Restoring Fish Passage at WSDOT Stream Crossings

Lynn PetersonSecretary

Cam GilmourDeputy Secretary

Megan White, P.E., Director Environmental Services Office

Pasco Bakotich, P.E., Director
Development Division

Doug Vaughn, DirectorBudget and Financial Analysis

Joint Transportation Committee
January 7, 2015





SR 548 Terrell Creek northwest of Ferndale

WSDOT Fish Passage Program

Partnership with WDFW since early 1990's

WSDOT barriers inventoried and prioritized statewide:

- 1,982 barriers identified
- 1,537 barriers with significant habitat (>200 meters)

282 corrections since 1991; improving access to over 976 miles of stream habitat.





SR 542 Chain-Up Creek east of Deming



Federal Court Injunction March 2013

- > 989 WSDOT culvert barriers subject to injunction.
- > 825 with significant habitat (>200 m)
- Area Covered by Injunction

- Must be corrected by 2030
- Some barriers (up to 10% of total habitat) can be deferred until they fail.
- ➤ 164 barriers having <200 m habitat must be corrected as culverts fail or other projects involve these culverts.



Injunction Standard – Crossings Must Mimic Natural Stream Conditions



BEFORE: SR 530 Fortson Creek, west of Darrington. Previous culvert had excessive outfall drop



AFTER: Fortson Creek with new stream crossing



Cost to Meet Culvert Injunction

Minimum \$2.4 billion estimated in Spring 2013, based on limited knowledge of sites:

- Does not include cost of correcting barriers outside the injunction area
- Most projects currently in design have higher costs than those initially estimated for the program – requirements for correcting barriers are more extensive in many cases than initially projected
- Does not include the cost of correcting potential future barriers



Fish Passage Barrier Removal Board

- ➤ In 2014, the Washington Legislature created the Fish Barrier Removal Board.
- > Chaired by WDFW; WSDOT has a seat on the board.
- ➤ Board members working collaboratively with tribes, local government, private landowners, and regional salmon recovery groups to coordinate fish passage barrier correction across the State.

SR 106 Twanoh Falls Creek



BEFORE - 5' round



Chum salmon upstream following construction



- \$2.8 million
- 2.8 miles habitat gain
- Coho and chum salmon, searun cutthroat and resident trout





AFTER – 20' bottomless culvert



Cost and Complexity Drivers

- Traffic Control
- Site characteristics
- Right of Way
- Utilities
- Additional Structures/ Headwalls
- In-Water Work Timing Limitations
- Coordination with Other Parties



Large Headwall



Utilities

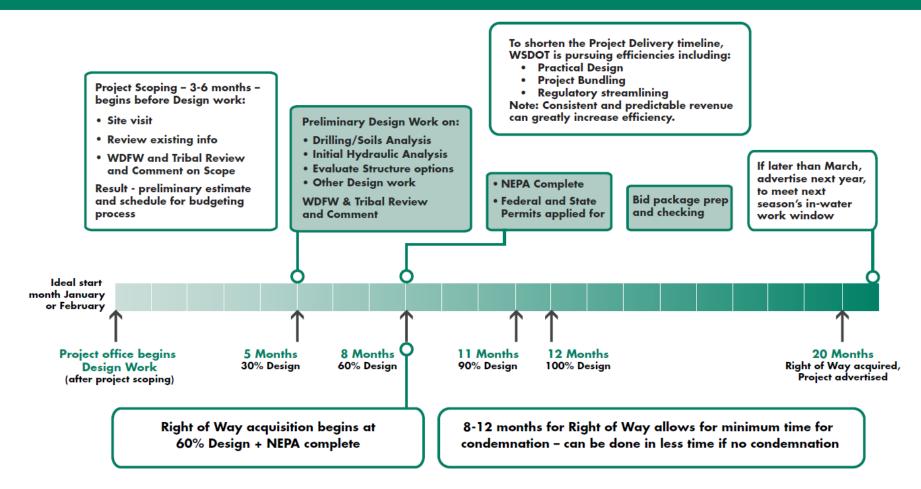


Traffic Control



Typical Fish Passage Correction Project Development Process







Efficiencies in Correcting Barriers

- Created dedicated fish passage design teams predictable funding is needed to continue this effort.
 - Specialized expertise speeds up the work
- Implementing Practical Design.
- Worked through Lean process with WDFW to improve collaboration on design, avoid re-work, eliminate duplication, and streamline permitting.
- ➤ Streamlined Federal ESA consultations programmatic approvals in place or near completion (e.g., NOAA approvals now taking 2 days compared to 45-288 days in past).
- Planning to bundle future projects to gain efficiencies.
- Working with industry experts on existing and emerging approaches to delivery.



Fish Passage – Current Funding

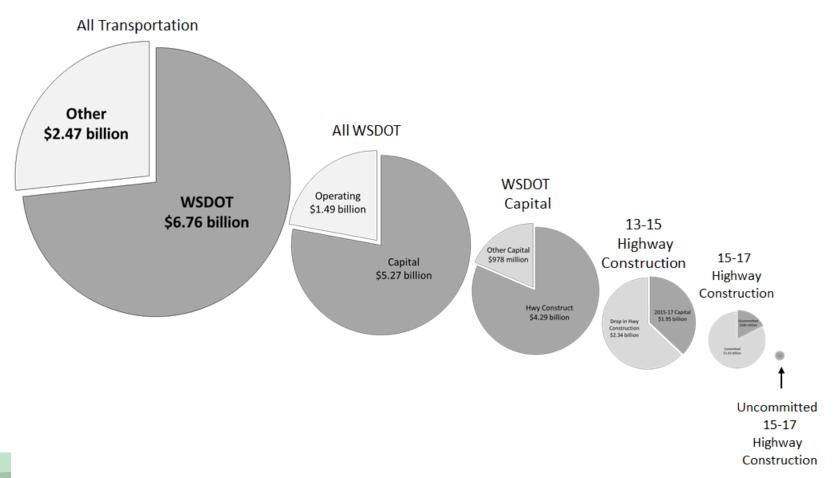
- Current 13-15 budget \$36M
- Ramping up scoping and design -- 41 corrections currently in design, 31 more to be scoped 13-15
- 16 projects constructed in case area in 13-15
- Existing funding from 15-17 through 21-23 will support only
 11 additional stand-alone projects
- Results with existing funding:

	13-15*	15-17	17-19	19-21	21-23	29-31
Funding	\$36M	\$26.9M	\$13.3M	\$7.9M	\$7M	Total \$91M
Barriers	17*	7	2	1	1	Cumulative Total
Removed						28
Since						
Injunction						
Habitat	7%	3%	3%	< 1%	< 1%	Cumulative Total
Gained						~13%

^{*}Includes 9 barriers corrected as part of other highway projects in 13-15



Fish Passage Funding – Looking Ahead Most of the budget is already committed





Fish Passage – \$80M per biennium

- The Department's budget request assumes an \$80 million per biennium funding level to design and construct standalone corrections
- Requires a reprioritization of existing activities
- Results:

	13-15*	15-17	17-19	19-21	21-23	>	29-31
Funding	\$36M	\$80M	\$80M	\$80M	\$80M		Total \$676M
Barriers Removed Since Injunction	17*	23	9	12	6		Cumulative Total 120-150
Habitat Gained	7%	11%	8%	10%	4%		Cumulative Total 55% - 65%

^{*}Includes 9 barriers corrected as part of other highway projects in 13-15

- Governor's budget adds \$360 million over 12 years
- With this additional funding, over 70% of habitat would be opened



Contact

For more information about Restoring Fish Passage at WSDOT Stream Crossings, please contact:

Megan White, P.E., Director
Washington State Department of Transportation
Environmental Services Office
(360) 705-7480, whitem@wsdot.wa.gov

