EV COUNCIL

INTERAGENCY ELECTRIC VEHICLE COORDINATING COUNCIL

Washington Transportation Electrification Strategy

Update for the Joint Transportation Committee

JUNE 20, 2023

Steven Hershkowitz TRANSPORTATION ELECTRIFICATION POLICY LEAD

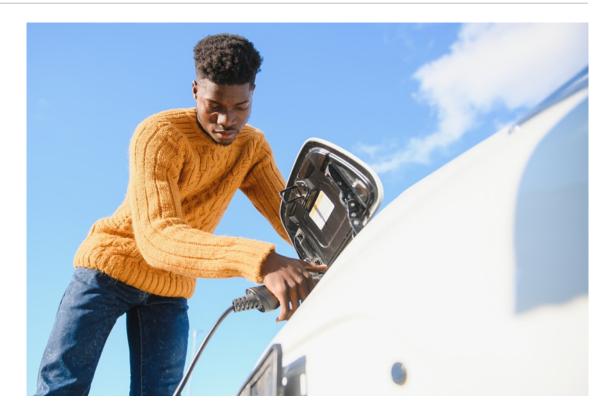
COMMERCE - ENERGY DIVISION

Hannah Thonet and Ben Shapiro PROJECT MANAGERS

RMI

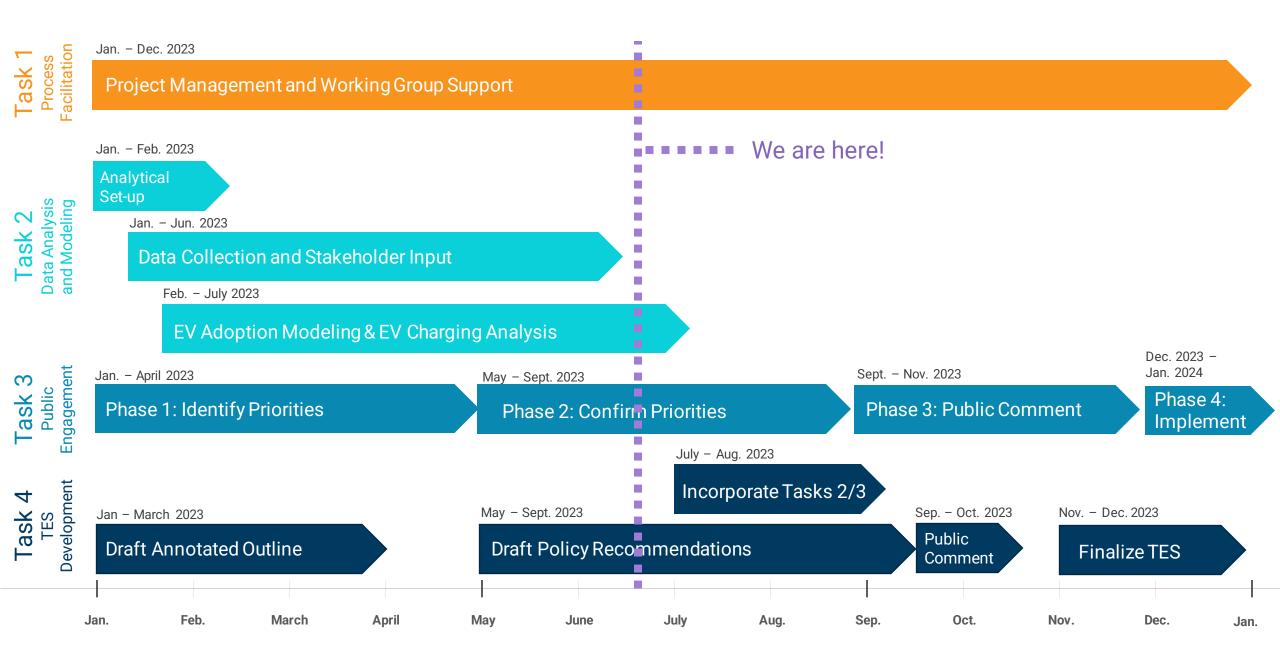
Move Ahead WA creates electric vehicle planning effort

- Sets 2030 target for 100%
 new passenger EV sales
- Creates EV Council to develop a Transportation Electrification Strategy (TES)
- Strategy must include recommended actions to meet 2030 target
- Due Dec. 31, 2023



The TES is our clean vehicles action plan

- 1. Implementation roadmap for equitably achieving our 2030 climate objectives:
 - Reaching 2030 EV target
 - Ensuring 40% of benefits reach overburdened communities and vulnerable populations
- 2. Addressing gap remaining to meet 2030 emissions limit
 - Strategic actions for transportation emission reductions through:
 - Reducing vehicle miles travelled to make transportation energy more efficient
 - Non-road sectors including aviation, marine, rail, and agricultural/yard vehicles
 - Clean fuels, including green hydrogen and synthetic drop-in fuel
 - Early retirement of gasoline and diesel vehicles



Draft Modeling Outputs Preliminary outputs from modeling efforts

The analysis conducted for the TES leverages two distinct models

EV Adoption Model

- "Stock rollover" model
- Focus: Class 1-8 on-road vehicles
- Explores various policy / economic scenarios + sensitivities

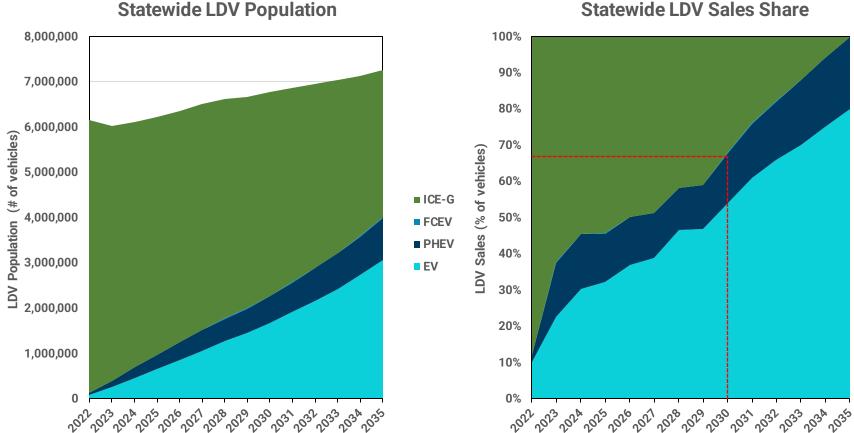
"How many EVs do we expect over time? What types?"

EV Charging Needs Analysis

- Estimation of EVSE* required to charge given number of EVs
- Home, workplace, depot, public charging needs for diff. vehicles
- Based on local trip data

"How many chargers will we need for these EVs?"

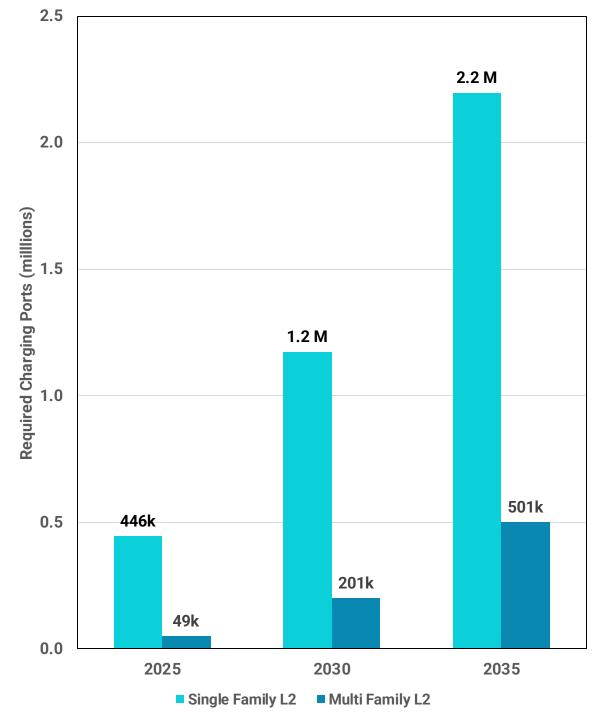
Draft Results: Light-duty ZEV Adoption Baseline Scenario



Statewide LDV Sales Share

- ZEV sales share reaches 100% by 2035, as per **Advanced Clean Cars II**
- Under baseline policy and economics, 2030 sales target is not met

	LDV Po	Sales Share		
	2030	2035	2030	2035
ICE	4.5 million	3.3 million	32%	0%
FCEV	8,000	9,800	0.2%	0%
PHEV	0.6 million	0.9 million	14%	20%
EV	1.7 million	3.1 million	54%	80%
Total	6.8 million	7.3 million	100%	100%



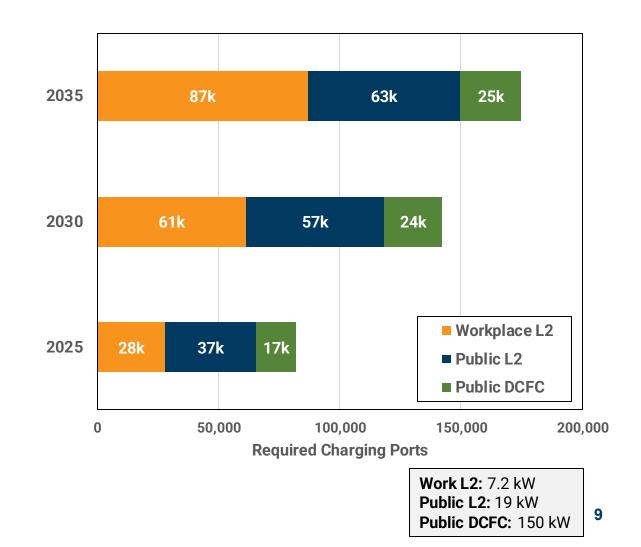
Projected Light-Duty Charging Needs -Residential

- Baseline scenario projects ~2.7 million residential charging ports needed by 2035
- Majority L2 charging at single family homes, with growing share of multifamily home L2 charging
- Prioritizing multi-family charging improves equity of charging access, reduces public charging costs

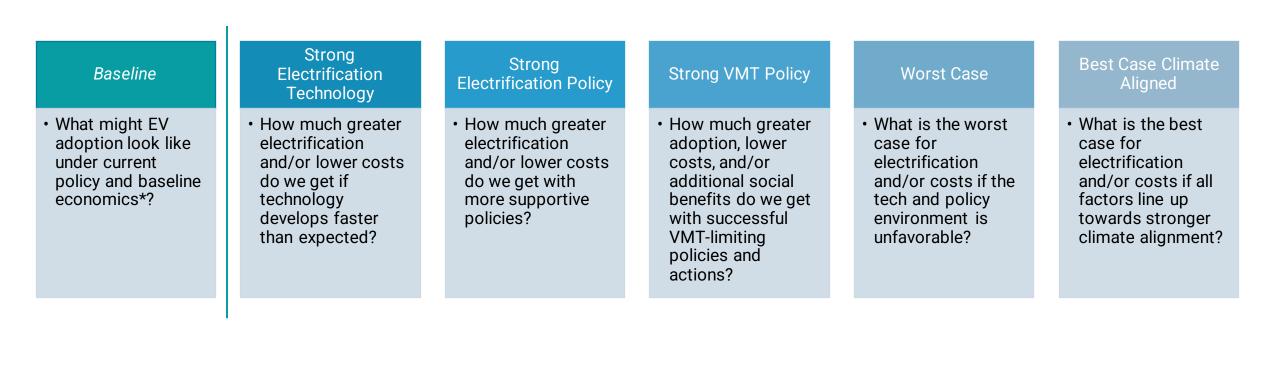
Projected Light-Duty Charging Needs – Non-Residential

Baseline Scenario

- Order of magnitude increase in public charging required rapidly
 - ~3,500 public L2, ~900 DCFC ports today
 - ~11x and 18x increase required by 2025, respectively
- Growing ratio of EV:EVSE over time, as utilization rate increases
- Modeled non-residential network largely made up of L2 ports
 - Assuming more DCFC usage reduces total ports; likely increases costs



Additional EV adoption scenarios cover a range of potential market and policy dynamics



Next Steps for TES Analysis

Modeling Enhancements and Areas for Refinement

Build out additional scenarios and sensitivities

Refine inputs + assumptions

Distill insights to inform policy recommendations

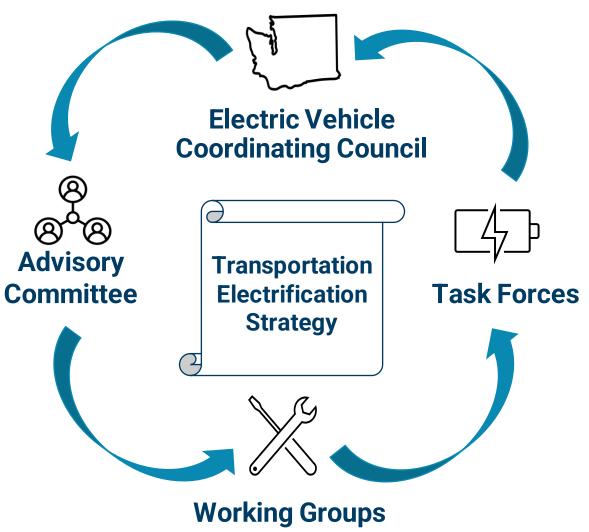
Include outputs for school + transit buses, motorcycles

Display results interactively through Tableau

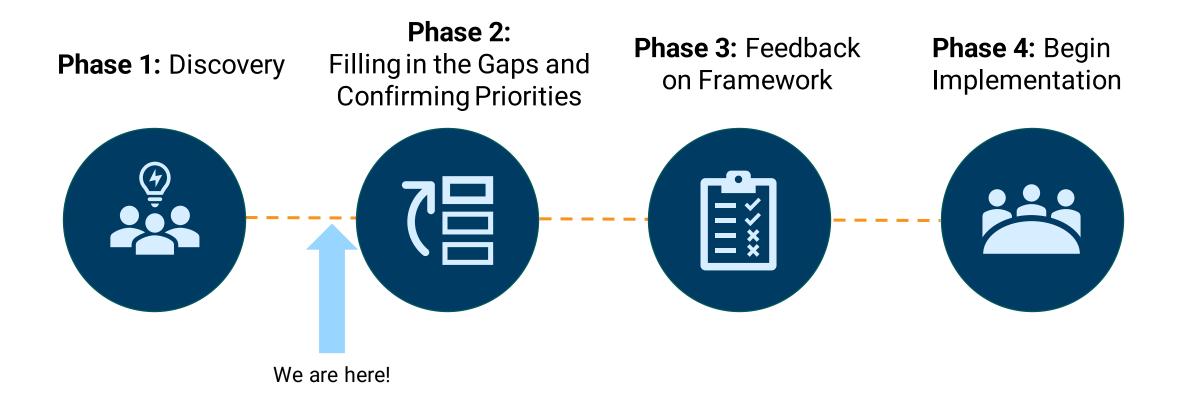
Engagement Efforts Ensuring that the TES is informed by stakeholders across Washington

TES Formal Convenings

Outreach, engagement, and feedback across and among multiple channels ensures the TES is informing and informed by a range of stakeholders



TES Public Engagement Approach



Phase 1: By the Numbers

1:1 Interviews

• 27 1:1 interviews

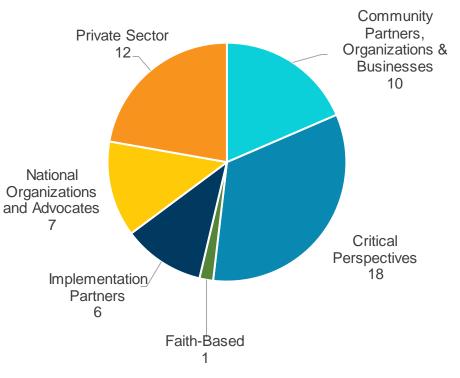
- 15 interviews conducted by Cascadia and NWEC
- 12 interviews conducted by Front & Centered

Focus Groups

5 focus groups, with 29 attendees in total

- OEM: 6 attendees
- Environment: 2 attendees
- Utilities: 5 attendees
- EV Driver: 9 attendees
- EVSP: 7 attendees

56 people, representing 54 organizations in total



Next Steps

Analyze statewide EV survey and summarize

- 3,000 statewide responses with quotas to ensure responses reflect the population in terms of gender, age, and regions of the state
- Findings will inform a current understanding of how WA residents are thinking about EVs, including information gaps or myths, perceived barriers, etc.
- Results will be used to form an education plan

Confirm Phase 2 audience and information priorities

- Further outreach in the form of additional focus groups and 1:1 interviews
- Fills in audience gaps from Phase 1 (e.g., Eastern and Central WA, property managers, fleet operators, transit riders)

Developing Guidance and Recommendations

- Analytical findings and feedback from stakeholders will be assessed, synthesized and incorporated into several outputs:
 - Transportation Electrification Strategy
 - Engagement Strategy
 - Education Plan

• The Transportation Electrification Strategy will include:

- Identification of barriers to electric vehicle adoption and charging
- Address barriers with recommended actions, as well as other opportunities to reduce greenhouse gas emissions from the transportation sector
- Implementation plan, including prioritization and sequencing of recommended policies and other state actions, and suggested metrics and indicators for tracking success

EV Council – JTC Collaboration

Both EV Council and JTC are developing strategies on:

- Incentives for high consumption fuel users to switch to EVs
- Medium and heavy duty zeroemission vehicle incentives and charging
- Reforms to sales/use tax exemption for clean passenger vehicles

- 1. Where can the JTC leverage findings from the EV Council and vice versa?
- 2. Should the EV Council TES stay high level, while JTC gets more detailed?
- 3. How do we engage communities and stakeholders together instead of making parallel asks?



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ELECTRIC VEHICLE COUNCIL

Appendix

EV Council implementation timeline

July – Sept 2022

Approve NEVI plan Adopt decision-making process

Oct 2022 – Jan 2023

Select Advisory Committee

Hire consultant team to support TES development

Feb – June 2023

TES project set-up Modeling Public engagement

EVCC Deliverables & Presentations

- Project Kick Off, Equity Approach Discussion, Engagement **Approach Discussion** Feb 1 Analytical Scope Presentation, EV Adoption Scenario Discussion, Final Engagement Approach Presentation Mar 1 EV Adoption Scenario Presentation, Analytical Dashboard Demonstration, Annotated Outline Discussion April 5 Final Annotated Outline May 3 Draft Detailed Scenario Outputs Discussion, Phase 1 **Engagement Summary** June 7 Policy Recommendations and Roadmap Framework Discussion Julv 12
- Updated Scenario Outputs Presentation, Analytical Dashboard Demonstration, Education Plan Approach, Long-term Engagement Plan Approach, Early Draft Policy Recommendations and Roadmap
- Draft Long-term Engagement Plan Discussion, Draft Education Plan Discussion, Full Strategy Preview
- EVCC and Public Comment on Draft Strategy
- Early Discussion of Written Public Comment
 - Final TES Presentation and Agency Review Process

Example Informational Discussions Throughout

Market

Solutions

VMT Reduction R Strategies

Dec 6

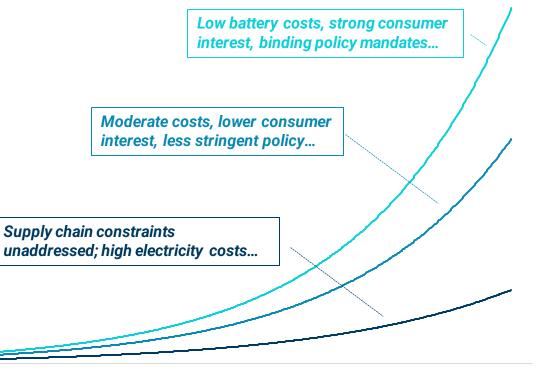
Regulatory Solutions

Grid Impacts

Analysis conducted using these models helps to frame TES policy needs and options

- Scenarios highlight different outlooks on Washington's transportation sector
 - What would need to be true to make assumptions underlying desired scenario(s) a reality?
- Comparing between scenarios highlights policy and/or economic gaps to be filled to meet state targets
 - What types and magnitude of additional policy action may therefore be required?

Illustrative comparison of EV growth over time under different scenario assumptions



2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035

EV adoption scenarios cover a range of potential market and policy dynamics

Baseline	Strong Electrification Technology	Strong Electrification Policy	Strong VMT Policy	Worst Case	Best Case Climate Aligned
 What might EV adoption look like under current policy and baseline economics*? 	 How much greater electrification and/or lower costs do we get if technology develops faster than expected? 	 How much greater electrification and/or lower costs do we get with more supportive policies? 	 How much greater adoption, lower costs, and/or additional social benefits do we get with successful VMT-limiting policies and actions? 	• What is the worst case for electrification and/or costs if the tech and policy environment is unfavorable?	 What is the best case for electrification and/or costs if all factors line up towards stronger climate alignment?
TODAY'S	Low battery cost	Highincentives	High LDV VMT & stock reduction	High EV, FCEV, elec., H2 cost	
FOCUS	Low EV, FCEV cost	High EVSE availability	More efficient vehicles	Low fossil fuel cost	All policy and economic inputs
*Baseline economics here	Low elec., H2 cost	Advanced Clean Fleets passed	More Bus VMT and/or stock	Low EV, EVSE availability	move in "climate- aligned" direction
indicates reasonable / middle-of-the-road outlooks on cost trajectories.	High EV availability	Strong consumer demand for EVs	Less freight VMT and/or stock	Weak consumer demand for EVs	2

Sensitivity analysis helps illuminate the impact of key policy and/or economic factors

Effect of Policy Requirements

- How much do ACCII* and ACT** influence outcomes?
- What supportive policies may be required to support these regulations?



Forthcoming

2030 Target Met

- How close does each modeled scenario get to the 2030 target?
- What supportive policies may be required to enable this goal?

VMT Reduction w/o Stock, Freight Change

• What additional benefits are achieved by reducing vehicle size and fleet size, beyond reducing VMT?

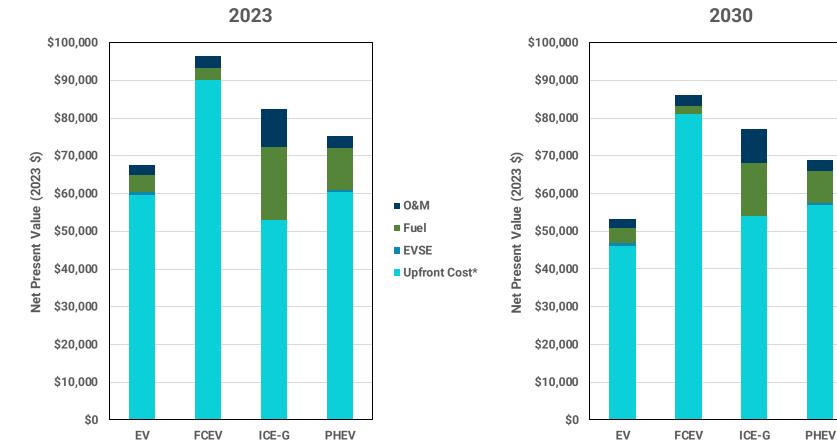


High/Low Fossil Fuel Prices

• How do petroleum prices affect the outcomes?

EV adoption model is driven in part by relative economics between powertrains

Baseline Scenario – Personal Truck/SUV, Single Family Home

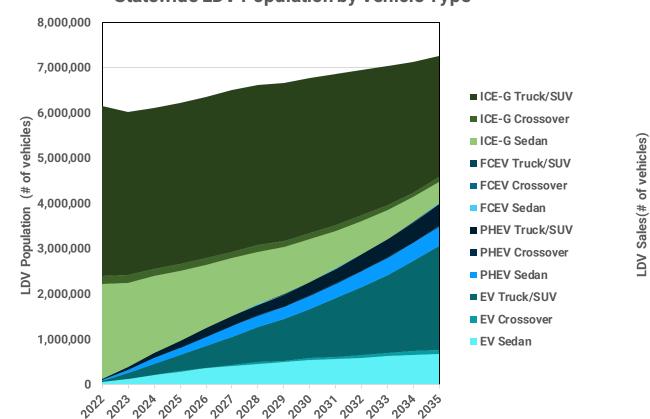


- Light-duty EVs and PHEVs have cost advantage today, on TCO basis
- FCEVs considerably more expensive than gasoline cars
- Increasing cost-savings from EVs over time

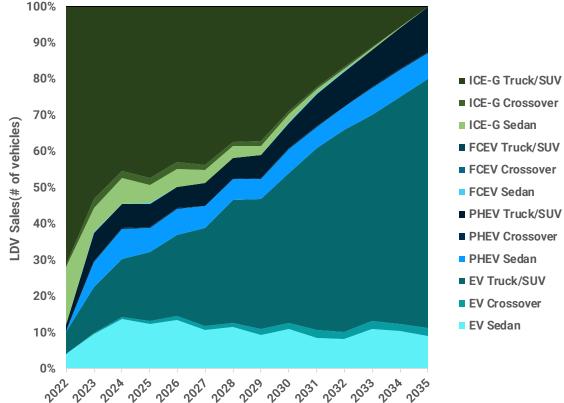
*Upfront cost net of incentives.

FCEV: Fuel Cell Electric Vehicle | PHEV: Plug-in Hybrid Electric Vehicle | ICE-G: Gasoline Internal Combustion Engine Vehicle | EV: Battery Electric Vehicle | EVSE: EV Supply Equipment (charger)

Light-duty ZEV Adoption by Vehicle Type Baseline Scenario



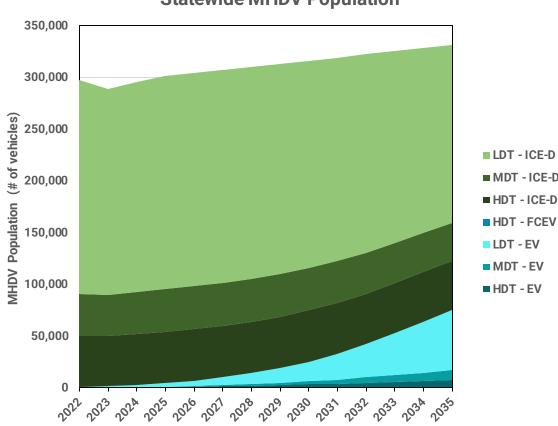
Statewide LDV Population by Vehicle Type



Statewide LDV Sales Share by Vehicle Type

Medium- and Heavy-duty ZEV Adoption

Baseline Scenario, Advanced Clean Trucks (ACT) Requirements



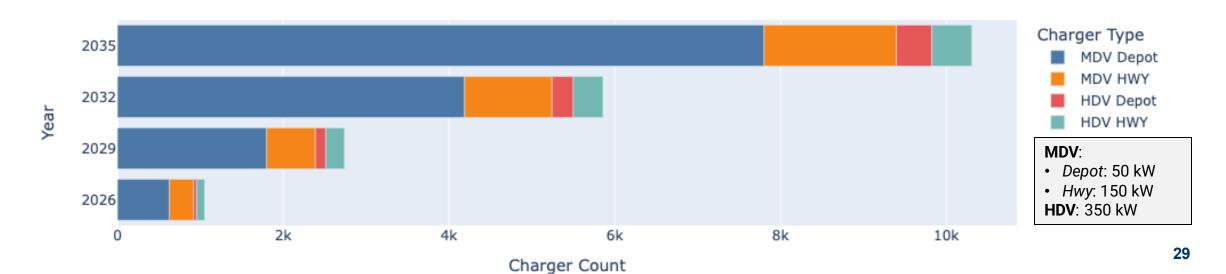
Statewide MHDV Population

- Meeting ACT requirements results in approximately 23% zeroemission MHDV stock by 2035
 - Heavily dominated by EVs
 - Small share of heavy-duty FCEV beginning in early 2030s
- Role of EV vs. FCEV in heavy-duty trucking remains uncertain
- Further refinement of MHDV economic inputs may shift results

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Projected Medium- and Heavy-Duty Charging Needs Baseline Scenario

- Many more electric MDVs than HDVs, especially in early years
- Relatively large share of highway charging based on assessment of driving patterns and energy needs
 - Trucks that can (more) easily use depot charging will electrify first
 - Separate RMI analysis suggests ~55% of MDVs, 40% of HDVs in WA

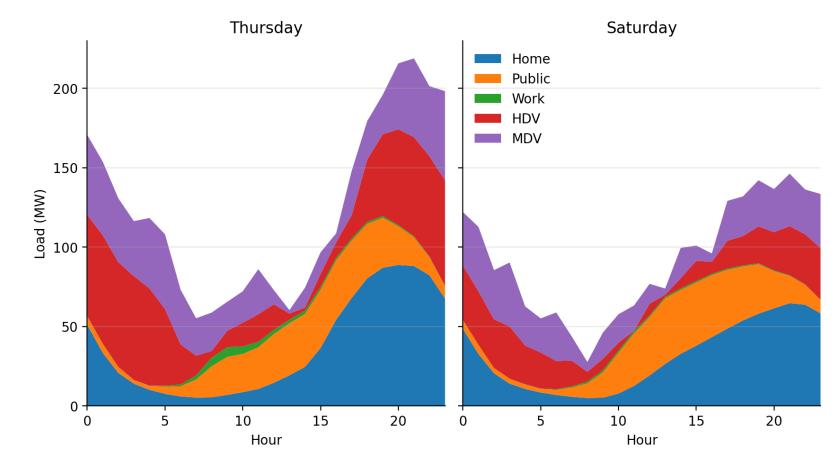


EV Charging Load Shapes

Baseline Scenario

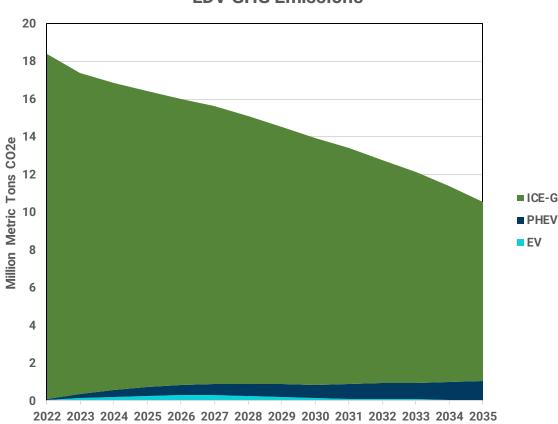
- Model generates representative load shapes by charging location and/or vehicle type
- Future scenarios can explore managed charging opportunities and impacts

Example: Load shape for typical weekday and weekend day in Spokane County



DRAFT

Light-duty Vehicle GHG Emissions Baseline Scenario



LDV GHG Emissions

- Baseline scenario projects ~43% decline in LDV GHG emissions by 2035
- Growing EV and PHEV share offset by decreasing emissions intensity of Washington's electric grid
- RMI team refining MHDV GHG emissions and benchmarking to state inventory
 - Draft results forthcoming

Electric grid emissions factors from NREL Cambium 2022 model, long run marginal emissions rate for Washington state. **PHEV**: Plug-in Hybrid Electric Vehicle | **ICE-G**: Gasoline Internal Combustion Engine Vehicle | **EV**: Battery Electric Vehicle

Initial Takeaways from Draft Results Baseline Scenario

Baseline scenario projects ~68% EV and PHEV sales by 2030

- Economics unlikely to be favorable enough to EVs to reach 2030 100% LDV sales goal
- Additional support will be required

EV charging needs and costs will be significant

- Funding this infrastructure will merit dedicated focus in the transportation electrification strategy
- Current, unprecedented levels of public funding are a good start, but private sector must play a large role

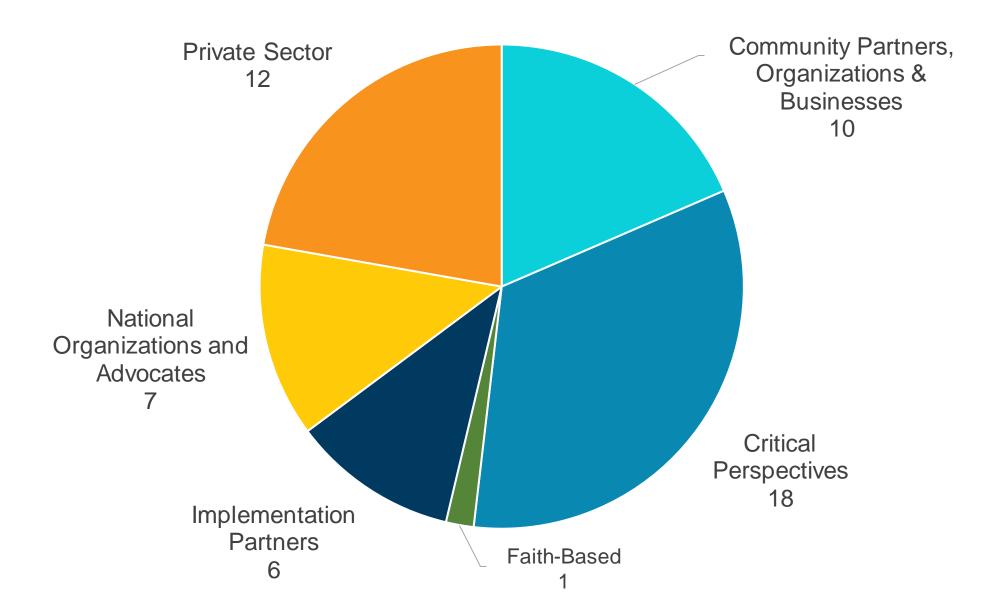
Charging loads for MHDVs will be significant, and concentrated

• State and utilities will need to work with fleet operators to identify and plan for electrification of these vehicles

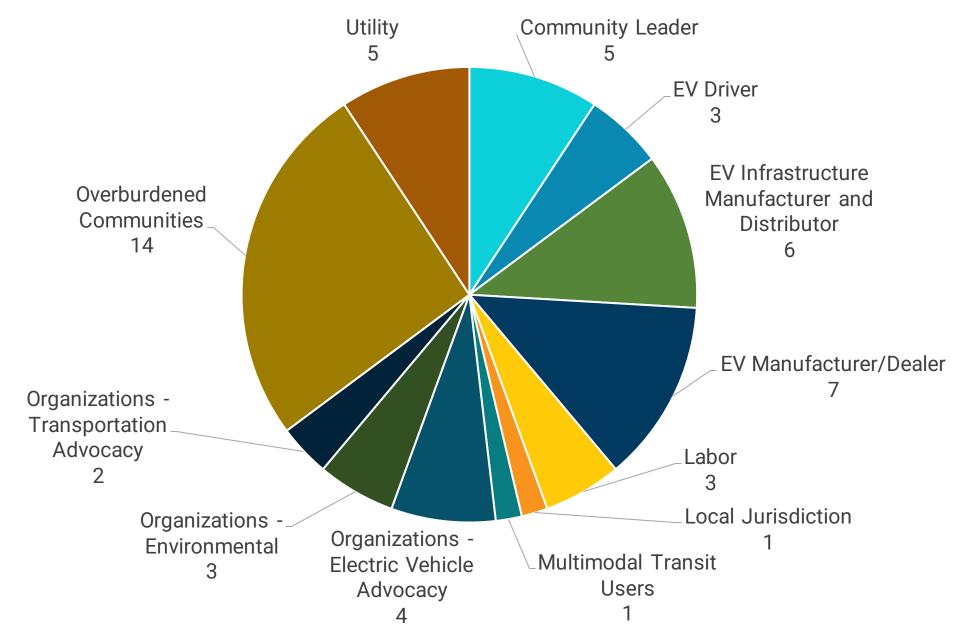
End of IRA tax credits in 2032 will decrease economic advantage of ZEVs

• Washington must consider the impact on EV economics expected post-IRA, and plan accordingly

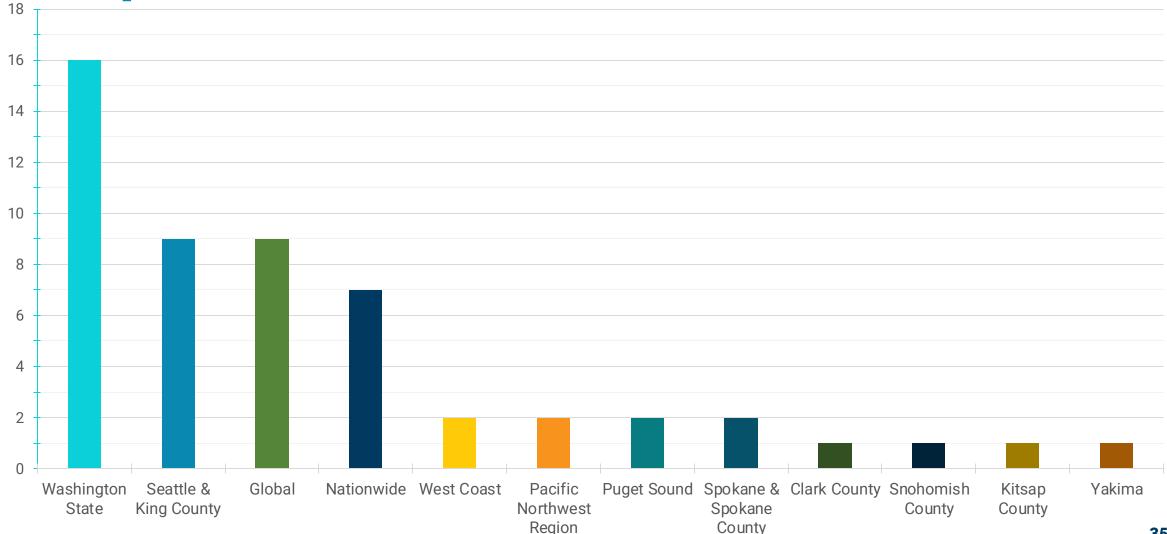
Phase 1: Audiences Engaged – high-level



Phase 1: Audiences Engaged – deep dive



Phase 1: Geographic Service Area of Groups



Barriers

Identified in Public Engagement

Charging

- Lack of charging infrastructure in public/transportation corridors
- Need for charging expertise at utilities
- Lack of policy and standardization needed for charging
- Multifamily housing charging challenges
- Long permitting timelines

Vehicles

- Upfront cost of EVs
- · Lack of accessible education and exposure to EVs
- · Differences in community priorities when it comes to EVs

Infrastructure & Workforce

- · Lack of or limited non-charging infrastructure to support the demand on the electric grid
- Need for additional electric generation
- Inequitably accessible (language/technology access)
- Lack of workforce development

Most Impactful Incentives Identified in Public Engagement



- Prefer rebates rather than tax incentives
- Access to low-cost charging stations or public/workplace charging stations
- Easy and more streamlined at point-of-sale so people don't have to navigate complicated systems
- Stack-ability should be able to put everything into a single application
- Infrastructure and utility incentives
- Update policies/regulations to make incentives more accessible

Needed changes to infrastructure for EV transition

- Need for an easily accessible public charging network
- Educate drivers on EV charging (education campaign)
- Provide job training for servicing & maintenance (workforce development)
- Address current infrastructure needs: upgrades to utilities' lines & electric infrastructure to increase grid reliability/resilience

Needed changes to infrastructure for EV transition

- Protect against vandalism and damage to public charging stations
- Need for a cultural shift away from gas station model
- Secure charging stations and storage for EVs at multifamily buildings

Best Ways to Get the Word Out



- Hands-on experience/in-person ride and drive outreach events with electric MHD vehicles/community events
- Partnerships
 - CBOs/trusted community members for outreach and utilities to host community events and get the word out
 - Rideshares/driving schools to get word out and expand EV visibility
 - Influencers to bolster social media campaigns
- Concentrated projects/cohort of different entities that are trying to electrify together
- Large, widespread communications via conventional media outlets/newsletters

Equitably serving communities by electric transportation and the TES

- Financial subsidies: access to low-cost EV and low-cost electricity
- Expand and invest in other modes of transportation, particularly public transit
 - Design a reliable and inclusive transportation system
- Fast-charging infrastructure and multifamily charging infrastructure
- Electrify heavy duty trucks and buses and prioritize electrifying these in overburdened communities
- Equitable & accessible education/job training
- Solutions that benefit rural, small town, and suburban areas

Annotated Outline

High-level Overview

- Executive Summary
- Introduction: Objectives and Historical Context
- Transportation Equity in WA
- Where WA is Today
- Current state of transportation sector
 - Current policy landscape
 - Current state of opinion/perceived barriers

Where WA Needs to Go

- Different scenario options
- Preferred scenario + implications
- How WA Can Get There
 - Priority policies and other actions for EV adoption and EVSE
 - Anticipated barriers
 - Implementation roadmap
- Conclusion / Call to Action

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a. 110% do penotenii prices arreet un outcome
                     d. Takeaways from public engagement that informed scenario visions for the future
                              i. Tying together findings and recommended actions with how we applied
                                 feedback. How did public engagement results inform our policy
                                 recommendations?
                              ii. More detailed than highlights in Exec Summary and less detailed than the actual
                                 Education and Engagement Plans
                                                                                                                6. How Washington Can Get There
                     a. Priority policies and other actions (likely by vehicle segment, but possibly by policy
                         (vpc)
                                                                                                                           A Gap Report: Set a state-wide
                                 Priority policies and other actions for increasing EV adoption: policies that can
                                                                                                                           Aviation Fuel by 2030.
                                 enable and policies that are currently hindering progress
                                                                                                                          taking agreements negotiated by
                                   1. For passenger adopted vehicles
                                                                                                                           nterim Sustainable Aviation
                                   1. For fleet managers
                                                                                                                          or the years 2024 - 2030. The
                                          a. WA state fleet - pull from DES report due in mid- to late-April
                                                                                                                           Credit within the IRA gives,
                                          b. Local public fleets
                                          c. Private fleets
                                                                                                                           per gallon of sustainal
                                                                                                                            rough 2024, easing the
                                          d. Recommendation from WA Gap Report: Use a self-financing
                                              mechanices to in-
                                                                                                                           ndering this target feasible per
                                                                                          icle purchases.
                                                                                          es a fee on inefficient
            D. Between states
                                                                                           rebate for more
                                                                                                                           ionventional aviation fuel
           c. With private and public utilities
                                                                                           fully implemented in
           d. With other stakeholders (e.g., EVSPs, fleets, etc.)
                                                                                                                          el. If Washington could
                                                                                            proposed by RMIII
                                                                                                                          ith sustainable aviation fuel
iii. Tracking progress / adjusting course
      1. Proposed metrics for tracking progress. Must be able to measure results.
                                                                                                                           ould achieve additional
         Recommendations must be actionable. Investments do not equal
                                                                                                                          ent to 2.9 annual MMT. The
                                                                                                                          goal to deploy at least three
          outcomes, we have higher standard
            a. Recommending a Transportation Equity Baseline Tool. Project
                                                                                                                           ally per year by 2030;
                                                                                             corridor freight.
                team still determining if we create baseline ourselves or
                                                                                                                            nsume 14% of that three
                                                                                             il instead
                recommend that the State create the baseline as next step to
                                                                                                                           annual MMT emissions
                                                                                            ee IRA funding to
                                                                                                                           incentives, combined with
                 enacting the TES
                      i. Potential recommendation: How we can start a multi-
                                                                                             fleet. To meet the
                                                                                                                           nment and partnerships with
                         agency process to address issues we identify that are
                                                                                             e new $1 billion
                                                                                                                           expand the entire SAF
                                                                                             the Inflation
                         outside of Council's specific purview
                      ii. Baseline upon which the electrification strategy and other
                                                                                             school Class 7
                                                                                                                          I, like N-S to Portland and
                                                                                             rucks, and city
                          transportation initiatives can be measured
                            1. Set right direction and then improve and iterate over
                                                                                              can apply directly
                                                                                                                           Report: Shift freight from
                                                                                             d establish a
                                upcoming 12 year effort
                                    a. Build flexibility into TES. Set regular
                                                                                             hool districts to do
                                                                                                                          uses approximately 90%
                                       reviews and program evaluation process
                                                                                              opportunity will
                                                                                                                          an truckslij, Washington
                                                                                                                           ail freight infrastructure
                                        (adaptive to feedback to improve)
                                    b. Anticipate that programs will change based
                                                                                                                           ure. Washington's draft
                                        on findings to ensure achieve equitable
                                                                                                                          arriers to rail freight but
                                                                                               logistics to
                                                                                                                            missions reductions
                        iii. Transportation security index to create in upcoming state
                                                                                                                           V models and long
                                                                                               -distance)
                            decisions (similar to UM/CETA baseline energy
                                                                                              SDOT and
                                                                                                                          trucks, the state could
                                                                                                                          as possible to less
                                                                                               sing diesel buses
                              1. Address overlap between TES and transportation
                                                                                                ximize access to
                                 security, and note how work outside TES-scope will
                                                                                                ich can be used
                                                                                                                           ind related
                                                                                                                          re currently hindering
                                   be addressed
                                                                                                for federal
                              2. Potential resources: WSDOT programs on TSI,
                                                                                                private
                                  transit agencies, governor's office; Public
                                                                                                                           owned, renting, single
                                                                                                  and continu
                                   Transportation division (Alpaca public
                                                                                                no reet charging (including Levels 1 and 2 and
                                  transportation service map); MassDOT and
                                  Minnesota DOT tools which could be significant
                                                                                                ding chargers potentially for several LDV or
                                  effort; CO EV Equity Dashboard; OR utilities
                                                                                                me location and time)
                                  measuring transit access & routes when switching
                                                                                                arging (including for LDV and MHDV, and
                                   to electrification; NEVI Justice 40 Goals
                                                                                                tiety of locations (rest stops, malls, restaurants,
                          iv. Some issues are not addressable by state agencies,
                               instead opportunity for transit agencies and
                                                                                                 or all other charging types, including:
                               municipalities to lead
                                                                                                  indards (ie Energy Star
                                1. Need to be clear which agencies are leading,
                                    funding, what authority would they need
                                2. Be specific about which issues the TES is designed
                                    to address and which issues TES is not focused on
                                 3. Clarify what TES is contributing that is additional
                                    to requests from public, too
                            v. How we provide service that is affordable, accessible,
            2. Create an adaptive management process that Commerce and other state
                actors should use to 'learn and adapt' to ensure that the TES outcomes are
                     to might an
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