling
 - Staff assignments
 - Correspondence
 - Coordination of Senate activities
 - Contract review
13. Analysis and review of legal issues in all transportation and transportation-related areas.
14. Supervisor for legal and other interns.
15. Gubernatorial appointments.

Roger Horn, Fiscal/Policy Analyst

1. Public Safety and Education Account (PSEA) issues.
2. Transportation Improvement Board Study.
3. Budget and policy issues for TIB, CRAB and Traffic Safety Commission.
4. Budgets for Marine Employees Commission, Board of Pilotage Commissioners and Air Transportation Commission.
5. Subcommittee on Boards and Commissions.
6. Transportation Resource Manual.
7. Hardware/software.
8. Transportation bill database.
9. Implementation of WTSC review recommendations.
10. Gas tax analysis.
11. Highway heritage.
12. Implementation of rental vehicle bill (monitor).
13. Revenue forecasts.

Brad Lovaas, Fiscal/Policy Analyst

1. Department of Licensing programs and budget.
2. Washington State Patrol programs and budget.
3. Washington State Energy Office/petroleum pricing.
4. Department of Agriculture/petroleum quality.
5. Subcommittee on Department of Licensing.
6. Subcommittee on Washington State Patrol.

7. Agency Information Systems projects (LAMP).
8. TEIS development.
9. Technology issues of ISTEA.
10. Washington State Patrol/Department of Licensing revenue increases and six-year plans - DOL capital plan development.
11. Transportation complex.

Mary McLaughlin, Coordinator/Senior Policy Analyst

1. Department of Transportation - Trucking (legal weights, overlegal permits), highway signing and designation.
2. Washington State Patrol - Trucking (weight and licensing enforcement, equipment standards), hazardous materials and nuclear waste transportation and emergency response.
3. Utilities and Transportation Commission - Trucking (common carrier regulation), private passenger ferries and launch services.
4. Department of Licensing - Trucking (vehicle licensing, prorate, trip permits, fuel tax, reciprocity), disabled parking issues.
5. Subcommittee on Washington State Patrol.
6. General administrative duties as House Transportation Committee Coordinator: scheduling, staff assignments, correspondence, coordination of House/Senate activities.
7. Revising procedures for Model Traffic Ordinance.
8. Monitoring Washington Public Ports Association update of the 1985 Port Systems Study.
9. Movement of containerized cargo.
10. Signing to historical sites.
11. Transportation complex.

Brian McMorrow, Fiscal/Policy Analyst

1. Transportation demand management (TDM) implementation (monitor).
2. Air Transportation Commission (monitor) and related air transportation issues.
3. Innovations Unit (Transportation Commission).
4. Transportation Commission (monitor).
5. Subcommittee on Department of Transportation.
6. Transportation and the environment.
7. Traffic safety.
8. Scenic and recreational highways.
9. Passenger rail car study.
10. Gas tax analysis.
11. AMTRAK Task Force.

Robin Rettew, Fiscal/Policy Analyst

1. Department of Transportation (except Marine Division).
2. Subcommittee on Department of Transportation.
3. Department of Transportation operating budget:
 - Budget systems development and coordination
 - Analysis of FTEs and expenditures
 - Analysis of environmental impacts
 - Analysis of criteria used in prioritization process
 - Analysis of state-local relationships
 - Analysis of growth management impacts
 - Analysis of FAME program
 - Analysis of Super Category C projects
 - Analysis of decision package requests
 - Preparation of budget presentations

- "Audit" reviews of prior biennia requests
 - Preparation/review of balance sheets and six-year programs.
4. Capital Budget:
- Statewide policies
 - DOT capital facilities
 - Sinking funds
 - Transportation complex
5. Environmental issues:
- FHWA Environmental Task Force
 - DOT vegetation EIS
 - Stormwater runoff study
 - Joint DOT/DOE environment study
6. Miscellaneous:
- Universal bus pass - study
 - Charges from other agencies - study

Gene Schlatter, Senior Fiscal Analyst

1. Overall responsibility for transportation agencies' budget and revenue programs. Involves major coordination between the four caucuses, the agencies, the Governor's office and special interest groups on major fiscal policy. Provide liaison to other House/Senate Standing Committees, especially the Ways and Means and Fiscal Committees.
2. Subcommittee on Taxation and Revenue.
3. Subcommittee on Department of Transportation (DOT) - Marine Division.
4. Major fiscal issues for all subcommittees.
5. Project cost evaluation methodology (PCEM).
6. Transportation Executive Information System (TEIS).
7. Transportation Analysis Group (TAG) (formerly RJC).
8. Cross sound study.

9. Programming and prioritization study.
10. Cost responsibility.
11. LEAP budget systems.
12. Special Category "C."
13. ISTEA.
14. Marine budget.
15. Budget/revenue issues.

HEARINGS

May 14 Olympia	Review of Interim Plans Cross Sound Study Update 2+ HOV Lane Demonstration Project Transportation Agencies' Capital Facilities
June 11 Olympia	Programming and Prioritization Study Ports Study Final Report HCT Update - Puget Sound/Clark County
June/July	Review of Special Category C Program Tariff Review Task Force Report
September 17 Olympia	Update on ISTEA Subcommittee Report on TSC AMTRAK Update
December 3	Subcommittee Report on TIB Air Transportation Commission Interim Report HSGT Final Report

WAYS AND MEANS COMMITTEE
Senator McDonald, Chair

Stan Pynch, Senior Coordinator
Randy Hodgins, Budget Coordinator
All Staff - General

1. Develop and publish the 1992 Supplemental Legislative Budget Notes.
2. Work with the Legislative Evaluation and Accountability Program Committee (LEAP) and the House to assess the feasibility of developing a new automated budget development system with faster response time and lower maintenance costs.
3. Coordinate the development of 1993-95 biennial budget recommendations, beginning in October 1992.
4. Continue to review all dedicated and non-appropriated state treasury funds for possible elimination, consolidation, or change in appropriation status.
5. Review the Budget and Accounting Act for potential legislative changes in the 1993 session, with a focus on problems created by the new accounting rules in Generally Accepted Accounting Principles (GAAP) combining cash and accrual budgeting procedures.
6. Work with the House, Office of Financial Management (OFM), and LEAP to redesign the ten-page budget summary report to more appropriately place agencies in their proper functional category.
7. Develop and publish the 1992 Supplemental Budget Operating Summary to be included in the 1992 Legislative Report.
8. Reassign analysts to new or expanded functional area assignments; learn new program areas.
9. Review accounting procedures used by agencies to retain appropriated funds in contingency funds beyond the biennium for which they are appropriated.
10. Develop detailed information on agencies organization structures and full time equivalent (FTE) staffing plans.

Linda Powell, Committee Assistant
Sue Buckner, Committee Assistant

1. Analyze and determine the efficiency of the automatized scheduling process in the All-In-One Time Management Program presently available on the LSC System to plan and coordinate scheduling for the Committee Coordinator and other committee staff to develop a more thorough and time-efficient procedure.
2. Evaluate present method of preparing committee hearing minutes. Research and compare hearing minute procedures as done by Legislative Assistants in the House and other Committee Assistants within Senate Committee Services, creating a more time-efficient system.
3. Assist committee staff in various research projects to gather data to compare programs in Washington State with programs in other states.
4. Develop a job orientation guide for Ways and Means Committee Assistants, listing duties and responsibilities.
5. Develop and organize a more efficient filing system to prevent duplicate files and allow central accessibility.
6. Update the fiscal note tracking system and expand the program to include fiscal impact on priority bills. Improve the fiscal note request process and clarify procedures with OFM. Review the fiscal note procedure list for coordinators, clarifying responsibilities and functions, and updating a description of the computer program.
7. Expand the current bill tracker to include bill status after legislation passes out of committee using the Legiscribe system as a resource; extend the spreadsheet to track bills passed with null and void clauses, as well as fiscal impact.
8. Create or research availability of a contact list for out-of-state inquiries including names and telephone numbers of legislative or agency staff in state capitals.
9. Assist committee staff in various research projects to gather data to compare programs in Washington State with programs in other states.
10. Archive records from previous biennia.
11. Create a more diverse interoffice library system that includes the Governor's budget and budget notes from the 1970s to the current biennium, and organize

periodicals and newsletters. Develop a checkout and catalogue system for staff.

Mike Groesch, Capital Coordinator/Fiscal Analyst

1. Work with LEAP and House staff to prepare capital budget system for Ways and Means to simplify analysis and presentation of budget.
2. Coordinate budget approach to deal with OFM's instructions to exclude maintenance and emergency repairs expenditures from the capital budget.
3. Prepare data and strategies to deal with debt service discussions which will arise in 1993-95.
4. Monitor Department of Ecology Financial Needs Study. Study was mandated by 1991-93 Capital Budget and will outline long term financial needs and options in water quality, solid and hazardous waste, toxic cleanup, and remediation of contaminated drinking water wells.
5. Develop budgetary approaches to address growing concern over water issues. Water will be the topic on interest spurred by endangered salmon and possible drought conditions this summer.
6. Review the Department of Wildlife revenue package and research alternative budget and revenue approaches to address projected shortfall in Wildlife Account.
7. Monitor Forest Practices Board revisions to regulations regarding clearcut size, cumulative effects, and rate of harvest (Sustainable Forestry Roundtable items). Coordinate budgetary impact analysis with department and OFM.
8. Monitor Shellfish Litigation/Mediation expenditures and possible settlement proposals. Endangered salmon, season reductions, and hatchery reductions are all emergent issues.
9. Review study on maintenance of state parks and natural areas.
10. Monitor State Energy Strategies study which will be completed this summer with recommendations to the Legislature.

Steve Jones, Committee Counsel

1. Review 1991 and 1992 legislation containing null and void clauses affecting budget development for 1993-95.
2. Review federal and state laws governing records retention schedules of the State Archives, in the context of the Archives' capital facility needs.
3. Develop a methodology to adequately fund the State Productivity Board and the Efficiency Commission, while providing for recovery of the savings achieved.
4. Review the funding needs of two new programs administered by the Secretary of State:
 - Elections Administration (SB 2319)
 - Address Confidentiality (SB 5906)
5. Review the Legislative Systems Committee's contingency reserve and the Legislative Systems Revolving Fund.
6. Monitor the state's expenditures in the litigation over tribal shellfish harvesting.
7. Review the methodology by which state agencies are audited and charged by the State Auditor.
8. Conduct various legal research as requested.

Terry Wilson, Revenue Counsel

1. Create visual summaries of various taxes for use at committee hearings, including:
 - Total and component sales taxes by county, including the general sales tax, the additional sales taxes on vehicle rentals, and the use tax on brokered natural gas.
 - Liquor taxes by type of tax, total and component rates, and distribution.
 - Hotel/motel taxes by city and county.
2. Chart state tax & fee increases by year 1982 - 1992.

3. Update various revenue models for subsequent economic and revenue forecasts, including Motor Vehicle Excise Tax (MVET), liquor, and cigarette & tobacco taxes.
4. Create an automated fiscal note tracking system.
5. Add long file names to revenue bills introduced since 1989 and organize by subject.
6. Investigate requirements for telecommunications devices for the deaf.
7. Monitor the Department of Revenue's study of the property tax exemption for nonprofit homes for the aging originally required under SHB 2639 (1992 c 213).
8. Monitor the study of city/county finances by the Task Force on City and County Finances under the 1990 criminal justice funding bill (SB 6913 -1990 2nd ex. sess. c 1).
9. Monitor OFM's study of the state weights and measures program (SSB 6483 - 1992 c 237).
10. Monitor pending litigation against the state property tax valuation methodologies and personal property exemptions with respect to railroads and other utilities.
11. Conduct various legal research as requested.

Denise Graham, Revenue Analyst

1. Compare the relationship between public and private sector compensation in Washington State to public versus private sector compensation in other states.
2. Study the effectiveness of providing additional funding to the Department of Revenue to collect additional revenue, including the method of calculating the funding to revenue ratio.
3. Participate in a review of the forecasting methodology for the Public Safety and Education Account.
4. Participate in economic and revenue forecast updates.
5. Monitor the Health Care Authority's study on K-12 retiree health care benefits.

6. Attend meetings of the Joint Committee on Pension Policy.

Martin Chaw, Fiscal Analyst

1. Monitor the backlog of cases for the Public Employment Relations Commission and work with the Commission in developing a solution to reduce the backlog.
2. Research and analyze the Computerized Testing program proposed by the Department of Personnel.
3. Monitor, research and analyze the statewide fiscal impact of state employee child care policies to be developed by the Department of Personnel.
4. Research and analyze the fiscal and operational impact on the Military Department from federal reductions in the militia.
5. Research and analyze the State and Convention Center's financial operations and current plan for repayment of a construction loan provided from the State general fund.
6. Review the revenue and expenditures for the Public Safety and Education Account.
7. Research the cost-effectiveness and the effect on recidivism of the Supreme Court's Treatment Alternative to Street Crimes (TASC) program.
8. Review and analyze the growth in costs and caseload of the indigent appellate defense program administered by the Office of the Administrator for the Courts.
9. Research and analyze the Department of Information Services' internal service rates, rate setting policies, and the general growth of the Department relative to the growth of state information systems. Review savings and efficiencies achieved through increased data processing allocations.
10. Review the state's efforts in promoting economic development and how these efforts compare nationally. Review the state's interagency structure and coordination.

Bill Freund, Fiscal Analyst

1. Work with OFM and House to prepare rewrite of K-12 Appropriations Act sections to improve, simplify, and make more understandable.

2. Work with OFM, House, and the office of the Superintendent of Public Instruction (SPI) to improve K-12 budget models and prepare for 1991-93 Supplemental and 1993-95 Biennial Budgets.
3. Monitor Governor's Council on Education Reform and Funding.
4. Collaborate with House on writing a history of K-12 funding and legislative policy changes and explanation of current budgeting method and principle.
5. Visit various school district programs focusing on outcomes-based education, programs, and building-based management.
6. Monitor and evaluate studies, meetings, and proposals on financing common school construction by the State Board of Education and Governor's Council on Education Reform.

Linda Brownell, Fiscal Analyst

1. Complete the Auxiliary Enterprise cost recovery study.
2. Research national trends for local tuition retention and tuition setting authority, compare tuition levels, and review comparative financial aid funding levels.
3. Work with the OFM, and House staff to correct higher education salary database and salary allocation model; including correcting staffing FTE levels and making the reporting consistent between sectors.
4. Work with OFM and House staff to correct student enrollment data and integrate the enrollments in the tuition and fee revenue model with the budget driver report.
5. Work with OFM and House staff to calculate Current Authorized Level (CAL) and Essential Requirements Level (ERL) of funding for the 1993-95 budget and develop additional higher education budget instructions.
6. Work with OFM, House and higher education institutions to implement waiver reductions and development mechanisms for tracking revenues in the newly created tuition operating fees accounts.
7. Monitor the transition of the technical colleges (VTIs) into the community college system and alter data models. Work with the State Board for

Community and Technical Colleges on incorporating technical colleges into higher education data and policies.

8. Continue working with LEAP, OFM, House and higher education coordinating board staff to develop a new tuition and fee revenue model.
9. Monitor and review the Higher Education Coordinating Board's progress on the higher education master plan and faculty compensation study.

Mary Poole, Fiscal Analyst

1. Compile general information on General Assistance-Unemployable (GA-U) clients, particularly clients who have received assistance for longer than twelve months. Information will include the percentage of clients found eligible by categories of disability, caseload demographics, income earning capabilities demonstrated by clients, and other state and federal assistance received by clients. Become familiar with the department's data base.
2. Gather information on staffing levels in Community Service Offices (CSO) by region and position, the impact of the 1992 budget reductions to CSO staffing, and legal issues surrounding court imposed turn-around limits on welfare applications.
3. Conduct a 50-state comparison of the cost of welfare administration.
4. Gather information on Child Protective Services (CPS) and other children's services staffing levels by region and position, including historical comparisons, relationship between staffing levels and screening accuracy rates.
5. Monitor the statewide implementation of the federal Job Opportunities and Basic Skills (JOBS) program.
6. Prepare for state funding proposal for the Unemployment Insurance Trust Fund to be introduced in 1993 session intended to address an anticipated long term administration funding problem.
7. Monitor the development and implementation of a new forecasting procedure for income assistance.
8. Monitor the second round of the Automated Client Eligibility System (ACES) request for proposal process.

9. Look into the relationship between foster care vendor rates and availability of providers, and the difference in cost between family and institutional care for developmentally disabled foster children.
10. Put together a comprehensive list of state funded child care programs, and identify areas where the state's federal matching fund options might be underutilized.

Cindi Holmstrom, Fiscal Analyst

1. Research methods to control medicaid costs used by other states; review the use of managed care to control medicaid costs.
2. Review the Medical Assistance forecasting process.
3. Monitor and attend the Juvenile Issues Task Force meetings.
4. Research and analyze alternatives to incarceration implemented in other states.
5. Monitor and attend the independent oversight committee meetings for the general contractor/construction manager (GC/CM) prison construction method.
6. Review the Department of Correction's custody staffing model.
7. Monitor the progress of prison construction projects and the siting of new work training release beds.
8. Work with House staff and executive staff to develop a model for estimating Basic Health Plan expenditures.
9. Monitor and attend the Health Care Commission activities and meetings.
10. Research and analyze local criminal justice crime rates to assess the continuation of the local criminal justice assistance funding after January 1, 1994.
11. Monitor the study of city/county finances by the Task Force on City and County Finances under the 1990 criminal justice funding bill (6913 -1990 2nd ex. sess. c 1).
12. Research and update the summary of the total criminal justice assistance provided to local governments in the 1991-93 Biennium.

13. Research and develop a comparison of funding sources of other state's Women, Infants, and Children's (WIC) program.
14. Prepare a summary of the Department of Corrections operating and capital budget and future funding requirements.

Tim Yowell, Fiscal Analyst

1. Examine how the state might facilitate the development of Assisted Living Apartments and their private-pay residential options, as an alternative to nursing home care for middle income seniors not eligible for state funded services.
2. Monitor development and implementation of strategies to reduce psychiatric hospitalizations of persons with developmental disabilities.
3. Monitor and participate in development of Developmental Disabilities (DD) long-range plan and LBC evaluation.
4. Track DD efforts to expand Medicaid claims for community residential and employment services.
5. Determine what additional communication devices for the deaf expenditures are required by the Americans with Disabilities Act (with Terry Wilson).
6. In conjunction with the study mandated by SSB 6319, research options for expanding Medicaid and Medicare funding of community mental health services.
7. Research and analyze implications of proposed expansion of mental health/EPSTDT services in public schools.
8. Monitor progress of state hospital "risk pool" reductions, implications for statutory requirement that Regional Support Networks (RSNs) "administer a portion" of state hospital budgets by 7/1/93.
9. Monitor progress and bow-wave implications of legislative mandate to serve 1150 DD special education graduates.
10. Examine costs and benefits of obtaining Medicaid certification for certain units at Soldiers' and Veterans' Homes.

HEARINGS

The committee will meet in Olympia on designated Interim Committee Assembly dates in June, September and December.

WASHINGTON 2000 COMMITTEE
Senator Bluechel, Chair

Patrick Woods, Jonathan Seib and Traci Anderson, Senate Staff

The Washington 2000 Committee was first established by a Senate floor resolution in 1989. The committee was directed to "develop a process for the identification and refinement of goals and objectives for the state of Washington and to implement a legislative process for achieving these goals and objectives." The committee was formally recognized by the full legislature in 1991 under House Concurrent Resolution 4412 establishing the Joint Select Committee on Washington 2000. The committee is comprised of 12 members, six representatives and six senators, with equal representation from both parties.

The committee's activities during the 1992 interim may include:

1. Scheduling guest speakers and discussion forums on timely public policy issues.
2. Establishing working relationships with private and public policy institutions in Washington State and elsewhere.
3. Identifying existing resources in the public and private sectors that assist in the development of long-term public policies.

JOINT SELECT COMMITTEE ON FLOOD DAMAGE REDUCTION
Senator Anderson and Representative Johnson, Co-Chairs

John Stuhlmiller and Bob Lee, Senate Staff
Randy Acker and Rick Anderson, House Staff

The Joint Select Committee on Flood Damage Reduction was created with the passage of ESSB 5411 during the 1991 legislative session. The committee is a two-year study committee and was directed to make a preliminary report for the 1992 legislative session, with a final report due by December 1, 1992. The committee is to consider the development of a comprehensive state flood management plan and a comprehensive and coordinated flood damage reduction plan. In developing the plan, the committee is directed to address 12 specific issues.

HEARINGS

April 29 Renton	Manage Rate of Water Flow to River Channel
May 14 Mt. Vernon	Increase Capacity of River Channel/Floodway
June 10 Olympia	Manage Floodplain to Minimize Damage When Floods do Occur
August 1992	Establish Basic Elements of Final Report/Legislation
September 1992 Olympia	Refine Report/Legislation
October 1992	Issue and Discuss First Draft of Final Report/Legislation
November 1992	Review Second Draft of Final Report/Legislation; Conduct Public Hearing
December 1992	Final Report/Legislation Due

JOINT SELECT COMMITTEE ON WATER RESOURCE POLICY
Senator Barr and Representative Fraser, Co-Chairs

Russ Lehman, Committee Counsel

1. Review water needs assessments being prepared by the Departments of Health and Ecology with specific emphasis on the scope, purposes and anticipated uses with concomitant budget and policy implications.
2. Determine implications of recently imposed water right moratorium by the Department of Ecology and monitor the impact on water policy as it relates to the Endangered Species Act.
3. Review overview of draft state hydropower plan with emphasis on interrelationship with the resource acquisition plan adopted by the Northwest Power Planning Council.
4. Study statutory definition of "beneficial use" to determine whether any clarifications are needed to allow most efficient and effective use of water.
5. Explore policy conflicts between irrigation water conservation and wetland protection and consider appropriate policy recommendations.
6. Update status of recovery plans for endangered salmon.
7. Monitor water reclamation program as begun pursuant to SHB 2833 with focus on public/private cooperation, and water savings which result from reuse techniques.
8. Study the need and possible benefits of water right transfers which are seasonally based and review statutory and administrative obstacles.
9. Study policy and legal implications of water supply issues including shortage plans and opportunities.
10. Review the Columbia Interstate Compact Commission's (RCW 43.57.010) activities and monitor for policy impacts on water issues.
11. Continue monitoring of Chelan Process Water Resources Forum and Pilot Projects with specific focus on implementation of Chelan Agreement.

HEARINGS

June 1992 Update on E.S.A. Salmon Recovery Plans

July 1992 Hearing on Interrelationship Between G.M.A. and Water Use Planning