## WASHINGTON LAWS, 1990

Section 3, on the other hand, deals with a separate subject of equal sensitivity, but one which was not the result of agreement between affected parties. It mandates the election of an additional district court judge in Spokane County.

I am not convinced that section 3 represents good public policy for the state or for Spokane County. No one disputes the fact that there is a demonstrated need for additional judicial personnel in the Spokane County District Court. However, the mandatory nature of section 3 deprives the County Commission of the flexibility to resolve the caseload problem through other, and possibly less costly, means. To statutorily require the election of a new judge at this time seems premature and would second—guess the study that is now being conducted by the county.

Finally, there should be agreement between the county legislative authority and the court that adding judges is a reasonable solution to the caseload problem.

With the exception of section 3, Engrossed Substitute House Bill No. 2709 is approved."

## **CHAPTER 258**

[Substitute Senate Bill No. 6649] ADOPT-A-HIGHWAY SIGNS

AN ACT Relating to adopt-a-highway signs; amending RCW 47.42.020 and 47.42.040; adding a new section to chapter 47.40 RCW; and creating new sections.

Be it enacted by the Legislature of the State of Washington:

Sec. 1. Section 2, chapter 96, Laws of 1961 as last amended by section 2, chapter 469, Laws of 1987 and RCW 47.42.020 are each amended to read as follows:

The definitions set forth in this section apply throughout this chapter.

- (1) "Department" means the Washington state department of transportation.
- (2) "Erect" means to construct, build, raise, assemble, place, affix, attach, create, paint, draw, or in any other way bring into being or establish.
- (3) "Interstate system" means any state highway which is or does become part of the national system of interstate and defense highways as described in section 103(d) of title 23, United States Code.
  - (4) "Maintain" means to allow to exist.
- (5) "Person" means this state or any public or private corporation, firm, partnership, association, as well as any individual or individuals.
- (6) "Primary system" means any state highway which is or does become part of the federal-aid primary system as described in section 103(b) of title 23, United States Code.
- (7) "Scenic system" means (a) any state highway within any public park, federal forest area, public beach, public recreation area, or national monument, (b) any state highway or portion thereof outside the boundaries of any incorporated city or town designated by the legislature as a part of the scenic system, or (c) any state highway or portion thereof outside the boundaries of any incorporated city or town designated by the legislature as

a part of the scenic and recreational highway system except for the sections of highways specifically excluded in RCW 47.42.025.

- (8) "Sign" means any outdoor sign, display, device, figure, painting, drawing, message, placard, poster, billboard, or other thing that is designed, intended, or used to advertise or inform, any part of the advertising or informative contents of which is visible from any place on the main-traveled way of the interstate system or other state highway.
- (9) "Commercial and industrial areas" means any area zoned commercial or industrial by a county or municipal code, or if unzoned by a county or municipal code, that area occupied by three or more separate and distinct commercial or industrial activities, or any combination thereof, within a space of five hundred feet and the area within five hundred feet of such activities on both sides of the highway. The area shall be measured from the outer edges of the regularly used buildings, parking lots, or storage or processing areas of the commercial or industrial activity and not from the property lines of the parcels upon which the activities are located. Measurements shall be along or parallel to the edge of the main traveled way of the highway. The following shall not be considered commercial or industrial activities:
- (a) Agricultural, forestry, grazing, farming, and related activities, including, but not limited to, wayside fresh produce stands;
  - (b) Transient or temporary activities;
  - (c) Railroad tracks and minor sidings;
  - (d) Signs;
- (e) Activities more than six hundred and sixty feet from the nearest edge of the right of way;
- (f) Activities conducted in a building principally used as a residence. If any commercial or industrial activity that has been used in defining or delineating an unzoned area ceases to operate for a period of six continuous months, any signs located within the former unzoned area become nonconforming and shall not be maintained by any person.
- (10) "Specific information panel" means a panel, rectangular in shape, located in the same manner as other official traffic signs readable from the main traveled ways, and consisting of:
- (a) The words "GAS," "FOOD," or "LODGING" and directional information; and
  - (b) One or more individual business signs mounted on the panel.
- (11) "Business sign" means a separately attached sign mounted on the specific information panel or roadside area information panel to show the brand or trademark and name, or both, of the motorist service available on the crossroad at or near the interchange. Nationally, regionally, or locally known commercial symbols or trademarks for service stations, restaurants, and motels shall be used when applicable. The brand or trademark identification symbol used on the business sign shall be reproduced with the colors

and general shape consistent with customary use. Any messages, trademarks, or brand symbols which interfere with, imitate, or resemble any official warning or regulatory traffic sign, signal, or device are prohibited.

- (12) "Roadside area information panel or display" means a panel or display located so as not to be readable from the main traveled way, erected in a safety rest area, scenic overlook, or similar roadside area, for providing motorists with information in the specific interest of the traveling public.
- (13) "Tourist-oriented directional sign" means a sign on a specific information panel on the state highway system to provide directional information to a qualified tourist-oriented business, service, or activity.
- (14) "Qualified tourist-oriented business" means any lawful cultural, historical, recreational, educational, or entertaining activity or a unique or unusual commercial or nonprofit activity, the major portion of whose income or visitors are derived during its normal business season from motorists not residing in the immediate area of the activity.
- (15) "Temporary agricultural directional sign" means a sign on private property adjacent to state highway right of way to provide directional information to places of business offering for sale seasonal agricultural products on the property where the sale is taking place.
- (16) "Adopt-a-highway sign" means a sign on state highway right of way referring to the department's adopt-a-highway litter control program.
- Sec. 2. Section 4, chapter 96, Laws of 1961 as last amended by section 3, chapter 376, Laws of 1985 and RCW 47.42.040 are each amended to read as follows:

It is declared to be the policy of the state that no signs which are visible from the main traveled way of the interstate system, primary system, or scenic system shall be erected or maintained except the following types:

- (1) Directional or other official signs or notices that are required or authorized by law;
- (2) Signs advertising the sale or lease of the property upon which they are located;
- (3) Signs advertising activities conducted on the property on which they are located;
- (4) Signs, not inconsistent with the policy of this chapter and the national policy set forth in section 131 of title 23, United States Code as codified and enacted by Public Law 85-767 and amended only by section 106, Public Law 86-342, and the national standards promulgated thereunder by the secretary of commerce or the secretary of transportation, advertising activities being conducted at a location within twelve miles of the point at which such signs are located: PROVIDED, That no sign lawfully erected pursuant to this subsection adjacent to the interstate system and outside commercial and industrial areas shall be maintained by any person after three years from May 10, 1971;

- (5) Signs, not inconsistent with the policy of this chapter and the national policy set forth in section 131 of title 23, United States Code as codified and enacted by Public Law 85-767 and amended only by section 106, Public Law 86-342, and the regulations promulgated thereunder by the secretary of commerce or the secretary of transportation, designed to give information in the specific interest of the traveling public: PROVIDED, That no sign lawfully erected pursuant to this subsection adjacent to the interstate system and outside commercial and industrial areas shall be maintained by any person after three years from May 10, 1971;
- (6) Signs lawfully in existence on October 22, 1965, determined by the commission, subject to the approval of the United States secretary of transportation, to be landmark signs, including signs on farm structures or natural surfaces, of historic or artistic significance the preservation of which would be consistent with the purposes of chapter 47.42 RCW;
  - (7) Public service signs, located on school bus stop shelters, which:
  - (a) Identify the donor, sponsor, or contributor of said shelters;
- (b) Contain safety slogans or messages which occupy not less than sixty percent of the area of the sign;
  - (c) Contain no other message;
- (d) Are located on school bus shelters which are authorized or approved by city, county, or state law, regulation, or ordinance, and at places approved by the city, county, or state agency controlling the highway involved; and
- (e) Do not exceed thirty-two square feet in area. Not more than one sign on each shelter may face in any one direction.

Subsection (7) of this section notwithstanding, the department of transportation shall adopt regulations relating to the appearance of school bus shelters, the placement, size, and public service content of public service signs located thereon, and the prominence of the identification of the donors, sponsors, or contributors of the shelters.

- (8) Temporary agricultural directional signs, with the following restrictions:
- (a) Signs shall be posted only during the period of time the seasonal agricultural product is being sold;
- (b) Signs shall not be placed adjacent to the interstate highway system unless the sign qualifies as an on-premise sign;
  - (c) Signs shall not be placed within an incorporated city or town;
- (d) Premises on which the seasonal agricultural products are sold must be within fifteen miles of the state highway, and necessary supplemental signing on local roads must be provided before the installation of the signs on the state highway;
- (e) Signs must be located so as not to restrict sight distances on approaches to intersections;

- (f) The department shall establish a permit system and fee schedule and rules for the manufacturing, installation, and maintenance of these signs in accordance with the policy of this chapter;
- (g) Signs in violation of these provisions shall be removed in accordance with the procedures in RCW 47.42.080;
  - (9) Adopt-a-highway signs, with the following restrictions:
- (a) Signs shall be designed by the department and may only include the words "adopt-a-highway litter control next XX miles" and the name of the litter control area sponsor. The sponsor's name shall not be displayed more predominantly than the remainder of the sign message. No trademarks or business logos may be displayed;
- (b) Signs may be placed along interstate, primary and scenic system highways;
- (c) For each litter control area designated by the department, one sign may be placed visible to traffic approaching from each direction;
- (d) Signs shall be located so as not to detract from official traffic control signs installed pursuant to the manual on uniform traffic control devices adopted by the department;
- (e) Signs shall be located so as not to restrict sight distance on approaches to intersections or interchanges;
- (f) The department may charge reasonable fees to defray the cost of manufacture, installation, and maintenance of adopt-a-highway signs.

Only signs of types 1, 2, 3, 7, ((and)) 8, and 9 may be erected or maintained within view of the scenic system. Signs of types 7 ((and)), 8, and 9 may also be erected or maintained within view of the federal aid primary system.

NEW SECTION. Sec. 3. Local government legislative authorities may enact local "adopt-a-highway sign" programs which are not inconsistent with state or federal law.

NEW SECTION. Sec. 4. The legislature finds that despite the efforts of the department of transportation, the department of ecology, and the ecology youth corps to pick up litter along state highways, roadside litter in Washington state has increased by thirty-six percent since 1983. The legislature further finds that in twenty-seven states, volunteer organizations are able to give of their time and energy, demonstrate commitment to a clean environment, and discourage would-be litterers by keeping sections of highway litter free because those states have established programs to encourage and recognize such voluntary efforts. Therefore, it is the legislature's intent to establish an "adopt-a-highway" litter control program as a partnership between citizen volunteers and the state to reduce roadside litter and build civic pride in a litter-free Washington.

NEW SECTION. Sec. 5. A new section is added to chapter 47.40 RCW to read as follows:

(1) The department of transportation shall establish a state-wide adopt-a-highway litter control program whereby volunteer organizations may contribute to a cleaner environment and a more attractive state by adopting sections of state highway and picking up litter along those sections.

An organization whose name: (a) Endorses or opposes a particular candidate for public office, (b) advocates a position on a specific political issue, initiative, referendum, or piece of legislation, or (c) includes a reference to a political party shall not be eligible to participate in the adopt—a—highway program.

- (2) In administering the adopt-a-highway, the department shall:
- (a) Provide a standardized application form, registration form, and contractual agreement for all volunteer groups. Such forms shall notify the prospective participants of the risks and responsibilities to be assumed by either the department and/or the volunteer groups;
  - (b) Require all volunteers to be at least fifteen years of age;
  - (c) Require parental consent for all minors;
- (d) Require at least one volunteer adult supervisor for every eight minors:
  - (e) Require one designated leader for each volunteer organization;
- (f) Assign each volunteer organization a section of state highway for a specified period of time;
- (g) Recognize the efforts of a participating organization by erecting and maintaining signs with the organization's name on both ends of the organization's section of highway;
- (h) Provide appropriate safety equipment and "Volunteer Litter Crew Ahead" signs. Safety equipment, other than hardhats, issued to volunteer organizations must be returned to the department after each use for reuse by other volunteer groups;
  - (i) Provide safety training for all volunteers;
- (j) Pay any and all premiums or assessments required under RCW 51-.12.035 to secure medical aid benefits under chapter 51.36 RCW for all volunteers participating in the program;
  - (k) Maintain records of all injuries and accidents that occur;
- (1) Adopt rules which establish a process to resolve any question of an organization's eligibility to participate in the adopt—a-highway program;
- (m) Obtain permission from property owners who lease right of way before allowing a volunteer organization to adopt a section of highway on such leased property; and
- (n) Establish procedures and guidelines for the adopt-a-highway program.

## Ch. 258 WASHINGTON LAWS, 1990

(3) Nothing in this section affects the rights or activities of, or agreements with, adjacent landowners, including the use of rights of way and crossings, nor impairs these rights and uses by the placement of signs.

Passed the Senate March 8, 1990.
Passed the House March 8, 1990.
Approved by the Governor March 28, 1990.
Filed in Office of Secretary of State March 28, 1990.

## CHAPTER 259

[Substitute House Bill No. 2935] LOCAL GOVERNMENT ELECTIONS

AN ACT Relating to local government elections; amending RCW 27.12.040, 35A.02.020, 35A.02.060, 35A.06.040, 35A.07.020, 35A.07.050, 35A.08.040, 35A.09.020, 35A.09.040, 35A.10.030, 35A.15.010, 52.02.030, 52.06.020, 52.14.015, 53.04.020, 53.04.080, 53.04.085, 53.04.110, 53.12.060, 53.46.020, 56.04.030, 56.04.050, 56.12.015, 56.12.030, 56.24.070, 56.24.200, 57.04.030, 57.04.050, 57.12.015, 57.12.020, 57.24.010, 57.24.190, 68.52.220, 68.52.250, 68.54.010, 68.54.020, 68.54.030, 70.44.020, and 70.44.040; and repealing RCW 68.52.230.

Be it enacted by the Legislature of the State of Washington:

Sec. 1. Section 4, chapter 59, Laws of 1955 and RCW 27.12.040 are each amended to read as follows:

The procedure for the establishment of a rural county library district shall be as follows:

- (1) Petitions signed by at least ten percent of the registered voters of the county who voted in the last general election, outside of the area of incorporated cities and towns, asking that the question, "Shall a rural county library district be established?" be submitted to a vote of the people, shall be filed with the ((board of)) county ((commissioners)) legislative authority.
- (2) The ((board of)) county ((commissioners)) legislative authority, after having determined that the petitions were signed by the requisite number of ((qualified petitioners)) registered voters, shall place the proposition for the establishment of a rural county library district on the ballot for the vote of the people of the county, outside incorporated cities and towns, at the next succeeding general or special election.
- (3) If a majority of those voting on the proposition vote in favor of the establishment of the rural county library district, the ((board of)) county ((commissioners)) legislative authority shall forthwith declare it established.
- Sec. 2. Section 35A.02.020, chapter 119, Laws of 1967 ex. sess. as amended by section 3, chapter 18, Laws of 1979 ex. sess. and RCW 35A-.02.020 are each amended to read as follows:

When a petition is filed, signed by ((qualified electors)) registered voters of an incorporated city or town, in number equal to not less than fifty percent of the votes cast at the last general municipal election, seeking the adoption by the city or town of the classification of noncharter code city,