

CHAPTER CXXXVI.

[H. B. No. 482.]

GENERAL APPROPRIATION.

AN ACT making appropriations for sundry civil expenses of the state government for the fiscal term beginning April 1, 1893, and ending March 31, 1895, and for other purposes.

Be it enacted by the Legislature of the State of Washington:

SECTION 1. The following sums, or so much thereof as shall severally be found necessary, are hereby appropriated out of any moneys in the several funds of the state treasury, for the payment of the salaries provided by law for certain officers and employés of the state, and for other purposes hereinafter expressed, for the fiscal term beginning April 1, 1893, and ending March 31, 1895, viz.:

OUT OF THE GENERAL FUND.

For salary of the governor, at \$4,000 per year.....	\$8,000	
For private secretary of governor, at \$1,800 per year,	3,600	
For messenger in governor's office, at \$1,000 per year.....	2,000	Vetoed.
For postage, stationery, telegraphing and incidental expenses of the governor's office, at \$1,000 per year.....	2,000	
Total for the governor's office.....	\$15,600	
For lieutenant governor's salary, at \$1,000 per year..	\$2,000	
Total for office of lieutenant governor.....	\$2,000	
For salary of secretary of state, at \$2,500 per year..	\$5,000	
For salary of chief clerk of secretary of state, at \$1,800 per year.....	3,600	
For salary of recording clerk for secretary of state, at \$1,000 per year.....	2,000	
For extra clerical assistance in the office of secretary of state, to be paid only on certified vouchers, at \$1,000 per year.....	2,000	Vetoed.
For stenographer in office of secretary of state, at \$1,000 per year.....	2,000	
For salary of clerk in insurance department, at \$1,800 per year.....	3,600	
For traveling expenses of insurance commissioner, at \$400 per year.....	800	
For postage and incidental expenses in office of secretary of state, at \$750 per year.....	1,500	

	For distribution of session laws, supreme court reports and journals	\$500	
	For furniture in office of secretary of state.....	500	
	Messenger, \$600 per year.....	1,200	
	Total for office of secretary of state.....		\$22,700
	For salary of state auditor, at \$2,000 per year.....	\$4,000	
	For salary of deputy state auditor, at \$1,800 per year.....	3,600	
	For clerk in office of state auditor, at \$1,200 per year.....	2,400	
	For bookkeeper in auditor's office, at \$1,200 per year.....	2,400	
Vetoed.	For extra clerical assistance in office of state auditor, to be paid only upon properly certified vouchers, at \$1,000 per year.....	2,000	
	For postage, at \$250 per year.....	500	
	For telegraphing and incidental expenses of office of state auditor, at \$600 per year.....	1,200	
	For furniture for office of state auditor.....	300	
	For expressage and expenses in distributing revenue forms, at \$500 per year.....	1,000	
	Total for office of state auditor.....		\$17,400
	For salary of state treasurer, at \$2,000 per year.....	\$4,000	
	For clerk of state treasurer, at \$1,800 per year.....	3,600	
Vetoed.	For extra clerical assistance in office of state treasurer, to be paid only upon properly certified vouchers.....	500	
	For postage, stationery and incidentals in office of state treasurer, at \$500 per year.....	1,000	
	Total for office of state treasurer.....		\$9,100
	For salary of commissioner of public lands, at \$2,000 per year.....	\$4,000	
	For salary of chief clerk of commissioner of public lands, at \$1,500 per year.....	3,000	
	For extra clerical assistance in office of commissioner of public lands, to be paid only upon properly certified vouchers.....	4,000	
	For furniture for office of commissioner of public lands.....	300	
	For incidental expenses of commissioner of public lands for two years.....	300	
	For postage for commissioner of public lands, at \$150 per year.....	300	
	For procuring plats and abstracts of entries, etc., from the U. S. land offices and departments.....	1,000	
	For the payment of land office fees in the selection of indemnity, school, and state granted lands....	4,000	
	For examination of work of land cruisers when in doubt as to appraised value of lands reported for selection.....	1,000	

For subdivision of school lands.....	\$10,000	Vetoed.
For a contingent fund to be expended by the attorney general, under the direction of the state land commission, in defending state, school and granted lands in contested cases before the U. S. land offices, and the superior courts of the state, and establishing the non-mineral character of school lands.....	10,000	Vetoed.
For expenses of appraisement and sale of school lands and other state lands.....	25,000	
For advertising sale of tide lands, section 13, laws of '91, relating to such sales.....	500	
Total for the office of commissioner of public lands and state land commission.....	<u>\$63,400</u>	
For salary of attorney general, at \$2,000 per year..	\$4,000	
For assistant attorney general, at \$2,000 per year..	4,000	
For traveling expenses of attorney general, at \$1,000 per year.....	2,000	
For stationery and postage for attorney general's office, at \$100 per year.....	200	
For furniture for attorney general's office.....	500	
For incidental expenses of attorney general's office,	750	
For stenographic work (and printing briefs).....	1,200	
For assistants to protect the interests of the state in cases before the local land offices and superior courts in which the title of the state to any school or granted land is involved or contested, to be paid to such assistants on bills approved by the attorney general.....	5,000	
Total for the office of the attorney general.....	<u>\$17,650</u>	
For expenses of the state board of education, at \$1,000 per year.....	\$2,000	
For salary of superintendent of public instruction, at \$2,500 per year.....	5,000	
For salary of clerk of superintendent of public instruction, at \$500 per year.....	1,000	
For traveling expenses of superintendent of public instruction, at \$500 per year.....	1,000	
For record books and miscellaneous stationery for office of superintendent of public instruction....	200	
For postage and express charges for office of superintendent of public instruction, at \$500 per year	1,000	
For incidental expenses and furniture for office of superintendent of public instruction for two years.....	250	
Total for office of superintendent of public instruction and state board of education.....	<u>\$10,450</u>	

	For salaries of the judges of the supreme court, at \$4,000 each per year	\$40,000
	For salary of clerk of supreme court, at \$2,000 per year.....	4,000
	For contingent expenses of the supreme court, at \$4,000	8,000
	For salary of reporter of supreme court, at \$2,000 per year	4,000
	Total for supreme court.....	<u>\$56,000</u>
Vetoed.	For salary of state geologist, at \$2,400 per year.....	\$4,800
Vetoed.	For chemicals, at \$250 per year.....	500
Vetoed.	For contingent and traveling expenses of state geologist and mining bureau, at \$1,000 per year,	2,000
Vetoed.	For rent of office, at \$300 per year.....	600
	Total for office of state geologist and mining bureau,	<u>\$7,900</u>
	For salary of fish commissioner, at \$2,000 per year,	\$4,000
	For salaries of deputies, at \$250 each per year	1,500
	For traveling and incidental expenses of fish commissioner and deputies, at \$1,250 per year.....	2,500
	Total for office of fish commissioner	<u>\$8,000</u>
	For salaries of superior judges, at \$1,500 each per year	\$74,000
	For traveling expenses of judges of the superior courts in counties where a judge is judge of more than one county, in traveling between the county seats within his jurisdiction, to be paid upon the certificate of said judges, at \$1,000 per year.....	2,000
	Total for salaries and expenses of superior judges....	<u>\$76,000</u>
	For salary of state librarian, at \$1,500 per year.....	\$3,000
	For salary of assistant librarian, at \$800 per year..	1,600
	For furniture and shelving for library.....	300
	For postage, expressage, cartage and stationery, at \$250 per year.....	500
Vetoed.	For \$20,000 insurance on state library for two years	640
	Total for state library.....	<u>\$6,040</u>
	For expenses in transporting insane persons to hospitals for the insane	\$15,000
	For expenses in transporting convicts to the state penitentiary.....	25,000
	For transporting juvenile offenders to the reform school..	5,000
	For cost bills in convictions for felony before the superior court, chargeable against the state.....	70,000
	For extradition expenses	5,000

For rent of state offices from T. I. McKenny, to include janitor service, water and heating, according to the terms of an act approved March 7, 1891, at \$6,600 per year	\$13,200
For lighting state offices, at \$900 per year	1,800
For rewards authorized to be paid by the governor in certain cases	2,000
For preparing copy, reading proof and indexing house journal	300
For preparing copy, reading proof and indexing senate journal	300
For salaries of two coal mine inspectors, at \$1,500 each per year	6,000
For expenses and instruments for two coal mine inspectors, \$1,000 per year	2,000
For salaries and expenses of state board of health, at \$2,500 per year	5,000
For maintenance of Western Washington hospital for the insane	\$168,960
Oven, kitchen, cold storage and ice house	10,000
For painting buildings	1,500
For new buildings and furniture	65,000

Provided, That the money herein appropriated for the construction of new buildings at the Western Washington hospital for insane shall be returned to the general fund of the state treasury from the first proceeds of the sale of lands granted to the state for state charitable, educational, penal and reformatory institutions.

For sewerage system	5,200
For repairs	1,000
Total for Western Washington hospital for insane..	\$251,660

For maintenance of Eastern Washington hospital for the insane	\$105,000
For isolated building for laundry at Eastern Washington hospital for insane	2,500
Remodeling kitchen and dining-room of Eastern Washington hospital for the insane	850
Apparatus for utilizing waste steam at Eastern Washington hospital for the insane	400
For the erection of a three story brick building and for furniture, at the Eastern Washington hospital for the insane, to be available May 4, 1894	55,000

Provided, That the money herein appropriated for the construction of new buildings at the Eastern Washington hospital for insane shall be refunded to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for state charitable, educational, penal and reformatory institutions.

Total for Eastern Washington hospital.....	\$163,750
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For the maintenance of the state penitentiary.....	\$180,000
For new cell wing at penitentiary.....	35,000
For enlarging stockade at penitentiary	6,000
For hospital building at penitentiary.....	7,500

Provided, That the money herein appropriated for the construction of a new cell wing and hospital at the state penitentiary shall be returned to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for state charitable, educational, penal and reformatory institutions.

For improving water supply at penitentiary.....	2,500
For machinery at jute mill at penitentiary.....	11,000
Total for state penitentiary.....	\$242,000

For maintenance of state reform school.....	\$52,000
For purchase of additional land at reform school,	5,000
For erection of buildings and furnishing same at reform school	15,000

Provided, That the money herein appropriated for the construction of new buildings at the reform school shall be returned to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for state charitable, educational, penal and reformatory institutions.

Total for state reform school.....	\$72,000
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Maintenance of school for defective youth and feeble minded	\$80,000
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Three thousand (\$3,000) dollars of which shall be appropriated for the care and custody of children of feeble mind who are not capable of receiving instruction, to be disbursed under such regulations as may be prescribed by the board of control of this institution.

Vetoed.	For expenses of state board of equalization.....	600
	For maintenance of state board of horticulture.....	10,000
	For expenses of board of regents and maintenance of the state university.....	39,000

Vetoed.	For the maintenance of the Cheney normal school at \$12,500 per year.....	\$25,000
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Vetoed.	For the erection of buildings for the Cheney normal school, to be returned to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for the establishment of state normal schools,	60,000
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Total for Cheney normal school.....	\$85,000
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For the maintenance of Ellensburg normal school, at \$12,500 per year.....	\$25,000	
For the erection of a building for the Ellensburg normal school, to be returned to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for the establishment of normal schools	60,000	
Total for Ellensburg normal school	<u>\$85,000</u>	
For the location and maintenance of normal school in Whatcom county.....	\$5,000	Vetoed.
For the erection of a building for the state normal school in Whatcom county, to be returned to the general fund of the state treasury from the first proceeds of the sales of lands granted to the state for the establishment of normal schools.....	30,000	Vetoed.
Total for normal school in Whatcom county.....	<u>\$35,000</u>	
For paying the expense of selling the present site of the state university, for preparing the grounds at the new site, and for the erection of the new buildings of the state university	\$150,000	
<i>Provided, That the money hereby appropriated for this purpose shall be returned into the state treasury by the board of university regents from the proceeds of the first sales of the old site of the university, consisting of ten acres in the city of Seattle.</i>		
For the erection of administration buildings for the agricultural college.....	\$50,000	
For agricultural experiment station building at the agricultural college and school of science..	10,000	Vetoed.
For mechanical engineering building at the agricultural college and school of science.....	10,000	
<i>Provided, That the money appropriated for the erection of the foregoing buildings at the agricultural college and school of science shall be returned to the general fund of the treasury from the first proceeds of the sales of lands granted to the state for the establishment of a scientific school.</i>		
For dairy plant at the agricultural college	3,000	Vetoed.
For sewerage at the agricultural college	1,500	
For completion of buildings at the agricultural college, and deficiency already incurred.....	25,000	
For root house at the agricultural college.....	500	
For expenses of instruction not provided for by national government.....	10,000	Vetoed.
For fuel and contingent expenses, at \$5,000 per year	10,000	
Total for the agricultural college and experiment station.....	<u>\$120,000</u>	

For maintenance of the soldiers' home	\$30,000
For addition to main building at soldiers' home..	6,000
For erection of hospital at soldiers' home.....	2,500
<i>Provided</i> , That the money herein appropriated for the erection of buildings at the soldiers' home shall be returned to the general fund of the state treasury from the first proceeds of the sales of land granted to the state for state charitable, educational, penal and reformatory institutions.	
For furnishing hospital at the soldiers' home.	500
For other improvements and furnishings, and contingent expenses for the farm and buildings at the soldiers' home.....	15,000
Total for the soldiers' home.....	\$54,000
For the public printing and binding	\$70,000
For insurance state printing and binding stock	500

OUT OF THE STATE LIBRARY FUND.

For the purchase of books for the state library, to be paid out of the state library fund, at \$4,000 per year.....	\$8,000
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OUT OF THE MILITARY FUND.

For maintenance of the national guard for the year ending March 31, 1894, to be paid out of the military fund	\$40,000
For maintenance of the national guard for the year ending March 31, 1895, to be paid out of the military fund.....	40,000
Total for the national guard.....	\$80,000

OUT OF THE TIDE LAND FUND.

For the maintenance of the local boards of tide land appraisers, to be paid out of the tide land fund, and for survey of tide lands of the first, second and third class,	\$40,000
For indexing session laws of the present session of the legislature, to be done by D. E. Bailey, three hundred dollars	\$300
For the aid of the Washington State Historical Society, the sum of \$500 for each of the years 1893 and 1894.....	1,000
For the purchase of 1,000 copies of Barton's Legislative Manual	1,400

Provided, That the secretary of state shall deliver five copies of said book to each of the members of the senate and house of representatives; one copy each to the secretary of the senate and chief clerk of the house; one copy to each of the judges of the supreme court, clerk and reporter of the supreme court, and each of the judges of the superior courts; five copies each to the governor and lieutenant governor; two copies each

to the auditor, secretary of state, treasurer, attorney general, superintendent of public instruction, commissioner of public lands and state printer; one copy each to the members of the board of education; one copy each to the county school superintendents, and ten copies to the state librarian for use in the state library: *Provided further*, That one copy of the said book be sent by the secretary of state to each of the state libraries of the several states and territories of the union, in exchange for books of a similar character now in use in the library of this state, and that one copy be sent to each of the U. S. senators and representatives in congress of this state, and that all of said books remaining in the possession of the secretary of state after such distribution is made, shall be distributed *pro rata* by the secretary of state among the educational institutions and the several boards of trustees and commissions of the state: *Provided further*, That upon delivery of the said one thousand copies to the secretary of state, the said secretary shall notify the state auditor, who shall draw his warrant in favor of Clarence M. Barton, compiler, on the state treasurer for the amount named in section one.

Except as to the items enumerated in the statement hereto appended, this bill is approved this 17th day of March, 1893.

J. H. MCGRAW, *Governor*.

GOVERNOR'S VETO.

STATE OF WASHINGTON, EXECUTIVE DEPARTMENT,
OLYMPIA, March 17, 1893.

Hon. J. H. Price, Secretary of State:

SIR—I herewith transmit to you, for filing in your office, house bill No. 482, entitled "An act making appropriations for sundry civil expenses of the state government for the fiscal term beginning April 1, 1893, and ending March 31, 1895, and for other purposes," with my approval, excepting the following items:

Page 1, line 17: For messenger in governor's office, at \$1,000 per year, \$2,000.

Page 1, line 31: For extra clerical assistance in the office of secretary of state, to be paid only on certified vouchers, at \$1,000 per year, \$2,000.

Page 2, line 29: For extra clerical assistance in office of state auditor, to be paid only upon properly certified vouchers, at \$1,000 per year, \$2,000.

Page 3, line 13: For extra clerical assistance in the office of state

treasurer, to be paid for only upon properly certified vouchers, \$500.

Page 4, line 14: For subdivision of school lands, \$10,000.

Page 4, line 15: For a contingent fund to be expended by the attorney general, under the direction of the state land commission, in defending state, school and granted lands in cases before the United States land offices, and the superior courts of the state, and establishing the non-mineral character of school lands, \$10,000.

Page 6, line 25: For salary of state geologist, at \$2,400 a year, \$4,800.

Page 6, line 27: For chemicals, at \$250 a year, \$500.

Page 6, line 28: For contingent and traveling expenses of state geologist and mining bureau, at \$1,000 per year, \$2,000.

Page 6, line 30: For rent of office, at \$300 per year, \$600.

Page 7, line 26: For \$20,000 insurance on state library for two years, \$640.

Page 11, line 27: For expenses of state board of equalization, \$600.

Page 11, line 31: For the maintenance of the Cheney normal school, at \$12,500 per year, \$25,000.

Page 11, line 33: For the erection of buildings for the Cheney normal school, \$60,000.

Page 12, line 14: For the location and maintenance of normal school in Whatcom county, \$5,000.

Page 12, line 16: For the erection of a building for the state normal school in Whatcom county, \$30,000.

Page 13, line 2: For agricultural experiment station building at the agricultural college and school of science, \$10,000.

Page 14, line 6: For dairy plant at the agricultural college, \$3,000.

Page 14, line 11: For expenses of instruction not provided for by the national government, \$10,000.

In accordance with art. III, sec. 12 of the constitution of the state I withhold my approval from the above specified items for these reasons:

The assumption of statehood by the Territory of Washington has necessarily involved the adoption of a much more comprehensive and complicated system of government than formerly sufficed. The inevitable consequence has been the expenditure of much more of the public funds for the absolutely imperative needs of the several branches of government.

With vast resources, surpassing, in fact, the comprehension of many people of older and more settled states, the people of our new commonwealth, irrespective of politics, have demanded the creation and establishment of state institutions worthy of the undoubtedly great future of the state, and have embodied general provision for many such institutions in the organic law. Through their representatives in the legislature an enthusiastic and aspiring people have asked that special provision shall, at this time, be made for the public institutions, as well as for the extraordinary expense incurred in procuring, setting up and keeping in order the new and expensive machinery of statehood.

In this condition a serious danger may threaten the future of the state, which the executive should endeavor to avert.

The problem before the government of the state for solution now, and for some years to come, I take it, is to reconcile as far as possible the actual and imperative needs of the people, with the actual income of the state, so that neither the present nor the future may be over-burdened with a heavy or unconstitutional burden of taxation or indebtedness, and yet without cheese-paring or unwise economy.

The wisest and most conservative judgment, and the best advice to be had upon this subject, consistent with liberal provision for the demands of the people, lead me to the conclusion that the proper and legal course to be pursued is to bring the legislative appropriations as nearly as possible within the income of the state.

I only regret that, in order to permit the various state institutions to perform their functions, I am compelled to consent to the creation of so large an estimated deficit; but I think it time to say stop to those whose enthusiastic extravagance would discount so largely the future resources of the state.

The laws enacted at the recent session of the legislature provide for an expenditure from the general fund of \$2,302,683.19 during the next two years. The estimated income of the state during the same period will be \$1,668,000. Out of the items of appropriation which I have approved, it is provided that \$304,000 shall be re-paid out of the sale of public lands belonging to the state. This will leave, after deducting the items disapproved, an estimated deficit of \$152,043.19.

Under art. VIII, sec. 1 of the constitution it is provided that the state may, to meet casual deficits or failure in revenues or for expenses not provided for, contract debts, but such debts direct and contingent, singly and in the aggregate, shall not, at any time exceed \$400,000.

To approve of the appropriation bill as it stands would, therefore, to my mind, clearly involve an unconstitutional deficit largely in excess of a just public demand, and would also involve a sale of public lands to an extent which would be contrary to public policy.

After consultation with the heads of the several state departments, whose pressing needs are really in excess of the amounts appropriated, and after full consideration of the most imperative needs of the people, I am, therefore, constrained to withhold my approval of the items specified, although all of them may be worthy and proper subjects for legislative appropriation whenever the income of the state and the provisions of the constitution may warrant their approval.

Respectfully yours, J. H. MCGRAW, *Governor.*