Study Design for Evaluating Workers' Compensation Claims Management

Briefing Report

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Joint Legislative Audit & Review Committee

December 5, 2012

2011 Legislation Directs Workers' Compensation Claims Management Audit by June 2015

- 1st briefing in June 2012
 - Reported that we hired a consultant to assist with study design
- Today's briefing will include:
 - Overview of Washington's workers' compensation claims management system
 - JLARC's study design plan
 - Study cost and timeline for full evaluation

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I. Overview of Workers' **Compensation Claims Management**



Workers' Compensation Insurance Seeks to Protect Workers and Employers

- Pays for eligible medical expenses, portion of lost wages, permanent disability awards, and vocational retraining
- In return, workers cannot sue their employers for work-related injuries or illnesses
- Workers in WA are covered by the state insurance plan ("State Fund") administered by Labor and Industries (L&I) or self-insured employers

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Over 146,000 Workers' Compensation Claims Were Filed in Fiscal Year 2012

Fiscal Year 2012:	State Fund	Self-Insured Employers
Workers	2.4 million (74%)	850,000 (26%)
Employers	167,000	2,300
New Claims Filed	101,500	45,000
Benefits Paid	\$1.5 Billion	\$419 Million

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What Is Claims Management?

Series of decisions L&I and others make to:

- Help a worker recover from a work-related injury or illness
- Mitigate the economic impacts of that injury or illness
- Assist the worker in returning to work

Decisions include:

- + Has injury/illness created a disability from work?
- Is worker eligible for portion of lost wages?
- When is medical treatment no longer necessary?
- When to close a claim?

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II. JLARC's Study Design **Plan**



Research Questions Focus on Timeliness, Fairness, and Efficiency of Claims Management

- Audit will assess whether changes are warranted in six areas of claims management
- 1 Decision-making:
 - How long does it take for benefits to be paid to injured workers and providers?
 - Are key decisions made **consistent** with statutes, rules, and L&I policies?

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Research Questions (cont.)

- 2 Complaint and Dispute Resolution:
 - How long does it take for Department to respond to a protest on a claim decision?
 - Are the complaint and dispute resolution processes applied consistently for State Fund and self-insured claims?
- **3** Communications:
 - Is the content of L&I's forms, publications, and website **usable** and **easy to understand**?
 - Do workers and employers believe they receive information (such as appeal rights) in a timely manner?

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Research Questions (cont.)

- **Organizational Structure and Service Delivery Models:**
 - Do L&I's organizational structure and delivery systems support **prompt** payments?
 - Are they focused on encouraging rapid and sufficient physical **recovery** and returning workers to work?

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Research Questions (cont.)

5 Service Delivery for Retrospective Rating Plan **Participants versus Non-Plan Participants:**

What is the retrospective rating plan?

A voluntary program for State Fund employers that promotes safe workplaces and provides partial refunds on insurance premiums to employers who reduce injuries and lower claim costs.

- Is L&I organized differently for the handling of **claims** from retrospective rating plan participants?
- If so, can one determine whether those differences **impact** rating plan **refunds** for plan participants?

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Research Questions (cont.)

- **6** Current Department Initiatives:
 - Do current initiatives improve service delivery and provide new opportunities for education about how best to return workers to work?
 - Is the Department measuring the impact of new initiatives?

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JLARC Will Compare Performance in These Six Areas Across Claim Programs

State Fund

Retrospective rating plan

Nonretrospective rating plan

Self-Insured Claims

To the extent information is available, compare performance to workers' compensation programs outside of Washington and industry practice

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Study Will Require Multiple Evaluation Tools and Interdisciplinary Team of Experts

Evaluation Tool	Consultant Expertise Required	
Statistical analysis of claims data	Labor economics/statistics; data programming	
Claim file reviews	Claims management; workers' compensation law	
Surveys of workers & employers	Survey implementation	
Interviews	JLARC staff and consulting team	

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III. Study Cost and **Timeline**



Cost for Expert Consultants

- Estimated cost for consultants is \$664,000
- Estimate developed with workers' compensation expert and reviewed by four independent professionals
- Appropriation in 2013-15 Budget is needed to carry out this study

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