



January 14, 2019

We are pleased to present the seventeenth edition of the *Transportation Resource Manual*. The Joint Transportation Committee is a bipartisan agency of the Washington State Legislature founded to promote transportation policy based on factual information available to all interested parties. The *Resource Manual* is a key piece of that effort.

Washington State's transportation system is an elaborate network of roads, railways, paths and trails, governed and operated by public and private entities, and supported through a myriad of funding sources including federal, state and local taxes, and private capital. The *Resource Manual* provides comprehensive information about this complex transportation system, its governance and its funding.

A searchable electronic version of the manual is available on our website: <http://www.leg.wa.gov/JTC>

If you have any questions or comments about the *Resource Manual*, please contact Dave Catterson, Committee Coordinator, Joint Transportation Committee, at 360-786-7398 or [Dave.Catterson@leg.wa.gov](mailto:Dave.Catterson@leg.wa.gov).

We hope this manual will be a useful resource for you. Our gratitude is expressed to the agencies and organizations that have contributed to this effort.



Representative Jake Fey  
Co-Chair



Senator Steve Hobbs  
Co-Chair



Representative Andrew Barkis



Senator Curtis King

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**Washington State**

**Transportation  
Resource Manual**

**(Updated January 2019)**

**Joint Transportation Committee**

# 2019 Transportation Resource Manual

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# Transportation Budget & Key Legal Information

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# State Budgeting Overview

The Legislature makes its biennial appropriations in three budget bills. These bills and their associated documents are available online at <http://leap.leg.wa.gov/>.

## **OPERATING BUDGET**

### Purpose:

- Pays for the day-to-day operating expenses of state government, including the expenses of state agencies, colleges and universities, public schools, and other state programs.
- The operating budget pays the principal and interest on bonds sold to finance the capital budget as well, from the General Fund.

### Source:

- About half of the operating budget is financed through the State General Fund. The State General Fund receives about 84% of its revenues from three tax sources: retail sales and use tax (52.6%), business and occupation tax (19.7%), and property tax (10.8%). The remainder of State General Fund revenues are derived from a variety of other taxes such as real estate excise taxes and public utility taxes as well as several nontax sources such as license fees and investment earnings.
- The remainder of operating budget revenues comes from estates taxes, lottery proceeds, and from federal and other funding sources.

## **CAPITAL BUDGET**

### Purpose:

- Pays for the acquisition and maintenance of state buildings, public schools, higher education facilities, prisons, public lands, parks, and other capital facilities.
- The capital budget often includes re-appropriations for projects funded in a prior biennium but not fully completed within that timeframe.

### Source:

- A significant share of the capital budget is financed by state-issued bonds. The debt service on the bonds is paid primarily by the operating budget. Debt service is limited by the State Constitution to 8.25% percent of the average of the prior six years' general state revenues, defined as all unrestricted state tax revenues. This limit is reduced to 8 percent beginning on July 1, 2034.
- The remainder of the capital budget is financed from dedicated accounts, federal funds, trust revenue, and other state funding sources.

## **TRANSPORTATION BUDGET**

### Purpose:

- Pays for transportation operating and capital costs, such as maintaining, preserving, and improving the highway system; operating ferries; motor vehicle registration; and enforcing traffic laws on the state highway system. For the 2017-19 biennium, capital program appropriations represent \$4.9 billion of the transportation budget, and operating programs total \$4.5 billion, of which \$1.6 billion is provided for debt service.

### Source:

- The primary sources of funding for the 2017-19 transportation budget are motor vehicle fuel taxes (38%); federal funds (15%); vehicle license, permits, and fees (15%); bonds (10%); ferry revenue (4%); tolls (4%); balances from previous biennium (9%) and other sources (5%).

## 2017-19 Transportation Budget Overview

The transportation budget appropriates operating *and* capital funding to agencies that provide a wide variety of transportation functions and services. Operating programs are the day-to-day expenses of running an agency or program including salaries, benefits, and goods and services such as supplies and fuel. Capital programs are projects that are longer lived including construction of roads, buildings, ferry terminals, and building or refurbishing vessels.

The major agencies include the Department of Transportation (WSDOT), the Department of Licensing (DOL), and the Washington State Patrol (WSP). Many smaller transportation agencies and committees are also funded through the transportation budget including the Transportation Improvement Board (TIB), County Road Administration Board (CRAB), Traffic Safety Commission, and the Joint Transportation Committee.

Total appropriations in the 2017-19 transportation budget, including the changes made in the 2018 Supplemental, are \$9.34 billion. Of that amount, 52% is for capital purposes, and 48% is for operating purposes.

In addition to information on the most recent proposed and enacted budgets, the LEAP Transportation Documents with the most recent project lists can be found at:  
<http://fiscal.wa.gov/BudgetTLEAPDocs>

In the larger agencies, such as the Department of Transportation, funding is appropriated by program. Programs are a defined set of activities within an agency. In cases where programs have both operating and capital elements, separate appropriations are made for the operating and capital components.

## Transportation Operating Budget

Of the total 2017-19 transportation operating budget the major expenditure categories are shown below. Almost eighty percent of the operating budget is accounted for by five programs and agencies: payment of bond debt; the ferry system; Washington State Patrol; highway maintenance; and the Department of Licensing.

### Transportation Operating Budget

Agency/Program, 2017-19	Dollars (\$1000s)	Share of budget
<b>Bond Retirement and Interest</b>	1,621,009	36.32%
<b>WSDOT - WA State Ferries-Op</b>	518,818	11.63%
<b>Washington State Patrol</b>	515,204	11.54%
<b>WSDOT - Highway Maintenance</b>	467,322	10.47%
<b>Department of Licensing</b>	367,358	8.23%
<b>WSDOT - Public Transportation</b>	236,748	5.30%
<b>WSDOT - Toll Op &amp; Maint-Op</b>	135,540	3.04%
<b>WSDOT - Information Technology</b>	93,926	2.10%
<b>WSDOT - Rail</b>	81,509	1.83%
<b>WSDOT - Charges from Other Agys</b>	77,040	1.73%
<b>WSDOT - Planning, Data &amp; Resch</b>	71,575	1.60%
<b>WSDOT - Traffic Operations</b>	68,043	1.52%
<b>WSDOT - Pgm Delivery Mgmt Suppt</b>	57,164	1.28%
<b>WSDOT - Transportation Mgmt</b>	36,983	0.83%
<b>WSDOT - Hwy Mgmt &amp; Facilities</b>	29,402	0.66%
<b>Traffic Safety Commission</b>	27,502	0.62%
<b>WSDOT - Aviation</b>	14,352	0.32%
<b>WSDOT - Local Programs</b>	14,046	0.31%
<b>Other Transportation Agencies</b>	29,369	0.66%

Based on 2018 Supplemental Budget

## Transportation Capital Budget

Of the total 2017-19 transportation capital budget the major expenditure categories are shown below.

### Transportation Capital Budget

Agency/Program, 2017-19	Dollars (1000s)	Share of budget
<b>WSDOT - Improvements</b>	2,488,526	51.03%
<b>WSDOT - Preservation</b>	935,833	19.19%
<b>WSDOT - WA State Ferries</b>	450,996	9.25%
<b>WSDOT - Local Programs</b>	346,221	7.10%
<b>Transportation Improvement Board</b>	299,750	6.15%
<b>WSDOT - Rail</b>	147,591	3.03%
<b>County Road Administration Board</b>	102,326	2.10%
<b>Freight Mobility Strategic Investment Board</b>	51,360	1.05%
<b>WSDOT - Facilities Capital</b>	36,624	0.75%
<b>WSDOT – Traffic Operations</b>	12,851	0.26%
<b>Washington State Patrol</b>	4,503	0.09%

Based on 2018 Supplemental Budget

## Revenue Sources for the Transportation Budget

The revenues available for transportation purposes may be classified into four categories: state (including taxes and fees); bonds; federal; and local. These resources are appropriated for spending through the transportation budget bill. Amounts distributed by statute directly to cities and counties are not appropriated in the budget (and are not included in chart totals). The various sources of monies used in the transportation budget are displayed in the table below.

### 2017-19 Transportation Revenue

<b>Source of revenue</b>	<b>\$ millions</b>	<b>Share of total 2017-19 revenue</b>
Fuel Taxes	3,605	38%
Federal Funds	1,440	15%
Vehicle License & Permit Fees	1,475	15%
Bonds	940	10%
Ferry Revenues	403	4%
Tolls	400	4%
Balances from 15-17	826	9%
Aviation Revenues	9	0%
Rental Car Tax	69	1%
Vehicle Sales & Use Tax	104	1%
Driver License & Permit Fees	294	3%
Business/Other Revenues	31	0.3%
<b>TOTAL</b>	<b>9,596</b>	<b>100%</b>

Based on February 2018 Revenue Forecast

## Distribution of the 49.4¢ Fuel Tax

- 11.95 cents is distributed to local governments, either directly or through grants distributed by the Transportation Improvement Board and the County Road Administration Board.
  - Separately, the Connecting Washington Act directs the State Treasurer to make regular transfers from the Motor Vehicle and Multimodal accounts to the cities and counties, with funds proportioned evenly between cities and counties (RCW 46.68.126). The total biennial distribution to be split between cities and counties is \$50.2 million.
- The remaining 37.45 cents is retained by the state and appropriated or distributed via the transportation budget.

### 2017-19 Distribution of the 49.4 Cent Fuel Tax (\$3.0 billion)

Account/Distribution	Cents	\$ Millions	Share of total \$
<b>Connecting Washington Account</b>	11.9	815	24.09%
<b>Motor Vehicle Account*</b>	10.21	709	20.98%
<b>Transportation Partnership Account</b>	8.5	582	17.20%
<b>2003 Transportation "Nickel" Account</b>	5.00	342	10.12%
<b>Distribution to Counties*</b>	4.92	311	9.21%
<b>Transportation Improvement Board</b>	3.04	210	6.22%
<b>Distribution to Cities</b>	2.96	197	5.82%
<b>Ferry Capital and Operating</b>	1.08	93	2.74%
<b>Country Road Administration Board</b>	1.03	71	2.09%
<b>Special Category C Account</b>	0.75	51	1.52%
<b>TOTAL</b>	49.4	3,382	100.00%

Based on February 2018 Revenue Forecast.

\*Includes amounts withheld under [RCWs 46.68.110\(1\)](#), [46.68.110\(2\)](#), and [46.68.090\(2\)\(h\)](#).

- **Connecting Washington Account** – 11.9 cents deposited into the Connecting Washington Account for designated projects and distributions to other entities.
- **Motor Vehicle Account/State Highway Program**– 10.21 cents deposited into the Motor Vehicle Account. Primarily used for state highway related expenditures.
- **Special Category C** - 0.75 cents deposited into the Motor Vehicle Account for high-cost highway projects.
- **Ferry Capital** - 0.55 cents deposited into the Puget Sound Capital Construction Account for the construction and maintenance of the state’s ferries and terminals.
- **Ferry Operations** - 0.54 cents deposited into the Puget Sound Ferry Operations Account for the operation of the state ferry system.

- **Transportation 2003 (Nickel) Account** – 5 cents deposited into the Transportation 2003 (Nickel) Account for designated projects. This amount will expire when the projects are completed and the bonds associated with this revenue stream are retired.
- **Transportation Partnership Account 2005 (TPA)** – 9.5 cents deposited into the Transportation Partnership Account for designated projects. 1 cent of the 9.5 cents is distributed directly to cities (1/2) and counties (1/2).
- **Cities** – 2.96 cents distributed directly to cities based on population, for construction, maintenance, and policing of city streets.
- **Counties** – 4.92 cents distributed directly to counties for construction, maintenance, and policing of county roads. Of this amount, 10% is evenly distributed, 30% by population, 30% based on annual road costs, and 30% based on needs for construction and maintenance.
- **Transportation Improvement Board**
  - **Transportation Improvement Program**– 3.04 cents distributed by the Transportation Improvement Board as grants for congestion projects primarily in cities. However, historically approximately 0.72 cents of this amount has gone to county projects.
  - **Small City Pavement and Sidewalk Program** - 0.03 cents distributed to cities with populations of 5,000 or less.
- **County Road Administration Board**
  - **Rural Arterial Program** - 0.58 cents deposited into the Rural Arterial Trust Account. The account is administered by the County Road Administration Board and the funds are distributed to counties as grants for construction and reconstruction of rural arterials.
  - **County Arterial Preservation Program** - 0.45 cents deposited in the County Arterial Preservation Account distributed by the County Road Administration Board for structural integrity and safety of county arterials.

## Licenses, Permits and Fees

Licenses, permits, and fee revenues are primarily generated from the \$30 vehicle license fee and the combined license fee paid by trucks (commonly called the gross weight fee). Other fees include title fees, vehicle inspection fees, special permit fees, drivers' licenses, and other driver-related fees.

Licenses, permits, and fees are the second largest source of state funds for transportation, and are distributed as follows:

### 2017-19 Distribution of License, Permit, and Fee Revenue

Account receiving fee revenue	\$ millions	Share of total
<b>Highway Safety Fund</b>	253.8	14.4%
<b>Freight Mobility Multimodal Account</b>	6.0	0.3%
<b>State Ferries Operating Account</b>	18.7	1.1%
<b>Transportation Partnership Account</b>	58.6	3.3%
<b>Transportation 2003 Nickel Account</b>	90.4	5.1%
<b>Multimodal Transportation Account</b>	346.7	19.6%
<b>Motor Vehicle Account</b>	498.4	28.2%
<b>Capital Vessel Replacement Account</b>	33.1	1.9%
<b>State Patrol Highway Account</b>	438.5	24.8%
<b>Motorcycle Safety Education Account</b>	4.4	0.2%
<b>Recreational Vehicle Account</b>	1.6	0.1%
<b>License Plate Technology Account</b>	3.5	0.2%
<b>DOL Services Account</b>	6.9	0.4%
<b>Ignition Interlock Device Revolving Account</b>	7.0	0.4%
<b>Multiuse Roadway Safety Account</b>	0.2	0.0%
<b>Rural Arterial Trust Account</b>	0.4	0.0%
<b>Transportation Improvement Account</b>	0.4	0.0%
<b>TOTAL</b>	<b>1,768.6</b>	<b>100.0%</b>

Based on February 2018 Revenue Forecast.

#### ➤ **Vehicle License Fees**

This fee is the annual registration fee for cars, motorcycles, travel trailers, trailers and motor homes. Of the \$30 license fee, \$23.60 is distributed to the State Patrol Highway Account. The Puget Sound Ferry Operating Account receives \$2.02 for originals and \$0.93 for renewals and the Motor Vehicle Account receives the remaining revenue.

The license fee by weight, which is also referred to as the combined licensing fee, is collected from trucks based on vehicle gross weight. This fee is distributed to the State Patrol Highway Account (22.36%), Puget Sound Ferry Operations Account (1.375%), Nickel Account (5.237%), Transportation Partnership Account (11.533%) and the Motor Vehicle Account (59.495%). In 2015, an additional freight project fee equal to 15% of the license fee by weight was imposed on trucks over 10,000 pounds. For vehicle registrations due on or after

July 1, 2022, in addition to the license fee based on declared gross weight, a vehicle with a declared gross weight of less than or equal to 12,000 pounds, unless specifically exempt, will be required to pay an additional weight fee of ten dollars.

The passenger vehicle weight fee was established in 2005. Increased in 2015, the fee ranges from \$25 to \$72 per vehicle. These fees are distributed to the Multimodal Account; however, \$6 million per biennium is transferred to the Freight Mobility Multimodal Account.

➤ **Driver Licenses**

The Department of Licensing collects fees to cover costs associated with licensing drivers. In recent years, a portion of these funds have been transferred to other accounts. The fees that generate the greatest amount of revenue are driver license fees and the sale of drivers abstracts. Other license fees include motorcycle and commercial drivers' license endorsements.

➤ **Vehicle Sales Tax**

The 2003 new revenue legislation created a 0.3% sales tax on vehicle purchases. These revenues, along with the rental car sales tax, generate most of the funds used for non-highway purposes.

➤ **Rental Car Sales Tax**

Washington State has a 5.9% sales tax on rental cars. In terms of flexible revenue sources, the rental car tax is the second largest contributor to the Multimodal Transportation Account.

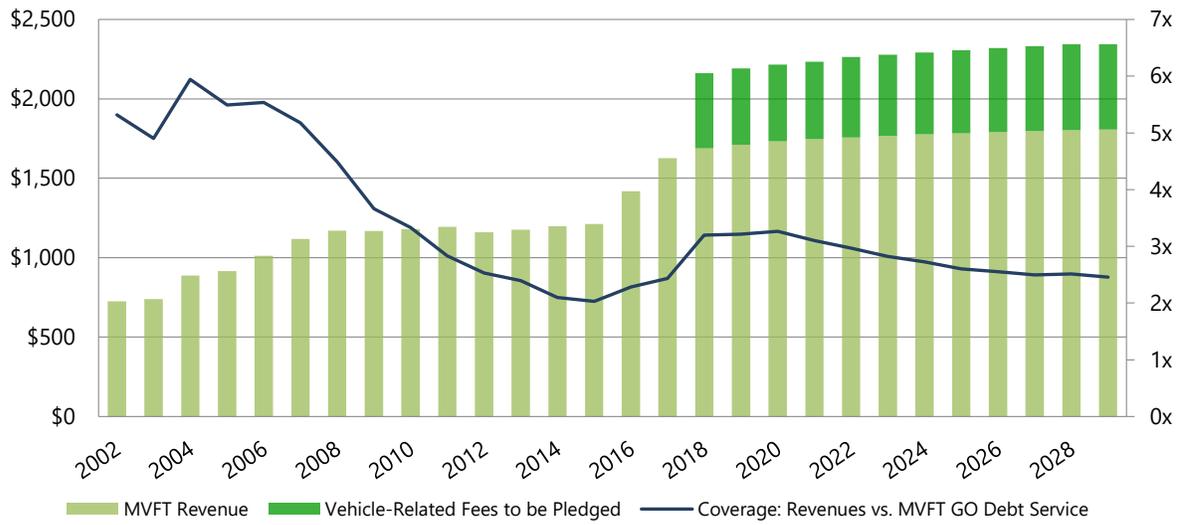
➤ **Other Revenue**

Other revenue sources include interest earnings on fund balances, aircraft fuel taxes, ferry concessions, speeding fines in school zones, sales of Department of Transportation right-of-ways, WSP access fees, breathalyzer test fees, DUI cost reimbursement, terminal safety inspection fees, commercial vehicle penalties, communication tower leases, ignition interlock vendor fees, and transfers from existing fund balances.

## Bonds

- Initially, cash was used to pay for transportation improvements. During and after the 1930s, however, public debt was incurred for highway construction projects.
- Debt financing has increased or decreased, depending on the availability of tax revenues and the magnitude of needed improvements.
- Transportation bonds are ultimately backed by the full faith and credit of the state (general obligation) but have other sources of repayment that constitute the primary source for debt service. Highway bonds are first backed by gas tax revenues and are exempt from statutory or constitutional debt limits.
- In 1998, Referendum 49 was approved by the voters, authorizing \$1.9 billion in bonds for the location, design, right of way, and construction of state and local highway improvements. The bonds were backed by gas tax revenues.
- In 2003, \$2.6 billion in bonds were authorized for transportation projects backed by a five cent increase in the gas tax. Also in 2003, \$349 million in bonds were authorized and backed by revenues from the Multimodal Transportation Account. These multimodal account bonds are subject to the state's debt limit.
- In 2005, \$5.1 billion in bonds were authorized for sale to provide funds for the location, design, right of way, and construction of selected projects and improvements identified as 2005 Transportation Partnership Projects. These bonds were backed by revenues from a phased-in 9.5 cent per gallon gas tax increase.
- In 2007, the bond authorization for Special Category C improvements was increased from \$330 million to \$600 million. The bond authorization for Transportation 2003 projects was increased from \$2.6 billion to \$3.2 billion, and the bond authorization for Transportation 2005 projects was increased from \$5.1 billion to \$5.3 billion. The bond authorization for urban arterials was also increased by \$50 million.
- In 2009, \$1.95 billion of SR 520 bonds were authorized to pay for State Route 520 corridor projects, including the replacement of the floating bridge and east side connections. The SR 520 bonds are first payable by tolls and then backed by gas tax revenues and the full faith and credit of the state. This is in contrast to the Tacoma Narrows Bridge bonds which are first payable by gas tax revenues and reimbursed from toll revenue.
- In 2015, \$5.3 billion in bonds were authorized for sale to provide funds for the location, design, right of way, and construction of selected projects and improvements identified as Connecting Washington Act projects. These bonds were backed by revenues from a phased-in 11.5 cent per gallon gas tax increase and motor vehicle license fees used for highway purposes.

## Transportation Revenues: MVFT and Vehicle-Related Fees (\$ millions)



\*Debt service projections from 2018 enacted transportation budget

Sources: Transportation Revenue Forecast Council, Office of the State Treasurer, OPR & SCS

## Federal Funding

- The Fixing America's Surface Transportation (FAST) Act was enacted by Congress on December 4, 2015, and will expire on September 30, 2020.
- Estimated FAST act funds from 2018 through 2020 assume a continuation of Washington State's historical 1.7% of national apportionment each year and assumed to grow at the same rates as state motor fuel consumption (same methodology as applied in prior forecasts).
- The FAST Act provides the majority of Federal-aid highway funds to the states through apportionment to core programs. The FAST Act core programs are: National Highway Performance Program, National Highway Freight Program, Surface Transportation Program Block Grant Program, Congestion Mitigation & Air Quality Improvement Program, Highway Safety Improvement Program. Other FAST Act features include:
  - Establishment of the Fostering Advancements in Shipping and Transportation for the Long-term Achievement of National Efficiencies Grants (FASTLANE) for Nationally Significant Freight and Highway Projects.
  - Continued Public Transportation Funding through the Federal Transit Administration. About 80% of federal public transportation program funding comes from the mass transit account of the highway trust fund and 20% comes from the general fund of the U.S. Treasury.
  - Extension of many non-formula programs including: the Transportation Investment Generating Economic Recovery (TIGER) Grant Program; the Transportation Infrastructure Finance and Innovation Act (TIFIA) Program; and the Airport Improvement Program (AIP).
- Previous federal transportation authorization legislation:
  - The Moving Ahead for Progress in the 21st Century Act (MAP-21) was enacted by Congress in June of 2012, authorizing federal funding through Federal Fiscal Year (FFY) 2014 with extensions provided until enactment of the FAST Act.
  - The Safe, Accountable, Flexible, Efficient Transportation Equity Act (SAFETEA-LU) provided four years of funding (FFYs 2005 through 2009) with continuing resolutions through FFY 2011.
  - The Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21) was enacted for a six-year period (FFYs 1998-2003).
  - The Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) expired in 1997.

*See Federal Funding section on page 159 for additional details.*

## Transportation Budget Process

- Each summer all state agencies, including those funded by the transportation budget, prepare budget submittals per instructions from the Office of Financial Management (OFM). In even numbered years the agencies are preparing for the upcoming biennial budgets and in odd numbered years they are preparing for the first supplemental budget.
- In even numbered years, in December, the Governor submits a biennial transportation budget to the Legislature, which contains proposed expenditures for each of the transportation agencies. (This is done according to [RCW 43.88.030](#) and [RCW 43.88.060](#)).
- Each year the Governor's budget is introduced in both the House and Senate but, by tradition, the House and Senate alternate each biennium in initiating the passage of the budget. In 2019, the House will initiate the budget. It is also customary for the first legislative budget to be released shortly after the spring revenue forecast. In odd numbered years, the forecast is released in mid-March, in even numbered (supplemental budget) years, the forecast occurs in February.
- After the Governor's budget is introduced and referred to the House and Senate transportation committees, the following typically occurs:
  - The Governor's budget office presents the Governor's budget recommendations;
  - Agencies present their budget requests to the committees;
  - Public hearings are held;
  - Work sessions are held to provide members an opportunity to debate issues, ask questions, explore issues, and develop potential amendments to the budget;
  - The committee chair of the initiating chamber presents a budget proposal for the committee's consideration; and
  - An executive session is held to vote on the chair's proposed budget bill and consider possible committee amendments.
- After the budget bill is passed out of the transportation committee, it is sent to the full House or Senate body for consideration.
- The Rules Committee has responsibility for scheduling floor action on the budget bill (and all others) on the floor of the House or Senate.
- Once the bill is on the Second Reading calendar, any member of the legislative body can offer amendments.
- A simple majority vote is required for Final Passage (called Third Reading). (A 60% vote of both houses is required for Final Passage of bond authorization bills.)
- If passed, the budget bill goes to the opposite legislative body where the entire process is repeated.
- Usually the budget bill passed by one legislative body is not identical to that passed by the other. If neither House nor Senate is willing to accept the other's version, differences are often resolved by appointing members from each legislative body to a Conference Committee.
- A simple majority vote by each legislative body is then necessary for adoption of the Conference version of the budget. Amendments to the Conference version are not permitted.
- The budget, as adopted, is then sent to the Governor's Office for signature and enactment. The Governor may veto whole sections of a budget bill or individual provisions in their entirety.

## Miscellaneous Budget Information

- The state budget is developed on a biennial basis starting July 1 of each odd-numbered year. State fiscal years run from July 1 to June 30. State agency appropriations are made either by fiscal year or for the biennium, depending on the account and fund source. The federal government budgets for one year at a time, with a fiscal year that starts on October 1. Local governments generally have annual budgets based on the calendar year.
- Appropriation sections in budget bills are not codified (i.e., are not incorporated into the Revised Code of Washington (RCW)). Language in these sections lapses at the end of the biennium that it addresses. Codified law may be modified in an appropriations bill if the total section of law is set forth and the modification relates to fiscal matters.
- Expenditure authority of agencies is limited by appropriation levels and proviso language included in budget legislation.
- Bills other than budget bills may also contain appropriations.
- The Governor is required to propose a biennial budget to the Legislature by December 20 preceding odd year legislative sessions. Supplemental budgets are to be submitted not fewer than 20 days prior to legislative session.
- The Governor may veto whole sections of the budget bill or individual provisions in their entirety.
- A biennial budget may be amended during the biennium it addresses in a supplemental budget bill. Supplemental budgets are commonly adopted in each of the two regular sessions that occur during a biennium.
- During the legislative session, budgets and bills required to complete the budget are exempt from the normal cutoff dates, as outlined each year in the House and Senate session cutoff calendars.
- Bills authorizing the sale of bonds require a 60% vote for Final Passage. A simple majority is required on all prior votes and in committee.
- Beginning with the 1990 transportation revenue increase, the Legislature has provided project-specific direction. In 1990, the Legislature established the Special Category C program which initially earmarked the additional portion of the gas tax to improvements on Seattle's First Avenue South Bridge (State Route 509), State Route 18, and the Spokane North-South Freeway.



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## Recent Transportation Revenue Packages

### 2015: Connecting Washington Act (CWA) Transportation Funding Package

The CWA transportation package, enacted in 2015, is estimated to provide \$16 billion in new resources for transportation purposes over 16 years. The CWA transportation package included enactment of:

- ESSB 5987, an omnibus transportation revenue bill with a number of state tax and fee increases, state tax incentive programs, and several local revenue options,
- 2ESSB 5988, the spending bill for the first biennium of the 16-year program, and,
- ESSB 5989, the additional state bond authority.

Advisory Vote 12 was on the November 2015 statewide ballot, in compliance with the requirements of Initiative 960. Advisory votes, which are nonbinding, are an opportunity for voters to express support or opposition to revenue provisions in recent legislation. Advisory Vote 12 asked the voters whether they supported the increase in gas taxes enacted by the Connecting Washington Act. The non-binding vote was 64% to repeal and 36% to retain.

#### Increased CWA Taxes and Fees

The principal sources of new revenue in ESSB 5987 are an 11.9 cent per gallon fuel tax increase; an increase in passenger vehicle weight fees; and weight fees on trucks. Together, these changes raise over \$9 billion over the 16-year period, more than 75 percent of the new revenue (excluding bonds) in the plan.

- The fuel tax was increased in two steps: a 7 cent per gallon increase on August 1, 2015, and a 4.9 cent per gallon increase on July 1, 2016. The total state tax rate after the phase-in is 49.4 cents per gallon.
- The passenger vehicle weight fee increases took effect on July 1, 2016:
  - Vehicles at or below a weight of 4,000 lbs. are subject to an annual weight fee of \$25;
  - vehicles above 4,000 lbs. and up to 6,000 lbs., \$45;
  - vehicles above 6,000 lbs. and up to 8,000 lbs., \$65;
  - passenger vehicles with weights above these classes, \$72;
  - light truck weight fees were increased by \$15 to \$35 annually, depending on weight.
- On July 1, 2022, owners of all passenger vehicle classes will be required to pay an additional \$10 increase annually.
- For owners of heavy trucks, a new freight project fee equal to 15 percent of the existing license fee by weight is required.

#### Estimated CWA revenues

The expected revenue by broad source category is shown in the table below both for the fiscal 2015-2017 biennium and for the 16-year transportation package period.

<b>Connecting Washington: Estimated Resources (in \$ millions)</b>		
<b>Resource Category</b>	<b>2015-17 Fiscal Biennium</b>	<b>16 Year Total</b>
Fuel Tax Increase	\$ 549	\$ 6,236
Passenger Vehicle Weight Fee	\$ 79	\$ 1,958
Truck Weight Fee	\$ 43	\$ 850
Reallocate Existing Funding	\$ 96	\$ 1,730
General Fund Transfer	\$ -	\$ 518
Bonds	\$ -	\$ 4,762
Other	\$ -	\$ 233
<b>Grand Total</b>	<b>\$ 767</b>	<b>\$ 16,287</b>

The Connecting Washington package includes a \$5.3 billion bond bill to allow for the financing of the various transportation capital projects included in the package. For the first time, a transportation bond bill pledges the repayment of principal and interest both from fuel taxes and vehicle registration fees, in addition to the full faith and credit of the state.

#### Planned CWA Expenditures

The CWA transportation funding package included a 16-year spending plan covering highway improvements; highway preservation; debt service; multimodal spending, including projects and programs for public transportation, rail, bicycles and pedestrians, and off-road users; city, county, and other local entity-sponsored projects; the state ferry system; the State Patrol; and fish passage culvert modifications. The package also included several tax incentive programs and several local transportation revenue options.

State **highway improvements** constitute the bulk of the planned spending in the CWA transportation package, with over \$8.4 billion allocated for projects across the state. Major projects included:

- \$1.875B for the Puget Sound Gateway project, featuring on the south end the construction of a new four lane alignment on SR 167 between I-5 in Tacoma and SR 161 in Puyallup and on the north end the connection of SR 509 south from SeaTac to I-5.
- \$1.642B for the SR 520 Seattle Corridor Improvements – West End project, completing corridor improvements between I-5 and the West High Rise.
- \$1.225B for the I-405 Renton to Lynnwood project, continuing the widening of the I-405 corridor between Renton and Bellevue, implementing Express Toll Lanes (ETL), and rebuilding impacted interchanges.
- \$878.9M for the US 395/North Spokane Corridor, completing the corridor from Francis Avenue to an interim connection with I-90.
- \$494M for the I-5 JBLM Corridor Improvements project, implementing southbound hard shoulder running between the Berkeley and Mounts Rd interchanges, reconstructing the Thorne and Berkeley interchanges, and subsequently adding northbound hard shoulder running.
- \$426M for the I-90 Snoqualmie Pass – Widen to Easton project, completing the widening from the end of the existing funded projects (MP 62) to Easton.

State **highway preservation, operations, maintenance, and facilities** are emphasized relative to the previous two transportation funding packages. At over \$1.4 billion allocated for these purposes, the amount of expected spending for the 16-year time frame is almost double that of the Transportation Partnership Act (TPA) in percentage terms.

Other elements of the state transportation system also receive funding under the package.

- Additional revenue was directed both to the State Patrol and to the State Ferry operations to address chronic funding imbalances.
- Over \$300 million in funding was provided to the State Ferry System for a fourth Olympic class vessel and to complete the rehabilitation of the Seattle and Mukilteo terminals.
- To address fish passage barrier removal needs, \$300 million is provided for improved culverts.

The CWA package includes several **multimodal components**. Several existing public transportation grant programs receive funding, including the Special Needs, the Regional Mobility, the Rural Mobility, and the Vanpool grant programs. In addition, a number of transit projects receive direct funding assistance, and some funding is allocated for the purpose of transit coordination in the Puget Sound region. The Complete Streets grant program, created in 2011, was funded for the first time. The Safe Routes to Schools and Bicycle and Pedestrian Grant programs, already in place, received additional funding in the package, and several bicycle and pedestrian projects will receive direct assistance. The two-year and sixteen-year summary of funding for these multimodal programs is shown below.

Multimodal Program/Projects Connecting Washington Act	2015-17 Appropriation, \$ Millions	16-Year Allocation, \$ Millions
Special Needs Transit Grants	\$ 6.3	\$ 200
Rural Mobility Grant Program	\$ 3.4	\$ 110
Regional Mobility Grant Program	\$ 6.3	\$ 200
Vanpool Grant Program	\$ 1.0	\$ 31
Transit Coordination Grants	\$ 1.0	\$ 5
Transit Projects	\$ 13.9	\$ 111
Bike/Ped Grant Program	\$ 2.3	\$ 75
Bike/Ped Projects	\$ 9.4	\$ 89
Safe Routes to School Grant Program	\$ 1.8	\$ 56
Complete Streets Grant Program	\$ 3.3	\$ 106

Aside from public transportation, bicycle, and pedestrian components, there are also multimodal allocations for rail purposes.

- For the Palouse River and Coulee City state-owned railroad, \$47 million is set aside for track preservation and maintenance.
- Another \$33 million is allocated for slope stabilization.
- The Freight Rail Assistance Program (FRAP) is allocated and additional \$31 million.
- Local rail projects receive \$63 million in direct assistance.

The package, using multimodal funds as the funding source, continues and creates several **tax incentives** and funds an electric vehicle infrastructure bank.

- Funding is provided to continue the Commute Trip Reduction (CTR) tax credit program, an existing program that allows employers a limited amount of business and occupation tax or public utility tax credit for employee participation in the CTR program, through fiscal year 2024.
- Additional funds are provided to continue the Alternative Fuel Vehicle Sales and Use Tax Exemption, allowing purchasers of certain high-mileage vehicles to buy them tax-free until July 2019.

- A new credit is created against business and occupation tax and public utility tax for the portion of the purchase price of an alternative fuel commercial vehicle. Credits may be used until the end of calendar year 2021.
- An electric vehicle infrastructure bank is capitalized by an additional \$50 fee on electric vehicles and plug-in hybrid vehicles. The bank is expected to leverage private investment for the installation of publicly accessible electric vehicle charging stations in Washington.

Lastly, **local governments** receive both direct funding and support for local projects in the CWA. Over the 16-year span of the package, cities and counties will receive an additional \$375 million in direct distributions of fuel taxes and multimodal funds.

**Local projects** which receive funding assistance include: the Duportail Bridge project in Richland; the Covington Connector in Covington; the 228th & Union Pacific Grade Separation in Kent; the Orchard Street Connector in Bellingham; the East-West Corridor Overpass and Bridge in Yakima; and several others. In all, \$388 million is provided to help advance these local priorities over the package time frame.

### Local Transportation Revenue Options

The CWA package authorized several local transportation revenue options, including:

- Subject to voter approval, Sound Transit may impose a motor vehicle excise tax of up to 0.8 percent of the vehicle value; to increase sales and use taxes by an additional 0.5 percent; and, for the first time, to levy a regular property tax of up to 25 cents per \$1000 of assessed valuation.
- For a Transportation Benefit District, the governing body is given the authority to impose a vehicle fee of up to \$50 without a public vote, subject to several restrictions.
- Community Transit is authorized to increase its sales and use tax by 0.3 percent, subject to voter approval. Kitsap transit is authorized to establish a passenger-only ferry (POF) district within its boundaries, supported by several revenue options, including a 0.3 percent sales and use tax. The creation of the POF district, along with the supporting revenue measures, must be approved by the voters that live within the boundaries of the proposed district.

### **2005: The Transportation Partnership Package**

In 2005, the Legislature enacted the Transportation Partnership Act (TPA) to continue to address the significant transportation needs of the state, including the replacement of major facilities such as the SR 520 Bridge and the Alaskan Way Viaduct (AWV). The TPA funding package was estimated to raise \$8.5 billion over a 16-year period, including a 9.5 cent gas tax increase phased in over four years and vehicle weight fees on cars, light trucks, and SUVs. Of the estimated total, \$7.1 billion must be spent on highway purposes and \$1.4 billion are flexible funds which may be used for non-highway purposes.

Following enactment of the 2005 legislation, Initiative 912 was placed on the November 2005 statewide ballot seeking to repeal the gas tax increases in the Transportation Partnership Act. The voters rejected the attempt to repeal by a vote of 54.6% to 45.4%

Funding for activities eligible for 18<sup>th</sup> amendment funds totaled an estimated \$7.7 billion and included:

- \$2 billion for replacement of the Alaskan Way Viaduct and seawall;
- \$500 million for replacement of the SR 520 Bridge;
- Almost \$3 billion for congestion relief, including \$972 million for I-405 improvements;

- \$678 million for bridge replacement, seismic retrofit of bridges, and other safety projects;
- \$80 million for local grant programs (TIB, CRAB);
- \$185 million for ferry investments, including \$67 million for an additional vessel;
- \$523 million for local and state freight mobility projects; and,
- \$108 million for environmental mitigation projects.

Funding for non-highway purposes totaled \$680 million and included:

- \$340 million for regional transit grants and the Office of Transit Mobility;
- An additional \$55 million for special needs transit grants;
- \$58 million for pedestrian safety grants, including Safe Routes to Schools and Safe Routes to Transit;
- An additional \$12 million for the Commute Trip Reduction tax credit program;
- \$95 million in passenger rail investments; and,
- \$120 million in freight rail investments.

### **2003: The Nickel Package**

The 2003 Legislature adopted a ten-year transportation revenue package of \$4.2 billion, of which \$3.6 billion were funds restricted to highway purposes and \$600 million were flexible funds.

Known as the “Nickel” package, the 2003 finance package included:

- 5 cent increase of the gas tax;
- 15 percent increase in weight fees;
- three tenths of one percent increase in the sales tax on cars; and
- increase of the license plate retention fee to \$20.

At the time of passage, the 2003 Nickel package funded \$3.7 billion in highway improvements and \$475 million in program increases for non-highway purposes.

Funding for activities eligible for 18<sup>th</sup> amendment funds included:

- \$3 billion for congestion relief projects, of which \$700 million were for high-occupancy vehicle lane improvements;
- \$211 for safety projects, most of which was for design, right-of-way acquisition, and environmental compliance for the Alaskan Way Viaduct replacement project;
- \$145 million for preservation; and,
- approximately \$300 million for ferry system improvements.

Funding for non-highway purposes included:

- \$236 million in public transportation investments
  - \$30 million increase in the commute trip reduction tax credit;
  - \$30 million for new van pools;
  - \$75 million for rural transit agency grants; and,
  - \$98 million for special needs transportation grants to transit agencies and private non-profit transit service providers.

## **2002 Revenue Package**

Engrossed Substitute House Bill 2969 (Chapter 202, Laws of 02) proposed the following transportation-related taxes, subject to referendum:

- Gas tax of 9-cent-per-gallon increase in the statewide motor vehicle and special fuel tax. The increase was phased in with two annual increases, 5 cents on January 1, 2003, and 4 cents on January 1, 2004.
- Vehicle sales tax increase of 1 percent on the sale of new and used vehicles, with the revenue deposited into the Multimodal Fund.
- Weight fee increase of 30 percent for trucks over 10,000 pounds. The increase was phased in with two annual increases of 15 percent each on January 1, 2003, and January 1, 2004.

That November, Referendum 51 sought to overturn all of the tax and fee increases enacted by ESHB 2969. The referendum overturned the 2002 revenue package with a vote of 61.6% to repeal and 38.4% to uphold.

For a more complete history of the fuel tax, please see the Motor Vehicle Fuel page in the State Taxes and Fees Section, page 45.

# Recent Initiatives

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## Initiative 601 – Expenditure & Revenue Limitation

### Background

In November 1993, Washington voters approved Initiative 601, which limits spending from the state's General Fund. I-601 also contains certain restrictions on tax and fee increases. The initiative is codified as Chapter 43.135 RCW.

### Main Provisions

- Spending limits apply only to state General Fund: The spending limits imposed by I-601 apply only to expenditures from the state General Fund. Transportation-related funds and accounts that do not reside within the state General Fund are not subject to the spending limits. Examples of such funds and accounts include the Motor Vehicle Fund (MVF) and the Transportation Fund (TF).
- State agencies restricted from increasing fees: I-601 provides that fees may not be increased in any fiscal year by a percentage greater than the fiscal growth factor (reflecting population growth and inflation), unless the Legislature specifically authorizes the increase. No distinction is made between transportation-related fees and other government fees. Money charged by state government as penalties, fines, or forfeitures are not restricted by this provision.
- I-601 requires a two-thirds vote of the Legislature for tax increases. Transportation tax increases were interpreted to be exempt from the 601 two-thirds vote requirement.

### Subsequent Actions

To date, the only case involving the application of I-601 to transportation-related funds and accounts is Western Petroleum Importers v. Friedt. This case upheld the Legislature's action to revoke a tax break given to producers of gasohol. However, this case examined a specific voter-approval section of I-601 that expired in 1995.

In February 2013, in *League of Education Voters v. State*, the State Supreme Court ruled that the 2/3 legislative vote requirement for tax increases was unconstitutional because it conflicted with Article II, section 22. See the section on initiative 1185 for more information.

The legislative role in authorizing fee increases has been clarified most recently by a formal opinion from the State Attorney General regarding the impact of initiative 1185. For more background on I-1185 see: [House Office of Program Research Initiative 1185 Summary](#)

## Initiative 695 – MVET Repeal and Tax Restrictions

### Background

In November 1998, Washington voters passed Referendum 49 restructuring the statewide Motor Vehicle Excise Tax (MVET). Two of the main effects of Referendum 49 were to: (1) reduce taxes by changing the depreciation schedule; and (2) redirect 39.5% of MVET revenues from the state General Fund to the Motor Vehicle Account. The referendum also authorized \$1.9 billion in fuel tax bonds for transportation projects and programs.

### Main Provisions

The voters passed Initiative 695 (I-695) on November 2, 1999, repealing the MVET and nullifying many of the provisions of Referendum 49.

### Subsequent Actions

The constitutionality of I-695 was challenged and brought before King County Superior Court. On March 14, 2000, the court ruled that the I-695, in its entirety, was unconstitutional.

In response to the court action, on March 22, 2000, the Legislature passed SB 6865 reinstating many of the provisions of the initiative (Chapter 1, 1<sup>st</sup> Special Session, Laws of 2000). The State Supreme Court affirmed the Superior Court decision on October 26, 2000.

SB 6865 repealed the remaining state MVET, the state travel trailer and camper excise tax, and the state clean air excise tax in their entirety. It also increased the annual vehicle registration fee (license tab fee) to \$30 for passenger cars, cabs, motor homes, motorcycles, and tow trucks.

It was estimated in 2001 that I-695 reduced motor vehicle taxes and fees by as much as \$1.1 billion in the 1999-01 Biennium and up to \$1.7 billion in the 2001-03 Biennium. On an annual basis, I-695 reduced taxes and fees by an average of \$142 per registered vehicle. Of this loss in revenue, approximately 45% would typically have gone to state government (for both general government and transportation purposes), 24% to local government, and 31% to local transit districts.

# Initiative 776 – High Capacity MVET Repeal and Local Tax Restrictions

## Background

I-776 was passed by the voters on November 5, 2002.

## Main Provisions

- State combined license fee for light trucks: The combined license fee schedule contained in RCW 46.16.070 was amended so that trucks with a Declared Gross Weight of 8,000 pounds or less pay a combined license fee of \$30.
- High Capacity Transportation MVET: The authority of a Regional Transit Authority (RTA), and certain other eligible transit districts, to levy a voter-approved, high capacity transportation MVET was repealed.
- Local option vehicle license fee: The statute authorizing a county or a qualified city or town to impose a voter-approved vehicle license fee of up to \$15 per year was repealed. The following four counties had imposed the fee: Douglas; King; Pierce; and Snohomish Counties.

## Subsequent Actions

Prior to I-776's effective date, a legal action was filed against the state challenging the Initiative's constitutionality. This legal challenge, and other court decisions that came later, required the Department of Licensing to continue collecting the local option fees on behalf of the local jurisdictions that had imposed the fees. Douglas and Snohomish Counties chose not to join the law suit and stopped imposing the local option vehicle fee after the effective date of the Initiative.

In October 2003, the Washington State Supreme Court issued a decision holding that I-776 did not violate the Washington Constitution. Shortly after, all state and local fees were changed to comply with the Initiative. State and local governments were ordered to refund the gross weight fees and local option vehicle fees that had continued to be collected while the suit was pending. The fees were refunded in October of 2004.

I-776 repealed the MVET for RTAs (i.e., Sound Transit). However, Sound Transit had issued bonds in 1999 pledging the MVET revenue as security. In 2006, the Washington State Supreme Court upheld Sound Transit's authority to continue collecting the MVET until the bonds are paid off. The court finding was based on Article I, section 23 of the Washington Constitution relating to impairment of contracts.

# Initiative 960—Tax and Fee Increases Imposed by State Government

## Background

Initiative 960 was approved by the voters on November 6, 2007.

## Main Provisions

**Tax increases**—The Initiative declares that legislative actions that "raise taxes" require a two-thirds vote of each legislative chamber, and states that tax increases may be referred to the voters for their approval or rejection.

The Initiative defined the phrase "raises taxes" to mean any action or combination of actions by the Legislature that increases state tax revenue deposited in any fund, budget, or account, regardless of whether the revenues are deposited into the general fund (see RCW 43.135.034(1)(b)).

In addition, an advisory vote of the people is required on legislative actions that raise taxes if the legislative action is "blocked from a public vote" or is not referred to the people through referendum or initiative.

**Fee increases**--The Initiative requires prior legislative approval of fees, both when imposing new fees or increasing existing fees, regardless of whether the fee increase exceeds the fiscal growth factor. A simple majority vote in each Legislative chamber is required to authorize fee increases.

**Public information on tax and fee increases**—The Initiative specifies requirements and processes for the Office of Financial Management to publicize a ten-year cost projection and legislators' votes on any bill raising taxes or fees.

## Subsequent Actions

The tax increase provisions of Initiative 960 were temporarily suspended during the 2010 Legislative session. Later, in *League of Education Voters v. State*, the State Supreme Court ruled that the 2/3 legislative vote requirement for tax increases was unconstitutional because it conflicted with Article II, section 22. See the section on initiative 1185 for more information.

The legislative role in authorizing fee increases has been clarified most recently by a formal opinion from the State Attorney General regarding the impact of initiative 1185. See the section on initiative 1185 for more information.

For more background on Initiative 960 see: [Senate Committee Services Initiative 960 Summary](#)

## Initiative 1053—Tax and Fee Increases Imposed by State Government

### Background

Initiative 1053 was approved by the voters on November 2, 2010.

### Main Provisions

Initiative 1053 reinstates the statutory requirement that any action or combination of actions by the legislature that raises state taxes must be approved by either a two-thirds vote in both houses of the legislature or approved in a referendum to the people.

The Initiative also restates that new or increased state fees must be approved by a majority vote in both houses of the Legislature.

### Subsequent Actions

In February 2013, in *League of Education Voters v. State*, the State Supreme Court ruled that the 2/3 legislative vote requirement for tax increases was unconstitutional because it conflicted with Article II, section 22. See the section on initiative 1185 for more information.

The legislative role in authorizing fee increases has been clarified most recently by a formal opinion from the State Attorney General regarding the impact of initiative 1185. See the section on initiative 1185 for more information.

For more background on Initiative 1053 see: [Senate Committee Services Initiative Summary 1053](#)

# Initiative 1185—Tax and Fee Increases Imposed by State Government

## Background

Initiative 1185 was approved by the voters on November 6, 2012.

## Main Provisions

Initiative 1185 reinstates the statutory requirement that any action or combination of actions by the legislature that raises state taxes must be approved by either a two-thirds vote in both houses of the legislature or approved in a referendum to the people.

The Initiative also restates that new or increased state fees must be approved by a majority vote in both houses of the Legislature.

For more background on I-1185 see: [House Office of Program Research Initiative 1185 Summary](#)

## Subsequent Actions

**Two-thirds vote requirement.** On February 28, 2013, the Washington State Supreme Court, in *League of Education Voters v. State*, ruled that the 2/3 legislative vote requirement was unconstitutional because it conflicted with Article II, section 22. The effect of the ruling is that the voters and the Legislature may not, in statute, set a vote threshold for the approval of taxes that exceeds the threshold set in the state Constitution. The ruling in this case may be found [here](#).

**Majority legislative vote requirement for fee increases.** On March 28, 2014, the Attorney General released a formal opinion in response to Representative Judy Clibborn's question regarding the impact Initiative 1185 had on the Transportation Commission's authority to set toll rates and ferry fares, as delegated by the Legislature. Below is a brief summary of the question posed and the Attorney General's response:

**Question:** Without amending the statutory provisions through which the Legislature has delegated authority to set toll rates and ferry fares, do the provisions of Initiative 1185 requiring legislative approval of fee increases supersede the delegation of that authority to the Transportation Commission?

**Answer:** No. Initiative 1185 states that a fee may only be imposed or increased if approved by a majority vote of the Legislature. However, it does not amend or repeal all of the statutes in which the Legislature has delegated the authority to an agency to set a fee. It also made no distinction as to when the legislative approval must occur. Because the Legislature already approved the Transportation Commission's authority to set toll rates and ferry fares, Initiative 1185 requires no further legislative approval.

The Attorney General's opinion breaks from advice provided by the preceding Attorney General.

The full text of the opinion may be found on the Washington Attorney General's website ([AGO 2014 No. 4](#)).



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# 18th Amendment to the Constitution

The 18<sup>th</sup> Amendment to the Washington State Constitution is codified as Article 2, Section 40, and was approved November 1944. The amendment restricts the expenditure of gas tax and vehicle license fees deposited into the motor vehicle fund to “highway purposes.”

The text of the amendment reads as follows:

“All fees collected by the State of Washington as license fees for motor vehicles and all excise taxes collected by the State of Washington on the sale, distribution or use of motor vehicle fuel and all other state revenue intended to be used for highway purposes, shall be paid into the state treasury and placed in a special fund to be used exclusively for highway purposes. Such highway purposes shall be construed to include the following:

(a) The necessary operating, engineering and legal expenses connected with the administration of public highways, county roads and city streets;

(b) The construction, reconstruction, maintenance, repair, and betterment of public highways, county roads, bridges and city streets; including the cost and expense of (1) acquisition of rights-of-way, (2) installing, maintaining and operating traffic signs and signal lights, (3) policing by the state of public highways, (4) operation of movable span bridges, (5) operation of ferries which are a part of any public highway, county road, or city street;

(c) The payment or refunding of any obligation of the State of Washington, or any political subdivision thereof, for which any of the revenues described in section 1 may have been legally pledged prior to the effective date of this act;

(d) Refunds authorized by law for taxes paid on motor vehicle fuels;

(e) The cost of collection of any revenues described in this section:

*Provided*, That this section shall not be construed to include revenue from general or special taxes or excises not levied primarily for highway purposes, or apply to vehicle operator's license fees or any excise tax imposed on motor vehicles or the use thereof in lieu of a property tax thereon, or fees for certificates of ownership of motor vehicles. “Wash. Const. Art. II, Sec. 40. Approved November, 1944.”

## Case Law:

The following issues have been specifically defined in the context of the 18<sup>th</sup> Amendment:

- **Public Transportation** – The expenditure of 18<sup>th</sup> amendment protected funds for the financing of a public transportation system violates the 18<sup>th</sup> amendment since it is not for a highway purpose contemplated by the 18<sup>th</sup> amendment (*State ex rel. O’Connell v. Slavin*, 75 Wn. 2d 544, 452 P.2d 943 (1969)). However, highway lanes may be leased for transit use, so long as the State is reimbursed for all motor vehicle funds used to construct them (*Freeman v. State*, 178 Wn.2d 387, 309 P.3d 437 (2013)).

- Park and Ride facilities – The expenditure of 18<sup>th</sup> amendment protected funds on the construction of park and ride facilities does not violate the 18<sup>th</sup> Amendment because such facilities are directly related to a more efficient and safer operation of the highway system (*Washington State Highway Commission v. O'Brien*, 83 Wn.2d 878, 523 P.2d 190 (1974)).
- Relocation of Utilities – The expenditure of 18<sup>th</sup> amendment protected funds on the relocation of utilities violates the 18<sup>th</sup> amendment because the relocation of such facilities does not directly or indirectly benefit the highway system (*Washington State Highway Commission v. Pacific Northwest Bell Tel. Co.*, 59 Wn.2d 216, 367 P.2d 605 (1961)).
- Debt Payment – The expenditure of 18<sup>th</sup> amendment protected funds for the repayment of bonds issued for the construction of a highway bridge does not violate the 18<sup>th</sup> amendment because the bonds were issued for a highway purpose (*State ex rel. Bugge v. Martin*, 38 Wn.2d 834, 232 P.2d 833 (1951)).
- Tort Claims – The expenditure of 18<sup>th</sup> amendment protected funds for the payment of tort judgments violates the 18<sup>th</sup> amendment because such an expenditure does not relate to the highway purposes listed in the amendment (*Automobile Club of Wash. v. City of Seattle*, 55 Wn.2d 161, 346 P.2d 695 (1959)). However, please note that the case was decided before the state waived its sovereign immunity.
- Motor Vehicle Excise Tax Revenue – Motor Vehicle Excise Tax revenue may be deposited into the Motor Vehicle Fund to be used for highway purposes, although the 18th Amendment does not require such deposits (*State ex rel. Heavey v. Murphy*, 138 Wn.2d 800, 982 P.2d 611 (1999)).
- Valuation of Highway Property - Valuation performed in anticipation of the eventual transfer or lease of highway land indirectly benefits public highways and serves a valid highway purpose under the 18th Amendment (*Freeman v. Gregoire*, 171 Wn.2d 316, 256 P.3d 264 (2011)).
- Other Taxes Imposed on Gas - Because the Hazardous Substance Tax was enacted for the purpose of cleaning up spills of hazardous substances, it falls under the 18th Amendment's proviso excluding the tax from the "highway purposes" restrictions (*Automotive United Trades Organization v. State*, 175 Wn.2d 537, 286 P.3d 377 (2012)).
- Gas Tax Refunds – Refunds for gas taxes levied on non-highway driving, to benefit recreational trails, comes within the Legislature's plenary powers of taxation, and nothing in the 18th Amendment prohibits it. Such refunds for gas taxes are considered a "highway purpose" under the 18th Amendment (*Motorcycle Ass'n v. Interagency Comm.*, 127 Wn.App. 408, 110 P.3d 1196 (2005)). However, the refunds must benefit non-highway users who purchased the taxed fuel (*Wash. Off-Highway Vehicle Alliance et al. v. State*, 176 Wn.2d 225, 290 P.3d 954 (2012); *Auto. United Trades Org. v. State*, 183 Wn.2d 842, 357 P.3d 615 (2015)).

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# State Taxes and Fees

## Overview and Table of Contents

This section summarizes most of the state's transportation taxes and fees, the major source of revenue for state transportation purposes. After being collected by the administering agency (usually the Department of Licensing), these user taxes and fees are sent to the State Treasurer, placed into accounts as directed by statute, and expended after being appropriated by the Legislature.

The Department of Revenue's [Tax Reference Manual 2016](#) provides more information about Washington State taxes. The [fee inventory on fiscal.wa.gov](http://www.dor.wa.gov/feeinventory) also provides information on fees charged by the Departments of Licensing and Transportation.

The Transportation Revenue Forecast documents can be found on the OFM web site at the following address: <http://www.ofm.wa.gov/budget/info/transportationrevenue.asp>

Some taxes and fees in this chapter are designated as “restricted to highway purposes” based on language in the 18<sup>th</sup> amendment to the state constitution which specifies that:

“license fees for motor vehicles and all excise taxes collected by the State of Washington on the sale, distribution or use of motor vehicle fuel and all other state revenue intended to be used for highway purposes must be restricted to highway purposes . . . and this section shall not be construed to . . . apply to vehicle operator's license fees”

Intended use for highway purposes has customarily been established by depositing fee or tax revenue in accounts created “in the motor vehicle fund.” A list of accounts organized by whether expenditures from the account are restricted to highway purposes can be found in the State Accounts chapter.

For more information, please see the chapter on the [18th Amendment to the State Constitution, beginning on page 31](#).

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# Summary of Transportation Taxes and Fees, 2019-21

(November 2018 Transportation Revenue Forecast)

Revenue Source	Amount	2019-21 Forecast
<b>TRANSPORTATION TAXES (amendments to Chapter 82 RCW)</b>		
Aircraft Excise Tax	\$20-\$125 per year by type of aircraft	\$720,500 to Aeronautics Account
Aircraft Fuel Tax	11 cents per gallon	\$5.5 million
International Fuel Tax Agreement Decals	\$10 per set of decals per year	\$715,800
Motor Vehicle Fuel Tax & Special Fuel Tax	49.4 cents per gallon	\$3,394.2 million (net for distribution)
Natural Gas and Propane Fee	\$190.25 to \$1,034.17 per year Includes \$5.00 handling fee	Minimal
Rental Vehicle Sales Tax	5.9% of rental contract amount	\$70.4 million
Retail Sales and Use Tax on Motor Vehicles	0.3% of selling price in addition to state and local sales taxes	\$109.62 million
Watercraft Excise Tax	0.5% of fair market value (\$5 minimum)	\$30.6 million
<b>VEHICLE FEES</b>		
Abandoned Recreational Vehicle Disposal Fee	\$6 at time of registration of a recreational vehicle	\$362,900
Camper Registration Fee	\$4.90 Original; \$3.50 Renewal	\$0.16 million
Commercial Vehicle Safety Enforcement Fee	\$16 per vehicle per year	\$5.6 million
Electric Vehicle License Fee	\$150 per year	\$10.4 million
Farm Exempt Decal Fee	\$5 one-time fee	Minimal
Farm Vehicle Reduced Gross Weight Fee	Fee varies by weight, starting at \$24.50 for vehicles up to 4,000 pounds	\$2.0 million
Farm Vehicle Trip Permit Fee	\$6.25 for partial month, up to four permits authorized per year	\$4,700
Filing Fee (vehicle registration and certificate of title)	\$3 when applying for vehicle registration \$4 when applying for certificate of title	\$8.8 million
Intermittent-Use Trailer Fee	\$187.50 fee due at time of initial vehicle registration, registration only expires when the trailer changes ownership or disposed of	\$355,400
License Fee by Weight and Freight Project Fee	\$53 to \$3,400 per year (combined license fee); 15% of the weight fee (freight project fee)	\$487 million (combined license fee); \$38.4 million (freight project fee)
License Plate Fees	\$10.00 per plate for original issue \$10.00 per plate for replacement plate \$4.00 per plate for motorcycle \$1.50 per plate for moped \$20.00 per vehicle retaining current license plate number \$10.00 license plate transfer fee	Original: \$29.3 million Plate replacement: \$31.5 million Plate number retention: \$81,900 Dealer Plates: \$1.28 million
License Plate Reflectivity Fee	\$2 per plate	\$12.3 million
License Plate Technology Fee	\$0.25 per plate	\$3.7 million
License Service Fee	\$0.50 per plate	\$7.4 million
Log Truck Additional Weight Permit	\$50 per year beginning April 1, prorated for shorter time periods \$37.50 if issued after July 1 \$25 if issued after October 1 \$12.50 if issued after January 1	Included in Special Permit Fee for Oversize/Overweight Movements
Mobile Home Title Elimination Fee	\$25 per application (set by DOL Director)	Minimal
Monthly Declared Gross Weight Fee	\$2 for each month vehicle used plus a \$2 admin fee (paid in addition to prorated license fee by weight)	\$1.1 million

Motor Home Weight Fee	\$75 annual fee	\$10.1 million
Off-Road Vehicle Fees	\$18 license fee (initial/renewal fee) \$5 ORV transfer fee \$7 60-day temporary use permit \$2 for a 7 year metal tag	\$1.71 million
Passenger Vehicle Weight Fee	\$25-\$72 for motor vehicle weight fee	\$328.6 million
Personalized License Plates	\$52 for original plates \$42 for renewal In addition to regular vehicle registration fee	\$8.0 million
Private Use Single-Axle Trailer Fee	\$15 annual fee for trailers of 2,000 pound scale weight or less	\$13.7 million
Proportional Registration Plates and Fees	\$10 apportioned plates \$2 cab card \$2 tabs \$4.50 transaction fee	\$91.4 million
Recreational Vehicle Sanitary Disposal Fee	\$3.00	\$1.6 million
Service Fees on Titles and Registration Renewals (formerly subagent fees)	\$5 service fee for each renewal or obtain initial vehicle registration (county auditors & DOL transactions only) \$12 service fee for title transactions	\$31.3 million
Special License Plates	\$0 - \$45	Minimal
Special Permit for Oversize/Overweight Movement	Single Trip -- \$10 30-day permit (Oversize) - \$10 to \$20 30-day permit (Overweight) \$70 to \$90 1 year permit (Oversize) - \$100 to \$150 1 year permit (Overweight garbage trucks) - \$42/1000 lbs.	\$17.3 million
Trip Permit Fee	\$25 for three days	\$8.2 million
Trip Permit, Special Fuel Users	\$30	\$420,000
Vehicle Certificate of Title and Inspection Fees	\$15 Certificate of Title \$15 Stolen Vehicle Check \$65 WSP VIN Inspection \$50 Quick Title Fee	\$65 million Certificate \$15.6 million Inspection \$4.4 million Quick title
Vehicle Registration Fee (License Fee)	\$30 Original & Renewal	\$341.9 million
Wheeled All-Terrain Vehicles	On-road \$12 initial and renewal Off-road \$18 initial and renewal Both: \$2 metal tag, every 7 years	On-road use \$276,800 Off-road use \$1.51 million
<b>DRIVERS FEES</b>		
Commercial Driver License	\$102 every six years or \$17 per year for the time remaining on your license plus \$54 for basic driver license \$10 CDL special endorsement to the WA driver license \$40 Commercial license permit (CLP) \$35 CDL knowledge test \$250 CDL skills test \$35 CDL re-qualification fee	\$8.61 million
Driver's Abstract	\$13 per copy \$6.50 to Highway Safety Fund (HSF) \$6.50 to State Patrol Highway Account (WSP)	\$60.6 million \$30.3 million to HSF \$30.3 million to WSP
Driver Instruction Permit	\$25 for photo or non-photo (good for one year)	\$6.41 million
Driver License Examination Fee	\$35 per exam	\$20.8 million
Driver License Fee	\$9 per year or \$54 for six year license	\$118.3 million

<a href="#">Driver License Photo-Only Fee</a>	\$10 per license/identification card/permit	\$2.8 million
<a href="#">Driver License Reinstatement and Hearing Fees</a>	\$75 (non-alcohol-related offense) \$150 (alcohol-related offense) \$375 Hearing Fee	\$10.6 million reinstatement \$4.7 million Hearings
<a href="#">Duplicate Driver License Fee</a>	\$20 per license/ ID card/ permit	\$12.5 million
<a href="#">Enhanced Driver License/Identification Card Fee</a>	\$24 additional fee for original or renewal with driver license or identification card, 6 years (\$-6 per year if less than 6 years)	\$2 36.7 million
<a href="#">Identicards</a>	\$54 for 6-year identicard, \$9 per year	\$12.1 million
<a href="#">Motorcycle Endorsement Fee/Instruction Permits</a>	\$12 initial 6-year endorsement (\$2/year) \$30 renewal endorsement, every 6 years (\$5/year) \$5 examination fee \$15 instruction permit	\$5.0 million
<a href="#">Temporary Restricted Driver License and Deice Fees – Ignition Interlock and Occupational</a>	\$100 occupation, a temporary restricted or ignition interlock driver’s license fee \$20 per month per ignition interlock device	\$2.0 million Temporary Restricted License \$8.1 million Ignition Interlock Device
<b>FARES AND TOLLS</b>		
<a href="#">Ferry Fares</a>	Fares set by Transportation Commission + 25 cent vessel replacement surcharge <a href="#">Ferry System fare calculator</a>	\$406.2 million (fares), of which \$8.4 million is attributable to the 25 cent surcharge
<a href="#">Tolling SR 167 HOT Lanes</a>	\$0.50 to \$9.00 dynamic toll	\$7.7 million if SR 167 HOT lanes pilot project extended
<a href="#">Tolling – I-405 Express Toll Lanes</a>	Varies depending on the day of the week, time of day and type of customer <a href="#">View tolls on WSDOT website</a>	\$72.8 million
<a href="#">Tolling – SR 520 Bridge</a>	Varies depending on the day of the week, time of day and type of customer <a href="#">Toll schedule</a>	\$191.4 million
<a href="#">Tolling - Tacoma Narrows Bridge</a>	\$6 Cash Toll \$5 Electronic Toll \$7 Pay By Mail	\$172.1 million
<a href="#">Tolling – SR 99 Tunnel</a>	Toll Rates range from \$1.25 to \$2.25 on weekdays with overnight and weekend rates at \$1.00.	\$58.9 million
<b>BUSINESS LICENSES</b>		
<a href="#">For-Hire Business Permit and Vehicle Certificates</a>	For-Hire: \$110 original business license (no renewal) \$55 per year per vehicle for certificate (original, changed, or duplicate) Limousine: \$350 per year business license \$75 per year per vehicle for certificate \$20 Changed and duplicate vehicle certificates \$25 Training course applications	For-Hire \$293,500 Limousine \$689,800
<a href="#">Hulk Haulers, Scrap Processors, Wreckers License Fees</a>	\$10 original, renewal--Hulk Haulers \$25 original, \$10 renewal--Scrap Processors \$25 original, \$10 renewal--Wreckers	Included in Vehicle Dealers and Manufacturers Revenue Forecast
<a href="#">Tow Truck Capacity Fee</a>	\$25 per year in addition to the basic motor vehicle license fee, but in lieu of the License Fee by Weight	\$0.07 million
<a href="#">Tow Truck Operator Fee</a>	\$100 per year for business; \$50 per vehicle per year	Included in Vehicle Dealers and Manufacturers Revenue Forecast
<a href="#">Transporter License Fee and Plates</a>	\$25 for new license \$15 for annual renewal \$2 per set of plates	Included in Vehicle Dealers and Manufactures Revenue Forecast

<a href="#">Trip Permit, Dealers and Manufacturers</a>	\$15	\$13.7 million
<a href="#">Vehicle Dealers and Manufacturers</a>	<i>Original fee (Renewal fee)</i> Dealer, Principal location--\$975 (\$325) Dealer, Subagency--\$100 (\$25) Dealer Temporary subagent--\$100 (\$25) Manufacturer--\$500 (\$250)	\$3.1 million (includes license fee revenue from hulk haulers, scrap processors, wreckers, tow trucks, and transporters)
<b>AIRCRAFT AND VESSEL FEES</b>		
<a href="#">Aircraft Dealers License Fee</a>	\$75 per calendar year \$10 for additional certificates	Minimal
<a href="#">Aircraft Registration Fee</a>	\$15 per year per aircraft	\$218,100
<a href="#">Vessel Pilot License Fee</a>	\$6,500 per year	\$0.75 million
<a href="#">Vessel Registration Fee</a>	\$10.50 per year	\$6.6 million
<a href="#">Vessel Visitor Permit</a>	\$30 at the time of issuance of identification document.	Minimal

# Washington State Revenue Drivers for Fiscal Year 2018

## Vehicles paying Basic License Fee (\$30)

Passenger Cars and Cabs .....	5,187,649
Motor Homes .....	68,917
Travel Trailers .....	159,651
Motorcycles .....	235,531
Other Trailers.....	120,791
Tow Trucks.....	1,359

## Vehicles paying Weight-based Registration Fee (Trucks)

Trucks .....	1,599,439
For Hire, Buses, Stages.....	4,434
Combination License Fee Trailers.....	94,277
Prorate Motor Vehicles.....	30,801

## Vehicles paying Varying Fees

Restored and Antiques.....	29,089
Campers .....	22,118
Mopeds .....	7,391
Exempt.....	8,334
Personal Trailers .....	458,925
Intermittent-Use Trailers.....	575
Off-Road Vehicles.....	97,909
<i>Wheeled All-Terrain Vehicles.....</i>	<i>51,048</i>
Snowmobiles .....	23,268
<i>Vintage Snowmobiles.....</i>	<i>219</i>

**Total Washington State Vehicle Registrations ..... 8,150,460**

**Total Washington State Vessels Registrations ..... 245,533**

Gasoline/Diesel Consumption (millions of gallons)..... 3,645

## Drivers Licenses Issued

Originals .....	289,095
Renewals/Extensions .....	884,232

## Traffic Volumes

Ferry Passengers .....	13,856,444
Ferry Car/Driver .....	10,707,373
Tacoma Narrows Bridge.....	15,348,735
SR 167 HOT Lanes.....	1,604,796
SR 520 Bridge .....	25,785,356
I-405 Express Lanes .....	10,059,891

# **TRANSPORTATION TAXES (Amendments to Chapter 82 RCW)**

<b><u>REVENUE SOURCE:</u></b>	<b>Aircraft Excise Tax</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 82.48.030</a> <a href="#">RCW 82.48.080</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Aircraft owner
<b><u>RATE:</u></b>	Single-engine fixed wing, \$50; small multiengine fixed wing, \$65; large multi-engine fixed wing, \$80; turboprop multiengine fixed wing, \$100; turbojet multiengine fixed wing, \$125; helicopter, \$75; sailplane, \$20; lighter than air, \$20; home built, \$20. Collected at first registration and annually thereafter.
<b><u>ADMINISTERED BY:</u></b>	Department of Transportation – Aviation Division
<b><u>WHERE DEPOSITED:</u></b>	Aeronautics Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for state grants to airports and to cover the cost of administration of the DOT Aviation Division.
<b><u>EXEMPTIONS:</u></b>	Aircraft owned by U.S. government or political subdivision; aircraft registered by foreign country; aircraft registered in another state unless based in this state for 90 days or longer; aircraft engaged in interstate commerce; aircraft owned by manufacturer or dealer if part of stock in trade; aircraft owned by a nonprofit organization exempt from federal income tax under 26 U.S.C. Sec. 501(c)(3), and, be exclusively used to provide emergency medical transportation services (RCW 82.48.100).
<b><u>HISTORY:</u></b>	1949 1% of fair market value of aircraft per year 1967 \$15 single-engine aircraft; \$25 multiengine 1983 See current tax rates above 2015 100% of tax deposited to the Aeronautics Account
<b><u>2017–19 FORECAST:</u></b>	\$710,557 Aeronautics Account
<b><u>2019-21 FORECAST:</u></b>	\$720,500 Aeronautics Account

<b><u>REVENUE SOURCE:</u></b>	<b>Aircraft Fuel Tax</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 82.42.020</a> <a href="#">RCW 82.42.090</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Aircraft fuel users
<b><u>RATE:</u></b>	11 cents per gallon
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Aeronautics Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for administration of the DOT Aviation Division, airport construction and maintenance, and local airport aid.
<b><u>EXEMPTIONS:</u></b>	Include, but are not limited to, exported fuel, commercial use, research, testing, training, and emergency medical air transport entities ( <a href="#">RCW 84.42.030</a> ).
<b><u>HISTORY:</u></b>	<p>1967 2 cents/gallon on retail sales</p> <p>1982 Agricultural spray planes exempted 3% x weighted average retail price in third month of fiscal 1/2 year.</p> <p>1983 Minimum rate set at 5 cents</p> <p>1989 5.5 cents</p> <p>1991 January 6.5 cents</p> <p>1991 July 6.0 cents</p> <p>1997 June 6.0 cents</p> <p>2000 July 6.5 cents</p> <p>2001 January 7.5 cents</p> <p>2002 July 7.0 cents</p> <p>2003 July 10 cents</p> <p>2005 July 11 cents</p>
<b><u>2017–19 FORECAST:</u></b>	\$5.4 million
<b><u>2019-21 FORECAST:</u></b>	\$5.5 million
<b><u>VALUE OF INCREASE:</u></b>	\$494,800 per one-cent increase per biennium

For comprehensive information on the Aviation Fuel Tax, see JLARC's [2011 Tax Preference Performance Reviews](#), pages 23 to 34.

<u>REVENUE SOURCE:</u>	<b>International Fuel Tax Agreement Decal</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 82.38.110 (8)</a> (fee) <a href="#">RCW 82.38.290</a> (where deposited) <a href="#">Chapter 82.41 RCW</a> (authorization to participate in a multi-state agreement)
<u>WHO PAYS:</u>	Motor Carrier– Commercial vehicles over 26,000 pounds gross vehicle weight in 2 or more states or provinces; vehicles with 3 or more axles regardless of weight; and a combination of vehicles that weigh more than a total of 26,000 pounds gross vehicle or registered gross vehicle weight (doesn't include recreational vehicles).
<u>RATE:</u>	\$10 per year per set of decals
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Highway purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	2002 \$10
<u>2017-19 FORECAST:</u>	\$ 706,250
<u>2019-21 FORECAST:</u>	\$ 715,800
<u>VALUE OF INCREASE:</u>	\$70,600 per \$1 fee increase per biennium

**REVENUE SOURCE:**      **Motor Vehicle Fuel Tax (Gas Tax) and Special Fuel Tax (Diesel Tax)**

Restricted to highway purposes

**RCW:**      [Chapter 82.38 RCW](#) (fuel tax act)  
[RCW 82.38.030](#) (fuel tax rate)  
[RCW 46.68.090](#) (distribution of motor fuel tax revenue)  
[RCW 46.68.110](#) (distribution of amount allocated to cities and towns)  
[RCW 46.68.120](#) (distribution of amount allocated to counties)

**WHO PAYS:**      The tax is imposed at the time of fuel removal from a terminal rack in Washington. Gasoline and diesel distributors pay the same rate.

**RATE:**      49.4 cents per gallon

**ADMINISTERED BY:**      Department of Licensing

**WHERE DEPOSITED:**      Motor Vehicle Account ([RCW 46.68.070](#))  
Transportation 2003 (Nickel) Account ([RCW 46.68.280](#))  
Transportation Partnership Account ([RCW 46.68.290](#))  
([RCW 46.68.395](#))  
Rural Arterial Trust Account ([RCW 36.79.020](#))  
Transportation Improvement Account ([RCW 47.26.084](#))  
Connecting Washington Account ([RCW 46.68.395](#))  
County Arterial Preservation Account ([RCW 46.68.090\(2\)\(i\)](#))  
Special Category C Account ([RCW 46.68.090\(2\)\(b\)](#))  
Puget Sound Ferry Operations Account ([RCW 47.60.530](#))  
Puget Sound Capital Construction Account ([RCW 47.60.505](#))

A portion of fuel tax (representing unclaimed nonhighway use refunds) is transferred to the following accounts:

- Marine Fuel Tax Refund Account ([RCW 79A.25.040](#))
- Recreation Resource Account ([RCW 79A.25.070](#), [RCW 79A.25.200](#))
- ORV and Nonhighway Vehicle Account ([RCW 46.09.520](#))
- Nonhighway and Off-Road Vehicle Activities Program Account ([RCW 46.09.510](#), [RCW 46.09.520](#))
- Snowmobile Account ([RCW 46.68.350](#), [RCW 46.10.510](#))
- Aeronautics Account ([RCW 82.42.090](#), [82.36.415 repealed](#))

**DISTRIBUTION & USE:**      Cost of administration  
Refunds & transfers  
State highways, City streets, County roads  
Ferry operations and capital construction

**EXEMPTIONS:**      **Motor Vehicle Fuel Tax (gasoline) exemptions only**

- Motor vehicle fuel eligible for refunds ([RCW 82.38.180](#)), including nonhighway use, exported fuel, lost or destroyed fuel, power take-off equipment.
- Exempt sales ([RCW 82.38.080\(2\)](#)) include sales to the armed forces or to the national guard when the fuel is used in ships or for export, employees/representatives of foreign governments,

and fuel used exclusively for racing not legally allowed on public highways.

**Special fuel tax exemptions only:**

- Dyed special fuel (special fuel not used on public highways)
- Exempt sales include: ([RCW 82.38.080\(1\)](#)): government-owned vehicles used for road construction and maintenance, public owned fire-fighting equipment, U.S. government vehicles, transportation providers for persons with special needs, waste vegetable oil used in biodiesel manufacture, urban transportation systems both public and private.

**TAX HISTORY:**

1921	1 cent/gallon
1929	2 cents
1931	4 cents
1933	5 cents; off-highway refunds
1935	Fuel oil at 1/4 cent/gallon
1941	5 cents on use fuel (diesel)
1944	18th Amendment to State Constitution
1949	6.5 cents/repeal fuel oil tax of 1935
1961	7.5 cents
1967	9 cents
1977	11 cents
1979	12 cents
1981	13.5 cents
1982	12 cents (variable rate study decrease)
1983	16 cents
1984	18 cents
1990	22 cents (effective April 1, 1990)
1991	23 cents (effective April 1, 1991)
1999	Raised the imposition of the motor fuel tax from the distributor/dealer to the supplier (terminal-rack)
2003	28 cents (effective July 1, 2003)
2005	31 cents (effective July 1, 2005)
2006	34 cents (effective July 1, 2006)
2007	36 cents (effective July 1, 2007)
2008	37.5 cents (effective July 1, 2008)
2015	44.5 cents (effective August t1, 2015)
2016	49.4 cents (effective July 1, 2016)

**2017-19 FORECAST:** \$3,394.2 million (net for distribution\*)

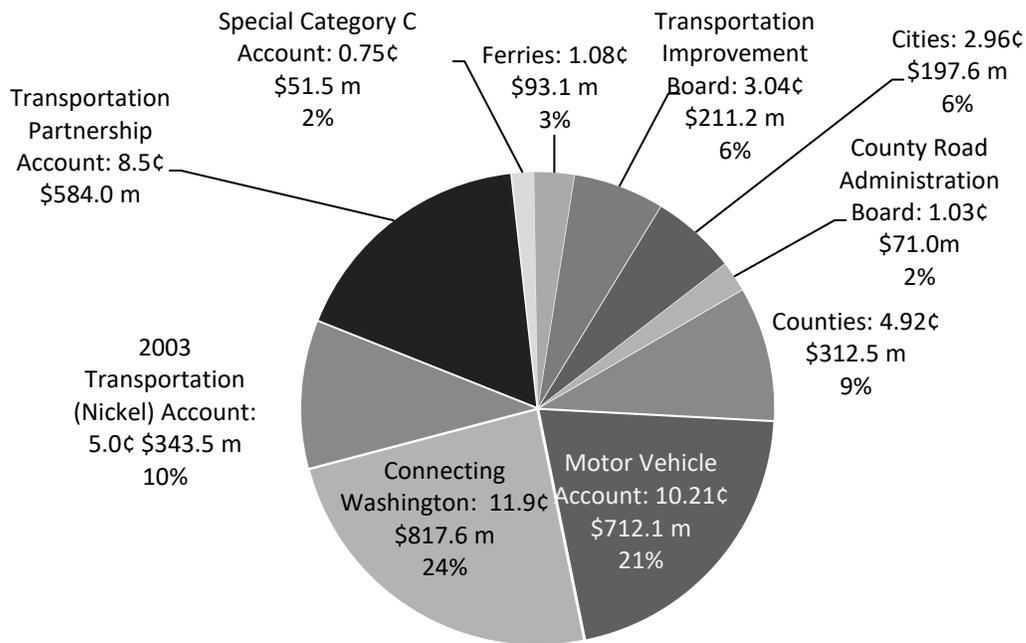
**2019-21 FORECAST:** \$3,471.3 million (net for distribution\*)

**VALUE OF INCREASE:** \$69 million per 1 cent increase per biennium

\*Net for Distribution – Gross gas tax collections less refunds for non-highway use, transfers to non-highway accounts in lieu of refunds, and administrative expenses of the Department of Licensing.

# Distribution of 49.4-Cent Motor Vehicle Fuel Tax Fuel Tax Revenue Distribution

**\$3,394.2 million 2017-19 Biennium**



Numbers may not add due to rounding.

Note: Motor Vehicle Account revenue includes funds not available for distribution: supervision, studies and CRAB allocations.

## Motor Fuel Tax Distributions

2011-2013 BIENNIUM THROUGH 2019–21 BIENNIUM <sup>(1)</sup>  
(Dollars in Millions)

	2011 - 13	2013 - 15	2015 - 17	2017 - 19	2019 - 21
Gross Gasoline Tax	2,001.8	2,052.5	2,615.5	2,942.0	2,997.3
Less: Non-Highway Refunds	12.3	17.9	42.8	49.4	51.0
Less: Tribal Reservation Refunds	51.5	56.3	68.7	82.4	86.4
Less: Aeronautics Transfer	0.6	0.6	0.7	0.8	0.8
Less: General Fund Transfer	1.3	1.2	1.3	1.6	1.8
Less: Marine Transfer	12.3	12.7	17.9	20.9	21.3
Less: Outdoor Recreation Vehicle Transfer	11.8	12.1	17.1	19.9	20.2
Less: Snowmobile Transfer	1.7	1.4	2.3	2.1	2.1
Gross Special Fuels Tax	481.5	494.7	616.3	686.7	717.8
Less: Non-Highway Refunds	49.0	27.1	25.4	27.3	28.7
Less: Tribal Reservation Refunds	6.2	8.6	10.2	12.6	12.6
Less: Department of Licensing Expense	15.4	16.7	20.4	17.5	18.9
Net Fuel Tax for Distribution <sup>(2)</sup>	<b>2,321.0</b>	<b>2,392.7</b>	<b>3,025.0</b>	<b>3,394.2</b>	<b>3,471.3</b>
State Highway Account (MVA)	631.9	651.4	676.7	701.5	717.4
Transportation 2003 Account (Nickel)	309.5	319.0	331.4	343.5	351.3
Transportation Partnership Account	526.1	542.3	563.5	584.0	597.3
State Highway Program - Special Category C	46.4	47.9	49.7	51.5	52.7
Connecting Washington Account	0.0	0.0	539.1	817.6	836.2
State Supervision, Studies and CRAB Administration <sup>(3)</sup>	9.4	9.9	10.3	10.6	10.8
Ferry Capital Construction	33.8	34.8	36.2	37.5	38.3
Ferry Operations	42.6	43.9	51.5	55.6	57.1
Transportation Improvement Account <sup>(5)</sup>	190.2	196.1	203.7	211.2	216.0
Cities, Regular and TPA Distribution <sup>(3) (4)</sup>	178.0	183.5	190.7	197.6	202.1
Counties, Regular and TPA Distribution <sup>(3) (6) (7)</sup>	289.1	297.9	303.6	312.5	319.4
County Arterial Preservation Program	27.9	28.7	29.8	30.9	31.6
Rural Arterial program	36.1	37.2	38.7	40.1	41.0
<b>Total</b>	<b>2,321.0</b>	<b>2,392.7</b>	<b>3,025.0</b>	<b>3,394.2</b>	<b>3,471.3</b>

*Notes:*

- (1) - Based on November 2018 Forecast. Column Totals may differ due to independent rounding.*
- (2) - Net Fuel Tax for distribution is net of transfers and refunds for fuel used in non-highway purposes.*
- (3) - 1.5% and 0.33% of the cities and counties distributions are allocated to the state for state supervision and studies.*
- (4) - 1% of the cities distributions is transferred to the Small City Pavement and Sidewalk Account*
- (5) - Includes the Small City Pavement and Sidewalk Accounts funds.*
- (6) - Less funds withheld for the County Road Administration Board (CRAB)*
- (7) - Less revenue transferred to Ferry operations for Capron refunds to Island and San Juan counties.*

## Distribution of 49.4-Cent Gas Tax\*

### *Dedicated 23-Cent Distribution*

[RCW 46.68.090\(2\)](#)

State Highway Program (Motor Vehicle Account)	44.3870%	10.21 cents
State Highway Program (Special Category C)	3.2609%	0.75 cents
Counties	19.2287%	4.42 cents
Cities	10.6961%	2.46 cents
Ferry Operations	2.3283%	0.54 cents
Ferry Capital Construction	2.3726%	0.55 cents
Rural Arterial Trust Program	2.5363%	0.58 cents
County Arterial Preservation Program	1.9565%	0.45 cents
Transportation Improvement Account	<u>13.2336%</u>	<u>3.04 cents</u>
TOTAL	100.00%	23.00 cents

### *Dedicated 5-Cent Distribution*

[RCW 46.68.090\(3\)](#)

Transportation 2003 Account	100%	5.00 cents
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### *Dedicated 9.5-Cent Distribution*

[RCW 46.68.090\(4\)\(c\)\(5\)\(c\)\(6\)](#)

Transportation Partnership Account	83.3334%	8.50 cents
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[RCW 46.68.090\(4\)\(a\)\(5\)\(a\)](#)

City Distributions	8.3333%	0.50 cents
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[RCW 46.68.090\(4\)\(b\)\(5\)\(b\)](#)

County Distributions	<u>8.3333%</u>	<u>0.50 cents</u>
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TOTAL	100.00%	9.50 cents
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### *Dedicated 11.9-Cent Distribution*

[RCW 46.68.090\(7\)](#)

Connecting Washington Account	100.00%	11.9 cents
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\*DOL costs of collection, refunds, and transfers related to non-highway use of motor fuel are deducted from gross collections before the above distributions are calculated.

## **49.4-Cent Motor Vehicle Fuel Tax – Distributions and Uses**

### **STATE HIGHWAY PROGRAM**

- Distribution: 10.21 cents
- Revenue deposited in Motor Vehicle Account
- Appropriated for Department of Transportation highway programs  
2017-2019 estimate: \$701.54 million

### **TRANSPORTATION 2003 ACCOUNT (NICKEL ACCOUNT)**

- Distribution: 5.00 cents
- Account created in 2003 to be the repository of the 5-cent tax increase. Account used for cash funding for highway and ferry projects identified by the Legislature and for the payment of costs for bond sales to provide debt financing for highway projects.
- 2017-2019 estimate: \$343.5 million

### **TRANSPORTATION PARTNERSHIP ACCOUNT**

- Distribution: 8.50 cents
- New account created in 2005 to be the repository of 8.5 cents of a 9.5-cent tax increase. Account used for cash funding for highway and ferry projects identified by the Legislature and for the payment of costs for bond sales to provide debt financing for highway projects. Remaining 1 cent distributed to cities and counties.
- 2017-2019 estimate: \$584.0 million

### **STATE HIGHWAY PROGRAM – SPECIAL CATEGORY C**

- Distribution: 0.75 cents
- Revenue deposited in Motor Vehicle Account
- Provides bond financing for high-cost projects
- Project list includes First Avenue South Bridge in Seattle, SR 18 from Auburn to North Bend, and the North-South Corridor in Spokane.
- 2017-2019 estimate: \$51.5 million

### **CONNECTING WASHINGTON ACCOUNT**

- Distribution: 11.9 cents
- Account created in 2015 to be the repository of two rate increases: 7-cent tax increase in FY 2016 and another 4.9-cent tax increase in FY 2017. Account used for cash funding for highway and ferry projects identified by the Legislature and for the payment of costs for bond sales to provide debt financing for highway projects.
- 2017-2019 estimate: \$817.6 million

### **RURAL ARTERIAL PROGRAM**

- Distribution: 0.58 cents
- Revenue deposited in Rural Arterial Trust Account
- Distributed by County Road Administration Board (CRAB) to counties on a regionally competitive basis for construction and reconstruction of rural arterials and collectors. Regional allocation is based on rural land area and eligible road mileage.
- 2017-2019 estimate: \$40.1 million

### **TRANSPORTATION IMPROVEMENT ACCOUNT (TIB FUNDED PROGRAMS)**

- Distribution: 3.04 cents or 13.2336 percent of 23 cents deposited in the Transportation Improvement Account, summed from two separate distributions of 7.5597 percent and 5.6739 percent.
- Administered by the Transportation Improvement Board (TIB)
- 2017-2019 estimate: \$211.2 million (includes the \$2.0 million transfer from the city distributions to the city pavement and sidewalk account to fund the city hardship assistance program).

## **COUNTY ARTERIAL PRESERVATION PROGRAM**

- Distribution: 0.45 cents
- Revenue deposited in County Arterial Preservation Account
- To sustain structural, safety, and operational integrity of urban and rural county arterials
- Distributions by County Road Administration Board (CRAB) based on paved arterial lane miles in unincorporated areas.
- 2017-2019 estimate: \$30.9 million

## **COUNTIES – REGULAR AND TRANSPORTATION 2005 LEGISLATION DISTRIBUTION**

- Distribution: 4.92 cents (4.83 cents after deductions for state supervision and studies)
- Pierce, Skagit and Whatcom counties are first reimbursed for 50% of any deficit incurred during the previous fiscal year in operating their county-owned ferry systems (limited to \$1,800,000 in the 2015-17 biennium and inflated by the fiscal growth factor in the future) ([RCW 47.56.725](#))).
- 1.5% is provided to DOT and CRAB for statutory regulation, supervision of grants, and technical support to counties.
- Up to 0.33% for studies
- \$350,000 per year withholding for CRAB
- Sums required to be repaid to counties composed of islands are provided (San Juan and Island counties) ([RCW 46.68.080](#)/ "Capron Act").
- Remainder distributed according to following formula: 10% evenly distributed, 30% by population, 30% based on annual road cost (maintenance costs plus 1/25 of replacement costs), 30% based on annual monetary needs; for construction and maintenance of county roads.
- Redistribution of \$18.8 million to Ferry Operations ([RCW 46.68.080\(5\)](#))
- 2017-2019 estimate: \$331.3 million (\$299 million after deductions, withholding, and redistributions)
- In addition to the gas tax distributions, the Connecting Washington Act will transfer \$25.1 million in the 2017-19 biennium (and subsequent) to counties from the state Motor Vehicle and Multimodal Accounts ([RCW 46.68.126](#)).

## **CITIES – REGULAR AND TRANSPORTATION 2005 LEGISLATION DISTRIBUTION**

- Distribution: 2.96 cents (2.88 cents after deductions for state supervision, studies, and Small City Pavement and Sidewalk Account).
- Up to 1.5% distributed to DOT for supervision of federal grants and roadwork.
- Up to 0.33% for studies
- 1% to Small City Pavement and Sidewalk Account to implement the City Hardship Assistance Program to help small cities that take over maintenance of state highways within their boundaries.
- Remainder distributed by population for construction and maintenance of streets.
- 2017-2019 estimate: \$223.4 million (\$197.6 million after deductions)
- In addition to the gas tax distributions, the Connecting Washington Act will transfer \$25.1 million in the 2017-19 biennium (and subsequent) to cities from the state Motor Vehicle and Multimodal Accounts ([RCW 46.68.126](#)).

## **FERRY OPERATIONS**

- Distribution: 0.54 cents
- Revenue deposited in Puget Sound Ferry Operations Account
- Redistribution of Capron revenues from San Juan and Island counties ([RCW 46.68.080](#)).
- 2017-2019 estimate: \$36.8 million (\$55.6 million after Capron redistributions from counties).

## **FERRY CAPITAL CONSTRUCTION**

- Distribution: 0.55 cents
- Revenue deposited in Puget Sound Capital Construction Account
- 2017-2019 estimate: \$37.5 million

**REVENUE SOURCE:** **Natural Gas and Propane Fee (in lieu of diesel tax)**  
Restricted to highway purposes

**AUTHORIZED:** [RCW 82.38.075](#) (fee)  
[RCW 82.38.290](#) (disposition)

**WHO PAYS:** Vehicles powered by natural gas or propane

**RATE:** An annual license fee in lieu of the special fuel tax imposed by [RCW 82.38.030](#) is imposed upon the use of natural gas and propane used in a motor vehicle based on the vehicle tonnage or gross vehicle weight (GVW) rating. The total fee imposed is the base fee in the schedule below, multiplied by the motor vehicle fee tax rate (currently 49.4 cents per gallon), divided by twelve cents per gallon, plus a five-dollar handling fee.

<u>Vehicle Tonnage (GVW)</u>	<u>Base Fee</u>	<u>Total Fee</u>
0 - 6,000	\$45.00	\$190.25
6,001 - 10,000	\$45.00	\$190.25
10,001 - 18,000	\$80.00	\$334.33
18,001 - 28,000	\$110.00	\$457.83
28,001 - 36,000	\$150.00	\$622.50
36,001 and above	\$250.00	\$1034.17

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Motor Vehicle Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes

**EXEMPTIONS:** None

**HISTORY:** 1977 The license fee in lieu of special fuel tax enacted (special fuel tax at that time was 12 cents per gallon)  
1983 Fee indexed: base fee adjusted to reflect increases in the special fuel tax above 12 cents

**2017-19 FORECAST:** Minimal

**2019-21 FORECAST:** Minimal

**VALUE OF INCREASE:** Minimal

<b><u>REVENUE SOURCE:</u></b>	<b>Rental Vehicle Sales Tax</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 82.08.020 (2)</a> (tax and disposition)
<b><u>WHO PAYS:</u></b>	Consumers who rent vehicles
<b><u>RATE:</u></b>	5.9% of rental contract amount, in addition to state and local sales taxes
<b><u>ADMINISTERED BY:</u></b>	Department of Revenue
<b><u>WHERE DEPOSITED:</u></b>	Multimodal Transportation Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	General Transportation
<b><u>EXEMPTIONS:</u></b>	Vehicles rented or loaned to customers by automotive repair businesses while the customers' vehicles are under repair and vehicles licensed and operated as taxicabs ( <a href="#">RCW 46.04.465</a> ).
<b><u>HISTORY:</u></b>	<p>1992 5.9% of rental contract amount, in lieu of Motor Vehicle Excise Tax (MVET)</p> <p>1998 Distribution of rental vehicle sales tax (in-lieu of MVET) aligned with the MVET</p> <p>2000 With repeal of MVET, distributed changed from Transportation Fund to Multimodal Transportation Account.</p>
<b><u>2017-19 FORECAST:</u></b>	\$70.38 million
<b><u>2019-21 FORECAST:</u></b>	\$74.01 million
<b><u>VALUE OF INCREASE:</u></b>	\$11 million for each 1% increase in tax rate per biennium

<u>REVENUE SOURCE:</u>	<b>Retail Sales and Use Tax on Motor Vehicles</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 82.08.020(3)</a> (retail sales tax for transportation and disposition) <a href="#">RCW 82.12.020</a> (use tax)
<u>WHO PAYS:</u>	Consumers purchasing motor vehicles
<u>RATE:</u>	0.3% of selling price, in addition to state and local sales taxes
<u>ADMINISTERED BY:</u>	Department of Revenue
<u>WHERE DEPOSITED:</u>	Multimodal Transportation Account
<u>DISTRIBUTION &amp; USE:</u>	General Transportation
<u>EXEMPTIONS:</u>	Retail car rentals
<u>HISTORY:</u>	2003 0.3% of selling price
<u>2017-19 FORECAST:</u>	\$103.52 million
<u>2019-21 FORECAST:</u>	\$109.62 million
<u>VALUE OF INCREASE:</u>	\$3.1 million for each 0.01% increase in tax rate per biennium

<u>REVENUE SOURCE:</u>	<b>Watercraft Excise Tax</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 82.49.010</a> (fee) <a href="#">RCW 82.49.030</a> (disposition)
<u>WHO PAYS:</u>	Owners of taxable vessels.
<u>RATE:</u>	One half of 1% of fair market value or \$5, whichever is greater
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	General Fund
<u>DISTRIBUTION &amp; USE:</u>	The watercraft excise tax revenues in each fiscal year may, subject to appropriation by the Legislature, be used for site acquisition, sewage pump out or dump units, enforcing boating safety and registration laws, or for education, as specified in <a href="#">RCW 79A.60.590</a> .
<u>EXEMPTIONS:</u>	Vessels exempt from registration under <a href="#">Chapter 88.02 RCW</a> , vessels used exclusively for commercial fishing purposes, vessels under 16 feet in overall length, vessels owned by the U.S. or any state or municipality in the U.S., vessels owned by a nonprofit engaged in youth character building, and vessels own by a dealer which are not rented on a regular commercial basis ( <a href="#">RCW 82.49.020</a> ).
<u>HISTORY:</u>	1984 One half of 1% of fair market value or \$5, whichever is greater
<u>2017-19 ESTIMATE:</u>	\$31.4 million
<u>2019-21 FORECAST:</u>	\$30.6 million
<u>VALUE OF INCREASE:</u>	\$6.1 million per biennium for each \$1 per \$1,000 of taxable value increase per year.

# VEHICLE FEES

**REVENUE SOURCE:** **Abandoned Recreational Vehicle Disposal Fee**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.17.380](#) (fee)  
[RCW 46.68.175](#) (deposited)

**WHO PAYS:** Recreational vehicle owners, includes camper, motor home, and travel trailer.

**RATE:** \$6.00 fee due at time of annual vehicle registration.

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Abandoned Recreational Vehicle Disposal Account

**DISTRIBUTION & USE:** Used by DOL to reimburse registered tow truck operators (RCW 46.55.010), vehicle wreckers (RCW 46.80.010), scrap processors (RCW 46.79.010), and scrap metal businesses (RCW 19.290.010) for costs associated with the removal and disposal of a camper, travel trailer, or motor home abandoned on a public roadway.

**EXEMPTIONS:** None

**HISTORY:** 2019 \$6

**2017-19 FORECAST:** \$362,900 (Effective May 1, 2019)

**2019-2021 FORECAST:** \$3.02 million

**VALUE OF INCREASE:** \$499,600 per \$1 increase per biennium

**REVENUE SOURCE:** **Camper Registration Fee**  
Restricted to highway purposes

**AUTHORIZED:** [RCW 46.17.350](#)  
[RCW 46.68.030\(1\)](#) (where deposited)

**WHO PAYS:** Vehicle owner

**RATE:** Original \$4.90, renewal \$3.50; paid annually.

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Motor Vehicle Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes.

**EXEMPTIONS:** None

**HISTORY:** 1971 \$3.50 per year  
1975 Original \$4.90; renewal \$3.50

**2017-19 FORECAST:** \$ 153,600

**2019-21 FORECAST:** \$ 161,300

**VALUE OF INCREASE:** \$44,000 per \$1 increase per biennium

**REVENUE SOURCE:** **Commercial Vehicle Safety Enforcement Fee**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.17.315](#) (fees and disposition)

**WHO PAYS:** Commercial motor vehicle carriers that have terminals in this state.

**RATE:** \$16 per year per vehicle; fee is apportioned for interstate vehicles operating under the International Registration Plan.

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** State Patrol Highway Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes

**EXEMPTIONS:** Vehicles regulated by the utilities and transportation commission: transportation for persons with special needs, auto transportation companies, passenger charter & excursion companies, solid waste collection companies and household goods carriers ([RCW 46.32.080\(1\)](#)).

Motor vehicles owned and operated by farmers in the transportation for their own products ([RCW 46.32.080\(2\)](#)).

**HISTORY:**

1995	\$10
1996	Fee for IRP vehicles added
2007	Fee increased to \$16

**2017-19 FORECAST:** \$ 5.2 million

**2019-21 FORECAST:** \$ 5.6 million

**VALUE OF INCREASE:** \$382,000 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Electric Vehicle License Fee</b> Restricted to highway purposes, in part
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.323</a> (fees and disposition)
<b><u>WHO PAYS:</u></b>	Owners of electric vehicles (EVs) and plug-in electric hybrid vehicles.
<b><u>RATE:</u></b>	\$150 per year
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	First \$100 of the fee: Revenues up to \$1 million, deposited in Motor Vehicle Account. Over \$1 million: <ul style="list-style-type: none"> <li>• Seventy percent to the Motor Vehicle Account;</li> <li>• Fifteen percent to the Transportation Improvement Account;</li> <li>• Fifteen percent to the Rural Arterial Trust account.</li> </ul> <p>Remaining \$50 of the fee: Revenues up to \$1 million are deposited into the Multimodal Transportation Account. Remaining revenues are deposited in the Motor Vehicle Account.</p>
<b><u>DISTRIBUTION &amp; USE:</u></b>	Provide funds to mitigate the impact of vehicles on state roads and highways, of evaluating the feasibility of transitioning from a revenue collection system based on fuel taxes to a road user assessment system And to establish an Electric Vehicle Infrastructure Bank to provide financial assistance for installing publicly accessible EV charging stations.
<b><u>EXEMPTIONS:</u></b>	Those exempt from the electric vehicle fee include: electric vehicles that have the capability to drive at a speed of no more than 35 miles per hour; government owned vehicles; horseless carriages; collector vehicles; off road vehicles; snowmobiles; mopeds, restored vehicles, private school buses; vehicles registered to Disabled American Veterans, Former Prisoners of War, and Congressional Medal of Honor recipients.
<b><u>HISTORY:</u></b>	2012     \$100 2015     \$150
<b><u>2017-19 FORECAST:</u></b>	\$6.7 million
<b><u>2019-21 FORECAST:</u></b>	\$10.3 million
<b><u>VALUE OF INCREASE:</u></b>	\$73,000 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Farm Exempt Decal Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.16A.420</a> (authorized) <a href="#">RCW 46.17.325</a> (fee and where deposited)
<u>WHO PAYS:</u>	Owners of farm vehicles to be operated on public highways as identified under <a href="#">RCW 46.16A.080(3)</a> .
<u>RATE:</u>	\$5 fee in addition to any other fees and taxes required. This decal may not be renewed. The status as an exempt vehicle continues until suspended or revoked for misuse, or when the vehicle is no longer used as a farm vehicle.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	As appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1967     \$5
<u>2017-19 ESTIMATE:</u>	Minimal
<u>2019-21 FORECAST:</u>	Minimal
<u>VALUE OF INCREASE:</u>	Minimal

**REVENUE SOURCE:** **Farm Vehicle Reduced Gross Weight Fee**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.16A.425](#) (reduced gross weight license fee)  
[RCW 46.17.330](#) (fee schedule)  
[RCW 46.68.035](#) (where deposited)

**WHO PAYS:** A farm exempt vehicle used primarily for the purpose of agriculture: transporting farm products, farm implements and farm labor between farms, and for activities that support farming

**RATE:** In lieu of all other licensing fees, unless specifically exempt, annual fee (varies) based on weight (\$24.50 to \$1,710.50)

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:**

Motor Vehicle Account	59.495%
State Patrol Highway Account	22.360%
Puget Sound Ferry Operations Account	1.375%
Transportation 2003 Account	5.237%
Transportation Partnership Account	<u>11.533%</u>
<b>TOTAL</b>	<b>100.000%</b>

**DISTRIBUTION & USE:** As appropriated for highway-related purposes, State Patrol, and State Ferries.

**EXEMPTIONS:** None

**HISTORY** Previously, farm vehicle reduced gross weight fees were calculated using a formula based on the gross weight fees for trucks, buses, and for-hire vehicles. Chapter 161, Laws of 2010, section 423 deleted the formula in RCW 46.16.090 and recodified the section as RCW 46.16A.425. Section 527 of the same act provided a table of reduced gross weight fees, now codified as RCW 46.17.330.

*See the tax history for the [License Fees by Weight \(formerly Combined License Fee\)](#), page 67.*

**2017-19 FORECAST:** \$ 2 million

**2019-21 FORECAST:** \$ 2 million

**VALUE OF INCREASE:** Data is not available for estimating increases.

<b><u>REVENUE SOURCE:</u></b>	<b>Farm Vehicle Trip Permit Fee</b> Restricted to highway purposes												
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.16A.330</a> (authorized) <a href="#">RCW 46.17.400 (1)(c)</a> (fee schedule) <a href="#">RCW 46.68.035</a> (where deposited)												
<b><u>WHO PAYS:</u></b>	The owner of farm vehicle registered under <a href="#">RCW 46.16A.425</a> purchasing a monthly registration under <a href="#">RCW 46.16A.455(5)</a> may operate the farm vehicle under the authority of a farm vehicle trip permit.												
<b><u>RATE:</u></b>	\$6.25 for a 30-day permit. No more than four farm vehicle trip permits may be used for any one vehicle in any twelve month period.												
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing												
<b><u>WHERE DEPOSITED:</u></b>	<table> <tr> <td>Motor Vehicle Account</td> <td>59.495%</td> </tr> <tr> <td>State Patrol Highway Account</td> <td>22.360%</td> </tr> <tr> <td>Puget Sound Ferry Operations Account</td> <td>1.375%</td> </tr> <tr> <td>Transportation 2003 Account</td> <td>5.237%</td> </tr> <tr> <td>Transportation Partnership Account</td> <td><u>11.533%</u></td> </tr> <tr> <td><b>TOTAL</b></td> <td><b>100.000%</b></td> </tr> </table>	Motor Vehicle Account	59.495%	State Patrol Highway Account	22.360%	Puget Sound Ferry Operations Account	1.375%	Transportation 2003 Account	5.237%	Transportation Partnership Account	<u>11.533%</u>	<b>TOTAL</b>	<b>100.000%</b>
Motor Vehicle Account	59.495%												
State Patrol Highway Account	22.360%												
Puget Sound Ferry Operations Account	1.375%												
Transportation 2003 Account	5.237%												
Transportation Partnership Account	<u>11.533%</u>												
<b>TOTAL</b>	<b>100.000%</b>												
<b><u>DISTRIBUTION &amp; USE:</u></b>	As appropriated for highway-related purposes, including State Patrol and Washington State Ferries.												
<b><u>EXEMPTIONS:</u></b>	None												
<b><u>HISTORY:</u></b>	2005 Farm trip permit created at \$6.25												
<b><u>2017-19 FORECAST:</u></b>	\$ 4,700												
<b><u>2019-21 FORECAST:</u></b>	\$ 4,700												
<b><u>VALUE OF INCREASE:</u></b>	Minimal												

<b><u>REVENUE SOURCE:</u></b>	<b>Filing Fee (vehicle registration and certificate of title)</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.005</a> (fees) <a href="#">RCW 46.68.400</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Vehicle owners
<b><u>RATE:</u></b>	\$3 for a vehicle registration, initial and renewal \$4 when applying for a certificate of title
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing, generally
<b><u>WHERE DEPOSITED:</u></b>	State Patrol Highway Account Motor Vehicle Account Highway Safety Account Multimodal Transportation Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Fees collected by County Auditor or other agent or subagent, deposited to the county expense fund  Fees collected by the State Patrol, deposited to the State Patrol Highway Account.  Fees collected by the Department of Transportation deposited to the Motor Vehicle Account.  Fees collected by the Department of Licensing: <ul style="list-style-type: none"> <li>• Generally deposited to the Highway Safety Account</li> <li>• If collected on commercial trailers, private use single-axle trailers, &amp; trucks subject to the gross weight fee: \$2 to the Multimodal Transportation Account and the remainder (\$1 or \$2, depending on transaction type) to the Highway Safety Account</li> </ul>
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1996 Registration filing fees increased to \$3 Certificate of ownership filing fee increased to \$4 1988 Registration filing fees increased to \$2 1983 Certificate of ownership filing fee established at \$3 1975 Registration filing fee increased to \$1 1955 Registration filing fee of 50c
<b><u>2017-19 FORECAST:</u></b>	\$ 8.8 million
<b><u>2019-21 FORECAST:</u></b>	\$ 8.8 million
<b><u>VALUE OF INCREASE:</u></b>	\$628,000 assuming 50/50 split of registrations and titles

**REVENUE SOURCE:**      **Intermittent-Use Trailer Fee**  
Restricted to highway purposes

**AUTHORIZED:**            [RCW 46.16A.428](#) (authorization)  
[RCW 46.17.345](#) (fee)  
[RCW 46.68.030](#) (where deposited)

**WHO PAYS:**                Vehicle owners who wish to register their trailer with a scale weight of 2,000 pounds or less, to be used only on an intermittent basis such as for the participation in club activities, exhibitions, tours, and parades, and for occasional pleasure use.

**RATE:**                        \$187.50 fee due at time of initial vehicle registration, registration only expires when the trailer changes ownership or disposed of.

**ADMINISTERED BY:**      Department of Licensing

**WHERE DEPOSITED:**      If vehicle was previously registered, this fee distribution is considered a “renewal”

	<u>Original</u>	<u>Renewal</u>
State Patrol Highway Account	\$23.60	\$23.60
Ferry Operations Account	\$2.02	\$0.93
Motor Vehicle Account	<u>\$161.88</u>	<u>\$162.97</u>
TOTAL	\$187.50	\$187.50

**DISTRIBUTION & USE:**    Appropriated for highway-related purposes

**EXEMPTIONS:**              A trailer with a permanent registration under registration type is exempt from annual registration renewal under RCW 46.16A.110.

**HISTORY:**                    Legislation passed in 2015, effective January 1, 2017

**2017-19 FORECAST:**      \$355,400

**2019-2021 FORECAST:**    \$858,750

**VALUE OF INCREASE:**    \$1,926 per \$1 increase per biennium

**REVENUE SOURCE:** **License Fee by Weight (formerly Combined Licensing Fee)**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.17.355](#) (fees)  
[RCW 46.68.035](#) (where deposited)

**WHO PAYS:** Vehicle owners registering trucks with gross weight of 4,000 pounds or more; commercial trailers; and prorate vehicles (i.e., vehicles engaged in interstate commerce); see *Proportional Registration Plates and Fees*, page 82.

**RATE:** In lieu of vehicle licensing fee, unless specifically exempt, annual fee (varies) based on weight; \$53 to \$3,400 per year.

In addition to the license fee by weight, vehicles over 10,000 pounds must pay a freight project fee equal to 15% of the license fee by weight.

Beginning on July 1, 2022, the license fee by weight increases by \$10 for vehicles up to 12,000 pounds

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:**

Motor Vehicle Account	59.495%
State Patrol Highway Account	22.360%
Puget Sound Ferry Operations Account	1.375%
Transportation 2003 Account	5.237%
Transportation Partnership Account	<u>11.533%</u>
TOTAL	100.000%

**DISTRIBUTION & USE:** As appropriated for highway-related purposes, State Patrol, and State Ferries

**EXEMPTIONS:** Certain on-road use of farm vehicles ([RCW 46.16A.080\(3\)](#))  
 Tow trucks pay a capacity fee in lieu of the license fee by weight ([RCW 46.17.335](#))

**HISTORY:**

1987 Effective January 1, 1987, with fees ranging from \$27.75 to \$1,085.95, depending on licensed gross weight of the vehicle.

1990 \$1 increase in filing fee, \$4.75 increase for State Patrol, and 40% increase in gross weight fee; combined fee ranges from \$37 to \$1,518. 1957 Across-the-board increase of 10% for all fares; actual fare increases ranged from 0% to 15% due to rounding.

1993 Fee schedule extended to include vehicles with gross weight of up to 105,500 pounds, and \$90 was added for vehicles weighing more than 40,000 pounds that are used to tow trailers; combined fee ranges from \$37 to \$2,973.

2002 Initiative 776 limited combined fee to \$30 for vehicles under 10,000 pounds licensed gross weight.

- 2003 15% increase in gross weight fee for vehicles over 10,000 pounds. New revenue to go into the Transportation 2003 (Nickel) Account.
- 2005 Increased fee for vehicles under 10,000 pounds gross weight.
- 2006 Revised distribution percentages, adding a distribution to the Transportation Partnership Account.  
Effective July 1, 2016, increased weight fees for vehicles up to 12,000 pounds gross weight. Imposed the freight project fee at 15% of the weight fee on vehicles over 10,000 pounds.
- 2015 Effective July 1, 2016, increased weight fees for vehicles up to 12,000 pounds gross weight. Imposed the freight project fee at 15% of the weight fee on vehicles over 10,000 pounds. Increased weight fee by \$10, effective July 1, 2022.

2017-19 FORECAST: \$ 477 million (combined license fee);  
\$38.5 million (freight project fee)

2019-21 FORECAST: \$ 487 million (combined license fee);  
\$38.4 million (freight project fee)

VALUE OF INCREASE: \$4.7 million per 1% increase per biennium for combined license fee

<b><u>REVENUE SOURCE:</u></b>	<b>License Plate Fees</b> Restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.16A.200</a> (license plate requirements) <a href="#">RCW 46.17.200</a> (fees and disposition) <a href="#">RCW 46.17.250</a> (combination trailer license plate fee and disposition) <a href="#">RCW 46.70.061</a> (vehicle dealer license plate fee) <a href="#">RCW 46.68.070</a> (where most license plate fees deposited)
<b><u>WHO PAYS:</u></b>	Vehicle owners, vehicle transporter, hulk haulers, wreckers, motor vehicle salvage processor and dealer and manufacturers.
<b><u>RATE:</u></b>	\$10.00 per plate for original issue \$2.00 per plate for reflectivity \$10.00 per plate for replacement plate \$4.00 per plate for original issue, motorcycle \$4.00 per plate for replacement, motorcycle \$1.50 per plate for original issue, moped \$20.00 per vehicle retaining current license plate number \$10.00 license plate transfer fee
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Motor Vehicle Account Multimodal Transportation Account (plate number retention fee)
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for highway-related purposes, except for plate number retention fees deposited into the Multimodal Transportation Account.
<b><u>EXEMPTIONS:</u></b>	Commercial vehicles over 26,000 pounds, horseless carriages, and medal of honor recipients not subject to replacement requirements.  The same plate fees apply to vehicle dealer license plates and manufacturer license plates, except that excise tax and gross weight fees do not apply.
<b><u>HISTORY:</u></b>	1915 50 cents per plate 1921 \$2 for one or two plates 1929 \$1 per plate 1947 Same as original fee for two plates; \$1 for single plate. 1951 \$2 per plate; \$1 per motorcycle plate; \$1 for tabs or windshield emblem if issued instead of plates. 1986 \$3 per plate; \$2 per motorcycle plate; \$1 for tabs, etc. 1997 Established the mandatory periodic plate replacement program. 2004 \$20 license plate number retention option under the mandatory periodic plate replacement program. 2005 \$10 per plate; \$2 per motorcycle plate. 2012 \$10 per plate (original or replacement); \$4 per motorcycle plate (original or replacement). 2014 Requirement to periodically replace license plates removed. Plates must still be replaced at change of ownership.

2017-19 FORECAST:

Original Plates:	\$29.3 million
Plate Replacement:	\$31.9 million
Plate Number Retention	\$53,500
Dealer Plates	\$1.26 million

2019-21 FORECAST:

Original Plates:	\$29.3 million
Plate Replacement:	\$31.5 million
Plate Number Retention:	\$81,900
Dealer Plates:	\$1.28 million

VALUE OF INCREASE:

Original Plates:	\$1.6 million per \$1 increase per biennium
Plate Replacement:	\$1.7 million per \$1 increase per biennium
Plate Number Retention:	\$2,680 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>License Plate Reflectivity Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.200</a> (fee) <a href="#">RCW 46.68.070</a> (where deposited)
<u>WHO PAYS:</u>	Vehicle owners
<u>RATE:</u>	\$2 per plate
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1967 50 cents per plate 2005 \$2 per plate
<u>2017-19 FORECAST:</u>	\$12.4 million
<u>2019-21 FORECAST:</u>	\$12.3 million
<u>VALUE OF INCREASE:</u>	\$6.28 million per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>License Plate Technology Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.015</a> (fee) <a href="#">RCW 46.68.370</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Vehicle owners
<b><u>RATE:</u></b>	\$0.25 at registration
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	License Plate Technology Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Current and future license plate technology and systems integration upgrades for both the Department of Licensing and the correctional industries program.
<b><u>EXEMPTIONS:</u></b>	Commercial vehicles subject to weight fees (registered under RCW <a href="#">46.16A.455</a> or <a href="#">46.17.330</a> ) are not subject to the license plate technology fee.
<b><u>HISTORY:</u></b>	2003 \$0.25 per plate
<b><u>2017-19 FORECAST:</u></b>	\$3.6 million
<b><u>2019-21 FORECAST:</u></b>	\$3.7 million
<b><u>VALUE OF INCREASE:</u></b>	\$14.4 million per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>License Service Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.025</a> (fee) <a href="#">RCW 46.68.220</a> (where deposited)
<u>WHO PAYS:</u>	Vehicle owners
<u>RATE:</u>	\$0.50 at registration
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Licensing Services Account, generally  Beginning July 1, 2017, when collected on a report of sale or transitional ownership transaction, this fee is directed to the Capital Vessel Replacement Account (see <a href="#">RCW 46.17.050(2)(b)</a> and <a href="#">46.17.060(2)(b)</a> ).
<u>DISTRIBUTION &amp; USE:</u>	May only be used for: information and service delivery systems for the department; reimbursement of county licensing activities; and county auditor or subagent support including, but not limited to, the replacement of DOL-owned equipment in the possession of county auditors or subagents. Funds distributed to the Capital Vessel Replacement Account are dedicated to the construction or purchase of ferry vessels.
<u>EXEMPTIONS:</u>	Commercial vehicles subject to weight fees (registered under RCW <a href="#">46.16A.455</a> or <a href="#">46.17.330</a> ) are not subject to the license plate technology fee.
<u>HISTORY:</u>	2001 \$0.50 per plate 2015 Distribution changed for fees collected on report of sale and transitional ownership transactions.
<u>2017-19 FORECAST:</u>	\$7.2 million
<u>2019-21 FORECAST:</u>	\$7.4 million
<u>VALUE OF INCREASE:</u>	\$14.4 million per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Log Truck Additional Weight Permit</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.44.047</a> (fees and where deposited)
<u>WHO PAYS:</u>	Vehicle owner who wishes to carry additional weight (up to 6,800 additional pounds) on vehicle licensed to maximum gross weight of 68,000 pounds.
<u>RATE:</u>	\$50 per year beginning April 1, prorated for shorter time periods \$37.50 if issued after July 1 \$25.00 if issued after October 1 \$12.50 if issued after January 1
<u>ADMINISTERED BY:</u>	Department of Transportation
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1953     \$50
<u>2017-19 ESTIMATE:</u>	Included in Special Permit Fee for Oversize/Overweight Movements
<u>2019-21 FORECAST:</u>	Included in Special Permit Fee for Oversize/Overweight Movements
<u>VALUE OF INCREASE:</u>	Minimal

The revenue associated with additional tonnage, special permit fees, and log tolerance permits are included in [Special Permit Fee for Oversize/Overweight Movements](#), page 90.

<u>REVENUE SOURCE:</u>	<b>Mobile Home Title Elimination Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.12.700</a> <a href="#">RCW 65.20.090</a> (DOL may adopt rules to set fee and fee disposition) <a href="#">WAC 308-56A-505</a> (fee)
<u>WHO PAYS:</u>	Applicant for elimination of vehicle title when the mobile (manufactured) home is affixed to land owned by the applicant and registered under <a href="#">Chapter 65.20 RCW</a> .
<u>RATE:</u>	\$25 each application
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1990     \$25
<u>2017-19 ESTIMATE:</u>	Minimal
<u>2019-21 FORECAST:</u>	Minimal
<u>VALUE OF INCREASE:</u>	Minimal

<u>REVENUE SOURCE:</u>	<b>Monthly Declared Gross Weight Fee (formerly Monthly Combined Licensing Fee)</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.360</a> (fee and disposition)
<u>WHO PAYS:</u>	Any motor vehicle or combination of vehicles having a declared gross weight of 12,000 pounds or more may pay the gross weight fee for periods of less than one year
<u>RATE:</u>	\$2 fee for each monthly period the vehicle will be used, paid in addition to the monthly portion of gross weight fee; additional \$2 administration fee is also collected.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1951 \$1 1979 \$2 1985 \$2 for each month of license purchase + \$2
<u>2017-19 ESTIMATE:</u>	\$ 1.1 million
<u>2019-21 FORECAST:</u>	\$ 1.1 million
<u>VALUE OF INCREASE:</u>	\$540,000 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Motor Home Weight Fee</b>
<u>RCW:</u>	<a href="#">RCW 46.17.365</a> (fee) <a href="#">RCW 46.68.415 (3)</a> (disposition)
<u>WHO PAYS:</u>	All motor homes
<u>RATE:</u>	\$75 annual fee
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Multimodal Account
<u>DISTRIBUTION &amp; USE:</u>	The vehicle weight fee provides funds to mitigate the impact of vehicle loads on the state roads and highways and is separate and distinct from other vehicle license fees. Proceeds from the fee may be used for non-highway purposes.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	2005 Motor home weight fee established at \$75
<u>2017-19 ESTIMATE:</u>	\$ 10.2 million
<u>2019-21 FORECAST:</u>	\$ 10.1 million
<u>VALUE OF INCREASE:</u>	\$135,000 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Off-Road Vehicle Fees</b> Transfer fees restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">Chapter 46.09 RCW</a> (general provisions relating to ORVs) <a href="#">RCW 46.17.350(1)(i)</a> (license fee) <a href="#">RCW 46.17.400(1)(g)</a> (temporary permit fee) <a href="#">RCW 46.09.442</a> (metal tags) <a href="#">RCW 46.17.410</a> (ORV registration transfer fee) <a href="#">RCW 46.68.045</a> (disposition of license, temp permit, metal tag ORV fees) <a href="#">RCW 46.68.020</a> (disposition of ORV registration transfer fee)
<b><u>WHO PAYS:</u></b>	Off-road vehicle owners
<b><u>RATE:</u></b>	\$18.00 license fee (initial/renewal fee) \$7.00 60-day temporary use permit \$2.00 for a 7-year metal tag \$5.00 ORV transfer fee
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	License, temporary use permit, and metal tag fees: DOL may retain up to 18% for administrative costs and the remaining will be distributed to the General Fund for off-road vehicle recreation facilities by the Recreation and Conservation Office in accordance with <a href="#">RCW 46.09.520(2)(d)(ii)(A)</a> .  Transfer fees: Nickel Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for outdoor recreation and highway-related purposes
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1971 \$5 new & renewal; \$1 transfer fee; \$2 nonresident permit 1986 \$5 new & renewal; \$1 transfer fee; \$2 temporary use permit 2002 \$5 new & renewal; \$5 transfer fee; \$2 temporary use permit 2004 \$18 new & renewal; \$5 transfer fee; \$7 temporary use permit
<b><u>2017-19 FORECAST:</u></b>	\$1.72 million
<b><u>2019-21 FORECAST:</u></b>	\$1.71 million
<b><u>VALUE OF INCREASE:</u></b>	\$93,700 per \$1 increase per biennium

See also [Wheeled All-Terrain Vehicle Fees](#), page 98.

<u>REVENUE SOURCE:</u>	<b>Passenger Vehicle Weight Fee</b>								
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.365</a> (fee) <a href="#">RCW 46.68.415</a> (distribution)								
<u>WHO PAYS:</u>	Persons applying for a motor vehicle registration and paying the vehicle license fee required in RCW 46.17.360(1)(a), (d), (e), (h), (j), (n), and (o) must pay a motor vehicle weight fee in addition to all other fees and taxes required by law.								
<u>RATE:</u>	The motor vehicle weight fee is based on the motor vehicle scale weight, as follows: <table border="0" style="margin-left: 40px;"> <tr> <td>4,000 pounds.....</td> <td>\$25.00</td> </tr> <tr> <td>6,000 pounds.....</td> <td>\$45.00</td> </tr> <tr> <td>8,000 pounds.....</td> <td>\$65.00</td> </tr> <tr> <td>16,000 pounds &amp; over.....</td> <td>\$72.00</td> </tr> </table> <p style="margin-left: 40px;">Effective July 1, 2022, an additional \$10 weight fee will be added.</p>	4,000 pounds.....	\$25.00	6,000 pounds.....	\$45.00	8,000 pounds.....	\$65.00	16,000 pounds & over.....	\$72.00
4,000 pounds.....	\$25.00								
6,000 pounds.....	\$45.00								
8,000 pounds.....	\$65.00								
16,000 pounds & over.....	\$72.00								
<u>ADMINISTERED BY:</u>	Department of Licensing								
<u>WHERE DEPOSITED:</u>	Freight Mobility Multimodal Account:     \$6 million per biennium Multimodal Account:                         Remainder								
	Prior to July 1, 2023, if any state agency takes any action to implement a carbon fuel standard, the portion of revenue that is the result of the 2015 fee increase must be distributed to the Connecting Washington Account.								
<u>DISTRIBUTION &amp; USE:</u>	The motor vehicle weight fee must be used for transportation purposes and may not be used for the general support of state government. The fee provides funds to mitigate the impact of vehicle loads on state roads and highways and is separate and distinct from other vehicle license fees.								
<u>EXEMPTIONS:</u>	A person applying for a motor home vehicle registration must pay a \$75 fee in lieu of the motor vehicle weight fee								
<u>HISTORY:</u>	2005     Vehicle weight fee established at \$10, \$20, and \$30 for most vehicles  2015     Vehicle weigh fees increased to \$25, \$45, and \$65 for most vehicles (effective July 1, 2016)								
<u>2017-19 FORECAST:</u>	\$ 318.3 million								
<u>2019-21 FORECAST:</u>	\$ 328.6 million								
<u>VALUE OF INCREASE:</u>	\$10.7 million per \$1 increase per biennium								

<u>REVENUE SOURCE:</u>	<b>Personalized License Plates</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.210</a> (fee) <a href="#">RCW 46.68.435</a> (where deposited)
<u>WHO PAYS:</u>	Vehicle owners with personalized license plates
<u>RATE:</u>	\$52 set of new plates, \$42 for renewal of plates. Personalized plate fees are in addition to all other vehicle and license plate fees.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Wildlife Account (104) Wildlife Rehabilitation Account (14A)
<u>DISTRIBUTION &amp; USE:</u>	Appropriated to Department of Licensing to cover administrative costs of program and to Department of Fish and Wildlife for wildlife protection and enhancement.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1973     \$30 new, \$20 renewal 1991     \$40 new, \$30 renewal 2007     \$42 new, \$32 renewal 2013     \$52 new, \$42 renewal
<u>2017-19 FORECAST:</u>	\$7.9 million
<u>2019-21 FORECAST:</u>	\$8.0 million
<u>VALUE OF INCREASE:</u>	\$184,870 per \$1 increase per biennium

**REVENUE SOURCE:** **Private Use Single-Axle Trailer Fee**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.16A.440](#) (Reduced license fee)  
[RCW 46.17.350\(1\)\(k\)](#) (fee)  
[RCW 46.68.035](#) (disposition)

**WHO PAYS:** Private-use single-axle trailers of 2,000 pounds scale weight or less may qualify for a reduced license fee if used on public highways and not for commercial purposes.

**RATE:** \$15 license fee (initial/renewal)

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:**

Motor Vehicle Account	59.495%
State Patrol Highway Account	22.360%
Puget Sound Ferry Operations Account	1.375%
Transportation 2003 Account	5.237%
Transportation Partnership Account	<u>11.533%</u>
<b>TOTAL</b>	<b>100.000%</b>

**DISTRIBUTION & USE:** As appropriated for highway-related purposes, State Patrol, and Washington State Ferries.

**EXEMPTIONS:** None

**HISTORY:** 2005 Single-axle trailer fee created at \$15

**2017-19 FORECAST:** \$ 13.6 million

**2019-21 FORECAST:** \$ 13.7 million

**VALUE OF INCREASE:** \$900,000 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Proportional Registration Plates and Fees</b> Restricted to highway purposes												
<u>AUTHORIZED:</u>	<a href="#">Chapter 46.87 RCW</a> (proportional registration generally) <a href="#">RCW 46.87.140</a> (pro-ration of registration fees) <a href="#">RCW 46.87.090</a> (replacement plate fees) <a href="#">RCW 46.87.130</a> (vehicle transaction fee) <a href="#">RCW 46.87.050</a> (where deposited) <a href="#">RCW 46.68.035</a> (registration revenue distribution)												
<u>WHO PAYS:</u>	Businesses engaged in interstate commerce that operate in Washington and are registered as part of the International Registration Plan (IRP).												
<u>RATE:</u>	<ul style="list-style-type: none"> <li>• Registration: Under IRP, the cost of registration is based on the percentage of total miles traveled in member states and provinces; the base state or province collects the entire fee and transmits appropriate amounts to other states; applies to the combined licensing fee.</li> <li>• Apportioned plates: \$10 for vehicles required to display two apportioned plates and \$5 for vehicles required to display one plate.</li> <li>• Cab card (certificate of registration showing registered gross weight by jurisdiction): \$2</li> <li>• Validation tab: \$2</li> <li>• Vehicle transaction fee: \$4.50 each time a vehicle is added to a Washington-based fleet and each time the proportional registration is renewed (<a href="#">WAC 308-91-140</a>).</li> </ul>												
<u>ADMINISTERED BY:</u>	Department of Licensing												
<u>WHERE DEPOSITED:</u>	Plate fees and vehicle transaction fees distributed to the Motor Vehicle Account.  Proportional Registration fees distributed as follows:												
	<table border="0" style="width: 100%;"> <tr> <td style="width: 80%;">Motor Vehicle Account</td> <td style="text-align: right;">59.495%</td> </tr> <tr> <td>State Patrol Highway Account</td> <td style="text-align: right;">22.360%</td> </tr> <tr> <td>Puget Sound Ferry Operations Account</td> <td style="text-align: right;">1.375%</td> </tr> <tr> <td>Transportation 2003 Account</td> <td style="text-align: right;">5.237%</td> </tr> <tr> <td>Transportation Partnership Account</td> <td style="text-align: right;"><u>11.533%</u></td> </tr> <tr> <td style="text-align: right;">TOTAL</td> <td style="text-align: right;">100.000%</td> </tr> </table>	Motor Vehicle Account	59.495%	State Patrol Highway Account	22.360%	Puget Sound Ferry Operations Account	1.375%	Transportation 2003 Account	5.237%	Transportation Partnership Account	<u>11.533%</u>	TOTAL	100.000%
Motor Vehicle Account	59.495%												
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Puget Sound Ferry Operations Account	1.375%												
Transportation 2003 Account	5.237%												
Transportation Partnership Account	<u>11.533%</u>												
TOTAL	100.000%												
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes, to the State Patrol, and to Washington State Ferries.												
<u>EXEMPTIONS:</u>	None												
<u>HISTORY:</u>	1985 \$10, two apportioned plates; \$5, one apportioned plate 1987 Adds: Cab card, \$2; validation tab, \$2; maximum transaction fee set at \$10 (DOL sets at \$4.50).												
<u>2017-19 FORECAST:</u>	\$ 89.5 million (based on DOL FY 2018 actual report)												
<u>2019-21 FORECAST:</u>	\$ 91.4 million (based on DOL FY 2018 actual report)												
<u>VALUE OF INCREASE:</u>	\$895,000 per 1% increase per biennium												

<b><u>REVENUE SOURCE:</u></b>	<b>Recreational Vehicle Sanitary Disposal Fee</b> Restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.375</a> (fee) <a href="#">RCW 46.68.170</a> (deposited)
<b><u>WHO PAYS:</u></b>	Recreational vehicle owners, includes camper, motor home and travel trailer.
<b><u>RATE:</u></b>	\$3.00 fee
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	RV Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Used by the WSDOT for the construction, maintenance, and operation of recreational vehicle sanitary disposal systems at safety rest areas in accordance with the department's highway system plan as prescribed in chapter 47.06 RCW.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1980    \$1.00 1996    \$3.00
<b><u>2017-19 FORECAST:</u></b>	\$ 1.5 million
<b><u>2019-21 FORECAST:</u></b>	\$ 1.6 million
<b><u>VALUE OF INCREASE:</u></b>	\$500,000 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Report of Sale Fees</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.050</a> (fees)
<u>WHO PAYS:</u>	Vehicle owners
<u>RATE:</u>	\$3 filing fee ( <a href="#">RCW 46.17.005</a> ) \$0.25 license plate technology fee ( <a href="#">RCW 46.17.015</a> ) \$0.50 license service fee ( <a href="#">RCW 46.17.025</a> ) \$5 service fee ( <a href="#">RCW 46.17.040</a> )
<u>ADMINISTERED BY:</u>	Department of Licensing, generally
<u>WHERE DEPOSITED:</u>	State Patrol Highway Account Motor Vehicle Account Highway Safety Account Multimodal Transportation Account License Plate Technology Account Licensing Services Account Capital Vessel Replacement Account
<u>DISTRIBUTION &amp; USE:</u>	See separate page for each fee: <ul style="list-style-type: none"> <li>• Filing Fee, page 65</li> <li>• License Plate Technology Fee, page 72</li> <li>• License Service Fee, page 73</li> <li>• Service Fee, page 86</li> </ul>
<u>EXEMPTIONS:</u>	See separate page for each fee
<u>HISTORY:</u>	See separate page for each fee
<u>2017-19 FORECAST:</u>	See separate page for each fee
<u>2019-21 FORECAST:</u>	See separate page for each fee
<u>VALUE OF INCREASE:</u>	See separate page for each fee

<b><u>REVENUE SOURCE:</u></b>	<b>Service Fees on Vehicle Titles and Registration Renewals</b> State-retained fee revenue restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.040</a> (fees) <a href="#">RCW 47.60.322</a> (deposited)
<b><u>WHO PAYS:</u></b>	All vehicle and vessel owners
<b><u>RATE:</u></b>	\$12 fee for title transactions \$5 fee for certain non-title transactions (mostly registrations)
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Fees collected by subagents retained by subagents.  Fees collected by DOL and County Auditors deposited into the Capital Vessel Replacement Account (CVRA)
<b><u>DISTRIBUTION &amp; USE:</u></b>	CVRA funds used for the construction or purchase of ferry vessels and to pay the principal and interest on bonds authorized for the construction or purchase of ferry vessels.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	2010 Recodification of Title and Registration statutes included previously established subagent fees of \$4 for vehicle registrations and \$10 for title transactions; subagents retain fees. 2011 Subagent fees increased to \$5 for vehicle registrations and \$12 for title transactions 2014 Effective January 1, 2015, fee added to transactions performed by DOL and County Auditors; fees collected by DOL and County Auditors deposited to CVRA 2015 Effective July 1, 2017 Report of sale transactions performed by DOL and County Auditors deposited to CVRA 2018 Effective April 1, 2019 vehicles or vessels owners getting both a title and registration in the same transaction will pay both the title and non-title service fees. Previously they would only pay the title fee.
<b><u>2017-19 ESTIMATE:</u></b>	\$26.8 million
<b><u>2019-21 FORECAST:</u></b>	\$31.3 million
<b><u>VALUE OF INCREASE:</u></b>	\$5.6 million per \$1 increase per biennium

**REVENUE SOURCE:**

**Special License Plates**

Restricted to highway purposes, in part

**AUTHORIZED:**

[Chapter 46.18 RCW](#) (Special License Plates)

**WHO PAYS:**

Persons who qualify for special license plates under the categories listed below; plate fees are paid one time and are in addition to normal registration fees, except as noted.

**RATE:**

**4-H.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Amateur Radio (HAM).** [RCW 46.18.205](#). Applicants must have current FCC license. \$5 initial special license plate fee, no renewal fee. Distribution: Motor vehicle fund ([RCW 46.68.070](#)).

**Armed Forces Collection.** [RCW 46.18.210](#). Applicants must be active duty, families of veterans and service members, members of the National Guard, Reservists or veterans. \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Baseball Stadium.** [RCW 46.18.215](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.17.220](#)(2).

**Breast Cancer Awareness.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Collector Vehicle.** [RCW 46.18.220](#). Motor vehicle must be at least 30 years old. \$35 initial license plate fee for permanent registration (no renewal fee). Distribution: [RCW 46.68.030](#).

**Collegiate.** [RCW 46.18.225](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.430](#).

**Disabled American Veteran/Former Prisoner of War.** [RCW 46.18.235](#). Applicant must meet qualifications under RCW 46.18.235. No initial or renewal special license plate fees. Exempted from all licensing fees and excise taxes for one vehicle

**Endangered Wildlife.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Foreign Organization.** [RCW 46.18.240](#). Applicant must be an officer of the Taipei Economic and Cultural Office. No initial or renewal special license plate fees.

**Fred Hutch.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Gold Star.** [RCW 46.18.245](#). Applicant must be the spouse\*, father, mother, or sibling of a member of the United States armed forces who died while in service to their country or as a result of their service. No initial or renewal special license plate fees.

\*Spouses are exempt from annual vehicle registration fees for one personal use motor vehicle.

**Gonzaga University Alumni Association.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Helping Kids Speak.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Honorary Consul.** [RCW 46.18.250](#). Applicant must be a US citizen who is an honorary consul or official representative of any foreign government. No initial or renewal special license plate fees.

**Horseless Carriage.** [RCW 46.18.255](#). Motor vehicle must be at least 40 years old. \$35 initial license plate fee for permanent registration (no renewal fee). Distribution: [RCW 46.68.030](#).

**Keep Kids Safe.** [RCW 46.18.200](#). \$45 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Law Enforcement Memorial.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Medal of Honor.** [RCW 46.18.230](#). Applicant must have been awarded the Medal of Honor. No initial or renewal special license plate fees.

**Military Affiliate Radio System.** [RCW 46.18.265](#). Applicant must have valid military affiliate radio system station license. \$5 initial special license plate fee, no renewal fee. Distribution: [RCW 46.68.070](#).

**Music Matters.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Pearl Harbor Survivor.** [RCW 46.18.270](#). Applicant must meet the requirements provided in RCW 46.18.270. No initial or renewal special license plate fees.

**Professional Firefighters and Paramedics.** [RCW 46.18.200](#). Applicant must be a professional firefighter or paramedic and be a member of the Washington state council of firefighters. \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Purple Heart.** [RCW 46.18.280](#). Applicant must have been awarded a purple heart medal by any branch of the United States armed forces. No initial or renewal special license plate fees. Effective July 1, 2017 – no initial or renewal special license plate fees for one motor vehicle, more than one motor vehicle will be required to pay \$40 initial special license plate fee; \$30 renewal fee,

**Ride Share.** [RCW 46.18.285](#). Vehicle must be used for commuter ride sharing. \$25 initial license plate fee, no renewal fee. Registered owner may qualify for exemption from excise, sales and use taxes. Distribution: [RCW 46.68.030](#).

**Seattle Seahawks.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Seattle Sounders FC.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Seattle University.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Share the Road.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Ski & Ride Washington.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Square Dancer.** [RCW 46.18.290](#). \$40 initial special license plate fee. Distribution: [RCW 46.68.070](#).

**State Flower.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Volunteer Firefighters.** [RCW 46.18.200](#). Applicants must meet the requirements of RCW 46.18.200(4). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Washington Farmers and Ranchers.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#)

**Washington Lighthouses.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Washington State Aviation.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#)

**Washington State Parks.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Washington State Wrestling.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Washington State Tennis.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#)

**Washington Fish Collection.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**Washington's National Parks.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Washington's Wildlife Collection.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

**We Love Our Pets.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.420](#).

**Wild on Washington.** [RCW 46.18.200](#). \$40 initial special license plate fee, \$30 renewal fee. Distribution: [RCW 46.68.425](#).

ADMINISTERED BY: Department of Licensing

WHERE DEPOSITED: Motor Vehicle Account (108)  
Special license plate fund depicted on plate

DISTRIBUTION & USE: Motor Vehicle Account appropriated for highway-related purposes

EXEMPTIONS: None

REVENUE ESTIMATES: See DOL's [Special License Plate Report](#)

**REVENUE SOURCE:** **Special Permit Fee for Oversize/Overweight Movements**  
Restricted to highway purposes

**AUTHORIZED:** [RCW 46.44.0941](#) (fees and disposition)  
[RCW 46.44.095](#) (temporary additional tonnage)

**WHO PAYS:** Overheight, overlength, overwidth, and overweight vehicles using state highways; there is a separate rate schedule for oversize farm implements.

**RATE:**

Single trip – Oversize	\$10
30-day permits – Oversize	\$10–\$20
30-day permits – Overweight	\$70–\$90
1-year permits – Oversize	\$100–\$150
1-year permits – Overweight garbage trucks	\$42 per 1000 lbs.

For other overweight permits, fees range from \$.07 per mile for loads up to 10,000 pounds over licensed gross weight or legal capacity to \$4.25 per mile for loads 100,000 pounds or more over licensed gross weight or legal capacity; an additional 50 cents per mile is charged for each 5,000 pound increment exceeding 100,000 pounds; the minimum fee for any overweight permit is \$14; permits are for one-time movements.

**Oversized farm implements** (e.g., threshers)

Farmers	\$10, 3 month; \$ 25, 1 year
Sales, repair firms	\$25, 3 month; \$100, 1 year

**ADMINISTERED BY:** Department of Transportation

**WHERE DEPOSITED:** Motor Vehicle Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes

**EXEMPTIONS:** Federal-, state-, county-, or city-owned vehicles (RCW 46.44.0941)

**HISTORY:**

1995	Overweight permit fee schedule revised and expanded
2004	Allowed tow trucks to purchase a one-year permit to tow oversize/overweight vehicles. Formerly had to purchase a permit for each oversize/overweight tow.

**2017-19 ESTIMATE:** \$ 17.3 million (includes revenue from additional weight permits)

**2019-21 FORECAST:** \$ 17.3 million (includes revenue from additional weight permits)

**VALUE OF INCREASE:** \$173,000 per 1% increase per biennium

Note: Revenues include collections from additional tonnage, special permit fees, and log tolerance permits.

<b><u>REVENUE SOURCE:</u></b>	<b>Trip Permit Fee</b> Restricted to highway purposes, in part
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.16A.320</a> (trip permit) <a href="#">RCW 46.17.400</a> (fee) <a href="#">RCW 46.68.455</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Vehicle owners may temporarily operate an unregistered vehicle on public highways with a trip permit.  Each trip permit authorizes the operation of a single vehicle for a period of three consecutive days beginning with the day of first use. No more than three trip permits may be used for any one vehicle in any 30 consecutive day period. No more than two trip permits may be used for any one recreational vehicle, in a one year period.
<b><u>RATE:</u></b>	\$25 Vehicle trip permit
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	State Patrol Highway Account: \$ 5 Motor Vehicle Account: \$16 General Fund: \$ 1 Filing Fee: \$ 3 (Filing fee disposition is dependent on the administrative entity collecting the fee, see <a href="#">RCW 46.68.400</a> .)
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for commercial motor vehicle inspections, supporting vehicle weigh stations, weigh-in-motion programs, commercial vehicle information systems, network programs, congestion relief programs, general highway purposes, and the \$1 portion of the fee is for general government purposes.
<b><u>EXEMPTIONS:</u></b>	A variety of trip permit fees are listed in <a href="#">RCW 46.17.400</a> .
<b><u>HISTORY:</u></b>	1957 \$2.50 to \$7.50; 3-day maximum; \$2 admin fee 1961 \$.50 to \$2 per 24-hour period; 10-day maximum; \$2.50 admin fee 1969 \$2 to \$4 per 24-hour period; 10-day maximum; \$5 admin fee 1976 \$2 to \$8 per 24-hour period; 10-day maximum; \$5 admin fee 1981 \$10 for 3-day permit; 3 permits per 30 days; includes \$8 admin fee, \$1 filing fee, and \$1 excise tax 1996 \$10 for 3-day permit: includes \$6 admin fee, \$3 filing fee, and \$1 excise tax. Limited to 3 permits per 30 days. Restricted RVs to two permits per year 1999 Added \$5 surcharge to fund weigh-in-motion programs and congestion relief. Total of fee and surcharge equals \$15. 2002 Fee increased to \$15: includes \$11 admin fee, \$3 filing fee, and \$1 excise tax. Total of fee and surcharge equals \$20. 2010 Increased fee to \$25. No additional filing fee required. Surcharge retained. Total of fee and surcharge equals \$30. 2011 \$5 surcharge eliminated (effective July 1, 2011)

2017-19 ESTIMATE: \$ 8.1 million (includes revenue from special fuel trip permits)  
2019-21 ESTIMATE: \$ 8.2 million (includes revenue from special fuel trip permits)  
VALUE OF INCREASE: \$380,000 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Trip Permit, Special Fuel Users</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.400</a> (fee) <a href="#">RCW 82.38.100</a> (authority) <a href="#">RCW 46.68.460</a> (where deposited)
<u>WHO PAYS:</u>	Special fuel users temporarily operating a motor vehicle in this state for commercial purposes for a period of three consecutive days.
<u>RATE:</u>	\$30
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	State Patrol Highway Account: \$ 5 Motor Vehicle Account: \$24 Filing Fee (retained by counties, sub-agents): \$ 1
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for commercial motor vehicle inspections, supporting vehicle weight stations, weigh-in-motion programs, commercial vehicle information systems, networks program, congestion relief programs and general highway purposes.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1971 Up to 333 miles, \$5; 334 to 555, \$10; 556 to 777, \$15; 778 to 1000, \$20; more than 1000, \$25 (plus \$1 per permit, valid for 96 hours; in lieu of special fuel tax for importing; limit of six permits/year). 1973 \$10 + \$1/day (20 days maximum); six permits/year maximum). 1979 \$10 + \$3/day (20 days maximum); six permit limit deleted. 1983 \$1 filing fee; \$10 administration fee; \$9 excise tax; three-day permit; user fills in dates. 2000 \$1 filing fee; \$10 administration fee; \$9 excise tax; \$5 surcharge; three-day permit; user fills in dates. 2012 \$30 Total Per-Trip Permit.
<u>2017-19 ESTIMATE:</u>	\$420,000
<u>2019-21 FORECAST:</u>	\$420,000
<u>VALUE OF INCREASE:</u>	\$20,000 per \$1 fee increase per biennium

<u>REVENUE SOURCE:</u>	<b>Vehicle Certificate of Title and Inspection Fees</b> Restricted to highway purposes, in part
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.100</a> (application fee and disposition) <a href="#">RCW 46.17.120</a> (stolen vehicle check fee) <a href="#">RCW 46.17.130</a> (VIN inspection fee) <a href="#">RCW 46.17.140</a> (Late title transfer penalty) <a href="#">RCW 46.17.160</a> (Quick Title Fee) <a href="#">RCW 46.68.020</a> (disposition of certificate of title application fee, stolen vehicle check fee and late title transfer) <a href="#">RCW 46.68.280</a> (disposition of certificate of title application fee) <a href="#">RCW 46.68.410</a> (disposition of VIN inspection fee) <a href="#">RCW 46.68.025</a> (disposition of Quick Title fee)
<u>WHO PAYS:</u>	Applicants for vehicle certificate of ownership (includes motor and non-motor vehicles except bicycles); stolen vehicle inspections required for vehicles previously registered in another state or country, vehicles rebuilt after being declared a total loss, other vehicles as determined by the Department of Licensing; changes to or reissues of title. For an extra fee, a quick title may be printed at the time of application. Quick titles are not available for all types of vehicles.
<u>RATE:</u>	Certificate of title application fee: \$15 Stolen vehicle check: \$15 if previously registered in another state or country; VIN inspection: \$65 Late title transfer penalty: \$50-\$125 Quick Title fee: \$50
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account: <ul style="list-style-type: none"> <li>• \$15 of stolen vehicle check fee,</li> <li>• \$50 of VIN inspection fee,</li> <li>• All quick title fees paid to DOL and half of quick title fees paid to county auditors and subagents</li> </ul> State Patrol Highway Account: \$15 of VIN inspection fee Multimodal Account: \$5 of application fee, Late Transfer penalty Transportation 2003 (Nickel) Account: \$10 of application fee
<u>DISTRIBUTION &amp; USE:</u>	Highway and other transportation purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1937 50 cents for certificate of ownership 1951 \$1 for certificated of ownership 1967 Late title transfer penalty established from \$5 to \$15 1974 \$1 certificate of ownership; \$10 inspection fee; \$5 VIN reassignment fee 1984 \$25 to \$100, late title transfer penalty

- 1989 \$1 certificate of ownership; \$15 inspection fee if previously registered elsewhere; \$20 inspection fee if not.
- 1990 \$1.25 certificate of ownership; \$15 inspection fee if previously registered elsewhere; \$20 inspection fee if not
- 2002 \$5.00 certificate of ownership; \$15 inspection fee if previously registered elsewhere; \$50 inspection fee if not; raised fee for changes to certificate to \$5.00.
- 2003 Changed distributions of fees from Motor Vehicle Account to Multimodal Account, Transportation 2003 Account, Air Pollution Control Account, and Vessel Response Account. After 2008, fees going to Air Pollution Control and Vessel.
- 2007 VIN inspection fee raised to \$65, \$15 distributed to SPHA, remainder to MVA.
- 2008 Effective July 2008, title fees formerly distributed to the Air Pollution Control and Vessel Response Accounts are distributed to the Transportation 2003 Account.
- 2011 Quick Title fee established at \$50
- 2012 \$15.00 certificate of ownership fee  
\$50 to \$125 late title transfer penalty

2017-19 ESTIMATE:

Certificates of Ownership: \$66 million (includes late title transfer penalties)  
 Inspections: \$15.8 million  
 Quick Titles: \$4.3 million

2019-21 FORECAST:

Certificates of Ownership: \$65 million (includes late title transfer penalties)  
 Inspections: \$15.6 million  
 Quick Titles: \$4.4 million

VALUE OF INCREASE:

Certificates of Ownership: \$4.8 million per \$1 increase per biennium  
 Inspections: \$0.8 million per \$1 fee increase per biennium  
 Quick Titles: \$0.2 million per \$1 increase per biennium

**REVENUE SOURCE: Vehicle Registration Fee (\$30 License Fee)**

Restricted to highway purposes

**AUTHORIZED:** [RCW 46.17.350](#) (fee)  
[RCW 46.68.030](#) (disposition)

**WHO PAYS:** The \$30 license fee must be paid by owners of auto stages (six seats or less), for hire vehicle (six seats or less), mobile home (if registered), moped, motor home, motorcycle, passenger car, sport utility vehicle, tow truck, trailer (over 2000 pounds) and travel trailer.

**RATE:** Original registration \$30; renewal registration \$30.

**ADMINISTERED BY:** Department of Licensing

<b><u>WHERE DEPOSITED:</u></b>	<u>Original</u>	<u>Renewal</u>
State Patrol Highway Account	\$23.60	\$23.60
Ferry Operations Account	2.02	0.93
Motor Vehicle Account	<u>4.38</u>	<u>5.47</u>
TOTAL	\$30.00	\$30.00

**DISTRIBUTION & USE:** Appropriated for State Patrol, ferry operations, and highway-related activities.

**EXEMPTIONS:** Vehicles with incidental or no operation on public highways as listed in [RCW 46.16A.080](#).

Vehicles owned by public agencies, governments of foreign countries, school buses owned by private schools ([RCW 46.16A.170](#))

Vehicles owned by Indian tribes ([RCW 46.16A.175](#))

**HISTORY:** Original & Renewal

1909	\$3.00	
1917	\$5.00	
1919	\$10.00	
1932	\$3.00	
1949	\$5.00	
1949	\$6.50	
1961	\$6.90	
1965	\$8.00	
1969	\$9.40	
1977	\$13.40	\$ 9.40
1981	\$23.00	\$19.00
1987	\$27.75	\$23.75
2000	\$30.00	\$30.00
2002	Changed distribution of Original fee	
2005	Private use single-axle trailers removed from basic fee	
2016	Distribution changed to increase amount for the State Patrol	

2017-19 ESTIMATE: \$ 349.2 million  
2019-21 FORECAST: \$ 356.5 million  
VALUE OF INCREASE: \$11.6 million per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Wheeled All-Terrain Vehicle Fees</b> Restricted to highway purposes, in part
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.17.350</a> (registration fee) <a href="#">RCW 46.09.442</a> (metal tag) <a href="#">RCW 46.09.540</a> (disposition of on-road use vehicle fee) <a href="#">RCW 46.09.510</a> (disposition of off-road use vehicle fee)
<b><u>WHO PAYS:</u></b>	Off-road vehicle owners
<b><u>RATE:</u></b>	On-road Use: \$12 – initial and renewal fee \$2 metal tag – replaced every 7 years  Off-road Use: \$18 – initial and renewal fee \$2 metal tag – replaced every 7 years
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	On-road use: Multiuse Roadway Safety Account Off-road use: Non-highway and Off-road Vehicle Account (NOVA)
<b><u>DISTRIBUTION &amp; USE:</u></b>	Funds from the Multiuse Roadway Safety Account must be spent on highway purposes: (1) safety engineering analysis; (2) signs to alert the motoring public that wheeled all-terrain vehicles may be present or crossing; or (3) law enforcement for purposes of defraying costs of enforcement involving wheeled all-terrain vehicles. NOVA funds must be used to benefit off-road vehicle recreation on publicly owned lands and are not limited to highway purposes.
<b><u>EXEMPTIONS:</u></b>	WATVs owned by a resident of another state and registered in that state for on-road use may forego WA registration if the other state also has a similar exemption and the other state’s vehicle equipment requirements meet or exceed Washington’s
<b><u>HISTORY:</u></b>	2013 Initial and renewal registration for on-road use is \$12; for off-road use is \$18. 2016 Added reciprocity exemption for WATVs registered in another state for on-road use
<b><u>2017-19 ESTIMATE:</u></b>	On-road Use \$249,400 Off-road Use \$1.46 million
<b><u>2019-21 FORECAST:</u></b>	On-road Use \$276,800 Off-road Use \$1.51 million
<b><u>VALUE OF INCREASE:</u></b>	On-road Use \$20,800 per \$1 increase per biennium Off-road Use \$103,700 per \$1 increase per biennium

See also [Off-Road Vehicle Fees](#), page 78.

# DRIVERS FEES

<b><u>REVENUE SOURCE:</u></b>	<b>Commercial Driver License</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.049</a> (CDL license fee and where deposited) <a href="#">RCW 46.25.052</a> (instruction permit and where deposited) <a href="#">RCW 46.25.060</a> (examinations and where deposited) <a href="#">RCW 46.25.100</a> (requalification and where deposited)
<b><u>WHO PAYS:</u></b>	Drivers endorsed to operate specialized vehicles (e.g., large trucks, buses)
<b><u>RATE:</u></b>	\$102 every six years or \$17 per year in addition to \$54 for basic driver license \$10 CDL special endorsement to the WA driver license \$40 Commercial license permit (CLP) \$35 CDL knowledge test \$250 CDL skills test \$35 CDL re-qualification fee
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund  Prior to July 1, 2023, if any state agency takes action to implement a carbon fuel standard, revenues from 2015 fee increases on instruction permits, examinations, and requalification must be deposited into the Connecting Washington Account.
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for administration of commercial driver license (CDL) program.
<b><u>EXEMPTIONS:</u></b>	Not-for-profit corporations that are federally supported head start programs or early childhood education and assistance programs described in RCW 43.215.405(2) pays \$225 for a skill examination.  Applicants primary use of a CDL is to drive a school bus - \$100 for skill examination  Applicants who operates a commercial motor vehicle for agribusiness purposes are exempt from the examination
<b><u>HISTORY:</u></b>	1967 Original endorsement not to exceed \$10; renewal not to exceed \$8 1969 Original not to exceed \$10; renewal fee eliminated 1985 Original not to exceed \$10; renewal not to exceed \$3 1989 Original, renewal not to exceed \$12; \$5 instruction permit Knowledge exam not to exceed \$10; skills exam not to exceed \$50; \$20 requalification fee 2000 Original, renewal not to exceed \$25 2002 Instruction permit increased from \$5 to \$10; requalification fee increased to \$150 for disqualified for failed alcohol or drug test 2005 (July) Original, renewal increased from not to exceed \$25 to a set fee of \$30

- 2008 Skills exam fee increased from \$50 to \$100 (regular) and created a reduced fee of \$75 for head start, early childhood education
- 2011 Original, renewal increased from \$30 to \$61
- 2012 (October) Original, renewal increased from \$61 to \$85
- 2013 (June) Original, renewal proportionately increased from \$85 to \$102 – term went from 5-year to 6-year
- 2015 Instruction permit increased to \$40 (July 2016); CDL knowledge examination fee increased to \$35 (July 2016); CDL skills examination fee increased to \$250 (July 2016); Requalification fee increased to \$35
- 2016 Skills exam fee increased from \$100 to \$250; skills exam for head start, early childhood education from \$75 to \$225 and created a new fee for school bus exam at \$100. Requalification fee increased from \$20 to \$35  
CDL learner’s permit fee increased from \$10 to \$40  
Knowledge exam fee increased from \$10 to \$35

2017-19 FORECAST: \$13.06 million

2019-21 FORECAST \$8.61 million

VALUE OF INCREASE: \$184,600 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Driver's Abstract</b> Restricted to highway purposes, in part														
<u>AUTHORIZED:</u>	<a href="#">RCW 46.52.130</a> (fee and where deposited)														
<u>WHO PAYS:</u>	Drivers, employers or prospective employers, volunteer organizations, transit authorities, insurance carriers, alcohol/drug assessment or treatment agencies, attorneys – city attorneys, county prosecuting attorneys, and individual's attorney of record; state colleges, universities, or agencies, or units of local government, and Superintendent of Public Instruction														
<u>RATE:</u>	\$13 per copy of any Department of Licensing record (records for confidential use only are not available).														
<u>ADMINISTERED BY:</u>	Department of Licensing														
<u>WHERE DEPOSITED:</u>	\$6.50 to Highway Safety Fund \$6.50 to State Patrol Highway Account														
<u>DISTRIBUTION &amp; USE:</u>	Appropriated to cover driver and highway related purposes.														
<u>EXEMPTIONS:</u>	None														
<u>HISTORY:</u>	<table> <tr> <td>1961</td> <td>\$1.00 per abstract</td> </tr> <tr> <td>1963</td> <td>\$1.50</td> </tr> <tr> <td>1985</td> <td>\$3.50</td> </tr> <tr> <td>1987</td> <td>\$4.50</td> </tr> <tr> <td>2002</td> <td>\$5.00</td> </tr> <tr> <td>2007</td> <td>\$10.00</td> </tr> <tr> <td>2012</td> <td>\$13.00</td> </tr> </table>	1961	\$1.00 per abstract	1963	\$1.50	1985	\$3.50	1987	\$4.50	2002	\$5.00	2007	\$10.00	2012	\$13.00
1961	\$1.00 per abstract														
1963	\$1.50														
1985	\$3.50														
1987	\$4.50														
2002	\$5.00														
2007	\$10.00														
2012	\$13.00														
<u>2017-19 FORECAST:</u>	\$ 59.8 million														
<u>2019-21 FORECAST:</u>	\$ 60.6 million														
<u>VALUE OF INCREASE:</u>	\$4.6 million per \$1 increase per biennium														

<u>REVENUE SOURCE:</u>	<b>Driver Instruction Permit</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 46.20.055</a> <a href="#">RCW 46.68.041</a> (where deposited)
<u>WHO PAYS:</u>	Individuals learning to drive (must be fifteen and a half years of age or older).
<u>RATE:</u>	\$25 for photo or non-photo permit (good for one year).
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Highway Safety Fund
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for driver-related programs.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1965 \$1.50 1979 \$2.50 1985 \$5.00 2002 \$15.00 2006 \$20.00 2012 \$25.00
<u>2017-19 FORECAST:</u>	\$6.36 million
<u>2019-21 FORECAST:</u>	\$6.41 million
<u>VALUE OF INCREASE:</u>	\$254,300 per \$1 increase per biennium

See also [Motorcycle Endorsement Fee/Instruction Permit](#), page 111.

<b><u>REVENUE SOURCE:</u></b>	<b>Driver License Examination Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.120</a> <a href="#">RCW 46.68.041</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Any individual applying for a new driver license (including individuals who already have a license from another state and those whose previous Washington license has been expired for over five years).
<b><u>RATE:</u></b>	\$35 examination fee paid to DOL plus additional fees when testing is given by commercial driving school.
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for driver-related programs.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1953     \$2 exam fee 1975     \$3 1985     \$7 2002     \$10 2005     \$20 exam fee 2012     \$35
<b><u>2017-19 FORECAST:</u></b>	\$ 20.4 million
<b><u>2019-21 FORECAST:</u></b>	\$ 20.8 million
<b><u>VALUE OF INCREASE:</u></b>	\$ 595,700 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Driver License Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.161</a> (original) <a href="#">RCW 46.20.181</a> (renewal) <a href="#">RCW 46.68.041</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Drivers
<b><u>RATE:</u></b>	\$54 for 6-year license (\$9 for each year that the license is issued) \$10 penalty fee for renewing more than 60 days after expiration
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED</u></b>	Highway Safety Fund
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for general government and driver-related purposes.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	<p>1965 Original/renewal set at \$4 for a 2-year license (\$2.20 deposited in General Fund for parkways, \$1.80 deposited in Highway Safety Fund, of which \$0.60 for WSP)</p> <p>1967 Optional photo on a driver license, additional \$1 fee</p> <p>1969 Increased to \$5 (\$3.10 deposited in Highway Safety Fund, \$1.90 deposited in State Patrol Highway Account, \$0 to General Fund)</p> <p>1971 \$1.90 diverted from State Patrol Highway Account to General Fund</p> <p>1975 Increased fee to \$6</p> <p>1977 Previous \$1 increase dedicated to Highway Safety Fund</p> <p>1981 Increased fee to \$14 for 4-year license, includes required photo; \$3.80 of fee to General Fund</p> <p>1995 Entire driver license fee to Highway Safety Account!</p> <p>1999 \$25 for 5-year license; gradually implemented through 2005</p> <p>2012 \$45 for a 5-year license until June 30, 2013</p> <p>2013 \$54 for 6-year license, effective July 1, 2013</p>
<b><u>2017-19 FORECAST:</u></b>	\$ 109.0 million
<b><u>2019-21 FORECAST:</u></b>	\$ 118.3 million
<b><u>VALUE OF INCREASE:</u></b>	\$2.2 million per \$1 increase per biennium

**REVENUE SOURCE:**      **Driver License Photo-Only Fee**

**AUTHORIZED:**            [RCW 46.20.200\(2\)](#)  
[RCW 46.68.041](#) (where deposited)

**WHO PAYS:**                Individuals who wish to correct information on a driver’s license or  
identocard.

**RATE:**                        \$10 per license/identification card/permit

**ADMINISTERED BY:**      Department of Licensing

**WHERE DEPOSITED:**      Highway Safety Fund

**DISTRIBUTION & USE:**    Appropriated for driver-related programs

**EXEMPTIONS:**              None

**HISTORY:**                    1985      \$2.00  
2002      \$10.00

**2017-19 FORECAST:**      \$ 2.9 million

**2019-21 FORECAST:**      \$ 2.8 million

**VALUE OF INCREASE:**    \$285,900 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Driver License Reinstatement and Hearing Fees</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.311</a> (reinstatement/reissue fee) <a href="#">RCW 46.68.041</a> (where deposited) <a href="#">RCW 46.20.308(7)</a> (implied consent hearing fees)
<b><u>WHO PAYS:</u></b>	Drivers who have had their licenses suspended; drivers may not receive a new license following suspension or revocation until the reinstatement fee has been paid. A person receiving notice of suspension may request a hearing.
<b><u>RATE:</u></b>	\$75 reinstatement fee (non-alcohol-related offense) \$150 reinstatement fee (alcohol-related offense) \$375 hearing fee
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund Impaired Driver Safety Account – 63% of alcohol-related reinstatement fee
<b><u>DISTRIBUTION &amp; USE:</u></b>	As appropriated for driver-related programs.
<b><u>EXEMPTIONS:</u></b>	Hearing fee may be waived for indigent persons.
<b><u>HISTORY:</u></b>	1965 \$4 reinstatement fee (same as regular license fee) 1973 \$10 reinstatement fee in addition to regular fee 1982 \$20 reinstatement fee 1983 \$20 reinstatement fee (\$50 for alcohol or drug-related offense) 1994 \$100 hearing fee established 1998 \$150 reinstatement fee for alcohol or drug-related offense 2005 \$75 reinstatement fee for non-alcohol-related offense \$200 hearing fee 2012 \$375 hearing fee
<b><u>2017-19 FORECAST:</u></b>	Reinstatement fees: \$10.3 million Hearing fees: \$4.8 million
<b><u>2019-21 FORECAST</u></b>	Reinstatement fees: \$10.6 million Hearing fees: \$4.7 million
<b><u>VALUE OF INCREASE:</u></b>	\$150,00 per \$1 increase per biennium, for reinstatement fee \$12,600 per \$1 increase per biennium, for hearing fee

<b><u>REVENUE SOURCE:</u></b>	<b>Duplicate Driver License Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.200</a> <a href="#">RCW 46.68.041</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Individuals who wish to replace lost or destroyed permits, identification cards, or driver licenses.
<b><u>RATE:</u></b>	\$20 per license/identification card/permit
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for driver-related programs
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1921      50 cents 1975      \$2.50 1985      \$5.00 2002      \$15.00 2012      \$20.00
<b><u>2017-19 FORECAST:</u></b>	\$12.2 million
<b><u>2019-21 FORECAST:</u></b>	\$12.5 million
<b><u>VALUE OF INCREASE:</u></b>	\$666,700 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Enhanced Driver License/Identification Card Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.202</a> (fee) <a href="#">RCW 46.68.041</a> (where deposited)
<b><u>WHO PAYS:</u></b>	All applicants who provides the department with proof of US citizenship, identity, and state residency.
<b><u>RATE:</u></b>	\$24 for 6-year license, original or renewal with driver license or identification card. \$4 per year if extended for period other than 6 years.
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund  Prior to July 1, 2023, if any state agency takes action to implement a carbon fuel standard, revenues from 2015 fee increases on enhanced driver licenses must be deposited into the Connecting Washington Account.
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for general government and driver-related purposes
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	2007 \$15 additional fee original or renewal with driver license or identification card 2013 \$18 additional fee original or renewal with driver license or identification card 2015 \$54 additional fee original or renewal with driver license or identification card (effective July 1, 2016) 2017 \$24 additional fee original or renewal with driver license or identification card (effective July 23, 2107)
<b><u>2017-19 FORECAST:</u></b>	\$9.3 million
<b><u>2019-21 FORECAST:</u></b>	\$36.7 million
<b><u>VALUE OF INCREASE:</u></b>	\$1.5 million per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Identicards</b>
<u>AUTHORIZED:</u>	<a href="#">RCW 46.20.117</a> <a href="#">RCW 46.68.041</a> (where deposited)
<u>WHO PAYS:</u>	Persons who do not hold a driver license and are applying for an identification card.
<u>RATE:</u>	\$54 for 6-year identicard, \$9 per year if extended for period other than 6 years
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Highway Safety Fund
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for driver-related programs
<u>EXEMPTIONS:</u>	Public assistance recipients, minors without a permanent residence, and individuals released from a facility operated by the Department of Children, Youth and Families are eligible for a reduced fee.
<u>HISTORY:</u>	1969 \$3, valid for 5 years 1971 Established reduced fee for public assistance recipients 1985 \$4 2002 \$15 2005 \$20 2012 \$45 2013 \$54, valid for 6 years
<u>2017-19 FORECAST:</u>	\$14.8 million
<u>2019-21 FORECAST:</u>	\$12.1 million
<u>VALUE OF INCREASE:</u>	\$264,470 per \$1 increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Motorcycle Endorsement Fee/Instruction Permit</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 46.20.505</a> (exam and endorsement fee and disposition) <a href="#">RCW 46.20.510</a> (instruction permit fee and disposition)
<b><u>WHO PAYS:</u></b>	Motorcycle drivers; applicant must be at least 16 years old and have a driver license.
<b><u>RATE:</u></b>	\$12 initial 6-year endorsement (\$2/year) \$30 renewal endorsement, every 6 years (\$5/year) \$5 exam fee \$15 instruction permit (initial/renewal) for 90 days  Motorcycle drivers must have their driver license specially endorsed, which requires passage of the motorcycle exam.  Instruction permits are good for 90 days and may be renewed for a second 90-day period.
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Motorcycle Safety Education Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for motorcycle safety education.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1967 \$4 initial exam, \$2 renewal exam 1987 \$6 initial exam, \$4 renewal exam 1988 \$7 initial or new category, \$5 renewal exam 1989 \$2 exam fee, \$6 initial or new category endorsement, \$7.50 renewal endorsement, \$2.50 instruction permit 1993 \$2 exam fee, \$6 initial or new category endorsement, \$14 renewal endorsement, \$2.50 instruction permit 1999 \$2 exam fee, \$10 initial or new category endorsement, \$25 renewal endorsement, \$2.50 instruction permit 2002 \$5 exam fee, \$15 renewal endorsement 2012 \$5 exam fee, \$2 per year for initial or new category endorsement, \$5 per year for renewal endorsement
<b><u>2017-19 FORECAST:</u></b>	\$4.4 million
<b><u>2019-21 FORECAST:</u></b>	\$5.0 million
<b><u>VALUE OF INCREASE:</u></b>	\$260,000 per \$1 increase per biennium

**REVENUE SOURCE:** **Temporary Restricted Driver License and Device Fees—  
Ignition Interlock and Occupational**

**AUTHORIZED:** [RCW 46.20.380](#) (license fee and distribution)  
[RCW 46.20.385\(6\)](#) (ignition interlock device fee)  
[RCW 46.68.340](#) (device fee, where deposited)

**WHO PAYS:** Any person licensed under [RCW 46.20.385](#) who is convicted of Driving Under the Influence, vehicular homicide, or vehicular assault, or who has had or will have his or her license suspended, revoked, or denied under implied consent laws may submit an application for a temporary restricted, occupational, or ignition interlock license.

**RATE:** \$100 occupational, a temporary restricted or ignition interlock driver's license fee  
\$20 per month per ignition interlock device

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Highway Safety Fund (driver license fees)  
Ignition Interlock Device Revolving Account (device fees)

**DISTRIBUTION & USE:** The Ignition Interlock account may be used only to administer and operate the ignition interlock device revolving account program, which pays device costs for indigent persons. Ignition interlock companies may retain 25 cents of the monthly fee to cover administrative expenses.

Highway Safety Fund revenues may be used for driver related purposes.

**EXEMPTIONS:** None

**HISTORY:**

1961	\$10 Occupational Driver License fee recodified
1985	\$25 Occupational Driver License fee
2004	\$100 Temporary Restricted and Occupational Driver license fee
2008	Ignition interlock license set at \$100; device fee set at \$20

**2017-19 FORECAST:** Temporary Restricted Licenses: \$1.9 million  
Ignition Interlock Device Fees: \$8.2 million

**2019-21 FORECAST:** Temporary Restricted Licenses: \$2.0 million  
Ignition Interlock Device Fees: \$8.1 million

**VALUE OF INCREASE:** Temporary Restricted Licenses: \$19,610 per \$1 increase per biennium  
Ignition Interlock Device Fees: \$408,100 per \$1 increase per biennium

See also [Driver License Reinstatement and Hearing Fees](#) on page 107.

# **FARES and TOLLS**

<b><u>REVENUE SOURCE:</u></b>	<b>Ferry Fares</b> Restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 47.56.030</a> (authority to set and collect fares) <a href="#">RCW 47.60.315</a> (where deposited, vessel replacement surcharge) <a href="#">WAC 468-300-010</a> (Passenger fares) <a href="#">WAC 468-300-020</a> & <a href="#">WAC 468-300-040</a> (Vehicle fares)
<b><u>WHO PAYS:</u></b>	Vehicles and passengers using ferries
<b><u>RATE:</u></b>	<a href="#">Ferry System fare calculator on WSDOT website.</a> Fares are set by Transportation Commission; may be revised during the biennium if total revenue from fares and other revenue deposited in the Puget Sound Ferry Operations Account are less than projected total cost of maintenance and operations for the biennium.  25 cent vessel replacement surcharge on each fare  Peak season surcharges are applied from May 1 through September 30 (35% on vehicle fares in San Juans, 25% on all other routes)  Fuel surcharges may be applied if fuel costs exceed the currently funded average fuel price.
<b><u>ADMINISTERED BY:</u></b>	Department of Transportation – Washington State Ferries
<b><u>WHERE DEPOSITED:</u></b>	Puget Sound Ferry Operations Account Capital Vessel Replacement Account ( <a href="#">RCW 47.60.322</a> )
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for ferry system operations.
<b><u>EXEMPTIONS:</u></b>	Frequent users have the option of purchasing reduced fares; children under six years of age are free (determined by Transportation Commission).
<b><u>HISTORY:</u></b>	1951 State took over system. 1952 Reduction in cross-Sound fares to better match shorter routes on a cost-per-mile basis. 1955 Across-the-board increase of 5 cents for passenger and 10 cents for auto fares. 1957 Across-the-board increase of 10% for all fares; actual fare increases ranged from 0% to 15% due to rounding. 1959 Passenger fares increased 10 to 20 cents, and auto fares increased by 10 cents. 1964 Across-the-board fare increase of 5 cents for both passengers and autos, except for Bremerton, Clinton, and Sidney routes. 1968 Across the board increase of 5 cents for passengers and 10 cents for autos, except Anacortes/San Juans. 1969 Fare increases ranged from 5 to 15 cents for passengers, and 15 to 20 cents for autos. 1972 Raised Anacortes-Sidney fares only.

- 1975 Fare increases ranged from 0 to 20 cents for passengers, and 10 cents to \$1.05 for autos in attempt to establish uniform multiple of 3.4 for auto fares vs. passenger fares.
- 1977 Raised Anacortes-Sidney fares only.
- 1979 Across-the-board fare increase of 13%; 20% summer surcharge instituted for autos; actual increase ranged from 0% to 15%.
- 1980 Across-the-board fare increase of 25%; actual increases ranged from 20% to 27%.
- 1981 Across-the-board fare increase of 13%; actual increases ranged from 11% to 14%
- 1982 Across-the-board fare increase of 6.6%; actual increases ranged from 5.4% to 7.4%.
- 1984 Across-the-board fare increase of 4.7%; actual increases ranged from 9.5% to 20%.
- 1987 Across-the-board fare increase of 3.0%.
- 1992 Merger of commercial and recreational vehicles into a single oversized rate; first phase of oversized fare modifications.
- 1993 Phase II of oversized vehicle fare modifications.
- 1994 (May) Across-the-board nominal fare increase of 6.04%; Sidney fare raised 7.18%.
- 1994 (October) Phase III of oversized vehicle fare modifications; Sidney fare raised an additional 6.46%.
- 1996 Final phase of oversized vehicle fare modifications.
- 1998 General fare increase of 2.28% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles, and adjustments to the passenger coupon discount.
- 1999 General inflationary fare increase of 2.2% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles, and a reduction of the frequent-use passenger ticket book savings from 35% to 30%.
- 2001 General fare increase of 20% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles.
- 2002 General fare increase of 12.5% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles.
- 2003 General fare increase of 5% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles.
- 2004 General fare increase of 5% plus rounding up to the nearest \$0.10 for passengers and \$0.25 for vehicles.
- 2005 General fare increase of 6% plus rounding up to the nearest \$0.05.
- 2006 General fare increase of 6% plus rounding up to the nearest \$0.05
- 2007 General Fare increase of 2.5% plus rounding up to the nearest \$0.05 beginning May 1, 2007.
- 2009 General fare increase of 2.5% plus rounding up to the nearest \$0.05 beginning October 11, 2009.
- 2011 General fare increase of 2.5% plus rounding up to the nearest \$0.05 beginning January 1, 2011.

- 2011 \$0.25 capital program surcharge on ferry fares implemented by Transportation Commission August 2011.
- 2011 General fare increase of 2.5% plus rounding up to the nearest \$0.05 beginning October 1, 2011.
- 2012 General fare increase of 3.0% plus rounding up to the nearest \$0.05 beginning May 1, 2012.
- 2013 General fare increase of 2% for passengers and 3% for vehicles beginning October 1, 2013, with higher increases for the Anacortes-Sidney run.
- 2014 General fare increase of 2% for passengers and 2.5% increase for vehicles beginning May 1, 2014, with higher increases for the Anacortes-Sidney run.
- 2015 General fare increase of 1% for passengers and 2.5% for vehicles beginning October 1, 2015.
- 2016 General fare increase of 1% for passengers and 2.5% for vehicles beginning May 1, 2016.
- 2017 General fare increase of 2.5% for passengers and 2.9% for vehicles beginning October 1, 2017
- 2018 General fare increase of 2.1% for passengers and 2.5% for vehicles beginning October 1, 2018

2017-19 FORECAST: \$391.9 million total ferry farebox revenue (includes \$8.2 million revenue from the 25 cent vessel replacement surcharge). Assumes no future fare increases after FY 2018

2019-21 FORECAST: \$406.2 million total ferry farebox revenue (includes \$8.4 million revenue from the 25 cent vessel replacement surcharge). Assumes no future fare increases after FY 2018.

VALUE OF INCREASE: \$3.76 million per 1% increase in all farebox revenue per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Tolling – SR 167 High Occupancy Toll (HOT) Lanes</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 47.56.403</a> (tolls authorized) <a href="#">RCW 47.66.090</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Users of the SR 167 HOT Lanes. Carpools with two or more passengers can travel for free without a pass in the SR 167 HOT lanes. If a vehicle has a pass, it must be turned off or set to HOV mode to ensure that no toll is charged. Sticker passes are charged regardless of the number of passengers in the vehicle.
<b><u>RATE:</u></b>	Effective April 2008: minimum toll rate = .50 cents; maximum toll rate = \$9.00. The lanes are tolled from 5 a.m. to 7 p.m. every day.  Toll rates vary dynamically based upon time of day, traffic volumes, traffic demand, and overall corridor performance.  Toll rates will vary to insure average HOT lane speeds of 45 mph at least 90% of the time during peak hours.
<b><u>ADMINISTERED BY:</u></b>	Toll rates and policies set by the State Transportation Commission. Department of Transportation collects and administers.
<b><u>WHERE DEPOSITED:</u></b>	High-Occupancy Toll Lanes Operations Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Moneys in this account may be used for, but be not limited to, debt service, planning, administration, construction, maintenance, operation, repair, rebuilding, enforcement, and expansion of high occupancy toll lanes and to increase transit, vanpool and carpool, and trip reduction services in the corridor. A reasonable proportion of the moneys in this account must be dedicated to increase transit, vanpool, carpool, and trip reduction services in the corridor.
<b><u>EXEMPTIONS:</u></b>	HOV vehicles, transit buses, and publicly owned and/or operated vanpool vehicles. See <a href="#">WAC 468-270-100</a> .
<b><u>HISTORY:</u></b>	2005 Tolls authorized by Chapter 312 Laws of 2005 2008 Tolls set: min toll = .50 cents; max toll = \$9.00
<b><u>2017-19 ESTIMATE:</u></b>	\$6.9 million in total toll and fee revenues
<b><u>2019-21 FORECAST:</u></b>	If the pilot program were extended, \$7.7 million in total toll and fee revenues. (SR167 HOT lanes tolling will sunset on June 30, 2019; additional legislation is needed to extend this revenue source.)
<b><u>VALUE OF INCREASE:</u></b>	Not available

<b><u>REVENUE SOURCE:</u></b>	<b>Tolling – I-405 Express Toll Lanes</b> Restricted to highway purposes
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 47.56.880</a> (tolls authorized) <a href="#">RCW 47.56.884</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Users of the I-405 Express Toll Lanes between Bellevue and Lynnwood. Carpools with a FlexPass with three or more passengers may use the Express Lanes for free. The Express Toll Lanes are free and open to all vehicles week nights from 7pm to 5am and on weekends and major holidays.
<b><u>RATE:</u></b>	Toll rates are adjusted on real-time traffic conditions to keep traffic moving. Signage displays the applicable rate at time of entry. The Commission periodically reviews rates to evaluate travel time, speed, and reliability performance.  Minimum toll rate = 75 cents; maximum toll rate = \$10.00 ( <a href="#">WAC 468-270-077</a> ).  View current Good-To-Go rates on the <a href="#">WSDOT website</a> . Pay By Mail rates incur a \$2 surcharge.
<b><u>ADMINISTERED BY:</u></b>	Toll rates and policies set by the State Transportation Commission. Department of Transportation collects and administers.
<b><u>WHERE DEPOSITED:</u></b>	Interstate 405 Express Toll Lanes Operations Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Moneys in this account may be used for debt service, planning, administration, construction, maintenance, operation, repair, rebuilding, enforcement, and expansion of the express toll lanes on Interstate 405.
<b><u>EXEMPTIONS:</u></b>	Transit buses, vanpools, motorcycles, Washington State Patrol vehicles providing service to the express toll lane facility; WSDOT maintenance and incident response vehicles, emergency vehicles, and tow trucks clearing blocking vehicles ( <a href="#">WAC 468-270-110</a> ).
<b><u>HISTORY:</u></b>	2011 Tolling authorized by Chapter 369 Laws of 2011 2015 Tolling began on September 27, 2015: min toll = 75 cents, max toll = \$10.00
<b><u>2017-19 ESTIMATE:</u></b>	\$61.8 million in total toll revenue and fees
<b><u>2019-21 FORECAST:</u></b>	\$72.8 million in total toll revenue and fees
<b><u>VALUE OF INCREASE:</u></b>	5% average toll rate increase would raise gross toll revenue by \$1.5 million in FY 2019

<b><u>REVENUE SOURCE:</u></b>	<b>Tolling – SR 520 Bridge</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 47.56.870</a> (tolls authorized) <a href="#">RCW 47.56.875</a> (where deposited) <a href="#">RCW 47.56.820</a> (uses) <a href="#">WAC 468-270-071</a> (rates)
<b><u>WHO PAYS:</u></b>	Users of the SR 520 Bridge
<b><u>RATE:</u></b>	Transportation Commission webpage: <a href="http://www.wstc.wa.gov/HighwayTolling/SR520Bridge.htm">http://www.wstc.wa.gov/HighwayTolling/SR520Bridge.htm</a>  WSDOT webpage: <a href="http://wsdot.wa.gov/Tolling/520/default.htm">http://wsdot.wa.gov/Tolling/520/default.htm</a>  Toll rates vary according to time of day, type of customer and type of vehicle. Two axle tolls range from \$1.25 to \$6.30, with the highest tolls charged during peak hours to drivers who pay by mail. Trucks pay higher tolls based on the number of axles.
<b><u>ADMINISTERED BY:</u></b>	Toll rates and policies set by the State Transportation Commission. Department of Transportation collects and administers.
<b><u>WHERE DEPOSITED:</u></b>	State Route No. 520 Corridor Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Subject to bond covenants: financing, operations, maintenance, management, repairs, and repayments to the motor vehicle fund. The account may also be used for enforcement, operations of transit, and to meet other obligations on the toll facility.
<b><u>EXEMPTIONS:</u></b>	WSP vehicles providing service to the SR 520 corridor; DOT maintenance, construction, and incident response vehicles assigned to the bridge; publicly owned or operated transit buses; privately owned passenger buses meeting certain criteria; motor vehicles used for ridesharing/vanpools. See <a href="#">WAC 468-270-091</a> and <a href="#">468-270-095</a> .
<b><u>HISTORY:</u></b>	2009 Tolling authorized by Chapter 472, Laws of 2009 2011 Toll collection begins December 29 <sup>th</sup> , 2011 2012 Tolls increased by 2.5% on July 1, 2012 2013 Tolls increased by 2.5% on July 1, 2013 2014 Tolls increased by 2.5% on July 1, 2014 2015 Tolls increased by 2.5% on July 1, 2015 2016 Tolls increased by 2.5% on July 1, 2016 2017 Tolls will increase by 5% on July 1, 2017 2018 Tolls will increase by 5% plus night tolling on July 1, 2018
<b><u>2017-19 ESTIMATE:</u></b>	\$167.6 million adjusted gross toll revenue for SR 520 (\$183.1 million with civil penalties, fees and other miscellaneous revenue)
<b><u>2019-21 FORECAST:</u></b>	\$176.6 million adjusted gross toll revenue for SR 520 (\$191.4 million with civil penalties, fees and other miscellaneous revenue)

<u>REVENUE SOURCE:</u>	<b>Tolling – Tacoma Narrows Bridge</b> Restricted to highway purposes												
<u>AUTHORIZED:</u>	<a href="#">RCW 47.46.100</a> (tolls authorized) <a href="#">RCW 47.56.165</a> (where deposited) <a href="#">WAC 468-270-070</a> (rates)												
<u>WHO PAYS:</u>	Users of the Tacoma Narrows Bridge (TNB) traveling eastbound into Tacoma												
<u>RATE:</u>	Cash toll = \$6.00; Good to Go (G2G) = \$5.00 and Pay-By-Mail (PBM) = \$7.00. Toll amounts increase for vehicles based on the number of axles.  SHB 2990 (C 195 L 2018) stated the Legislature’s intent to maintain TNB toll rates at fiscal year 2018 levels through 2022, and no more than 25 cents higher after 2022. State contribution loans of up to a total of \$85 million may be used to offset future cost increases. Loaned funds are to be repaid after debt service and deferred sales taxes are fully repaid.												
<u>ADMINISTERED BY:</u>	Toll rates and policies set by the State Transportation Commission. Department of Transportation collects and administers.												
<u>WHERE DEPOSITED:</u>	Tacoma Narrows Toll Bridge Account												
<u>DISTRIBUTION &amp; USE:</u>	Costs related to financing, operations, maintenance, management, necessary repairs of the facility; and repay amounts to the motor vehicle fund ( <a href="#">RCW 47.46.140</a> )												
<u>EXEMPTIONS:</u>	Vehicles providing service directly to the bridge: WSP vehicles providing service to the SR 16 corridor; DOT maintenance vehicles assigned to the bridge; and authorized emergency vehicles. See <a href="#">WAC 468-270-090</a> and <a href="#">468-270-095</a> .												
<u>HISTORY:</u>	<table border="0"> <tr> <td style="padding-right: 20px;">7/15/2007</td> <td>Tolls begin: \$3.00 = cash toll; \$1.75 = G2G</td> </tr> <tr> <td>7/1/2008</td> <td>\$4.00 = cash toll; \$2.75 = G2G</td> </tr> <tr> <td>7/1/2012</td> <td>\$5.00=cash toll; \$4.00= G2G; PBM=\$6.00 per two axles vehicle</td> </tr> <tr> <td>7/1/2013</td> <td>\$5.25 = cash toll; \$4.25 = G2G; PBM = \$6.25 per two axles vehicle</td> </tr> <tr> <td>7/1/2014</td> <td>\$5.50 = cash toll; \$4.50 = G2G; PBM = \$6.50 per two axles vehicle</td> </tr> <tr> <td>7/1/2015</td> <td>\$6.00 = cash toll; \$5.00 = G2G; PBM = \$7.00 per two axle vehicle</td> </tr> </table>	7/15/2007	Tolls begin: \$3.00 = cash toll; \$1.75 = G2G	7/1/2008	\$4.00 = cash toll; \$2.75 = G2G	7/1/2012	\$5.00=cash toll; \$4.00= G2G; PBM=\$6.00 per two axles vehicle	7/1/2013	\$5.25 = cash toll; \$4.25 = G2G; PBM = \$6.25 per two axles vehicle	7/1/2014	\$5.50 = cash toll; \$4.50 = G2G; PBM = \$6.50 per two axles vehicle	7/1/2015	\$6.00 = cash toll; \$5.00 = G2G; PBM = \$7.00 per two axle vehicle
7/15/2007	Tolls begin: \$3.00 = cash toll; \$1.75 = G2G												
7/1/2008	\$4.00 = cash toll; \$2.75 = G2G												
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7/1/2014	\$5.50 = cash toll; \$4.50 = G2G; PBM = \$6.50 per two axles vehicle												
7/1/2015	\$6.00 = cash toll; \$5.00 = G2G; PBM = \$7.00 per two axle vehicle												
<u>2017-19 ESTIMATE:</u>	\$169.5 million for total Tacoma Narrows Bridge revenue & fees												
<u>2019-21 FORECAST:</u>	\$172.1 million for total Tacoma Narrows Bridge revenue & fees												
<u>VALUE OF INCREASE:</u>	5% average toll rate increase would raise gross toll revenue for TNB by \$3.6 million in FY 2019.												

**REVENUE SOURCE:** Tolling – SR 99 Tunnel

**AUTHORIZED:** [RCW 47.56.862](#) (tolls authorized)  
[RCW 47.56.864](#) (where deposited and uses)

**WHO PAYS:** Users of the SR 99 Tunnel

**RATE:** Transportation Commission webpage:  
<http://wstc.wa.gov/HighwayTolling/SR99Rates/SR99TunnelTollRateSetting.htm>  
 During 2018, the Transportation Commission set the initial toll rates ranging from \$1.25 to \$2.25 on weekdays with overnight and weekend rates at \$1.00. The toll rates will increase every year beginning in July 2022..

**ADMINISTERED BY:** Toll rates and policies set by the State Transportation Commission. Department of Transportation collects and administers.

**WHERE DEPOSITED:** Alaskan Way Viaduct Replacement Project Account

**DISTRIBUTION & USE:** Subject to bond covenants: financing, operations, maintenance, management, repairs, and repayments to the motor vehicle fund. The account may also be used for enforcement, operations of transit, and to meet other obligations on the toll facility.

**EXEMPTIONS:** Highway and transit operating and maintenance vehicles, tow trucks authorized by the Washington state patrol responding to clear vehicles from the toll facility; authorized, on-duty emergency vehicles; publicly owned or operated transit buses; passenger motor vehicles licensed for ride-sharing; school buses; and privately owned and operated passenger buses meeting annual certification requirements of the department.

**HISTORY:** 2012 Tolling authorized by Chapter 83, Laws of 2012  
 2018 Transportation Commission adopted initial toll rates.  
 All toll rates are for 2 axle vehicles with a Good To Go! Pass. Drivers Without a Good To Go! Pass will pay an extra \$2 per toll.

Toll Rate Hours	Rates (FY2019-2022)
6 - 7 am	\$1.25
7- 9 am	\$1.50
9 am- 3 pm	\$1.25
3 - 6 pm	\$2.25
6 - 11 pm	\$1.25
11 pm - 6 am and weekends	\$1.00

**2017-19 ESTIMATE:** Assume tolling will not begin in the 2017-19 biennium but start July 1, 2019

**2019-21 FORECAST:** \$55.4 million for total toll revenue & fees.  
 (forecast assumes 2 years of tolling)

VALUE OF INCREASE:

5% average toll rate increase would raise gross revenue by \$1.0 million in FY 2020.

# **BUSINESS LICENSES**

<b><u>REVENUE SOURCE:</u></b>	<b>For-Hire Business Permit and Vehicle Certificates</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">Chapter 46.72 RCW</a> (for-hire regulation generally) <a href="#">RCW 46.72.110</a> (deposit of for-hire fees) <a href="#">Chapter 46.72A RCW</a> (limousine regulation generally) <a href="#">RCW 46.72A.110</a> (deposit of limo fees)
<b><u>WHO PAYS:</u></b>	Owners of for-hire (including taxis) and limousine businesses and vehicles. Permit is required for place of business, certificate required in each vehicle. Owners must have liability insurance or post bond.
<b><u>RATE:</u></b>	<p><b>For-Hire (<a href="#">WAC 308-89-060</a>)</b></p> <p>\$110 Original and renewals for hire business applications  \$55 Original, changed and duplicate vehicle certificates</p> <p><b>Limousines (<a href="#">WAC 308-83-020</a>)</b></p> <p>\$350 Limousine carrier business license applications – new and renewals  \$75 Vehicle certificate – new and renewals  \$20 Changed and duplicate of vehicle certificates  \$25 Vehicle inspections</p>
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Highway Safety Fund
<b><u>DISTRIBUTION &amp; USE:</u></b>	For support of expenses incurred in carrying out the licensing and regulatory activities of the For-Hire and Limousine programs.
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	<p><b>For-Hire</b></p> <p>1947 \$5 one-time-only charge; \$1 annual fee per vehicle for certificates.  1993 Annual fee increased to \$20  2012 \$20 Original and renewals for hire business applications  \$20 Original, changed and duplicate vehicle certificates  2013 \$110 Original and renewals for hire business applications  \$55 Original, changed and duplicate vehicle certificates</p> <p><b>Limousines</b></p> <p>1996 \$40 Limousine carrier business license application  \$40 Limousine carrier business license renewal  \$25 Vehicle certificate  \$25 Vehicle certificate renewal  \$20 Change of vehicle certificate  \$20 Duplicate vehicle certificate  \$25 Training course application</p>

2012	\$350	Limousine carrier business license applications original and renewals
	\$75	Vehicle certificate – original and renewals
	\$20	Changed and duplicate of vehicle certificates
	\$25	Vehicle inspection

2017-19 FORECAST: For-Hire \$273,200  
Limousine \$671,200

2019-21 FORECAST: For-Hire \$293,500  
Limousine \$689,800

VALUE OF INCREASE: For-Hire \$5,142 per \$1 increase per biennium  
Limousine \$3,960 per \$1 increase per biennium

**REVENUE SOURCE:** **Hulk Haulers and Scrap Processors, Wreckers License Fees**  
Restricted to highway purposes

**AUTHORIZED:** [RCW 46.79.040](#) (hulk hauler/scrap processor fee and disposition)  
[RCW 46.79.050](#) (renewal fee)  
[RCW 46.79.060](#) (special plate/indicator tab fee for transported vehicle)  
[RCW 46.80.040](#) (wrecker fee and disposition)  
[RCW 46.80.050](#) (renewal fee)

**WHO PAYS:** Hulk haulers – businesses that transport destroyed vehicles or parts  
([Chapter 46.79 RCW](#))  
Scrap processors – businesses that recycle salvage vehicles through  
baling and shredding ([Chapter 46.79 RCW](#))  
Wreckers – businesses that wreck vehicles for the purpose of selling  
second-hand parts ([Chapter 46.80 RCW](#))

**RATE:** Annual Fee  
Hulk Haulers \$10 new, \$10 renewal  
Scrap Processors \$25 new, \$10 renewal  
Wreckers \$25 new, \$10 renewal

Special Plate (or an Indicator Tab for Tow Trucks operating as any of  
these businesses) in lieu of trip permit for transported vehicle: \$5  
original plate, \$2 additional plates

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Motor Vehicle Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes

**TAX EXEMPTIONS:** None

**TAX HISTORY:** Vehicle Wreckers: 1947 \$5 original, \$2 additional  
Hulk Haulers: 1971 \$5 original, \$2 additional  
Scrap Processors: 1971 \$5 original, \$2 additional

Plate fee, transported  
vehicle 1971 \$5  
2018 Option for indicator tab for tow trucks

**2017–19 FORECAST** Included in [Vehicle Dealers and Manufacturers](#), page 131

**2019–21 FORECAST:** Included in [Vehicle Dealers and Manufacturers](#), page 131

**VALUE OF INCREASE:** Minimal

<u>REVENUE SOURCE:</u>	<b>Tow Truck Capacity Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.17.335(2)</a> (fee) <a href="#">RCW 46.68.030</a> (where deposited)
<u>WHO PAYS:</u>	Any fixed-load motor vehicle equipped for lifting or towing any disabled, impounded, or abandoned vehicle.
<u>RATE:</u>	\$25 per year in addition to the basic motor vehicle registration fee, but in lieu of the license fee by weight.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1963     \$25 per annum in lieu of combined licensing fee
<u>2017-19 ESTIMATE:</u>	\$0.07 million
<u>2019-21 FORECAST:</u>	\$0.07 million
<u>VALUE OF INCREASE:</u>	\$2,600 per \$1 increase per biennium

<u>REVENUE SOURCE:</u>	<b>Tow Truck Operator Fee</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.55.030</a> (fee and disposition)
<u>WHO PAYS:</u>	Operators of tow truck businesses (i.e., any person who engages in the impoundment, transporting, or storage of unauthorized vehicles, or the disposal of abandoned vehicles).
<u>RATE:</u>	\$100 annual fee for business and \$50 per truck per year (plus normal registration fee) for permit.  Special license plates not issued; each tow truck issued a permit indicating the class of the truck.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1985     \$100/company + \$50/truck annually (original & renewal)
<u>2017-19 ESTIMATE:</u>	Included in <a href="#">Vehicle Dealers and Manufacturers</a> , page 131
<u>2019-21 FORECAST:</u>	Included in <a href="#">Vehicle Dealers and Manufacturers</a> , page 131
<u>VALUE OF INCREASE:</u>	Minimal

<u>REVENUE SOURCE:</u>	<b>Transporter License Fee and Plate Fees</b> Restricted to highway purposes
<u>AUTHORIZED:</u>	<a href="#">RCW 46.76.040</a> (original) <a href="#">RCW 46.76.050</a> (renewal)
<u>WHO PAYS:</u>	Businesses that deal in transportation of vehicles owned by others (e.g., drive-away and tow-away services); does not apply to motor freight carriers licensed under <a href="#">RCW 81.80</a> .
<u>RATE:</u>	\$25 For original license \$15 For annual renewal license \$ 2 Per set of plates to be attached to vehicles being delivered
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1947 \$25 original license; \$15 renewal; \$2 per set of plates (new plates required each year) 1990 Provision requiring new plate each year deleted
<u>2017-19 ESTIMATE:</u>	Included in <a href="#">Vehicle Dealers and Manufacturers</a> , page 131
<u>2019-21 FORECAST:</u>	Included in <a href="#">Vehicle Dealers and Manufacturers</a> , page 131
<u>VALUE OF INCREASE:</u>	Minimal

**REVENUE SOURCE:** **Trip Permit, Dealers and Manufacturers**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.16A.300](#) (authority)  
[RCW 46.17.400 \(1\)\(a\)](#) (fee)  
[RCW 46.17.400 \(3\)](#) (where deposited)

**WHO PAYS:** Auto Dealers and Manufacturers for purposes related to demonstrating vehicles for sale and managing fleets

**RATE:** \$15

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** \$ 5 Credited to the payment of vehicle license fees  
 \$10 State Patrol Highway Account

**DISTRIBUTION & USE:** Appropriated for the activities of the State Patrol

**EXEMPTIONS:** None

**HISTORY** 1973 \$5 credited to payment of registration fees  
 2007 \$10 to State Patrol Highway Account, \$5 to registration fees

**2017-19 ESTIMATE:** \$14.8 million

**2019-21 FORECAST::** \$13.7 million

**VALUE OF INCREASE:** \$1 million per \$1 increase per biennium

**REVENUE SOURCE:** **Vehicle Dealers and Manufacturers**  
 Restricted to highway purposes

**AUTHORIZED:** [RCW 46.70.061](#) (fees and disposition)

**WHO PAYS:** Businesses that sell or manufacture vehicles.

**RATE:** Annual Fee – Original Business License

Dealer – Principal place of business	\$975
Dealer – Subagency	\$100
Dealer – Temporary subagent	\$100
Manufacturer	\$500

Annual Fee – Renewals

Dealer – Principal place of business	\$325
Dealer – Subagency	\$ 25
Manufacturer	\$250

**ADMINISTERED BY:** Department of Licensing

**WHERE DEPOSITED:** Motor Vehicle Account

**DISTRIBUTION & USE:** Appropriated for highway-related purposes

**EXEMPTIONS:** None

**HISTORY:**

**Dealers, Principal Place of Business:**

1959 Original license \$50; renewal \$20  
 1973 Renewal \$25  
 1979 Original license \$60; renewal \$50  
 1986 Original license \$500; renewal \$250  
 2002 Original license \$750  
 2012 Original license \$975; renewal \$325

**Dealers, Subagencies and Temporary Subagencies:**

1959 Original license for miscellaneous dealers \$25, renewals \$10  
 1973 Original license and renewal for subagencies \$10  
 1986 Original license for subagencies \$50; for temporary subagencies \$25; renewal \$25  
 2002 Original license for subagencies and temporary subagencies \$100

**Manufacturers:**

1973 Original license \$50; renewal \$25  
 1979 Original license \$60; renewal \$50  
 1986 Original license \$500; renewal \$250

**2017-19 ESTIMATE:** \$3.106 million

**2019-21 FORECAST:** \$3.1 million

Note: The revenue estimates shown on this page includes license fees collected from Hulk Haulers, Scrap Processors, Wreckers, Tow Truck Operators, and Vehicle Transporters.



# AIRCRAFT AND VESSEL FEES

**REVENUE SOURCE:**      **Aircraft Dealers License Fee**

**AUTHORIZED:**            [RCW 14.20.050](#)  
[RCW 14.20.060](#) (where deposited)

**WHO PAYS:**                Aircraft dealers

**RATE:**                      \$75 per calendar year. Additional certificates are \$10 each per  
calendar year.

**ADMINISTERED BY:**      Department of Transportation – Aviation Division

**WHERE DEPOSITED:**      Aeronautics Account

**DISTRIBUTION & USE:**    100% to the Aeronautics Account, appropriated to cover the cost of  
administration of the DOT Aviation Division

**EXEMPTIONS:**              None

**HISTORY:**                    1955      \$25 per calendar year  
1998      \$75 per calendar year

**2017-19 ESTIMATE:**      Minimal

**2019-21 FORECAST:**      Minimal

**VALUE OF INCREASE:**    Minimal

<u>REVENUE SOURCE:</u>	<b>Aircraft Registration Fee</b>										
<u>AUTHORIZED:</u>	<a href="#">RCW 47.68.250</a> (effective until July 1, 2021)										
<u>WHO PAYS:</u>	Aircraft Owner										
<u>RATE:</u>	\$15 per annum per aircraft										
<u>ADMINISTERED BY:</u>	Department of Transportation – Aviation Division										
<u>WHERE DEPOSITED:</u>	Aeronautics Account										
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for activities of the DOT Aviation Division.										
<u>EXEMPTIONS:</u>	Aircraft owned by U.S. government or any political subdivision; aircraft registered by foreign country; aircraft engaged in interstate commerce; aircraft owned by manufacturer or dealer if part of stock in trade; aircraft registered in another state unless aircraft based in this state for 90 days or longer.										
<u>HISTORY:</u>	<table> <tr> <td>1947</td> <td>Up to \$10</td> </tr> <tr> <td>1949</td> <td>\$2</td> </tr> <tr> <td>1967</td> <td>\$4</td> </tr> <tr> <td>1999</td> <td>\$8</td> </tr> <tr> <td>2003</td> <td>\$15</td> </tr> </table>	1947	Up to \$10	1949	\$2	1967	\$4	1999	\$8	2003	\$15
1947	Up to \$10										
1949	\$2										
1967	\$4										
1999	\$8										
2003	\$15										
<u>2017–19 FORECAST:</u>	\$215,160										
<u>2019-21 FORECAST</u>	\$218,100										
<u>VALUE OF INCREASE:</u>	\$13,100 per \$1 fee increase per biennium										

<b><u>REVENUE SOURCE:</u></b>	<b>Vessel Pilot License Fee</b>																
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 88.16.090(7)</a> (authority for Board to set fee) <a href="#">WAC 363-116-070</a> (fee) <a href="#">RCW 88.16.061</a> (where deposited)																
<b><u>WHO PAYS:</u></b>	Pilots licensed by the state to operate foreign flagged vessels for the purpose of assisting navigation through Washington waters; the two pilotage districts in the state are the Puget Sound and Grays Harbor districts.																
<b><u>RATE:</u></b>	\$6,500 per year; may be reduced to \$1000 if pilotage services are not performed during a license year																
<b><u>ADMINISTERED BY:</u></b>	Board of Pilotage Commissioners																
<b><u>WHERE DEPOSITED:</u></b>	Pilotage Account																
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for purposes of the Board of Pilotage Commissioners and the Utilities and Transportation Commission for pilotage tariff setting.																
<b><u>EXEMPTIONS:</u></b>	None																
<b><u>HISTORY:</u></b>	<table> <tr> <td>1935</td> <td>\$100</td> </tr> <tr> <td>1977</td> <td>\$250</td> </tr> <tr> <td>1979</td> <td>Not to exceed \$1000; set by Board of Pilotage Commissioners (BPC)</td> </tr> <tr> <td>1986</td> <td>Not to exceed \$1500; set by BPC</td> </tr> <tr> <td>1995</td> <td>\$2500</td> </tr> <tr> <td>2001</td> <td>\$3000</td> </tr> <tr> <td>2007</td> <td>\$6000</td> </tr> <tr> <td>2011</td> <td>\$6500</td> </tr> </table>	1935	\$100	1977	\$250	1979	Not to exceed \$1000; set by Board of Pilotage Commissioners (BPC)	1986	Not to exceed \$1500; set by BPC	1995	\$2500	2001	\$3000	2007	\$6000	2011	\$6500
1935	\$100																
1977	\$250																
1979	Not to exceed \$1000; set by Board of Pilotage Commissioners (BPC)																
1986	Not to exceed \$1500; set by BPC																
1995	\$2500																
2001	\$3000																
2007	\$6000																
2011	\$6500																
<b><u>2017-19 ESTIMATE:</u></b>	\$0.75 million per biennium																
<b><u>2019-21 FORECAST:</u></b>	\$0.75 million per biennium																
<b><u>VALUE OF INCREASE:</u></b>	1% increase in fee per biennium is minimal																

<b><u>REVENUE SOURCE:</u></b>	<b>Vessel Registration Fee</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 88.02.560</a> (authority) <a href="#">RCW 88.02.640(1)(k)</a> (fees) <a href="#">RCW 88.02.650</a> (where deposited)
<b><u>WHO PAYS:</u></b>	Owners of registered vessels
<b><u>RATE:</u></b>	\$10.50 per year
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	General Fund
<b><u>DISTRIBUTION &amp; USE:</u></b>	All revenue in excess of \$1.1 million per fiscal year is allocated by the State Treasurer to counties with approved boating safety, education, and law enforcement programs. Eligibility is contingent on approval by the State Parks and Recreation Commission.
<b><u>EXEMPTIONS:</u></b>	Military and government vessels not for recreational use, foreign vessels, U.S. Customs cruising vessels, vessels registered and used in other states, vessels temporarily in Washington for repairs, vessels with less than 10 horsepower motors used as transportation from shore to a registered vessel, vessels under 16 feet with less than 10 horsepower motors used on non-federally regulated waters, commercial fishing vessels assessed by Department of Revenue, and others described in <a href="#">RCW 88.02.570</a> .
<b><u>HISTORY:</u></b>	1984     \$6.00 annual registration fee 1994     \$10.50 annual registration fee
<b><u>2017-19 ESTIMATE:</u></b>	\$6.4 million
<b><u>2019-21 FORECAST:</u></b>	\$6.6 million
<b><u>VALUE OF INCREASE:</u></b>	\$500,600 per \$1 fee increase per biennium

<b><u>REVENUE SOURCE:</u></b>	<b>Vessel Visitor Permit</b>
<b><u>AUTHORIZED:</u></b>	<a href="#">RCW 88.02.610</a> (authorized) <a href="#">RCW 88.02.640 (1)(p)</a> (fee and disposition)
<b><u>WHO PAYS:</u></b>	Vessels owned by nonresidents brought into Washington temporarily, for no more than six months in a continuous 12-month period.
<b><u>RATE:</u></b>	\$30 at the time of issuance of identification document
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	General Fund Derelict Vessel Removal Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	Allocated as follows: <ul style="list-style-type: none"> <li>(a) Five dollars must be deposited in the derelict vessel removal account created in <a href="#">RCW 79.100.100</a>;</li> <li>(b) The department may keep an amount to cover costs for providing the vessel visitor permit;</li> <li>(c) Any moneys remaining must be allocated to counties by the state treasurer for approved boating safety programs under <a href="#">RCW 88.02.650</a></li> </ul>
<b><u>EXEMPTIONS:</u></b>	None
<b><u>HISTORY:</u></b>	1998     \$25 2002     \$30
<b><u>2017-19 ESTIMATE:</u></b>	Minimal
<b><u>2019-21 FORECAST:</u></b>	Minimal
<b><u>VALUE OF INCREASE:</u></b>	Minimal

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# Local Taxes

## Overview and Table of Contents

This section summarizes the transportation taxes that have been authorized by the Legislature for use by local governments. These taxes may be used for a broad range of transportation purposes, including road construction, mass transit, high capacity transportation, and high occupancy vehicle (HOV) systems. In addition to the local option taxes described in this section, local governments can use several other revenue sources to fund transportation, including distributions of the state motor fuel tax (gas tax), federal funds, bonds, state grants, and local general funds. Further information on revenue sources for local jurisdictions can be found in the *Local/Regional Jurisdictions* section of this manual on page 363.

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**REVENUE SOURCE:** **Border Area Motor Vehicle Fuel and Special Fuel Tax**

**RCW:** [RCW 82.47.020](#) (Authorized in 1991)

**WHO'S ELIGIBLE**

Cities and towns within 10 miles of an international border crossing or transportation benefit districts (TBDs) that contain an international border crossing.

**WHERE ENACTED**

Sumas, Blaine, Nooksack and Point Roberts Transportation Benefit Districts (TBDs) have enacted this tax.

**PURPOSE**

For street maintenance and construction in areas along the Canadian border that are experiencing extraordinary traffic levels and impacts due to Canadian motorists.

**PROVISIONS**

Jurisdictions are authorized to impose a tax of up to one cent. Voter approval is required. Revenue may be used only for street construction and maintenance. Tax applies to both motor vehicle fuel and special fuel.

**REVENUE**

In years 2004 through 2017, four cities reported border area fuel taxes to WSDOT in their annual financial reports of transportation revenues and expenditures. Total border area vehicle fuel taxes reported were \$302,538 in calendar year 2016 and \$300,742 in 2017.

Each of the four cities imposes a current rate of 1¢/gallon.

<b>BORDER AREA MOTOR VEHICLE FUEL TAX</b>				
	<b>Blaine</b>	<b>Nooksack</b>	<b>Pt. Roberts</b>	<b>Sumas</b>
<b>2017</b>	168,506	17,915	65,313	49,008
<b>2016</b>	168,335	15,718	68,373	50,112
<b>2015</b>	197,796	15,658	80,498	55,431
<b>2014</b>	251,118	14,654	96,208	79,163
<b>2013</b>	249,540	13,396	96,674	77,863
<b>2012</b>	227,568	14,248	96,157	60,261
<b>2011</b>	185,213	13,658	79,297	43,134
<b>2010</b>	122,446	14,157	54,938	26,642
<b>2009</b>	88,627	14,161	35,894	19,181
<b>2008</b>	102,514	13,879	51,245	20,598
<b>2007</b>	99,831	14,641	42,208	21,004
<b>2006</b>	101,408	4,499	41,668	20,075
<b>2005</b>	107,604	14,589	43,689	15,411
<b>2004</b>	99,191	14,951	35,278	14,049

Source: WSDOT City & County Annual Financial Merge Database

Border Area Motor Vehicle Fuel Taxes are based on WSDOT's annual survey of local government's transportation revenues and expenditures

**REVENUE SOURCE:** **Commercial Parking Tax**

**RCW:** [RCW 82.80.030](#) (Authorized in 1990)

**WHO'S ELIGIBLE** County (unincorporated area), city, RTID

**WHERE ENACTED**

Currently 10 cities impose this tax: Bainbridge Island, Bremerton, Burien, Des Moines, Mukilteo, Port Angeles, SeaTac, Seattle, Sumner, and Tukwila have implemented this tax.

**PURPOSE**

For general transportation purposes, including construction and operation of state highways, county roads, and city streets; public transportation; high capacity transportation; transportation planning and design; and other transportation-related activities.

**PROVISIONS**

- No rate set; rate setting parameters provided.
  - Tax may either be on the commercial parking business, based on gross proceeds or number of stalls, or on the customer (similar to an admissions tax).
  - Tax exempt carpools, vehicles with handicapped decals, and government vehicles are exempt from the tax.
  - Subject to planning provisions.
1. Subject to exclusive referendum procedure ([RCW 82.80.090](#)):
- Petition to repeal vehicle license fee or commercial parking tax must be filed within seven days of passage or the ordinance imposing the tax.
  - Petitioner has 30 days after ballot title written to obtain signatures of not less than 15% of registered voters.

**REVENUE**

Jurisdictions that imposed the commercial parking tax during 2016 and 2017 report to the Department of Transportation annually in their local government transportation financial statistics report.

<b>Commercial Parking Tax Collections by City</b>				
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>
Bainbridge Island	753,167	808,943	908,419	919,373
Bremerton	547,288	626,078	695,664	650,837
Burien	189,159	219,453	247,377	244,548
DesMoines	21,130	32,968	21,771	52,308
Mukilteo	33,215	42,446	53,555	70,740
Port Angeles	23,014	31,430	36,167	39,142
Sea Tac	6,690,651	7,018,369	7,234,583	9,324,537
Seattle	35,677,486	41,179,529	40,274,566	43,004,761
Sumner	26,751	33,097	45,595	51,285
Tukwila	143,535	193,486	214,331	214,493

Source: WSDOT City & County Annual Financial Merge Database: Commercial Parking Taxes are based on WSDOT's annual survey of local government's transportation revenues and expenditures

REVENUE SOURCE:

**Local Option Taxes for High Capacity Transportation (MVET, Rental Car, Employee, Sales Tax)**

RCW:

[RCW 81.104.140](#) through [RCW 81.104.170](#) (Authorized in 1990)

WHO'S ELIGIBLE

Regional transit authorities (RTA) in King, Pierce, and Snohomish counties; transit agencies in Thurston, Clark, Kitsap, Spokane, and Yakima counties; and high capacity transportation corridor areas (established pursuant to [RCW 81.104.200](#)).

WHERE ENACTED

RTA in King, Pierce, and Snohomish counties first enacted high capacity transportation (HCT) taxes in November 1996.

PURPOSE

For planning, constructing, and operating high capacity transportation (HCT), commuter rail, and feeder transportation systems. Voter approval required for all of these local option taxes.

PROVISIONS

- Motor Vehicle Excise Tax ([RCW 81.104.160](#))
  - **Authority repealed by Initiative 776.**
  - In *Pierce County v. State* 159 Wn2d 16 (2006) the Washington State Supreme Court held that Initiative 776 impermissibly impaired the contractual obligations between Sound Transit and its bondholders in violation of the state constitution's contract clause. As a result, Sound Transit was permitted to continue to levy the motor vehicle excise tax for so long as the bonds remain outstanding.
- Rental Car Tax ([RCW 81.104.160](#))
  - For rental vehicles on which sales and use tax is collected, additional tax may be collected up to a maximum rate of 2.172%
- Employer Tax ([RCW 81.104.150](#))
  - Up to \$2 per employee per month.
  - Not allowed if HOV employer tax in effect.
- Sales and Use Tax ([RCW 81.104.170](#))
  - Up to 1% of purchase price on taxable items.
  - Limited to 0.9% in counties that have imposed 0.1% sales tax for criminal justice and in regional transit authorities in which any member county has imposed the 0.1% criminal justice tax.
- General Provisions
  - Tax revenues may be pledged for bonds.
  - Local agencies may contract with Department of Revenue or other entities to collect taxes.
  - Commuter rail is an authorized use of both HOV and HCT funds.
  - RTIDs, with the approval of the RTA within its boundaries, may impose HCT taxes only to the extent that the maximum amount of taxes have not yet been imposed.
- Additional HCT tax options authorized for Sound Transit only, must be voter approved (Connecting Washington Act)
  - Sales and use tax – up to 0.5% (for a total of 1.4%)
  - Property tax levy of up to \$0.25 per \$1000 of assessed value ([RCW 81.104.175](#))
  - Motor vehicle excise tax – up to 0.8%  
Additional authorization for an MVET up to 0.8% of the value of the vehicle, exempting trucks more than 6,000 pounds, farm vehicles, and commercial trailers. Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once

those bonds are repaid, the schedule switches to the one in effect at the time the MVET is approved by the voters ([RCW 82.44.035](#)).

- If an RTA imposes any of these additional taxes, it is prohibited from receiving state grant funding except for transit coordination grants.

## REVENUE

### **Sound Transit High Capacity Transportation Taxes (dollars in millions)**

Actual revenues collected by the RTA for 2012 through 2017. Forecasted values for 2018 are from Sound Transit's 2018 budget and revenue forecast.

Calendar Year	MVET 0.3%	Sales Tax 0.9%	Rental Car Tax	Property Tax
2012	\$ 66.2	\$ 545.5	\$ 2.0	
2013	\$ 68.6	\$ 586.4	\$ 2.8	
2014	\$ 73.6	\$ 632.2	\$ 3.1	
2015	\$ 78.8	\$ 687.1	\$ 3.3	
2016	\$ 85.0	\$ 746.0	\$ 3.5	
2017	\$ 259.5	\$ 1,026.6	\$ 3.6	\$ 139.4
2018	\$ 326.4	\$ 1,293.3	\$ 3.7	\$ 143.7

Source: Sound Transit

### **Potential Revenues for other authorized taxes and Eligible Jurisdictions**

<b>Amounts which could be collected if HCT Taxes were imposed</b>			
<b>Revenue Estimates (\$ millions), Calendar Year 2017</b>			
<b>Transit Agency</b>	<b>\$2 per Employee per Month</b>	<b>0.9% Sales Tax</b>	<b>MVET</b>
Sound Transit	\$ 39.96	See RTA (Sound Transit) actuals above	
King County	\$ 27.97	Included in Sound Transit	
Pierce County	\$ 6.25	Included in Sound Transit	
Snohomish County	\$ 5.74	Included in Sound Transit	
Spokane County	\$ 4.90	\$ 88.74	Authority repealed by Initiative 776
Clark County	\$ 3.22	\$ 68.85	
Kitsap County	\$ 1.81	\$ 40.02	
Thurston County	\$ 2.32	\$ 47.67	
Yakima County	\$ 1.72	\$ 36.10	

#### Revenue Assumptions:

**EMPLOYER TAX**—County employment estimates are based on Employment Security Department actual monthly average employees covered by the Washington Employment Security Act for calendar year 2017. Revenue projections are for countywide tax. Employer tax estimates do not include any deduction for credits to employers that have ride-sharing programs. Amounts reflect the total of potential revenue from King, Pierce, Snohomish, Spokane, Clark, Kitsap, Thurston and Yakima counties. Sound Transit may not impose the employee tax if any county within its boundaries is imposing the tax.

**SALES TAX**—Revenue projected for CY 2018 is based on 2017 actuals, and assuming projected sales tax growth from the forecast by the Washington State Office of the Forecast Council. Estimates are for a calendar year time period.

REVENUE SOURCE:

**Local Option Taxes for High Occupancy Vehicle (HOV) Systems (MVET, Rental Car Sales and Use, Employer)**

RCW:

[RCW 81.100.030](#), [RCW 81.100.060](#) (Authorized in 1990)

WHO'S ELIGIBLE

Regional Transportation Investment Districts (RTIDs) and King, Pierce, and Snohomish counties

WHERE ENACTED

No entity has enacted a high occupancy vehicle (HOV) tax.

PURPOSE

For high occupancy vehicle (HOV) lane development, mitigation of environmental impacts of HOV development, support of employer programs to reduce single-occupant commuting, and commuter rail programs. Requires voter approval.

PROVISIONS

- MVET, Retail Car Rental Tax ([RCW 81.100.060](#))
  - MVET, or “surcharge,” on value of vehicle of up to 0.3% in the case of a county or 0.8% in the case of a Regional Transportation Investment District.
  - Up to 13.64% surcharge on the 5.9% state sales and use tax paid on retail car rentals within the county or RTID. (State rental car tax is codified at [RCW 82.08.020](#)(2).)
  - Trucks over 6,000 pounds and farm vehicles are exempt.
  - An eligible county or an RTID may impose the MVET and the car rental tax only to the extent that it has not been imposed by an eligible county or an RTID.
  - If the employer tax is also imposed, the total proceeds from the combination of sources may not exceed the maximum amount which could be collected from the MVET/car rental tax.
  - Must use new state defined depreciation schedule ([RCW 82.44.035](#))
- Employer Tax ([RCW 81.100.030](#))
  - Up to \$2 per employee per month, measured by full-time equivalent employees.
  - May include public and private employers, including state agencies.
  - Credits employers who are participating in ride-share programs.
  - If the MVET/car rental tax also imposed, the total tax from the Employer Tax and the MVET/car rental tax may not exceed the maximum which could be collected from the MVET/car rental tax.
- General Provisions
  - Commuter rail is an authorized use of both HOV and HCT funds. Because commuter rail uses existing rail lines, it is included with HOV programs as a near-term capacity improvement. It also may be a component for addressing long-term HCT system needs.
  - Requires that counties imposing tax must adopt specific goals and policies related to congestion reduction, ride-sharing, planning, and cooperation with the state.

REVENUE

See previous page for potential revenues for HCT taxes.

**REVENUE SOURCE:                    Local Option Taxes: Ferry Services**

**RCW:**                                    Chapter [36.54](#) and [36.57A RCW](#)

**WHO'S ELIGIBLE**

County Ferry Districts may be established to provide passenger only ferry service in all or a portion of a county ([RCW 36.54.110](#)).

A Public Transportation Benefit Area (PTBA) having a boundary on the Puget Sound may provide passenger-only ferry (POF) service ([RCW 36.57A.200](#)).

A PTBA bordering the western side of the Puget Sound, with a population greater than 200,000 and containing at least one state ferry terminal (currently only Kitsap Transit), may also establish one or more passenger-only ferry districts ([RCW 36.57A.222](#)).

Counties, under their general authority and using general revenues, may construct and operate ferries ([RCW 36.54.010](#)).

**WHERE ENACTED**

King County established a ferry district on April 30, 2007. The King County Ferry District is an independent special purpose government overseen by King County Council members as the Ferry District Board of Supervisors which governs the district. It is now referred to as the King County Water Taxi.

In the November 8, 2016, election, voters in the Kitsap Transit service area approved a 0.3% sales and use tax to support cross-sound fast ferry service.

**PURPOSE**

To expand transportation options for county residents by enabling operation of passenger-only ferry service to various parts of the county.

**FINANCE PROVISIONS – COUNTY FERRY DISTRICTS**

Ad valorem tax ([36.54.130](#))

- Not to exceed seventy-five cents per \$1,000 assessed value except in King County where the limit is seven and one-half cents per \$1,000 assessed value. Can be imposed by county legislative authority, without voter approval.
- Annual imposition

Excess Property Tax Levy ([36.54.140](#))

- May be authorized for one year
- Voter approval required

Revenue Estimating for Property Taxes: The state Department of Revenue's [Property Tax Statistics](#) include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to regular property tax levies, use "county general value." For taxable value subject to excess property tax levies, use "school districts value."

**FINANCE PROVISIONS – PUBLIC TRANSPORTATION BENEFIT AREAS ON PUGET SOUND-- PASSENGER-ONLY FERRY SERVICE (RCW 36.57A.210)**

Motor Vehicle Excise Tax ([82.80.130](#))

- Up to 0.4% on renewals, voter approved
- On vehicles licensed for 6000 pounds or less
- Cannot be imposed where a Regional Transit Authority has been established
- Must use new state defined depreciation schedule ([82.44.035](#))

Sales and Use Tax ([82.14.440](#))

- Up to 0.4%, voter approved
- Cannot be imposed where a Regional Transit Authority has been established

Other Revenue Sources

- Ferry tolls for passengers and packages, and parking tolls where applicable
- Leasing and advertising fees

FINANCE PROVISIONS – PASSENGER-ONLY FERRY SERVICE DISTRICTS WITHIN PUBLIC TRANSPORTATION BENEFIT AREAS ON WESTERN PUGET SOUND WITH A POPULATION GREATER THAN 200,000 ([RCW 36.57A.222](#))

Sales and Use Tax ([RCW 82.14.445](#))

- Up to 0.3%, voter approved
- In addition to all other taxes

Parking Tax ([RCW 82.80.035](#))

- Voter approved

Other Revenue Sources

- Tolls for passengers, packages, and parking (where applicable)
- Leasing and advertising fees

REVENUE

King County Water Taxi has a variety of funding sources including ferry fares, advertising, property taxes, state forecast timber sales and state and federal grants.

Revenue	2012	2013	2014	2015	2016	2017
Passenger Fare Revenue	\$ 1,420,638	\$ 1,625,208	\$ 1,764,299	\$ 1,982,612	\$ 2,477,371	\$ 2,620,614
Property Taxes	\$ 1,175,265	\$ 1,176,665	\$ 1,185,328	\$ 1,185,235	\$ 1,185,567	\$ 5,768,502
Federal and State Grants	\$ 3,332,721	\$ 1,506,702	\$ 8,718,283	\$ 4,418,960	\$ 1,917,632	\$ 4,735,558
Other Income	\$ 95,587	\$ 6,448	\$ 85,779	\$ 46,796	\$ 63,435	\$ 93,032
<b>Total</b>	<b>\$ 6,024,211</b>	<b>\$ 4,315,023</b>	<b>\$ 11,753,689</b>	<b>\$ 7,633,603</b>	<b>\$ 5,644,005</b>	<b>\$13,217,706</b>

Source: King County Water Taxi Annual Operating Revenues and Expenditures.

REVENUE SOURCE:

**Local Option Taxes: Regional Transportation Investment Districts (RTIDs)**

RCW:

Chapter [36.120 RCW](#) (Authorized in 2002)

WHO'S ELIGIBLE

Regional Transportation Investment Districts can be established in King, Pierce and Snohomish counties. Prior to December 1, 2007, an RTID must include at least two adjacent counties. After December 1, 2007, an RTID can include one or two or more contiguous counties.

WHERE ENACTED:

No RTIDs have been formed. On November 6, 2007, the voters of Snohomish, King and Pierce Counties voted on Proposition 1, which included RTID Blueprint for Progress and Sound Transit Phase 2 plans. The measure was defeated.

PURPOSE

Principally to finance capital construction of highways of statewide significance in the district.

PROVISIONS

All voter approved; all expire after projects completed and debt retired:

Sales and Use Tax ([36.120.050\(1\)\(a\)](#) and [82.14.430](#))

- Additional sales and use tax of up to 0.1%,

Vehicle License Fee ([36.120.050\(1\)\(b\)](#) and [82.80.100](#))

- Upon renewal, up to \$100 annual fee

Motor Vehicle Excise Tax ([36.120.050\(1\)\(d\)](#) and [81.100.060](#))

- Up to 0.8% on value of vehicle and not more than 13.64% on sales tax paid on retail car rentals
- Must use new state defined vehicle valuation schedule ([82.44.035](#))

Employer Tax ([RCW 81.100.030](#))

- Up to \$2/ month per full-time equivalent employee
- If the MVET/car rental car also imposed, the total tax from the Employer Tax and the MVET/car rental tax may not exceed the maximum which could be collected from the MVET/car rental tax.

Parking Tax ([36.120.050\(1\)\(c\)](#) and [82.80.030](#))

- On commercial parking businesses
- Based on gross proceeds or the number of vehicle stalls

Tolls ([36.120.050\(1\)\(g\)](#))

- Routes to be tolled must be identified in investment plan.
- If tolling proposed on a state route, tolls must be authorized by the Legislature.
- Tolls administered by WSDOT unless otherwise provided for in law.
- Tolls must be reviewed and approved by Transportation Commission.

Local Option Fuel Tax ([36.120.050\(1\)\(e\)](#) and [82.80.120](#))

- Equal to 10% of statewide fuel tax (3.75 cents per gallons based on 37.5 cent statewide gas tax).
- Districts can only levy tax if boundaries are coextensive with member county boundaries.
- Restricted to 18<sup>th</sup> amendment purposes.
- Tax may not be levied by both a member county and an RTID

REVENUE SOURCE:                   **Local Option Taxes: Transportation Benefit Districts**

RCW:                                   Chapter [36.73 RCW](#) (Authorized in 1987)

### WHO'S ELIGIBLE

Transportation Benefit Districts can be established city-wide and up to multi-counties. Since December 1, 2007, TBDs may be established in all counties.

For more information, see the Transportation Benefit District page on the MRSC website:  
<http://www.mrsc.org/subjects/governance/spd/tbd.aspx>

### PURPOSE

To finance construction of, and operate, improvements to roadways, high capacity transportation systems, public transit systems, and other transportation management programs. Authorized local taxes are listed in [RCW 36.73.040](#).

### PROVISIONS

Sales and Use Tax ([RCW 82.14.0455](#))

- Up to 0.2%, with voter approval
- If dedicated to repayment of debt, the tax may be imposed for more than ten years.
- Otherwise, tax must be reauthorized by voters after ten years

Vehicle Fee ([RCW 36.73.065](#) and [RCW 82.80.140](#))

- Up to \$20 per vehicle fee without voter approval
- Up to \$40 may be imposed without voter approval if the \$20 fee has been in effect for at least 24 months,
- Up to \$50 may be imposed without voter approval if the \$40 fee has been in effect for at least 24 months (subject to potential referendum)
- Up to \$100 annual renewal fee, with voter approval
- Vehicle fees for passenger only ferry improvements, regardless of amount, must be approved by the voters
- Vehicles of 6000 pounds or less
- Certain vehicles are exempt: farm vehicles, campers, personal and commercial trailers, off-road vehicles, government and private school vehicles
- Referendum procedure for councilmanic Motor Vehicle License fee over \$40 ([RCW 36.73.065\(6\)](#))

Excess Property Tax Levies ([RCW 36.73.060](#))

- One year, voter approved, super majority required
- Multi-year for GO bonds
- Revenue Estimating for Property Taxes: The state Department of Revenue's [Property Tax Statistics](#) include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to excess property tax levies, use "school districts value."

Tolls ([RCW 36.73.040](#))

- Tolls on facilities including state routes and local roads
- Tolls on state routes must first be authorized by the Legislature and be administered by WSDOT
- All tolls must be approved by Transportation Commission ([RCW 47.56.820](#) and [850](#))

Other Revenue Sources

- Impact fees (commercial development only) ([RCW 36.73.040\(3\)\(c\)](#) and [RCW 36.73.120](#))
- LID formation ([RCW 36.73.080](#))
- Late-comer fees ([RCW 36.73.140](#))
- Border Area Motor Fuel and Special Fuel Tax ([RCW 82.47.020](#)), expenditure restricted to TBDs with an international border crossing with its boundaries and to highway purposes

WHERE ENACTED

## Transportation Benefit Districts with Sales Taxes By Calendar Year Established by December 2017

	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>
<b>Aberdeen</b>	533,746	543,813	530,040	562,527
<b>Airway Heights</b>	218,110	367,993	393,090	460,735
<b>Arlington</b>	599,293	872,395	953,596	1,033,533
<b>Bellingham</b>	4,700,864	4,903,512	5,169,348	5,473,547
<b>Castle Rock</b>	87,724	84,944	87,652	92,112
<b>Centralia</b>	-	-	410,960	688,293
<b>Clarkston</b>	-	-	301,225	523,649
<b>Dayton</b>	-	22,167	66,992	73,873
<b>Ellensburg</b>	-	-	81,260	1,147,279
<b>Enumclaw</b>	-	-	170,479	333,143
<b>Ferndale</b>	392,106	409,812	419,457	468,385
<b>Friday Harbor</b>	-	166,162	269,935	288,085
<b>Leavenworth</b>	262,492	280,152	313,250	384,530
<b>Lynden</b>	452,237	546,314	502,411	631,858
<b>Lynnwood</b>	-	-	-	1,493,201
<b>Marysville</b>	146,380	1,984,965	2,108,967	2,250,113
<b>Mattawa</b>	-	-	4,504	60,808
<b>Monroe</b>	-	786,778	1,058,999	1,220,039
<b>Mount Vernon</b>	-	-	-	1,000,128
<b>North Bend</b>	452,606	476,286	489,126	521,530
<b>Othello</b>	-	-	24,866	356,976
<b>Seattle</b>	-	13,420,396	24,429,098	25,879,458
<b>Shelton</b>	-	-	274,878	494,805
<b>Snohomish</b>	770,851	845,280	917,898	982,208
<b>Stanwood</b>	259,856	287,375	347,631	333,641
<b>Tacoma</b>	-	-	2,973,062	5,608,297
<b>Tumwater</b>	-	83,843	1,310,539	1,513,578
<b>Twisp</b>	-	-	-	45,987
<b>Waitsburg</b>	7,554	7,926	7,343	8,082
<b>Walla Walla</b>	1,048,584	1,135,799	1,249,533	1,236,517
<b>Total</b>	<b>9,932,403</b>	<b>27,225,910</b>	<b>44,866,139</b>	<b>55,166,919</b>

Source: Department of Revenue Local Sales Tax Reports

Transportation Benefit Districts with Vehicle Registration Fees By Calendar Year Since December 2017

	2014	2015	2016	2017
Anacortes TBD	-	229,185	318,463	338,184
Auburn TBD	-	-	-	79
Bainbridge Island TBD	391,684	394,167	406,162	422,671
Battle Ground TBD	-	109,256	257,123	275,873
Black Diamond	-	-	71,320	105,455
Bremerton TBD	444,132	480,665	510,642	549,768
Bridgeport TBD	-	-	-	18,216
Buckley TBD	69,359	85,001	86,704	94,350
Burien TBD	343,923	367,068	380,863	659,726
Carbonado TBD	11,425	12,969	13,246	14,672
Clarkston TBD	-	64,607	26,528	-
Covington TBD	-	-	120,740	321,243
Des Moines TBD	429,838	459,419	845,716	915,859
DuPont TBD	84,567	92,428	96,842	100,081
East Wenatchee TBD	218,374	237,283	243,857	249,480
Eatonville TBD	47,520	50,391	51,955	53,915
Edgewood TBD	69,003	158,327	162,558	195,685
Edmonds TBD	673,675	689,599	705,187	698,283
Electric City TBD	9,583	10,058	10,989	15,068
Elmer City TBD	-	-	317	6,791
Enumclaw TBD	70,330	227,819	234,967	245,956
Everett TBD	-	1,157,944	1,497,423	1,503,968
Fife TBD	-	-	2,574	154,717
Grandview TBD	154,816	160,915	168,241	179,744
Granite Falls TBD	-	297	68,330	73,715
Kalama TBD	38,293	41,837	46,193	48,332
Kelso TBD	161,490	168,518	174,280	190,223
Kenmore TBD	323,400	336,978	350,737	352,287
Kittitas TBD	5,329	3,049	14,078	22,473
Lake Forest Park TBD	209,134	215,107	286,407	429,158
Lakewood TBD	-	539,199	784,628	823,632
Longview	-	-	-	216,651
Lynnwood TBD	522,288	548,511	571,070	1,078,200
Mabton TBD	25,423	25,641	30,413	35,561
Maple Valley TBD	345,219	364,241	375,685	388,674
Mercer Island TBD	-	220,651	371,689	374,736
Moses Lake	-	-	-	78,526
Mountlake Terrace TBD	307,930	325,321	329,672	331,353
Normandy Park TBD	-	-	96,446	115,007
Olympia TBD	712,161	747,161	798,143	1,645,088
Orting TBD	119,255	128,957	132,264	135,100
Port Orchard TBD	-	-	277	199,584
Prosser TBD	89,298	89,516	93,476	98,564
Richland TBD	-	-	-	18,394
Roy TBD	79	13,147	14,533	16,078
Royal City	11,939	12,256	21,542	34,115
Seattle TBD	7,624,900	20,879,780	31,427,344	31,881,784
Sedro-Woolley TBD	-	82,289	196,456	208,633
Shoreline TBD	788,395	818,017	835,649	830,209
Snoqualmie TBD	162,190	173,273	181,142	191,956
Soap Lake TBD	18,315	21,463	21,958	23,602
Spokane TBD	2,657,229	2,734,190	2,838,507	2,966,210
Tacoma TBD	2,592,958	2,778,863	2,874,675	2,928,052
Toppenish TBD	119,810	132,700	136,481	148,163
University Place TBD	163,726	394,713	402,330	480,909
Vancouver TBD	-	-	1,446,189	2,425,156
Wapato TBD	64,350	69,854	71,557	75,992
Wenatchee TBD	499,475	528,264	551,343	616,156
Wilkeson TBD	40	5,940	6,059	12,553
Zillah TBD	41,956	44,471	44,768	52,807
<b>Total</b>	<b>20,622,813</b>	<b>37,431,308</b>	<b>51,806,736</b>	<b>56,667,419</b>

Source: Department of Licensing Local Vehicle Registration Fees Reports

**REVENUE SOURCE:**                    **Local Option Motor Vehicle and Special Fuel Tax for Counties**

**RCW:**                                    [RCW 82.80.010](#) (Authorized in 1990)

**WHO'S ELIGIBLE**

Countywide (including incorporated areas).

**WHERE ENACTED**

No county has enacted this tax.

**PURPOSE**

For "highway purposes" as defined by the 18th Amendment, including the construction, maintenance, and operation of city streets, county roads, and state highways; operation of ferries; and related activities.

**PROVISIONS**

- Equal to 10% of statewide motor vehicle fuel tax and special fuel tax (4.94 cents per gallon based on 4.94 cent statewide gas tax).
- Countywide imposition (no city levy).
- Revenues distributed back to county and cities contained within the county, levying the tax on a weighted per capita basis (1.5 for population in unincorporated areas; 1.0 for population in incorporated areas).
- Voter approval required.
- May not impose the tax if already imposed for RTID purposes.
- Same exceptions and rights of refund as other motor fuel taxes.
- Subject to planning provisions ([RCW 82.80.070](#)).

**REVENUE ESTIMATES IF ENACTED (see next page)**

Revenue assumptions: Fuel tax collections at the county level are estimated from the county's share as a percentage of total state fuel gallons taxed at 4.94 cents per gallon. State total is based upon projected fuel gallons consumed for FY 2020-2023 and uses the November 2018 TRFC forecast. The county's share is based upon the latest population estimates provided by the Office of Financial Management as of April 1, 2018. These estimates do not have non-highway use or tribal fuel tax refunds and transfers, or administrative expenses subtracted out.

## Potential Local Option Fuel Tax Revenue

Estimates for Fiscal Years 2020-2023 (\$)

County	FY 2020	FY 2021	FY 2022	FY 2023
Adams	185,580	187,279	188,910	190,298
Asotin	219,156	221,162	223,088	224,727
Benton	1,771,611	1,787,831	1,803,400	1,816,653
Chelan	757,308	764,241	770,897	776,561
Clallam	676,129	682,319	688,261	693,319
Clark	4,595,510	4,637,584	4,677,971	4,712,346
Columbia	39,555	39,917	40,264	40,560
Cowlitz	1,212,272	1,223,370	1,234,024	1,243,092
Douglas	420,619	424,470	428,167	431,313
Ferry	89,175	89,992	90,776	91,443
Franklin	843,004	850,722	858,131	864,436
Garfield	24,751	24,978	25,195	25,381
Grant	903,780	912,055	919,997	926,758
Grays Harbor	711,563	718,078	724,331	729,654
Island	862,925	870,825	878,409	884,864
Jefferson	338,647	341,748	344,724	347,257
King	18,805,996	18,978,173	19,143,445	19,284,119
Kitsap	2,777,251	2,802,678	2,827,085	2,847,859
Kittitas	420,687	424,539	428,236	431,383
Klickitat	227,397	229,479	231,478	233,179
Lewis	834,770	842,413	849,749	855,994
Lincoln	106,462	107,436	108,372	109,168
Mason	671,628	677,777	683,680	688,704
Okanogan	432,501	436,461	440,262	443,497
Pacific	211,285	213,220	215,076	216,657
Pend Oreille	143,652	144,967	146,230	147,304
Pierce	8,610,316	8,689,147	8,764,816	8,829,224
San Juan	190,604	192,349	194,024	195,450
Skagit	1,379,577	1,392,208	1,404,332	1,414,651
Skamania	116,798	117,867	118,894	119,767
Snohomish	7,563,525	7,632,773	7,699,243	7,755,820
Spokane	4,861,567	4,906,077	4,948,802	4,985,168
Stevens	559,838	564,964	569,884	574,071
Thurston	2,858,725	2,884,898	2,910,021	2,931,405
Wahkiakum	42,806	43,198	43,574	43,894
Walla Walla	616,164	621,805	627,220	631,829
Whatcom	2,146,182	2,165,831	2,184,692	2,200,747
Whitman	478,643	483,025	487,231	490,812
Yakima	2,475,582	2,498,248	2,520,004	2,538,522
<b>Total</b>	<b>70,183,540</b>	<b>70,826,102</b>	<b>71,442,893</b>	<b>71,967,887</b>

Source: WSDOT calculations based on statewide fuel consumption forecast from November 2018 TRFC forecast with county shares based on each county's population share of total

**REVENUE SOURCE:**                    **Property Tax Road Levy**

**RCW:**                                    [RCW 36.82.040](#)

**WHO'S ELIGIBLE**

Counties.

**WHERE ENACTED**

Every county in Washington collects a property tax road levy.

**PURPOSE**

For construction, preservation, and maintenance of county roads, bridges, and wharves necessary for providing vehicle ferry service, and for other proper county road purposes.

**PROVISIONS**

- May not exceed \$2.25 per thousand dollars of assessed valuation.
- Proceeds are deposited in county road fund.
- Any portion of the county property tax road levy may be diverted by the county legislative authority to any other county-provided service (RCW [36.33.220](#)); however, such diversion may make the county ineligible for state road grants through the Rural Arterial Program of the County Road Administration Board (RCW [36.79.140](#)).

**REVENUE**

**Property tax road levy revenue (\$) used for transportation purposes**

<b>County Property Tax Road Levy</b>	
<b>2014</b>	451,026,699
<b>2015</b>	472,145,855
<b>2016</b>	542,302,169
<b>2017</b>	504,309,717

Source: FHWA 536 Local Highway Finance Report.

Revenue Estimating for Property Taxes: The state Department of Revenue’s [Property Tax Statistics](#) include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to regular property tax levies, use “county general value.” For taxable value subject to excess property tax levies, use “school districts value.”

REVENUE SOURCE:            **Transit Taxes**

RCW:                            [RCW 35.95.040](#), [RCW 82.14.045](#)

WHO'S ELIGIBLE

Municipal corporations for transit purposes: Public Transit Benefit Areas ([Chapter 36.57A RCW](#)), County-assumed Metropolitan Municipal Corporations, i.e. Metro ([Chapter 36.56 RCW](#)), Cities ([RCW 35.58.2721](#)), City Monorail Authorities ([Chapter 35.95A RCW](#)), County Transportation Authorities ([Chapter 36.57 RCW](#)), and Unincorporated Transportation Benefit Areas ([RCW 36.57.110](#)). Sound Transit has separate taxing authority as a Regional Transit Authority – its authorities are described under [Local Option Taxes for High Capacity Transportation](#) on pages 142-143.

WHERE ENACTED: 28 transit districts have a sales tax or utility tax in place.

PURPOSE

For operation, maintenance, and capital needs of transit districts. Voter approval is required for the B&O, household/utility, and sales and use taxes described below.

PROVISIONS

- Business and Occupation Tax ([RCW 35.95.040](#))
  - Rate to be determined by transit district
  - May be used concurrently with household/utility tax for transit
  - May not be used concurrently with sales and use tax for transit
  - Voter approval required
- Household/Utility Excise Tax ([RCW 35.95.040](#))
  - Up to one dollar per month per housing unit
  - May be used concurrently with B&O tax for transit
  - May not be used concurrently with sales and use tax for transit
  - Voter approval required
- Sales and Use Tax ([RCW 82.14.045 \(1\) and \(2\)](#))
  - Additional sales and use tax, up to a maximum of 0.9%
  - Exemptions and provisions of statewide sales and use tax apply
  - May not be used concurrently with B&O tax for transit or household/utility tax for transit
  - Voter approval required
- Additional Sales and Use Tax Authority ([RCW 82.14.045\(3\)](#))
  - Snohomish County Community Transit and Thurston County Intercity Transit
  - Additional sales and use tax, up to a maximum of 0.3%
  - Voter approval required
- Regular property tax ([RCW 84.52.140](#))
  - A county with a population of one million five hundred thousand or more (King County) may impose an up to seven and one-half cents per \$1,000 of assessed valuation
    - the first one cent must be used for transit service in the SR 520 corridor and the remainder for transit-related expenditures
- Motor Vehicle Excise Tax—local portion ([RCW 35.58.273](#)) (**Repealed**)
  - Up to 0.725% of the value of vehicles in the transit district
  - **Chapter 6, Regular Session, Laws of 2002 repealed the local motor vehicle excise tax, retroactively to January 1, 2000.**
- Congestion Reduction Charge ([RCW 82.80.055](#)) (Expired December 31, 2014)
  - King County Metro authorized to impose with a two-thirds majority of Council or voter approval
  - Up to \$20 vehicle license fee

Public Transportation Benefit Areas (PTBA's) located in Puget Sound have additional tax authority to fund passenger-only ferry activities. ([RCW 36.57A.210](#)).

## Local Tax for Transit

### Revenue Estimates (For Calendar Years 2014 – 2016)

<b>Transit System</b>	<b>County</b>	<b>Local Tax Type</b>	<b>2016 Actual Local Sales Tax</b>	<b>2017 Actual Local Sales Tax</b>	<b>2018 Estimated Local Sales Tax</b>
Asotin County Transit	Asotin	Sales	679,756	707,524	742,900
Ben Franklin Transit	Benton/Franklin	Sales	32,295,441	34,238,691	35,950,626
Link Transit	Chelan/Douglas	Sales	11,989,174	11,695,523	12,280,299
Clallam Transit System	Clallam	Sales	7,193,321	7,526,301	7,902,616
Sequim	Clallam	Sales	635,642	695,083	729,837
C-TRAN	Clark	Sales	46,978,663	50,485,221	53,009,482
Columbia County Public Transportation	Columbia	Sales	297,081	293,516	308,192
Community Urban Bus System	Cowlitz	Sales	3,672,373	3,737,541	3,924,418
Garfield Transit	Garfield	Sales		49,405	51,875
Grant Transit Authority	Grant	Sales	3,899,318	4,060,932	4,263,979
Grays Harbor Transportation Authority	Grays Harbor	Sales	7,028,724	7,591,882	7,971,476
Island Transit	Island	Sales	9,390,651	10,476,276	11,000,090
Jefferson Transit Authority	Jefferson	Sales	4,508,413	4,646,263	4,878,576
Metro Transit	King	Sales	559,803,982	578,872,941	607,816,588
Kitsap Transit	Kitsap	Sales	34,231,454	36,223,134	38,034,291
Twin Transit	Lewis	Sales	1,644,880	1,768,083	1,856,487
Mason Transportation Authority	Mason	Sales	4,002,805	4,213,310	4,423,976
Okanogan County PTBA	Okanogan	Sales	2,453,623	2,544,438	2,671,660
Pacific Transit System	Pacific	Sales	807,898	886,133	930,440
Pierce Transit	Pierce	Sales	74,873,690	80,111,122	84,116,678
Skagit Transit	Skagit	Sales	10,879,960	11,685,021	12,269,272
Everett Transit System	Snohomish	Sales	18,971,096	19,164,097	20,122,302
Community Transit	Snohomish	Sales	108,962,998	129,246,225	135,708,536
Spokane Transit Authority	Spokane	Sales	53,397,334	63,320,276	67,614,674
Intercity Transit	Thurston	Sales	36,295,754	38,369,309	40,287,774
Valley Transit	Walla Walla	Sales	4,948,540	5,052,270	5,304,884
Whatcom Transportation Authority	Whatcom	Sales	23,509,828	25,644,098	26,926,303
Pullman Transit	Whitman	Utility	1,161,527	1,165,500	1,223,775
Selah	Yakima	Sales	396,737	432,658	454,291
Union Gap	Yakima	Sales	1,114,665	1,152,281	1,209,895
Yakima Transit	Yakima	Sales	5,741,976	5,855,717	6,148,503
			<b>1,071,767,303</b>	<b>1,141,910,771</b>	<b>1,200,134,694</b>
Sound Transit	King	Sales (portions of King, Pierce & Snohomish )	745,955	1,026,577	1,293,321
Sound Transit	King	MVET	85,028	259,436	326,430
Sound Transit	King	Rental Car Tax	3,501	3,548	3,691
Sound Transit	King	Property Tax	0	139,442	143,657
			<b>1,072,598,286</b>	<b>1,143,196,784</b>	<b>1,201,754,445</b>

Source: TRFC November 2018 Forecast

Revenue assumptions: Sales tax revenue projected for calendar year 2018 is based on 2017 actuals, and assuming projected sales tax growth from the forecast by the Washington State Office of the Forecast Council. Estimates are for a calendar year time period.

# History of Local Option Taxes

1890

At statehood, authorized "seven mills" on each dollar of assessed property (0.7 of a penny on the dollar) if the road poll tax is insufficient for road maintenance.

1937

Recodification of Remington Revised Statutes includes the general property tax road levy. Language very similar to 2014 [RCW 36.82.040](#): County Commissioners shall make a uniform tax levy, revenue deposited into county road fund, for county road purposes. Rate set at "ten mills on the dollar," or a penny on the dollar, on all taxable property in the county.

1965

SSB167 (C 111 ex. s., L 1965) authorized Business and Occupation tax and Utility tax for municipally owned, leased, operated transportation systems. (Bill generally sought to address insolvency of municipal transportation systems.)

1969

EHB 641 (C 255, ex. s. L 1969) authorized municipalities to impose a Motor Vehicle Excise Tax (MVET) up to 1% of fair market value of vehicles in the municipality to be credited against the state MVET imposed under RCW 82.44.020. (RCW 35.58.273)

1971

EHB 248 (C 25 ex.s. L 1971): Property tax road levy allowed to be used for any county service.  
ESB 691 (C 296 ex.s. L 1971): Original local sales tax authority (0.3%) for public transportation purposes. Cities, counties, metros authorized to impose in lieu of B&O and utility tax.

1973

HB 186 (C195 ex.s. L 1973): Property tax road levy rate changed to \$2.25 per \$1000 dollars of assessed value.

1975

ESSB 2280 (C 270 ex.s., L 1975) created Public Transportation Benefit Areas. Required voter approval of B&O and utility taxes for county transportation authorities and PTBAs. Also modified the utility tax language to eliminate the reference to public utility services.

1980

HB 1427 (C 163 L 1980): Allowed Metro to impose a sales tax of up to 0.6% for public transportation purposes.

1983

ESHB 235 (C 49 1<sup>st</sup> ex.s. L 1983): Only counties which have spent all county road funds on road purposes may receive rural arterial trust account funds.

1984

SB 3834 (C 112 L 1984) extended 0.6% sales tax to all transit agencies.

1987

EHB 396 (C 327 L 1987) authorized the creation of Transportation Benefit Districts (TBDs) by counties for any area within a county, and by cities for any area within a city. Purpose: capital funding for city streets, county road, or state highway improvements. Authorized to levy excess property taxes, form LIDs, impose impact fees on residential and commercial construction including late comer fees, and incur debt.

### 1990

SSB 6358 (C 42, L 1990) enacted a five cent state gas tax increase for highway purposes and restructured the motor vehicle excise tax. For local option taxes, the bill created:

- Counties: Local option fuel tax at 10 percent of state rate, subject to voter approval;
- Counties: Vehicle license/registration fees up to \$15, subject to referendum;
- Counties and cities: Commercial parking tax, subject to referendum;
- Cities: Street utility charge, proceeds limited to 50 percent of annual maintenance and operations budget for streets.

SHB 1825 (C 43, L 1990): Establishment of nonhighway funding programs, including first enactment of High Capacity Transportation (HCT) and High Occupancy Vehicle (HOV) local option taxes.

For HCT Systems, subject to voter approval:

- Employer tax: up to \$2 per head
- Special MVET, up to 0.8% on value of vehicle; if MVET also imposed for HOV purposes, overall rate may not exceed 0.8%
- Sales and use tax: up to 1% of retail sale price of the article; separate legislation (C 1 2<sup>nd</sup> ex. sess., L 1990) limited the maximum rate to 0.9% in counties imposing a criminal justice local sales tax.

For HOV Systems, subject to voter approval:

- Employer tax of up to \$2 per employee may be imposed by certain counties having within boundaries planned or existing HOV lanes
- Local surcharge of not more than 15% on the state MVET may be imposed by certain counties

### 1991

SHB 1342 (C 173, L 1991): Border Area fuel tax authorized for cities and towns within 10 miles of an international border and TBDs containing an international border. Tax rate: up to one cent. Voter approval required.

### 1992

ESHB 2610 (C 101 L 1992): Regional Transportation Authorities authorized, given High Capacity Transportation local taxing authorities (employer tax, MVET, sales and use).

ESHB 2964 (C 194 L 1992) established a sales tax on rental car contracts in lieu of MVET (applied to state and local MVETs). Rates to be set to provide the same amount of revenue as the MVET.

### 1995

Street utility charge invalidated: In *Covell v City of Seattle*, the Washington State Supreme Court found the street utility charge was not a valid fee but rather a tax on property that violated the state Constitution's uniformity clause.

### 1998

Referendum 49 (C 321 L 1998) restructured the MVET in numerous ways. For the HOV surcharge on the state MVET, the maximum rate was changed from 15% to 13.64% to reflect consolidation of the state's rate at 2.2%. For HCT, the rental car tax in lieu of MVET was limited to 2.172%. Created an exception to the prohibition against using transit sales taxes as MVET match for cities operating a municipal transit system and larger than 60,000 population.

## 2000

Initiative 695 approved by voters in November 1999.  
2ESSB 6856 (C 4 L 2000) raised sales tax cap to 0.9%.  
In March of 2000, I-695 was ruled unconstitutional.

SB 6865 (C 1 1<sup>st</sup> Sp. Session, L 2000) established a flat \$30 license fee and repealed the state MVET. Due to the revenue sharing arrangement with transit agencies and local governments, revenue losses impact local transportation revenue.

## 2001

SHB 1596 (C 89 L 2001) allowed public transportation providers limited to persons with special needs to use the sales tax authority.

## 2002

Regional Transportation Investment Districts authorized by E2SSB 6140 (C 56 L 2002)

RTIDs authorized to impose with voter approval:

- Regional sales and use tax of up to 0.5%;
- Local option vehicle license fee of up to \$100 per vehicle registered in the RTID;
- Commercial parking tax, under authority enacted in 1990;
- Local MVET under HOV and HCT taxing authority (bill eliminated language tying the HOV MVET to the state MVET and establishes a stand-alone MVET rate for an RTID and county HOV program); retains max rate of 13.64% on the sales and use tax paid on retail car rentals;
- Employer excise tax under HOV taxing authority;
- Tolls (approvals by Commission and Legislature added in 2006 and 2008);
- Uses limited to capital projects.

Authorized a joint ballot with an RTA to impose any remaining HCT taxes.

## 2003

Initiative 776 (C 1 L 2003) approved by voters in November 2002. Repealed local MVET for HCT purposes (and thus indirect RTID authority) and repealed county vehicle license fees.

ESSB 5247 (C 350 L 2003) added county-wide local option fuel tax (10% of state fuel tax) to RTID tax options, voter approval required. A county may not impose the local option fuel tax if levying as part of an RTID.

SHB 2033 (C 194 L 2003) applied sub-area equity to RTIDs.

SB 5769 (C 372 L 2003) authorized bonding authority for RTIDs.

ESHB 1853 (C 83 L 2003) generally sought to increase ability of counties and PTBAs to offer passenger-only ferry (POF) service. County Ferry Districts authorized for counties with a million or more population with a boundary on the Puget Sound. Revenue sources include property tax of 75 cents per \$1000 assessed value, voter approval not required. A district may impose an excess property levy for a one-year period with super-majority approval of voters. PTBAs also given authority to operate POF service. Revenue sources (both voter approved) include 0.4% MVET and 0.4% sales and use tax.

## 2005

SSB 5177 (C 336 L 2005) rewrote TBD statutes. Changes included:

- Definition of “improvement” broadened to include operations, maintenance, preservation, and public transit;
- sales and use tax up to 0.2%, 10 year limit;
- vehicle fee at renewal up to \$100;
- tolls;
- voter approval of TBD taxes and fees required;
- Other changes—impact fees on residential development to exclude those with fewer than 20 residences, TBDs may only form a LID by petition method.

## 2006

ESHB 2871 (C 311 L 2006): 0.8% MVET for RTIDs. RTID uses broadened to allow operations, maintenance, and preservation of tolled facilities and operating expenses for traffic mitigation during construction. Max sales tax for RTIDs reduced to 0.1%. Required RTID and Sound Transit to submit ballot propositions to voters in 2007, each contingent upon the others passage.

ESSB 6787 (C 332 L 2006) allowed all counties to form Ferry Districts. Struck some, but not all, language limiting the use of Ferry District funds to passenger only ferry service (RCW 36.54.120 continues to limit powers to POF service.)

SSB 6247 (C 318 L 2006) enacted a revised vehicle valuation schedule for future MVETs.

## 2007

ESHB 1858 (C 329 L 2007) allowed TBDs to impose the first \$20 of a vehicle license fee without voter approval, if approved by a majority of the TBD board. Limits impact fees to commercial development only, exempts impact fees from voter approval.

SHB 1396 (C 509 L 2007) required a joint ballot for RTID and Sound Transit at the 2007 general election.

E2SSB 5862 (C 223 Laws 2007): Ferry District revenue uses broadened to include improvements to vessels and docks and shuttle services; districts allowed to incur debt.

## 2009

SB 5540 (C 289 L 2009): High Capacity Transportation Corridor Areas created and given authority for HCT taxes: employer tax, sales & use tax, rental car tax.

2SSB 5433 (C551 L 2009): a King County Ferry District may only impose a property tax of 7.5 cents per \$1000 of assessed valuation. King County also authorized to impose an additional regular property tax levy of 7.5 cents per \$1000 assessed valuation for transit-related expenditures. The first cent must be for expanding transit capacity on SR 520.

## 2010

SSB 1591 (C 105 L 2010) allowed TBD sales tax to be imposed for longer than 10 years if dedicated to repayment of bonds.

## 2011

ESSB 5457 (C 373 L 2011) King County Metro authorized to impose a Congestion Reduction Charge of up to \$20 per vehicle registration renewal. Until June 30, 2014, requires approval by voters or a two-thirds majority of the County Council. After June 30, 2014, may only be imposed with voter approval. Section expired December 31, 2014.

## 2012

ESB 6215 established an optional transportation benefit district rebate program for low-income individuals. A rebate program may refund up to 40 percent of the fee, tax, toll paid by a low-income individual (at or below 45 percent of district median household income adjusted for household size).

## 2015

2ESSB 5987 (C 44 L 2015, 3<sup>rd</sup> Special Session): The Local Transportation Revenue portion of the 2015 Transportation Finance bill included four changes.

For Transportation Benefit Districts, additional authorities:

- Up to \$40 of the vehicle fee may be imposed without voter approval if the \$20 councilmanic vehicle fee has been in effect for at least 24 months,
- Up to \$50 of the vehicle fee may be imposed without voter approval if the \$40 councilmanic vehicle fee has been in effect for at least 24 months (subject to potential referendum),

For a certain PTBA (Snohomish County Community Transit), Additional Sales Tax authority of 0.3%, voter approval required.

For a certain PTBA (Kitsap Transit), authority to create a Passenger Only Ferry District, with the following local tax options:

- Sales and Use Tax of up to 0.3%, voter approved, in addition to all other taxes
- Parking Tax, voter approved
- Tolls for passengers, packages, and parking (where applicable)
- Leasing and advertising fees

For Sound Transit 3, additional high capacity transportation tax options authorized in 2015 (must be voter approved):

- Sales and use tax – up to 0.5% (for a total of 1.4%)
- Property tax levy of up to \$0.25 per \$1000 of assessed value
- Motor vehicle excise tax – up to 0.8%  
Additional authorization for an MVET up to 0.8% of the value of the vehicle, exempting trucks more than 6,000 pounds, farm vehicles, and commercial trailers. Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the MVET is approved by the voters.
- If an RTA imposes any of these additional taxes, it is prohibited from receiving state grant funding except for transit coordination grants.

## 2018

ESB 5288 (C 53, L 2018) enacted additional population criteria to allow a certain PTBA (Thurston County Intercity Transit) to impose an Additional Sales Tax authority of 0.3%, voter approval required.

## Summary Chart of Local Option Taxes for Transportation

TAX	PURPOSE	RATE	JURISDICTION	EXEMPTIONS	OTHER PROVISIONS
<b>Cities and / or Counties</b>					
<a href="#">Fuel Tax</a>	Highway Purposes (Per 18th Amendment)	10% of State Rate, public vote	County (Incorporated and Unincorporated)	Same as statewide fuel tax--applied to both motor and special fuel	Distributed to county and cities within the county on per capita basis: 1.5 for population in unincorporated area and 1.0 for city populations.
<a href="#">Commercial Parking Tax</a>	General Transportation	No fixed rate--councilmanic/referendum process specified	City or County (Unincorporated), RTID		May provide exemptions for tax-exempt carpools, vehicles with handicap decals, and government vehicles.
<a href="#">Border Area Fuel Tax</a>	Street construction & maintenance	Up to one cent per gallon, public vote	Cities or TBDs within 10 miles of international border crossing		For areas impacted by Canadian border crossings.
<a href="#">Property Tax Road Levy</a>	County Road Purposes	Up to \$2.25 / \$1,000 assessed value	All counties		Levy can be diverted for other purposes, but doing so makes the county ineligible for CRAB road grants.
<a href="#">Employer Tax</a>	High Occupancy Vehicle Program	Up to \$2/employee/month, public vote	King, Pierce, Snohomish counties	Participation in commute reduction programs.	Total of HOV taxes cannot exceed revenue from MVET alone. Precludes HCT employer tax.
<a href="#">Motor Vehicle Excise Tax (MVET)</a> <a href="#">Retail Car Rental Tax</a>	High Occupancy Vehicle Program	0.3% on value of vehicle 13.64% on sales & use tax paid on retail car rentals	King, Pierce, Snohomish counties	Trucks over 6,000 lbs. Unladen weight	Total of HOV taxes cannot exceed revenue from MVET/rental car tax alone.
<a href="#">County Ferry District Property Tax</a>	Passenger-only ferry service	Ad valorem, up to seventy-five cents per \$1,000, councilmanic; except in King County where the limit is 7.5 cents per \$10,000 assessed value (RCW 36.54.130)	County Ferry Districts		Excess property tax levy, public vote
<b>Repealed/Discontinued City and County Taxes/Fees</b>					
<a href="#">Street Utility Charge</a> <b>Found unconstitutional by Washington State Supreme Court</b>	Street Maintenance and Operations	Up to \$2/employee/month Up to \$2/household/month Councilmanic	City	Entities exempt from property/leasehold tax	<b>Tax ruled unconstitutional:</b> not a tax but a fee; found to violate uniformity clause and one percent levy limitation.

TAX	PURPOSE	RATE	JURISDICTION	EXEMPTIONS	OTHER PROVISIONS
Vehicle License Fee <i>(See Repealed Taxes, Page 265)</i> <b>Repealed by Initiative 776</b>	General Transportation	Up to \$15 Councilmanic	County	County may exempt persons over 60 or with disabilities	<b>Repealed by Initiative 776</b>
<b>Transportation Benefit Districts (TBDs); size can range from portion of a city to multi-county</b>					
<a href="#">Sales and Use Tax</a>	Transportation activities	Up to 0.2%, public vote	TBDs	Same as state sales tax.	No longer than 10 years unless reauthorized by vote, except if revenues are pledged for bonds
<a href="#">Vehicle Fee</a>	Transportation activities	Up to \$100, public vote Up to \$20, councilmanic. \$40 councilmanic, if \$20 fee has been in effect for 24 mos. \$50 councilmanic, if \$40 fee has been in effect for 24 mos.	TBDs	Vehicles over 6,000 lbs are exempt  Motor vehicle fees for passenger only ferry improvements always subject to public vote	Combined fees in overlapping districts may not exceed the single statutorily authorized rate (aka "no stacking")  Vehicle fee of more than \$40 subject to referendum procedures
<a href="#">Excess Property Tax Levies</a>	Transportation activities	No fixed rate, public vote (super-majority)	TBDs		One year levy, and multi-year levy to support GO bonds
<a href="#">Tolls on state routes, city streets, county roads</a>	Transportation activities	No stated rate	TBDs		Tolls on State Routes authorized by Legislature; other tolls approved by Transportation Commission
<a href="#">Border Area Fuel Tax</a>	Highway purposes (18th amendment)	Increments of a tenth of a cent, may not exceed one cent per gallon, public vote	TBDs with international border in boundaries		
<a href="#">Impact fees (commercial development only) including late-comer fees and LID formation</a>	Transportation activities	No prescribed rate. No public vote for impact fees.	TBDs		Controlled by overarching requirements for each process.
<b>Regional Transportation Investment Districts (RTID) (King, Pierce and Snohomish Counties only--Single or Multiple adjoining counties)</b>					
<a href="#">Sales and Use Tax</a>	Capital improvements to Highways of Statewide Significance & up to 10% of funds for other roads	Public vote: Up to 0.1 %	RTID	Same as state sales tax	<b>All RTID taxes, fees, tolls expire after projects completed &amp; debt retired. Specific planning &amp; fiscal requirements.</b>
<a href="#">Vehicle License/Registration Fee</a>	Same	Public vote: Up to \$100 on renewals	RTID		

TAX	PURPOSE	RATE	JURISDICTION	EXEMPTIONS	OTHER PROVISIONS
<a href="#">Motor Vehicle Excise Tax and surtax on car rental sales and use tax (HOV system tax authority)</a>	Same	Public vote: Up to 0.8% MVET; up to 13.64% on rental car sales tax	RTID		Total of HOV taxes cannot exceed revenue from MVET alone.
<a href="#">Employer tax (HOV system tax authority)</a>	Same	Public vote: Up to \$2/month per FTE	RTID		Total of HOV taxes cannot exceed revenue from MVET alone.
<a href="#">Local Option Fuel Tax, county-wide</a>	Same	Public vote: 10 % of state rate	RTID		May not be imposed by RTID and county
<a href="#">Commercial Parking tax</a>	Same	Public vote	RTID		
<a href="#">Tolls</a>	Same	Public vote	RTID		Tolls on State Routes authorized by Legislature; other tolls approved by Transportation Commission
<b>Public Transit Systems</b>					
<a href="#">Sales and Use Tax</a>	Public Transit	Up to 0.9%, public vote Additional 0.3%, public vote, Community Transit and Intercity Transit only	Cities, Counties and Special Purpose Transit Districts		Cannot be imposed if jurisdiction is within another jurisdiction that is collecting tax.
<a href="#">B &amp; O Tax &amp;/or Household Tax</a>	Public Transit	Set by transit district, public vote	City, Counties and Special Purpose Transit Districts		Neither may be used concurrently with sales tax
<a href="#">Property Tax</a>	Public Transit	Up to 7.5 cents per \$1,000, Councilmanic	County over 1.5 M persons		First one cent must be for bus capacity along SR 520 corridor.
<a href="#">Congestion Reduction Charge</a>	Public Transit	Up to \$20 per vehicle	County that has assumed the authority of a metropolitan municipal corporation	Vehicle renewals only	Expires December 31, 2014.
<a href="#">Passenger-Only Ferry Service Taxes: MVET, Sales tax</a>	Passenger Only Ferry Services	Up to 0.4% MVET, on renewal, public vote Up to 0.4% Sales tax, public vote	Public Transportation Benefit Areas abutting Puget Sound & not within RTA boundaries	Vehicles over 6,000 lbs	
<a href="#">Passenger Only Ferry Districts formed by Kitsap Transit</a>	Passenger Only Ferry Services	Up to 0.3% sales tax, public vote Parking tax, tolls, leasing, advertising fees	PTBA bordering western side of Sound, over 200K pop'n, with one or more state ferry terminals		May issue GO bonds

High Capacity Transportation					
<a href="#">Employer Tax</a>	High Capacity Transportation Systems	Up to \$2/employee/mo	<b>RTA (ST):</b> Pierce, King, Snohomish <b>Transit agencies in</b> Clark, Spokane, Yakima, Kitsap, & Thurston <b>HCTCAs:</b> Transit agencies Spokane and Clark counties		Not allowed if HOV employer tax in effect
<a href="#">Motor Vehicle Excise Tax</a> <b>Repealed by Initiative 776.</b> ST permitted to continue to impose to meet debt obligations, see Pierce County v. State 159 Wn2d 16 (2006)	High Capacity Transportation Systems	Up to 0.8% of vehicle value ST3: additional 0.8% MVET, voter approved	Same as above for original 0.8%. Additional 0.8% only available to Sound Transit.	Vehicles over 6,000 lbs	Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the ST3 MVET is approved by the voters ( <a href="#">RCW 82.44.035</a> ).
<a href="#">Property tax</a>	High Capacity Transportation Systems	Up to \$0.25 per \$1000 of assessed value	Only Sound Transit		After bonds retired, any property taxes pledged to repayment must be reduced to meet O&M needs or terminated.
<a href="#">Rental car sales tax</a>	High Capacity Transportation Systems	Up to 2.172%	Same as above		Originally, in lieu of MVET.
<a href="#">Sales &amp; Use Tax</a>	High Capacity Transportation Systems	Up to 1% of purchase price of taxable items ST3: Additional 0.5% Voter approved	Same as above, for base sales tax. Additional 0.5% sales tax only available to Sound Transit.	Same as statewide sales tax	Tax limited to 0.9% if 0.1% local option sales tax for criminal justice is in effect

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# Federal Funding

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# Federal Transportation Funds Overview

## Background

How does the federal government impact transportation in Washington State?

Federal transportation law:

- determines the rates of federal transportation taxes and fees (how much money)
- sets the distribution of federal funds among states and local agencies (who gets the money)
- creates programs (e.g., for highways, transit, ferries, research, aviation) and establishes eligibility, criteria, budgets, and spending rules (what you can spend money on)
- details safety and environmental regulations that guide the design, construction and operation of transportation projects receiving federal funds (the rules for spending)

Federal transportation funds are distributed back to states through formula programs and grants. Congress eliminated earmarks in 2011. WSDOT administers all federal highway transportation funds, subject to federal and state criteria, including funds that go to local agencies. WSDOT acts as a fiscal agent for the federal government, ensuring that local agencies comply with the multitude of federal transportation and environmental laws and regulations. MPOs/RTPOs and transit agencies make many local funding decisions, and directly receive the majority of federal transit funds. For federal aviation funding, WSDOT receives funding for projects at eligible state-owned airports while the majority of aviation funds in Washington go directly to eligible locally-owned airports.

For more information on financing federal aid highways, see [FHWA's Funding Federal-aid Highways, 2017 edition](#).

## **Congressional Authorization Process**

There are two primary legislative vehicles for federal transportation funding: authorization bills that authorize policy, programs and funding ceilings over multiple years, such as Fixing America's Surface Transportation (FAST) Act, and annual appropriations bills that set annual spending levels for transportation programs.

The federal transportation financing cycle begins with Congressional authorization of a transportation act. Unlike many other federal programs, which require appropriation for states to begin spending funds, an authorization act for the federal-aid highway program permits states to commence programming funds beginning on the first day of the federal fiscal period. Called "contract authority," this feature of transportation funding recognizes the need for predictability by state transportation departments in order to plan and finance programs.

Once authorized, states receive a notice of their annual apportioned share of federal funds. The shares are established by programmatic statutory formulas, adjusted by penalties. States may then begin obligating funds to activities and projects in their approved transportation improvement plan. An "obligation" is a commitment by the federal government to pay for its share of an approved project's eligible costs. This commitment occurs when the project is approved and the project agreement is executed. Obligated funds are considered used even though no cash has been transferred.

Federal transportation programs work as a reimbursement program; cash is not distributed to the states. Rather, after states pay expenses, the federal government will reimburse them, typically for 80 percent of project costs, though the federal share varies between programs. The rate may increase up to a total of 95 percent for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). The maximum federal share is specified in the federal legislation authorizing the program. Most projects have

an 80 percent federal share, while Interstate rehabilitation and maintenance projects have typically been funded with a 90 percent federal share.

While states do not need to depend on the appropriations process to proceed with projects, Congress continues to be responsible for balancing federal transportation revenues and outlays and uses the annual appropriations process to achieve that balance. As such, states may not be permitted to use their full amount of apportionment. To control outlays, Congress sets obligation limitations on state apportionments. Each state receives a single, overall limitation that covers most programs, and they have some flexibility in how to allocate the limitation among programs. At times Congress exerts further control over outlays by rescinding unused balances of previously authorized funds.

Not all programs are subject to apportionment. Distributions of funds when there are no formulas in law are called "allocated" or "discretionary" funds. Examples of past discretionary programs include the Ferry Boat Discretionary, the Interstate Maintenance Discretionary, and the National Scenic Byways programs. The TIGER grant program created by the American Recovery and Reinvestment Act of 2009 is also a discretionary program, created outside of the general transportation authorization legislation, and is funded by the General Fund rather than the Highway Trust Fund. Typically, states and localities must compete for discretionary funds, either through earmarks, before earmarks were banned by Congress, and more recently through competitive grants.

Annual appropriations bills are usually drafted in late spring, and debated during the summer and early fall. While the federal fiscal year runs from October 1<sup>st</sup> through September 30<sup>th</sup>, in recent years Congress has been unable to pass appropriations bills by the October 1<sup>st</sup> deadline and therefore bills are typically passed anywhere from several weeks to several months late.

The current surface transportation authorization bill is the FAST Act. The FAST Act was passed on December 4, 2015 and will expire on September 30, 2020.

### **Federal Highway Trust Fund**

The Highway Trust Fund (HTF) was established by the Highway Revenue Act of 1956 as a mechanism to fund construction of the Interstate Highway System. Taxes dedicated to the HTF are extended periodically by Congress—most recently as part of the FAST Act.

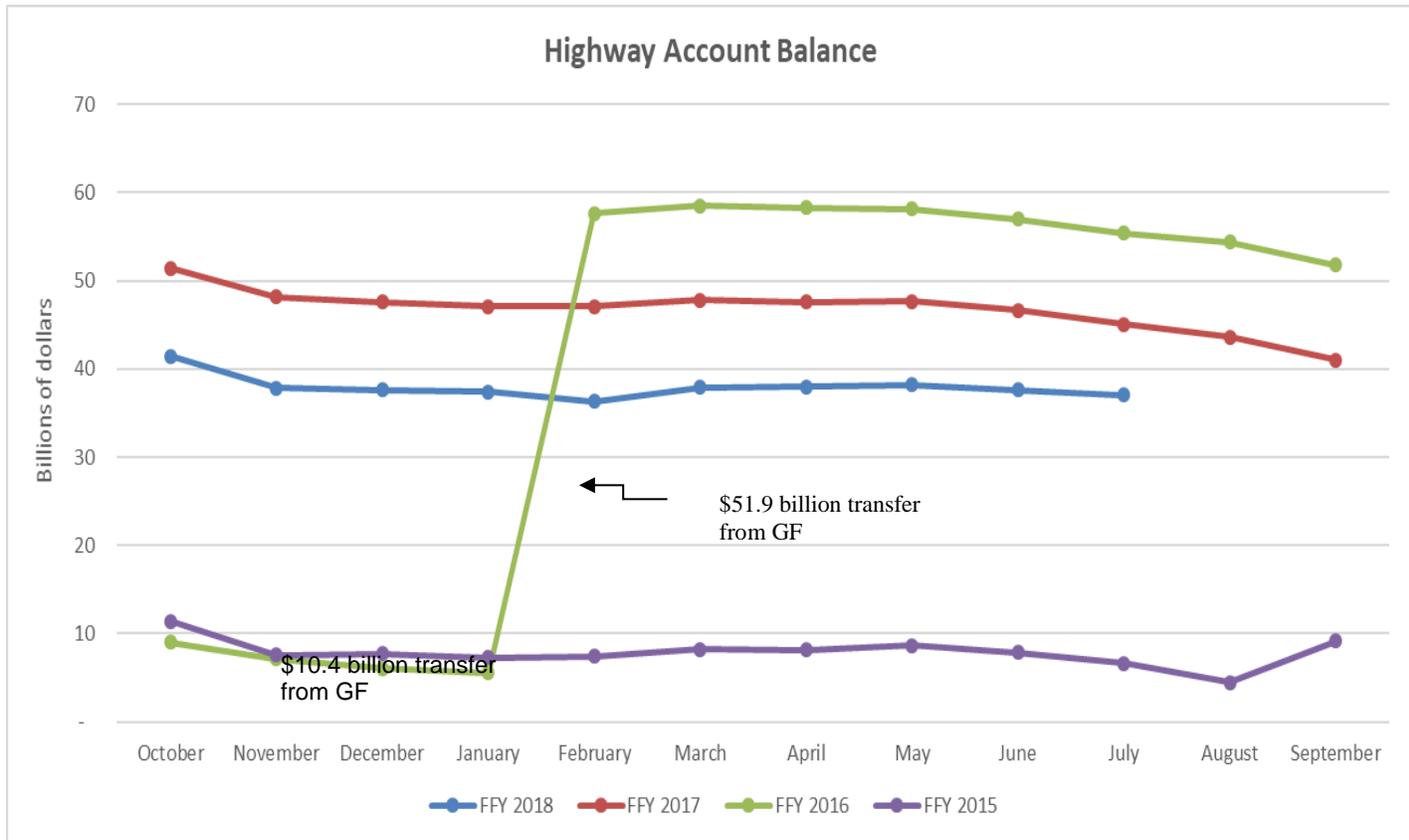
Like other federal trust funds, such as the Social Security Trust Fund, the HTF is a financing mechanism established by law to account for receipts that are collected by the federal government and designated for a specific purpose. The Federal-Aid Highway Act of 1956 provided that revenues from certain highway user taxes, primarily the federal gasoline tax and a variety of tire and truck sales taxes, would be credited to the HTF to finance the highway program that the legislation created.

Originally, the HTF focused solely on highways. In the early 1980's, Congress decided that some revenues should be used to fund transit needs. As a result, two separate accounts were created within the HTF—one for highways and the other for mass transit. Today the federal gasoline and diesel taxes are the primary source of revenue to the HTF accounts. The federal gasoline tax is 18.4¢ per gallon while the federal diesel tax is 24.4¢. Of each tax, 2.86¢ flows to the Mass Transit Account while the Highway Account receives 15.44¢ from gasoline tax and 21.44¢ from diesel tax. Other taxes and fees flowing into the HTF are displayed later in this section (see [Federal Surface Transportation User Fees](#) on page 173).

Each penny of federal motor fuel tax generates about \$1.77 billion annually. Under current law, all but 0.1¢ of the federal gasoline and diesel tax revenues goes into the HTF and is directed to transportation (the remaining 0.1¢ per gallon of gasoline and 0.1¢ per gallon of diesel is deposited into the Leaking Underground Storage Tank Trust Fund). The federal gas tax was last raised in 1993 and is not indexed to inflation.

From FFY 2015 to 2018, Congress has transferred \$52.1 billion from the federal General Fund and the Leaking Underground Storage Tank fund into the HTF to keep it afloat.

**Monthly Federal Highway Trust Fund Account Balance**  
2015-2018 *billions of dollars*



**FFY 2016** includes a transfer of \$51.9 billion to the Highway Account from the General Fund pursuant to section 31201 of P.L. 114-94. In addition, includes a transfer of \$100 million to the Highway Account from the Leaking Underground Storage Tank Trust Fund pursuant to section 31203 of the same law.

**FFY 2017** includes a transfer of \$93,100,000 to the Highway Account from the Leaking Underground Storage Tank Fund pursuant to section 31203 of P.L. 114-94.

**FFY 2018** includes a transfer of \$93,400,000 to the Highway Account from the Leaking Underground Storage Tank Fund pursuant to section 31203 of P.L. 114-94.

When there is a shortfall in HTF revenues, it does not mean the Trust Fund has no funds. Revenues still flow into the Trust Fund from the gas tax and truck taxes. The amounts, however, will not be sufficient to pay all bills that state and local governments are expected submit for construction work performed on highway and transit improvement projects. Once that happens, the FHWA will only be able to pay bills as new revenues come into the HTF.

The FAST Act is funded with existing gas and truck taxes and a \$70 billion transfer from the federal general fund into the HTF. The Congressional Budget Office currently forecasts both accounts of the HTF to have a positive balance through the end of FFY 2020, when the FAST Act expires (Congressional Budget Office, [The FAST Act and the Status of the Highway Trust Fund](#)).

## State Revenue from the Federal Highway Administration and Federal Transit Administration

The state receives federal apportionments and allocations from a variety of Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) programs. Federal funding is an important supplement and complement to state transportation funding. Over the past 10 years, federal funds on average have made up 27% of Washington's highway budget. They provided 21.9% of WSDOT's 2013-15 budget and are projected to provide 23.8% of WSDOT's 2015-17 budget.

### Federal Aid Highway Funds/FAST Act Forecast

The FAST Act provides the majority of Federal-aid highway funds to the states through apportionment to core programs. The FAST Act core programs are the following: National Highway Performance Program, National Highway Freight Program, Surface Transportation Block Grant Program, Congestion Mitigation & Air Quality Improvement Program, and Highway Safety Improvement Program.

The FAST Act requires FHWA to divide the total federal apportionment among the states using an allocation process specified in law. The federal apportionment is then distributed between the state's core programs using formula calculation set in the FAST Act.

The following table shows the November 2018 forecast for anticipated apportionment distributions under the FAST Act from FHWA for FFY 2016 through FFY 2020. The apportionment shown for FFY 2016-FFY 2018 reflect actual distributions from FHWA. The FFY 2018 apportionment forecast includes a sequestration of apportionment from the NHPP program, per FHWA Notice N4510.829 The apportionment forecast for FFY 2019 is based on FHWA Notice N4510.828 dated October 1, 2018. This effects the state highway apportionment only.

<b>Federal Funds Forecast - Highways</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020 #</b>
<b>Washington Apportionment and Obligation Authority Forecast</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>
<b>Federal Aid Highway Core Programs Apportionment</b>					
National Highway Performance Program (NHPP)	\$379,861,976	\$371,021,480	\$378,696,412	\$387,116,000	\$391,045,000
Surface Transportation Block Grant Program (STBGP)	189,811,231	193,028,803	197,469,122	201,669,487	110,965,000
<i>Bridge Program (15% off-system)</i>	22,930,000	22,930,163	22,930,163	22,930,000	482,000
<i>Population Distribution</i>	90,319,000	93,753,166	97,788,238	101,901,000	106,390,000
<i>Any Area of the State</i>	63,847,000	63,611,221	63,787,709	63,875,000	(2,729,000)
<i>STBGP Set Aside (previously Transportation Alternatives Program)</i>	10,848,000	10,847,983	11,076,742	11,077,000	4,936,000
<i>Recreational Trails Program</i>	1,867,000	1,886,270	1,886,270	1,886,000	1,886,000
Highway Safety Improvement Program (HSIP)	35,378,961	52,973,813	52,616,789	58,239,000	55,020,000
Rail-Highway Crossing Program	6,433,000	4,211,178	4,366,470	4,409,000	4,503,000
Congestion Mitigation and Air Quality Improvement Program (CMAQ)	36,072,942	36,635,619	37,394,574	38,206,000	39,039,000
National Highway Freight Program	19,297,411	18,339,285	20,039,911	22,620,000	15,213,000
Metropolitan Planning (MPO)	7,292,000	7,391,590	7,559,495	7,748,000	7,940,000
Statewide Planning & Research	13,497,259	13,714,265	14,033,000	14,399,000	14,758,000
<b>Subtotal Core Programs Apportionment</b>	<b>687,644,780</b>	<b>697,316,033</b>	<b>712,175,773</b>	<b>734,406,487</b>	<b>638,483,000</b>
<b>Subtotal Core Programs Obligation Authority</b>	<b>685,170,000</b>	<b>679,678,877</b>	<b>717,120,140</b>	<b>686,704,000</b>	<b>699,827,000</b>
Ferry Boats and Terminals	-	30,776,853	18,131,645	18,131,645	17,965,000
Discretionary and Allocated Programs	23,931,074	45,206,427	134,384,944	-	-
<b>Total Washington Apportionment</b>	<b>711,575,854</b>	<b>773,299,313</b>	<b>864,692,362</b>	<b>752,538,132</b>	<b>656,448,000</b>
<b>Total Washington Obligation Authority *</b>	<b>697,345,000</b>	<b>775,274,336</b>	<b>906,643,390</b>	<b>737,487,000</b>	<b>751,077,000</b>

\* Obligation Authority includes formula program, redistributed, allocated programs and exempt programs.

# Washington's portion of the \$7.6 billion rescission in FFY 2020 is estimated to be \$110.0 million and is being shown distributed proportionally between eligible programs per the FHWA 11/7/2016 spreadsheet.

% A portion of the STBGP flexible funds, up to \$15 million per year, will be added to the local bridge program.

@ Washington State is subject to a Section 164 penalty which is being taken 100% out of the NHPP program per the November 2016 shift letter and is being returned 100% into the HSIP program.

As noted on the previous table, the FAST Act also establishes an annual obligation authority (OA) for the purpose of limiting highway spending each year (about \$42 billion nationally for FFY 2016 divided among the states). Obligation authority is a mechanism for controlling spending by limiting Federal-aid highway and highway safety construction program obligations. The forecasts for 2016 through 2020 shown in the previous table assume a continuation of Washington State’s historical 1.7% of national apportionment each year. Washington’s federal funding level is assumed to grow at the same rates as state motor fuel consumption (same methodology as applied in prior forecasts).

### Federal Public Transportation Funding

In addition to the FHWA formula and non-formula programs governed by the FAST Act, the Federal Transit Administration also provides program allocations to Washington for a variety of transit projects. The FAST Act authorized \$11.8 billion in FFY 2016 for public transportation programs, an amount scheduled to rise to \$12.6 billion in FFY 2020 nationwide. Typically, about 80% of federal public transportation program funding comes from the mass transit account of the highway trust fund and 20% comes from the general fund of the U.S. Treasury.

WSDOT each quarter forecasts the federal funds for public transportation for 6 different funding programs. The November 2018 FTA – Public Transportation forecast for 2017 through 2020 was based on the FAST Act program funds distribution tables produced by the Federal Transit Administration (FTA). A three-year average (1.72%) was applied to the national totals on the FTA distribution tables for these years for Washington’s proportionate share of the formula program funds. Total federal public transportation formula program funds for FFY 2016 are anticipated to be \$18.4 million and growing to \$19.6 million by FFY2020. The non-urbanized area formula program is the largest program, making up 70% of all federal public transportation revenue coming to Washington state each year.

The federal public transportation program was authorized from FFY 2016 to FFY 2020 as part of the FAST Act. Six major federal public transportation programs are administered by the FTA; (1) Urbanized Area Formula; (2) State of Good Repair (SGR); (3) New Starts; (4) Rural Area Formula; (5) Bus and Bus Facilities; and (6) Enhanced Mobility of Seniors and Individuals with Disabilities. Funding for all of these programs, except New Starts, comes from the mass transit account of the Highway Trust Fund. New Starts funding comes from the federal general fund. Some of the programs are distributed based on formulas while other programs are distributed based on competitive grants. The table below includes projections for formula-driven programs as well as funds from competitive grant programs that have been received or awarded. In Washington State, most FTA funds are distributed directly to local transit agencies.

<b>Federal Transit Administration (FTA) Forecast - Public Transportation</b>							
<b>November 2018 Forecast</b>		<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
		<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>
<b>Program</b>	<b>Program Name</b>						
5304	Statewide Planning Program	\$ 478,373	\$ 485,066	\$ 494,961	\$ 505,355	\$ 516,000	\$ 527,000
5310	Enhanced Mobility for Elderly and Persons with Disabilities	2,666,625	2,716,118	\$ 2,773,508	5,383,827	2,888,000	2,949,000
5311(a)	Nonurbanized Area Formula Program	12,418,881	12,658,343	\$ 12,847,503	13,345,440	13,465,000	13,751,000
5311(b)	Rural Transit Assistance Program	196,494	200,702	\$ 204,678	209,024	214,000	219,000
5329	State Safety Oversight Program *3	455,753	558,433	\$ 559,445	600,480	544,000	555,000
5339	Bus and Bus Facilities Program *4	1,250,000	1,750,000	\$ 1,750,000	3,500,000	1,595,000	1,629,000
<b>Totals</b>		<b>\$ 17,466,126</b>	<b>\$ 18,368,662</b>	<b>\$ 18,630,095</b>	<b>\$ 23,544,126</b>	<b>\$ 19,222,000</b>	<b>\$ 19,630,000</b>

### Federal Washington State Ferries Funding

Washington State Ferries is the primary state agency division that spends federal FTA funds. (WSDOT Planning, Public Transportation, and Local Programs do receive FTA funds as well, but pass most through to local jurisdictions, spending a small percentage to administer the distribution of the funds.) WSF receives federal funds from all six of the major federal public transportation programs.

Federal assistance to Washington State Ferries (WSF) is provided primarily through the public transportation program which is funded by the Federal Transit Administration (FTA). Some of the programs are distributed based on formulas while other programs are distributed based on competitive grant processes. This federal forecast will only project the formula driven programs but competitive grant funds we have received or have been awarded are reflected in the funding tables.

Total federal WSF formula program funds for FFY 2019 are anticipated to be \$13.3 million and remain at \$13.3 million in FFY 2020 based on the November 2018 forecast. The 5337 – State of Good Repair Program is the largest FTA program, making up 58% of all federal transit administration revenue coming to Washington state each year. WSDOT received an additional \$10 million in a discretionary federal grant in FFY 2017 for ferries.

<b>Federal Transit Administration (FTA) Forecast - Washington State Ferries</b>						
<b>November 2018 Forecast</b>						
		<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
		<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>	<b>Nov-18</b>
5307	Urbanized Area Formula Program Grants (Passenger Ferry)	\$ 5,206,791	\$ 6,059,421	\$ 5,497,322	\$ 6,059,421	\$ 6,059,421
5337	State of Good Repair Grants (High Intensity Motorbus)	6,780,870	6,847,449	8,511,538	7,200,000	7,200,000
	Discretionary Funds	9,529,500	10,000,000			
	<b>Totals</b>	\$21,517,161	<b>\$22,906,870</b>	<b>\$14,008,860</b>	<b>\$13,259,421</b>	<b>\$13,259,421</b>

## **Federal Surface Transportation User Fees**

### **Motor Fuel**

Gasoline: 18.4¢ per gallon

- 15.44¢ for Highway Account
- 2.86¢ for Mass Transit Account
- 0.1¢ for Leaking Underground Storage Tank Trust Fund

Diesel Fuel: 24.4¢ per gallon

- 21.44¢ for Highway Account
- 2.86¢ for Mass Transit Account
- 0.1¢ for Leaking Underground Storage Tank Trust Fund

Special Fuels: 18.4¢ per gallon

- 15.44¢ for Highway Account
- 2.86¢ for Mass Transit Account
- 0.1¢ for Leaking Underground Storage Tank Trust Fund

Gasohol (10% Gasohol made with Ethanol): 18.44¢ per gallon

- 15.44¢ for Highway Account
- 2.86¢ for Mass Transit Account
- 0.1¢ for Leaking Underground Storage Tank Trust Fund

### **Other Highway User Fees (Dedicated to Highway Account)**

Tires

- 9.45¢ for each 10 lbs. of the maximum rated load capacity over 3,500 lbs.

Truck and Trailer Sales

- 12% of retailer's sales price for all tractors and trucks over 33,000 lbs. gross vehicle weight (GVW) and trailers over 26,000 lbs. GVW.

Heavy Vehicle Use (Annual Tax)

- Trucks 55,000–75,000 lbs. GVW, \$100 plus \$22 for each 1,000 lbs. over 55,000 lbs.
- Trucks over 75,000 lbs. GVW, \$550.



## Federal Transportation Programs – Multimodal

**FEDERAL PROGRAM:**           **INFRA Discretionary Grant Program (23 USC Sec 117)**

**FEDERAL AGENCY:**           U.S. Department of Transportation

**PROGRAM DESCRIPTION**

Created by the FAST Act (see [section 117](#)), Infrastructure for Rebuilding America (INFRA) grants were established for Nationally Significant Freight and Highway Projects (formerly known as FASTLANE, the name was changed to INFRA in 2017).

The program provides dedicated discretionary funding for projects that address major issues facing the nation’s highways and bridges. The program establishes multi-year eligibilities for freight infrastructure, including intermodal projects. Funding is available for large and small projects. The minimum size for a large project is the lesser of \$100 million, 30% of the states FY 2015 federal aid apportionment if located in one state or 50% of the larger participating states FY 2015 apportionment for projects located in more than one state. A small project is any project that does not meet the minimum project size requirements for a large project. A total of 25% of the fiscal year grants must be reserved for rural areas.

Highway Freight projects must be located on the National Highway Freight Network, which is comprised of the Primary Highway Freight System, Critical Rural Freight Corridors, Critical Urban Corridors and the rest of the Interstate system. Highway or Bridge projects located on the National Highway System, rail-highway grade crossings or grade separations as well as intermodal and rail freight projects are eligible for INFRA funding.

*Funding*

*Anticipated National Apportionment Level*

<i>\$ in millions</i>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>FAST Act Total</b>
<b>FASTLANE</b>	\$759					\$759
<b>INFRA</b>		\$850	\$900	\$950	\$1,000	\$3,700
	<b>\$759</b>	<b>\$850</b>	<b>\$900</b>	<b>\$950</b>	<b>\$1,000</b>	<b>\$4,459</b>

Source: <http://www.fhwa.dot.gov/fastact/factsheets/fastlanegrantsfs.cfm>

Total grant funding may not exceed 60% of the total eligible project costs with an additional 20% of the costs eligible for other Federal funding, limiting total Federal participation to 80%. Each year of funding will allocate 90% of the total for large projects and 10% of the total for small projects. The minimum award amount for large and small projects is \$25M and \$5M respectively.

The federal fiscal year (FFY) 2016 FASTLANE program awarded grants to [18 projects](#) across the country, with awards totaling \$759 million. For FFY 2017, only the small project grants were awarded, with ten small projects receiving \$78.8 million. For FFY 2018, 26 projects received \$1.535 billion.

### WASHINGTON STATE RECIPIENTS

2016: \$45 million for the South Lander Street Grade Separation and Railroad Safety Project (City of Seattle); \$5 million for the Strander Boulevard Extension and Grade Separation Phase 3 project (City of Tukwila).

2017: \$9.9 million for the Northern Columbia Basin Rail Road Project (Port of Moses Lake).

**FEDERAL PROGRAM:**           **BUILD Grant Program**

**FEDERAL AGENCY:**           U.S. Department of Transportation

### **PROGRAM DESCRIPTION**

Originally created by the American Recovery and Reinvestment Act of 2009 (ARRA), the Transportation Investment Generating Economic Recovery (**TIGER**) Grant Program is a competitive program for “projects that have a significant impact on the nation, a metro area, or a region.” Known as TIGER for many years, the name was changed to Better Utilizing Investments to Leverage Development (BUILD) in 2018. It is a multimodal, competitive program that invests in road, rail, transit and port projects that promise to achieve critical national objectives.

Subsequent TIGER/BUILD Discretionary Grant opportunities are similar, but not identical to the appropriation for the original TIGER program authorized and implemented pursuant to ARRA.

Eligible applicants are state, local, and tribal governments, including transit agencies, port authorities, metropolitan planning organizations (MPOs), other political subdivisions of State or local governments, and multi-State or multijurisdictional groups applying through a single lead applicant.

ARRA provided \$1.5 billion nationwide for the original TIGER grant competition. Since ARRA, Congress has funded the TIGER/BUILD program through the annual appropriations process:

- \$600 million was provided in FFY2010
- \$526.944 million was provided in FFY2011
- \$500 million was provided in FFY2012
- \$474 million was provided in FFY2013
- \$600 million was provided in FFY2014
- \$500 million was provided in FFY2015
- \$500 million was provided in FFY2016
- \$500 million was provided in FFY2017
- \$1.5 billion was provided in FFY2018

The program is oversubscribed and very competitive, with USDOT receiving hundreds more applications each year than can be funded. For instance, for the TIGER competition with FY2016 funding, USDOT received 585 applications worth \$9.3 billion and was only able to award 40 grants worth nearly \$500 million.

### **DISTRIBUTIONS**

BUILD grants are competitively awarded by USDOT.

### **MATCHING REQUIREMENTS**

ARRA-funded TIGER grants in FFY2009 did not have a matching requirement, though the presence of matching funds was a factor in USDOT selection of grant awards. For subsequent rounds of TIGER/BUILD grants, projects in urban areas have been required to provide at least a 20 percent match from non-federal funds, while projects in rural areas may receive up to 100 percent federal funding. Projects can increase their competitiveness by demonstrating significant non-federal contributions.

### **WASHINGTON STATE RECIPIENTS**

FFY2009: \$35 million for the construction of additional lanes on the North Spokane Corridor Project (WSDOT); \$30 million for the Mercer Corridor Project (City of Seattle)

FFY2010: \$34 million for the South Park Bridge Replacement Project (City of Seattle); \$10 million for the West Vancouver Freight Access Project (Port of Vancouver); \$1.010 million for the East Foster Wells Road Extension Project (Franklin County)

FFY2011: \$15 million for the I-5 Joint Base Lewis-McChord Area Congestion Management Project (WSDOT); \$10 million for the South Link: Sea-Tac Airport to South 200th Street Project (Sound Transit)

FFY2012: \$10 million for the North Spokane Corridor North Spokane Corridor – BNSF Railroad Structures/Realignment Project (WSDOT); \$14 million for the Mercer Corridor West Reconstruction Project (City of Seattle)

FFY2013: \$14 million for the I-90 Two Way Transit and HOV Project, Stage 3 (Sound Transit); \$10 million for the Tacoma Trestle Replacement (Sound Transit)

FFY2014: \$20 million for the Terminal 46 Rehabilitation Project (Port of Seattle); \$1.1 million for the Oil Spill Response Access Dock Plan (Makah Tribe) administered through MARAD

FFY2015: \$10 million for the Mukilteo Multimodal Ferry Terminal Project (WSDOT); \$15 million for the Tacoma LINK Expansion Project (City of Tacoma)

FFY2016: \$10 million for the Port of Everett South Terminal Modernization Project (Port of Everett)

FFY2017: \$9 million for the Barker Road Railway Intersection Improvements (City of Spokane Valley)

**FEDERAL PROGRAM:**           **TIFIA Loan Program (23 USC Ch. 6)**

**FEDERAL AGENCY:**           Federal Highway Administration

### **PROGRAM DESCRIPTION**

The [Transportation Infrastructure Finance and Innovation Act](#) (TIFIA) Program was originally authorized through the Transportation Equity Act for the 21st Century (TEA-21) in 1998 ([23 USC Chapter 6](#)). It provides federal credit assistance in the form of direct loans, loan guarantees, and standby lines of credit to finance eligible surface transportation projects of national and regional significance. Highway, transit, intercity passenger rail, some types of freight rail, intermodal freight, and port access projects are eligible for assistance. TIFIA can help advance qualified, large-scale projects that otherwise might be delayed or deferred because of size, complexity, or uncertainty over the timing of revenues. Each dollar of federal funds can provide up to \$10 in TIFIA credit assistance and leverage \$30 in transportation infrastructure investment. TIFIA assistance must be repaid through dedicated revenue sources that secure project obligations, such as tolls, other user fees, or payments received under a public-private partnership agreement. Repayment of a TIFIA loan must begin by five years after the substantial completion of the project, and the loan must be fully repaid within 35 years after the project's substantial completion or by the end of the useful life of the asset being financed, if that life is less than 35 years.

### **DISTRIBUTIONS**

TIFIA credit assistance is awarded by FHWA based on strengths of applications in meeting the following eligibility criteria provided in MAP-21:

- Credit worthiness,
- Fostering partnerships that attract public and private investment for the project,
- Ability to proceed at an earlier date or reduced lifecycle costs,
- Reduces contribution of Federal grant assistance for the project,
- Project readiness.

### **MATCHING REQUIREMENTS**

TIFIA credit assistance may cover the following portions of the total cost of a project:

- TIFIA line of credit: up to 33%
- TIFIA loan: up to 49%
- TIFIA loan and TIFIA line of credit, combined: up to 49%
- Total Federal assistance (grants and loans) to a project receiving a TIFIA loan: up to 80%

### **STATE OF WASHINGTON TIFIA LOAN**

In October 2012, WSDOT received a \$300 million TIFIA loan that funded design and construction of a portion of the SR 520 project – a westbound bridge between the west-end landing of the new floating bridge and Montlake in Seattle. The loan is being repaid with toll revenues.

## **Federal Transportation Programs – Aviation**

**FEDERAL PROGRAM:**            **Airport Improvement Program**

**FEDERAL AGENCY:**            Federal Aviation Administration

### **PROGRAM DESCRIPTION**

The Airport Improvement Program (AIP) provides grants to public agencies — and, in some cases, to private owners and entities — for the planning and development of public-use airports that are included in the [National Plan of Integrated Airport Systems \(NPIAS\)](#). Eligible projects include those improvements related to enhancing airport safety, capacity, security, and environmental concerns. In general, sponsors can use AIP funds on most airfield capital improvements or repairs and in some specific situations, for terminals, hangars, and non-aviation development. Projects related to airport operations and revenue-generating improvements are typically not eligible for funding. Operational costs, such as salaries, equipment, and supplies, are also not eligible for AIP grants.

The AIP program was established by the Airport and Airway Improvement Act of 1982 (Public Law 97-248). Since then, the program has been amended several times, most recently with the passage of the FAA Reauthorization Act of 2018. Funds obligated for the AIP are drawn from the Airport and Airway Trust fund, which is supported by user fees, fuel taxes, and other similar revenue sources.

AIP grants for planning, development, or noise compatibility projects are at or associated with individual public-use airports (including heliports and seaplane bases). A public-use airport is an airport open to the public that also meets the following criteria:

- Publicly owned, or
- Privately owned but designated by FAA as a reliever, or
- Privately owned but having scheduled service and at least 2,500 annual enplanements.

To be eligible for an AIP grant, an airport must be included in the NPIAS. The NPIAS, which is prepared and published every two years, identifies public-use airports that are important to public transportation and contribute to the needs of civil aviation, national defense, and the Postal service. Recipients of grants are referred to as "sponsors."

### **DISTRIBUTIONS**

Because the demand for AIP funds exceeds the availability, FAA bases distribution of these funds on current national priorities and objectives. AIP funds are typically first apportioned into major entitlement categories such as primary, cargo, and general aviation. Remaining funds are distributed to a discretionary fund. Set-aside projects (airport noise and the [Military Airport Program](#)) receive first attention from this discretionary distribution. The remaining funds are true discretionary funds that are distributed according to a national prioritization formula.

### **MATCHING REQUIREMENTS**

For large and medium primary hub airports, the grant covers 75 percent of eligible costs (or 80 percent for noise program implementation). For small primary, reliever, and general aviation airports, the grant covers a range of 90-95 percent of eligible costs, based on statutory requirements (normally 90 percent for airports in Washington State with the exception of Pullman-Moscow and Walla Walla Regional Airports, which receive 91.88 percent).

## WASHINGTON STATE RECIPIENTS

The Methow Valley State Airport is the only state-owned airport that is eligible for AIP funding. The airport qualifies for \$150,000 annually in non-primary entitlement funding. The WSDOT Aviation Division also receives AIP funding for system planning studies such as the Economic Impact Study, Statewide Airport Pavement Management System, and the Washington Aviation System Plan. Of the 65 Washington airports included in the FAA's 2019-2023 NPIAS report to congress released September 26, 2018, 10 airports are classified as 'Primary' airports and receive an annual minimum entitlement of \$650,000 to \$1 million. Of the remaining 55 locally owned airports, except for Methow Valley State Airport, 50 are eligible for an annual non-primary entitlement funding of up to \$150,000. The remaining five airports were categorized as "Unclassified" in the FAA's ASSET 2 study (March 2014) and are not eligible for the non-primary entitlement funding.

### SOURCES:

[FAA's Overview: What is AIP?](#)

[National Plan of Integrated Airport Systems \(NPIAS\), 2019-2023 Report](#)



## **Federal Transportation Programs – Highways**

**FEDERAL PROGRAM:**           **Congestion Mitigation and Air Quality Improvement Program (CMAQ)**

**FEDERAL AGENCY:**           Federal Highway Administration

**PROGRAM DESCRIPTION**

The Congestion Mitigation and Air Quality Improvement Program (CMAQ) was established in the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA). The CMAQ Program provides funds to states for transportation projects and programs that help meet the requirements of the Clean Air Act. Funding is available for areas that do not meet the National Ambient Air Quality Standards (non-attainment areas), as well as former non-attainment areas that are now in compliance (maintenance areas). Eligible activities include:

- Acquisition of diesel retrofits, including tailpipe emissions control devices, and the provision of diesel-related outreach activities;
- Intermodal equipment and facility projects that target diesel freight emissions through direct exhaust control from vehicles or indirect emissions reductions through improvements in freight network logistics;
- Alternative fuel projects including participation in vehicle acquisitions, engine conversions, and refueling facilities;
- Conversion of diesel engine ferries to liquefied natural gas (LNG) or diesel/LNG combined;
- Establishment or operation of a traffic monitoring, management, and control facility, including the installation of advanced truck stop electrification systems;
- Projects that improve traffic flow, including efforts to provide signal systemization, construct HOV lanes, streamline intersections, add turning lanes, improve transportation systems management and operations that mitigate congestion and improve air quality, and implement ITS and other CMAQ-eligible projects, including efforts to improve incident and emergency response or improve mobility, such as through real time traffic, transit and multimodal traveler information;
- Projects or programs that shift travel demand to nonpeak hours or other transportation modes, increase vehicle occupancy rates, or otherwise reduce demand through initiatives, such as teleworking, ridesharing, pricing, and others;
- Transit investments, including transit vehicle acquisitions and construction of new facilities or improvements to facilities that increase transit capacity, and operating assistance;
- Passenger rail operating costs for up to three years;
- Non-recreational bicycle transportation and pedestrian improvements that provide a reduction in single-occupant vehicle travel; and
- Vehicle inspection and maintenance programs.

[The FAST Act](#) added eligibility for verified technologies for non-road vehicles and non-road engines that are used in port-related freight operations located in ozone, fine particulate matter (PM)<sub>10</sub>, or PM<sub>2.5</sub> nonattainment or maintenance areas. The Act also specifically makes eligible the installation of vehicle-to-infrastructure communications equipment.

The FAST Act amended the eligible uses of CMAQ funds set aside for PM<sub>2.5</sub> nonattainment and maintenance areas. PM<sub>2.5</sub> set-aside funds may be used to reduce fine particulate matter emissions in a PM<sub>2.5</sub> nonattainment or maintenance area, including:

- diesel retrofits;

- installation of diesel emission control technology on nonroad diesel equipment or on-road diesel equipment that is operated on a highway construction projects; and the most cost-effective projects to reduce emissions from port-related landside nonroad or on-road equipment that is operated within the boundaries of the area. [23 U.S.C. 149(k)(2) & (4)]

The FAST Act continues eligibility for electric vehicle and natural gas vehicle infrastructure and adds priority for infrastructure located on the corridors designated under [23 U.S.C. 151](#).

No funds may be used to add capacity except for HOV facilities that are available to single-occupancy vehicles only at off-peak times.

The Federal Highway Administration (FHWA) established CMAQ performance measures on May 20, 2017, for states to assess traffic congestion and on-road mobile source emissions. States established targets within one year of the final FHWA rule on national performance measures, and are responsible for meeting the performance targets for each measure. Once the State has set its performance targets metropolitan planning organizations (MPOs) have 180 days to set their own targets. Each MPO serving a Transportation Management Area (TMA) with a population of more than one million and also representing a non-attainment or maintenance area (e.g., PSRC) is required to develop a performance plan to achieve emission and congestion reduction targets. The MPO plans must be updated biennially and each update must include a retrospective assessment of the progress made toward the air quality and traffic congestion performance targets through the last program of projects.

#### DISTRIBUTIONS

The FAST Act provides a total apportionment for each state and then divides that state amount among individual apportioned programs. Washington received \$36.1 million in CMAQ funding in federal fiscal year (FFY) 2016 and anticipates to receive a similar amount through FFY 2020, which will all be sub-allocated to MPOs that qualify as maintenance or non-attainment areas.

The State sub-allocates all of its CMAQ apportionment to five MPOs that qualify as maintenance areas (the state has no non-attainment areas): Puget Sound Regional Council (PSRC), Spokane Regional Transportation Council (SRTC), Southwest Washington Regional Transportation Council (RTC), Yakima Valley Conference of Governments (YVCOG) and Thurston Regional Planning Council (TRPC). Each MPO issues a regional call for projects involving local agencies and WSDOT. Projects are prioritized based on criteria developed by each MPO that provides sustainable reductions in emissions. Project selections are made in consultation with the State. The Governor's FAST Act Advisory Group<sup>1</sup> recommended continuing to sub-allocate 100 percent of CMAQ funding to MPOs in maintenance areas under the FAST Act.

#### MATCHING REQUIREMENTS

The federal share is generally 80 percent, with an increased share up to 95 percent for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). Washington's federal share with the sliding scale adjustment is 86.5%. Certain safety projects that include an air quality or congestion relief component (e.g. carpool/vanpool projects, as provided in 23 USC 120(c)) may have a federal share of 100 percent, with limits.

<sup>1</sup>The Governor's FAST Act Advisory Group was convened in mid-2016 to review the distribution of federal highway formula funds between state and local governments under the FAST Act. The Advisory Group was composed of four state legislators, the Secretary of Transportation, and representatives of cities, counties, ports, tribes, MPOs/RTPOs, and transit agencies.

## WASHINGTON STATE RECIPIENTS

The WSDOT Improvement Program (I1) receives the funding which is then entirely distributed (sub-allocated) to the five qualifying MPOs.

**FEDERAL PROGRAM:**           **Emergency Relief Program**

**FEDERAL AGENCY:**        Federal Highway Administration

### **PROGRAM DESCRIPTION**

The Emergency Relief Program authorizes the Federal Highway Administration (FHWA) to render assistance for repair and reconstruction of federal-aid highways that have been damaged due to a natural disaster such as flooding or as a result of catastrophic failures from an external cause. In order to receive federal Emergency Relief funds, the Governor must declare an emergency; the U.S. Secretary of Transportation must concur; and the FHWA must receive an application from the Washington State Department of Transportation (WSDOT). If the President has declared the emergency to be a major disaster for purposes of federal law, no concurrence of the U.S. Department of Transportation is required.

The Emergency Relief Program is authorized at \$100 million per year. Debris removal is eligible only if the event is not declared a major disaster by the President, or where the event is declared a major disaster by the President but the debris removal is not eligible for assistance under the federal Disaster Relief Act (“Stafford Act”). Emergency Relief funds may be used to repair or reconstruct a comparable facility, which is defined as “a facility that meets the current geometric and construction standards required for the types and volume of traffic that the facility will carry over its design life.” No funds may be used for repair or reconstruction of a bridge if the construction phase of a replacement structure is included in a state's approved transportation improvement program at the time of the event. A state's application for Emergency Relief funds must include a comprehensive list of all eligible project sites and repair costs within two years after the event. Tribal transportation facilities, federal lands transportation facilities, and other federally owned roads open to public travel are eligible for Emergency Relief funding.

The state has received Emergency Relief (ER) funds for a number of natural calamities, including the Hood Canal Bridge failure in 1979, (SR 104), the Mt. St. Helens eruption in 1980 (SR 504), the sinking of the Lacey V. Murrow Bridge in 1990 (I-90) and the Nisqually Earthquake in 2001. More recently, Washington received substantial funding for flood-related damage occurring in 2006 through 2008. In 2017, Washington received \$40.4M, of which \$2M was quick release funding for FFY 2017 events. In 2018, Washington received \$73.7M for events that occurred as far back as 2006, including the I-5 Skagit River Bridge collapse and the Oso mudslide.

### **DISTRIBUTIONS**

Distribution of Emergency Relief funds to the states is at the discretion of the U.S. Secretary of Transportation based on a declaration of emergency by the Governor (with concurrence of the Secretary) and application of the state. In the event the President has declared the emergency to be a major disaster, concurrence of the U.S. Secretary is not required.

### **MATCHING REQUIREMENTS**

The federal share is 100 percent of the costs incurred to minimize damage, protect facilities, or restore essential traffic services during the first 180 days after the occurrence. Thereafter, the federal share is equal to the federal share payable on a project on the federal-aid system (in Washington it is generally, 90.66 percent on the Interstate System and 86.5 percent on all other routes).

### **WASHINGTON STATE RECIPIENTS**

WSDOT Improvement, Preservation, Maintenance (WSDOT Programs I2, P1, P2, P3, M2) receive and utilize this funding. WSDOT also allocates funds to local agencies with approved qualifying sites.

**FEDERAL PROGRAM:**           **Federal Lands Access Program**

**FEDERAL AGENCY:**           Federal Highway Administration

**PROGRAM DESCRIPTION**

The Federal Lands Access Program (Access Program) provides funds for projects that are located on or adjacent to, or that provide access to federal lands.

Eligible activities include:

- Transportation planning, research, engineering, preventive maintenance, rehabilitation, restoration, construction, and reconstruction of federal lands access transportation facilities located on or adjacent to, or that provide access to, federal land, and—
  - adjacent vehicular parking areas;
  - acquisition of necessary scenic easements and scenic or historic sites;
  - provisions for pedestrians and bicycles;
  - environmental mitigation in or adjacent to federal land to improve public safety and reduce vehicle-caused wildlife mortality while maintaining habitat connectivity;
  - construction and reconstruction of roadside rest areas, including sanitary and water facilities; and
  - other appropriate public road facilities, as determined by the Secretary of USDOT.
- Operation and maintenance of transit facilities.
- Any transportation project eligible for assistance under title 23 of the United States Code that is within or adjacent to, or that provides access to, federal land.

Projects are selected by a Programming Decisions Committee that each State is required to create. The committee is composed of a representative of the FHWA, a representative of the state DOT, and a representative of the appropriate political subdivisions of the State. For the state of Washington, a county representative fills the role of appropriate political subdivision. This committee will make programming decisions for Access Program funds.

- The committee is required to cooperate with applicable Federal agencies within the State prior to any joint discussion or final programming decision.
- The committee shall give preference to projects that provide access to, are adjacent to, or are located within high-use federal recreation sites or federal economic generators, as identified by the Federal Lands Management Agencies.

**DISTRIBUTIONS**

Funds are distributed by formula among States that have federal lands managed by the National Park Service, the U.S. Forest Service, the U.S. Fish and Wildlife Service, the Bureau of Land Management, and the U.S. Army Corps of Engineers.

80% of funds go to States that contain at least 1.5% of the national total of public lands, and the remaining 20% going to States with less than 1.5% of the national total.

Funds are distributed by formula based on the following factors:

- 30% based on the State's share of total recreational visitation in all States.
- 5% based on the State's share of total federal land area in all States.
- 55% based on the State's share of total federal public road miles in all States.
- 10% based on the State's share of total number of federal public bridges in all States.

#### MATCHING REQUIREMENTS

The federal share is equal to the federal share payable on a project on the federal-aid system (in Washington it is generally 90.66 percent on the Interstate System and 86.5 percent on all other routes).

#### WASHINGTON STATE RECIPIENTS

WSDOT Improvement and Preservation Programs (I-1, I-2, P1, P2, P3) receive and utilize these funds. WSDOT also allocates funds to local agencies. Local agencies may also receive funds directly from FHWA in this program.

**FEDERAL PROGRAM:**            **Ferry Boat Formula Program**

**FEDERAL AGENCY:**            Federal Highway Administration

**PROGRAM DESCRIPTION**

The Ferry Boat Formula Program provides \$80 million a year nationwide for public ferry systems to construct ferry boat and ferry terminal facilities, including ferry maintenance facilities. The ferry boat or ferry terminal facility using federal funds must be publicly owned or operated, or be majority publicly owned and be found by the U.S. Department of Transportation Secretary to provide a substantial public benefit. The operation of the ferry shall be on a route classified as a public road within the state and it must not be designated as a route on the Interstate System. Ferry boats carrying cars and passengers and ferry boats carrying passengers only on a fixed route are eligible. Temporary ferry operations are not eligible for this program.

**DISTRIBUTIONS**

Funds are distributed to eligible public ferry systems based on the number of passengers carried (35 percent), vehicles carried (35 percent), and total route miles (30 percent). The formula is applied using the latest data collected in the National Census of Ferry Operators as implemented by the Bureau of Transportation Statistics at the U.S. Department of Transportation. The FAST Act also newly guarantees that a State with an eligible entity under the program will receive a minimum of \$100,000 in FBP funding each fiscal year.

The State is the recipient of Ferry Boat Formula funds and funds are sub-allocated to specified ferry systems and public entities responsible for developing ferries. Washington State received \$15.6M of Ferry Boat Formula Program apportionment in federal fiscal year (FFY) 2016, \$18 million in FFY2017 and \$18.1 million in FFY2018.

**MATCHING REQUIREMENTS**

The federal share is limited to 80 percent.

**WASHINGTON STATE RECIPIENTS**

WSDOT Washington State Ferries (Program W). WSDOT also allocates Ferry Boat funds to local agencies that are direct recipients of the Ferry Boat funds.

**FEDERAL PROGRAM:** Highway Safety Improvement Program

**FEDERAL AGENCY:** Federal Highway Administration

### **PROGRAM DESCRIPTION**

The Highway Safety Improvement Program (HSIP) is designed to achieve a significant reduction in traffic fatalities and serious injuries on all public roads. The program provides the flexibility to allow states to target safety funds to their most critical safety needs. As part of this flexibility, each state is required to develop and implement a Strategic Highway Safety Plan that includes all public roads in the state. [Target Zero](#) is Washington State's Strategic Highway Safety Plan. States may use HSIP funds to carry out strategies, activities, and projects on a public road that are consistent with a state strategic highway safety plan and correct or improve a hazardous road location or feature, or address a highway safety problem. The FAST Act limits HSIP eligibility to only those strategies, activities and projects listed in statute – most of which are infrastructure-safety related.

In addition to this change, the FAST Act specifically identifies the following activities on the inclusions list:

- Installation of vehicle-to-infrastructure communication equipment.
- Pedestrian hybrid beacons.
- Roadway improvements that provide separation between pedestrians and motor vehicles, including medians and pedestrian crossing islands.
- Other physical infrastructure projects not specifically enumerated in the list of eligible projects.

The FAST Act continues the prohibition on the use of HSIP funds for the purchase, operation, or maintenance of an automated traffic enforcement system (except in a school zone).

Also continued is a set-aside from the State's HSIP apportionment for the Railway Highway Crossings Program (Section 130 funds), approximately \$4 million/year. At least 50% of the annual railway-highway crossings funds must be set aside for the installation of protective devices at railway-highway crossings. The FAST Act continues all prior program eligibilities. It also extends eligibility to include the relocation of highways to eliminate railway-highway grade crossings and projects at railway-highway grade crossings to eliminate hazards posed by blocked crossings due to idling trains.

### *Performance Measures*

The Federal Highway Administration (FHWA) established traffic safety performance on April 16, 2016, measures for states to measure the following items on all public roads: 1) number of fatalities, 2) number of fatalities per 100 million vehicle miles traveled, 3) number of serious injuries, 4) number of serious injuries per 100 million vehicle miles traveled, and 5) number of non-motorist (i.e., pedestrian and bicyclists) fatalities and serious injuries. States must establish targets, in cooperation with Metropolitan Planning Organizations (MPOs) on an annual basis. Once the State has set its performance targets, MPOs have 180 days to establish targets by either agreeing to plan and program projects so they contribute toward accomplishing the state target or by setting their own quantifiable target. If a state does not meet or make significant progress on at least four of the five state targets within two years of their establishment, the state must use an amount of its formula obligation limitation equal to its prior year HSIP apportionment only for obligation of its HSIP funding and submit an annual plan on how it will make progress to meet the targets. Additionally, if traffic fatalities and serious injuries per capita for older drivers and pedestrians increases, a state must include in its next Strategic Highway Safety Plan strategies to address the increase. Finally, if the fatality rate on rural roads in a state increases over the most recent two-year period, the state must obligate in the next fiscal year an amount equal to 200 percent of the amount of funds the state received for high-risk rural roads in federal fiscal year (FFY) 2009 for projects on high-risk rural roads.

## DISTRIBUTIONS

The FAST Act provides a total apportionment for each state and then divides that state amount among individual apportioned programs. Washington received \$35.4 million in HSIP funding in federal fiscal year (FFY) 2016. Of that amount, locals received \$24.8 million.

The Governor's FAST Act Advisory Group recommended including the same level of federal funding provided in the 2015-17 biennium for the Safe Routes to School Program from HSIP. The remainder of the HSIP funding, it was recommended, should be a data-driven distribution between state programs and local responsibilities based on the top infrastructure priorities under Target Zero. The local responsibility includes city streets, county roads, tribal roadways and city streets designated as state highways in cities that exceed 25,000 population.

## MATCHING REQUIREMENTS

The federal share is 90% for most projects and 100% federal share for certain safety projects involving traffic control signalization, pavement marking, commuter carpooling and vanpooling, and certain safety improvements at signalized intersections.

## WASHINGTON STATE RECIPIENTS

WSDOT Improvement Program (I1). WSDOT also allocates safety funds to cities and counties based upon the strategies in Target Zero to reduce fatal and serious injury collisions to zero by the year 2030.

**FEDERAL PROGRAM:**            **National Highway Freight Program**

**FEDERAL AGENCY:**            U.S. Department of Transportation

**PROGRAM DESCRIPTION**

Created by the FAST Act, the National Highway Freight Program (NHFP) focuses on improving the efficient movement of freight on the National Highway Freight Network.

Projects eligible for NHFP funding must be identified in a freight investment plan included in a State’s freight plan. Up to ten percent of a State’s NHFP funding may be obligated for freight intermodal or freight rail projects. Funds may be used for a large number of purposes, including: development and other pre-construction activities; construction, reconstruction and rehabilitation; intelligent transportation system projects to improve the flow of freight; climbing and runaway truck lanes; truck parking facilities; and highway ramp metering.

Beginning on December 4, 2017 (two years after enactment of the FAST Act) a State may not obligate NHFP funds unless it has developed a freight plan meeting the conditions outlined in the [freight policy section of the Act](#). The state plan must provide a comprehensive strategy for the immediate and long-range planning activities and investments of the State with respect to Freight. WSDOT completed a federally-compliant state freight mobility plan in 2014 and is working with its partners to update it to address the additional requirements of the FAST Act.

*National Highway Freight Network*

The Federal Highway Administration (FHWA) is directed to establish a National Highway Freight Network, which will consist of:

- The Primary Highway Freight System (816.4 miles in Washington);
- Critical Rural Freight Corridors (163.2 miles in Washington);
- Critical Urban Freight Corridors (81.6 miles in Washington); and
- Those portions of the Interstate System not designated as part of the Primary Highway Freight System.

The Primary Highway Freight System consists of the 41,518-mile national network established in MAP-21 and will be re-designated every five years. Each re-designation may increase the total mileage up to three percent of the total mileage of the system. Critical Rural Freight Corridors are defined as rural public roads outside an urbanized area that meet certain criteria, and are limited to a maximum of 150 miles or 20% of the Primary Highway Freight System, whichever is greater. States are directed to establish Critical Rural Freight Corridors. Critical Urban Freight Corridors are public roads in an urbanized area that meet certain criteria, and are limited to a maximum of 75 miles or 10% of the primary highway freight system, whichever is greater. In urbanized areas over 500,000 population, the representative Metropolitan Planning Organization (MPO) may designate the public roads within the borders of that area in consultation with the State as a Critical Urban Freight Corridor. In urbanized areas under 500,000 population, the State, in consultation with the representative MPOs, may designate the public roads within the borders of those areas as a Critical Urban Freight Corridor.

As Washington’s share of the total federal Primary Highway Freight System mileage is less than two percent, the State’s NHFP funds may be used for any of the four components of the National Highway Freight Network.

*Conditions and Performance Reporting*

Beginning in December 2017 and biennially thereafter, the conditions and performance of the National Highway Freight Network must be reported to the FHWA Administrator.

Biennial reporting will include:

- identification of freight system trends and issues within the state;
- freight policies and strategies that guide the freight related transportation investment for the state;
- an inventory of freight bottlenecks within the state and how federal funding is being used to address those issues; and
- descriptions of actions the state will take to meet the performance target of the state.

MAP-21 established a performance measure for national freight movement and directed USDOT to establish measures for States to use to assess freight movement on the Interstate. A draft rule was released for comment in April 2016, and comments were due in August 2016. Once the rule is final, States have one year to establish targets. MPOs then have six months after that to set their own targets.

### DISTRIBUTIONS

As under MAP-21, the FAST Act directs FHWA to apportion funding as a lump sum for each State then divide that total among apportioned programs. A specified national amount for the NHFP is deducted from the States' base apportionments proportional to each State's share of total FFY 2015 highway apportionments. Washington received \$19.7 million in NHFP funding in FFY 2016.

Under the FAST Act, state freight plans must now include a freight investment plan with a list of priority projects. WSDOT worked with the Washington State Freight Advisory Committee, MPOs, RTPOs, tribes, local governments and ports to provide a list by the deadline.

### MATCHING REQUIREMENTS

The federal share is generally 80 percent, with an increased share for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). Washington's federal share is 86.5%. For projects on the Interstate System, Washington's federal share is 90.66%, except for projects to add Interstate capacity other than HOV or auxiliary lanes, which are funded at an 86.5% federal share. Certain safety improvements may have a federal share of 100 percent (as listed in [23 U.S.C. 120\(c\) \(1\)](#)), with limits.

### WASHINGTON STATE RECIPIENTS

The FFY 2018 NHFP funding was distributed for use by local entities and for highway preservation on the State system. \$5.8M was distributed for state highway preservation and \$14.3M was distributed for use by local entities. Future NHFP funding use will be determined by OFM and the Legislature based on the freight plan priority list recommended by the Washington State Freight Advisory Committee (WAFAC).

**FEDERAL PROGRAM:**           **Metropolitan Planning Program**

**FEDERAL AGENCY:**           Federal Highway Administration and Federal Transit Administration

### **PROGRAM DESCRIPTION**

The Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) jointly administer this program which provides funds for each MPO to perform transportation planning activities required by the FAST Act. Funds may be spent to develop these required documents: Unified Planning Work Program (UPWP); Transportation Plan; Transportation Improvement Program (TIP); Public Participation Plan; and Congestion Management Process, and other planning activities as approved by FHWA and FTA. Funds may also be spent to perform federally-required coordination with WSDOT, transit agencies, tribes, local governments, and the public. FHWA, FTA, and WSDOT maintain a complete list of eligible activities.

FHWA and FTA require state departments of transportation to monitor and report on all the MPOs activities as per 23 CFR §420.117. WSDOT assigns regional coordinators to each MPO to assist with compliance and to act as a liaison with FHWA and FTA. WSDOT regional coordinators review the UPWP Annual Reports before submitting them to FHWA and FTA.

The FAST continued requirements for MPOs and states to establish and report on performance targets that meet federally-set performance measures.

- The US Department of Transportation released final rules on performance measures in 2017.
- States were required to establish targets within 1 year after the final performance measures and rules were released.
- MPOs can adopt state’s targets or set their own within 18 months after the final performance measures and rules are released (6 months after the State adopts targets).
- WSDOT and MPOs have a collaborative process in place to achieve common goals in setting targets. For more information, please see the [WSDOT MAP-21 website](#).
- MPOs must address how targets are being met in their Transportation Improvement Programs (TIPs) and their Metropolitan Transportation Plans.

For more information on MPOs, see the *Local Jurisdictions section* on page 363.

### **DISTRIBUTIONS**

FHWA and FTA combine their funds and FHWA apportions funds to WSDOT. WSDOT then sub-allocates planning funds to each MPO using a formula developed with MPOs and approved by FHWA as per [23 CFR§ 420.109](#). The formula considers each MPO’s urbanized area population, the metropolitan planning area boundary, their individual planning needs, and a minimum distribution.

### **MATCHING REQUIREMENTS**

For Washington, the federal share is 86.5% and the match is equal to 13.5%.

## WASHINGTON STATE RECIPIENTS

The following amounts are the total estimated apportionments for Washington State's Metropolitan Planning Program:

FY 2019	\$10,200,000
FY 2020	\$10,400,000
TOTAL	\$20,600,000

There are twelve MPOs in Washington that receive funds:

- Benton Franklin Council of Governments
- Cowlitz-Wahkiakum Council of Governments
- Chelan Douglas Transportation Council
- Lewis Clark Valley MPO
- Puget Sound Regional Council
- Skagit Council of Governments
- Southwest Washington Regional Transportation Council
- Spokane Regional Transportation Council
- Thurston Regional Planning Council
- Walla Walla Valley MPO
- Whatcom Council of Governments
- Yakima Valley Conference of Governments

**FEDERAL PROGRAM:**            **National Highway Performance Program**

**FEDERAL AGENCY:**            Federal Highway Administration

**PROGRAM DESCRIPTION**

The National Highway Performance Program (NHPP) has three purposes:

1. provide support for the condition and performance of the National Highway System (NHS);
2. provide support for the construction of new facilities on the NHS; and
3. ensure that investments of federal-aid funds in highway construction are directed to support progress toward the achievement of performance targets established in a state's asset management plan for the NHS.

NHPP funds may generally only be spent on [facilities located on the NHS](#) and must be for a project, or part of a program of projects, supporting progress towards the achievement of national performance goals for improving infrastructure condition, safety, mobility or freight movement on the NHS and are consistent with federal planning requirements. Eligible activities are listed in [23 USC sec 119 \(d\)](#).

The FAST Act continues all prior NHPP eligibilities, and adds four new eligible categories:

- Installation of vehicle-to-infrastructure communication equipment
- Reconstruction, resurfacing, restoration, rehabilitation, or preservation of a bridge on a non-NHS Federal-aid highway (if Interstate System and NHS Bridge Condition provision requirements are satisfied)
- A project to reduce the risk of failure of critical NHS infrastructure (defined to mean a facility, the incapacity or failure of which would have a debilitating impact in certain specified areas)
- At a State's request, the U.S. DOT may use the State's STBG funding to pay the subsidy and administrative costs for TIFIA credit assistance for an eligible NHPP project or group of projects.

*Performance Measures*

The Federal Highway Administration (FHWA) established pavement and bridge condition performance measures on May 20, 2017, for states to measure the following items specifically on the National Highway System: 1) percent of Interstate pavement in good condition, 2) percent of Interstate pavement in poor condition, 3) percent of Non-interstate in good condition, 4) percent of Non-interstate in poor condition, 5) bridges in good condition (weighted by deck area), and 6) bridges in poor condition (weighted by deck area). States established targets within one year of the final FHWA rule on these national performance measures, and are responsible for meeting the performance targets for each measure. Once the State has set its performance targets, Metropolitan Planning Organizations (MPOs) have 180 days to establish targets by both agreeing to plan and program projects so they contribute toward accomplishing the state target or by setting their own quantifiable target. The State must report to FHWA on its progress towards achieving the targets every two years. MPOs will report to FHWA on progress in their Metropolitan Transportation Plan on a four or five-year frequency, depending on the size of the area. If the State does not meet or make significant progress toward the performance targets for two consecutive reporting periods, the State must document in its next report the actions it will take to achieve the targets.

*State Asset Management Plans*

Under the NHPP the State is required to develop a risk-based asset management plan that prioritizes urgent repairs to help improve the overall condition of the State's pavement and bridges on the National Highway System. Once established, the State's process must be reviewed and recertified at least every four years. If

certification is denied, the State has 90 days to cure deficiencies. If the State has not developed and implemented an asset management plan consistent with requirements by October 1, 2019, the federal share for NHPP projects in that fiscal year is reduced to 65%.

#### *Minimum Interstate Pavement and NHS Bridge Conditions*

FHWA is directed to establish a minimum level of condition for Interstate pavements. If during two consecutive reporting periods Interstate pavement conditions in the State exceed five percent in poor condition, the State must, at a minimum, devote the following resources to improve Interstate pavement conditions during the following fiscal year (and each year thereafter if the condition remains below the minimum):

- NHPP funds in an amount equal to the state's FFY 2009 Interstate Maintenance (IM) apportionment (\$94.6 million in Washington), to increase by 2% per year for each year after FFY 2013.
- Funds transferred from the Surface Transportation Program to the NHPP in an amount equal to 10% of the amount of the state's FFY 2009 IM apportionment (\$9.46 million in Washington).

Federal law also establishes a minimum standard for NHS bridge conditions. If more than 10% of the total deck area of NHS bridges in the State is on structurally deficient bridges (poor condition) for three consecutive years, the State must devote NHPP funds in an amount equal to 50% of the State's FFY 2009 Highway Bridge Program apportionment to improve bridge conditions during the following fiscal year (\$73 million in Washington), and each year thereafter if the condition remains below the minimum.

#### **Bundling of Bridge Projects**

The FAST Act encourages States to save costs and time by bundling multiple bridge projects using NHPP funds as one project under one project agreement and it places requirements on the method of bundling.

#### DISTRIBUTIONS

Washington received \$393 million in NHPP funding in FFY 2018. Of that amount, locals received \$35.6 million. Currently, WSDOT is out of compliance with safety regulations related to impaired drivers which results in a re-classification of NHPP funds to Section 164 funds. These funds are more restrictive and can only be used for Highway Safety projects. In FFY 2018, Washington State was assessed a penalty of \$13.7 million.

The Governor's FAST Act Steering Committee agreed to maintain the historic split between the State and local governments. The Committee also agreed that the local share of the NHPP program is for locally-owned bridges.

#### MATCHING REQUIREMENTS

The federal share is generally 80 percent, with an increased share up to 95 percent for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). The federal share for projects on the Interstate system is 90 percent, also subject to the upward sliding scale adjustment, unless the project adds lanes that are not high-occupancy-vehicle (HOV) or auxiliary lanes. For projects that add single occupancy vehicle capacity on the Interstate, that portion of the project that increases single occupancy vehicle capacity will revert to the 80 percent federal share participation level. Washington's federal share is 86.5%. For NHPP projects on the Interstate System, Washington's federal share is 90.66%, except for projects to add Interstate capacity other than HOV or auxiliary lanes, which are funded at an 86.5% federal share.

Certain safety improvements may have a federal share of 100 percent (as listed in [23 U.S.C. 120\(c\) \(1\)](#)), with limits. As noted above, for states that have not developed and implemented a state asset management plan by October 1, 2015, the federal share is limited to 65 percent.

## WASHINGTON STATE RECIPIENTS

WSDOT Improvement (I) and Preservation (P) programs receive and utilize this funding. WSDOT also allocates NHPP funds to cities and counties for improvements to their bridges.

**FEDERAL PROGRAM:**           **State Planning and Research Program**

**FEDERAL AGENCY:**           Federal Highway Administration

### **PROGRAM DESCRIPTION**

The State Planning and Research Program (SPR) funds are used to establish a cooperative, continuous, and comprehensive framework for making transportation investment decisions and to carryout transportation research activities throughout the State.

Funding is provided for SPR by a 2% set-aside from each State's apportionments of four programs: the National Highway Performance Program (NHPP); the Surface Transportation Program (STP); the Highway Safety Improvement Program (HSIP); and the Congestion Mitigation Air Quality Improvement Program (CMAQ) Program. Of the funds that are set aside, a minimum of 25% must be used for research purposes, unless the State certifies that more than 75% of the funds are needed for statewide and metropolitan planning and the Secretary accepts such certification.

### **Eligible Activities**

- Planning of future highway programs and local public transportation systems and planning of the financing of such programs and systems, including metropolitan and statewide planning;
- Development and implementation of management systems, plans and processes under the NHPP, HSIP, CMAQ, and the National Freight Policy;
- Studies of the economy, safety, and convenience of surface transportation systems and the desirable regulation and equitable taxation of such systems;
- Research, development, and technology transfer activities necessary in connection with the planning, design, construction, management, and maintenance of highway, public transportation, and intermodal transportation systems;
- Study, research, and training on the engineering standards and construction materials for transportation systems described in the previous bullet, including the evaluation and accreditation of inspection and testing and the regulation and taxation of their use;
- Engineering and economic surveys and investigations;
- Conduct of activities relating to the planning of real-time monitoring elements; and
- Implementation by the Secretary of the findings and results of the Future Strategic Highway Research Program.

### **MATCHING REQUIREMENTS**

The Federal share of the cost of a project carried out with SPR funds shall be 80% unless the Secretary determines that the interests of the Federal-aid highway program would be best served by decreasing or eliminating the non-Federal share.

### **WASHINGTON STATE RECIPIENTS**

The following WSDOT organizations receive this funding (Program T): Multimodal Planning Division; Region Planning Offices; Management of Mobility Division; Regional Transit Coordination Division; Transportation Safety and System Analysis Division; Traffic Operations Division; Capital Program Development and Management Division; Budget and Financial Analysis Division; Rail Freight and Ports Division; Active Transportation Division; Washington State Ferries; Office of Assistant Secretary of Multimodal Development and Delivery.

**FEDERAL PROGRAM:**           **Surface Transportation Block Grant Program**

**FEDERAL AGENCY:**           Federal Highway Administration

**PROGRAM DESCRIPTION**

The FAST Act converts the long-standing Surface Transportation Program (STP) into the Surface Transportation Block Grant Program (STBG) which was originally established in the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA). This program has the most flexible eligibilities of all the federal-aid programs, allowing for the widest array of transportation projects. Eligible projects include:

- Construction, reconstruction, rehabilitation, resurfacing, restoration, preservation, or operational improvements for highways;
- Replacement (including replacement with fill material), rehabilitation, preservation, protection for bridges (and approaches to bridges and other elevated structures) and tunnels on public roads of all functional classifications, including any such construction or reconstruction necessary to accommodate other transportation modes;
- Construction of a new bridge or tunnel at a new location on a federal-aid highway;
- Inspection and evaluation of bridges and tunnels and training of bridge and tunnel inspectors;
- Capital costs for transit projects, which includes vehicles and facilities (publicly or privately owned) that are used to provide intercity passenger bus service;
- Carpool projects, fringe and corridor parking facilities and programs, including electric vehicle and natural gas vehicle infrastructure;
- Bicycle transportation and pedestrian walkways, and the modification of public sidewalks to comply with the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.);
- Highway and transit safety infrastructure improvements and programs, installation of safety barriers and nets on bridges, hazard eliminations, projects to mitigate hazards caused by wildlife, and railway-highway grade crossings;
- Highway and transit research and development and technology transfer programs;
- Capital and operating costs for traffic monitoring, management, and control facilities and programs, including advanced truck stop electrification systems;
- Surface transportation planning programs;
- Transportation alternatives (*see [Transportation Alternatives Program](#) on page 206*);
- Transportation control measures listed in section 108 (f)(1)(A) (other than clause (xvi)) of the Clean Air Act;
- Development and establishment of management systems;
- Environmental mitigation efforts relating to federal-aid highway projects;
- Projects relating to intersections that have – disproportionately high accident rates; high levels of congestion, as evidenced by interrupted traffic flow at the intersection and a level of service rating of "F" during peak travel hours, calculated in accordance with the Highway Capacity Manual; and are located on a federal-aid highway;
- Infrastructure-based intelligent transportation systems capital improvements;
- Environmental restoration and pollution abatement;
- Control of noxious weeds and aquatic noxious weeds and establishment of native species;
- Projects and strategies designed to support congestion pricing, including electronic toll collection and travel demand management strategies and programs;
- Recreational trails projects;
- Construction of ferry boats and ferry terminal facilities;
- Border infrastructure projects;

- Truck parking facilities;
- Development and implementation of a state asset management plan for the National Highway System as required by the *National Highway Performance Program* on page 199;
- A project that, if located within the boundaries of a port terminal, includes only such surface transportation infrastructure modifications as are necessary to facilitate direct intermodal interchange, transfer, and access into and out of the port;
- Construction and operational improvements for any minor collector if – the minor collector and the project to be carried out are in the same corridor and in proximity to a National Highway System route; the construction or improvements will enhance the level of service on the National Highway System route and improve regional traffic flow; and the construction or improvements are more cost-effective, as determined by a benefit-cost analysis, than an improvement to the National Highway System route; and
- Workforce development, training, and education activities.

From its STP apportionment, the State is required to spend the equivalent of not less than 15 percent of its FFY 2009 Highway Bridge Program apportionment (\$21.9 million in Washington) on bridges off the federal-aid system (i.e. the off-system bridge set-aside).

### DISTRIBUTIONS

The FAST Act provides a total apportionment for each state and then divides that state amount among individual apportioned programs. Washington received \$181 million in STBG funding in FFY 2016. Of that amount, locals received \$142.9 million.

Beginning in FFY 2016, 51% of a State’s STBG apportionment (after set-asides for Transportation Alternatives) is obligated to areas in proportion to their relative shares of the State’s population. This percentage will increase by one percent each year through 2020, ending at 55%. The remaining percentage may be spent in any area of the State.

The funds distributed based on population are divided into three categories:

1. Urbanized areas with a population over 200,000;
2. Areas with a population of 5,000 or less; and
3. Urban areas with a population of 5,001 to 200,000.

The percentage to be sub-allocated grows over the period of the FAST Act (51% in FY 2016; 52% in FY 2017; 53% in FY 2018; 54% in FY 2019; 55% in FY 2020). The funds for the off-system bridge set-aside may not be taken from the STP apportionment distributed based on population.

The Governor’s FAST Act Advisory Group recommended continuing to sub-allocate STBG apportionment based on population, provide the off-system bridge set-aside for locally-owned bridges, and the remaining annual growth in STBG is attributable to the Local portion of the “any area of the state” go to locals; including a portion of the incremental increase in STBG flexible funds (up to \$15 million per year) for the local bridge program.

### MATCHING REQUIREMENTS

The federal share is generally 80 percent, with an increased share up to 95 percent for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). The federal share for projects on the Interstate system is 90 percent, also subject to the upward sliding scale adjustment, unless the project adds lanes that are not high-occupancy-vehicle (HOV) or auxiliary lanes. For projects that add single occupancy vehicle capacity, that portion of the project that increases single occupancy vehicle capacity will revert to the 80 percent federal share. Washington's federal share is 86.5%. For STP projects on the Interstate

System, Washington's federal share is 90.66%, except for projects to add Interstate capacity other than HOV or auxiliary lanes, which are funded at an 86.5% federal share.

Certain safety improvements (as listed in [23 U.S.C. 120\(c\) \(1\)](#)) may have a federal share of 100 percent, with limits. The federal share for workforce development, training, and education activities carried out with STP funds is 100 percent. The federal share for projects located on toll roads is limited to 80 percent. Projects that demonstrate an improvement to the efficient movement of freight and are identified in a state freight plan are eligible for an increased federal share, at the discretion of the U.S. Secretary of Transportation: 95 percent for projects on the Interstate System and 90 percent for all other projects.

#### WASHINGTON STATE RECIPIENTS

WSDOT Capital Improvement, Preservation, and Ferry Programs (I1, I2, I3, I4, P1, P3, W) and Planning utilizes STP funds. WSDOT also allocates STP funds to MPO/RTPO/County lead agencies for project selection.

**FEDERAL PROGRAM:**            **Transportation Alternatives Program**

**FEDERAL AGENCY:**            Federal Highway Administration

**PROGRAM DESCRIPTION**

The Transportation Alternatives Program (TAP) is a set-aside of Surface Transportation Block Grant (STBG) funds for programs and projects defined as “transportation alternatives,” including, but not limited to:

- On- and off-road pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and enhanced mobility, community improvement activities, and environmental mitigation;
- Conversion of abandoned railroad corridors to trails;
- Historic preservation and rehabilitation of transportation facilities;
- Construction of turnouts, overlooks, and viewing areas;
- Recreational trail program projects;
- Safe routes to school projects; and
- Projects for the planning, design or construction of boulevards and other roadways largely in the right-of-way of former Interstate System routes or other divided highways (Washington has no such roads).

Funds are to be competitively awarded by Regional Transportation Planning Organizations (RTPOs) or County lead agency.

**DISTRIBUTIONS**

The FAST Act directs the Secretary to set aside for TAP an amount from the State’s STBG apportionment that is equal to the ratio of FY 2009 transportation enhancements (TE) funding that individual State received of the total TE funds apportioned to all States in FY 2009.

The national total for TAP funds is \$850 million in FYs 2018-2020.

Each state must obligate the same amount of funding to the Recreational Trails Program that it received in 2009 (approximately \$1.9 million in Washington) and return 1% of the funds (approximately \$19,000 in Washington) to FHWA for administration of the program. The governor of a state may choose to opt out of the Recreational Trails set-aside not later than 30 days prior to apportionments being made for any fiscal year (no later than the September 1<sup>st</sup> prior to the fiscal year in which the state wishes to opt out). Since the program’s creation in FFY 2013, Washington has opted into the Recreational Trails component of the program – no action is necessary to opt in.

The Governor’s FAST Act Advisory Group to funding the Recreational Trails set-aside of the Transportation Alternatives Program and sub-allocating the required 50 percent to MPO/RTPOs based on their relative share of the total state population. The funds distributed based on population are divided into three categories: 1) urbanized areas with a population over 200,000; 2) urban areas with a population of 5,001 to 200,000; and 3) areas with a population of 5,000 or fewer. The remaining Transportation Alternatives Program funding is split by continuing the same level of funding provided in the 2015-17 biennium of federal funding for Safe Routes to Schools and the remainder sub-allocated to MPO/RTPOs.

Washington received \$11 million in FFY 2018 for this program. Of that amount, RTPO/County lead agencies received \$10.8 million.

## MATCHING REQUIREMENTS

The federal share is generally 80 percent, with an increased share up to 95 percent for states with large amounts of federally-owned lands (i.e. the sliding scale adjustment). Washington's federal share is 86.5%.

## WASHINGTON STATE RECIPIENTS

The State allocates TAP funds to RTPO/County lead agencies for project selection.

Entities eligible to apply to the RTPO or County lead agency for TAP funding are: local governments, regional transportation authorities, transit agencies, natural resource or public land agencies, school districts, tribal governments and any other local or regional governmental entity responsible for oversight of transportation or recreational trails (other than an MPOs or a state DOT) that a state determines to be eligible. Non-profits that are responsible for the administration of local transportation safety programs are eligible to apply.



## **Federal Highway and Motor Carrier Safety Programs**

**FEDERAL PROGRAM:**           **Motor Carrier Safety Assistance Program (MCSAP)**

**FEDERAL AGENCY:**           Federal Motor Carrier Safety Administration

### **PROGRAM DESCRIPTION**

The National Motor Carrier Safety Assistance Program (MCSAP) is a grant program that provides financial assistance to states to reduce the number and severity of crashes and hazardous materials incidents involving commercial motor vehicles (CMV) on Washington State roadways. The goal of the MCSAP program is to reduce CMV-involved crashes, fatalities, and injuries through consistent, uniform, and effective CMV safety programs. Additional emphasis is given to targeting unsafe carriers, improving information systems, and programs or projects that support national motor carrier safety activities.

The FAST Act consolidated several previously stand-alone FMCSA grant programs. The MCSAP grant now includes the Border Enforcement Grant, which assist the States and local jurisdictions in carrying out their responsibilities of ensuring foreign and international motor carriers and drivers, who operate within their jurisdiction, are in compliance with all federal and state commercial motor vehicle requirements.

#### **State Enforcement Grants**

- Eligible activities include roadside driver and vehicle safety inspections, traffic enforcement, compliance reviews, and other complementary activities. All states were required to adopt and implement a performance-based program by the year 2000 (Washington already had a plan in place).
- Up to 5% of federal allocated MCSAP funds may be distributed for high-priority activities and projects at the discretion of the federal program Administrator.

#### **Information System Grants**

This program funds:

- Improvements to electronic vehicle-based information systems containing carrier, vehicle, and driver safety records; and development of new databases; (including but not limited to Commercial Vehicle Information Systems and Networks (CVISN))
- Expanded data analysis capacity and programs; and,
- Improvements to driver programs.

#### **Partnering With Other State Agencies to Enhance MCSAP**

- The Washington State Patrol (WSP) partners with the Utilities and Transportation Commission (UTC) on compliance reviews of solid waste companies, household goods movers, and passenger motor carriers. This partnership helps decrease the number of high-risk carriers and improves safety ratings.

### **DISTRIBUTIONS**

Federal funding is distributed to states based on a formula that includes factors such as the number of commercial vehicles, miles driven, etc. These funds are then deposited into and appropriated from the State Patrol Highway Account-Federal.

For FFY 2017, Washington State received \$6,421,089 in MCSAP funding, which the state must match with \$1,133,134 in State funds for a total of \$7,554,223. WSP is the lead agency for MCSAP grants in Washington State and provides up to \$100,000 to the UTC for activities relating to UTC-regulated carriers.

Representatives of both agencies sign a contract detailing UTC's scope of work. The remaining funds are used by the WSP Commercial Vehicle Enforcement Bureau.

MATCHING REQUIREMENTS

Up to 85% federal funding; 15% state match is required.

WASHINGTON STATE RECIPIENTS:

The WSP is the "designated state lead agency" for the Federal Motor Carrier Safety Assistance Program. The funds are spent by WSP and also distributed by WSP to the UTC.

**FEDERAL PROGRAM:**            **State and Community Highway Safety Grants (23 USC Sec 402)**

**FEDERAL AGENCY:**            National Highway Traffic Safety Administration (NHTSA)

### **PROGRAM DESCRIPTION**

The FAST Act requires states to have an approved highway safety plan designed to reduce traffic crashes and the resulting deaths, injuries, and property damage. [Section 402](#) sets forth the minimum requirements with which states must comply. The Washington Traffic Safety Commission (WTSC) prepares an annual Highway Safety Plan (HSP) that identifies the state's traffic safety problems, establishes performance measures, and describes the countermeasures the state will undertake to achieve these targets. This plan must be coordinated with the State Strategic Highway Safety Plan, known in Washington as Target Zero. The plan is jointly developed by the WTSC member agencies, their subcommittees, and staff.

These funds are to be used exclusively for behavioral traffic safety purposes. Projects eligible for funds under this grant include those that:

- Reduce impaired driving
- Reduce speeding
- Encourage the use of occupant protection
- Improve motorcycle safety
- Improve pedestrian and bicycle safety
- Reduce crashes from driver distraction
- Reduce crashes from unsafe driving behavior
- Improve enforcement of traffic safety laws
- Improve driver performance
- Improve traffic records

### **DISTRIBUTIONS**

The Section 402 formula share to states is figured based on:

- 75% based on the ratio of the state's population in the latest federal census to the total population in all states.
- 25% based on the ratio of the public road miles in the state to the total public road miles in all states.

### **MATCHING REQUIREMENTS**

WTSC planning and administration expenses require a 50% state cash match. No more than 13% of the federal funds can be used for planning and administration. Money for program operations is matched 80% federal and 20% state with a "soft" match at the state level. Soft match can be an existing expenditure that fulfills the program requirement. In Washington, WSP Field Force expenditures are used as match.

### **WASHINGTON STATE RECIPIENTS**

WTSC receives approximately \$5.4 million (about 2% of the total 402 funds available nationally) in each federal fiscal year. Washington state, city, and county agencies; Federally-recognized tribal governments; public schools; and non-profit organizations are eligible to apply for these federal funds.

FEDERAL PROGRAM:           **National Priority Safety Program (23 USC Sec 405)**

FEDERAL AGENCY:           National Highway Traffic Safety Administration (NHTSA)

### PROGRAM DESCRIPTION

The FAST Act reauthorized the National Priority Safety Program which provides highway safety grants to States that meet statutory and regulatory criteria. Grants are available in the following areas:

- Occupant Protection Grants
- State Traffic Safety Information System Improvement Grants
- Impaired Driving Countermeasures Grant
- Distracted Driving Grants
- Motorcycle Safety Grants
- State Graduated Driver Licensing Incentive Grants
- Non-motorized Safety Grants

The [Section 405](#) program earmarks a portion of the funding for each identified high-priority traffic safety area. States receive funding for each tier by satisfying rigorous eligibility criteria. The federal share payable is 80% and states have to satisfy a maintenance of effort requirement. General guidelines for each area are as follows:

**Occupant Protection:** 13% of all Section 405 funds are earmarked for states that implement effective programs to reduce deaths and injuries resulting from unrestrained or improperly restrained drivers and occupants. There are two types of grants: high seat belt use (for states with 90% or higher seat belt use) and low seat belt use. High seat belt use rate states, like Washington, are required to document the following:

- Occupant protection plan;
- Participation in Click-it or Ticket national mobilizations;
- Child restraint inspection stations; and
- Child passenger safety technicians.

High seat belt use states can use up to 100% for any project or activity eligible for funding under Section 402 program (see previous section). In FFY 2018 Washington qualified for over \$721,000 in this category.

**Traffic Records:** 14.5% of all Section 405 funds are earmarked for states to develop and implement effective programs that improve the timeliness, accuracy, completeness, uniformity, integration, and accessibility of state traffic safety data. In order to be eligible for funding, Washington must satisfy criteria in the following areas:

- State Traffic Records Coordinating Committee (TRCC);
- State traffic records strategic plan;
- Quantifiable improvements data; and
- Complete a NHTSA assessment every five years.

**Impaired Driving:** 52.5% of all Section 405 funds are earmarked for grants to states for effective programs to reduce driving under the influence of alcohol, drugs, or the combination of alcohol and drugs, or alcohol interlock programs. States are divided into three categories: low-, medium- and high-range states with high-range states having an impaired driving fatality rate of 0.6 or higher and low-range states have impaired driving fatality rate of 0.30 or lower. Low range states are given much flexibility on how they spend these funds. Washington qualifies as a low-range state in FFY 2018. Therefore, Washington can flex 50% for any 402 eligible project or activity (see previous section) and can use the other 50% for the following:

- high visibility enforcement;
- hiring a full- or part-time impaired driving coordinator to address enforcement and adjudication of impaired driving laws;
- court support of high visibility enforcement efforts;

- alcohol ignition interlock programs
- improving blood-alcohol concentration testing and reporting
- paid and earned media efforts
- conducting Standard Field Sobriety Tests, Drug Recognition Expert and Advanced Roadside Impaired Driving Enforcement training;
- training on Screening and Brief Intervention (SBI);
- implementation of impaired driving assessments;
- developing impaired driving information systems; and
- costs associated with a 24-7 sobriety program.

**Alcohol ignition interlock program:** 12% of funds available under the impaired driving section are earmarked for grants to states with qualifying ignition interlock laws. The statute must require all individuals convicted of driving under the influence to drive only motor vehicles with interlocks for a period of not less than 6 months. Two exceptions are allowed. The first allows for an individual to operate an employer's motor vehicle in the course and scope of employment and the business entity that owns the vehicle is not owned or controlled by the individual. The second exception is for an individual who is certified in writing by a physician as being unable to provide a deep lung breath sample. Washington did not qualify for this in FFY 2018. NHTSA found that Washington's employer exception did not meet the regulatory requirements. Funds may be used for the same activities and projects listed under the impaired driving grants.

**24-7 Sobriety Program:** 3% of funds available under the impaired driving section are earmarked for grants to states with a qualifying legal citation authorizing a statewide 24-7 sobriety program. Washington qualified for this criterion in FFY 2018. Funds may be used for the same activities and projects listed under the impaired driving grants.

**Distracted Driving:** 8.5% of all Section 405 funds are earmarked for a new distracted driving program. In order to be eligible, a state must enact and enforce two types of laws:

A prohibition on texting for all drivers that is primary with a minimum fine for the first offense and does not include an exemption for texting while stopped in traffic. Texting must include reading from and manually entering data into a personal wireless communications device; and

A prohibition on the use of any personal wireless communication device by drivers younger than 18 that is primary with a minimum fine for first offense. The state must also require distracted driving issues to be tested as part of the driver's license exam.

The state distracted driving statute may provide exceptions for drivers who use their electronic device for emergencies; emergency service personnel while operating an emergency vehicle or in performance of their duties; or a CMV or school bus driver who has used his/her personal communications device as permitted by FMCSA regulations.

Eligible states can use up to 50% of their funding for any purpose under the Section 402 program (see previous section). The remaining funds must be used to: educate the public about the dangers of texting and using a cell phone; for traffic signs that notify the public about the state's distracted driving law; for enforcement of the state's law.

While Washington is not eligible under the above criteria, it did qualify for a special distracted driving grant available in FFY 2017 only. The special grant was only available to states that did not qualify under the above criteria. To qualify for this special a state must have a basic text messaging law and enforce it as a primary or secondary law.

**Motorcyclist Safety:** 1.5% of all Section 405 funds are earmarked for states that adopt and implement effective programs to reduce the number of motorcycle crashes. Washington qualified for this grant in FFY 2018 and is allowed to flex up to 50% of the funds to any eligible 402 program (see previous section). In order to be eligible for the funds, Washington must satisfy at least two of the following conditions:

- motorcycle riding training course;
- motorcyclist awareness program
- a reduction in deaths and crashes involving motorcycles;
- a statewide impaired motorcyclist program;
- a reduction in deaths and crashes involving impaired motorcycles; and
- use of fees collected from motorcyclists for motorcycle training and safety.

**State Graduated Driver’s License (GDL) Laws:** 5% of all Section 405 funds are earmarked for incentive grants to states that adopt and implement GDL laws that have a 2-stage licensing process and affect novice drivers younger than age 18. Washington did not qualify for this grant in FFY 2018. Eligible states must spend at least 25% of the GDL funds for:

- enforcing a two-stage licensing process;
- training law enforcement personnel;
- producing relevant educational materials; and
- carrying out a teen traffic safety program.

**Non-Motorized Safety Grants:** 5% of all Section 405 funds are earmarked for incentive grants to states that have an annual combined pedestrian and bicycle fatalities that exceed 15 percent of the state’s total annual crash fatalities based on the most recent calendar year for which final data is available. Washington did qualify for this grant in FFY 2018,

#### WASHINGTON STATE DISTRIBUTIONS

For FFY 2018, the Washington Traffic Safety Commission received \$5.1 million in FAST Act section 405 funds for grants as follows:

Occupant Protection, High Seat Belt Use Rate State: \$720,911.72  
 State Traffic Safety Information Systems Improvements: \$797,876.62  
 Impaired Driving Countermeasures, Low-Range State: \$2,856,358.20  
 24-7 Sobriety Program: \$85,489.99  
 Nonmotorized Safety: \$560,472.60  
 Motorcycle Safety: \$88,736.75

#### WASHINGTON STATE RECIPIENTS

Washington state, city, and county agencies; Federally-recognized tribal governments; public schools; and non-profit organizations are eligible to apply for these federal funds.



## **Federal Transportation Programs – Transit**

**FEDERAL PROGRAM:**            **Bus and Bus Facilities Program (49 USC Sec 5339)**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

**PROGRAM DESCRIPTION**

The FAST Act continues the [49 U.S.C. Section 5339](#) Bus and Bus Facility formula [grant program](#) and adds a discretionary component. This capital formula program provides funding to replace, rehabilitate, and purchase buses and related equipment, and to construct bus-related facilities.

**DISTRIBUTIONS**

Funding is distributed to designated recipients and states that operate or allocate funding to fixed-route bus operators. FTA-identified eligible sub-recipients include public agencies or private nonprofit organizations engaged in public transportation, including those providing services open to a segment of the general public, as defined by age, disability, or low income.

Nationwide, \$436 million in FFY 2017 was appropriated for the formula program, \$264 million to the discretionary program, and \$55 million to the Low and No Emissions programs. Each year, \$90.5 million will be allocated among all State and territories, with each State receiving \$1.75 million. The remaining funding will be distributed by formula based on population, vehicle revenue miles and passenger miles.

For FFY 2017, Washington received \$13.6 million through the formula program, of which \$3.2 million was received by WSDOT to be distributed among small urban and rural areas. WSDOT passes the small urban portion by formula and holds a competitive process for formula funds and will make awards in the spring of 2019.

**MATCHING REQUIREMENTS**

Federal share is 80% with a required 20% local match.

**WASHINGTON STATE RECIPIENTS**

WSDOT Public Transportation Division (Program V) and Local Programs (Program Z) for distribution to local transit agencies.

**FEDERAL PROGRAM:**            **Enhanced Mobility of Seniors and Individuals with Disabilities  
(49 USC Sec 5310)**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

The [Enhanced Mobility of Seniors and Individuals with Disabilities Program \(section 5310\)](#) is a formula program intended to enhance mobility for seniors and persons with disabilities by providing funds for programs to serve the special needs of transit-dependent populations beyond traditional public transportation services and Americans with Disabilities Act (ADA) complementary paratransit services.

Eligible activities include: capital projects that are public transportation projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, inappropriate, or unavailable; public transportation projects that exceed the requirements of the ADA; public transportation projects that improve access to fixed-route service and decrease reliance by individuals with disabilities on complementary paratransit; alternatives to public transportation that assist seniors and individuals with disabilities; and operating assistance.

### **DISTRIBUTIONS**

Funds are apportioned based on each State's share of the targeted populations and are apportioned to both States (for all areas under 200,000 population) and large urbanized areas (over 200,000 population).

- At least 55% of program funds must be used on capital projects that are:
  - Public transportation projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, inappropriate, or unavailable.
- The remaining 45% may be used for:
  - Public transportation projects that exceed the requirements of the ADA.
  - Public transportation projects that improve access to fixed-route service and decrease reliance by individuals with disabilities on complementary paratransit.
  - Alternatives to public transportation that assist seniors and individuals with disabilities.

For federal fiscal year (FFY) 2017 Washington received \$6 million in section 5310 funding, of which \$5.2 million will be received by the State. WSDOT's Public Transportation Division awards 5310 funds through the Statewide Consolidated Grant Program. Information regarding the Statewide Consolidated Grant Program can be found online at <http://www.wsdot.wa.gov/Transit/Grants/competitive.htm>.

### **MATCHING REQUIREMENTS**

The federal share for capital projects (including acquisition of public transportation services) is 80%. The federal share for operating assistance is 50%.

### **WASHINGTON STATE RECIPIENTS**

WSDOT Public Transportation Division (Program V). For this program, the State is the recipient of section 5310 funding for all areas under 200,000 in population. It is then allocated by the State to sub-recipients. Sub-recipients are defined as states or local government authorities, private non-profit organizations, or operators of public transportation.

FTA designated recipients receive section 5310 funding for areas above 200,000 in population.

**FEDERAL PROGRAM:**           **Fixed Guideway Capital Investment Grants (49 USC Sec 5309 New Starts/Small Starts)**

**FEDERAL AGENCY:**           Federal Transit Administration (FTA)

**PROGRAM DESCRIPTIONS**

Also known as “New Starts / Small Starts,” the [Fixed Guideway Capital Investment Grants Program \(section 5309\)](#) provides multi-year competitive grants for new and expanded rail, bus rapid transit, and ferry systems that reflect local priorities to improve transportation options in key corridors.

New Starts projects are new fixed guideway projects or extensions to existing fixed guideway systems with a total estimated capital cost of \$300 million or more, or that are seeking \$100 million or more. Small Starts projects are new fixed guideway projects, extensions to existing fixed guideway systems, or corridor-based bus rapid transit projects with a total estimated capital cost of less than \$300 million and that are seeking less than \$100 million. Core Capacity projects are substantial corridor-based capital investments in existing fixed guideway systems that increase capacity by 10 percent in corridors that are at capacity.

The program was authorized at \$2.5 billion dollars annually for federal fiscal year (FFY) 2017 subject to Congressional appropriations from the General Fund.

**DISTRIBUTIONS**

This highly competitive discretionary program requires project sponsors to undergo a multi-step, multi-year process with USDOT to be eligible for funding. Small Starts projects are funded through a single year grant or an expedited grant agreement. New Starts and core capacity projects are funded through a multi-year full funding grant agreement (FFGA).

**MATCHING REQUIREMENTS**

The maximum federal share is 80 percent, though in practice FTA generally only provides a maximum 60 percent federal share.

**RECIPIENTS**

State and local government agencies may apply for grant funding, including transit agencies.

**FEDERAL PROGRAM:**            **Passenger Ferry Grant Discretionary Program**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

**PROGRAM DESCRIPTION**

The [Passenger Ferry Grant program](#) provides competitive funding for projects that support passenger ferry systems in urbanized areas. Funds are awarded based on factors such as:

- The age and conditions of existing ferry boats, terminals and related infrastructure;
- Benefits to riders (such as increased reliability);
- Project readiness; and
- Connectivity to other modes of transportation

Funding is made available to designated recipients, eligible direct recipients of Urbanized Area Formula Grant ([Section 5307\(h\)](#)) funds, States and Federally-recognized Tribes that operate a public ferry system in an urbanized area. Eligible activities include:

- Support existing ferry service;
- Establish new ferry service; and
- Repair and modernize ferry boats, terminals, and related facilities and equipment

Once funding awards are announced, funds are available for the year the announcement is made, plus five years.

**MATCHING REQUIREMENTS**

The federal contribution is not to exceed 80 percent of the net project cost for capital expenditures. The federal share may be 90 percent for the cost of vehicle-related equipment attributable to compliance with the Americans with Disabilities Act (ADA) and the Clean Air Act.

**WASHINGTON STATE RECIPIENTS**

Awards in 2015-16:

- \$3.948 million to replace the passenger only ferry docking float and expand the docking capacity to relaunch or start routes from Ballard, Bremerton, Kingston and Southworth to downtown Seattle (King County DOT);
- \$4.515 million to purchase the existing concrete pier and replace the float and ramp located at Port Orchard (Kitsap County Transportation Benefit Area Authority);
- \$3.444 million to replace and expand the pedestrian bridge that connects the main terminal building to the passenger-only terminal (WSDOT)

Awards in 2017-18:

The 2017-18 Passenger Ferry Grant program awarded funding to [18 projects](#) totaling \$58.2 million.

- \$6 million awarded to two projects – construction of a new bicycle facility at the Seattle Multimodal Terminal at Colman Dock and IT modernization of terminal and vessel communication infrastructure (WSDOT);
- \$2.448 million to complete modifications to two existing ferry terminals – in Bremerton and Kingston – to facilitate their use and support startup passenger-only ferry service (Kitsap County Transportation Benefit Area Authority);

- \$1.2 million to conduct preliminary engineering and NEPA environmental analysis for a permanent ferry terminal location in West Seattle that would support passenger only ferry service to downtown Seattle (King County DOT).

**FEDERAL PROGRAM:**           **Public Transportation Emergency Relief Program  
(49 USC Sec 5324)**

**FEDERAL AGENCY:**           Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

Modeled on the Federal Highway Administration’s (FHWA) Emergency Relief Program, the [Public Transportation Emergency Relief Program](#) assists states and public transportation systems with emergency-related expenses. In [section 5324](#), emergencies are defined as natural disasters affecting a wide area or a catastrophic failure from an external cause for which the governor of a state has declared an emergency or the President has declared a major disaster.

The program funds capital projects to protect, repair, reconstruct, or replace equipment and facilities. It also funds transit agency operating costs related to evacuation, rescue operations, temporary public transportation service, or changing public transportation route service before, during, or after an emergency in an area directly affected. The grants only cover expenses not reimbursed by the Federal Emergency Management Agency (FEMA).

### **DISTRIBUTIONS**

The program will provide immediate funding, similar to the FHWA [Emergency Relief Program](#), as described on page 189. Funding is appropriated by Congress as needed, based on a declaration of an emergency by the governor of a State or the President of the United States and the following considerations:

- The grants are only for expenses that are not reimbursed by the Federal Emergency Management Agency (FEMA).
- Grants made under this program are subject to terms and conditions that the U.S. Secretary of Transportation determines are necessary.
- Operating costs are eligible for one year beginning on the date of declaration or for two years if the U.S. Secretary of Transportation determines there is a compelling need.

### **MATCHING REQUIREMENTS**

The federal share for capital and operating costs is 80 percent, with a 20 percent non-federal share, although FTA may waive the local match.

### **RECIPIENTS**

States and governmental authorities are eligible to receive Public Transportation Emergency Relief funds, including public transportation agencies.

**FEDERAL PROGRAM:**            **Rural Transportation Assistance Program (49 USC Sec 5311)**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

[Rural Transportation Assistance Program](#), also known as [Section 5311](#) grants, provide formula funding for public transportation projects in rural areas under 50,000 in population. Eligible activities include planning, capital, operating, job access and reverse commute projects, and the acquisition of public transportation services. The program must provide a fair and equitable distribution of funds within the state, including Indian reservations, and provides the maximum feasible coordination of public transportation services assisted by this program and other federal sources. Within the 5311 program there is a tribal program that provides \$30 million in formula funds and \$5 million for discretionary awards.

### **DISTRIBUTIONS**

Funds are apportioned to states based on the population of rural areas. For the rural program formula, 83.15 percent of funds are apportioned based on land area and population in rural areas and 16.85 percent of funds are apportioned based on land area, revenue-vehicle miles, and low-income individuals in rural areas. For the tribal program the formula factors are vehicle revenue miles and number of low-income individuals residing on tribal lands. For federal fiscal year (FFY) 2016, Washington received \$13 million and the tribes residing in Washington received \$1.9 million in formula funds.

WSDOT's Public Transportation Division awards all section 5311 funds to sub-recipients through the Statewide Consolidated Grant Program. Instructions and information regarding the Statewide Consolidated Grant Program can be found at <http://www.wsdot.wa.gov/Transit/Grants/competitive.htm>.

### **MATCHING REQUIREMENTS**

The federal share is 80 percent for capital projects, 50 percent for operating assistance, and 80 percent for American with Disabilities Act (ADA) non-fixed-route paratransit service, using up to 10% of a recipient's apportionment. The cost of the unsubsidized portion of privately provided intercity bus service that connects feeder service is eligible as in-kind local match. Certain expenditures by vanpool operators may be used as local match.

### **WASHINGTON STATE RECIPIENTS**

WSDOT Public Transportation Division (V). Eligible sub-recipients include state or local government authorities, nonprofit organizations, and operators of public transportation or intercity bus service.

**FEDERAL PROGRAM:**           **State of Good Repair Grants (49 USC Sec 5337)**

**FEDERAL AGENCY:**           Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

The [State of Good Repair Grants Program](#), authorized by [Section 5337](#), is a formula-based grant program used to maintain, repair, and upgrade the nation's rail transit systems along with high-intensity motor bus systems that use high-occupancy vehicle lanes, including bus rapid transit (BRT).

Eligible projects include capital projects to maintain a system in a state of good repair, including projects to replace and rehabilitate: rolling stock; track; line equipment and structures; signals and communications; power equipment and substations; passenger stations and terminals; security equipment and systems; maintenance facilities and equipment; and operational support equipment, including computer hardware and software. Projects must be included in a transit asset management plan to receive funding.

### **DISTRIBUTIONS**

Eligible recipients include state and local government authorities in urbanized areas with fixed guideway public transportation facilities operating for at least 7 years.

The program comprises two separate formula programs:

- **High Intensity Fixed Guideway**
  - Comprises 97.15% of apportionments.
  - 50 percent based on formula under the FFY2011 Fixed Guideway Rail Modernization Program, with a key modification: buses operating on lanes not for exclusive use of public transportation vehicles are excluded.
  - 50 percent based on revenue vehicle miles and route miles (with same bus exclusion as above). Includes a hold-harmless provision preventing formula allocations from decreasing by more than 0.25 percent year-to-year.
- **High Intensity Motorbus**
  - Comprises 2.85 percent of apportionments.
  - Based on revenue miles and route miles as reported to NTD.

### **MATCHING REQUIREMENTS**

The federal share is 80 percent with a required 20 percent match.

### **WASHINGTON STATE RECIPIENTS**

Bremerton is estimated to receive \$260 thousand in State of Good Repair funding in federal fiscal year (FFY) 2017 and Seattle received \$67.7 million in State of Good Repair funding in federal fiscal year (FFY) 2017. Funds were received by the Puget Sound Regional Council (PSRC), the Designated Recipient for the urbanized area. PSRC then distributed the funds.

**FEDERAL PROGRAM:**            **Transit-Oriented Development Planning Pilot  
(MAP-21 Sec 20005(b))**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

The [Transit-Oriented Development Planning Pilot](#) authorized by Section 5338 is continuing past the expiration of that Act. Planning funds are available through this discretionary program for transit-oriented development (TOD). Eligible activities include comprehensive planning in corridors with new rail, bus rapid transit, or core capacity projects. This pilot program focuses growth around transit stations to promote ridership, affordable housing near transit, revitalized downtown centers and neighborhoods, and encourage local economic development. \$25.8 million was authorized for federal fiscal year (FFY) 2018.

### **DISTRIBUTIONS**

FTA will award competitive grants for comprehensive planning based on the following criteria:

- Enhancement of economic development, ridership, and other goals established during the project development and engineering processes;
- Facilitation of multimodal connectivity and accessibility;
- Increases access to transit hubs for pedestrian and bicycle traffic;
- Enables mixed-use development;
- Identifies infrastructure needs associated with the eligible project; and
- Includes private-sector participation.

### **MATCHING REQUIREMENTS**

No matching funds are required for this competitive grant program.

### **RECIPIENTS**

State and local government agencies are eligible to apply to FTA for these grants.

**FEDERAL PROGRAM:**            **Urbanized Area Formula Grants (49 USC Sec 5307)**

**FEDERAL AGENCY:**            Federal Transit Administration (FTA)

### **PROGRAM DESCRIPTIONS**

This program provides formula grants to [Urbanized Areas \(UZA\)](#), defined as areas with a population of 50,000 or more, for public transportation capital, planning, job access and reverse commute projects, as well as operating expenses in certain circumstances.

For urbanized areas with populations less than 200,000, operating assistance is an eligible expense. Transit systems in urbanized areas over 200,000 can use their Section 5307 formula funding for operating expenses if they operate no more than 100 buses during peak hours.

The [Section 5307](#) formula program includes a \$30 million per year set-aside to support passenger ferries, to be awarded on a competitive selection basis

### **DISTRIBUTIONS**

In Washington State, transit agencies in large urban areas over 200,000 population identify projects for funding through their metropolitan planning organizations (MPO) such as the Puget Sound Regional Council and Spokane Regional Council. The apportionment of funding for the small urban areas under 200,000 population is granted to the Governor. The Governor has delegated the authority for federal transit funds to WSDOT. WSDOT, as a matter of policy, allows the small urban transit agencies to work with their MPOs to select projects for the Section 5307 funding that is reported in the Federal Register. In most cases, in the small urban areas there is only a single direct recipient. In federal fiscal year (FFY) 2017, Washington's large urbanized areas received \$125 million and the State's small urbanized areas received \$20.1 million in Section 5307 apportionment.

### **MATCHING REQUIREMENTS**

The federal share is 80 percent for capital assistance, 50 percent for operating assistance, and 80 percent for Americans with Disabilities Act (ADA) non-fixed-route paratransit service, using up to 10 percent of a recipient's apportionment.

### **RECIPIENTS**

FTA apportions funds to designated recipients, which then sub-allocate funds to state and local governmental authorities, including public transportation providers. In Washington State, the large urban area (over 200,000 population) recipients of Section 5307 funds in Vancouver, Seattle-Tacoma-Everett-Bremerton, Richland-Kennewick-Pasco, and Spokane, are determined by the state's four Transportation Management Areas (TMAs). The Governor has delegated authority to WSDOT for the apportioned amounts for distribution to the state's smaller urbanized areas (under 200,000 population). Washington State Ferries receives funding through Seattle-Everett and Tacoma TMA. WSDOT Public Transportation Division (Program V) and Local Programs (Program Z) manage this funding for Washington State.

FEDERAL PROGRAM:           **Metropolitan Planning Grants (49 USC Sec 5303)**

FEDERAL AGENCY:           Federal Transit Administration (FTA)

PROGRAM DESCRIPTIONS

[Section 5303 Metropolitan Planning Grants](#) provide funding and procedural requirements for multimodal transportation planning in metropolitan areas and states that is cooperative, continuous, and comprehensive, resulting in long-range plans and short-range programs of transportation investment priorities. The planning programs are jointly administered by FTA and the Federal Highway Administration (FHWA), which provides additional funding.

DISTRIBUTIONS

Under a formula based distribution, Washington received \$2.5 million in FFY 2018.

MATCHING REQUIREMENTS

Federal share is 80% formula-based with a required 20% non-federal match.

RECIPIENTS

States, Metropolitan Planning Organizations, and Transportation Management Areas. The lead program at WSDOT for this grant is Planning and Research Division (Program T).

FEDERAL PROGRAM:           **State Planning Grants (49 USC Sec 5304)**

FEDERAL AGENCY:           Federal Transit Administration (FTA)

PROGRAM DESCRIPTIONS

[Section 5304 State Planning Grants](#) provide funding and procedural requirements for multimodal transportation planning in metropolitan areas and states that is cooperative, continuous, and comprehensive, resulting in long-range plans and short-range programs of transportation investment priorities. The planning programs are jointly administered by FTA and the Federal Highway Administration (FHWA), which provides additional funding.

DISTRIBUTIONS

Under a formula based distribution, Washington received \$485 thousand in FFY 2016.

MATCHING REQUIREMENTS

Federal share is 80% formula-based with a required 20% non-federal match.

RECIPIENTS

States, Planning Agencies, Transit Agencies, and Non Profits. The lead program at WSDOT for this grant is Public Transportation (Program V).



## **Federal Transportation Programs - Rail**

**FEDERAL PROGRAM:**            **Railroad Rehabilitation and Improvement Financing**

**FEDERAL AGENCY:**            Federal Railroad Administration (FRA)

**PROGRAM DESCRIPTION**

The [Railroad Rehabilitation and Improvement Financing](#) (RRIF) Program is intended to make funding available through loans and loan guarantees for railroad capital improvements. The Fixing America's Surface Transportation (FAST) Act enacted on December 4, 2015 included substantive and procedural changes to the RRIF program. WSDOT is working to implement these changes by revising many program websites, guidance documents, and regulations.

This loan program was originally established in 1998 under the Transportation Equity Act for the 21st Century (Public Law 105-178) to provide direct loans and loan guarantees. FRA can provide up to \$35.0 billion to finance development of railroad infrastructure. Not less than \$7.0 billion is reserved for projects benefiting freight railroads other than Class I carriers.

The funding may be used to:

- Acquire, improve, or rehabilitate intermodal or rail equipment or facilities, including track, components of track, bridges, yards, buildings and shops
- Refinance outstanding debt incurred for the purposes listed above
- Develop or establish new intermodal or railroad facilities

Direct loans can fund up to 100% of a railroad project with repayment periods of up to 35 years and interest rates equal to the cost of borrowing to the government.

Eligible borrowers include railroads, state and local governments, government-sponsored authorities and corporations, joint ventures that include at least one railroad, and limited option freight shippers who intend to construct a new rail connection.

**DISTRIBUTIONS**

Loans and loan guarantees are at the discretion of the U.S. Secretary of Transportation based on application.

Washington State has not applied for a RRIF loan.

The Port of Everett submitted a final application in 2018 for \$5.9 million.

**WASHINGTON STATE RECIPIENT**

WSDOT Rail Program (Program Y)

**FEDERAL PROGRAM:**           **Consolidated Rail Infrastructure and Safety Improvements (CRISI)**

**FEDERAL AGENCY:**           Federal Railroad Administration (FRA)

**PROGRAM DESCRIPTION**

In 2018, USDOT’s Federal Railroad Administration (FRA) made available grant funding for projects to strengthen intercity passenger rail, support capital projects and boost safety initiatives that may include the implementation of positive train control, improved highway-rail grade crossings, and congestion mitigation.

The funding is authorized by the Fixing America’s Surface Transportation (FAST) Act and funded through the Consolidated Appropriations Act, 2017. These grants are expected to leverage private, state and local investments to boost a wide range of rail projects, including the potential for implementing positive train control, improving highway-rail grade crossings, mitigating congestion, repairing or replacing railroad assets, and enhancing intercity passenger rail transportation.

At least 25 percent of CRISI’s grant funding will be used for rural projects like highway-rail grade crossing improvement projects. Additional funds are set-aside for certain capital projects like rail line relocation and improvement or grade separation projects that contribute to the safe initiation or restoration of intercity passenger rail service. In addition, a portion of funding from the CRISI and Restoration and Enhancement programs is set-aside for Special Transportation Circumstances—including grants for freight or intercity passenger rail capital projects in Alaska, South Dakota and Wyoming.

Preference is given to projects with a 50-percent non-federal funding match from any combination of private, state, or local funds. USDOT also considers how well the project aligns with key Departmental objectives including supporting economic vitality; leveraging federal funding; preparing for life-cycle costs; using innovative approaches to improve safety and expedite project delivery; and holding grant recipients accountable for achieving specific, measurable outcomes.

**DISTRIBUTIONS**

Grants are at the discretion of the U.S. Secretary of Transportation based on applications.

The first round of funding was announced in February 2018 provided a total of \$73 million.

The second round of funding was announced in July 2018 provided a total of \$318 million.

WSDOT submitted the following CRISI proposals in 2018:

- Pacific Northwest Rail Corridor Reliability - Landslide Mitigation Phase II – seeking \$2.035 million for a \$4,070 million project from first round of funding
- Washington State Rural Rail Rehabilitation Project – seeking \$5.66 million for a \$11.33 million project from first round of funding
- Washington State Service Development Plan – seeking \$500,000 of a \$1 million project from first round of funding
- Washington State Passenger Rail Car Replacement Project – seeking \$25 million of a \$50 million project from second round of funding
- Washington State Rural Rail Rehabilitation Project – seeking \$5.66 million for a \$11.33 million project from second round of funding

**WASHINGTON STATE RECIPIENT**

WSDOT Rail Program (Program Y)



## **Appendix**

### **American Recovery and Reinvestment Act (ARRA)**

**FEDERAL PROGRAM:**           **American Recovery and Reinvestment Act (ARRA) High-Speed Intercity Passenger Rail Grant Program (Concludes in 2017)**

**FEDERAL AGENCY:**           Federal Railroad Administration

**PROGRAM DESCRIPTION**

The American Recovery and Reinvestment Act (ARRA) of 2009 provided \$8 billion for High-Speed Intercity Passenger Rail (HSIPR) Program grants, which were ultimately awarded to projects spanning 31 states. Funding was provided through September 31, 2017 and no additional funding is available under this program.

In 2012-2013, WSDOT received \$766.6 million in federal high speed rail funding, part of the \$8 billion made available through ARRA. An additional \$31 million in non-ARRA funding was awarded to Washington in 2010 from two separate federal rail grant programs within the HSIPR Program. The funding was invested in 20 capital projects along the 300-mile corridor on the Washington segment of the Pacific Northwest Rail Corridor.

The projects include additional rail-line capacity and upgrading tracks, utilities, signals, passenger stations and advanced warning systems. In addition, WSDOT also purchased new locomotives for the expansion of the service. These projects were all completed in 2017. These improvements will allow Amtrak Cascades to offer more frequent service by reducing passenger/freight congestion and making passenger travel times shorter with better on time performance.

**HIGH SPEED RAIL PROJECTS DETAIL**

The 20 projects funded with ARRA grants and completed between 2013 and 2017 include:

**Blaine-Swift Customs Facility** – New 9,000-foot main track and conversion of existing track into siding for freight train inspections, allowing Amtrak Cascades trains move past on main track with less interference.

**Mount Vernon Siding Extension** – New turnout provides room for 8,000-foot freight trains to pull off of mainline track, allowing faster passenger trains to pass.

**Corridor Reliability Upgrades – North (Nisqually to Canada border)** - Improvements along the entire BNSF mainline north corridor infrastructure. Improves Amtrak Cascades schedule reliability by improving track quality and reducing slow-orders.

**Everett Storage Track** - Eliminated a major source of freight train interference by constructing two new departure/receiving tracks next to the existing Delta Yard tracks, reducing congestion, adding rail capacity and eliminating a substantial rail yard bottleneck.

**Corridor Reliability Supplemental Work (Landslide Mitigation)** – Work at six vulnerable landslide sites near Mukilteo and Everett to limit passenger rail service disruptions. Work included slope stabilization and catchment walls to stop debris from landing on tracks. As of November 1, 2018 no blocking events have taken place at the six improved sites.

**King Street Station Seismic Retrofit – Seattle** – Award-winning upgrade to historic station reinforced the tower to modern seismic standards and restored lobby to its former grandeur.

**King Street Station Track Upgrades – Seattle** - Improves schedule reliability for north and southbound trains arriving and departing King Street Station allowing Amtrak and Sound Transit passenger trains to simultaneously move in and out of the station.

**Tukwila Station** – Station replaced a temporary structure and serves as a major, multimodal transportation hub. Construction was partially funded and overseen by Sound Transit with assistance and financial support from WSDOT, FRA and FTA.

**D to M Street Connection – Tacoma** - Allows Amtrak Cascades and Sounder passenger rail service to bypass congested Point Defiance route and extends Sounder commuter rail service to stations in South Tacoma and Lakewood.

**Point Defiance Bypass – Tacoma** - Provided a new route for passenger trains on an existing rail line along the west side of I-5 through south Tacoma, Lakewood, and DuPont and reconstruct five at-grade crossings to improve safety, and accommodate higher speeds and improves on time Seattle-Portland travel performance. Also includes a new station at Tacoma’s Freighthouse Square adjacent to existing Sound Transit and Pierce Transit stations – creating a multimodal hub.

**Advanced Wayside Signal – (whole corridor)** -- Upgraded signal system components at all control points, sidings and turnouts between the Canadian border and Vancouver, Washington.

**New Locomotives** – (corridor wide) – Eight new state-of-the-art Siemens Charger locomotives will be energy efficient, faster and more reliable than aging, existing locomotives. The 4,400 hp, 16-cylinder diesel engines meet strict EPA Tier IV certification and are equipped with latest safety technology.

**Amtrak Cascades New Train Set** – Project goal satisfied with Oregon Department of Transportation purchase of new trainsets. Funds reallocated within the high-speed rail program (with FRA approval).

**Cascades Corridor Reliability Upgrades – South (Nisqually to Vancouver WA)** - Improvements along the entire BNSF south mainline corridor infrastructure, Improved Amtrak Cascades schedule reliability by improving track quality and reducing slow-orders.

**Kelso Martin’s Bluff** - Trio of projects near Kalama, Longview and Kelso to reduce passenger and freight rail congestion, improving travel time and reliability for Amtrak Cascade passengers

- **KMB – Toteff Siding Extension** – Included at-grade intersection safety improvements as well as extending siding track for congestion relief at Port of Kalama.
- **KMB – New Siding** -- Created bypass track around the congested Kalama rail yard, reducing freight traffic on the mainline.
- **KMB – Kelso to Longview Junction** – Upgraded existing track and adds a third mainline between Kelso and the Longview Junction near the Port of Longview. Includes additional rail bridge across the Coweeman River in Kelso.

**Vancouver - Rail Yard Bypass Track** – Improved reliability for Amtrak Cascades passengers by separating passenger and freight rail traffic. Project included a 12,500-foot freight rail bypass on the east side of BNSF’s Vancouver rail yard, moving mechanical and storage buildings and relocating the existing train turntable.

**Vancouver – New Middle Lead** – Added 1,300 feet of new lead track to eliminate a major freight chokepoint at the busy Vancouver rail yard, allowing passenger trains to more easily pass through the area. Also added active warning devices to improve safety at the West 11<sup>th</sup> Street at-grade crossing.

**Vancouver – Port Access Rail Improvements** – Created new primary route for rail traffic entering the Port of Vancouver facility, reducing freight and passenger rail congestion. Project included removing some buildings, adding new track and constructing a rail trench along the Columbia River.



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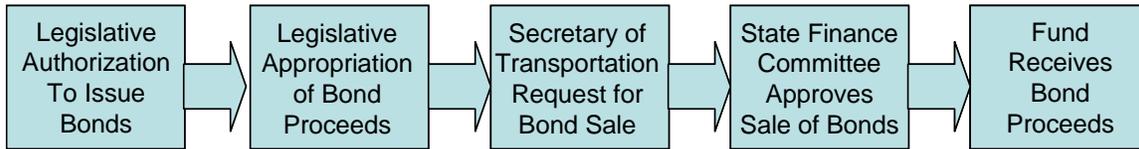
# Bonds

## Overview and Table of Contents

Bonding, not only in Washington but nationwide, has been an important source of funding for transportation capital projects. On the following pages are explanations of how state transportation bonds are authorized, sold, and repaid and a compilation of arguments for and against bond financing. Please note that local jurisdictions may also sell bonds for transportation purposes; however, local bonds are not discussed in this section.

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## The Bond Process



The use of bond financing to support transportation capital projects follows a rigorous legal process. In order to sell bonds, the Legislature must enact a statute authorizing the sale of bonds for a specific purpose. This statute requires a 60 percent legislative majority vote or approval by the voters in a statewide referendum (e.g., Referendum 49). Before bond proceeds may be delivered, the Legislature must first appropriate expenditure authority and either the Secretary of Transportation or the Transportation Improvement Board (in the event of TIB bonds) must request the sale of bonds from the State Finance Committee. Bond proceeds are used only for capital purposes.

- Article VIII, Section 1(g) of the State Constitution exempts motor vehicle fuel tax bonds and motor vehicle license fees from the state debt limit.
- The Legislature must appropriate bond proceeds before they can be issued or spent. Bonds are sold as requested by the Secretary of Transportation for Washington State Department of Transportation (WSDOT) projects and the Transportation Improvement Board for Urban Arterial Trust Account and Transportation Improvement Account Program projects. Bonds are issued by the State Finance Committee, which comprises the State Treasurer, Governor, and Lieutenant Governor.
- State transportation motor vehicle fuel tax bonds are General Obligation (GO) bonds. They are often referred to as "double-barreled" bonds, because they are secured by motor vehicle fuel taxes as well as the full faith and credit of the state.
- Debt service on motor vehicle fuel tax GO bonds is paid from motor vehicle fuel taxes. Debt Service on toll-backed bonds is first payable from tolls, then motor vehicle fuel taxes. Toll revenue bonds are payable solely from the revenues derived from the operation of the facility being constructed with the proceeds of the bonds.
- Rating agencies look at the structure and pledge of bonds, as well as the state's financial health, when assigning credit ratings to any of the state's bonds. There is a direct relationship between the bond rating and the state's borrowing cost. The higher the bond rating the lower the borrowing cost. In advance of bond sales, rating agency reports are typically published on the Office of the State Treasurer's website.
- The bonds issued for the Tacoma Narrows Bridge are motor vehicle fuel tax bonds. Debt service payments for the Tacoma Narrows Bridge bonds are paid from motor vehicle fuel tax revenues from the Motor Vehicle Account. The Tacoma Narrows Toll Bridge Account then reimburses the Motor Vehicle Account with the equivalent amount of toll revenue. Recent transportation budgets have provided Motor Vehicle Account funds to assist the Tacoma Narrows Toll Bridge Account with debt service payments and other costs to either prevent or mitigate toll increases. In 2016, ESHB 2524 appropriated \$2.5 million and, in 2017, ESB 5096 transferred \$5 million of Motor Vehicle Account funds for these purposes. Enacted in 2018, SHB 2990 declared Legislative intent to provide future loans of up to \$85 million

through the life of the debt service plan to be repaid after the retirement of debt service and deferred sales tax obligations.

- In 2009, the Legislature authorized \$1.95 billion in bonds to support SR 520 Corridor projects. Several different debt instruments have been used to finance the SR 520 Corridor project including: triple pledge bonds, Federal Highway Grant Anticipation Revenue (GARVEE) bonds and a loan from the Transportation Infrastructure Finance and Innovation Act (TIFIA).
  - Triple pledge bonds were issued in October 2011 and are backed by tolls, motor vehicle fuel taxes, and the full faith and credit of the state. Toll revenue is expected to pay for the debt service on these bonds.
  - The State has entered into a loan agreement funded from the Transportation Infrastructure Finance and Innovation Act (TIFIA). All \$300,000,000 has been drawn on the TIFIA loan. It is anticipated that this will be a 35-year loan.
  - Federal Highway Grant Anticipation Revenue (GARVEE) bonds financed a portion of the costs of constructing the SR 520 Bridge. They were issued as limited obligations of the state, payable from and secured solely by the Federal-Aid Highway funds received by the state.
- The Legislature has also provided WSDOT with limited (GO) authorization. The proceeds from the state GO bonds are used for multimodal projects including rail, ferry capital, and local road projects. Debt service for GO bonds is paid from the Multimodal Account and is backed by the full faith and credit of the state. These bonds are considered a portion of the state's overall debt limit.

## Bond Authorizations

The Legislature first provided authority in 1951 to make use of bond funding for transportation purposes (RCW 47.10). The amount of bond funding is also constrained by the amount of revenue available for debt service. The table below summarizes transportation bond authorizations that have not been sold.

AUTHORITY	PURPOSE	AUTHORIZED AMOUNT ( <u>\$Millions</u> )	UNSOLD AS OF 6/30/18 (Estimate) ( <u>\$Millions</u> )
<b><u>HIGHWAYS AND MISCELLANEOUS</u></b>			
Ch. 293	L. 90	NW Region Headquarters	1.60
Ch. 519	L. 07	Special Category C Highways	225.83
Ch. 432	L. 93	Advance Highway Construction	50.00
Ch. 432	L. 93	Federal Demonstration Highways	.20
Ch. 432	L. 93	Local Programs	25.00
Ch. 321	L. 98	State and Local Highways (Referendum 49)	73.43
Ch. 519	L. 07	2003 Transportation Projects	230.07
Ch. 147	L. 03	Multimodal Transportation Projects	38.05
Ch. 519	L. 07	2005 Transportation Partnership Projects	1,580.12
Ch. 472	L. 09	State Route 520 Corridor Projects	254.54
Ch. 045	L. 15 3 <sup>rd</sup> Sps	Connecting Washington Projects	<u>5,300.00</u>
		SUBTOTAL	18,714.50
 <b><u>TRANSPORTATION IMPROVEMENT BOARD</u></b>			
Ch. 440	L. 93	Transportation Improvement Acct. Program	7.51
 <b><u>URBAN ARTERIAL</u></b>			
Ch. 83	L. 67	County-City Urban Arterials	42.57
 <b><u>PUBLIC-PRIVATE PARTNERSHIP PROGRAM</u></b>			
Ch. 183	L. 94	Public Private Partnerships	6.21
 <b><u>GRAND TOTAL</u></b>		 <b><u>\$19,040.13</u></b>	 <b><u>\$7,835.13</u></b>

## **Bond Authorization Purposes**

Bond authorizations with unsold balances as of June 30, 2018, are described below:

### **State and Local Highways Bonds**

(Ch. 321, Laws of 1998, RCW 47.10.843)

The proceeds from these bonds, approved by Washington state voters in November 1998 as part of Referendum 49, are for the location, design, right of way, and construction of state and local highway improvements.

### **Advance Highway Construction Bonds**

(Ch. 432, Laws of 1993; RCW 47.10.819(2))

These bond proceeds are used to temporarily pay the regular federal share of highway construction in advance of federal-aid apportionments.

### **Federal Demonstration Highways Bonds**

(Ch. 432, Laws of 1993; RCW 47.10.819(1))

These bond proceeds are used to pay the state and local government's share of matching funds for demonstration projects identified in the Intermodal Surface Transportation Efficiency Act of 1991.

### **Local Programs Bonds**

(Ch. 432, Laws of 1993; RCW 47.10.819(3))

These bond proceeds are used for loans to local governments to provide the required matching funds to take advantage of federal funds for street and road improvements.

### **Transportation Improvement Bonds**

(Ch. 440, Laws of 1993; RCW 47.26.500)

These bond proceeds are used to provide funds for construction on state, county, and city transportation (highways) projects in urban areas.

### **Public-Private Partnership Transportation Bonds**

(Ch. 183, Laws of 1994; RCW 47.10.834)

These bond proceeds are used to fund state financial participation in the public-private transportation initiatives program authorized in RCW 47.46. Participation may take the form of loans or cash contributions, improving the ability of private entities sponsoring the projects to obtain financing.

### **2003 Transportation Project Bonds**

(Ch. 147, Laws of 2003; RCW 47.10.861)

These bond proceeds are used to fund the location, design, right of way, and construction of selected projects or improvements that are identified as 2003 transportation projects or improvements in the omnibus transportation budget.

### **Multimodal Project Bonds**

(Ch. 147, Laws of 2003; RCW 47.10.867)

These bond proceeds are used to fund the planning, design, construction, reconstruction, and other necessary costs for transportation projects.

### **2005 Transportation Partnership Project Bonds**

(Ch. 315, Laws of 2005; RCW 47.10.873)

These bond proceeds are used to fund the location, design, right of way, and construction of selected projects or improvements that are identified as 2005 transportation partnership projects or improvements in the omnibus transportation budget.

### **Special Category C Bonds**

(Ch. 2, Laws of 1999; RCW 47.10.812)

These bonds are used to provide funds necessary for the location, design, right-of-way, and construction of state highway improvements that are identified as Special Category C improvements.

### **State Route 520 Corridor Bonds**

(Ch. 472, Laws of 2009, RCW 47.10.879)

These bonds are used to fund projects associated with the State Route 520 corridor projects.

### **Connecting Washington Bonds**

(Ch. 45, Laws of 2015 sp. S, RCW 47.10.889)

These bonds are used to provide funds necessary for the location, design, right-of-way, and construction of selected projects or improvements that are identified as connecting Washington projects or improvements in the omnibus transportation budget.

## Projected Bond Sales

As of June 30, 2018, there are approximately \$7.9 billion of authorized transportation bonds that have not yet been issued.

A significant amount of this transportation bond authority that has not been issued is from the 2003, 2005, and 2015 funding packages, which provided a total of \$13.8 billion for specified projects.

- \$230 million in transportation bonding authority remains from the 2003 Nickel funding package.
- \$1,580 million in transportation bonding authority remains from the 2005 Transportation Partnership funding package.
- \$5,300 million in transportation bonding authority remains from the 2015 Connecting Washington funding package.

The plan below reflects the bond sale plan most recently published at the time of this publication's writing – the Governor's proposed 2019-21 budget.

### Projected Bond Sales

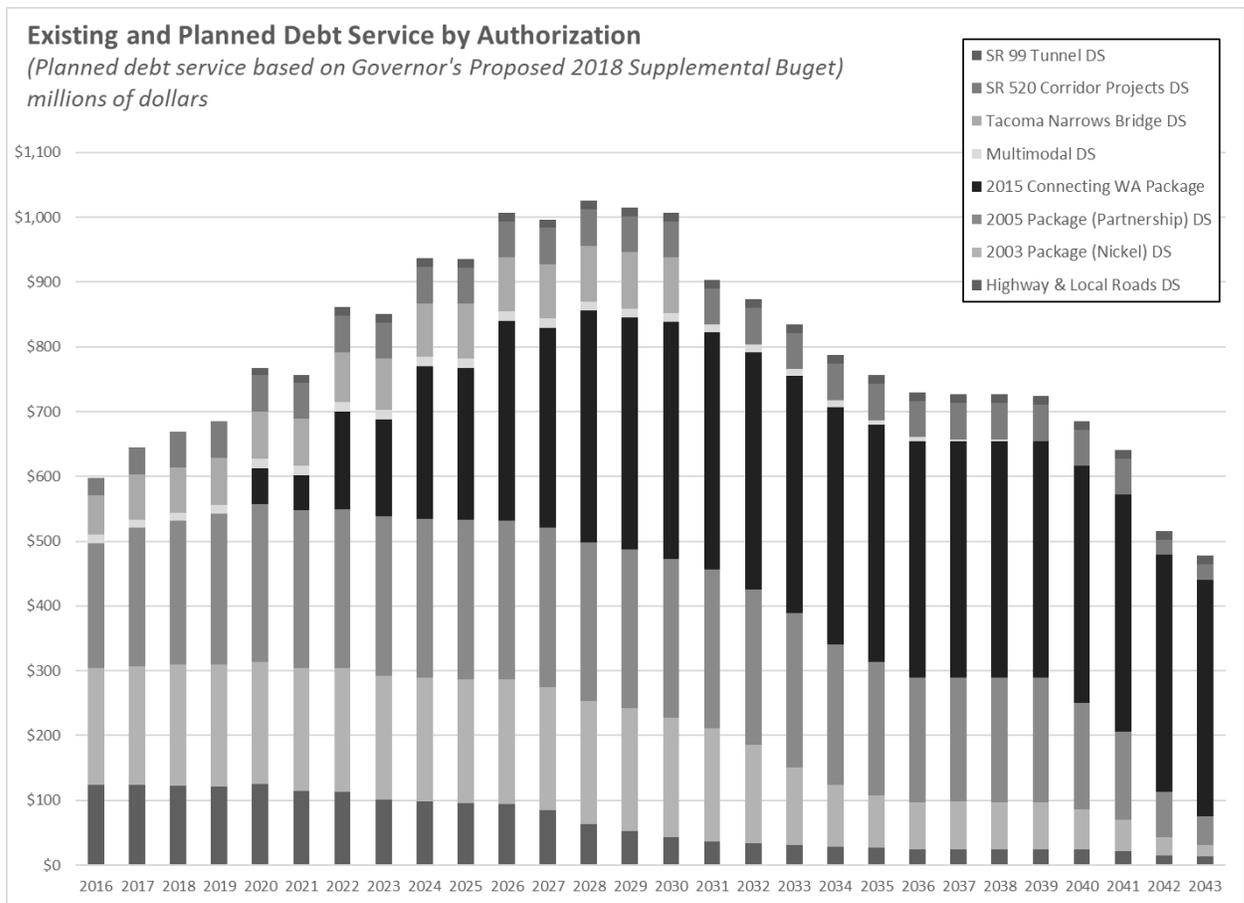
Governor's Proposed 2019-21 Budget Submittal

<i>dollars in millions</i>	2019-21	2021-23	2023-25	2025-27	2027-29	10-Year Total
Special Category C Highways	74.0	71.9	0.0	0.0	0.0	145.9
State and Local Highways (R-49)	0.0	0.0	0.0	0.0	0.0	0.0
2003 (Nickel) Transportation Projects	152.8	0.0	0.0	0.0	0.0	152.8
Multimodal Transportation Projects	0.0	0.0	0.0	0.0	0.0	0.0
2005 Transportation Partnership Projects	78.0	443.4	214.0	183.0	180.0	1,098.4
State Route 520 Corridor Projects	0.0	0.0	0.0	0.0	0.0	0.0
Connecting Washington Projects	1,688.7	1,162.5	1,137.8	987.8	0.0	4,976.8
<b>Total Projected Bond Sale Plan</b>	<b>1,993.5</b>	<b>1,677.8</b>	<b>1,351.8</b>	<b>1,170.8</b>	<b>180.0</b>	<b>6,373.9</b>

## Debt Service on Motor Vehicle Fuel Tax Bonds

Debt service is the periodic payment of principal and interest on a bond.

- Debt service is the first obligation on motor vehicle fuel tax collections.
- Transportation bonds are typically issued as 25-year debt.
- The State Treasurer is authorized to refinance original issues of bonds. Refunding prior bond issues reduces total debt service requirements and achieves budgetary savings over the remaining term of the bond.
- The following chart shows debt service requirements on existing and projected bond sales through 2043, based upon the Governor’s proposed 2018 supplemental budget.

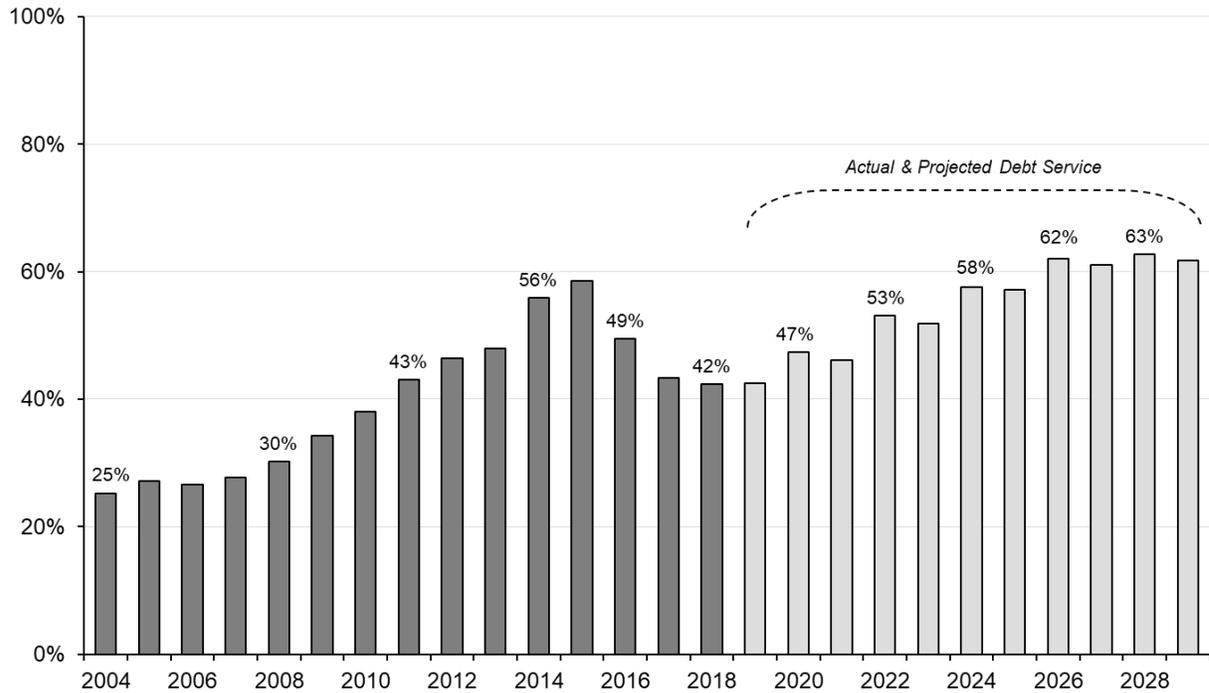


# Debt Service as a Percent of the State's Overall Share of the Motor Vehicle Fuel Tax

## Debt Service as a Percent of the State's Overall Share of the Fuel Tax

State Share  $12.04\text{¢} + 5\text{¢} + 8.5\text{¢} + 11.9\text{¢} = 37.44\text{¢}$

(Excludes Tacoma Narrows Bridge, SR 520 & SR 99 Debt Service)



- State motor vehicle fuel taxes include distributions to the Motor Vehicle Account, Puget Sound Ferries Capital Construction Account, Puget Sound Ferry Operations Account, Special Category C Account, 2003 (Nickel) Transportation Account, Transportation Partnership Account and Connecting Washington Account.
- Assumes bond sale plan submitted with the Governor's proposed 2018 supplemental budget, updated to reflect the June 2018 revenue forecast.
- Excludes debt service on bonds used to finance the Tacoma Narrows Bridge, SR 520 Corridor Project and the SR 99 Tunnel Project.
- Excludes any potential license fees that are pledged from the Connecting Washington Bond Act (Chapter 45, Laws of 2015).

## Bonding – Pros and Cons

### ADVANTAGES OF BONDING

Spreading out payments allows a project to be paid for over a long period of time, avoiding large draws on current revenue and taking advantage of favorable market conditions.

The state is able to accelerate construction timelines and spread the costs of a project over its useful life, so the people who benefit from the capital improvement help to finance its construction.

By building projects sooner, the inflationary impacts of the project costs can often be avoided.

### DISADVANTAGES OF BONDING

Bonding increases debt and obligates future revenue. Once revenue is committed to debt service payment, it is not available to fund ongoing maintenance and operations or new projects on a pay-as-you-go basis. This burdens future generations with debt.

Debt service not only includes paying the principal amount, but also includes paying interest over the term of the bonds, as well as, issuance costs and other costs.

Debt service on motor vehicle fuel tax bonds accounts for more than half of motor vehicle fuel tax revenues, the primary revenue source for the transportation budget. Increases in fuel efficiency and a growing prevalence of alternative fuel vehicles means future motor vehicle fuel tax revenues are likely to be relatively flat.

Motor vehicle fuel tax bonds have low borrowing costs as they are also backed by the state's GO pledge. However, continued growth in the issuance of motor vehicle fuel tax bonds has the potential to negatively affect Washington's strong credit rating. This could significantly increase borrowing costs for the state.

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# Public Private Partnerships

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## Public Private Partnerships in Transportation

The traditional means of contracting for infrastructure projects uses a design-bid-build (DBB) model. Under this model, the public sector designs the project, bids out each phase of the project, and uses public funds to pay a private contractor to build the project. Subsequent operations and maintenance costs are typically the responsibility of the public agency, either performed by public employees or contracted out. In this traditional delivery model, most project risks are borne by the public sector, including the need for up front capital to pay for the project, and budgeting for ongoing operations and maintenance.

An alternative to traditional delivery is a method known as public private partnerships, or P3s. As defined by the Federal Highway Administration, “A public private partnership (P3) is a contractual agreement formed between public and private sector partners, allowing more private sector participation than is traditional. The agreements usually involve a government agency contracting with a private company to design, renovate, construct, operate, maintain, and/or manage a facility or system.” In P3s, the private sector performs all or some of the functions normally undertaken by the government, but the public sector retains legal ownership of the facility.

The P3 delivery approach includes a range of potential partnership structures, which transfer risk to the private partner in increasingly greater degrees. As the private partner takes on greater risk, it also gains greater control of the project, including the opportunity for a return on its investment. In addition, the private party is incentivized to innovate and value engineer to drive down costs and mitigate risks. The right structure for a particular project may depend on project complexity, public policy goals, private sector interest, and a Value for Money analysis (see definition below).

P3 delivery is not suitable for all infrastructure projects. Many believe that P3s should be considered for projects that meet some or all of the following criteria:

- major technically-complex projects that are part of a capital plan;
- that need to be delivered faster to realize economic development and/or quality of life benefits;
- that could realize an upfront cost savings through alternative delivery;
- that could show cost savings through operating and maintenance efficiencies;
- and/or that may lack financing.

While P3s can offer alternative project delivery methods or financing mechanisms, in the long term they do not provide new money for infrastructure. Revenues to repay the private investment must come from the same sources of public funding – tolls, fees or taxes.

### How do Public Private Partnerships Add Value? Isn't Tax-Exempt Financing Cheaper?

In order to decide if a P3 structure could benefit the public partner, a *Value for Money (VfM)* analysis is typically conducted to compare the total estimated lifecycle costs of traditional public procurement to those of a hypothetical P3 procurement. If the estimated costs of the P3 procurement are less than those of the traditional public procurement, then there may be a positive Value for Money, and the potential P3 project may warrant further analysis. The VfM analysis is a way of ensuring that the public interest is consistently calculated and weighed in all decisions regarding project delivery.

Because municipal tax exempt interest rates are generally lower than corporate taxable interest rates, other savings stemming from a project's cost and financing structure are necessary for a P3 to show a positive VfM. Experience in other states and countries has shown that despite the higher financing costs of taxable financing, the benefits of transferring project delivery and long-term maintenance and preservation risks to the private sector can sometimes result in cost savings to the public.

The following considerations are important concerning the use of private financing vs. traditional tax-exempt financing:

- Private capital can help fast track projects when public funding and/or financing is not available or insufficient;
- Through the use of private financing, a P3 may allow some projects to be delivered with no effect on the State's debt capacity;
- A number of tools exist that can reduce the financing cost for private entities to levels that are more competitive with tax-exempt state and municipal financing rates. These tools include Federal TIFIA loans, private activity bonds, state infrastructure banks which provide access to low-interest or tax-exempt debt to private sector entities for transportation projects, and the ability of private investors to depreciate various capital costs over the long-term – a tax benefit available to private investors but not to public entities; and
- Through a competitive procurement and risk sharing (particularly revenue risk) approach, the access to equity investment allows a P3 structure to potentially leverage a significantly greater amount of up front capital than a publicly-financed approach under equivalent or comparable projects scope and assumptions.

#### ***Potential P3 Benefits***

- *Private financing and project acceleration*
- *Monetization of existing assets*
- *Cost and time savings*
- *Lifecycle efficiencies*
- *Improved project quality*
- *Risk transfer*
- *Public control and accountability*

*SOURCE: NCSL's P3 for Transportation Toolkit for Legislators*

#### ***Potential P3 Concerns and Controversies***

- *Loss of public control and flexibility*
- *Private at the public's expense*
- *Loss of future public revenues*
- *Risk of bankruptcy or default*
- *Accountability and transparency*
- *Environmental issues*
- *Labor concerns*
- *Foreign companies*
- *Toll road controversies*
- *Specific contract terms*

*SOURCE: NCSL's P3 for Transportation Toolkit for Legislators*

#### **Sources:**

- AECOM, "Evaluation of Public Private Partnerships," Joint Transportation Committee, January 2011. [http://www.leg.wa.gov/JTC/Documents/Studies/P3/P3FinalReport\\_Jan2012Web.pdf](http://www.leg.wa.gov/JTC/Documents/Studies/P3/P3FinalReport_Jan2012Web.pdf).
- NCSL, "Public Private Partnerships in Transportation: A Toolkit for Legislators," December 2010. <http://www.ncsl.org/issues-research/transport/public-private-partnerships-for-transportation.aspx>
- [FHWA's Public Private Partnerships page](#)

## Public Private Partnerships in Washington State

Since the early 1990s, Washington State has experimented with public private partnerships. In 1993, the Legislature passed the Public Private Initiatives in Transportation (PPI) Act (HB 1006, codified as [RCW 47.46](#)) to create a legal framework for transportation P3s. Fourteen project proposals were received from the private sector, and six were approved for further consideration. Over the next several years, five of these six projects were dropped from consideration due to funding concerns, legislative opposition, or lack of public support.

The last project was a new SR 16 Tacoma Narrows Bridge. In 1997, a private consortium led by Bechtel Infrastructure and Kiewit Pacific was selected to construct and operate the bridge as a P3. The project was unable to proceed as a P3, however, because the State Supreme Court ruled that WSDOT had no statutory authority to impose tolls on the existing bridge, which was critical to the project's finance plan.

In 2002, the P3 developer and the Legislature agreed to amend the law to allow tolling of the existing bridge, so long as state-issued bonds financed construction. The State also assumed operations and maintenance responsibilities from the private consortium.

The Legislature subsequently directed the Legislative Transportation Committee to study barriers to public private partnerships in Washington State, resulting in the enactment of the 2005 Transportation Innovative Partnerships Act ([Chapter 47.29 RCW](#)). It maintained the requirement for state-issued debt for P3 projects. As a result, no P3 projects for toll facilities have been undertaken since the law's enactment. Only small, non-tolled projects have advanced under the current program.

*No P3 projects for toll facilities have been undertaken since the enactment of the 2005 Transportation Innovative Partnerships Act.*

In 2011, the Legislature directed the Joint Transportation Committee to study whether P3s can benefit the state's delivery of transportation projects. As part of the 2011 study, the consultant team recommended a number of statutory changes that would be needed if the state were to pursue development of a viable transportation P3 program. It would require complete rewrite of the P3 statute, to allow private financing of transportation projects, to improve public interest protections, and other revisions.

### Transportation Commission's Role under RCW 47.29 (TIP Program)

The Transportation Innovative Partnership (TIP) program is administered by WSDOT's Innovative Partnerships Office, but certain aspects of the program are overseen by the Washington State Transportation Commission, including the following:

- Creating the administrative rules for how the TIP program will be administered;
- Ensuring that the competitive process for receiving, scoring, and selecting proposals complies with all rules and regulations;
- Establishing expert review panels where warranted (such as high-cost projects);
- Reviewing the terms of any proposed contracts and partnership agreements to insure that the State's interest has been protected; and
- Approving or rejecting negotiated agreements.

In 2006, the Washington Transportation Commission formally adopted administrative rules for the Transportation Innovative Partnership Program. The program rules can be found at [WAC 468-600](#).

## WSDOT's Responsibilities for the TIP Program

WSDOT's Innovative Partnerships Office (IPO) is responsible for engaging the private sector in public private partnerships that can help advance transportation projects, programs, or policies.

The Office is funded at \$600,000 in operating funds, with 2 FTEs, and is overseen by the Chief Financial Officer for the agency.

The IPO relies on short-term contracts with consultants to conduct specialized research and due diligence of potential projects. Typically, funding is provided specifically for this purpose, and is not part of the program's ongoing budget.

Since 2012, the IPO has worked with the Transportation Commission on the [Washington Road Usage Charge Pilot Project](#).

The Innovative Partnerships Office is responsible for conducting the administrative functions and responsibilities of the TIP program. These tasks generally include the following:

- **Consultation and advisory services**, providing information and advice to public officials on the use of P3s to develop projects.
- **Analysis and assessment**, carrying out economic feasibility studies and business assessments on basic project viability.
- **Project development** for those projects that demonstrate feasibility and where the state has resources to enter a partnership.
- **Liaison and representation**, serving as the conduit between the state, the private sector, and transportation stakeholders interested in P3 projects.

Since no tolled projects have advanced under the TIP program, the active projects have been limited to non-toll projects, which include the following:

- The West Coast Green Highway, a joint initiative by Washington, Oregon, California and British Columbia to promote the use of fuels with low- or no-carbon emissions.
- A West Coast Electric Highway Project, a partnership with the private sector to build a network of electric vehicle fast-charging stations along I-5, I-90 and US-2.
- Proposed joint development at Washington State ferry terminals (Edmonds, Anacortes and Colman Dock).
- A pilot project to generate revenue from digital advertising on WSDOT websites.
- A pilot project to develop retail amenities at state-owned Park-and-Ride facilities.
- A feasibility study to finance a portion to the Colman Dock Ferry Terminal as a P3.
- A feasibility study to pilot use of Transit Oriented Developments on agency owned park and ride facilities.
- A deployment of at least \$1 million in grant funds via the Electric Vehicle Infrastructure Partnerships Program.

### **Sources:**

[Washington State Transportation Commission Innovative Partnerships Program](#)

[WSDOT's Innovative Partnerships page](#)

[WSDOT's Electric Vehicle Infrastructure Partnerships Program](#)

## Chronology of Washington's Public Private Partnerships Programs

- 1993** HB 1006, Public Private Initiatives in Transportation (PPI), is enacted into law (RCW 47.46). A program is created within WSDOT to implement the law.
- 1994** WSDOT issued a Request for Proposals (RFP) inviting private firms to submit proposed projects for consideration. Fourteen project proposals were received. Six projects were selected and approved by the Transportation Commission for further consideration:
1. SR 18 Corridor between I-5 and I-90 (dropped in 1994 due to lack of public involvement and support)
  2. SR 520 including the Evergreen Point Bridge
  3. Puget Sound Congestion Pricing project
  4. SR 522 from Woodinville to Monroe
  5. King County Park and Ride lot improvements
  6. SR 16/Tacoma Narrows Bridge
- 1995** PPI law was amended to require WSDOT to conduct an advisory vote on projects that were challenged by a petition of 5,000 signatures. The Puget Sound Congestion Pricing project was dropped from consideration.
- 1996** PPI law amended to require legislative funding for environmental, engineering, and public involvement work before proposed projects could proceed. Only the Tacoma Narrows Bridge project received legislative appropriations. Therefore, SR 520 and SR 522 were dropped from further consideration.
- 1997** King County Park and Ride lot improvement proposal was dropped from consideration due to local funding concerns. United Infrastructure of Washington (UIW), a joint venture of Bechtel Infrastructure and Kiewit Pacific, was selected as the project development and construction team for the SR 16 Tacoma Narrows Bridge (TNB) project. Included on the team, is the design-builder, Tacoma Narrows Constructors, also a joint-venture of Bechtel and Kiewit.
- 1998** The Legislature passed legislation to provide sales tax deferrals on construction of the TNB project; require the initial roundtrip toll to not exceed \$3; and provide \$50 million state contribution to the project. The advisory vote was held, with 53 percent of the voters in the affected area favoring the project.
- 1999** The Legislature authorized the \$50 million state contribution. WSDOT entered into a contract with UIW to develop the project.
- 2000** The Governor approved \$800 million in privately-issued tax exempt financing for the TNB project. However, the State Supreme Court ruled that WSDOT lacked statutory authority to impose tolls to improve the existing Tacoma Narrows Bridge. In effect, this halted the project from advancing, as toll revenues collected from existing bridge users is required to fully finance construction of the new bridge.
- 2002** The Legislature authorizes the use of state-issued bonds and public financing for the Tacoma Narrows Bridge Project. The Legislature appropriated \$849 million for the project, which included \$800 million to be obtained from the sale of the bonds, which will then be paid back through tolling. WSDOT took over management of the construction and operation of the project, reimbursing UIW for their development efforts to date. Also, the Legislature

directed a study of barriers to public private partnerships, and also established a legislative oversight committee to monitor the design-build contract.

- 2005** The Transportation Innovative Partnerships Act of 2005 was enacted (codified as Chapter 47.29 RCW), phasing out the prior P3 law. The new law allows transportation-related projects and programs of all modes to be eligible for development as a public private partnership under the Transportation Innovative Partnership Program (TIPP). The TIPP program is administered by WSDOT but overseen by the Washington State Transportation Commission (Commission). The Commission has final approval authority for any TIPP agreement negotiated between WSDOT and a private partner. The Commission was directed to enact administrative rules to carry out the TIPP program.
  
- 2006** The Commission formally adopted administrative rules to implement the Transportation Innovative Partnership Program, which was created in RCW 47.29.
  
- 2007** The Legislature provided funding for WSDOT's new Transportation Partnership program, and specifically funded analysis for two projects: (1) public/private partnership development opportunities at public ferry terminals; and (2) economic feasibility of using state-owned property to host alternative refueling/recharging stations along Interstate 5.
  
- 2008** The Transportation Partnerships Office (TPO) completed analyses of potential P3s at public ferry terminals and for alternative refueling/recharging stations along the I-5 corridor. Both projects demonstrate basic financial feasibility and are proposed for development.
  
- 2009** The Legislature authorized the TPO to pursue a joint development project at the Edmonds Ferry Terminal. A Request for Proposals was issued, but no financially-qualified proposals were submitted for this project. The Legislature also provided \$50,000 for business analysis on whether advertising on WSDOT's website could generate revenue for the state.
  
- 2010** The Legislature provided \$75,000 in seed funding for a pilot project to generate revenue from digital advertising on WSDOT's website. Separately, the TPO was awarded \$1.6 million from U.S. Department of Energy funds, for a public private partnership to develop a network of fast-charging stations for electric vehicles in Washington State. This funding was further leveraged through a partnership with AeroVironment, a private company providing the services.
  
- 2011** The TPO solicited conceptual proposals from the private sector for joint development at the Anacortes Ferry terminal. The conclusion of the development community was that a year-round business is not financially viable at the Anacortes terminal location. WSDOT drops the Anacortes terminal from further joint-development consideration.
  
- 2012** The Legislature authorized the TPO to develop a pilot project allowing retail amenities at state-owned Park-and-Ride lots. A RFP was issued for providing food and beverage services at specific locations that were not over parking capacity. No responses were received due to the lack of sales potential outside of the weekday commute period at Park and Ride lots. The TPO created and trademarked the tri-state branding for the West Coast Electric Highway and oversaw the installation of a network of electric vehicle charging in 12 communities and two highway safety rest areas.
  
- 2013** The TPO successfully implemented the digital advertising pilot project and transferred project oversight to WSDOT's Communications Office.

- 2014** Supported the Washington State Legislature’s Joint Transportation Committee’s study on Business Models for Financially Sustainable EV Charging Networks.
- 2015** The Legislature directed the TPO to develop a pilot program to support deployment of EV charging infrastructure that is supported by private financing.
- 2016** Conducted public outreach and rulemaking for WSDOT’s Electric Vehicle Infrastructure Program.
- 2017** Implemented WSDOT’s Electric Vehicle Infrastructure Partnerships Program with \$1M in grant funding to leverage an additional \$1.5M in public/private match to deploy electric vehicle fast charging in 15 communities along highway corridors in western and eastern Washington.

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# Tolling

## BACKGROUND

The Legislature has authorized collection of tolls on the following facilities:

- Tacoma Narrows Bridge ([RCW 47.46.100](#));
- SR 520 floating bridge ([RCW 47.56.870](#));
- SR 167 high-occupancy toll ("HOT") lanes ([RCW 47.56.403](#));
- Interstate 405 express toll lanes ([RCW 47.56.880](#));
- SR 99 deep bore tunnel ([RCW 47.56.862](#)); and
- The authorization to toll the bridge portion of the Columbia River Crossing (CRC) project failed to become law. ([RCW 47.56.890](#)).<sup>1</sup>

Washington uses an electronic photo tolling system ([RCW 47.56.795](#) and [47.46.105](#)) to collect most tolls. An electronic pass is mounted on the vehicle and read at highway speeds, and a camera takes a photograph of the vehicle's license plate. When driving on a tolled facility, tolls are deducted from a pre-paid toll account linked to the individual's electronic pass or license plate. (The Tacoma Narrows Bridge has toll booths available for individuals who want to stop and pay the toll, but is the only tolled facility that still has this toll payment option.)

If a vehicle does not have a pre-paid account, the registered owner of the vehicle will receive a toll bill in the mail within one month. Those who do not pay within 15 days of receiving their bill will get a second bill with a \$5 reprocessing fee.

Registered vehicle owners with unpaid tolls after 80 days receive a notice of civil penalty from WSDOT and a \$40 fine for each unpaid toll transaction, in addition to all accumulated tolls and fees ([RCW 46.63.160](#)). At least ten days prior to issuing notices of civil penalty to vehicle owners with active pre-paid toll accounts, WSDOT must provide email and telephone notification of unpaid pay-by-mail tolls to all vehicle owners with accounts who have elected to provide email and/or telephone contact information. WSDOT may offer first-time toll violators forgiveness of penalties. A hold on a person's annual vehicle registration may occur if the civil penalty is not paid, and the unpaid tolls, penalties, and fees may be sent to a collection agency.

WSDOT has established an administrative adjudication process, allowing people to appeal a civil penalty imposed when a toll bill is unpaid. During the adjudication process, the alleged violator has the opportunity to present evidence of certain mitigating circumstances as to why the toll bill was not paid ([RCW 46.63.160](#)). In response, the adjudicator may reduce or dismiss the civil penalty and associated administrative fees.

Additional general information on tolling—

- WSDOT's *Good to Go!* Toll Bill Guide website provides troubleshooting information for toll bill payers: <https://www.wsdot.wa.gov/GoodToGo/billguide.htm>.

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<sup>1</sup> For the CRC, the authority to toll was conditioned on certain events occurring by December 31, 2015, as set out in Chapter 36, Laws of 2012 (ESSB 6445).

- WSDOT's official *Good to Go!* website provides information about the types of payment options, links to hours of operation, and other information about using Washington's tolled facilities: <http://www.wsdot.wa.gov/GoodToGo/default.htm>.
- WSDOT's Tolling Division Reports and Resources website provides tolling annual reports and other publications regarding tolling in Washington: <http://www.wsdot.wa.gov/Tolling/publications.htm>.
- [WSDOT's Tolling Facility Financial and Performance Reports website provides links to each toll facility's financial and performance reports:](http://www.wsdot.wa.gov/Tolling/TollFinance.htm) <http://www.wsdot.wa.gov/Tolling/TollFinance.htm> and <http://www.wsdot.wa.gov/Tolling/405/library.htm>.

## TOLLED LANES

Express toll lanes and High Occupancy Toll (HOT) lanes are a road pricing mechanism that gives motorists in single occupant vehicles access to High Occupancy Vehicle (HOV) lanes. As a congestion management tool, HOT lanes may be used to adjust the traffic balance between general purpose and HOV lanes to maximize the vehicle throughput (number of vehicles traveling) in HOT lanes. Other goals for these facilities include increased trip reliability and raising revenue to fund future improvements in the tolled corridor.

The SR 167 HOT lanes were authorized as a pilot project in 2005 ([RCW 47.56.403](#)) with an original expiration date four years after tolling began. This expiration date has been extended in the transportation budget, and the authorization is currently set to expire on June 30, 2019.

The 2011 Legislature authorized express toll lanes on Interstate 405 ([RCW 47.56.880](#)). WSDOT launched 15 miles of express toll lanes on I-405 between the cities of Bellevue and Lynnwood on September 27, 2015. If the performance measures below are not being met, the express toll lanes must be terminated as soon as practicable:

- Maintain speeds of 45 miles per hour at least 90% of the time during peak periods (see [RCW 47.56.880 \(4\)\(a\)](#)), and,
- Generate sufficient revenue to pay for all I-405 Express lane expenses (see [RCW 47.56.880 \(4\)\(e\)](#)).

More information on the I-405 and SR 167 Eastside Corridor Tolling project can be found at: <http://www.wsdot.wa.gov/tolling/eastsidecorridor>.

A 2017 Joint Transportation Committee study of I-405 Traffic Data and Performance Measures may be found at: <http://leg.wa.gov/JTC/Pages/I405TrafficDataStudy.aspx>

## GOVERNANCE

### **Current Tolling Authority**

Under current law, the Legislature is the only entity with the authority to authorize tolls on an eligible toll facility ([RCW 47.56.820](#)). An eligible toll facility is defined as "portions of the state highway system specifically identified by the legislature, including, but not limited to, transportation corridors, bridges, crossings, interchanges, on-ramps, off-ramps, approaches, bi-state facilities, and interconnections between highways" ([RCW 47.56.810](#)). Any proposal for the establishment of eligible toll facilities must consider specified policy guidelines which include: overall direction

(purpose for the toll); when to use tolling; appropriate use of toll revenue; setting toll rates; and the duration of toll collection. ([RCW 47.56.830](#))

The Legislature has designated the Transportation Commission as the state tolling authority with responsibility for setting toll rates, including variable pricing, and reviewing toll operations ([RCW 47.56.850](#) and [47.46.100](#)). Prior to the convening of each regular session of the Legislature, the Commission must report to the transportation committees of the Legislature on any increase or decrease in toll rates approved by the Commission ([RCW 47.56.855](#)).

Certain local jurisdictions may impose tolls on some roads, including cities ([RCW 35.74.050](#)), Regional Transportation Investment Districts (RCWs [47.56.076](#) and [36.120.050](#)), Transportation Benefit Districts (RCWs [47.56.078](#) and [36.73.040](#)), and ports ([RCW 53.34.010](#)). Local jurisdictions need authorization from the Legislature if tolling a state route, and any toll rates set by these entities are subject to review and approval by the Transportation Commission. The Commission must consider the impact of tolls, or changes in toll rates, on the operation of any state facility. Currently no local jurisdictions impose tolls on roads in the state. (For more information on local jurisdictions see page 369.)

In general, federal law prohibits tolling on federal-aid highways. However, there are four federal tolling programs for which a facility can qualify if federal funds have been used or will be used on a highway. More information about federal tolling programs can be found at: [https://www.fhwa.dot.gov/ipd/tolling\\_and\\_pricing/tolling\\_pricing/federal\\_tolling\\_programs.aspx](https://www.fhwa.dot.gov/ipd/tolling_and_pricing/tolling_pricing/federal_tolling_programs.aspx).

### **Approval of toll increases**

A series of initiatives related to the Legislature's approval of new fees passed between 2007 and 2012. During this time period, the Legislature, typically in the transportation budget, reaffirmed the Transportation Commission's authority to set toll rates. In 2014, the Attorney General provided advice to the Legislature indicating that the Legislature did not need to continue to reaffirm the delegation of fee-setting authority to the Transportation Commission. (For more information on the Attorney General Opinion see page 29.)

### **Limitations on Use of Toll Revenue**

The current statutes confine permissible uses of toll revenue to the following purposes: to cover operating costs, including maintenance, preservation, administration, and toll enforcement by public law enforcement; to meet obligations for the repayment of debt; to meet any other funding obligations for projects or operations on the eligible toll facility; to provide for the operation of conveyances of people or goods; and to fund improvements to the eligible toll facility ([RCW 47.56.820](#) and [47.46.110](#)). In addition to the statutes of general applicability that limit the use of toll revenue, the Legislature has enacted specific restrictions on the use of toll revenue for each of the five currently authorized toll facilities.

### **Duration of Toll Collection**

As noted above, current policy guidelines provide that any proposal for the establishment of an eligible toll facility must include consideration of the duration of toll collection on the facility ([RCW 47.56.830](#)). The applicable guideline notes that, because transportation infrastructure projects have costs and benefits that extend well beyond those paid for by initial construction funding, tolls may remain in place to fund additional capacity; capital rehabilitation, maintenance, management, and operations; and optimization of system performance. The duration of the tolls may be determined by the Legislature and may vary by toll facility.

The 2002 legislation that authorized the Transportation Commission to impose tolls on the Tacoma Narrows Bridge required that the bridge be operated as a toll-free facility after satisfying debt requirements of the financing ([RCW 47.46.110](#)).

### **18th Amendment to Washington State Constitution**

In 1944, statewide voters approved the 18th Amendment to the Washington State Constitution, which restricts the use of certain transportation revenues exclusively to "highway purposes." See a complete description of restrictions put in place by the *18th Amendment* on page 31.

Toll revenue is not explicitly included in the 18th Amendment. However, in some instances the Legislature has deposited toll revenues into an account *within* the Motor Vehicle Fund, which has resulted in limiting the use of those toll revenues to "highway purposes." In other instances, the Legislature has deposited toll revenue in an account *outside* the Motor Vehicle Fund, which does not limit use of that revenue to "highway purposes." Account information regarding the six currently authorized toll facilities is as follows:

- Tolls from the Tacoma Narrows Bridge are deposited into a special account, the "Tacoma Narrows toll bridge account," *within* the Motor Vehicle Fund ([RCW 47.56.165](#));
- Tolls from the SR 520 corridor will be deposited into a special account, the "state route number 520 corridor account," *outside* the Motor Vehicle Fund ([RCW 47.56.875](#));
- Tolls from the SR 167 HOT lanes are deposited into the "high occupancy toll lanes operations account," *outside* the Motor Vehicle Fund ([RCW 47.66.090](#));
- Tolls from the I-405 express toll lanes will be deposited into the "Interstate 405 express toll lanes operations account," *within* the Motor Vehicle Fund ([RCW 47.56.884](#));
- Tolls from the portion of state route number 99 that is the deep bore tunnel under First Avenue from the vicinity of the sports stadiums in Seattle to Aurora Avenue north of the Battery Street tunnel are deposited into the "Alaskan Way viaduct replacement project account" *outside* the Motor Vehicle Fund ([RCW 47.56.864](#))

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# Infractions

## Infractions: Traffic, Parking, and Tolling Violations

There are three basic types of infractions in state law related to the operation of a motor vehicle: traffic infractions, parking infractions, and a civil penalty related to a toll violation. The differences between the three are discussed below, including differences in where the infraction revenue is deposited.

### Traffic Infractions

A traffic infraction occurs generally when an individual violates a rule of the road or another state law related to the operation of a vehicle. The rules of the road are generally found in Chapter 46.61 RCW.

Under state law, with some exceptions, traffic infractions are civil and not criminal offenses ([RCW 46.63.020](#)). Civil traffic infractions are not punishable by imprisonment; rather, they can result in a monetary fine or penalty.

A traffic infraction is issued to the driver of the vehicle at the time the infraction occurs. A parking infraction and a civil infraction for a toll violation are issued to the registered owner of the motor vehicle, regardless of who was actually operating the motor vehicle at the time the parking infraction or toll violation occurred.

For some traffic infractions, the Legislature has provided a specific monetary penalty in statute, but for all others, the Legislature has delegated the authority to set the amount of the base penalty for the infraction to the Supreme Court. IRLJ 6.2 contains the [infraction penalty schedule](#) adopted by the court. A number of additional penalty amounts and fees assessed for all infractions are set by state law ([RCW 46.63.110](#)).

The \$136 traffic ticket is the most common infraction total penalty assessed. It is arrived at by starting at a base penalty level of \$48 (set by IRLJ 6.2) and adding \$88 for various legislative assessments for general government purposes (mostly public-safety related) at the state and local government levels. *No traffic infraction revenue is deposited into state transportation accounts.*

In some local jurisdictions, the ticketed person may attend a course in traffic safety in lieu of paying a fine for a traffic infraction. Attendance at such a program also clears the violation from the person's record. Within a seven-year period, a person may not receive more than one deferral for traffic infractions for moving violations and one deferral for traffic infractions for non-moving violations ([RCW 46.63.070](#)).

### Parking Infractions

In general, parking infractions are established by city and county governments and the proceeds from those fines are paid to the applicable local government. However, penalties for infractions related to parking for persons with disabilities are divided between local jurisdictions and state government, with \$100 of the \$450 penalty deposited to the state Multimodal Transportation account to be used to supplement a grant program for special needs transportation provided by transit agencies and nonprofit providers of transportation that is administered by WSDOT ([RCW 46.19.050](#)).

Traffic infractions detected by traffic safety cameras and school bus safety cameras are *processed* as parking infractions (see [RCW 46.63.170\(2\)](#) and [RCW 46.63.180](#)). Revenues from traffic safety camera fines remain with the local government; revenues from school bus safety camera fines (less administration and operating costs of the cameras) are remitted to school districts for school zone safety projects.

### **Tolling Violations**

Failure to pay a toll on a tolled facility in Washington is a civil infraction in a separate category from other traffic infractions ([RCW 46.63.160](#)). WSDOT issues a fine of \$40 for each unpaid toll transaction, plus the original toll amount and associated fees. Photo toll customers have 80 days from the time they use the toll facility to pay the toll before non-payment of the toll charge becomes a violation subject to a civil penalty. WSDOT offers first-time forgiveness of penalties. A hold on a person's vehicle registration may occur if the civil penalty is not paid.

Proceeds from tolling violations are administered by the state as part of the transportation budget, and are currently used to defray the construction and operating costs of the tolled facility on which the violation occurred.

For more information on toll violations, please see the tolling section on page 257.

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## Sales and Use Tax on Road Construction

### **Sales & Use Tax on WSDOT Projects on State-Owned Highways**

Washington State sales and use taxes are generally applied to construction contracts. Contractors working on WSDOT projects on state-owned highways are taxed in two ways:

1) *Contractor purchased materials consumed during construction.* When WSDOT contractors purchase materials that will be utilized or consumed by the contractor during construction (i.e. temporary striping, barricades), the contractor is charged sales tax at the point of purchase. This contrasts with materials like asphalt that become part of the final product; for these, the contractor does not pay sales tax at the time of purchase.

2) *Contractor gross receipts.* Sales and use tax is applied to the contractor's total billing, including charges for labor, services, sub-contractor costs, and materials, including both consumed materials and materials that become part of the final product. Because the consumed materials are normally part of the overall billing, this means that sales tax is applied a second time to such materials.

### **Public Road Construction Exemption: local jurisdictions and federal government**

Road construction paid for by local jurisdictions and the federal government are partially exempt from sales and use taxes.

[RCW 82.04.050\(10\)](#) exempts construction labor and services from sales and use tax when construction occurs on highways owned by cities, counties, special districts or the federal government. When first adopted in 1943, the exemption applied to construction on highways owned by the state. In 1971, the RCW was amended to remove construction on highways owned by the state from the exemption.

Under the Public Road Construction Exemption, sales and use tax is not paid on the full contract price. It is paid by contractors on all materials (and services associated with the provision of those materials) purchased or used for the work whether they are installed as part of the construction or consumed during construction.

The Washington Department of Revenue [2016 Tax Exemption Study](#) identifies the purpose of the exemption as: 1) taxing contractors who do work for the federal government on the value of the materials they incorporate into the project; and 2) reducing costs for local jurisdictions. The study's estimated savings to taxpayers from the exemption in the 2017-19 biennium is \$256 million in state tax and \$97 million in local taxes.

### **Taxation of federal projects**

Under the Supremacy Clause of the United States Constitution, the state cannot directly tax the federal government. On construction projects, the state only imposes sales and use tax on materials purchased by federal contractors.

The United States Supreme Court, in a 5-4 decision, upheld Washington's taxation of federal contractors in *Washington v. United States*, 460 U.S. 536 (1983). The important question, according to the Supreme Court, is whether the tax is discriminatory with regard to the economic

burdens that result. “The important consideration is not whether the State differentiates in determining what entity shall bear the legal incidence of the tax, but whether the tax is discriminatory with regard to the economic burdens that result. The State does not discriminate against the Federal Government and those with whom it deals unless it treats someone else better than it treats them. Here, Washington has not singled out contractors who work for the United States for discriminatory treatment. It has merely accommodated for the fact that it may not impose a tax directly on the United States as the project owner.”

The Department of Revenue has expressed concern that creating new exemptions and deferrals for construction projects present “a significant legal risk that the federal government or federal contractors will seek to re-litigate *Washington v. United States*. Sales/use tax exemptions pose the greatest legal risk because they plainly treat the beneficiaries of the exemption more favorably than federal contractors are treated. Sales/use tax deferrals also pose a significant legal risk.”

### **Sales Tax Deferrals**

Sales and use tax deferrals have been specifically granted by legislation for two tolled facilities:

- **SR 520.** [RCW 47.01.412](#) defers state and local sales and use taxes on the SR 520 improvements until the fifth year after the date certified by the Department of Revenue as the date on which the project is operationally complete. The project is operationally complete under this RCW when the replacement bridge is constructed and opened to traffic. Interest is not charged on the deferred sales and use taxes. Total estimated deferred state and local sales and use taxes are \$159.4 million.
- **Tacoma Narrows Bridge SR 16.** [RCW 47.46.060](#), as amended in 2015, defers state and local sales and use taxes on the Tacoma Narrows Bridge SR 16 corridor improvements until 2032. (Prior to the amendment, state and local sales and use tax were to be repaid 2019.) The deferred tax, which totals \$57.6 million, is to be repaid over 10 years. The statute include a provision that permits the Department of Revenue to authorize an accelerated repayment schedule upon the request of the Department of Transportation. No interest is charged.

### **Connecting Washington**

Chapter 44, Laws of 2015, 3<sup>rd</sup> Special Session authorized fund transfers from the General Fund—State to the Connecting Washington Account for six biennia ending in 2031 ([RCW 82.32.385](#)). The \$518 million required to be transferred represents refunds of sales taxes paid on the state highway projects authorized by the Connecting Washington transportation revenue package.

**Source:** Joint Transportation Committee, “Efficiencies in the Construction and Operation of State Transportation Projects, [Appendix A](#).” January 13, 2014.

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## Repealed Taxes and Fees

### Overview and Table of Contents

This section summarizes the state's transportation repealed taxes and fees. The taxes and fees in this section are arranged in alphabetical order. For the statewide motor vehicle excise tax, refer to the supplementary information following the general description of the tax.

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<b><u>REVENUE SOURCE:</u></b>	<b>Aircraft Pilot Registration Fee</b>
<b><u>RCW:</u></b>	<a href="#">47.68.233</a>
<b><u>WHO PAID:</u></b>	Pilots residing in Washington or who regularly operate any aircraft in the state; applies to each pilot who is a resident of this state and each nonresident pilot who regularly operates aircraft in this state.
<b><u>RATE:</u></b>	Prior to repeal the fee was \$15 per year.
<b><u>ADMINISTERED BY:</u></b>	Department of Transportation – Aviation Division
<b><u>WHERE DEPOSITED:</u></b>	Aircraft Search and Rescue Safety & Education Account and Aeronautics Account (only in 2003–2005 Biennium).
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for aircraft search and rescue and for pilot safety and education activities.
<b><u>EXEMPTIONS:</u></b>	A pilot who operates an aircraft exclusively in the service of U.S. government or political subdivision; a pilot registered under the laws of a foreign country; a pilot engaged in commercial flying in interstate or foreign commerce; a person piloting a dual-controlled aircraft where a licensed instructor is in full charge of one set of controls and flight is solely for instruction or demonstration to prospective purchaser (RCW 47.68.233).
<b><u>HISTORY:</u></b>	<p>1967 Not to exceed \$5</p> <p>1987 Not to exceed \$10</p> <p>1996 \$8</p> <p>2003 \$15 to Aircraft Search and Rescue Safety &amp; Education Account except for \$7 of \$15 fee to Aeronautics Account in 2003–2005 Biennium.</p> <p>2005 Effective July 1, 2005, the aircraft pilot registration fee was repealed by SSB 5414 (C 341, Laws of 2005).</p>

<b><u>REVENUE SOURCE:</u></b>	<b>Airman/Airwoman Registration Fee</b>
<b><u>RCW:</u></b>	<a href="#">47.68.234</a>
<b><u>WHO PAID:</u></b>	Any airman or airwoman not registered as a pilot who resides in Washington or regularly performs the duties of an airman or airwomen in the state.  Airman/airwoman includes in-flight crew members; persons directly in charge of aircraft inspection, maintenance, or repair; and aircraft dispatchers and control tower operators.
<b><u>RATE:</u></b>	Prior to repeal the fee was \$15 per year
<b><u>ADMINISTERED BY:</u></b>	Department of Transportation – Aviation Division
<b><u>WHERE DEPOSITED:</u></b>	Aircraft Search and Rescue Safety & Education Account and Aeronautics Account (only in 2003–2005 Biennium).
<b><u>DISTRIBUTION &amp; USE:</u></b>	Appropriated for aircraft search and rescue and for pilot safety and education activities.
<b><u>EXEMPTIONS:</u></b>	Airman/airwoman employed outside the U.S., employed as an inspector or mechanic by a manufacturer of aircraft or aircraft components, or who performs inspection and mechanical duties only on his or her own aircraft (RCW 47.68.020(9)).
<b><u>HISTORY:</u></b>	1993 Not to exceed \$10 2003 \$15 2005 Effective July 1, 2005, the airman/airwoman registration fee was repealed by SSB 5414 (C 341, Laws of 2005)

<u>REVENUE SOURCE:</u>	<b>Centennial License Plates</b>
<u>RCW:</u>	<a href="#">46.16.650</a>
<u>WHO PAID:</u>	Consumers who purchase new plates.
<u>RATE:</u>	\$1 per plate
<u>ADMINISTERED BY:</u>	Department for Licensing
<u>WHERE DEPOSITED:</u>	Motor Vehicle Account
<u>DISTRIBUTION &amp; USE:</u>	As appropriated for highway-related purposes
<u>EXEMPTIONS:</u>	State/local government vehicles (RCW 46.16A.170)
<u>HISTORY:</u>	1986 \$1 per plate (from 1-87 to 6-89, 1/2 to Centennial Account and 1/2 to Motor Vehicle Fund; after 6-89, all to Motor Vehicle Fund)
	2000 Repealed by Chapter 1, 1 <sup>st</sup> Special Session, Laws of 2000

<b><u>REVENUE SOURCE:</u></b>	<b>Clean Air Excise Tax</b>
<b><u>RCW:</u></b>	<a href="#">82.44.020</a> (basic tax)
<b><u>WHO PAID:</u></b>	Owners of motor vehicles, campers, travel trailers, trailers, and semitrailers.
<b><u>RATE:</u></b>	\$2.00 per vehicle
<b><u>ADMINISTERED BY:</u></b>	Department of Licensing
<b><u>WHERE DEPOSITED:</u></b>	Air Pollution Control Account
<b><u>DISTRIBUTION &amp; USE:</u></b>	To implement provisions of Clean Air Act (RCW 70.94)
<b><u>EXEMPTIONS:</u></b>	Farm vehicles (RCW 82.44.020) Vehicles owned by government agencies (RCW 82.44.010) Vehicles owned by nonresident military personnel (RCW 82.44.010) Vehicles used entirely on private property (RCW 82.44.010) Mobile home, travel trailers, and campers (RCW 82.44.010) Private school buses (RCW 82.44.010)
<b><u>HISTORY:</u></b>	1991 \$2.25 1994 \$2.00 2000 Repealed by Chapter 1, 1 <sup>st</sup> Special Session, Laws of 2000.

**REVENUE SOURCE:**      **Mobile Home/Travel Trailer Dealer Excise Tax**

**RCW:**                      [82.50.410](#)

**WHO PAID:**                Mobile home and travel trailer dealers.

**RATE:**                      \$2 per dealer license plate or duplicate.

**ADMINISTERED BY:**      Department of Licensing

**WHERE DEPOSITED:**      General Fund

**DISTRIBUTION & USE:**    Appropriated for general government.

**EXEMPTIONS:**            None

**HISTORY:**                 1979    \$2 per license plate or duplicate  
   2000    Eliminated by Chapter 1, 1st Special Session, Laws of 2000

**REVENUE SOURCE:**           **Motor Vehicle Excise Tax (MVET), Statewide and Local**

**RCW:**                            [82.44.020](#) (tax)  
                                      [82.44.041](#) (valuation)  
                                      In 2000, following the passage of Initiative 695 in 1999, the Legislature enacted Chapter 1, 1st Special Session, Laws of 2000, repealing the statewide motor vehicle excise tax, effective January 1, 2000.  
                                      In 2002, Initiative 776 was passed by voters, repealing the MVET for Regional Transit Authorities (Sound Transit) and for certain other transit agencies financing high capacity transportation systems (RCW 81.104.160).  
                                      In 2006, the Washington State Supreme Court upheld Sound Transit's authority to continue collecting the local MVET based on Sound Transit's contractual obligations to pay its bond debt; however, the MVET authority expires once the bond debt is completely paid off.

**WHO PAID:**                    Owners of certain motor vehicles

**RATE:**                            Statewide rate: Annual rate of 2.2% of vehicle value:

- 2.0% of value base
- 0.2% of value dedicated to state transportation

Vehicle value was determined according to valuation schedules repealed at the time the statewide MVET was repealed.

Trucks over 40,000 pounds G.V.W. used in combination with trailers pay rate of 2.78%; MVET eliminated for commercial trailers used in combination with trucks paying the 2.78% rate.

Simplifying amendments in Referendum 49 (EHB 2894) combined the tax rate to 2.2, changed depreciation curve for "all other vehicles," and adjusted the distribution formula (RCW 82.44.110) to maintain revenue neutrality.

Local jurisdiction rates:

- For municipalities operating public transportation systems: not to exceed 0.725% of vehicle value
- For Regional Transit Authorities and other transit agencies financing high capacity transportation: not to exceed 0.8% of vehicle value

**ADMINISTERED BY:**        Department of Licensing

**WHERE DEPOSITED:**        Motor Vehicle Account  
                                      Puget Sound Ferry Operations Account  
                                      Puget Sound Ferry Capital Construction Account  
                                      Transportation Fund (Former to Multimodal Transportation Account)  
                                      High Capacity Transportation Account  
                                      Central Puget Sound Public Transportation Account

Public Transportation Systems Account  
 Passenger Ferry Account  
 County Criminal Justice Assistance Accounts  
 Municipal Criminal Justice Assistance Accounts  
 County Public Health Account  
 County Sales and Use Tax Equalization Account  
 Municipal Sales and Use Tax Equalization Account  
 Violence Reduction and Drug Enforcement Account  
 Distressed County Assistance Account  
 City Police and Fire Protection Assistance Account  
 General Fund

DISTRIBUTION & USE: State and local transportation  
 City and county criminal justice  
 City public safety  
 County public health  
 Cities and counties for general use  
 Distressed counties  
 Mass transit  
 High capacity transportation development

EXEMPTIONS:

- Vehicles owned by governments (including transit agencies) (RCW 82.44.010)
- Vehicles used entirely on private property (RCW 82.44.010(2))
- Vans used for ridesharing (RCW 82.44.015)
- Mobile homes, travel trailers, and campers (RCW 82.44.010(2))
- Vehicles owned by nonresident military personnel (RCW 82.44.010(2))
- Private school buses (RCW 46.16.035, 82.44.010)
- Vehicles registered by leasing corporations (i.e., rental cars) (RCW 82.44.023)

HISTORY:

1937 1.5% of value, dedicated to common schools  
 1943 Dedication changed: 15% to cities and towns, 5% to General Fund, 80% to common schools. House trailers included  
 1945 Dedication changed: 17% to cities and towns, 5% to General Fund, 78% to common schools.  
 1955 House trailers deleted  
 1959 2.0% of value  
 1961 Dedication changed: 2.0% for admin, 17% to cities and towns, 5% to General Fund, 78% to common schools. Of city and town distribution, 4¢ per capita directed to fund municipal research  
 1965 House trailers added  
 1969 Local 1.0% tax authorized for transit as a credit against the state tax; municipal research increased to at least 7¢ per capita.  
 1971 Mobile homes exempt  
 1975 Transit bonds limited (only 10% of MVET may be used as pledge against bonds issued after 7/1/75).  
 1977 2.2% (.2% to ferry construction)

- 1979 Transit bonds limited (MVET may not be used as pledge against bonds issued after 5/14/79)
- 1982 2.288% (4% surtax added)
- 1983 2.354% (increased surtax to 7%)
- 1987 2.454% (increased 0.1% dedicated to ferry operations and 1% transit match reduced in four counties to fund Rail Development Account).
- 1988 Joint committee established to study MVET
- 1990 Changes vehicle valuation schedules and base rate; new 2.0% base rate revenue neutral with prior 2.454% rate (effective 9/1/90).
- Adds 0.2% surtax to base rate; to be deposited in Transportation Fund (effective 9/1/90).
  - Makes permanent funding for ferry operations.
  - Deposits MVET available to, but not matched by, transit districts in Transportation Fund (effective 7/1/91).
  - Reduces maximum MVET available for transit match from 0.815% (under new law) to 0.725% (effective 1/1/93).
  - Directs revenue that would have been matched by transit under old rate to new accounts to fund transit-related projects (effective 1/1/93).
  - Transfers MVET equal to 0.1% vehicle value from General Fund to Transportation Fund (effective 7/1/93).
  - Voter-approved local option MVET in King, Pierce, and Snohomish counties of up to 15% of basic state rate for HOV lanes
  - Voter-approved local option MVET of up to 0.8% for transit agencies for funding high capacity transportation
- 1992 Consumers required to pay 5.9% sales tax on vehicle rentals in lieu of dealer paying MVET (effective 1/1/93).
- 1993 Transit residual goes to General Fund instead of Transportation Fund for 1993–95 Biennium.
- 0.1% transfer from General Fund to Transportation Fund deferred from 7/1/93 to 7/1/95.
  - Rate for trucks over 40,000 pounds GVW increased from 2.2% to 2.78%; MVET eliminated for trailers used in combination with such trucks.
- 1994 Transit systems receiving less than 80% of the per capita statewide average sales and use tax are eligible for transit sales and use tax equalization payments (effective 1/1/96).
- 1995 Modified distributions to High Capacity Transportation Account to fund newly-created Passenger Ferry Account.

- 1997 Establishes a permanent funding mechanism for the Violence Reduction and Drug Enforcement Account.
- 1998 Referendum 49 changes the MVET structure and distribution and provides a \$30 tax credit.
- Surtax of 0.2% of vehicle value eliminated; MVET rate consolidated at 2.2%.
  - Depreciation schedule adjusted to reduce tax liability for vehicles 2–3 years old.
  - Distribution to motor vehicle fund increases to finance new highway construction projects.
  - General fund receives no MVET revenue; MVET distributions to transit systems and transportation-related accounts paid out of the transportation fund (transportation fund receives additional MVET revenue to make transit distributions).
  - Yakima Transit and Everett Transit eligible to receive MVET distributions
  - MVET distributions to county and municipal criminal justice accounts decreases; general fund revenues replace and supplant criminal justice distributions.
  - Eliminates funding for violence reduction and drug enforcement account.
  - Increases distributions for municipal sales and uses tax equalization.
- 1999 Initiative 695 repeals the statewide MVET.
- 2000 On March 14, 2000, the state Supreme Court rules that I-695 is unconstitutional in its entirety. On March 22, 2000, the Legislature enacts Chapter 1, 1st Special Session, Laws of 2000, repealing the statewide MVET.
- 2002 Initiative 776 repeals the authority of a Regional Transit Authority, and certain other transit agencies, to impose an MVET for high capacity transportation purposes.
- 2006 Washington State Supreme Court upholds Sound Transit's authority to continue to collect its 0.3% MVET until its bonds are paid off, based on Article I, section 23 of the Washington Constitution relating to impairment of contracts. Sound Transit issued bonds in 1999 pledging MVET revenue as security.

The Legislature enacts RCW 82.44.035, which creates a new vehicle depreciation schedule based on a JTC study of vehicle valuations. The new schedule applies prospectively to any new locally imposed motor vehicle excise taxes. No new MVET is imposed.

OTHER RESOURCES:

Joint Transportation Committee, "Motor Vehicle Excise Tax Valuation Study," January 2006. [JTC 2005/6 MVET Valuation Study](#)

## Historical MVET Distributions

1995–1997 Biennium through 1997–1999 Biennium  
(Dollars in Millions)

	<u>95–97</u>	<u>97–99</u>
<b>Collections:</b>		
Total Collections	<u>\$1,374.9</u>	<u>\$1,617.7</u>
<b>Distributions:</b>		
DOL	\$19.5	\$24.1
Ferry Capital	101.9	119.9
Ferry Operations	50.8	59.9
Counties	20.0	23.7
Cities	59.4	70.0
County Public Health	30.4	45.9
Criminal Justice	104.5	147.4
Transportation Fund	188.1	353.3
Motor Vehicle Fund	0.0	38.6
General Fund	<u>800.3</u>	<u>734.9</u>
<b>TOTAL</b>	<u><b>\$1,374.9</b></u>	<u><b>\$1,617.7</b></u>

### Distributions from General Fund and Transportation Fund:\*

Transit Districts	345.6	401.3
Transit Equalization	2.3	5.2
CPSPTA & PTSA	18.1	19.8
Passenger Ferry	0.5	0.6
High Capacity Transp. Account	12.7	14.6

- \* Transit district and transit-related distributions were paid from the General Fund and the Transportation Fund (after Referendum 49) in the 97–99 Biennium. CPSPTA and PTSA stand for Central Puget Sound Public Transportation Account and Public Transportation Systems Account.

<u>REVENUE SOURCE:</u>	<b>Motor Vehicle License Fee (local)</b>								
<u>RCW:</u>	<a href="#">82.80.020</a> (Authorized in 1990)								
<u>WHO PAID:</u>	Owners of motor vehicles								
<u>RATE:</u>	Up to \$15 maximum per vehicle registered in county.								
<u>PROVISIONS:</u>	<ul style="list-style-type: none"> <li>• County legislative authority may impose the fee, without voter approval.</li> <li>• Applies to incorporated and unincorporated areas.</li> <li>• City or town may impose the fee only if authorized by a majority of voters and only if the county has not imposed the fee.</li> <li>• The 1998 law extends applicability to trucks weighing 6,000 pounds or less (unladen).</li> <li>• Revenues distributed to county and cities contained within the county levying the tax on a weighted per capita basis (1.5 for population in unincorporated areas; 1.0 for population in incorporated areas).</li> <li>• Subject to planning provisions.</li> <li>• Subject to exclusive referendum procedure. (See <i>Background Information</i>, page 132).</li> </ul>								
<u>EXEMPTIONS:</u>	<ul style="list-style-type: none"> <li>• Exempts all trucks above 6,000 pounds (unladen), buses, for-hire vehicles, commercial trailers, and converter gears.</li> <li>• Allows county to exempt senior citizens with incomes below level set by county and persons with physical disabilities.</li> </ul>								
<u>DISTRIBUTION AND USE:</u>	For general transportation purposes in counties and cities, including highways, public transportation, high capacity transportation, transportation planning and design, and other transportation-related activities.								
<u>REVENUE:</u>	Counties that imposed the motor vehicle license fee during 2002 as reported by the Department of Licensing:								
	<table border="0" style="margin-left: auto; margin-right: auto;"> <tr> <td>Douglas County</td> <td style="text-align: right;">\$352,888</td> </tr> <tr> <td>King County</td> <td style="text-align: right;">\$17,404,484</td> </tr> <tr> <td>Pierce County</td> <td style="text-align: right;">\$6,993,526</td> </tr> <tr> <td>Snohomish County</td> <td style="text-align: right;">\$6,453,459</td> </tr> </table>	Douglas County	\$352,888	King County	\$17,404,484	Pierce County	\$6,993,526	Snohomish County	\$6,453,459
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King County	\$17,404,484								
Pierce County	\$6,993,526								
Snohomish County	\$6,453,459								

HISTORY:

- 1990: Counties eligible to impose vehicle fee not more than \$15/vehicle
- 1991: Allowed a refund for vehicle owners over 61 years of age meeting an income test
- 1993: Refund changed to an exemption; exemption broadened to include persons with disabilities
- 1996: Exemption provided for certain "Foreign Organizations" eligible for special license plates
- 1998: Qualifying cities or towns in counties that had not yet imposed the fee given the authority to impose the vehicle license fee upon voter approval; provided an exemption for vehicles with an unladen weight of more than 6,000 pounds.
- 2002: Repealed by Initiative 776, November 5, 2002. (Chapter 1, Laws of 2003).

<u>REVENUE SOURCE:</u>	<b>Travel Trailer and Camper Excise Tax</b>
<u>RCW:</u>	<a href="#">82.50.410</a>
<u>WHO PAID:</u>	Travel trailer and camper owners
<u>RATE:</u>	Annual rate of 1.1% of value of the travel trailer or camper; value is based on statutory schedule (RCW 82.50.425) applied to the manufacturer's suggested retail price.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	General Fund Transportation Fund
<u>DISTRIBUTION &amp; USE:</u>	1.1% of value: <ul style="list-style-type: none"> <li>• 13.64% to cities</li> <li>• 13.64% to counties</li> <li>• 63.64% to General Fund; appropriated for schools</li> <li>• 9.08% to Transportation Fund; appropriated for general transportation purposes</li> </ul>
<u>EXEMPTIONS:</u>	Dealer inventory held for sale (RCW 82.50.520(1)) Government agency (RCW 82.50.520(2)) Nonresidents (RCW 82.50.520(3))
<u>HISTORY:</u>	1943 1.5% (travel trailer) 1955 1.0% (travel trailer) 1971 2.0% (camper) 1972 1.0% (camper) 1990 1.1% (changed vehicle valuation schedules; added 0.1% surtax to base rate to be deposited in Transportation Fund) 1998 1.1% (eliminated 0.1% surtax and consolidated tax rate at 1.1%; distribution changed to maintain revenue neutrality) 2000 Repealed by Chapter 1, 1 <sup>st</sup> Special Session, Laws of 2000

<u>REVENUE SOURCE:</u>	<b>Vehicle Dealer Excise Tax</b>
<u>RCW:</u>	<a href="#">82.44.030</a>
<u>WHO PAID:</u>	Vehicle Dealers
<u>RATE:</u>	One-time fee of \$2 per set of vehicle dealer license plates; for privilege of demonstrating vehicles held for retail sale.
<u>ADMINISTERED BY:</u>	Department of Licensing
<u>WHERE DEPOSITED:</u>	The proceeds of this tax are deposited in the same accounts as the motor vehicle excise tax.
<u>DISTRIBUTION &amp; USE:</u>	Appropriated for general government purposes and highway-related purposes.
<u>EXEMPTIONS:</u>	None
<u>HISTORY:</u>	1943 \$2 per set of plates 2000 Repealed by Chapter 1, 1 <sup>st</sup> Special Session, Laws of 2000



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# Accounts

## Overview and Table of Contents

Revenue for transportation purposes is contained in and appropriated from transportation accounts. Each account is set up for certain purposes and is the repository for revenue earmarked for those purposes. For example, the Puget Sound Ferry Operations Account (PSFOA) contains revenue that is statutorily set aside out of collections from the motor fuel tax, motor vehicle registration fee, the combined licensing fee, and ferry fares. By statute, this revenue can only be spent for ferry operations.

Expenditures from accounts created “in the motor vehicle fund” are subject to the restrictions of the 18<sup>th</sup> amendment. Expenditures from other accounts may also be restricted to the extent that the source of funds includes gas tax and vehicle license fees. A list of accounts organized by whether expenditures from the account are restricted to highway purposes can be found immediately following this introduction.

Accounts in this section are arranged alphabetically. Included within each account profile are revenue estimates, excluding administrative transfers between accounts, and bond proceeds and costs carried forward from prior periods for the 2017-19 and 2019-21 biennia.

The Office of Financial Management maintains an on-line [Fund Reference Manual](#) with information about all authorized accounts for use by state agencies.

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## State transportation accounts: Restricted to “highway purposes”?

The 18<sup>th</sup> Amendment to the Washington State Constitution restricts the expenditure of gas tax and vehicle license fees into the motor vehicle fund to “highway purposes.” As a result of this language, the restriction of expenditures to highway purposes may be a result of either: 1) the revenue source being a gas tax or vehicle license fee, or 2) the revenue source being deposited into the motor vehicle fund. Historically, the motor vehicle fund has been an umbrella fund for many state accounts, including the motor vehicle account. Expenditures from state accounts which receive gas taxes/vehicle license fees or are created “in the motor vehicle fund” are thus considered to be subject to the restrictions of the 18<sup>th</sup> Amendment.

### State Accounts Restricted to highway purposes

Capital Vessel Replacement Account, [RCW 47.60.322](#)

Connecting Washington Account, [RCW 46.68.395](#)

County Arterial Preservation Account, [RCW 46.68.090 \(2\)\(i\)](#)

Department of Licensing Services Account, [RCW 46.68.220](#)

Ferry Bond Retirement Account, [RCW 47.60.600](#)

Freight Mobility Investment Account, restricted by virtue of TPA transfer, [RCW 46.68.300](#),  
[RCW 46.68.295](#)

Highway Infrastructure Account, [RCW 46.68.240](#)

Interstate 405 Express Toll Lanes Operations Account, [RCW 47.56.884](#)

Motor Vehicle Account, [RCW 46.68.070](#)

Puget Sound Capital Construction Account, [RCW 47.60.505](#)

Puget Sound Ferry Operations Account, [RCW 47.60.530](#)

Recreational Vehicle Account, [RCW 46.68.170](#)

Rural Arterial Trust Account, [RCW 36.79.020](#)

Small City Pavement and Sidewalk Account, restricted by virtue of TPA transfer, [RCW 47.26.340](#), [RCW 46.68.295](#)

Special Category C Account, [RCW 46.68.090\(2\)\(b\)](#)

State Patrol Highway Account, [RCW 46.68.030\(2\)\(a\)](#)

Tacoma Narrows Toll Bridge Account, [RCW 47.56.165](#)

Transportation 2003 Account (Nickel Account), [RCW 46.68.280](#)

Transportation Improvement Account, [RCW 47.26.084](#)

Transportation Partnership Account, [RCW 46.68.290](#)

### State Accounts Not Restricted to highway purposes

Abandoned Recreational Vehicle Disposal Account, [RCW 46.68.175](#)

Advanced Environmental Mitigation Revolving Account, [RCW 47.12.340](#)

Advance Right-of-Way Revolving Account, [RCW 47.12.244](#)

Aeronautics Account, [RCW 82.42.090](#)

Alaskan Way Viaduct Replacement Project Account, [RCW 47.56.864](#)

Complete Streets Grant Program Account, [RCW 47.04.325](#)

Essential Rail Assistance Account, [RCW 47.76.250](#)

Federal Local Rail Service Assistance Account/Local Rail Federal Assistance, [RCW 43.88.195](#),  
(account authorized by OFM)

Freight Mobility Multimodal Account, [RCW 46.68.310](#)

Grade Crossing Protective Account, [RCW 81.53.281](#)

High-Occupancy Toll Lanes Operations Account, [RCW 47.66.090](#)

High Occupancy Vehicle Account, [RCW 81.100.070](#)

Highway Safety Account, [RCW 46.68.060](#)

Ignition Interlock Device Revolving Account, [RCW 46.68.340](#)  
Impaired Driving Safety Account, [RCW 46.68.260](#)  
License Plate Technology Account, [RCW 46.68.370](#)  
Miscellaneous Transportation Programs Account, [RCW 47.04.220](#)  
Motorcycle Safety Education Account, [RCW 46.68.065](#)  
Multimodal Transportation Account, [RCW 47.66.070](#)  
Pilotage Account, [RCW 88.16.061](#)  
Produce Railcar Pool Account, [RCW 47.76.450](#)  
Regional Mobility Grant Program Account, [RCW 46.68.320](#)  
School Zone Safety Account, [RCW 46.61.440 \(5\)](#)  
State Route Number 520 Civil Penalties Account, [RCW 47.56.876](#)  
State Route Number 520 Corridor Account, [RCW 47.56.875](#)  
Toll Collection Account, [RCW 47.56.167](#)  
Toll Facility Bond Retirement Account, [RCW 47.10.882](#)  
Transportation Equipment Account, [RCW 47.08.120](#)  
Transportation Improvement Board Bond Retirement Account, [RCW 43.99M.080](#)  
Transportation Infrastructure Account, [RCW 82.44.190](#)  
Transportation Innovative Partnership Account, [RCW 47.29.230](#)

**ACCOUNT NAME:** Abandoned Recreational Vehicle Disposal Account  
**ACCOUNT NUMBER:** 22J  
**AUTHORIZING RCW:** [RCW 46.68.175](#) (Created in 2018 -- Chapter 287, Laws of 2018; Effective May 1, 2019)  
**18<sup>TH</sup> AMENDMENT?** Not restricted  
**BUDGET TYPE:** Appropriated Account

**DESCRIPTION**

For cost reimbursement to authorized entities for the towing, transport, storage, dismantling, and disposal of abandoned recreational vehicles, as defined by chapter 46.55 RCW, from public property.

**SOURCES OF FUNDS**

Fund transfers and appropriations, gifts, grants, and endowments.

**USES OF THE ACCOUNT**

- Reimburse registered tow truck operators and licensed dismantlers for up to one hundred percent of the total reasonable and auditable administrative costs for transport, dismantling, and disposal of abandoned recreational vehicles under RCW 46.53.010 when the last registered owner is unknown after a reasonable search effort. (Reimbursement is limited to \$10,000 per vehicle.)
- Up to fifteen percent of the expenditures from the account may be used for administrative expenses of DOL to implement the chapter.

**AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT**

The Department of Licensing may reimburse registered tow truck operators and licensed dismantlers for costs related to abandoned vehicle disposal, and may use up to fifteen percent of the expenditures in the account for DOL's administrative expenses implementing the chapter.

**ESTIMATED REVENUE**

(Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 363,000  
2019-21 \$ 3,025,000

**ACCOUNT NAME:** **Advanced Environmental Mitigation Revolving Account**

**ACCOUNT NUMBER:** 789

**AUTHORIZING RCW:** [RCW 47.12.340](#) (Created in 1997)

**18<sup>TH</sup> AMENDMENT?** Not restricted

**BUDGET TYPE:** Non-appropriated/Non-allotted Account

**DESCRIPTION**

Provides funds used to acquire and/or develop environmental mitigation sites in advance of programmed highway construction projects. Advance environmental mitigation must be conducted in a manner that is consistent with the definition of mitigation found in the council of environmental quality regulations (40 C.F.R. Sec. 1508.20) and the Governor's Executive Order on wetlands (EO 90-04). This is a non-budgeted and non-appropriated account.

**SOURCES OF FUNDS**

- 80% of treasury deposit earnings
- Sales tax on leaded racing fuel ([RCW 82.32.394](#))
- The sale of property or environmental mitigation rights (e.g., for highway construction purposes).

**USES OF THE ACCOUNT**

- Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast mitigation.
- Development of property for the purposes of improved environmental protection.
- Engineering costs necessary for such purchase and development.
- The use of advance environmental mitigation sites to fulfill project environmental permit requirements.

**AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT**

The Department of Transportation is authorized to use this account for projects that are included in the State Highway System Plan. Advance environmental mitigation may also be conducted in partnership with federal, state, or local government agencies, tribal governments, interest groups, or private parties.

**ESTIMATED REVENUE**

(Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 287,000

2019-21 \$ 277,000

ACCOUNT NAME: **Advance Right-of-Way Revolving Account**

ACCOUNT NUMBER: 880

AUTHORIZING RCW: [RCW 47.12.244](#) (Created in 1969)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Non-appropriated/Non-allotted Account

DESCRIPTION

Provides funds used to purchase property in advance of highway construction right of way requirements. This is a non-budgeted and non-appropriated account.

SOURCES OF FUNDS

- 80% of treasury deposit earnings
- Property sales to highway projects
- Lease and rental income
- Miscellaneous revenue

USES OF THE ACCOUNT

- Advance highway construction right of way purchases

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation (Capital Programs)

ESTIMATED REVENUE

(Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 8,169,000

2019-21 \$ 8,313,000

ACCOUNT NAME: **Aeronautics Account**

ACCOUNT NUMBER: 039

AUTHORIZING RCW: [RCW 82.42.090](#)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds for the administration of the Aviation Division of the Department of Transportation, support of state and local airports, and maintenance of state-owned airports.

SOURCES OF FUNDS

- Motor fuel tax transfer (0.028% of gross gasoline tax collections, less amounts transferred to satisfy nonhighway refunds) [RCW 82.38.183](#)
- Aircraft fuel tax (11.0 cents per gallon)
- Aircraft excise tax
- Aircraft registration fees (\$15 per year per aircraft)
- Federal aviation funding
- Aircraft dealer license fees (\$75 per year per dealer)
- Miscellaneous revenues (e.g., Federal Aviation Administration inspections, hangar rental income, sale of timber and other property)
- Treasury deposit earnings

USES OF THE ACCOUNT

- To assist planning and technical assistance
- Grants to local airports
- Maintenance of state-owned airports

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation (Aviation Division)

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 14,262,000

2019-21 \$ 9,558,000

ACCOUNT NAME: **Alaskan Way Viaduct Replacement Project Account**

ACCOUNT NUMBER: 535

AUTHORIZING RCW: [RCW 47.56.864](#)

18<sup>th</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION:

For the construction and operation of the Alaskan Way viaduct.

SOURCES OF FUNDS

- Bond proceeds
- Tolls and other revenues from the operation of the toll facility
- Interest earnings
- Sale of surplus real property acquired for the purpose of building the AWW replacement project
- Damages, liquidated or otherwise, collected under any contract involving the construction of the AWW replacement project

USES OF THE ACCOUNT

- Provides funds for the Alaskan Way Viaduct Replacement project
- Debt service on bonds

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Washington Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 14,526,000

2019-21 \$ 60,985,000

ACCOUNT NAME: **Capital Vessel Replacement Account**

ACCOUNT NUMBER: 18J

AUTHORIZING RCW: [RCW 47.60.322](#)

18<sup>th</sup> AMENDMENT? Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For the construction or purchase of ferry vessels and to pay the principal and interest on bonds authorized for the construction or purchase of ferry vessels.

SOURCES OF FUNDS

- Vessel replacement surcharge under [RCW 47.60.315\(7\)](#), and service fees
- Vehicle Transaction Service fees under [RCW 46.17.040](#)

USES OF THE ACCOUNT

- Construction or purchase of ferry vessels
- Pay the principal and interest on bonds authorized for the construction or purchase of ferry vessels.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 39,587,000

2019-21 \$ 39,763,000

ACCOUNT NAME: **Complete Streets Grant Program Account**

ACCOUNT NUMBER: 17N

AUTHORIZING RCW: [RCW 47.04.325](#) (created in 2011)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds for the Transportation Improvement Board (TIB) to implement the Complete Streets Grant Program. Grants are for local governments to make improvements which provide safe access to all users. Grants are for city streets, county roads, and city streets and county roads which are part of a state highway.

SOURCES OF FUNDS

- Gifts, grants, endowments from private and other sources

USES OF THE ACCOUNT

For the Complete Streets Grant Program ([RCW 47.04.320](#)).

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- No appropriations from the account (program funded by Multimodal Account appropriation to TIB)

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$0

2019-21 \$0

ACCOUNT NAME: **Connecting Washington Account**

ACCOUNT NUMBER: 20H

AUTHORIZING RCW: [RCW 46.68.395](#) (created in 2015)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For projects or improvements identified as Connecting Washington projects or improvements in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

SOURCES OF FUNDS

- Motor Fuel Tax (7¢ per gallon beginning August 1, 2015, and 4.9¢ per gallon beginning July 1, 2016)
- Treasurer's transfers
- Treasury deposit earnings
- Bond proceeds

USES OF THE ACCOUNT

- Expenditures from the account must be used only for projects or improvements identified as Connecting Washington projects or improvements in the omnibus transportation appropriations act.
- Moneys in the account may not be expended on the SR 99 Alaskan Way viaduct replacement project.
- Debt service on bonds

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 826,314,000

2019-21 \$ 844,879,000

ACCOUNT NAME: **County Arterial Preservation Account**

ACCOUNT NUMBER: 186

AUTHORIZING RCW: [RCW 46.68.090 \(2\)\(i\)](#) (Created in 1990)

18<sup>TH</sup> AMENDMENT? Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds for preservation of arterials in unincorporated areas of each county; distribution based on paved arterial lane miles in unincorporated areas.

SOURCES OF FUNDS

- Motor fuel tax (1.9565% of 23-cent gas tax collections)
- Treasury deposit earnings
- Statutory transfer from Transportation Partnership Account ([RCW 46.68.295](#))

USES OF THE ACCOUNT

For pavement resurfacing and rehabilitation of county paved arterials through the County Arterial Preservation Program.

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Appropriated to the County Road Administration Board for distribution to counties

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 30,954,000

2019-21 \$ 31,655,000

ACCOUNT NAME: **Department of Licensing Services Account**

ACCOUNT NUMBER: 201

AUTHORIZING RCW: [RCW 46.68.220](#) (Created in 1992)

18<sup>TH</sup> AMENDMENT? Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Created in 1992 (Chapter 216, Laws of 1992) to provide funding for information and service delivery systems of the Department of Licensing and for reimbursement of county licensing activities.

SOURCES OF FUNDS

- DOL service fee (50 cents on each new and renewal vehicle registration)
- Treasury deposit earnings

USES OF THE ACCOUNT

- Support of DOL information and service delivery systems.
- Reimbursement of county licensing activities.
- County auditor or other agent and subagent support, including, but not limited to, the replacement of department-owned equipment in the possession of county auditors or other agents, and subagents.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing
- Counties

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 7,251,000

2019-21 \$ 7,450,000

ACCOUNT NAME: **Electric Vehicle Charging Infrastructure Account**

ACCOUNT NUMBER: 20J

AUTHORIZING RCW: [RCW 82.44.200](#) (created in 2015)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For a pilot program to deploy electric vehicle charging infrastructure supported by private financing.

SOURCES OF FUNDS

- Proceeds from the principal and interest payments made on loans from the account
- One-time treasurer's transfer of \$1,000,000 from the Multimodal Transportation Account in 2015 Is this correct? Has there only been the one transfer?
- Treasury deposit earnings

USES OF THE ACCOUNT

- Identify corridors for installing electric vehicle infrastructure
- Solicit bids for projects with private sector partners for installation and operation of the infrastructure; projects must be profitable and sustainable for the owner-operator and the private partner
- Issuance of grants or loans to successful proposers

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation Economic Partnerships Office

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 21,000

2019-21 \$ 21,000

ACCOUNT NAME: **Essential Rail Assistance Account**

ACCOUNT NUMBER: 02M

AUTHORIZING RCW: [RCW 47.76.250](#) (Created in 1996)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

May be used by WSDOT or distributed to cities, county rail districts, counties, economic development councils, port districts, and privately or publicly owned railroads for rail purposes. Currently supporting the rehabilitation and maintenance of the state's Palouse and Coulee City Railroad.

SOURCES OF FUNDS

- Repayment of loans by local jurisdictions (must be repaid within 15 years)
- Franchise fees, trackage rights fees
- Treasury deposit earnings

USES OF THE ACCOUNT

- Acquisition, maintenance, or improvement of branch rail lines
- Purchase of railroad equipment necessary to maintain essential rail service
- Construction of trans-loading facilities to increase business on light density lines
- Mitigation of the impacts of abandonment
- Preservation of service along viable light density lines

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation (Rail, Freight and Ports Division)

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 273,000

2019-21 \$ 269,000

ACCOUNT NAME: **Federal Local Rail Service Assistance Account/Local Rail Federal Assistance**

ACCOUNT NUMBER: 688

AUTHORIZING RCW: [RCW 43.88.195](#) (Authorized by OFM)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Non-appropriated Account

DESCRIPTION

Contains federal funds used to address impacts of rail line abandonments on light density lines. Provides funds on a 70% federal to 30% local basis. Distributed as short-term low-interest loans. New federal funding for this program is no longer available. However, the program continues, based on accumulated cash balances and loan repayments. This is a non-budgeted and non-appropriated account.

SOURCES OF FUNDS

- Loan repayments
- 80% of Treasury deposit earnings

USES OF THE ACCOUNT

- Rehabilitation of lines that are considered for abandonment due to poor physical condition
- Construction of new rail facilities that enable service to be retained or enhanced
- Provision of substitute service such as highway improvements allowing alternative transportation to alleviate the adverse impacts of abandonment
- Purchase of a line for operation by another carrier or to preserve the right of way for future use

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

The Department of Transportation (Public Transportation and Rail Division) provides loans to public and private light density railroad operators.

ESTIMATED REVENUE

N/A

ACCOUNT NAME: **Ferry Bond Retirement Account**  
ACCOUNT NUMBER: 304  
AUTHORIZING RCW: [RCW 47.60.600](#) (Created in 1977)  
18<sup>TH</sup> AMENDMENT? Restricted  
BUDGET TYPE: Bond/Debt Service Withholding Account

DESCRIPTION

Repository for motor fuel tax revenues to be used by the State Treasurer for payment of principal and interest on ferry construction bonds authorized in 1977 and in 1992.

SOURCES OF FUNDS

- Transfers from Motor Vehicle Account (which may be reimbursed from the Puget Sound Capital Construction Account)
- Treasury deposit earnings

USES OF THE ACCOUNT

- Payment of ferry construction bond principal and interest

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- State Treasurer

ESTIMATED REVENUE

N/A

**ACCOUNT NAME:** Freight Mobility Investment Account  
**ACCOUNT NUMBER:** 09E  
**AUTHORIZING RCW:** [RCW 46.68.300](#) (Created in 2005)  
[RCW 46.68.295](#) (statutory transfer from Transportation Partnership Account)  
**18<sup>TH</sup> AMENDMENT?** Restricted by virtue of TPA transfer  
**BUDGET TYPE:** Appropriated Account

**DESCRIPTION**

For freight mobility projects identified in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

**SOURCES OF FUNDS**

- \$3,000,000 annual statutory transfer from the Transportation Partnership Account’s licenses, permits and fees revenue
- Administrative transfers from the Connection WA and Motor Vehicle Accounts
- Treasury deposit earnings

**USES OF THE ACCOUNT**

Expenditures from the account may be used only for freight mobility projects identified in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

**AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT**

- Freight Mobility Strategic Investment Board (4110)

**ESTIMATED REVENUE**

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 252,000  
2019-21 \$ 252,000

**ACCOUNT NAME:** Freight Mobility Multimodal Account  
**ACCOUNT NUMBER:** 11E  
**AUTHORIZING RCW:** [RCW 46.68.310](#) (Created in 2006)  
[RCW 46.68.415](#) (distribution of motor vehicle weight fee)  
**18<sup>th</sup> AMENDMENT?** Not restricted  
**BUDGET TYPE:** Appropriated Account

**DESCRIPTION**

For freight mobility projects identified in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

**SOURCES OF FUNDS**

- \$3,000,000 annual statutory distribution of motor vehicle weight fee revenue
- Administrative transfers from the Multimodal Transportation Account
- \$3,700,000 one-time contribution in 2006 Supplemental Transportation budget (Chapter 370, Laws 2006, Section 406 (12)) from Union Pacific (deferred revenue)
- Treasury deposit earnings

**USES OF THE ACCOUNT**

Expenditures from the account may be used only for freight mobility projects identified in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

**AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT**

- Freight Mobility Strategic Investment Board

**ESTIMATED REVENUE**

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 7,608,000  
2019-21 \$ 6,288,000

ACCOUNT NAME: **Grade Crossing Protective Account**

ACCOUNT NUMBER: 080

AUTHORIZING RCW: [RCW 81.53.281](#) (Created in 1969)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds for the installation or upgrading of signals or other warning devices at railroad grade crossings.

SOURCES OF FUNDS

- Commission may transfer funds from Public Service Revolving Fund's Miscellaneous Fees and Penalties accounts as needed for these purposes
- Federal funds
- Treasury deposit earnings

USES OF THE ACCOUNT

- Cover costs of installation and maintenance of railroad signals
- Cover administration costs of the Utilities and Transportation Commission
- For the 2015-17 and 2017-19 biennia, the Commission was permitted to waive rules regarding local matching fund requirements, maximum awards for individual projects, and other application requirements as necessary to expedite funding of under-protected grade crossings identified by the Commission.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Utilities and Transportation Commission

ESTIMATED REVENUE

(Includes sources of state funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$1,609,000

2019-21 \$504,000

ACCOUNT NAME: **High-Occupancy Toll Lanes Operations Account**

ACCOUNT NUMBER: 09F

AUTHORIZING RCW: [RCW 47.66.090](#) (Created in 2005)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated

DESCRIPTION

A repository for tolls collected from high-occupancy toll lanes (HOT lanes). The SR 167 HOT lanes are a pilot program and are due to expire in June 2015.

SOURCES OF FUNDS

- Toll charges from high-occupancy toll lane users
- Treasury deposit earnings, including interest on unearned revenue held in the Toll Collection Account for customer-prepaid HOT Lanes tolls.

USES OF THE ACCOUNT

HOT Lanes revenue is used for, but not limited to, debt service, planning, administration, construction, maintenance, operation, repair, rebuilding, enforcement, and expansion of high-occupancy toll lanes and to increase transit, vanpool and carpool, and trip reduction services in the corridor.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Revenue Forecast.)

2017-19 \$ 7,045,000

2019-21 \$ 7,782,000

ACCOUNT NAME: **High Occupancy Vehicle Account**

ACCOUNT NUMBER: 737

AUTHORIZING RCW: [RCW 81.100.070](#) (Created in 1990)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Non-appropriated Account

DESCRIPTION

To collect and distribute excise taxes that class AA and certain Class A counties may impose, subject to voter approval, as follows: (a) A fifteen percent surcharge on the state motor vehicle excise tax paid under RCW 82.44.020(1), to be collected by the Department of Licensing; (b) An excise tax of up to two dollars per employee per month on all employers or any class or classes of employers, public and private. If both taxes are imposed the total proceeds from both tax sources each year shall not exceed the maximum amount which could be collected under the motor vehicle surcharge. No jurisdiction has imposed the HOV local option tax to date.

SOURCES OF FUNDS

- Local option HOV motor vehicle excise tax
- Local option HOV employer tax
- Treasury deposit earnings

USES OF THE ACCOUNT

- Distribution to counties on whose behalf the revenue was collected.
- To finance or accelerate construction of HOV lanes.
- To support programs that encourage or monitor the use of HOV lanes.

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- King, Pierce, and Snohomish counties are eligible to impose the HOV local option tax, but have not done so to date.

ESTIMATED REVENUE

(Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19

2019-21

ACCOUNT NAME: **Highway Infrastructure Account**

ACCOUNT NUMBER: 096

AUTHORIZING RCW: [RCW 46.68.240](#) (Created in 1996)

18<sup>TH</sup> AMENDMENT? Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

A repository for funds used as part of a "state infrastructure bank" to support innovative financing strategies that benefit the state's highway infrastructure.

SOURCES OF FUNDS

- Federal funds
- Loan repayments
- Treasury deposit earnings

USES OF THE ACCOUNT

- Support the issuance of public or private debt
- Provide credit enhancements for such debt
- Provide direct loans to public or private entities
- Facilitate investment in highway facilities

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 509,000

2019-21 \$ 1,765,000

ACCOUNT NAME: **Highway Safety Account**  
ACCOUNT NUMBER: 106  
AUTHORIZING RCW: [RCW 46.68.060](#) (Created in 1961)  
18<sup>TH</sup> AMENDMENT? Not restricted  
BUDGET TYPE: Appropriated Account

DESCRIPTION

To carry out laws relating to driver licensing, driver improvement, financial responsibility, and cost of furnishing abstracts of driving records and maintaining such case records, traffic safety, and regulation of limousines and for hire vehicles.

SOURCES OF FUNDS

- Driver license fees
- Motor vehicle fees, fines and forfeitures
- Copies of records and driving record abstracts
- Treasury deposit earnings
- Federal grants

USES OF THE FUND

Administrative costs of the Department of Licensing and to carry out the purposes of the Washington Traffic Safety Commission.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing
- Traffic Safety Commission

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 276,156,000  
2019-21 \$ 304,648,000

ACCOUNT NAME: **Ignition Interlock Device Revolving Account**

ACCOUNT NUMBER: 14V

AUTHORIZING RCW: [RCW 46.68.340](#) (Created in 2008)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For administering and operating the ignition interlock device revolving account program.

SOURCES OF FUNDS

- Applicant fees

USES OF THE ACCOUNT

- For administering and operating the ignition interlock device revolving account program and for implementing Target Zero strategies.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 8,186,000

2019-21 \$ 8,059,000

ACCOUNT NAME: **Impaired Driving Safety Account**

ACCOUNT NUMBER: 281

AUTHORIZING RCW: [RCW 46.68.260](#) (Created in 1998)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

To provide funding for projects designed to reduce impaired driving and to offset local governments' costs of enforcing laws related to impaired driving and boating.

SOURCES OF FUNDS

- Driver license reinstatement fees for alcohol- and drug-related driving arrests (63% of \$150 reinstatement fee).

USES OF THE FUND

- To fund projects to reduce impaired driving.
- To provide funding to local governments for costs associated with enforcing laws related to impaired driving and boating.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Distributions to local governments based on population, crime rate, and superior court filings.

<https://www.tre.wa.gov/partners/for-local-governments/revenue-distribution/revenue-distribution-impaired-driving-dui/>

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$3,291,000

2019-21 \$3,222,000

ACCOUNT NAME: **License Plate Technology Account**

ACCOUNT NUMBER: 06T

AUTHORIZING RCW: [RCW 46.68.370](#) (Created in 2003)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

To support current and future license plate technology and system integration upgrades.

SOURCES OF FUNDS

- License Plate Technology Fee

USES OF THE ACCOUNT

- Used to support current and future license plate technology and system integration upgrades for the Department of Licensing and the Department of Correctional Industries.
- May be used to reimburse the motor vehicle account for any appropriation made to implement the digital license plate system.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing
- Department of Correctional Industries

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 3,609,000

2019-21 \$ 3,708,000

ACCOUNT NAME: **Marine Fuel Tax Refund Account**

ACCOUNT NUMBER: 048

AUTHORIZING RCW: [RCW 79A.25.040](#) (created in 1965)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For payment of claims submitted for refunds of taxes on marine fuel.

SOURCES OF FUNDS

- Statutory transfer of one percent of the motor fuel tax moneys collected monthly, except that the Treasurer may not place in the account more than the greater of the following: (1) an amount equal to two percent of all money paid as motor vehicle fuel tax for such period or (2) an amount necessary to meet all approved claims for refund of tax on marine fuel for such period.

USES OF THE ACCOUNT

- Refunds to marine users of fuel who have submitted claims, which are administered by the Department of Licensing.
- Account deposits attributable to time limited, unclaimed refunds of tax on marine fuel are transferred to the Recreation Resource Account per RCW 79A.25.070.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing

ESTIMATED REVENUE

(This account is not forecasted. Minimal funds reside in this account, only those monies needed to pay approved claims are transferred here.)

2017-19 Minimal

2019-21 Minimal

ACCOUNT NAME: **Miscellaneous Transportation Programs Account**

ACCOUNT NUMBER: 784

AUTHORIZING RCW: [RCW 47.04.220](#) (Created in 1997)

18<sup>TH</sup> AMENDMENT? Not restricted

BUDGET TYPE: Non-appropriated/Non-allotted Account

DESCRIPTION

Created to account for federal funds that are administered by the Department of Transportation and are passed through to local governments; and for expenditures and reimbursements for services the department provides to other government agencies for which the department receives full reimbursement. Also known as the Fiduciary Fund.

SOURCES OF FUNDS

- Federal grants-in-aid
- Charges to local governments to cover indirect costs
- Other miscellaneous revenue

USES OF THE ACCOUNT

- To administer pass-through federal funds to local governments
- For public or private reimbursable transportation services

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above. Estimated revenue for this account is not part of the Transportation Revenue Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 524,629,000

2019-21 \$ 514,709,000

ACCOUNT NAME: **Motor Vehicle Account**  
ACCOUNT NUMBER: 108  
AUTHORIZING RCW: [RCW 46.68.070](#) (Created in 1961)  
18<sup>TH</sup> AMENDMENT? Restricted  
BUDGET TYPE: Appropriated Account

DESCRIPTION

Support of the vehicle services programs of the Department of Licensing, and the highway programs, including construction and maintenance of state, city and county roads, administered by the Department of Transportation..

MAJOR SOURCES OF FUNDS

- Motor vehicle fuel tax (44.387% of 23-cent gas tax collections)
- Motor vehicle licenses, permits, and fees
- Miscellaneous revenues
- Federal highway grants
- Local funds
- Bond proceeds
- Treasury deposit earnings

USES OF THE ACCOUNT

- Refunds for non-highway uses of motor fuel and tax-exempt highway uses
- Cost of fuel tax collection
- Debt service on bonds
- Statutory distribution of motor fuel tax revenues to other transportation accounts and cities and counties for road programs
- Support of Department of Transportation operating and capital highway programs (includes highway construction and maintenance, ferries, and support services)
- Facilities for pedestrians, bicyclists, and equestrians as described in [RCW 47.30.030](#)
- Appropriations to other state agencies engaged in highway-related activities

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

**Statutory Distributions of Fuel Tax**

- Cities
- Counties

### **Appropriated to State Transportation Agencies**

- County Road Administration Board
- Department of Licensing
- Department of Transportation
- Freight Mobility Strategic Investment Board
- Legislative Transportation Committees
- Washington State Transportation Commission
- Joint Transportation Committee

### **Appropriated to Other State Agencies**

- Department of Agriculture
- Office of the Governor; tort claim payments
- State Parks and Recreation Commission
- Legislative Evaluation and Accountability Program Committee
- Department of Enterprise Services
- Department of Archeology Historic Preservation
- Department of Fish and Wildlife

### **ESTIMATED REVENUE**

(Includes motor vehicle fuel tax, LPFs (excluding Capron) and miscellaneous revenues **before** statutory fuel tax distributions to other accounts and local governments. Based upon the November 2018 Forecast. Does not include bond proceeds, federal funds, carryover from prior biennium, administrative or statutory transfers.)

2017-19     \$ 5,186,539,000

2019-21     \$ 5,035,675,000

ACCOUNT NAME: **Motorcycle Safety Education Account**

ACCOUNT NUMBER: 082

AUTHORIZING RCW: [RCW 46.68.065](#) (Created in 1982)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds for the administration of motorcycle driver licensing and safety education; subsidizes basic and advanced motorcycle training courses.

SOURCES OF FUNDS

- Motorcycle operator license fees
- Treasury deposit earnings

USES OF THE ACCOUNT

Support administrative costs of the Department of Licensing to carry out the motorcycle licensing and safety education program.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Licensing

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 4,421,000

2019-21 \$ 5,063,000

ACCOUNT NAME: **Multimodal Transportation Account**

ACCOUNT NUMBER: 218

AUTHORIZING RCW: [RCW 47.66.070](#) (Created in 2000)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

This account provides funds for both highway and non-highway transportation expenditures.

SOURCES OF FUNDS

- Licenses, permits, and fees
- Rental car tax
- Sales tax on new and used cars
- Mass transit distributions
- Bond proceeds
- Treasury deposit earnings
- Awards, miscellaneous revenue
- Federal grant-in-aid

USES OF THE ACCOUNT

- Provides support for all types of transportation projects and programs including highway preservation and public transportation.
- Debt service on bonds

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above after statutory distributions to other accounts based upon the November 2018 Forecast. Does not include bond proceeds, carryover from prior biennium, administrative or statutory transfers.)

201719 \$ 573,052,000

2019-21 \$ 549,360,000

ACCOUNT NAME: **Multiuse Roadway Safety Account**

ACCOUNT NUMBER: 571

AUTHORIZING RCW: [RCW 46.09.540](#) (created in 2013)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For impacts of wheeled all-terrain vehicles (WATVs) on roadways: safety engineering analysis by counties, signage that WATVs may be present, enforcement and accident investigation by law enforcement.

SOURCES OF FUNDS

- \$12 annual fee for a WATV “road legal” decal
- Treasury deposit earnings

USES OF THE ACCOUNT

- Provides support for local jurisdictions with WATVs operating on roadways

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation, Local Programs

ESTIMATED REVENUE

(Includes sources of funds listed above. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 255,000

2019-21 \$ 282,000

ACCOUNT NAME: **Pilotage Account**  
ACCOUNT NUMBER: 025  
AUTHORIZING RCW: [RCW 88.16.061](#)  
18<sup>TH</sup> AMENDMENT?: Not restricted  
BUDGET TYPE: Until July 1, 2019: Budgeted (Non-appropriated/Allotted)  
Beginning July 1, 2019: Appropriated

DESCRIPTION

Provides funds for the Board of Pilotage Commissioners to ensure the maintenance of safe and efficient, compulsory marine pilot service in the Puget Sound and Grays Harbor Pilotage Districts, and the Utilities and Transportation Commission for setting pilotage tariffs.

SOURCES OF FUNDS

- Pilots license fees
- Pilotage Commission training program; performance/disciplinary fines
- Miscellaneous revenues
- Treasury deposit earnings

USES OF THE ACCOUNT

- Provides funds to support the activities of the Board of Pilotage Commissioners and Utilities and Transportation Commission

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Board of Pilotage Commissioners
- Utilities and Transportation Commission

ESTIMATED REVENUE

(Includes sources of funds listed above. Estimated revenue for this account is not forecasted by the Transportation Revenue Forecast Council. Does not include carryover from prior biennium, administrative or statutory transfers.) Source: Governor's 2019-21 [proposed transportation budget](#)

2017-19	\$2,710.000
2019-21	\$2,717,000

ACCOUNT NAME: **Produce Railcar Pool Account**  
ACCOUNT NUMBER: 07N  
AUTHORIZING RCW: [RCW 47.76.450](#) (created in 2003)  
18<sup>TH</sup> AMENDMENT?: Not restricted  
BUDGET TYPE: Budgeted (Non-appropriated/Allotted)

DESCRIPTION

Used to account for the operation of produce railcar pool program.

SOURCES OF FUNDS

Receipts from per diem charges, mileage charges, and freight billing charges paid by railroads and shippers that use the railcars in the Washington Produce Railcar Pool.

USES OF THE ACCOUNT

The Department of Transportation uses this account to track revenues received from produce railcar pool program operations and for payment of expenditures for operation and maintenance, and rail car replacement.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above. Estimated revenue for this account is not forecasted by the Transportation Revenue Forecast Council. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 1,000

2019-21 \$ 1,000

ACCOUNT NAME: **Puget Sound Capital Construction Account**

ACCOUNT NUMBER: 099

AUTHORIZING RCW: [RCW 47.60.505](#) (Created in 1970)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provide funding for ferry vessel and terminal acquisition, construction, and improvements, and for repayment of bonds issued for these purposes.

SOURCES OF FUNDS

- Motor fuel tax (2.3726% of 23-cent gas tax collections)
- Federal grants
- Local funds
- Bond proceeds
- Administrative transfers

USES OF THE ACCOUNT

- Debt service on 1992 bonds
- Debt service on 1977 bonds
- Vessel acquisition and construction and improvements
- Emergency repairs
- Repairs to maintain continuity of service
- Terminal construction and improvements
- Hood Canal Bridge

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include bond proceeds, carryover from prior biennium, administrative or statutory transfers.)

2015-17 \$ 267,009,000

2017-19 \$ 178,140,000

ACCOUNT NAME: **Puget Sound Ferry Operations Account**

ACCOUNT NUMBER: 109

AUTHORIZING RCW: [RCW 47.60.530](#) (Created in 1972)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provide tax support for operations and maintenance of Washington State Ferries.

SOURCES OF FUNDS

- Motor fuel tax (2.3283% of 23-cent gas tax collections)
- Capron act redistributions (RCW 46.080.68(5))
- Motor vehicle registration fee (\$2.02 per new registration, \$0.93 per renewal)
- Combined licensing fees (1.375% of collections)
- Treasury deposit earnings
- Concessions and other miscellaneous revenue

USES OF THE ACCOUNT

- Department of Transportation ferry operation and maintenance
- During the 2017-19 biennium, transfers to the Connecting Washington account

AGENCIES OPERATING OUT OF ACCOUNT

- Department of Transportation (Washington State Ferries)

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2014 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 480,909,000

2019-21 \$ 505,524,000

ACCOUNT NAME: **Recreation Resources Account**

ACCOUNT NUMBER: 267

AUTHORIZING RCW: [RCW 79A.25.200](#)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

To be used to benefit watercraft recreation

SOURCES OF FUNDS

- Marine fuel tax
- Grants and gifts
- Motor Vehicle Fuel Tax
- Federal Grants
- Miscellaneous Revenue

USES OF THE ACCOUNT

The Department of Fish and Wildlife to use this account for the purposes of activities related to aquatic and marine enforcement.

AGENCIES OPERATING OUT OF ACCOUNT

- Department of Fish and Wildlife

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$20,884,000

2019-21 \$21,270,000

ACCOUNT NAME: **Recreational Vehicle Account**

ACCOUNT NUMBER: 097

AUTHORIZING RCW: [RCW 46.68.170](#) (Created in 1980)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Provides funds to the Department of Transportation for the construction and maintenance of recreational vehicle sanitary disposal systems at rest areas on federal-aid highways. Revenue is transferred into the Motor Vehicle Account for these purposes.

SOURCES OF FUNDS

- Three-dollar surcharge collected from recreational vehicle owners at the time their RV is registered each year.
- Treasury deposit earnings

USES OF THE ACCOUNT

For preliminary engineering and construction and maintenance of sanitary disposal systems at roadside rest areas. During the 2011-13 and 2013-15 biennia, the Legislature authorized transfers from the account to the Motor Vehicle Account to reflect excess fund balance in the account.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 1,585,000

2019-21 \$ 1,631,000

ACCOUNT NAME: **Regional Mobility Grant Program Account**

ACCOUNT NUMBER: 11B

AUTHORIZING RCW: [RCW 46.68.320](#) (Created in 2006)

18<sup>TH</sup> AMENDMENT?: Not Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

A grant program to aid local governments in funding projects such as intercounty connectivity service, park and ride lots, rush hour transit service, and capital projects that improve the connectivity and efficiency of our transportation system.

SOURCES OF FUNDS

- A statutory transfer of \$50 million per biennium from the Multimodal Transportation Account
- Treasury deposit earnings

USES OF THE ACCOUNT

- Expenditures from the account may be used only for the grants provided under RCW [47.66.030](#)

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$958,000

2019-21 \$958,000

ACCOUNT NAME: **Rural Arterial Trust Account**  
ACCOUNT NUMBER: 102  
AUTHORIZING RCW: [RCW 36.79.020](#) (Created in 1983)  
18<sup>TH</sup> AMENDMENT?: Restricted  
BUDGET TYPE: Appropriated Account

DESCRIPTION

Construction and improvement of county major and minor collectors in rural areas, for the construction of replacement bridges funded by the federal bridge replacement program on access roads in rural areas, and for administrative expenses of the County Road Administration Board.

SOURCE OF FUNDS

- Motor fuel tax (2.5363% of 23-cent gas tax collections)
- Treasury deposit earnings

USES OF THE ACCOUNT

- For the construction and improvement of county rural arterials and collectors.
- For the construction of replacement bridges funded by the federal bridge replacement program on access roads in rural areas.
- For those expenses of the County Road Administration Board associated with the administration of the rural arterial program.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Appropriated to the County Road Administration Board for distribution to local agencies.

ESTIMATED REVENUE (Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 40,863

2019-21 \$ 42,120

ACCOUNT NAME: **School Zone Safety Account**  
ACCOUNT NUMBER: 780  
AUTHORIZING RCW: [RCW 46.61.440 \(5\)](#) (Created in 1996)  
18<sup>TH</sup> AMENDMENT?: Not restricted  
BUDGET TYPE: Budgeted (Non-appropriated/Allotted)

DESCRIPTION

Serves as repository for fines assessed against persons speeding in school/playground speed zones.

SOURCES OF FUNDS

- Fines for speeding violations in school zones

USES OF THE ACCOUNT

- Funds are available for use by community organizations to improve safety near school zones.

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Washington Traffic Safety Commission
- Community organizations

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 870,000

2019-21 \$ 870,000

ACCOUNT NAME: **Small City Pavement and Sidewalk Account**

ACCOUNT NUMBER: 08M

AUTHORIZING RCW: [RCW 47.26.340](#) (Created 2005)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

A grant program to aid small cities to fund pavement and sidewalk projects.

SOURCES OF FUNDS

- 1% of cities' 2.96 cents gas tax distribution ([RCW 46.68.110](#))
- \$1,000,000 annual statutory transfer from the Transportation Partnership Account ([RCW 46.68.295](#))
- Treasury deposit earnings

USES OF THE ACCOUNT

Used for small city pavement and sidewalk projects of improvements selected by the Transportation Improvement Board, to pay principal and interest on bonds authorized for these projects of improvements, to make grants or loans, or to pay for engineering feasibility studies.

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Transportation Improvement Board

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 2,072,000

2019-21 \$ 2,118,000

ACCOUNT NAME: **Special Category C Account**  
ACCOUNT NUMBER: 215  
AUTHORIZING RCW: [RCW 46.68.090\(2\)\(b\)](#) (Created in 1990)  
18<sup>TH</sup> AMENDMENT?: Restricted  
BUDGET TYPE: Appropriated Account

DESCRIPTION

To serve as a repository for motor vehicle fuel tax and special fuel tax revenue to be distributed to the Department of Transportation for Special Category C projects, which require special financing measures due to their high cost.

SOURCES OF FUNDS

- Motor fuel tax (3.2609% of 23¢ gas tax collections)
- Bond proceeds
- Treasury deposit earnings

USES OF THE ACCOUNT

- To finance high-priority, high-cost Department of Transportation capacity improvement projects.
- Debt service on bonds

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 51,620,000  
2019-21 \$ 52,790,000

ACCOUNT NAME: **State Patrol Highway Account**  
ACCOUNT NUMBER: 081  
AUTHORIZING RCW: [RCW 46.68.030\(2\)\(a\)](#) (Created in 1981)  
18<sup>TH</sup> AMENDMENT?: Restricted  
BUDGET TYPE: Appropriated Account

DESCRIPTION

Used solely to fund highway activities of the Washington State Patrol.

MAJOR SOURCES OF FUNDS

- Passenger vehicle registration fee, \$23.60 per registration ([RCW 46.68.030](#))
- License Fee by Weight, 22.36% of each collection ([RCW 46.68.035](#))
- Copy of records/driving abstract, \$6.50 per each \$13 fee ([RCW 46.52.130\(4\)](#))
- Other permit, review, access and penalty fees
- Terminal safety inspection fees from Utilities and Transportation Commission
- 100% of Treasury deposit earnings
- Federal Motor Carrier Safety grants
- Local funds

USES OF THE ACCOUNT

Used solely for highway activities of the Washington State Patrol.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Washington State Patrol

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 474,622,000

2019-21 \$ 482,209,000

ACCOUNT NAME: **State Route Number 520 Civil Penalties Account**

ACCOUNT NUMBER: 17P

AUTHORIZING RCW: [RCW 47.56.876](#) (Created in 2010)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

To help fund any project within the state route number 520 bridge replacement and HOV program, including mitigation.

MAJOR SOURCES OF FUNDS

- Civil penalties (\$40 plus the photo tolls and associated fees) generated from the nonpayment of tolls on the state route number 520 corridor ([RCW 46.63.160\(8\)](#))

USES OF THE ACCOUNT

Provides funds for the 520 bridge replacement and HOV program, including mitigation.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 revenue forecast.)

2017-19 \$ 9,397,000

2019-21 \$ 8,434,000

ACCOUNT NAME: **State Route Number 520 Corridor Account**

ACCOUNT NUMBER: 16J

AUTHORIZING RCW: [RCW 47.56.875](#) (Created in 2009)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

To help finance the construction of the 520 bridge replacement and HOV program.

MAJOR SOURCES OF FUNDS

- Bond proceeds
- Toll charges, transponder equipment, and other toll related revenue
- Treasury deposit earnings, including interest on unearned revenue held in account 495 for customer-prepaid 520 Corridor tolls.
- Other miscellaneous revenue

USES OF THE ACCOUNT

- Provides funds for the 520 bridge replacement and HOV program.
- Debt service on bonds.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 173,838,000

2019-21 \$ 183,074,000

ACCOUNT NAME: **State Vehicle Parking Account**

ACCOUNT NUMBER: 045

AUTHORIZING RCW: [RCW 43.01.225](#) (Created in 1993)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Part-Appropriated Account

DESCRIPTION

Funds the costs of operating, maintaining, and enforcing regulations in state parking facilities; supports lease and capital investment costs of state vehicle parking facilities; and supports state agency commute trip reduction programs.

SOURCES OF FUNDS

- Parking rental income from parking fees established by the Department of Enterprise Services at state-owned or leased property.

USES OF THE ACCOUNT

- Construction, operations, and maintenance of state parking facilities
- Appropriated to WSDOT to pay program costs of the Commute Trip Reduction program.

AGENCIES/JURISDICTIONS THAT OPERATED OUT OF THE ACCOUNT

- Department of Enterprise Services
- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above and payment of debt service. Estimated revenue for this account is not forecasted by the Transportation Revenue Forecast Council.

Does not include carryover from prior biennium, administrative or statutory transfers.)

Source: Governor's 2017-19 proposed budget, [Budgeted Treasury Funds](#), Summary Table 12.)

2017-19 \$6,535,000

2019-21 \$7,412,000

ACCOUNT NAME: **Tacoma Narrows Toll Bridge Account**

ACCOUNT NUMBER: 511

AUTHORIZING RCW: [RCW 47.56.165](#) (Created in 2002)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Funds the construction, toll operation, and debt service payments necessary to build the second Tacoma Narrows Bridge.

SOURCES OF FUNDS

- Bond proceeds
- Toll charges, transponder equipment, violations (only in 09-11 biennium), civil penalties
- Treasury deposit earnings, including interest on unearned revenue held in account 495 for customer-prepaid Tacoma Narrows Bridge tolls.
- Other miscellaneous revenue

USES OF THE ACCOUNT

- Provides funds for the second Tacoma Narrows Toll Bridge project
- Debt service on bonds

AGENCIES/JURISDICTIONS THAT OPERATED OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon November 2018 Forecast;

Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 169,944,000

2019-21 \$ 172,599,000

ACCOUNT NAME: **Toll Collection Account**  
ACCOUNT NUMBER: 495  
AUTHORIZING RCW: [RCW 47.56.167](#) (Created in 2008)  
18<sup>TH</sup> AMENDMENT?: Not restricted  
BUDGET TYPE: Non-appropriated/Non-allotted account

DESCRIPTION

Special revenue treasury trust to hold prepaid customer tolls.

SOURCES OF FUNDS

- Treasury deposit earnings

USES OF THE ACCOUNT

- To account for receipts from prepaid customer tolls. Distributions may be used only to refund customers' prepaid tolls or for distributions into the appropriate toll-facility account.

AGENCIES/JURISDICTIONS THAT OPERATED OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

2017-19 \$ 371,000  
2019-21 \$ 371,000

ACCOUNT NAME: **Toll Facility Bond Retirement Account**  
ACCOUNT NUMBER: 389  
AUTHORIZING RCW: [RCW 47.10.882](#) (Created in 2009)  
18<sup>TH</sup> AMENDMENT?: Not restricted  
BUDGET TYPE: Bond Retirement/Debt Service Withholding Account

DESCRIPTION

To be used for the payment of principal and interest on toll facility bonds. This account is administered by the State Treasurer.

SOURCES OF FUNDS

- Toll revenue
- Transfer in of motor vehicle taxes (as required).
- Treasury deposit earnings

USES OF THE ACCOUNT

- Debt service of bonds issued

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- State Treasurer

ESTIMATED REVENUE

N/A

ACCOUNT NAME: **Transportation 2003 Account (Nickel Account)**

ACCOUNT NUMBER: 550

AUTHORIZING RCW: [RCW 46.68.280](#) (Created in 2003)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Support of highway programs, including construction and maintenance of state, city, and county roads.

MAJOR SOURCES OF FUNDS

- Motor fuel tax (100% of net 5-cent gas tax collections)
- Motor vehicle licenses, permits, and fees
  - 5.237% of the License Fee by Weight ([RCW 46.17.355](#), [RCW 46.68.035](#))
  - Various Vehicle Title Fees ([RCW 46.68.020](#))
- Miscellaneous revenues
- Bond proceeds
- Treasury deposit earnings

USES OF THE ACCOUNT

- Debt service on bonds
- Support of Department of Transportation operating and capital highway programs (includes highway construction and maintenance, ferries, and support services)

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 429,106,000

2019-21 \$ 436,869,000

ACCOUNT NAME: **Transportation Equipment Account**

ACCOUNT NUMBER: 410

AUTHORIZING RCW: [RCW 47.08.120](#) (Created in 1961)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Non-appropriated Account (in practice)

DESCRIPTION

Commonly called the Transportation Equipment Fund (TEF). Provides vehicles and equipment necessary to carry out the responsibilities of the Department of Transportation (DOT). Costs associated with purchase and provision of equipment are paid through rental rates charged to the DOT divisions using the equipment. In practice, the account is not appropriated; however it is created in the state treasury, which generally designates an appropriated account.

SOURCES OF FUNDS

- Rental rates paid by department users
- Sales and vanpool revenue
- Treasury deposit earnings

USES OF THE ACCOUNT

Salaries, wages, and operations required for the repair, replacement, purchase, and operation of equipment, and for the purchase of equipment, material, and supplies used as follows:

- Administration and operation of the account
- For the administration, maintenance, and construction of highway facilities
- For the operation of an automobile pool of state-owned vehicles

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon November 2018 Forecast. Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 241,000

2019-21 \$ 241,000

ACCOUNT NAME: **Transportation Improvement Account**

ACCOUNT NUMBER: 144

AUTHORIZING RCW: [RCW 47.26.084](#) (Created in 1988)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

Funds support the Transportation Improvement Board (TIB).

SOURCES OF FUNDS

- Motor fuel tax (7.5597% and 5.6739% of 23-cent gas tax collections) [RCW 46.68.090\(2\)\(e\) & \(f\)](#)
- Statutory transfer of \$2.5m per year from the Transportation Partnership Account ([RCW 48.68.295](#))
- Treasury deposit earnings
- Bond proceeds

USES OF THE ACCOUNT

- Grants for multijurisdictional urban transportation projects that address congestion
- Administration of the Transportation Improvement Board
- Debt service on bonds

AGENCIES/JURISDICTIONS OPERATING OUT OF THE ACCOUNT

- Transportation Improvement Board
- State Treasurer

ESTIMATED REVENUE

(November 2018 Forecast; Does not include carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 183,777,000

2019-21 \$ 202,694,000

ACCOUNT NAME: **Transportation Improvement Board Bond Retirement Account**

ACCOUNT NUMBER: 305

AUTHORIZING RCW: [RCW 43.99M.080](#) (Created in 1997)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Bond Retirement/Debt Service Withholding Account

DESCRIPTION

Payment of principal and interest on and retirement of bonds authorized by the Legislature.

SOURCES OF FUNDS

- Treasury deposit earnings
- Transfers Transportation Improvement Account

USES OF THE ACCOUNT

- Debt service on bonds issued

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Transportation Improvement Board

ESTIMATED REVENUE

N/A

ACCOUNT NAME: **Transportation Infrastructure Account**

ACCOUNT NUMBER: 094

AUTHORIZING RCW: [RCW 82.44.190](#) (Created in 1996)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

A repository for funds used as part of a "state infrastructure bank" to support innovative financing strategies that benefit the state's general transportation infrastructure. ([RCW 82.44.195](#))

SOURCES OF FUNDS

- Additional administrative transfer from Multimodal Account in 07-09
- Loan repayments from clients of the state infrastructure bank
- Treasury deposit earnings
- Federal expenditures

USES OF THE ACCOUNT

- Support the issuance of public or private debt
  - Provide credit enhancements for such debt
- Provide direct loans to public or private entities
- Facilitate investment in general transportation facilities

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon the November 2018 Forecast Does not include carryover from prior biennium, administrative or statutory transfers.)

Source: Governor's 2017-19 proposed budget, [All Budgeted Funds](#), Summary Table 10.)

2017-19 \$ 2,806,000

2019-21 \$ 3,122,000

ACCOUNT NAME: **Transportation Innovative Partnership Account**

ACCOUNT NUMBER: 08T

AUTHORIZING RCW: [RCW 47.29.230](#) (Created in 2005)

18<sup>TH</sup> AMENDMENT?: Not restricted

BUDGET TYPE: Non-appropriated Account

DESCRIPTION

Special revenue treasury trust to repay loan guarantees or extension of credit made to or on behalf of private entities engaged in the planning, acquisition, financing, development, design, construction, reconstruction, replacement, improvement, maintenance, preservation, management, repair, or operation of any eligible project.

Moneys in the Transportation Innovative Partnership Account may only be expended upon evidence of approval by the Washington State Legislature, either upon appropriation of supporting state funds or by other statutory direction.

SOURCES OF FUNDS

- Revenue received from any transportation project, donations, grants, contracts, etc.
- Bond proceeds

USES OF THE ACCOUNT

Used for the repayment of loan guarantees or extension of credit for private entities.

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

No activity

ACCOUNT NAME: **Transportation Partnership Account**

ACCOUNT NUMBER: 09H

AUTHORIZING RCW: [RCW 46.68.290](#) (Created in 2005)

18<sup>TH</sup> AMENDMENT?: Restricted

BUDGET TYPE: Appropriated Account

DESCRIPTION

For projects or improvements identified as 2005 transportation projects or improvements in the omnibus transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements.

SOURCES OF FUNDS

- Motor Fuel Tax (83.3334% of 6¢ in FY 2007, and 100% of 2¢ in FY 2008 and 1.5¢ in FY 2009)
- Licenses, permits and fees distribution
  - License Fee by Weight ([RCW 46.17.355](#))
  - Proportional Registration ([RCW 46.87.140](#))
  - Farm Vehicle Reduced Gross Weight ([RCW 46.17.330](#)) and Trip Permit Fees ([RCW 46.17.400](#))
  - Private, Single Axle Trailer Fee ([RCW 46.17.350\(1\)\(k\)](#))
- Treasury deposit earnings
- Bond proceeds

USES OF THE ACCOUNT

- Expenditures from the account must be used only for projects or improvements identified as 2005 transportation partnership projects or improvements in the omnibus transportation appropriations act.
- Debt service on bonds

AGENCIES/GOVERNMENTS OPERATING OUT OF THE ACCOUNT

- Department of Transportation

ESTIMATED REVENUE

(Includes sources of funds listed above based upon November 2018 Forecast. Does not include bond proceeds or carryover from prior biennium, administrative or statutory transfers.)

2017-19 \$ 648,656,000

2019-21 \$ 663,032,000

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# State Agencies

## Overview and Table of Contents

This section includes background, program, and funding information about state agencies whose missions relate to the oversight, maintenance, or improvement of the state's transportation system. The agencies described in this section receive appropriations from the transportation budget bill. The Department of Licensing, the State Patrol, and the Utilities and Transportation Commission receive funding from both the transportation budget bill for transportation-related programs and the omnibus budget bill for all other programs.

Some general government agencies, not described in this section, receive appropriations in the transportation budget to fund transportation-related activities. In the 2017-19 biennium, these agencies included: State Parks and Recreation, Archaeology and Historic Preservation, Office of Financial Management, House of Representatives, Senate, the Legislative Evaluation and Accountability Program Committee, the Department of Agriculture, Department of Ecology, and the Department of Fish and Wildlife.

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AGENCY: **Board of Pilotage Commissioners**

AGENCY NUMBER: 205

RCW: [88.16 RCW](#)

#### BACKGROUND

- The Pilotage Act was enacted in 1888 to regulate state-licensed marine pilots (see page 219 of the [1887 Chapter Laws](#)). The Board of Pilotage Commissioners was established to oversee the act in 1935.
- This regulatory Board includes a designee of the Washington State Ferries (who serves as Chair), a representative from the Department of Ecology, and seven members who are appointed by the Governor and confirmed by the Senate, serving staggered four-year terms: Shipping industry (2), pilots (2), public (2), and environmental (1).
- The goal of the Board is protection against the loss of lives, loss of or damage to property and vessels, and protection of the marine environment by maintaining efficient and competent pilotage service on our state's inland waters.
- It is intended that the Board develop and encourage waterborne commerce from other ports and nations of the world and not jeopardize Washington's position as an able competitor for such commerce.
- Website: [www.pilotage.wa.gov](http://www.pilotage.wa.gov)

#### PROGRAM

- Develops and proposes statutory language for legislative adoption to ensure safe compulsory pilotage
- Adopts rules to administer state pilotage laws
- Enforces pilot and public adherence to the Pilotage Act, which may include the discipline and/or prosecution of violators
- Until June 30, 2019, the Board sets annual pilotage service rates for the Puget Sound Pilotage District and reviews these rates for the Grays Harbor Pilotage Districts. Pilotage service rates for the Puget Sound pilots are frozen at January 1, 2017, levels. Beginning July 1, 2019, pilotage service rates for the Puget Sound Pilotage District will be set by the Utilities and Transportation Commission, and pilotage service rates for the Grays Harbor Pilotage District will be set by the Utilities and Transportation Commission.
- Administers pilot qualification and performance standards, as well as training and educational requirements through the testing, training and licensing of marine pilots
- Establishes standards and procedures for reporting and investigating incidents involving state-piloted vessels
- The Joint Transportation Committee conducted a study of pilotage best practices relating to diversity, tariff setting and governance. Study materials can be found at <http://leg.wa.gov/JTC/Pages/marinepilotagestudy.aspx>

#### TRANSPORTATION FUNDING - 2017-19 BIENNIUM

- Until June 30, 2019, the Pilotage Account is a non-appropriated account. Total 2017-19 allotment for general operating expenditures: \$3.39 million
- 2017-19 Multimodal Transportation Account appropriation for self-insurance premium increase: \$1.1 million.

AGENCY: **County Road Administration Board**

AGENCY NUMBER: 406

RCW: [36.78 RCW](#), [RCW 46.68.120](#)

### BACKGROUND

- The County Road Administration Board (CRAB) was created in 1965 to regulate the road departments in the 39 counties of Washington State by establishing and administering [Standards of Good Practice](#) (see [Title 136 WAC](#) for more details). In 1983, the role of CRAB was expanded to include administration of the Rural Arterial Program. In 1985, CRAB became responsible for maintenance of the statewide county roadlog (inventory of all county road systems) and allocation of the county motor vehicle fuel tax. In 1990, administration of the County Arterial Preservation Program was assigned to CRAB and, in 1991, CRAB was granted authority to assist ferry-operating counties with ferry capital improvements as approved by the Legislature.
- The agency is governed by a nine-member board which meets quarterly and is comprised of six county commissioners or council members and three county engineers. Board members are selected by the Washington State Association of Counties as follows: Three from counties with a population of 125,000 or more, four from counties with a population from 20,000 to 125,000, and two from counties with a population of less than 20,000. Not more than one member may be from any one county.
- The mission of the County Road Administration Board is to preserve and enhance the transportation infrastructure of Washington Counties by providing standards of good practice, fair administration of funding programs, visionary leadership, and integrated, progressive, and professional technical services.
- Website: [www.crab.wa.gov](http://www.crab.wa.gov)

### PROGRAMS

#### Statutory Oversight:

- Establishes, by rule, standards of good practice and reporting mechanisms for the administration of county roads.
- Annually updates and certifies the statewide county roadlog and biennially calculates county fuel tax allocation factors (see [RCW 46.68.122](#) and [46.68.124](#)).
- Establishes and maintains a uniform system of bridge and roadway maintenance categories, reconstruction categories, and associated costs.
- Annually reviews each county's compliance with statutes and rules and issues Certificates of Good Practice to those counties in substantial compliance. (Issuance of a Certificate of Good Practice is a prerequisite for a county to receive its share of the motor vehicle fuel tax.)

#### Grant Management:

Administers assigned state grant programs to assist counties in the improvement and preservation of arterial road systems.

#### **Rural Arterial Program (RAP):**

- Available funds are apportioned by statutory formula to five regions; within each region, funds are distributed on a competitive basis based on priority (see [RCW 36.79](#)).
- Program funds are used to construct and improve county arterials and collectors in rural areas, and to match federal bridge replacement funds on all rural county bridges.
- Program funds may be used for projects that are the direct result of natural or manmade disasters.

### **County Arterial Preservation Program (CAPP):**

- 1.965% of statewide fuel taxes is deposited into the CAP Account ([RCW 46.68.120 \(2\)\(i\)](#)). Funds are distributed to counties based on pro-rata shares of county paved arterial lane miles.
- Program funds are used for improvements to county paved arterials that will sustain structural, safety, and operational integrity and preserve the capital investment.
- Ensures that counties implement and use a Pavement Management System as a condition of receiving funds.

### **County Ferry Capital Improvement Program (CFCIP):**

- Funds can be appropriated to any of the four counties operating vehicle ferries (Whatcom, Skagit, Pierce and Wahkiakum counties) for vessel replacement or major upgrades to vessels or docks (see [RCW 47.56.725](#)).

### Management and Professional Services:

- Provides assistance and support to the counties in the areas of professional engineering, program development, and road department management.
- Provides assistance and support to county road departments and their county legislative authorities on issues relating to county roads in order to enhance the safe and efficient movement of people and goods over those roads.
- Provides orientation and training to county engineers, public works directors, and other Public Works staff.
- Provides technical assistance to counties in transportation planning, traffic engineering, and priority programming.

### Information Services:

- Develops and provides IT software and systems, training, support, and consulting services specific to the needs of Washington county road departments that enable informed decisions and effective management.
- Provides state-of-the-art engineering road design software, support, and training that enables counties to effectively collect, develop and manipulate the geometric data necessary for site design and construction planning which has contained costs and improved productivity.
- Develops, provides, and supports **Mobility**, a comprehensive road inventory and management software which enhances a county's ability to make quality decisions in management and operations, protect the public's investment in transportation infrastructure, comply with CRAB regulations, and be accountable to legislative authority.

### TRANSPORTATION FUNDING – 2017-19 BIENNIUM

- Total appropriation: Operating \$5,368,000; Capital \$102,326,000.
- Revenue appropriated from the following Motor Vehicle Fund accounts:
  - Motor Vehicle Account (State)
  - Rural Arterial Trust Account
  - County Arterial Preservation Account

AGENCY: **Department of Licensing**

AGENCY NUMBER: 240

RCW: [Chapter 43.24 RCW](#), [Chapter 46.01 RCW](#)

### BACKGROUND

- Created in 1921 as the Department of Licenses
- Changed to Department of Motor Vehicles in 1965 after it assumed vehicle licensing responsibilities from the State Patrol
- Name changed to Department of Licensing (DOL) in 1977 after it assumed business licensing responsibilities
- Almost 88% of the Department's functions are related to transportation and are funded through the transportation budget.
  - The remaining funding, including the licensing of many businesses and professions, is appropriated by the Omnibus Operating Budget. Other non-transportation related programs administered by the division include: the Uniform Commercial Code program, which is the central repository of liens on personal property in Washington State; maintenance of the Firearms Database, which contains firearms records used by law enforcement; and oversight of professional athletic events, including boxing, mixed martial arts, and wrestling.
- Collects more than \$2.8 billion in gross revenue and \$18 billion in fuel tax revenue (transportation and general fund revenue) biennially
- Website: [www.dol.wa.gov](http://www.dol.wa.gov)

### PROGRAMS

The Department of Licensing provides public safety and consumer protection through licensing, regulation, and education, and collects revenue that supports the state's transportation system. More information may be found here: <http://www.dol.wa.gov/about/whatwedo.html?footer>

#### **Customer Relations Division**

- **Driver Examining** - operates and maintains 56 Licensing Services Offices. Services include determining the identity and eligibility of all driver license and identification card applicants; conducting written knowledge testing and practical drive tests; issuing and renewing Washington State driver licenses and identification cards; issuing and renewing federally recognized Enhanced Driver Licenses and Identification; administering the Motor Voter and Organ Donor programs; and conducting re-examinations.
- **Customer Service Center** - answers phone calls and email inquiries regarding driver and vehicle licensing. Through the **Self Service Channel Unit**, answers phone calls and email inquiries regarding driver and vehicle transactions over the internet.
- **Vehicle and Vessel Operations** - provides support to all 39 county offices and approximately 140 contracted sub-agent offices throughout Washington State. Services include providing technical assistance, identifying and delivering training, maintaining vehicle and vessel records, and managing the policy and contractual agreements for those offices that collect revenues and process applications for all vehicle and vessel title and registration transactions statewide.

#### **Programs and Services Division**

- **Administration**
  - Undercover/confidential vehicle license program.

- Contract, grant, legislative and rule management for DOL.
- Provision of data to law enforcement, the public health and safety community, and auto safety and insurance companies.
- Project management in support of enhanced licensing, document authentication and imaging, inter-jurisdiction and intergovernmental agreements, and the monitoring and documentation of compliance with all applicable state and federal regulations.
- Administering, developing and maintain strategic business planning, establishing key performance indicators and workload measurements for relevant core business activities, setting performance and data standards.
- Indigent Drivers Program – fee waiver program for eligible indigent drivers involved in a Driving Under the Influence (DUI) hearing or applying for an ignition interlock driver’s license.
- **Special Licenses and Endorsement Program**
  - Motorcycle Safety Education and Motorcycle Awareness programs - media campaigns, compliance with approved motorcycle rider training curriculum, contracting third party services, certifying instructors, conducting administrative compliance audits, and quality assurance visits to contractors and their instructors;
  - Commercial Driver License (CDL) program - state compliance with federal motor carrier regulations for the application, testing, and licensing of CDL applicants; evaluating drivers for medical qualification waivers; skill-testing new applicants using state staff and contractors; and setting minimum CDL training requirements;
- **Hearings and Interviews** - This program administers state laws that provide drivers with the right to due process whenever the Department proposes to administratively suspend, revoke, or restrict driving privileges. Hearing examiners are responsible for presiding over formal administrative hearings subject to superior court review when a driver contests a proposed driver license suspension.
- **Driver and Vehicle Records** - Administers state laws relating to DUI, implied consent, habitual traffic offenders, unpaid traffic violations, minor-in-possession, and financial responsibility.
  - Identifies potentially unsafe drivers by record-screening and referral;
  - Supports law enforcement and the judicial system in the prosecution of criminal traffic cases.
  - Processes all suspension, revocation, cancellation and disqualification sanctions resulting from DUI arrests, convictions, non-payment of traffic fines or child support, uninsured accidents, and habitual traffic offenders;
  - Oversees ignition interlock program and issuance of all temporary restricted licenses.
  - Manages record retention of all documents and electronic records for all licensed and non-licensed drivers and identification card holders.
  - Acts as custodian of records for the courts.
  - Issue Certificates of Title for vehicles and vessels.
  - Responsible for fee and tax collections and accountability including, for example, vessel excise taxes, Regional Transit Authority (RTA) taxes, Transportation Benefit District (TBD) local fees, special commemorative funds, and in cooperation with the Department of Revenue collects use tax on transfers of vehicle or vessel ownership.
  - Responsible for maintenance of vehicle and vessel records, including information reported to DOL by insurance companies, tow truck companies, scrappers, wreckers, and vehicle sellers.
  - Designs and issuance of license plates, placards, identification cards, and specialty license plates and veteran remembrance emblems.
  - Performs stolen vehicles check of Vehicle Identification Numbers (VIN) on all out of state vehicles being titled in the state.
- **License Integrity Unit** - Provides driver information to law enforcement for criminal investigations and ID theft cases, administers the Undercover Driver License Program, performs facial recognition analysis, takes administrative action against fraudulent drivers, investigates address fraud allegations, and partners with local and federal law enforcement to prosecute those individuals.

- **Field and Licensing Support** – Develops and maintains policies, procedures, and conducts operational training to department staff, county agents and subagents who collect revenue and process applications for driver and vehicle/vessel licensing purposes. Provides customer service and scheduling of residency verification appointments for the DOL technical consultants. Performs driver/vehicle document imaging.

### **Business and Professions Division**

The Business and Professions Division performs licensing and regulation of businesses and professions as well as fuel tax collections. There are 39 business and professional licensing programs funded by the Omnibus Budget and 5 programs funded by the transportation budget. Transportation-funded activities include:

- Regulation of commercial driving schools and traffic safety instructors serving persons under the age of 18 years old. The licensed schools may contract with DOL to provide written and skills examinations to driver license candidates.
- Vehicle sales industry licensing, including vehicle manufacturers; new and used vehicle dealers; off-road vehicle (ORV) and trailer dealers; and vessel dealers.
- Licensing of vehicle-transportation services: registered tow truck operators; wreckers; and vehicle haulers and processors.
- Licensing of the passenger-carrying taxi (for hire) and limousine services.
- Administration of fuel tax collection from motor vehicle fuel, special fuel, and aviation fuel.
- Administration of the state's participation in both the International Registration Plan (IRP) and International Fuel Tax Agreement (IFTA) – these two agreements provide for one-stop vehicle licensing and fuel tax filing services for Washington-based interstate motor carriers.

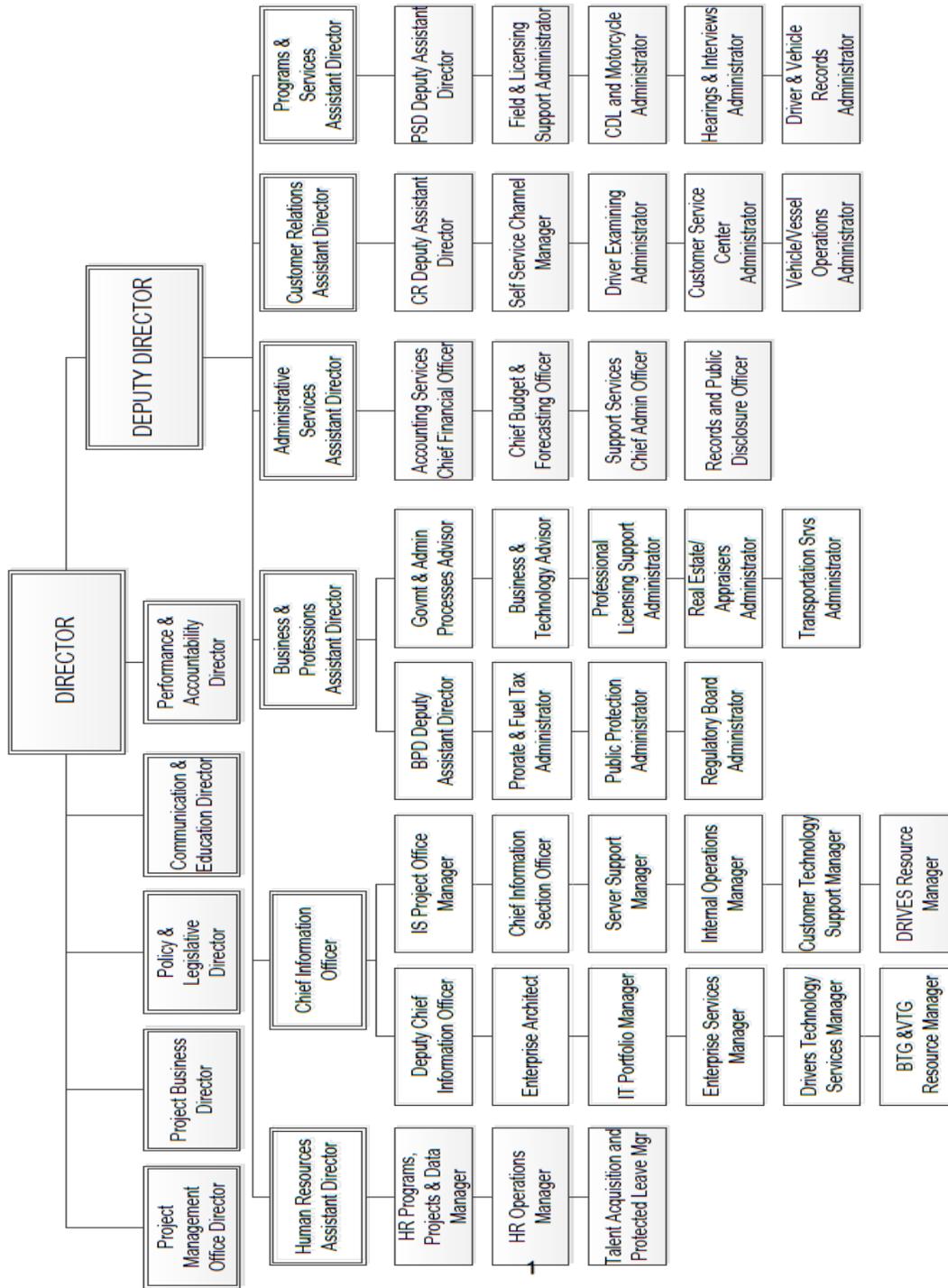
### **DOL Management/Supporting Divisions**

- The Director's Office contains the Communications and Education office, Policy and Legislative Unit and Special Projects Manager.
- The Office of Accountability and Performance provides auditing, strategic planning, performance management, continuous process improvement, and research and analysis;
- Program Management Office provides oversight and management of large scale, enterprise-wide projects and initiatives including Business and Technology Modernization.
- Administrative Services consists of facilities and procurement, emergency management and safety, and records disclosure.
- Information Services Division, which manages the computer hardware, software, network technology, and business application software that support the agency's business functions and statutory programs.

### **TRANSPORTATION FUNDING - 2017-19 BIENNIUM**

- Total appropriation for transportation programs: \$367 million.
- Funding to support DOL's transportation programs was appropriated from the following accounts:
  - Highway Safety Fund (State, Federal)
  - Motor Vehicle Fund (State, Federal, Local)
  - DOL Services Account (State)
  - Motorcycle Safety Education Account (State)
  - State Wildlife Fund (State)
  - License Plate Technology Account (State)
  - Ignition Interlock Device Revolving Account (State)
  - Marine Fuel Tax Refund Account (State)
  - Abandoned RV Account (State)
  - Driver Licensing Technology Support Account (State)
- Total appropriation for non-transportation programs (Omnibus Operating Budget): \$49 million.

# Department of Licensing



AGENCY: **Department of Transportation**

AGENCY NUMBER: 405

RCW: [Chapter 47.01 RCW](#)

### BACKGROUND

- Washington State Department of Transportation (WSDOT) is responsible for administering the statewide transportation system and ensuring that people and goods move safely and efficiently across the state.
- The agency was created by the 1977 Legislature to consolidate the functions of the following agencies:
  - State Highway Commission
  - Department of Highways
  - Washington Toll Bridge Authority
  - Aeronautics Commission
  - Canal Commission
  - Planning and Community Affairs Agency (transportation functions)
- The Secretary of Transportation is the Washington State Department of Transportation's executive head, appointed by the Governor and confirmed by the Senate.
- Website: [www.wsdot.wa.gov](http://www.wsdot.wa.gov)

### AGENCY OVERVIEW

- WSDOT operates and maintains 18,715 lane miles of state highways; owns, operates, and maintains approximately 3,312 bridge structures across the state; runs the largest ferry system in the nation with over 24.5 million passengers and 10.5 million vehicles moved per year; sponsors the Amtrak Cascades intercity passenger rail service along with the Oregon Department of Transportation; and owns the Palouse River and Coulee City short line freight rail system in eastern Washington.

WSDOT delivers its services via five major organizations:

- Regions and Mega Programs/Chief Engineer:
  - Executive managers provide day-to-day oversight, direction and policy support within the Department and include the Chief Engineer, six Region Administrators, a Deputy Assistant Secretary for Mega Projects who oversees WSDOT's mega projects and works closely with the Urban Mobility & Access organization, and Program Administrators for each mega project (the Alaskan Way Viaduct Replacement Program, the SR 520 Program, the I-405 Program, and the Puget Sound Gateway SR 167/SR 509 Program);
  - The Regional Administrators lead the operations of six WSDOT geographical regions statewide in implementing the Capital and Operating Programs.
- Multimodal Development & Delivery:
  - Oversees statewide planning, including the Multimodal Planning Division and WSDOT's Practical Solutions Initiative;
  - Oversees the majority of WSDOT's modal divisions, including Public Transportation, Active Transportation, Aviation, Local Programs, and Rail, Freight, and Ports;
  - Also oversees the Maintenance Operations Division, Traffic Operations Division, Construction Division, Development Division, and the Safety, Quality and Enterprise Risk Division;
  - Oversees and promotes an integrated approach to projects and the transportation system as a whole, ensuring all modes of transportation are considered in the planning and design of transportation systems and projects;

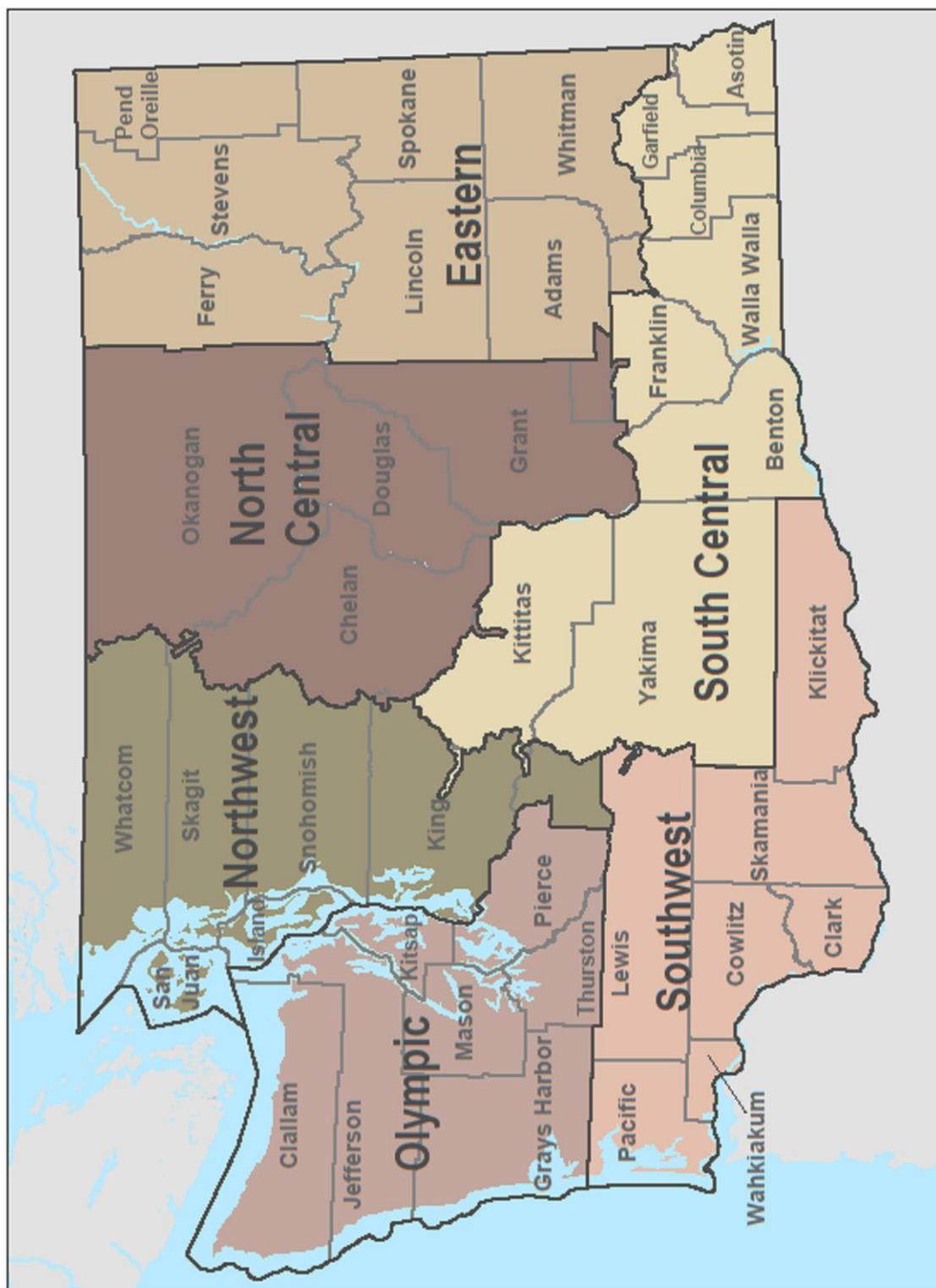
- Engages with communities across the state to form a shared understanding of the performance needs of our multimodal transportation system; and
- Gathers and analyzes transportation-related data, and reports performance through the Gray Notebook and Corridor Capacity Report.
- Washington State Ferries:
  - Oversees fleet of 23 auto-passenger ferries serving 20 terminals on 10 routes;
  - 1800 employees;
  - Largest ferry system in the United States and one of the largest in the world for number of vehicles carried (10.5 million per year);
  - Third largest transit system in Washington (#1 King County, #2 Sound Transit); and
  - Part of the state highway network, serving eight counties and British Columbia.
- Finance & Administrative Services:
  - Provides core technology services that support WSDOT business functions;
  - Handles a variety of claims management, insurance and property damage recovery issues, as well as the coordination of all agency records management activities;
  - Supports WSDOT employees and managers by providing information and services such as: recruitment, classification, organizational development, compensation, labor relations, benefits, staff development, Diversity/ADA Affairs, and training;
  - Provides training, coaching and project support to foster a Lean culture at WSDOT where customer value is maximized and waste is minimized.
  - Provides budget development, advocacy, allotment, monitoring, economic data, revenue forecasting, and financial analysis services for WSDOT and its partners;
  - Develops and implements the agency’s biennial and multi-year capital improvement and preservation program (CIPP);
  - Prioritizes and programs highway construction projects;
  - Tracks, measures, monitors, and reports on capital program and project delivery;
  - Manages the agency federal aid highway programs;
  - Provides accounting and financial services for WSDOT; and
  - Engages the private sector in innovative partnerships that can help advance important transportation projects, programs, or policies.
- Urban Mobility & Access:
  - Oversees tolling of four facilities in Washington: Tacoma Narrows Bridge, SR 520 Bridge, SR 167 HOT Lanes, and I-405 Express Toll Lanes;
  - Per legislative authorization, the tolling program is currently working toward tolling of the SR 99 Tunnel soon after it opens in the 2017-19 biennium;
  - Works closely with the Deputy Assistant Secretary for Mega Projects; and
  - Ensures a system approach in investments and coordinates with other transportation agencies in the Central Puget Sound.

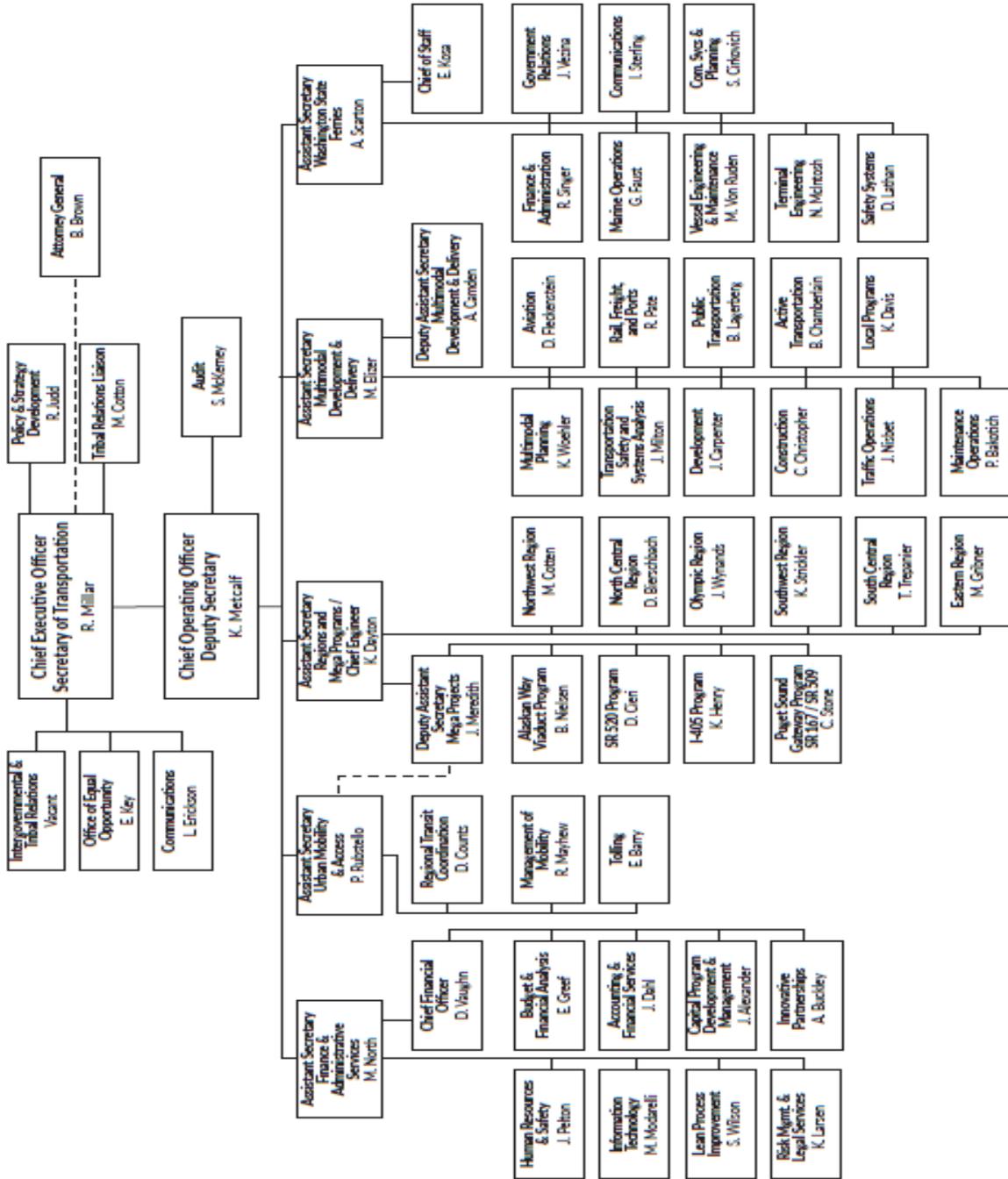
TRANSPORTATION FUNDING – 2017-19 BIENNIUM

- Total Appropriation: \$6.3 billion.
- Funding for the various programs by major accounts are shown in the following table:



## Washington State Department of Transportation - Regions





Royce Millar, Secretary of Transportation  
October 14, 2018  
Date

AGENCY: **Freight Mobility Strategic Investment Board**

AGENCY  
NUMBER: 411

RCW: [Chapter 47.06A RCW](#)

- Created in 1998 to advocate for freight mobility needs.
- Responsible for selecting, prioritizing and creating funding partnerships for freight transportation projects, and minimizing the impact of freight movement on local communities.
- The Board is comprised of 12 members representing the private and public sectors. Membership includes two representatives each from the cities, counties, and port districts representing both Eastern and Western Washington and one member each representing rail carriers, the steamship industry, the trucking industry, the Governor's office, the Secretary of Transportation and the general public.
- Staff consists of an executive director hired by the board and an executive secretary. All other technical support is contracted from the public and private sector.
- FMSIB administrative costs are paid for from the Motor Vehicle Account. Funding for the FMSIB share of recommended projects are included in the FMSIB capital section of the budget.
- Website: [www.fmsib.wa.gov](http://www.fmsib.wa.gov)

#### PROGRAM

- Analyzes freight impacts and approves freight mobility projects for funding.
- Tracks projects & reports progress through completion of the construction phase.
- Uses agency developed freight criteria for selecting and prioritizing projects.
- Works with the state & local communities to identify chokepoints and develop freight corridors.
- Assists in helping to identify & develop public and private sector partnerships.

#### TRANSPORTATION FUNDING –2017-19 BIENNIUM

- Total transportation appropriation: Operating - \$ 835,000; Capital - \$51,360,000
- Revenue is appropriated from the following accounts:
  - Motor Vehicle Account (State, Federal)
  - Highway Safety Account (State)
  - Freight Mobility Multimodal Account (State, Local)
  - Freight Mobility Investment Account (State)

AGENCY: **Joint Transportation Committee**

AGENCY  
NUMBER: 013

RCW: [RCW 44.04.300](#)

### BACKGROUND

- In the 2005 session, the Legislature created the Joint Transportation Committee (JTC) in ESB 5513, Chapter 319, Laws of 2005.
- The JTC operates as a bipartisan, bicameral legislative agency. Through review and research of transportation issues and programs, JTC promotes the dissemination of transportation research to state and local government policymakers, including legislators and associated staff.
- JTC is one of nine permanent agencies of the legislative branch of government.
- Statutory membership: The chairs and ranking members of the House and Senate Transportation Committees comprise the JTC Executive Committee. The chairs of the House and Senate Transportation Committees serve as co-chairs of the JTC.
- Website: [www.leg.wa.gov/JTC/](http://www.leg.wa.gov/JTC/)

### PROGRAM

- Administers technical transportation reviews and studies.
- Performs interim reviews and studies as directed.
- Manages contracts for which the Joint Transportation Committee is responsible.
- Updates and publishes the Transportation Resource Manual on a biennial basis prior to the 105 day legislative session, and maintains periodic updates on-line.
- In the 2017-19 biennium, the JTC conducted the following studies and reviews:
  - Marine Pilotage Study
  - I-405 Traffic Data and Performance Measures
  - Washington State Transportation Commission Assessment
  - Air Cargo Study
  - Regulation of Taxi and For-Hire Services
  - Regulation of Transportation Network Companies
  - Commercial Driver’s Licenses and Medical Certifications
  - Capital Needs of Public Transit Systems
  - City Transportation Funding

### TRANSPORTATION FUNDING – 2017-19 BIENNIUM

- Total appropriation: \$3.75 million
- Revenue appropriated from the Motor Vehicle Account (State), the Highway Safety Fund (State), and the Multimodal Account (State)

AGENCY: **Public Employment Relations  
Commission, Marine Division**

AGENCY  
NUMBER: 408

RCW: [RCW 41.58.010, 47.64](#)  
[RCW](#)

#### BACKGROUND

- In 1981, following a ferry employee strike, the Governor created a Blue Ribbon Panel which proposed a collective bargaining process to resolve labor disputes between ferry system management and employee organizations. The Marine Employees' Commission (MEC) was re-created in 1983, in response to a recommendation of the Blue Ribbon Panel.
- Prior to 2011, the three MEC members were appointed by the Governor: public (1), labor (1), industry (1), with the public member designated as the Chair of the Commission. The MEC was responsible for adjudicating complaints, grievances and disputes between labor and management arising out of the operation of the Washington State Ferries.
- In 2011, 2ESSB 5742 (Chapter 16, 2011 Laws 1<sup>st</sup> Special Session PV) merged the MEC into the Public Employment Relations Commission (PERC). During a transition period, the MEC heard appeals from PERC Examiner decisions, including complaints, grievances, and disputes between labor and management arising out of the operation of the ferry system. Effective July 1, 2013, the MEC was disbanded and its functions transferred to PERC.
- Website: <http://perc.wa.gov/marine-clientele/>

#### PROGRAM

- Adjusts grievances and complaints
- Provides for clarification of bargaining units representing ferry employees
- Certifies fair representation organizations
- Provides impasse mediation

#### TRANSPORTATION FUNDING 2017-19 BIENNIUM

- None

AGENCY: **Transportation Improvement Board**

AGENCY  
NUMBER: 407

RCW: [Chapter 47.26 RCW](#)

### BACKGROUND

- The mission of the Transportation Improvement Board (TIB) is to fund high priority transportation projects in communities throughout the state to enhance the movement of people, goods, and services.
- Invests state gas tax and other appropriated funds to administer the Urban Arterial Program, Small City Arterial Program, Sidewalk Program (urban and small city), Arterial Preservation Program, Small City Preservation Program, the Road Transfer Program (City Hardship Assistance Program), Complete Streets Program and Relight Washington Program.
- The TIB was restructured in 1988 and was previously known as the Urban Arterial Board.
- The Board is comprised of 21 members: six city members, six county members, two WSDOT officials, two transit representatives, a private sector representative, one ports representative, a Governor appointee, a member representing non-motorized transportation, and one member representing special needs transportation.
- Website: [www.tib.wa.gov](http://www.tib.wa.gov)

### URBAN AREA PROGRAMS

- Urban Arterial Program
  - Funds projects that enhance arterial safety, support growth and development, improve mobility and physical condition.
  - Eligible agencies are counties with urban areas and cities with a population of 5,000 or greater.
  - Grants provide up to 90% of project costs.
  - Funds are distributed across five regions based on population and arterial lane miles.
- Sidewalk Program (Urban Cities)
  - Funds projects that establish a highly connected pedestrian network in downtowns and activity centers.
  - Funding available for cities with a population 5,000 or greater.
  - Grants provide up to 80% of project costs.
  - Funds are distributed across three regions based on population and arterial lane miles.

### SMALL CITIES PROGRAMS

- Small City Arterial Program
  - Seeks to balance the integrity of the small city street system while minimizing costs.
  - Funding available for cities with population less than 5,000.
  - Projects address structural condition of the roadway, rehabilitation, geometric deficiencies, and safety.
  - Grants provide up to 95% of costs for cities with population between 1000 and 4,999, and up to 100% for cities with population of 1000 or less.
- Sidewalk Program (Small Cities)
  - Funds projects to establish a highly connected pedestrian network in central business districts. Focuses on connecting pedestrian generators, maintaining sidewalk condition, and ADA accessibility.
  - Funding available for cities with a population less than 5,000.
  - Grants provide up to 95% of costs for cities with a population between 1000 and 4,999, and up to 100% for cities with population of 1000 and less.

#### COMPLETE STREETS PROGRAM – New in 2015

- Flexible funding available to any city or county who has an adopted complete streets ordinance and shows an ethic of planning and building streets that use context sensitive solutions to accommodate all users, including pedestrians, transit users, cyclists, and motorists.

#### RELIGHT WASHINGTON PROGRAM – New in 2014

- Seeks to lower city's street light costs by helping cities convert to more energy efficient LED streetlights and negotiate low power rates.
- Eligible cities include all small towns (population less than 5,000) and urban cities with a total assessed value of less than \$2 billion.

#### ROAD MAINTENANCE PROGRAMS

- Arterial Preservation Program
  - Funds projects that enable larger scale preservation projects at lower unit costs.
  - To be eligible, cities must have a population of 5,000 or greater and less than \$2 billion in total assessed property value.
  - Grants provide up to 90% of project costs, depending on the city's property assessed valuation.
  - Projects are chosen based on pavement ratings, economies of scale, and use.
- Small City Preservation Program
  - Goal: bring small city pavement condition ratings (PCR) to 70.
  - Provides overlay and chip seal on a non-competitive basis (fix the worst first).
  - Projects chosen based on pavement ratings, sidewalk condition, and proximity to other roadway projects. TIB works with WSDOT and County Road Departments through master agreements to maximize economies of scale.
  - Eligible agencies are incorporated cities and towns with a population less than 5,000.
  - Grants range from 90% to 100% of project costs, depending on the city's assessed property valuation.
- City Hardship Assistance Program (CHAP)
  - Provides funding to offset extraordinary costs associated with the transfer of state highways to cities with a population fewer than 20,000.
  - The list of eligible routes is in [WAC 479-10-220](#).
  - CHAP will fund 100% of the rehabilitation costs for the eligible section or route.

#### OTHER ACTIVITIES

- Administrative Services: Staff support to the Board, engineering services and consultation to local agencies, TIB GMAP Dashboard
- Technical Assistance: funding workshops, project administration training, small city street inventory, value engineering study participation

#### TRANSPORTATION FUNDING - 2017-19 BIENNIUM

- Total appropriation: Operating - \$4,317,000; Capital - \$299,750,000
  - Revenue appropriated from the following accounts:
  - Transportation Improvement Account (State)
  - Small City Pavement and Sidewalk Account (State)
  - Highway Safety Account (State)
  - Multimodal Account (State)

AGENCY: **Traffic Safety Commission**

AGENCY  
NUMBER: 228

RCW: [Chapter 43.59 RCW](#)

### BACKGROUND

- Established in 1967 as mandated by the Federal Highway Safety Act of 1966
- Ten members: the Governor (chair), the Superintendent of Public Instruction, the Chief of the State Patrol, the Secretary of Transportation, the Director of the Department of Licensing, the Director of the Health Care Authority, the Secretary of the Department of Health, and one each (appointed by Governor) from judiciary, counties, and cities
- Website: [www.wtsc.wa.gov](http://www.wtsc.wa.gov)

### PROGRAM

- Implements programs to reduce traffic crashes and the injuries and deaths resulting from traffic crashes
- Coordinates traffic safety programs at the state and local level
- Administers federal highway safety funds for Washington State
- Promotes uniform enforcement of traffic safety laws
- Adopts the priorities, goals, and strategies identified in the Washington State Strategic Highway Safety Plan, known as Target Zero. For more information, see [targetzero.com](http://targetzero.com).
- Coordinates the activities of the Pedestrian Safety Advisory Council ([RCW 43.59.155](#)) and the Cooper Jones Bicyclist Safety Advisory Council ([RCW 43.59.160](#)). Under current law, both Councils will sunset June 30, 2019.
- Other program areas include:
  - Coordinating the work of the Traffic Records Committee (example project: [eTrip](#))
  - Motorcycle safety
  - Emergency medical services
  - Pedestrian safety
  - Bicycle safety
  - Community Traffic Safety Task Forces and Corridor Traffic Safety programs
  - Traffic engineering
  - School zone & pupil transportation safety

### TRANSPORTATION FUNDING - 2017-19 BIENNIUM

- Total appropriation: \$27,502,000
- Revenue appropriated from the following accounts:
  - Highway Safety Account (State, Federal, Private/Local)
  - School Zone Safety Account (State)

AGENCY: **Transportation Commission**

AGENCY  
NUMBER: 410

RCW: [RCW 47.01.051](#)

### BACKGROUND

- Created in 1977 at the same time as the Department of Transportation was created. The Commission merged the former Toll Bridge Authority (1937) and the former Highway Commission (1951).
- Restructured in 2005 and 2006 as an independent, Governor-appointed public forum to research and develop transportation policy statewide. Prior to that time, the Commission was responsible for hiring the Secretary of Transportation, detailed administrative oversight of WSDOT and its program delivery, and approval of the WSDOT biennial budget and legislative policy packages.
- Seven members appointed to six-year terms by the Governor and confirmed by the Senate. The Governor (or designee) and the Secretary of Transportation sit as nonvoting members.
- Includes four members from Western Washington and three members from Eastern Washington. No more than two members may be from any one county. Members serve part-time.
- Website: [www.wstc.wa.gov](http://www.wstc.wa.gov)

### PROGRAM

- The Commission provides a public forum for transportation policy development and functions. It reviews and evaluates how the entire transportation system works across the state.
- Adopts a comprehensive and balanced 20-year statewide transportation plan that reflects the priorities of government and addresses local, regional and statewide needs ([RCW 47.01.071](#)).
- Recommends policy changes and areas for improvement in its policy studies and in its Annual Report.
- Sets fares and tolls for ferries, bridges and highways ([RCW 47.56.030\(1\)\(b\)](#), [RCW 47.60.315](#), and [RCW 47.56.850](#)).
- Oversees development of the Transportation Innovative Partnerships Program ([Chapter 47.29 RCW](#)).
- Other ongoing policy tasks include:
  - Reviewing possible additions, deletions or changes to the state highway system and forward findings and recommendations to the Legislature ([RCW 47.01.425](#)).
  - Reviewing ferry operational strategies to ensure full utilization of existing assets and, jointly with WSDOT, recommend improvements to the legislature ([RCW 47.60.327](#)).
  - Naming state transportation facilities ([RCW 47.01.420](#)).
  - Road Usage Charge Project.
  - Autonomous vehicle work group.

### TRANSPORTATION FUNDING—2017-19 BIENNIUM

- Total appropriation: \$2,753,000 million, Motor Vehicle Account (State) and Multimodal Transportation Account (State)
- Additional \$4.6 million in federal funds appropriated to WSDOT Planning for the Road Usage Charge Project

AGENCY: **Utilities and Transportation Commission**

AGENCY  
NUMBER: 215

RCW: [Chapter 80.01 RCW](#); Various chapters in Title 81 specific to certain transportation service providers

### BACKGROUND

- Created in 1905, the UTC regulates utility and transportation services, particularly with respect to availability, safety, and pricing.
- Regulates entry and rates of privately-owned utility and transportation companies.
- Enforces public safety standards and resolves consumer complaints.
- Three full-time members appointed by the Governor with the consent of the Senate, for staggered six-year terms. No more than two commissioners can be from the same party. The Governor designates one member as Chair of the Commission.
- Responsible for intrastate operations subject to state law.
- Website: [www.utc.wa.gov](http://www.utc.wa.gov)

### PROGRAMS

- Economic Regulation (rates, terms and conditions for service)
- Public Safety: Pipeline, Railroad, and Motor Carrier
- Consumer Protection
- Administration

### TRANSPORTATION ACTIVITIES

- Rail Safety Grants - Works with local governments, the Department of Transportation, school districts, and community organizations to improve rail safety by granting funds for grade crossing improvements from the Grade Crossing Protective Fund ([RCW 81.53.281](#)).
- Railroad Crossing Safety - Inspects railroad crossings for safety. UTC approves opening and closing of crossings and changes to configuration of crossings ([RCW 81.53.060](#)).
- Economic and Safety Regulation - Regulates entry, rates, safety and business practices. Regulated companies include: solid waste ([Chapter 81.77 RCW](#)), household goods movers ([RCW 81.80.075](#)), passenger charter and excursion carriers (charter buses) ([Chapter 81.70 RCW](#)), airporters ([Chapter 81.68 RCW](#)), non-profit buses/transportation for persons with special needs ([Chapter 81.66 RCW](#)), private ferries ([Chapter 81.84 RCW](#)), gas and hazardous liquids pipelines ([Chapter 81.88 RCW](#)), and low-level waste disposal sites ([Chapter 81.108 RCW](#)). Responsible for vehicle driver and operational safety practices of private intrastate transportation companies regulated by the UTC.  
NEW - Marine pilotage tariff setting – As of July 1, 2019, regulates rates of Puget Sound Harbor pilots and reviews proposed rates for Grays Harbor pilots ([Chapter 81.116 RCW](#), [RCW 53.08.390](#), and [RCW 88.16.055](#)).
- Licensing - Registers interstate and intrastate trucking companies for operation ([Chapter 81.80 RCW](#)). Monitors insurance of intrastate motor carriers, including suspending and canceling operating authority if insurance lapses.
- Railroads - Certified by the Federal Railroad Administration to inspect railroad tracks, signals, hazardous material shipments, and railroad operating practices; enforces state and federal rules. Investigates rail incidents and promotes public education about rail safety.

- Railroad Crews - Regulates persons providing contract railroad crew transportation with respect to driver qualifications, equipment safety, safety of operations, hours of service by drivers, passenger safety, drug testing requirements, and record retention ([Chapter 81.61 RCW](#)).

TRANSPORTATION FUNDING—2017-19 BIENNIUM

- Total appropriation: \$1,654,000
- Revenue appropriated from the Grade Crossing Protective Account and Pilotage Account

AGENCY: **Washington State Patrol**

AGENCY NUMBER: 225

RCW: [Chapter 43.43 RCW](#)

BACKGROUND:

- In 1921, the Legislature authorized the creation of Highway Police composed of 6 motorcycle patrolmen.
- In 1933, the Legislature acknowledged the need for a mobile police organization throughout the state for public safety, and the Highway Patrol Division became the Washington State Patrol (WSP) with full police power.
- The State Fire Marshal became a member of the agency when the Legislature transferred Fire Protection Services to the WSP in 1995.
- The Forensic Laboratory Service Bureau was created when the Legislature transferred the Washington State Toxicologist to the WSP in 1999.
- The Chief of the State Patrol is appointed by the Governor and confirmed by the Senate.
- This agency is multi-funded. It receives 75% of its budget from the transportation budget and 25% from the Omnibus Operating Budget for costs related to general law enforcement activities. For example, the Fire Protection Bureau is fully funded by the General Fund, while activities such as the Crime Laboratory, Criminal Investigations, Investigative Assistance and Executive Protection receive substantial funding from the General Fund.
- Website: [www.wsp.wa.gov](http://www.wsp.wa.gov)

PROGRAMS

The Washington State Patrol (WSP) is responsible for traffic law enforcement, collision investigation, criminal interdiction, terrorism prevention and motorist assists on 17,524 miles of interstate and state highway systems. WSP troopers/officers use a data-driven approach to crime and traffic safety, spending a majority of their proactive patrol time looking for violations where data shows motorists are most likely to be killed or seriously injured.

WSP has aligned its efforts toward Washington State’s Strategic Highway Safety Plan known as “Target Zero” which calls for reducing traffic deaths to zero by the year 2030. For more on Target Zero see [www.targetzero.com](http://www.targetzero.com).

Office of the Chief

The Office of the Chief oversees statewide operations of the agency. Direct reports include government and media relations, the labor and policy office, budget and fiscal services, psychological assistance to employees and their families, and the chaplaincy program.

Field Operations Bureau

Field force troopers are responsible for traffic law enforcement, collision investigation, assistance to motorists, and statewide emergency response to civil disturbances and man-made natural disasters.

### Commercial Vehicle Enforcement Bureau

The Commercial Vehicle Enforcement Bureau includes several divisions: the Commercial Vehicle Division, the Motor Carrier Safety Division, Budget and Fiscal Services, and the Property Management Division. The Commercial Vehicle Division is responsible for promoting the safe travel of commercial vehicles on state highways through education and enforcement of both state and federal laws regulating commercial vehicles. The Motor Carrier Safety Division conducts in-depth reviews, audits, and inspections of motor carriers. Budget and Fiscal Services is responsible for management of all agency financial activities. The Property Management Division is responsible for providing comprehensive facilities management.

### Fire Protection Bureau

The State Fire Marshal's Office provides services to fire agencies, government agencies, members of the media, and the public. Services include: construction plan review, fire and life safety inspections of licensed care facilities such as nursing homes and child care centers, licensing of the fireworks and sprinkler industry, fire service training, public education, and coordination of fire service resources during disasters. Through the Fire Training Academy, the bureau provides extensive fire training programs to local communities, state agencies, and industry.

### Forensic Laboratory Services Bureau

The bureau coordinates the efforts of three divisions: the Crime Laboratory Division, the Impaired Driving Section, and the Toxicology Laboratory Division.

- Crime Laboratories provide forensic services and training across the state to over 300 law enforcement agencies within Washington State.
- The Impaired Driving Section includes several programs, including the Breath Test Program, the Drug Evaluation and Classification Program, and the Ignition Interlock Program. The Breath Test Program maintains all evidentiary breath-testing instruments in the state and provides all training and expert witness testimony in support of the program. The Drug Evaluation and Classification Program (DEC) trains officers to recognize the symptoms of intoxication for drugs other than alcohol. The Ignition Interlock Program certifies ignition interlock manufacturers and monitors the ignition interlock installers throughout the state. In addition to these programs, the Impaired Driving Section is also responsible for standardized field sobriety testing (SFST) and for operating the mobile impaired driving unit.
- The State Toxicology Laboratory provides evidential toxicology services to coroners, medical examiners, law enforcement agencies, prosecuting attorneys, and the Liquor Control Board, regarding deaths/forensic cases where alcohol or drugs may be involved.

### Investigative Services Bureau

The Investigative Services Bureau provides overall administrative and support services to the traffic and investigative programs of the department, as well as to many other state agencies. The Bureau consists of the following divisions: Criminal Investigations, Investigative Assistance, Special Operations, Criminal Records, and Homeland Security. The Bureau also includes the Office of Professional Standards.

- The Criminal Investigation Division's (CID) main function is to provide follow-up investigative assistance on cases that go beyond the crime scene. The division consists of three major sections: Felony Collision and Criminal Investigation, Auto Theft, and Special Investigations Sections. The Vehicle Identification Number (VIN) inspection program is also a vital part of CID.
- The Investigative Assistance Division provides investigative services, technical support, and training to the Washington State Patrol, law enforcement agencies, other agencies, and community groups. The Division includes a Narcotics Section, Special Weapons and Tactics Team, and a special investigations unit.

- The Special Operations Division is comprised of the Executive Services Section and the Aviation Section. The ESS provides security and protection for the Governor, the Governor's family, the Lieutenant Governor and the Governor's Mansion. Aviation provides assistance with daytime and nighttime aerial traffic enforcement and traffic congestion management programs. The DUI Aerial Response Team (DART) program also serves to locate and coordinate responses to citizen DUI reports and blocking incidents that impact traffic congestion in the Puget Sound metropolitan area. Aviation also provides transportation services for the Governor and other state agency personnel as well as transportation of high risk fugitives for the Department of Corrections.
- The Criminal Records Division consists of four sections: Collision Records, ACCESS, Identification and Background Check Section, and Criminal History Records Section. It is the central repository for criminal history information for the State of Washington. The data maintained includes: fingerprint-based records and disposition information submitted by law enforcement agencies and courts throughout the state, as well as collision information.
- The Homeland Security Division focuses on counterterrorism, crime prevention and response, and emergency management. The division is responsible for security of the Washington State Ferries, the Washington State Fusion Center, statewide emergency management, multi-agency bomb teams, and the largest K9 team in the State.
- The Office of Professional Standards (OPS) provides oversight responsibility for the agency's complaint and disciplinary procedures.

#### Technical Services Bureau

The Technical Services Bureau provides many diverse support services to the entire department, as well as many other law enforcement and government agencies throughout the state, and members of the general public. The Bureau includes six divisions: Communications, Electronic Services, Human Resources, Information Technology, Risk Management, and Training.

- The Communications Division provides around-the-clock emergency support to WSP, federal, state, local, and tribal agencies. Their main responsibilities are to answer 911 calls and initiate emergency services to meet the needs of the public and officers in the field.
- The Electronic Services Division provides statewide public safety telecommunications, land mobile radio, microwave, and engineering services to the WSP, its partner agencies, and customers.
- The Human Resource Division provides support to the entire agency through consulting, researching, and interpreting civil service rules, collective bargaining agreements, and agency policies and procedures. The Division is also responsible for recruiting, testing, hiring, transfers, and promotional actions for all civil service and commissioned personnel.
- The Information Technology Division supports all information technology needs of the Washington State Patrol.
- The Risk Management Division develops strategies and provides analysis and direction to the agency on all risk management issues. It is comprised of the Audit, Public Disclosure, Strategic Planning and Accountability, and Tort sections.
- The primary function of the Training Division is to provide training to trooper cadets, who ultimately become fully commissioned troopers serving the citizens of Washington State. The division also provides various annual training to fully commissioned officers.

### Specialty Teams

The State Patrol also has a number of specialty teams that address specific issues. These include the High Tech Crime Unit, the Major Accident Investigation Team, the Missing and Exploited Children Task Force, the Missing Persons Unit, SWAT, and several others.

### TRANSPORTATION FUNDING 2017-19 BIENNIUM:

- Total appropriation: Operating - \$510,701,000; Capital - \$4,503,000.
- Funding is appropriated in the Transportation Budget for the Washington State Patrol from the following accounts:
  - State Patrol Highway Account (State, Federal and Local)
  - Multimodal Transportation Account (State)
  - Ignition Interlock Device Revolving Account (State)
  - Highway Safety Account (State)
- Total appropriation for non-transportation programs (Omnibus Operating Budget): \$169 million.

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# Tribes

## JURISDICTION: Tribes

### BACKGROUND

There are 29 federally recognized tribes in Washington State. There are 6,040 miles of roadway within or providing access to tribal reservations and communities. Of these, 1,872 miles are owned by each tribe or the Bureau of Indian Affairs (BIA), with the remaining being state, county or city roads. Eighteen tribes operate or partner to provide transit services.

Tribal governments are responsible for the planning, construction, maintenance and management of their transportation and transit facilities. They also coordinate project development and construction in partnership with state and local jurisdictions for roads within or providing access to the reservation or tribal community.

### FUEL TAX AGREEMENTS

- Washington State currently has fuel tax agreements with 25 tribes. The two types of agreements are:
  - 75 Percent Refund/25 Percent State (75/25) Tax Agreement
    - Fuel is delivered to the reservation with 100% of the tax. The tribe applies for a refund of 75%.
    - 22 tribes have this type of agreement with the State.
  - Per-Capita Agreement,
    - Fuel is delivered to the reservation with 100% of the tax. The tribe receives a refund based on a formula of tribal members and average fuel consumption rates.
    - 3 tribes have this type of agreement with the State.
- RCW [82.38.310](#) gives the Department of Licensing (by delegation from the Governor) the authority to enter into tribal fuel tax agreements with federally recognized tribes with a reservation located in Washington. The key provisions of the statutes are:
  - The tribe or the tribal retailer may acquire fuel only from persons or companies operating lawfully as a motor vehicle fuel distributor, supplier, importer or blender.
  - Under the 75/25 agreements, tribes may only expend fuel tax proceeds on planning, construction and maintenance of roads, bridges and boat ramps; transit services and facilities; transportation planning; police services; or other highway-related purposes.
  - All agreements negotiated since 2007 must include a provision for audits or other means of ensuring compliance. Compliance reports must be delivered to the director of the Department of Licensing (DOL).
  - Information from the tribe or tribal retailers received by the state are open to state review under the terms of an agreement are deemed to be personal information and exempt from public inspection and copying.
  - The DOL must prepare and submit an annual report to the Legislature on the status of existing agreements and any ongoing negotiations with tribes.

- The fuel tax revenue retained by Washington state for fuel purchased under the 75/25 agreements for the time period of January 1, 2017 through December 31, 2017 is \$13,916,164.89.
- The annual refund for the per-capita and 75/25 agreements for the time period of January 1, 2017 through December 31, 2017 is \$43,104,859.72.

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## FUNDING

- Not taking into account tribal general purpose funds or grant funds, approximately 59% of Tribes' transportation funding is generated from federal revenue sources (BIA & FTA) and 41% from state fuel tax refunds.
- Federal Funding Programs
  - Tribal Transportation Program (BIA)
    - o Distribution by formula
    - o Set asides for Planning, Safety, Bridge, PM&O
  - Tribal Transit Program (FTA)
    - o Distribution by formula and competitive grants
  - Tribes are eligible sub recipients for a variety of funding programs administered by the state, MPOs / RTPOs and local governments.
- General-purpose tribal revenue: funding derived from tribal general purpose funds vary by Tribe.

### Sources:

DOL's [Tribal Fuel Tax Agreement Report](#) (January 2018)

WSDOT's Tribal Liaison Office: [wsdot.wa.gov/tribal](http://wsdot.wa.gov/tribal)

WSDOT phone query to Bureau of Indian Affairs Tribal Transportation Facilities Inventory

WSDOT phone query to Federal Transit Administration Tribal Liaison Office

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# Local/Regional Jurisdictions

## Overview and Table of Contents

This section summarizes the responsibilities of local jurisdictions and regional organizations in planning, constructing, operating, and managing transportation systems within the state.

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**JURISDICTION:**      **Cities**

**RCW:**                      [Title 35](#), including Chapters 35.72–35.79

### BACKGROUND

- Cities and towns are responsible for approximately 17,000 miles of streets and 740 bridges in the 281 incorporated municipalities of the state.
- Currently about 79% of cities' transportation funding is generated from local revenue sources, 13% from state revenues, and 8% from federal sources.

### PROGRAM

- Maintenance, construction, and management of city streets and bridges.
- Cities also have various responsibilities for city streets that are part of the state highway system (Chapter 47.24 RCW). For example, cities must (1) provide street illumination, except on limited access facilities, (2) clean the streets, including storm sewer inlets and catch basins, (3) regulate and enforce traffic and parking restrictions on the streets, and (4) install and maintain traffic control signals/devices on the streets, if in cities with a population greater than 25,000 (or 30,000, effective July 1, 2023).
- Six-year comprehensive transportation programs must be adopted before July 1 of each year and submitted to the Washington State Department of Transportation within 30 days of adoption (per RCW 35.77.010). The purpose of the program is to assure that each city has an advanced plan looking to the future as a guide in carrying out a coordinated transportation program.

### FUNDING

- 2.96 cents per gallon of the state motor vehicle fuel tax (MVFT) (Chapter [46.68.090 RCW](#) (4)(a) and (5)(a))
  - Distributed to cities on a per capita basis
  - For the 2017-19 biennium, gas tax distributions are estimated at \$197.8 million
  - *More information on the MVFT can be found in “Distribution of the 49.4 cent Gas Tax” on page 47.*
- The Connecting Washington Act directs the State Treasurer to make regular transfers from the Motor Vehicle and Multimodal accounts to the cities and counties, with funds proportioned evenly between cities and counties ([RCW 46.68.126](#)). Beginning with the 17-19 the biennium, cities will receive \$25.1 million.
- Grants or loans from the Transportation Improvement Board, Freight Mobility Strategic Investment Board (FMSIB), Public Works Board, Community Economic Revitalization Board, and several programs administered by WSDOT including Safe Routes to Schools and Pedestrian/Bicycle Safety.
- Federal-aid programs (FAST Act)
  - National Highway Performance Program
  - Surface Transportation Block Grant Program (previously called the Surface Transportation Program)
    - Distribution by Population
    - Bridge Program (off the federal aid system)
    - Statewide
  - Highway Safety Improvement Program
  - Congestion Mitigation and Air Quality
  - National Freight Program
- General-purpose local revenue sources, including local retail sales and use taxes, real and personal property taxes, local real estate excise taxes, other licenses, impact fees, and other fees and taxes.
- Transportation local option taxes

- Commercial parking tax
- Border area motor vehicle fuel tax (for cities along the Canadian border)
- Portion of countywide local option motor vehicle fuel tax
- Business & occupation tax, residential excise tax, and sales & use tax (limited to public transportation system purposes)
- Transportation Benefit District local option taxes

(See the *Local Taxes section* on page 139 of this manual for information on *Local Option Taxes*.)

Sources:

For more information on local jurisdictions, see the Municipal Research and Services Center of Washington at [www.mrsc.org](http://www.mrsc.org).

**JURISDICTION: Counties**

**RCW** [Title 36](#), including Chapters 36.75-36.87

**BACKGROUND**

- County Road Administration Board (CRAB) sets administrative standards and provides oversight for the county road departments of each of the 39 counties.
- Counties are responsible for managing 39,171 centerline miles of roads and 3,287 bridges in the unincorporated areas across the state.
- Currently, about 65% of counties' transportation funding is generated from local revenue sources, 24% from state revenues, and 11% from federal sources.

**PROGRAM**

- Maintenance, construction, management, and operation of county roads and bridges.
- Six-year comprehensive transportation programs, including plans for county road, trail, and ferry construction, must be adopted by each county prior to adoption of its annual budget and be submitted to the Washington State Department of Transportation and CRAB within 30 days of adoption (RCW 36.81.121). Annual programs must be adopted prior to adoption of annual road budget. The purpose of the program is to assure that each county has an advanced plan looking to the future as a guide in carrying out a coordinated transportation program.

**FUNDING**

- 4.93 cents per gallon of the 49.4 cent state motor vehicle fuel tax (MVFT) (Chapter [46.68.090 RCW](#) (4)(b) and (5)(b))
  - Distributed to counties using formula based upon mileage, needs, resources, and population
  - For the 2017-19 biennium, gas tax distributions are estimated at \$312.7 million.
  - *More information on the MVFT can be found in "Distribution of the 49.4 cent Gas Tax" on page 45.*
- The Connecting Washington Act directs the State Treasurer to make regular transfers from the Motor Vehicle and Multimodal accounts to the cities and counties, with funds proportioned evenly between cities and counties ([RCW 46.68.126](#)). Beginning with the 2017-19 biennia, counties will receive \$25.1 million.
- Grants and distributions from County Road Administration Board (CRAB)
  - County Arterial Preservation Program
    - 0.45 cents per gallon of state motor vehicle fuel tax, distributed to counties according to percentage of arterial lane miles
    - The 2005 Transportation Partnership account directed an additional yearly deposit of \$1.5 million into the County Arterial Preservation Account ([RCW 46.68.295](#))
  - Rural Arterial Program
    - 0.58 cents per gallon of state motor vehicle fuel tax
    - Regional distribution based on rural land area and mileage of paved county rural arterials and collectors. Within each region, distribution is competitive based on statutory criteria.
- Grants from the Transportation Improvement Board and the Freight Mobility Strategic Investment Board.

- Federal-aid programs (FAST Act)
  - National Highway Performance Program
  - Surface Transportation Block Grant Program (was the Surface Transportation Program)
    - Distribution by Population
    - Bridge Program (off the federal aid system)
    - Statewide
  - Highway Safety Improvement Program
  - Congestion Mitigation and Air Quality
  - National Freight Program
- County road levy (property tax, maximum \$2.25/\$1,000)
- Transportation local option taxes
  - Countywide motor vehicle fuel tax (10% of state fuel tax)
  - Commercial parking tax
  - Local option taxes for high occupancy vehicle (HOV) lanes
    - MVET or employer tax
    - Eligible counties are King, Pierce, and Snohomish

(For information on Local Option Taxes, see the *Local Taxes section* on page 139.)

Sources:

For more information on local jurisdictions, see the Municipal Research and Services Center of Washington at [www.mrsc.org](http://www.mrsc.org).

**JURISDICTION: County Ferry District**

**RCW:** RCWs [36.54.110](#) and sections following

### **BACKGROUND**

- Established by county legislative authority
- County legislative authority, acting independently, is ex-officio governing body
- District can be county-wide or a portion of a county
- Authority to operate passenger-only ferry service
- On April 30, 2007, the Metropolitan King County Council created the King County Ferry District to expand transportation options for county residents by enabling potential operation of passenger-only ferry service to various parts of the county. Currently, the District provides service between downtown Seattle and both Vashon Island and West Seattle.

### **FUNDING**

- Annual ad valorem property tax levies of up to 75 cents per \$1,000 of assessed valuation (councilmanic) ([RCW 36.54.130](#)). The levy limit in King County is up to 7.5 cents per \$1,000 of assessed valuation.
- Voter-approved annual excess property tax levies ([RCW 36.54.140](#)).

A county or ferry district operating under the authority of Chapter 36.54 RCW may impose a vessel replacement surcharge on every ferry fare sold ([RCW 36.54.200](#)). The surcharge may be no less than vessel replacement fee imposed by the Washington State Ferries (effective October 1, 2011, 25 cents). Revenues must be used for the construction or purchase of ferry vessels.

### **OTHER RELEVANT STATUTES**

Any county may operate ferries under the direction and control of the Board of County Commissioners ([RCW 36.54.010](#)). Such service may include auto-carrying capacity and may be funded from general county revenues. Currently Pierce, Skagit, Wahkiakum and Whatcom Counties operate ferries under this general authority. For counties operating ferry service under this general authority, WSDOT may reimburse for a portion of the deficit incurred operating county ferry service ([RCW 47.56.720 and 725](#)).

Any Public Transportation Benefit Area (PTBA) having a boundary on the Puget Sound may operate passenger-only ferry service ([RCW 36.57A.200](#)). Voter approved taxes are in addition to all other taxes and may include an MVET, local sales and use tax up to 0.4%, tolls, and other revenue generating activities ([RCW 36.57A.210](#)).

A PTBA bordering the western side of the Puget Sound, with a population greater than 200,000 and containing at least one state ferry terminal (currently only Kitsap Transit), may also establish one or more passenger-only ferry districts. Voter approved taxes are in addition to all other taxes and may include a sales and use tax up to 0.3%, a parking tax, tolls, and other revenue generating activities ([RCW 36.57A.224](#)).

Port Districts may operate passenger vessels ([RCW 53.08.295](#)). The Port of Kingston ran SoundRunner service up until September 2012.

The [2016 Summary of Public Transportation](#) includes information on a variety of ferry services.

**JURISDICTION:**            **Local Improvement Districts/Road Improvement Districts**

**RCW:**                        [Chapter 35.43 RCW](#) and chapters following (LID), [Chapter 36.88 RCW](#)  
(RID)

**BACKGROUND**

**LIDs:**

- A special purpose financing mechanism that may be created by local governments to fund improvements in specific areas which are smaller than the unit of government.
- Local improvements must directly benefit nearby property owners (e.g., water main, sewers, or streets).
- Local governments that can create LIDs include cities, counties, port districts, water districts, transportation benefit district, and others.
- LIDs can be initiated by petition of property owners in an area or by resolution of local governments.
- Voter approval is not required for LID formation, but may be challenged by property owners.

**RIDs:**

- A Road Improvement District (RID) is similar to a LID, except that it funds county road improvements in unincorporated areas.
- RIDs can be initiated by county resolution or by petition of affected property owners.

**FUNDING**

- Special assessments - property owners who benefit from improvements are assessed at proportionate levels to pay for the improvements.

**JURISDICTION:** **Metropolitan Planning Organizations**

**REQUIRED BY:** [23 USC Section 134](#) & 23 CFR parts [420](#) and [450](#)

## BACKGROUND

- Federal law requires Metropolitan Planning Organizations (MPOs) in urban areas of at least 50,000 people. MPOs must promote the safe and efficient management, operation, and development of surface transportation systems to serve mobility and freight needs and to foster economic growth and development, while minimizing fuel-consumption and air pollution.
- In areas with greater than 200,000 people, MPOs are designated Transportation Management Areas (TMAs), which have expanded responsibilities. The Federal Highways Administration (FHWA) and Federal Transit Authority (FTA) certify that TMAs follow federal planning requirements every four years.
- In urbanized areas, MPOs and RTPOs are integrated in the same organization. The exception is Lewis-Clark Valley MPO because it is a bi-state organization.
- MPOs are designated by local governments and the governor to perform basic transportation planning functions. These functions include but are not limited to: development of a long-range multimodal transportation plan, preparation of a transportation improvement program, data collection and analysis, and general coordination within the metropolitan area.
- Planning efforts are federally funded and follow federal planning requirements. WSDOT certifies that each MPO follows federal planning requirements, as required by federal law. Acceptance of these funds requires a local match. It also requires compliance with:
  - Title VI of the Civil Rights Act of 1964;
  - The Americans with Disabilities Act;
  - Presidential Executive Order on environmental justice;
  - Presidential Executive Order on access to services for persons with limited English proficiency;
  - Federal Transit Administration circulars; and
  - Other federal laws, regulations, and guidance.
- There are twelve MPOs in Washington:
  - Benton-Franklin Council of Governments (BFCG) – TMA
  - Chelan-Douglas Transportation Council (CDTC)
  - Cowlitz-Wahkiakum Council of Governments (CWCOG)
  - Lewis-Clark Valley Metropolitan Planning Organization (LCVMPO)
  - Puget Sound Regional Council (PSRC) – TMA
  - Skagit Metropolitan Planning Organization (SMPO)
  - Southwest Washington Regional Transportation Council (RTC) – TMA
  - Spokane Regional Transportation Council (SRTC) – TMA
  - Thurston Regional Planning Council (TRPC)
  - Walla Walla Valley Metropolitan Planning Organization (WWVMPO)
  - Whatcom Council of Governments (WCOG)
  - Yakima Valley Conference of Governments (YVCOG)

- Under federal law, the membership of an MPO is composed of local elected officials, officials of public agencies that administer major modes of transportation in the metropolitan area, and appropriate state officials (which may include state legislators).

## PROGRAM

MPOs are required to:

- Carry out a continuing, coordinated, and comprehensive (3C) transportation planning process.
- Prepare a financially constrained Metropolitan Transportation Plan (MTP) covering at least a 20 year time period to serve as the basis for the selection of projects in the Transportation Improvement Program (TIP).
- Develop a four-year TIP including a prioritized list of projects and demonstration of financial constraint for the program. The TIP must be updated at least every four years, but MPOs in Washington update their TIPs every one or two years to remain consistent with the update of the Statewide Transportation Improvement Program (STIP).
- Work with regional clean air authorities to develop transportation control measures for the air quality State Implementation Plan (SIP) if national air quality standards have not been met in the MPO area.

MPOs designated as TMAs are additionally required to:

- Develop a system for monitoring and managing congestion in their metropolitan area.
- Select projects for federal Surface Transportation Program (STP) and Congestion Mitigation/Air Quality (CMAQ) program funding.

## FUNDING

In Federal Fiscal Year (FFY) 2017 Washington State received a combined \$9.8 million from the FHWA and the FTA to complete planning activities as described in federally-required work programs. This funding is allocated to WSDOT who then reimburses MPOs for allowable expenses. In FFY 2018, Washington received a combined \$10.1 million.

Certain federal funds are sub-allocated by WSDOT directly to MPOs and RTPOs for project selection at the local and regional level. The programs include Surface Transportation Program (STP), Congestion Mitigation and Air Quality (CMAQ), and the Transportation Alternatives Program (TAP). Most federal funds require a non-federal match.

Resources:

[WSDOT webpage: What is an MPO?](#)

[MPO/RTPO Directory](#)

[MPO map](#)

**JURISDICTION:**                      **Ports**

**RCW:**                                      [Title 53 RCW](#)

### **BACKGROUND**

- Port districts are one of the oldest types of special purpose districts in Washington State, originally authorized by legislation in 1911.
- Until 1953, port districts could only be formed in maritime areas with programs focused on harbor improvements and associated rail and terminal facilities. Currently, port districts possess the broadest array of powers of any special purpose district.
- Ports are municipal corporations of the state and are classified as "special purpose districts" (organized to provide one or a small number of specific services)
- Can be smaller than a city or town, or as large as an entire county
- 75 public port districts in 33 of 39 counties
- 22 of the 75 districts located in two counties (12 - Kitsap County and 10 - Grant County)
- In 2017, \$76.4 billion in total commodity exports and \$49.8 billion in total commodity imports moved through Washington State ports. In 2017, 4.9 percent of total U.S. exports and 2.1 percent of total U.S. imports transited through Washington's gateways. For more information, see [US Census Bureau, International Trade Data by State](#).

### **GOVERNANCE**

- Port districts are governed by boards of elected commissioners. Typically these are three-member boards; however, district voters may approve a ballot proposition expanding membership to five commissioners.
- A port district may be formed with simple majority approval of voters residing within the proposed district's boundaries.
- A proposition to form a port district may be placed on the ballot by either the board of county commissioners or county voters' petition.

### **PROGRAM**

- Transportation facilities and services: marine shipping, airports, rail facilities, ferries, marinas, fishing terminal development, roads, toll facilities.
- Commercial facilities and services: general industrial, general commercial, economic development activities including tourism promotion, trade centers, and community renewal.
- Utilities and other services: pollution control, sewer and water, heating systems, telecommunications, watershed management, salvage and disposal of abandoned vessels, parks and recreation facilities, pilotage, police and fire protection.

## FUNDING

- User fees, property lease and rental fees, property tax levies, interest income, federal grants and bond proceeds, bond proceeds (general obligation and revenue).
- Port districts have unique constitutional powers:
  - May expend public funds for industrial development or trade promotion that otherwise would violate prohibitions against lending of credit and gifting of public funds (Article VIII, section 8).
  - Port property tax levies are exempt from the one percent limitation (Article VII, section 2).

### Sources:

History of Ports on [HistoryLink.org](http://HistoryLink.org)

Lundin, Steve. The Closest Governments to the People: A Complete Reference Guide to Local Governments in Washington State, Washington State University Press, 2007.

Washington Public Ports Association: <http://washingtonports.org/washington-ports/about-our-ports/>

WPPA Ports [Map](#)

**JURISDICTION:           Public Transit Systems**

**RCW:**                    See below

**BACKGROUND**

- Organized as locally controlled, special-purpose municipal governments to provide public transportation services.
- 32 operating transit systems, each using one of seven different governance structures.
- Public Transportation Benefit Areas (PTBA) ([Chapter 36.57A RCW](#))
  - 21 systems, including Okanogan PTBA which was approved in 2013, with a 0.4% sales tax taking effect on April 1, 2014.
  - Established by public transportation improvement conference convened by the county legislative authority.
  - Governed by up to nine elected officials selected by the legislative bodies of the county and the component cities (multicounty, up to 15). Citizen members permitted in Thurston County. In Mason County, the elected officials include school board members, fire district members, and public hospital district members.
  - Additional authority for PTBA bordering Puget Sound to operate passenger-only ferry service, including additional tax sources. (*See Local Taxes section, page 133*)
- County-assumed Metropolitan Municipal Corporation ([Chapter 36.56 RCW](#))
  - One system: King County Metro
  - Assumed the responsibilities of a metropolitan municipal corporation established per Chapter 35.58 RCW
  - County must have population of at least 210,000
- Cities ([RCW 35.92.060](#) and [Chapter 35.95A RCW](#) for city transportation authorities—monorail)
  - Five systems
  - Established by elected city officials
  - Cities: Yakima, Ellensburg, Everett, Pullman, Selah and Union Gap
  - In 2016, voters in Ellensburg approved a 0.2% sales tax (using Transportation Benefit District authority) for purposes of financing public transportation. The City of Ellensburg assumed full responsibility for the system as of July 1, 2017.
  - City Transportation Authority (monorail), cities with population over 300,000 (*see page 384*).
- County Transportation Authority (CTA) ([Chapter 36.57 RCW](#))
  - Two systems: Columbia and Grays Harbor Counties
  - Separate legal entities
  - Established by resolution of the county legislative body
  - Governing body is statutorily comprised of three county legislative members, three mayors, and a labor representative.
  - A county transportation authority may be created to offer services limited to persons with special needs ([RCW 36.57.130](#)): none established
- Unincorporated Transportation Benefit Areas (UTBA) ([RCW 36.57.100](#) and following section)
  - One System: Garfield County
  - Formed by county commission
  - Unincorporated areas only
- Regional Transit Authority ([Chapter 81.112 RCW](#))
  - One created in Central Puget Sound in 1992, Sound Transit
  - Board consists of 18 members: 17 members are local elected officials and the 18<sup>th</sup> member is the State Secretary of Transportation; local elected officials include mayors, city council members, and county executives and council members from within the Sound Transit District.

- Develop and operate a high capacity transportation system, which may include commuter/express bus, commuter rail, and light rail.
- High Capacity Transportation Corridor Area ([RCW 81.104.200](#) and following section)
  - Transit agency in a county with more than 400,000 people that adjoins a state boundary may establish one or more HCTCAs.
  - Governed by the establishing transit agency's governing body (ex officio and independently).
  - An HCTCA may establish finance and provide a high, capacity transportation system.

## PROGRAM

- Public transit agencies offer primarily fixed route services in a specified geographic area (i.e., area of governance). In rural areas, transit agencies often provide deviated fixed route services to meet the needs of individuals unable to get to a routed service.
- The Americans with Disabilities Act (ADA) requires public transportation agencies to provide accessible demand response transportation services complementary to the fixed route service for persons with functional disabilities.
- About 27% of the state's population reside outside the service boundaries of a public transit agency. Community and brokered transportation providers are private, non-profit or government agencies which provide services to individuals with special needs and the general public in communities with limited or no transit service.

## FUNDING

### **Public Transit Agencies, Sources and Uses of Funding, CY 2017**

<b>Revenues by Source</b>	<b>\$ millions</b>	<b>percent</b>
Local	3,263.8	84.7%
State	340.2	8.8%
Federal	248.7	6.5%
Total Revenues	\$3,852.7	
<b>Expenditures</b>		
Operating	1,518.6	40.7%
Local Capital Investment	1,268.4	34.0%
State Capital Investment	307.6	8.3%
Federal Capital Investment	176.7	4.7%
Other expenses	457.4	12.3%
Total Expenditures	\$3,728.7	

Local taxes are the single largest revenue source and are described in detail in the *Local Taxes section* on page 139.

Fares accounted for the second largest source of local revenues at \$331 million in 2016, including vanpool and general fare revenue. The average statewide farebox recovery rate in 2016 (percent of operating costs recovered through fares) for fixed route transit service in the state was 25.1%.

Most federal funds for transit projects are distributed directly to transit agencies.

WSDOT Public Transportation also administers state grant programs, distributing funds competitively and on a formula basis as follows:

- \$32.2 million in new funds each biennium for Rural Mobility grants,
- \$52.7 million in new funds each biennium for Special Needs grants,
- \$10.3 million in new funds each biennium for Van Pool grants,
- \$2 million in new funds each biennium for Puget Sound Transit Coordination grants (through 2019-21 only, and
- \$77.7 million in new funds each biennium for Regional Mobility Grants.

Sources:

WSDOT's [Public Transportation Division webpage](#)

WSDOT's [Summary of Public Transportation](#)

Washington State's Public Transit Authorities [MAP](#)

# Transit Agencies

- 1) Asotin County Transit – Public transportation benefit area (PTBA) serving Asotin County
- 2) Ben Franklin Transit – PTBA serving Benton and Franklin Counties
- 3) Clallam Transit System – Countywide PTBA serving Clallam County
- 4) Central Transit - City of Ellensburg
- 5) Columbia County Public Transportation – County Transportation Authority (CTA) serving Columbia County
- 6) Community Transit – PTBA serving urban and rural areas of Snohomish County
- 7) RiverCities Transit (formerly CUBS) – PTBA serving Kelso and Longview
- 8) C-TRAN – PTBA serving urban communities and small cities of Clark County
- 9) Everett Transit System – City operation
- 10) Garfield County – Unincorporated county benefit area serving Garfield County
- 11) Grant Transit Authority – Countywide PTBA serving Grant County
- 12) Grays Harbor Transportation Authority – CTA serving entire county
- 13) Intercity Transit – PTBA serving urban portions of Thurston County
- 14) Island Transit – Countywide PTBA serving Island County
- 15) Jefferson Transit Authority – Countywide PTBA serving Jefferson County
- 16) King County Metro Transit – County transportation system serving King County
- 17) Kitsap Transit – Countywide PTBA serving Kitsap County
- 18) Link Transit – PTBA serving Chelan County and a portion of Douglas County
- 19) Mason County Transportation Authority – Countywide PTBA serving Mason County
- 20) Pacific Transit System – Countywide PTBA serving Pacific County
- 21) Pierce Transit – PTBA serving Pierce County
- 22) Pullman Transit – City operation
- 23) Selah Transit – City operation
- 24) Skagit Transit – PTBA serving Skagit County
- 25) Sound Transit – Regional Transit Authority serving urban areas of King, Pierce, and Snohomish counties
- 26) Spokane Transit Authority – PTBA serving Spokane County
- 27) TransGo—Okanogan County Transit Authority
- 28) Twin Transit – PTBA serving Centralia and Chehalis
- 29) Union Gap Transit – City operation
- 30) Valley Transit – PTBA serving Walla Walla County
- 31) Whatcom Transportation Authority – PTBA serving Whatcom County
- 32) Yakima Transit – City operation
- 33) Okanogan County Transit Authority – New PTBA in 2014.

JURISDICTION:                      **Regional Transit Authority ("Sound Transit")**

RCW:                                      [Chapter 81.112 RCW](#)

### BACKGROUND

- Separate legal entity.
- Formed by vote of county councils of two or more contiguous counties each having a population of 400,000 or more
  - Approved by King, Pierce, and Snohomish counties in 1993
- Currently authorized in King, Pierce, and Snohomish counties only and may include all or portions of counties
- Eighteen-member governing board composed of city and county elected officials appointed by county executives and confirmed by the county legislative authorities, with at least half serving on transit boards in member counties, and the Secretary of the Washington State Department of Transportation.

### PROGRAM

- To develop and operate a high capacity transportation system.
  - Intercity bus operations and facilities (Regional Express) contracted through Community Transit, King County Metro Transit, and Pierce Transit.
  - Light rail operations (Link Light Rail) in Tacoma and Seattle – SeaTac
  - Commuter rail operations (Sounder) between Seattle and Lakewood and Everett contracted through BNSF, maintenance through Amtrak.

### FUNDING

- High capacity transit tax options (must be voter approved)
  - Sales and use tax - up to 1.4%
  - Sales and use tax on retail car rentals - up to 2.172%
  - Motor vehicle excise tax - up to 1.1%%  
*0.3% of the Motor vehicle excise tax was revoked with the passage of I-776; however, the Washington Supreme Court ruled that the tax may continue to be imposed by Sound Transit at the rate of 0.3% to meet contractual obligations for bond indebtedness. The tax may no longer be imposed after debt service payments are completed.* Until bonds issued against the original MVET are repaid, the depreciation schedule remains the same as that in currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the MVET is approved by the voters ([RCW 82.44.035](#)).
  - Employer tax - up to \$2/month/employee
  - Property tax of 25 cents per \$1,000 of assessed value.
  - Other revenue:
    - Farebox
    - General obligation bonds
    - Revenue bonds
    - Federal grants
    - Special assessments on property (Local Improvement District)

(For information on HCT Local Option Taxes, see the *Local Taxes section* on page 139.)

### APPROVAL OF SOUND TRANSIT

- In November 1996, voters approved "Sound Move" including financing to construct and operate a regional transit system within the urban areas of King, Pierce, and Snohomish counties. The vote passed by 56.5%.
- Sound Move originally included 25 miles of light rail stretching from Northgate to SeaTac, 26 light rail stations, 81 miles of commuter rail, 14 commuter rail stations, and high-occupancy-vehicle improvements for use by regional express buses. For more information, see [Sound Transit's History of What Voters Approved](#).
- Funding plan approved by voters
  - 0.4% sales and use tax
  - 0.3% motor vehicle excise tax (revoked with the passage of I-776, but still being collected due to the pledge of tax revenues for bonds)
  - Both taxes took effect April 1, 1997

### APPROVAL OF SOUND TRANSIT 2

- Vote in November 2008 approved plan and authorized funding within the urban areas of King, Pierce, and Snohomish counties. The vote passed by 57%.
- The Sound Transit 2 plan includes the following:
  - A 36-mile extension of light rail north, east and south of Seattle.
  - Four new Sounder round trips between Tacoma and Seattle.
  - 100,000 more hours of ST Express bus service.
- Funding plan approved by voters
  - An additional 0.5% sales and use tax (0.9% total)
  - Taxes took effect April 1, 2009

### Approval of SOUND TRANSIT 3

- Vote in November 2016 approved plan recommended by the Sound Transit Board, including:
  - \$53.8 billion in investments proposed
  - 62 additional miles of light rail, with stations serving 37 additional areas
  - Replacement of bus routes with rail service
  - Establish bus rapid transit on I-405 (Lynnwood to Burien) and SR 522
  - Expansion of Sounder capacity, with an extension to Joint Base Lewis McChord and Dupont
  - Expansion of Tacoma Link to Tacoma Community College
  - Details available at [soundtransit3.org](http://soundtransit3.org)
- Funding plan approved by voters
  - An additional 0.5% sales and use tax (1.4 % total)
  - Increased the 0.3% MVET tax (that expires in 2028) by 0.8% ((1.1% total)
  - Establishes a 25 cents per \$1,000 of assessed value property tax.
  - An RTA imposing any of these additional taxes, is prohibited from receiving state grant funding except for transit coordinate grants.

**JURISDICTION:**                      **Regional Transportation Investment District (RTID)**

**RCW:**                                      [Chapter 36.120 RCW](#)

### **BACKGROUND**

- The King, Pierce and Snohomish county area, or each county individually, may form a special district to plan and finance certain highway improvements.
- The RTID would be a separate legal entity.
- The district is formed by vote of county councils of multiple contiguous counties, or by a single county, which then must be approved by voters living within the affected area.
- Authorized in King, Pierce, and Snohomish counties only, and may include multiple contiguous counties, or a single county. The district is encouraged to include at least the portion of each member county located within a regional transit authority serving that county.

### **FORMATION**

- Planning Committee formation required by the county councils proposing a RTID. The committee membership is comprised of county council members of each county proposing a RTID. Decisions are made by 60% majority vote based on proportional representation. Secretary of Transportation serves as non-voting member. Seven-member executive board. Planning Committee may dissolve with two-thirds weighted vote of the total Planning Committee membership.
- Planning Committee develops plan for improvements and submits plan to county councils. If a county opts not to participate in the district, but two contiguous counties do proceed, plan is redefined and submitted back to participating counties. If counties adopt plan, plan is submitted to voters.
- If RTID approved by voters, the governing board is comprised of county council members of member counties.
- In 2007, the plan developed by the then-existing Planning Committee was required to go on the November 2007 General Election ballot, along with a Sound Transit Phase II proposal, as a single ballot question. The voters rejected this joint proposal, therefore the proposed RTID was not formed.

### **ELIGIBLE PROJECTS**

- Capital improvements to highway of statewide significance (HSS) that adds a lane or new lanes, or repairs or replaces a lane or lanes damaged by the 2001 earthquake;
- Capital improvements to all or portions of a HSS including an extension, and may include certain multi-modal capital improvements including approaches, HOV lanes, flyover ramps, park and ride lots, bus pullouts, vanpool vans, buses, and transportation system management improvements;
- Up to 10% of funds may be for capital improvements to all or portions of a city street, county road or existing highway or new highway that intersects with an HSS if: (1) the project is included in a plan that adds capacity to a HSS; (2) the DOT Secretary finds that the project would better relieve congestion than the same expenditure on the HSS; (3) 15% of the cost is paid by the local jurisdiction; (4) the RTID contribution does not exceed \$1 Billion; and (5) the improvements are included in the plan submitted to voters.
- No funds may be used for operation, preservation or maintenance of the facility except for toll facilities where tolls have been pledged to finance facilities and for traffic mitigation during construction for projects in the investment plan.
- (For information on RTID local option taxes, see the *Local Taxes section* on page 139.)

**JURISDICTION:**            **Regional Transportation Planning Organizations**

**REQUIRED BY:**            Chapter [47.80 RCW](#) and chapter [468-86 WAC](#)

### **BACKGROUND**

- In order to ensure local and regional land use and transportation coordination, cities and counties are authorized to create Regional Transportation Planning Organizations (RTPOs).
- RTPOs are formed through the voluntary association of local governments within a county or within geographically contiguous counties. Each RTPO must meet the following criteria:
  - Encompass at least one complete county.
  - Have a population of at least 100,000, ~~or~~ have a population of at least 75,000 and contain a Washington State Ferries terminal, ~~or~~ contain a minimum of three counties, or have a population of at least 40,000 and cover a geographic area of at least 5,000 square miles.
  - Have as members all counties within the region, and at least 60% of the cities and towns within the region, representing a minimum of 75% of the cities' and towns' populations.
- RTPOs containing a county with a population greater than one million include specific state and local entities as voting members on its executive board ([RCW 47.80.060](#)).
- In urbanized areas, RTPOs and MPOs are integrated in the same organization. The exception is Lewis-Clark Valley MPO because it is a bi-state organization.
- RTPOs are encouraged to invite tribal governments to participate in their transportation planning process.
- Once formed, a lead planning agency must be designated to coordinate preparation of the Regional Transportation Plan and carry out the other responsibilities of the RTPO. RTPOs must have a policy board with representatives from major employers, the Washington State Department of Transportation (WSDOT), transit districts, ports, and member counties and cities. Under [RCW 47.80.040](#), any state legislators that have at least some of the RTPO area as part of their legislative district are *ex officio*, nonvoting policy board members.
- Sixteen RTPOs have been formed that include 38 of the 39 counties. San Juan is not part of an RTPO.

### **PROGRAM**

- Establish guidelines pursuant [RCW 47.80.026](#) that provide specific direction for the development and evaluation of the transportation elements of local comprehensive plans.
- Prepare and periodically update a transportation strategy for the region.
- Prepare a Regional Transportation Plan as set forth in [RCW 47.80.030](#) that is consistent with applicable countywide planning policies for those counties fully planning under the Growth Management Act (GMA) ([RCW 36.70A](#)).
- Certify that the transportation element of comprehensive plans adopted by counties, cities, and towns within the region reflect the guidelines and principles developed by the RTPO and are consistent with the Regional Transportation Plan.
- Where appropriate, certify that countywide planning policies are consistent with the Regional Transportation Plan.
- Develop a six-year regional transportation improvement program in cooperation with WSDOT, operators of public transportation services, and local governments in the region.

- Certify that the six-year capital facility plans ([RCW 36.70A.070](#)) developed by cities and counties for street and road improvements and six-year capital and service improvement plans developed by transit agencies are consistent with the regional transportation plan.
- Review level of service methodologies used by cities and counties planning under the GMA to promote a consistent regional evaluation of transportation facilities and corridors. Work to develop level of service standards or alternative measures ([RCW 47.80.023](#)).
- Review the regional transportation plan biennially for currency and send documentation of the review to WSDOT.
- WSDOT's Transportation Planning Office has the following responsibilities:
  - Establish minimum standards for regional transportation plans. ([Chapter 468-86 WAC](#) and requirements defined by the GMA)
  - Facilitate coordination among RTPOs.
  - Provide general administrative oversight.
  - Identify and jointly plan improvements and strategies within corridors providing regional or statewide movement of people and goods, through the regional planning process and state planning efforts.
- WSDOT's Local Programs Division administers project funds and ensures expenditures meet applicable requirements.

## FUNDING

RTPO funding for planning activities is allocated by WSDOT according to [RCW 47.80.050](#).

The 2017-2019 biennial transportation budget appropriated \$4.9 million for the RTPO program. RTPOs must submit an annual work program to WSDOT.

This appropriation was distributed, as agreed to among the WSDOT and RTPOs, in two parts:

- \$2.9 million for regional transportation planning. Each RTPO receives \$15,000 for each county within the RTPO. The remaining funds were distributed based on population.
- \$2 million for participation in statewide long-range transportation planning. Each RTPO receives an annual allotment portion dependent the status of the MPO located within its boundary and each MPO's federally classified type:
  - Transportation Management Areas (200,000 population) received \$50,000,
  - MPOs between 50,000 and 199,999 population received \$30,000, and
  - Non-metropolitan RTPOs received \$10,000
  - The remainder was distributed on a per-capita basis

## Resources:

[RTPO Map](#)

[WSDOT webpage: What is an RTPO?](#)

[MPO/RTPO Directory](#)

JURISDICTION:

**Transportation Benefit Districts (TBD)**

RCW:

[Chapter 36.73](#)

BACKGROUND

- Cities and counties may establish TBDs to fund capital improvements and operation of city streets, county roads and state highways, high capacity transportation systems, public transportation, and other transportation programs of regional or statewide significance including transportation demand management.
- In addition to individual city/county TBDs, counties or cities may create a multi-jurisdiction TBD through interlocal agreement. Multi-jurisdiction TBDs may include all or portions of cities, counties, transit districts, or port districts, with the approval of those agencies.
- Creation of the district requires a public hearing and a finding of public interest for formation.
- The governing body of a TBD is the legislative authority of the city or county creating the district, acting in an ex-officio and independent capacity. A multi-jurisdiction district must have at least a five-member governing body, with at least one member from each participating jurisdiction. Under certain circumstances, a multi-jurisdiction district may be governed by the metropolitan planning organization serving the district.
- Ownership of the facilities revert to appropriate jurisdictions after improvements are made.

FUNDING

- Single-year, voter-approved excess property tax levies
- Multi-year, voter-approved excess property tax levies for bond redemption
- General obligation bonds and revenue bonds
- A voter-approved sales tax of up to 0.2%, which may not exceed a ten-year period without voter reauthorization (unless the revenues are dedicated to the repayment of debt, such as general obligation bonds, in which case the sales tax may exceed a ten-year period)
- An annual motor vehicle fee of up to \$100:
  - up to \$20 may be imposed without voter approval if imposed in a jurisdiction-wide TBD,
  - up to \$40 may be imposed without voter approval if the \$20 fee has been in effect for at least 24 months,
  - up to \$50 may be imposed without voter approval if the \$40 fee has been in effect for at least 24 months (subject to potential referendum),
  - A vehicle fee for passenger- only ferry transportation improvements must be approved by voters, regardless of amount.
- With voter approval, vehicle tolling; however, all tolls potentially impacting state facilities must be approved by the state Transportation Commission.
- Local Improvement District formation
- Border area motor fuel/special fuel excise tax (only for a district that has an international border crossing within its boundaries)
- Commercial and industrial development fees related to transportation projects

(For information on TBD Local Option Taxes, see the *Local Taxes section* on page 139.)

Source: Municipal Research and Services Center (MRSC) [webpage](#) on TBDs

JURISDICTION:

**City Transportation Authority (Monorail Transportation)**

RCW:

[Chapter 35.95A](#)

BACKGROUND

- Separate municipal corporation created to provide a public monorail function
- Formed in a city with a population greater than 300,000 in one of two ways:
  - By an ordinance proposed by the city council, which is then approved by a majority vote of city voters; or
  - By a petition submitted by 1% of the qualified city voters of the city, which is then approved by a majority vote of city voters
- Boundaries are designated by the ordinance creating the authority and do not have to be citywide

FUNDING

- Taxes (must be voter-approved)
  - Motor vehicle excise tax - up to 2.5% (excludes new vehicles)
  - Sales and use tax on retail car rentals – up to 1.944%
  - Vehicle fee upon vehicle re-licensing – up to \$100
- Other revenue sources: fares, excess levies on property, general obligation bonds, revenue bonds, regular property taxes (up to \$1.50 per \$1,000 of assessed property value)

APPROVAL OF SEATTLE POPULAR MONORAIL AUTHORITY (formally City Transportation Authority - CTA)

- Vote in November 2002 within the City of Seattle approved the creation of the CTA, the plan to build the green line, and funding. The vote passed by 50.23%.
- The Seattle Popular Monorail Authority plan approved by voters included the following:
  - An initial 14-mile monorail line from Ballard and West Seattle to downtown Seattle. Service was expected to begin in December 2007
  - Four additional lines were planned to be proposed totaling 44 miles
  - Initiative 83, the monorail recall, was defeated by voters in November 2004
- Funding plan approved by Seattle voters
  - 1.4% motor vehicle excise tax on vehicle re-licensing
  - Collection of the motor vehicle excise tax began in June 2003 and was set at 0.85% for the initial planning year. The full 1.4% began being assessed on vehicles with renewal dates of June 1, 2004, and later (now repealed).

TERMINATION OF SEATTLE POPULAR MONORAIL AUTHORITY (formally City Transportation Authority - CTA)

- Vote in November 2005 within the City of Seattle rejected a shortened monorail project and funding for it. The vote passed by more than 60.0%.
- Provisions of the ballot measure required termination of the Seattle Popular Monorail project and dissolution of the Authority after payment of outstanding debt.
- Collection of the motor vehicle excise tax was terminated as of August 1, 2006.

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# Passenger Modes

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## Passenger Vehicles

### BACKGROUND

- In FY 2018, 291,000 new original licenses were issued and 885,000 renewals were issued.
- In FY 2018, there were approximately 6.7 million licensed drivers in Washington State. Of that amount, 80,000 were intermediate licenses issued to drivers under age 18.
- In FY 2018, there were approximately 8 million vehicles registered.
- For FY 2017, gasoline consumption was 2.9 billion gallons, a 1.0% increase from FY 2016. For FY 2017, diesel consumption was 673 million gallons, a 1.0% increase from the amended FY 2016 volume (659 million gallons).

### GOVERNANCE

- The Department of Licensing administers laws related to the licensing and regulating of vehicles (Title 46 RCW)
- The Washington State Patrol provides traffic law enforcement; investigates auto theft, license fraud, and traffic collisions; and regulates vehicle safety (RCW 43.43)
- The Traffic Safety Commission coordinates and promotes traffic safety and education programs at the state and local level (RCW 43.59)

### FUNDING

- Passenger vehicle owners contribute to maintaining state roads and highways through user fees.
  - Motor vehicle and special fuel tax ([RCW 82.38](#))
  - Vehicle licensing/registration fees ([RCW 46.17.350](#))
  - Electric vehicle fees ([RCW 46.17.323](#))
  - Vehicle weight fees ([RCW 46.17.355](#) and [46.17.365](#))
- At the direction of the Legislature, the Washington State Transportation Commission has convened a Road User Charge Steering Committee to examine the feasibility of transitioning from the gas tax to a road user charge. More information may be found at: <https://waroadusagecharge.org/>
- Driving-related fees and taxes cover 45.6% of spending on the statewide network of streets, roads, and highways—with tolls included, 56.5% of spending ([2015 figures](#)). The balance is funded through other sources including property taxes, sales tax, federal income tax support for the Highway Trust Fund, and other sources.

### Other Relevant Statutes

- Off-road, non-highway, and wheeled all-terrain vehicles ([RCW 46.09](#))
- Certificates of title ([RCW 46.12](#)) and Registration ([RCW 46.16A](#))
- Special License Plates ([RCW 46.18](#))
- Mandatory Liability Insurance ([RCW 46.30](#))
- Vehicle lighting and other equipment ([RCW 46.37](#))
- Size, weight and load ([RCW 46.44](#))
- Rules of the road ([RCW 46.61](#))
- Disposition of traffic infractions ([RCW 46.63](#))

### [DOL Motor Vehicle Registration By Class and County Report 2017](#)

## Miscellaneous Vehicles

Each of the following categories of vehicles are subject to specific requirements for vehicle registration and driver licensing (administered by the Department of Licensing) and vehicle safety regulation (enforced by the Washington State Patrol).

- Motorcycles
  - Approximately 218,000 motorcycles are registered in the state
  - Definition of motorcycles ([RCW 46.04.330](#)); motor-driven cycles ([RCW 46.04.332](#))
  - Helmet, goggles, and face shield requirements ([RCW 46.37.530](#) and [46.37.535](#))
  - Special endorsement for driver's license ([RCW 46.20.500](#))
- Mopeds
  - Approximately 8,000 mopeds are registered in the state
  - Definition of mopeds ([RCW 46.04.304](#)); as distinct from motorized foot scooters ([RCW 46.04.336](#))
  - Any person holding a valid driver's license of any class may operate a moped without taking a special examination ([RCW 46.20.500](#))
  - Mopeds must be registered, may not operate on non-motorized trails or fully controlled limited access highways, and must comply with applicable federal motor safety regulations ([RCW 46.61.710](#) and [46.61.720](#))
- Motor Homes & Travel Trailers
  - Approximately 64,000 motor homes and 135,000 travel trailers are registered in the state
  - Definitions of motor homes ([RCW 46.04.305](#)) and travel trailers ([RCW 46.04.623](#))
  - Fees: registration ([RCW 46.17.350](#)), weight ([RCW 46.17.365](#)), sanitary disposal ([RCW 46.17.375](#)), and starting on 5/1/19, abandoned RV disposal ([RCW 46.17.380](#)) fees.
- Campers
  - Approximately 22,000 campers are registered in the state
  - Definition of campers ([RCW 46.04.085](#))
  - Fees: registration ([RCW 46.17.350](#)), sanitary disposal ([RCW 46.17.375](#)), and starting on 5/1/19, abandoned RV disposal ([RCW 46.17.380](#)) fees.
- Trailers
  - Approximately 95,000 trailers over 2000 pounds and 442,000 personal trailers are registered in the state
  - Definitions of trailers ([RCW 46.04.620](#)) and private-use trailers ([RCW 46.04.422](#))
  - Registration fees ([RCW 46.17.350](#))
- Tow trucks
  - Approximately 1,300 tow trucks are registered in the state
  - Towing and impoundment laws, including definitions ([Chapter 46.55 RCW](#))
  - Registration fees ([RCW 46.17.350](#))
- Electric Vehicles
  - Approximately 18,300 electric powered vehicles are registered in the state: 17,900 are conventional vehicles operating on electricity and 400 are low-speed electric vehicles which operate under 35 mph.
  - As of July 1, 2016, owners of conventional electric vehicles must pay a registration renewal fee of \$150 on vehicles using propulsion units powered solely by electricity ([RCW 46.17.323](#)).
  - Lower speed (less than 35 mph) electric vehicles are defined in [RCWs 46.04.295](#) and [46.04.357](#), are not subject to the \$150 fee, and are subject to road use requirements and limitations ([RCW 46.61.723](#) and [RCW 46.61.725](#)).

- Off-Road and Wheeled All-Terrain Vehicles
  - Approximately 60,000 off-road vehicles and 24,000 wheeled all-terrain vehicles are registered in the state
  - Off-road vehicles are defined in [RCW 46.04.365](#) and wheeled all-terrain vehicles are defined in [RCW 46.09.310\(19\)](#)
  - Subject to equipment requirements and road use restrictions ([Chapter 46.09 RCW](#))
  - Registration fees ([RCW 46.17.350](#)); temporary use permits ([RCW 46.09.430](#)), decals ([RCW 46.09.400](#)), metal tags ([RCW 46.09.442](#)).
  
- Collector Vehicles & Horseless Carriages
  - Approximately 164,6000 collector vehicles and 8,000 horseless carriages are registered in the state
  - Collector vehicles are over 30 years old ([RCW 46.04.126](#)) and horseless carriages are vehicles which are over 40 years old ([RCW 46.04.199](#))
  - Horseless carriage and collector vehicle plates are valid for the life of the vehicle, need not be renewed, and only need to be displayed on the rear of the vehicle. These vehicles must be operated primarily as collector vehicles. ([RCW 46.18.220](#) and [RCW 46.18.255](#))
  - Special license plate fees apply to both kinds of vehicles ([RCW 46.17.220](#)).
  
- Recreational Boating
  - Motor fuel tax refund to Marine Fuel Tax Refund Account ([RCW 79A.25.040](#))
  - Approximately 218,600 vessels licensed through the Department of Licensing
  - State Parks and Recreation Commission has regulatory authority ([Chapter 79A.60 RCW](#))
  - Registration fees and taxes ([RCW 88.02.650](#) and [82.49.030](#)) are deposited into the General Fund.
  
- Snowmobiles
  - Approximately 25,000 snowmobiles are registered in the state
  - Registration and restrictions on use ([Chapter 46.10 RCW](#))
  - An operating license is not required. However, no one under the age of 12 may operate a snowmobile on or across a public roadway or highway. Persons between the ages of 12 and 16 must have first completed a snowmobile safety education course before doing so.
  - Motor fuel tax refund to the Snowmobile Account in the General Fund ([RCW 46.10.510](#))

## Roadways (State Highways, County Roads, City Streets)

### BACKGROUND

- Washington State roadways consist of 80,338 centerline miles of highways, roads, and streets
  - 7,055 miles of state highways (includes interstate miles)
  - 39,238 miles of county roads
  - 17,108 miles of city streets
  - 17,028 miles of other roadways, including State Park, National Park, Indian Reservation, and U.S. Forest
- Annual vehicle miles traveled (VMT) on the state's system of roadways totaled over [61 billion miles](#) during 2017. According to the Washington Transportation Plan 2035 average annual growth of VMT since 2002 has been only 0.5%, compared to 2% per year for the 1990s, and 4.5% for the period from 1967 to 1990. WSDOT forecasts continued slow growth in VMT until 2019, after which a gradual decline is forecasted.
- State highways carry 56 % of VMT, while county roads carry 16%, city streets 26%, and other roadways 2%.
- Washington's 764 miles of Interstate highways account for only 9% of roadway miles, but carry 28% of annual VMT.
- The National Highway System (NHS) is designated by federal law and encourages states to focus federal funds on improving the efficiency and safety of this network. The NHS is an interconnected system of principal arterials and other highways that serve major population centers, international border crossings, ports, airports, public and intermodal transportation facilities, and other major travel destinations; meet national defense needs; and serve interstate and interregional travel. Under MAP-21, the NHS was expanded to include more local roadways. In Washington, the NHS consists of 4,560 miles of roadway, of which 78% is state and 22% local roadway.
- The [Freight and Goods Transportation System](#) of state highways and local roadways is classified according to the volume of freight traffic using the route.
- The [Scenic and Recreational Highway System](#) comprises state highways that have exceptional scenic qualities and recreational opportunities along them; they are designated by the Washington State Transportation Commission and identified as State Scenic Byways.

### GOVERNANCE

- State Highways
  - Owned and operated by the Washington State Department of Transportation (WSDOT).
  - WSDOT is a cabinet agency and is managed directly by the Secretary of Transportation, subject to the oversight of the Governor.
  - A route jurisdiction transfer is the conversion of a state highway into a local road or the conversion of a local road into a state highway. Requests for transfers are made to the Washington State Transportation Commission which evaluates the transfer request according to criteria in [RCW 47.17.001](#). The Commission forwards its recommendations to the Legislature for approval. Jurisdiction comes with the responsibility to preserve, maintain, and when necessary improve the facility.

- County Roads
  - Each of the 39 counties is responsible for construction, maintenance, and management of the roads and bridges under its jurisdiction.
  - Six-year construction plans must be adopted before January 1 of each year and submitted to WSDOT and the County Road Administration Board (CRAB).
  - Six-year plans pertaining to arterial road construction in urban areas of the county must be submitted to the Transportation Improvement Board (TIB) every two years.
  - CRAB sets engineering standards and provides oversight for the county road departments in each county.
- City Streets
  - Each of the 281 incorporated cities is responsible for construction, maintenance, and management of the streets and bridges under its jurisdiction.
  - Six-year construction plans must be adopted before July 1 of each year and submitted to WSDOT.
  - Six-year plans pertaining to arterial street construction in urban areas of the city must be submitted to the Transportation Improvement Board (TIB) every two years.

## FUNDING

- State Highways
  - 37.44 cents per gallon Motor Fuel Tax (of which, Ferries receives 1.08 cents)
  - See *Motor Vehicle Fuel Tax and Special Fuel Tax* on page 45
  - Motor vehicle licenses, permits, and fees
  - Federal highway grants
  - Bond issue proceeds
  - Transportation Budget Project Lists may be found on the [LEAP.leg.wa.gov](http://LEAP.leg.wa.gov) website
- County Roads
  - 4.93 cents per gallon Motor Fuel Tax
  - State grants from CRAB, TIB, and FMSIB
  - Dedicated county road property tax levy
  - Local funds appropriated for use on county roads
  - Bond issues for county road purposes
  - Transportation local option taxes (see *Local Taxes* on page 139)
  - Federal aid grants
  - The Connecting Washington Act directs the State Treasurer to make regular transfers from the Motor Vehicle and Multimodal accounts to the cities and counties, with funds proportioned evenly between cities and counties ([RCW 46.68.126](http://RCW 46.68.126)). Beginning with the 2017-19 biennium, counties will receive \$25.1 million.
- City Streets
  - 2.96 cents per gallon Motor Fuel Tax
  - State grants from TIB and FMSIB
  - Local funds appropriated for use on city streets
  - Bond issues for city street purposes
  - Transportation local option taxes (see *Local Taxes* on page 139)
  - Federal-aid grants
  - The Connecting Washington Act directs the State Treasurer to make regular transfers from the Motor Vehicle and Multimodal accounts to the cities and counties, with funds proportioned evenly between cities and counties ([RCW 46.68.126](http://RCW 46.68.126)). Beginning with the 2017-19 biennium, counties will receive \$25.1 million.

### OTHER RELEVANT STATUTES

- [RCW Title 47](#) encompasses the majority of laws pertaining to public highways and transportation.
- Chapter [46.61 RCW](#) governs the Rules of the Road.

# Ferries

## BACKGROUND

- In terms of overall ridership, the Washington State Ferries (WSF) division of WSDOT is the nation's largest ferry system:
  - Linking urban areas on the east side of Puget Sound with communities on the Kitsap and Olympic Peninsulas,
  - Linking the San Juan Islands and Vashon Island with mainland, and
  - Linking Washington State with Canada through Sidney route.
- WSF is considered part of the state's highway system and is eligible for 18th amendment funding.
- Ferries are also operated by private businesses and counties.

## GOVERNANCE

### **State Ferries**

- Operated by the WSDOT – Washington State Ferries.
- System includes 23 vessels providing service on nine routes to 20 terminals; in 2017 ferries carried 10.6 million vehicles and 24.5 million riders. Based on the total number of riders carried, WSF is the third largest public transportation agency in the state.
- Current WSF vessel fleet consists of 8 vessel types: Jumbo Mark II Class (3), Jumbo Class (2), Super Class (4), Olympic (4), Issaquah Class (1), Issaquah 130 Class (5), Evergreen State Class (1), Kwa-di-Tabil (3).
- WSF currently serves 20 terminals in eight counties and British Columbia. WSF owns 14 of the terminals and six others are leased.
- [Chapter 47.60 RCW](#) provides general ferry operating authority
- Some powers and duties of WSDOT relative to the ferry system may also be found in [Chapter 47.56 RCW](#) (Toll bridges, Tunnels and Ferries)
- [Chapter 47.64 RCW](#) governs marine labor relations, overseen by the Public Employees Relations Commission.
- Fares are set by the Transportation Commission and are used to offset operating costs. (See *Ferry Fares* on page 114.)

### **County Ferries**

- Five counties currently operate public ferries:
  - Pierce, Whatcom, Skagit, King, and Wahkiakum counties
  - Largely funded with county road funds (property taxes).
  - State support is provided to some counties to offset operating deficits ([RCW 47.56.720 and RCW 47.56.725](#))

### **Private Ferry Operations**

- There are 7 private ferry operations regulated by the [Washington Utilities and Transportation Commission](#) ([Chapter 81.84 RCW](#))

### **Other Ferry Operations**

- The Colville Indian Tribe provides a toll-free crossing of Lake Roosevelt (Columbia River)
- The Alaska Marine Highway (between Bellingham, Washington and Skagway, Alaska)
- WSDOT Eastern Region maintains and operates the MV Sanpoil on SR 21 in Eastern Washington (toll-free).

## FUNDING

- State Ferries
  - Dedicated motor fuel tax distribution for ferry operations (0.54 cents of 23-cent gas tax) ([RCW 46.68.090\(2\)\(c\)](#))
  - Dedicated motor fuel tax distribution for ferry capital construction (0.55 cents of 23-cent gas tax) ([RCW 46.68.090\(2\)\(d\)](#))
  - Transfers from the Highway Safety Account, the Motor Vehicle Account and the Multimodal Transportation Account
  - Combined licensing fee (1.375% of collections) for ferry operations ([RCW 46.68.035](#))
  - \$2.02 (initial registration) or \$0.93 (renewal) from the \$30 vehicle license fee for ferry operations ([RCW 46.68.030](#))
  - Ferry fares, concessions, and rent
  - Federal Highway Administration (FHWA) grant programs: Congestion Mitigation and Air Quality Improvement Program, Ferry Boat Program, National Highway Performance Program, Surface Transportation Program
  - Federal Transit Administration (FTA) grant programs—Section 5307 and Section 5337
  - Bond proceeds
  - Transportation Budget Project Lists (including WSF projects) may be found on the [LEAP.leg.wa.gov](#) website
  
- County Ferry Districts and PTBA Ferry Operations
  - See *Local Option Taxes: Ferry Services* on page 145

### Sources:

WSF website: <http://www.wsdot.wa.gov/ferries/>

History of WSF: [Historylink article for the Seattle Times, June 2, 2001.](#)

# Ferry Route Map



# Transportation Demand Management

## BACKGROUND

Transportation demand management (TDM) strategies improve the efficiency of the statewide system, helping transportation projects and existing facilities perform closer to optimal levels. The tools and techniques of TDM—such as Commute Trip Reduction, telework, vanpool programs and ride-matching services—help cut road-maintenance costs, enhance community safety and livability, and reduce vehicle carbon emissions. TDM also offers low-cost solutions to roadway congestion and capacity needs, allowing resources to be dedicated to other transportation improvements.

State policies governing transportation demand management in the state and local government and private sector, and specifically Commute Trip Reduction, are found in Washington’s Clean Air Act ([RCW 70.94.521 through 70.94.555](#)). WSDOT’s strategic plan, “Results Washington,” incorporates TDM principles by using the most cost-beneficial approach for solutions to adding capacity, managing demand, and enhancing operational efficiency.

There are several TDM programs and strategies used by different public agencies and private organizations in Washington State.

- *Commute Trip Reduction.* In 1991, the Washington State Legislature passed the Commute Trip Reduction (CTR) Law to reduce air pollution, traffic congestion, and energy consumption through employer-based programs that decrease the number of commute trips made in single occupant vehicles (SOVs). Participating employers with at least 100 employees must establish a program for reducing employees’ SOV trips as well as the vehicle miles traveled during peak commuting periods. For more information on the Commute Trip Reduction program, see [WSDOT’s CTR page](#).
- *Tax Credits.* Employers that provide financial incentives to their employees for ridesharing, using public transportation, car sharing or non-motorized commute options may apply for CTR tax credits against business and occupation or public utility taxes. The total tax credits awarded may not exceed \$2.75 million in any fiscal year. The tax credit program expires January 1, 2024.
- *Transit Pass Programs.* Typically a part of CTR or other TDM approaches, these programs offer discounted transit fares to certain users for certain time periods. In particular, some transit agencies have teamed with universities and large employers to provide transit passes. Examples:
  - Spokane Transit Authority sells monthly passes to employers at a discount, provided that the company or organization agrees to pass that savings on to the employees.
  - King County Metro offers the ORCA LIFT pass for individuals who meet income level criteria. This pass provides transportation service that is available through the general ORCA card program.
  - The University of Washington’s U-PASS program is available to students, faculty and staff. The U-PASS program provides unlimited rides on King County Metro, Community Transit, Sound Transit, Pierce Transit, Kitsap Transit or Everett Transit bus services, Seattle Streetcar, Sound Transit’s regional bus services, Link light rail and Sounder commuter trains.

- *Shared vehicle services.* For travelers who rely primarily on non-motorized and public transit travel, but require a car for special trips, car-sharing or shared vehicle services offer a network of vehicles to users who pay a membership fee and an hourly or daily rate. Services may be offered by private companies or public jurisdictions. While similar to car rental services, these services are marketed as more accessible and flexible, with vehicles distributed throughout a service area and available 24/7. Names of some popular shared vehicle services include Turo, Zipcar, and car2go. *Rideshare Online:* This online service assists commuters by providing free carpool, vanpool and bicycle ride matching services. Employers also use it to manage their CTR program.
- *Transit Direct Access:* Direct access ramps allow buses, carpools and vanpools to directly access the HOV lanes in the center of the freeway. This allows these vehicles to avoid the need to weave across the other lanes of traffic and cause congestion.
- *Park and Ride:* Park and ride facilities provide a convenient and safe transfer area for transit, carpool, vanpool passengers, cyclists and pedestrians to park their vehicle or bike and catch their ride. Typical users include commuters who live farther away, don't live near a transit route, or need a place to meet their vanpool or carpool.
- *Active Transportation:* Active transportation is a strategy focused on providing people with safe options for getting from one place to another using “active modes” such as walking and bicycling.
- *Guaranteed Ride Home.* Guaranteed ride home programs provide rides home for commuters who walk, bike, bus, or carpool to work and who are unable to make their normal commute home for unplanned reasons. King County offers a Home Free Guarantee program to employers for a subscription fee.
- *Flexible Schedules and Teleworking.* Many private and public employers offer flexible schedules, compressed work weeks, and support employees working at home to encourage employees to manage their commutes. These policies reduce commute trips and peak time commuting.
- *Congestion/Variable Pricing.* On tolled facilities, pricing which varies based on congestion and/or time of day provides incentives for drivers to make trip choices which help reduce traffic on congested corridors. Automated toll collection also eliminates delays related to queuing up at a toll booth.
- *Real-time Traveler Information.* WSDOT, the City of Seattle, and various third-party providers offer tools that allow the traveler real-time access to traffic and transit information. By providing information through a variety of mechanisms—including highway signage, smart phone applications and web maps—travelers can more effectively plan their trips to avoid traffic. Traffic information includes travel times, congestion levels along major routes, visuals of actual road conditions, real-time transit information, and notice of special events which may create traffic issues.
- *Transit-Oriented Development.* [Transit-oriented development](#) (TOD) land use policies are intended to increase convenient access to public transportation by encouraging neighborhood development near transit hubs.

## GOVERNANCE

*State.* The state Commute Trip Reduction Board (appointed by the Secretary of Transportation and staffed by WSDOT) is responsible for guiding the implementation of CTR. WSDOT Public Transportation provides funding for vanpool and Regional Mobility Grant programs supporting TDM. WSDOT Traffic Operations program provides support for active traffic management and real-time traffic data. WSDOT Tolling is implementing variable pricing on the SR 520 Bridge and the HOT/Express Lanes in the SR 167/I-405 Corridor.

*Local Governments.* Transit agencies have led the development and implementation of a number of TDM strategies, including pass programs, guaranteed ride home programs, web-based route planning, and TOD. Regional transportation planning organizations (RTPOs) are required under federal funding rules to develop transportation plans that deploy TDM strategies to help address urban congestion issues.

## FUNDING

- For CTR, WSDOT Public Transportation allocates \$3.9 million for grants to local governments for technical assistance to employers and \$1.8 million for program technical assistance, measurement, and evaluation by WSDOT.
- In 2017-19, the Legislature created a competitive \$500,000 pilot to expand CTR to off-peak, weekend and non-work trips.
- In 2017-19, the Legislature provided \$1,000,000 for WSDOT to develop and direct a transit pass incentive program for employers in the central Puget Sound that have never offered transit subsidies to employers.
- In 2017-19, the state General Fund budget provided \$784,000 from the State Parking Account for limited technical assistance and services to state agencies (transit passes and emergency ride home program). This included \$30,000 to expand the state employee pass program to Mason and Grays Harbor Counties. Other state agency CTR efforts are funded directly by those agencies.
- \$5.5 million in CTR tax credits are awarded each biennium by the Department of Revenue for incentives paid by employers for the purposes of reducing their employees' SOV trips.
- For the support of vanpools, \$10,702,000 million was authorized for the 2017-2019 biennium to purchase additional and replacement vans to support local programs.

### Sources:

[2017 CTR Report to the Legislature](#)

[Demand Management – A Primer for Transportation Planners and Engineers](#), WSDOT

WSDOT's Commute and Travel Choices [webpage](#)

Traveler Information: [WSDOT](#), [City of Seattle DOT](#)

[Transit real-time information](#) (available for eight transit and three other transportation organizations in Western Washington)

WSDOT's Commute Trip Reduction [webpage](#)

## Buses

### BACKGROUND

- Bus service is the principle public transportation service provided by most transit systems in the state. Transit systems may provide routed bus services, route deviated services (fixed routes with some custom services), light and commuter rail services, ferry services, paratransit specialized services (often referred to as demand response or "Dial-a-Ride"), and vanpooling/ carpooling coordination. The figures presented below address only the bus service provided by those systems.
- In 2017 the public transit systems in Washington provided the following services:

<u>Service Type</u>	(in millions)		
<u>Revenue Vehicle Hours</u>	<u>Revenue Vehicle Miles</u>	<u>Passenger Trips</u>	
Fixed Route	5.6	71.3	153.6
Route Deviated	0.19	3.5	1.9
Demand Response	1.9	26.6	4.1
Vanpool	1.2	37.3	7.5

- The majority of the public transit buses that are operated in Washington state use diesel fuel. In 2017, public transit agencies used 23.7 million gallons of diesel, 4.4 million gallons of gasoline, 2.291 million therms of compressed natural gas, 0.6 million gallons of propane, and consumed 17.8 million kilowatt hours of electricity to operate the fixed route, route deviated, and demand response services, and vanpools.
- Bus-rapid transit (BRT) is a type of high-capacity bus service, which adopts many features of rail rapid transit, seeking to achieve faster, more frequent service than traditional bus service. BRT may operate in its own right-of-way, have shorter headways, low-floor articulated buses, real-time bus arrival information signs, off board fare collection and longer stop spacing than traditional bus service. In practice, BRT systems may adopt all or only some of these features. King County Metro, Community Transit, and C-Tran all operate some form of BRT.

### GOVERNANCE

- Currently there are 32 operating public transit agencies in Washington State that provide bus service.
- Public transit is provided by counties, public transportation benefit authorities (PTBA), county transportation authorities (CTA), unincorporated public transportation benefit authorities, regional transit authorities, or cities. For a complete description of the governance models authorized for transit agencies, see the *Local/Regional Jurisdictions section* on page 369.
- Travel Washington - the WSDOT Intercity Public Transportation program – provides bus services in rural areas where intercity service had been discontinued by privately-owned companies when those services were no longer profitable based on ticket sales only. WSDOT has contracted with private operators to provide the services. The Federal Transit Administration provides WSDOT with the operating subsidy for these services. In partnership with private bus operators, four publicly funded lines of intercity bus services currently operate within Washington State:
  - Travel Washington: Grape Line between Walla Walla and Pasco
  - Travel Washington: Apple Line between Omak and Wenatchee and Ellensburg
  - Travel Washington: Dungeness Line between Port Angeles and Seattle and SeaTac
  - Travel Washington: Gold Line between Kettle Falls and Spokane

For more information regarding WSDOT’s Intercity Bus program check the web site at:

<http://www.wsdot.wa.gov/transit/intercity>

## FUNDING

- Public transit agencies are primarily funded through voter-approved local taxes. In 2017, local taxes contributed \$2,742 million to public transit.
- In 2017, public transit agencies collected \$320.0 million in fare revenues. The majority of this revenue (\$259 million) was collected from users of fixed-route bus service.
- The 2017 average farebox recovery rate (the percent of annual operating costs recovered by passenger fares) for fixed-route service offered by public transit agencies was 23.2%.
- In 2017, Washington public transit agencies received \$248 million in federal funds.
- During the 2017-19 biennium, the state transportation budget provided \$220,281,000 million in funds to public transit agencies through the Special Needs (\$52,679,000), Regional Mobility ([RCW 47.66.030](#)) (\$101,786,000), Rural Mobility ([RCW 47.66.100](#)) (\$32,223,000), Vanpool (\$10,702,000), Connecting Washington Projects (\$20,891,000) and Transit Coordination grant programs (\$2,000,000).
- WSDOT uses a public/private partnership to meet federal match requirements in some cases. As described above, the Travel Washington Intercity Bus program is funded in part by the FTA. The FTA 5311 Non-Urban Program requires states to set-aside 15% of their federal transit apportionment to support intercity bus service. The federal grant funds require a 50% local match for operating assistance. WSDOT has been granted FTA authority to use the private investment in the intercity system (primarily from Greyhound) as the required match, and therefore is supporting the four Travel Washington routes with only federal funds. The private contractors are allowed to keep fares and fees.

## ASSET MANAGEMENT

- As a condition of receiving state funding, public transit agencies are required to submit an asset management plan to the Washington State Department of Transportation. The plan must include an inventory of all transportation system assets, and a preservation plan based on lowest life cycle cost methodologies. This requirement applies to public transportation providers receiving federal ([49 CFR Chapter VI Part 625](#)) and state funding. Washington State transit systems established under the following sections of the Revised Code of Washington (RCW) need to complete a plan:
  - RCW [35.84.060](#) – City Transit Systems (defined in RCW [47.04.082](#))
  - RCW [36.56.121](#) – County that has assumed the functions of a metropolitan transportation system (King County)
  - RCW [36.57A.191](#) – Public Transportation Benefit Areas (PTBAs)
  - RCW [81.112.086](#) – Regional Transportation Authorities

Sources:

For a more in-depth information on public transit service, see WSDOT's [2016 Summary of Public Transportation](#).

For a list of public and private agencies providing any kind of public transportation service, see the [Washington State Public Transportation Directory, 2018](#)

## Special Needs Transportation

### BACKGROUND

- [RCW 81.66.010](#) defines persons with special transportation needs as "persons, including their personal attendants, who because of physical or mental disability, income status, or age are unable to transport themselves or to purchase appropriate transportation."
- "Demand-Response" service is a type of transit service where individual passengers can request transportation from a specific location to another specific location at a certain time. Service is not on a fixed route and usually requires advance reservations.
- "Deviated Fixed Route" service is a hybrid of fixed-route and demand-response transit services. A service vehicle will travel along a fixed route, with fixed stops, on a fixed schedule, but may deviate from its course for a pre-scheduled request.
- The Americans with Disabilities Act of 1990 requires transit agencies to provide paratransit services (demand response) to individuals that cannot take the fixed-route bus because of a functional disability. The FTA requirements include "complementary" paratransit service to destinations within 3/4 mile of all fixed routes.
- In 2017, public transit agencies around the state spent \$196.7 million for demand-response service or about 12.9 percent of total operating costs. Route-deviated service cost public transportation agencies about \$23 million or 1.5 percent of total operating costs.
- In 2017, demand-response service provided by public transit agencies accounted for about 4.15 million passenger trips, or about 1.8 percent of all passenger trips. Passenger trips on route-deviated service accounted for about 1.9 million trips, or about .8 percent of all passenger trips.
- In 2017, about 15.8 percent of the state's population resided outside of the service boundaries of a transit system. For these mostly-rural residents and other populations unable to use transit systems because of age or abilities, Community and Brokered Transportation providers help fill these transportation service gaps. Community transportation providers are primarily paid for by federal funds.
- Since 1989, Washington State has used a competitively selected brokerage system to provide non-emergency medical transportation (NEMT) for eligible Medicaid clients. Transportation brokers link riders to least-cost, most-appropriate transportation providers. Brokers are primarily non-profit organizations that are governed by a Board of Directors. The state is divided into 13 service regions and currently contracts with six brokers. In 2017, the brokers coordinated nearly 3.46 million trips for Medicaid clients. This was an increase of 2.2 percent from 2016.
- Community Transportation Providers are private, non-profit, or governmental agencies that provide core transportation services for individuals with special needs and the general public in rural and urban areas. With a focus on the transportation needs of low-income, elderly, youth, veterans and their families and people with disabilities, they coordinate transportation services for access to health care, nutrition, employment, training, education, social services, and other vital community resources. Community Transportation Providers partner with a network of transportation service providers, employers, and human service agencies that may include health care providers, senior services, veteran services, community colleges, workforce partners, services for people with disabilities, and other social service agencies.

## GOVERNANCE

- According to the 2008 JTC Study of Special Needs Transportation, as many as 623 organizations and agencies provide some level of special needs transportation in Washington State. There is no typical provider or service offering, but private, non-profits represent slightly more than one half of the identified providers, and vast majority of services are door-to-door demand-response services.
- Transit agency authorizing statutes are described in the *Local/Regional Jurisdictions* section of this manual on page 369.

## FUNDING

- In 2017, the farebox recovery (the percent of annual operating costs recovered by passenger fares) rate for route-deviated service was 7.4 percent. For demand-response service, the farebox recovery rate was 2.5 percent. The lower farebox recovery rates associated with these services are due to reduced fares or fare-free policies for the elderly or persons with disabilities and the high cost of individualized service.
- For the 2017-19 biennium, the state transportation budget appropriated \$52.68 million in multimodal funds for special needs transportation services offered by nonprofit providers and public transportation agencies.
- Transit agency operating expenses for route-deviated and demand-response service amounted to \$219.8 million for calendar year 2017.

### Sources:

WSDOT Public Transportation Division, [WSDOT Accessible Transportation](#)

For a more in-depth descriptions of Community Transportation Providers and Medicaid Transportation Brokers, see WSDOT's "[Summary of Public Transportation](#)".

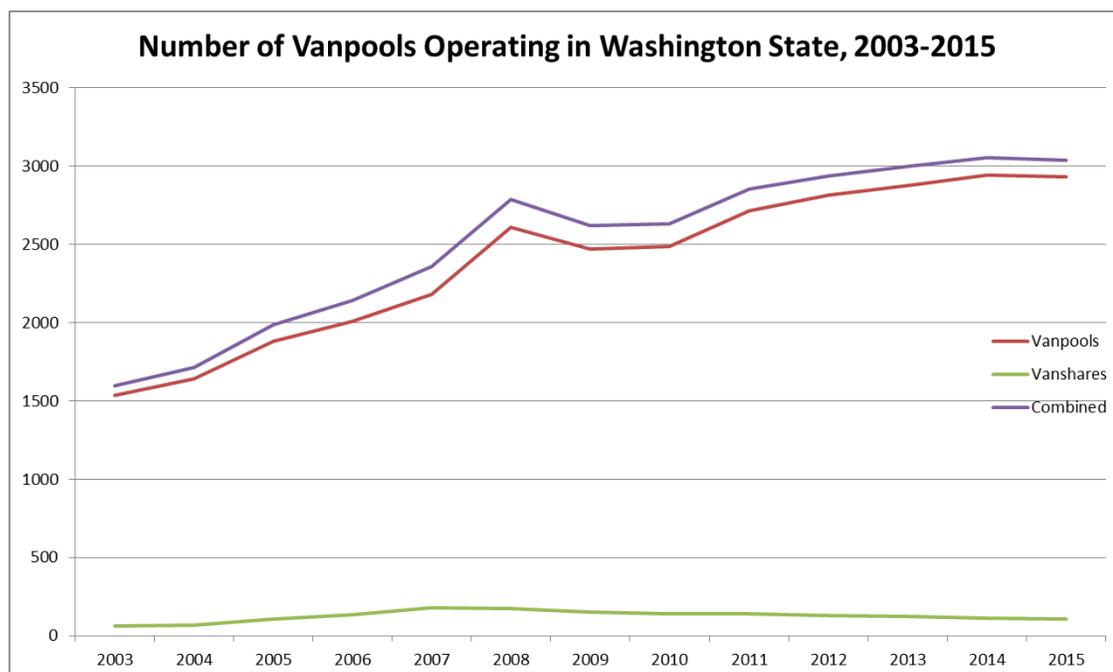
For a list of public and private agencies providing any kind of public transportation service, see the [Washington State Public Transportation Directory](#)

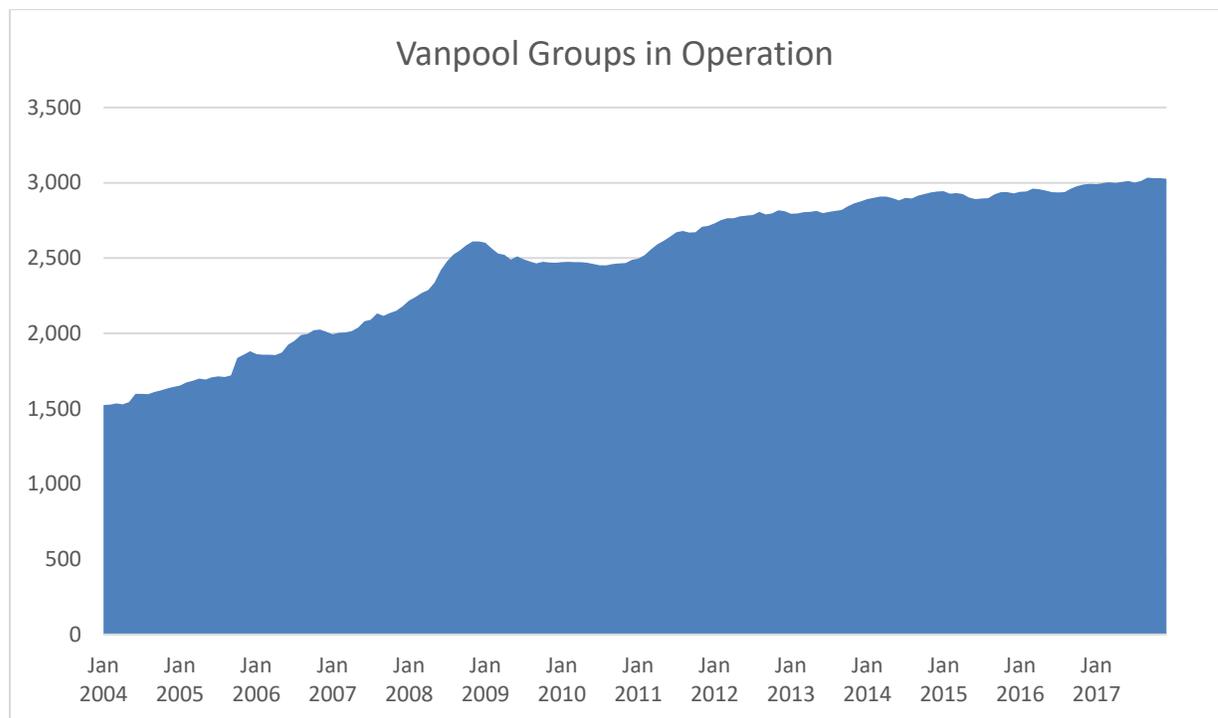
Joint Transportation Committee, "Special Needs Transportation Study," [Final Report](#), January 2009

## Carpooling/Vanpooling

### BACKGROUND

- Filling empty seats in vanpools and personal vehicles is often a cost effective mobility and congestion reduction strategy. Investments in vanpool vehicles, ride-matching technology (e.g. RideshareOnline), park and ride lots, marketing and rider incentives and promotions are tools to capitalize on this asset.
- The State Legislature created a vanpool grant program in 2003 to help public transit agencies expand existing vanpools. Since then, the state has provided more than \$60 million to local transit. Agencies have purchased more than 2,100 vans with an additional 388 vans to be purchased during the 2017-2019 biennium.
- In July 2003, 1,508 public vanpools and 52 public vanshares (home-to-transit station van services for commuters) were operating in Washington State and transported over 11,000 employees to work each day. As of December 2017, these numbers grew to 3,017 vanpools, with 100 vanshares in operation and transporting 20,000+ employees to work every day.
- Vanpool use is closely tied to economic activity and gas prices. As the following graph demonstrates, the number of operating vanpool groups began to decrease slightly in 2009 and remained flat until rebounding in mid-2011.
- The majority of vans transport employees to employers participating in the Commute Trip Reduction program.





- Carpooling in personal vehicles and vanpooling are both supported by investments in [RideshareOnline.com](http://RideshareOnline.com). Washington supports RideshareOnline.com as part of a tristate technology partnership with Oregon and Idaho. This system allows commuters to seek carpool/vanpool partners through its ride-matching capabilities. In addition, numerous employers, local governments and other organizations use RideshareOnline.com as a tool to track employee commuting and to provide incentives for employees who make more efficient transportation choices.
- [Preferential loading](#) for carpools and vanpools is available on Washington State Ferries.
- Similar to taxi, for-hire, and limousine services, transportation network companies (TNCs) such as Lyft and Uber (which are marketed as “ride share” services) may be subject to regulation at the city level.
- Commuters at Commute Trip Reduction (CTR) worksites increased their use of alternative, non-drive alone modes from 29.1% in 1993/1994 to 39.1% in 2015/2016. In contrast, the national non-drive alone rate has dropped from 26.8% in 1990 to 23.6% in 2013. For more information on CTR, see the *Transportation Demand Management section* on page 401.
- Park and ride lots provide a safe, convenient transfer area for transit, carpool and vanpool passengers, cyclists and pedestrians. There are more than 346 park and ride lots around the state. In most cases, park and ride lots are operated and maintained by local transit agencies. Through the state’s Regional Mobility Grant program and other funding sources, WSDOT, transit agencies and local governments have developed partnerships to construct new park and rides and increase capacity at existing lots. WSDOT and its partners have also developed agreements with property owners, such as churches and community centers, for “park and pool” lots for flexible carpools and vanpools to free up space for transit riders at high demand park and ride lots. Some areas are combining park and ride functions with new residential and commercial development.

## GOVERNANCE

- The direct formation and management of carpooling and vanpooling is conducted by numerous entities, including private individuals and businesses; public transit systems; and city and county governments.

- In Washington State, vanpool vehicles are most commonly available through public transit agencies. A few private employers continue to operate vanpools. In addition, private individuals and employers work to form vanpool groups.

#### FUNDING

- The 2017 transportation budget allocated \$10.7 million to purchase vehicles to expand vanpooling in the state. The majority of public vanpool program costs are recovered directly from fares paid by riders. Many employers partially or fully subsidize the cost of vanpools for their employees. Fare policies vary by operator, as determined by the operator's board or county council.
- Public and private vanpools are exempt from retail sales tax on the purchase of the vehicle ([RCW 82.08.0287](#), [82.12.0282](#), [82.44.015](#)).
- The state transportation budget invests in select transit agency park and ride lot projects via the [Regional Mobility Grant program](#) and Connecting Washington funding.

#### Sources:

WSDOT's Commute and Travel Choices [webpage](#)

WSDOT Vanpool information: <http://www.wsdot.wa.gov/Transit/Rideshare/Vanpool.htm>

WSDOT Park and Ride [general information](#) and [locations](#)

# High Occupancy Vehicle (HOV) Lanes

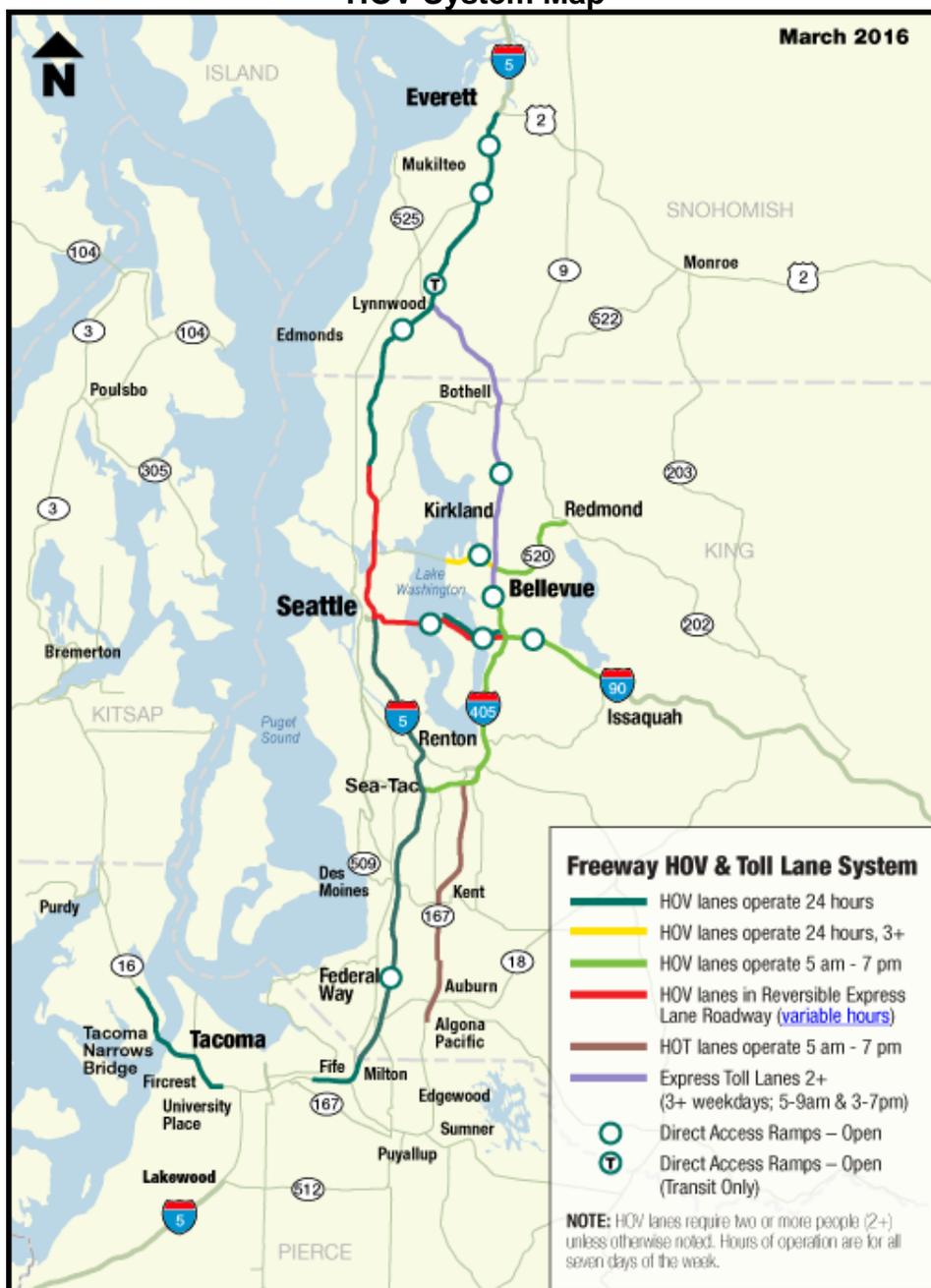
## BACKGROUND

- The HOV system is intended to increase highway efficiency by increasing speed and reliability for buses, vanpools, carpools and motorcycles.
- Elements of the HOV system includes HOV lanes on highways, HOV priority treatments on local streets, park-and-ride lots, enforcement facilities, HOV by-pass lanes at ramp meters, and HOV direct access ramps.
- USDOT and WSDOT performance standards call for freeway HOV lanes to provide an average speed of 45 mph or greater at least 90 percent of the time during the morning and afternoon rush hour.
- Roughly 7.7 million person miles were traveled on the central Puget Sound region freeway HOV network on an average weekday in 2016 (15.6% more than in 2014). Approximately 42% of all freeway person miles traveled in the central Puget Sound region were on the HOV network in 2016.
- About 244 lane-miles of the planned 369-mile Puget Sound region HOV network have been completed (excluding ramps and arterials). The 2015 Connecting Washington Act included an investment in additional HOV capacity through the Joint Base Lewis-McChord corridor.
- Puget Sound freeway HOV lanes generally require that carpools have two or more occupants, 24 hours per day, seven days a week. Three or more occupants are required on the short segment of SR 520 between I-405 and the floating bridge. The freeway HOV lanes east of Lake Washington are open to general purpose traffic at night between 7:00 pm and 5:00 am.
- High Occupancy Toll (HOT) lanes and Express lanes may have different operating policies: the I-405 Express lanes require 3+ occupants during peak commute hours, and requires HOVs to have a Flex Pass set in the carpool position to claim a toll exemption. All traffic is allowed in express toll lanes on weekends. On the SR 167 HOT lanes, 2-person carpools are free at all times and no transponder is needed. Both express toll lanes and SR 167 HOT lanes operate from 5am to 7pm on weekdays.
- Future policy changes to improve HOV lane performance may involve increasing the occupancy requirements to 3 or more or implementing managed lane pricing via conversion to High Occupancy Toll (HOT) or Express lanes. (For more information on HOT and Express lanes, see the *Tolling section* on page 231.)
- In 2017, SSB 5018 and SB 5837 required WSDOT to reexamine administrative rules regarding HOV lane use and whether vehicles that collect blood or blood products or vehicles specially manufactured, designed, or modified to carry people with a mobility disability could be allowed to use the HOV lanes.

## GOVERNANCE

- Federal law currently requires agencies that operate HOV lanes to consider policy changes if average speeds in the HOV lanes drop below 45 mph for 90 percent of the time performance threshold over a consecutive 180-day period during the weekday peak periods ([23 USC 166 \(d\)\(2\)\(B\)](#)).
- State law (RCWs [46.61.165](#) and [47.52.025](#)) allows WSDOT, cities and counties to limit access to certain highway facilities, including designating lanes or ramps for preferential use by transit agencies, motorcycles, high-occupancy vehicles, and private transportation companies which operate vehicles with a carrying capacity of eight or more passengers.
- WSDOT has the primary responsibility for planning, constructing, and operating HOV on state routes, but consults and coordinates with Sound Transit and other local jurisdictions as appropriate.
- The Core HOV Lane program is included in and supported by the Puget Sound Regional Council's Metropolitan Transportation Plan and by Sound Transit's Master Plan.

# HOV System Map



## FUNDING

- The federal Interstate Completion program included substantial funding for the initial investments in a Puget Sound HOV system on I-5, I-405 and I-90.
- The 2003 nickel package funded substantial portions of the core HOV system, including projects on SR 16 in Tacoma, on I-5 in Federal Way and Everett, on SR 167 in Auburn, and on SR 520 in Redmond. The total cost of core HOV system improvements funded through the nickel package is in excess of \$700 million.
- The 2005 transportation funding package (Transportation Partnership Act) also provided funding for core HOV improvements. Specifically, adding HOV lanes to I-5 in Pierce County between SR 16 and the Pierce/King County line and improving the I-5/SR 16 interchange including direct HOV to HOV connections. These projects are finished or currently underway.
- The 1996 Sound Transit plan included direct access ramps to allow buses to enter and exit HOV lanes without crossing general purpose traffic. These direct access facilities cost approximately \$500 million.
- King, Pierce and Snohomish counties are authorized to levy, with voter approval, local taxes to accelerate completion of HOV lanes and related facilities on state highways and local arterials and to fund other HOV programs ([RCW 81.100.030](#), [81.100.060](#)). No county has authorized these tax options.
- For more information on local option HOV taxes, see the *Local Option Taxes for High Occupancy Vehicle (HOV) Systems* section on page 144.

### Sources:

WSDOT's HOV webpage: <http://www.wsdot.wa.gov/HOV/>

WSDOT's HOV Policy: <http://www.wsdot.wa.gov/HOV/Policy.htm>

FHWA [Frequently Asked Questions](#) about HOV lanes

# Intercity Passenger Rail (Amtrak Cascades) and Ultra-High-Speed Ground Transportation Study

## Amtrak Cascades - Intercity Passenger Rail Service

### BACKGROUND

- The Washington State Department of Transportation (WSDOT) along with the Oregon Department of Transportation (ODOT) sponsor the intercity passenger rail service known as Amtrak Cascades. The Amtrak Cascades service operates on a 467-mile rail corridor connecting 18 cities spanning from Eugene, OR, through Portland and Seattle to Vancouver, BC. The tracks are owned by the Union Pacific Railroad (Oregon); the BNSF Railway (Washington and British Columbia); and Sound Transit (between Tacoma and Nisqually).
- BNSF owns the rail network on which Amtrak operates in Washington. Freight, national and regional passenger rail, and local commuter rail services use this rail line.
- 300 miles of the corridor are in Washington, 134 miles in Oregon and 33 miles in British Columbia.
- Amtrak Cascades service include four daily roundtrips between Seattle and Portland; two between Seattle and Vancouver, BC; two between Portland and Eugene
- Ridership on WSDOT/ODOT sponsored service in the Pacific Northwest Rail Corridor (Amtrak Cascades) has risen from 94,000 in 1994 to over 811,000 in 2017.
- In October 2013, Section 209 of the Federal Railroad Administration's Passenger Rail Investment and Improvement Act of 2008 (PRIIA) was implemented, which eliminated federal operating funding for state-supported trains, requiring states to absorb more costs.
- Two additional Amtrak long-distance trains operate daily in Washington: the Empire Builder, which travels from the Pacific Northwest to Chicago, IL, with service from Seattle/Portland to Spokane, WA; and the Coast Starlight, which travels between Seattle, WA, and Los Angeles, CA, with a total of six station stops in Washington State.

### GOVERNANCE

- WSDOT is responsible for developing and implementing Washington State's passenger rail program as specified in [RCW 47.79](#) and [47.82](#). In 2014, WSDOT published the [2013-2035 State Rail Plan](#), which incorporates passenger and freight rail into one strategic plan. This plan is being updated and a [2019 plan](#) is in the works.
- The 18th amendment to the Washington State constitution prohibits the expenditure of state or federal gas tax dollars on rail construction projects or operations. For a more in-depth description of the *18th Amendment*, go to page 31.

### FUNDING

The states of Washington and Oregon pay for operating expenses not covered by ticket revenue (which includes food and beverage sales and other related fees). Ticket revenue covered 62.5% of Amtrak Cascades' operating costs in FFY 2017.

## **High-Speed Rail Funding -- Multimodal Account Federal**

Washington was awarded a total of \$794.9 million in federal funding to increase the frequency and reliability of the Amtrak Cascades service.

- January 2010 – Washington was awarded \$590 million in federal ARRA grants for High-Speed Rail improvements in the Pacific Northwest Rail Corridor.
- April 2011 – Awarded an additional \$145.5 million in ARRA funds.
- September 2011 - Awarded additional \$31.1 million in ARRA funds.
- Other federal funding sources for high-speed rail totaled \$28.3 million.

WSDOT completed construction of the [high-speed rail program](#) in June 2017. The projects included a new Tacoma Dome Station and new route between Tacoma and Nisqually. All of the ARRA improvements, including this move, were undertaken to realize:

- Two additional daily round trips between Seattle and Portland, for a total of six round trips
- 10-minute reduction in travel times between Seattle and Portland
- 88 percent on-time performance throughout the Washington corridor

The December 2017 derailment in DuPont, WA, on the inaugural run on the new route, has delayed these service outcomes. Amtrak Cascades returned to its previous route between Tacoma and Olympia and returned to just four daily trips between Seattle and Portland. It is anticipated that the service will resume operation on the new route in 2019.

## **Multimodal Account – State**

For the 2017-2019 biennium, the Legislature appropriated \$113.2 million from the Multimodal Transportation Account – State, to carry out the following activities:

- Operate two daily round trips between Seattle and Portland; one daily round trip between Seattle and Vancouver, B.C.; and one daily roundtrip between Portland and Vancouver B.C. Ultra High Speed Ground Transportation study (the initial \$300K plus the 2<sup>nd</sup> phase \$750K)
- Cascades Corridor Slide Prevention and Repair
- Close out the ARRA projects (after the federal funds ran out)
- Overhaul Amtrak Cascades trainsets

## **Ultra-High-Speed Ground Transportation study**

WSDOT is studying how ultra-high-speed ground transportation (250 mph and greater) could provide a transportation option to travel between Vancouver, British Columbia and Portland, Oregon in just a few hours.

### **2017 feasibility study**

The 2017-19 Transportation budget appropriated \$300,000 for a study of ultra-high-speed (250 mph or faster) ground transportation, including identifying costs and benefits as well as a north-south alignment in Washington state. Submitted on December 14, 2017, [Ultra-High Speed Ground Transportation study](#) includes an economic impacts addendum submitted on February 1, 2018.

[Highlights from the December 2017 report](#) were presented to the Joint Transportation Committee.

## **2019 business case study overview**

The 2018 Supplemental Transportation budget appropriated \$750,000 of state multimodal funds and matching funds to conduct a business case analysis of ultra-high-speed ground transportation. Matching funds of \$750,000 will be provided by the Province of British Columbia, the Oregon Department of Transportation and Microsoft. An [advisory group](#) representing both public and private sectors from Washington, Oregon and British Columbia will guide the study.

The more in-depth 2019 business case study will include an evaluation of:

1. Corridor options, including station and alignment opportunities, technologies, and costs
2. Potential ridership and revenue
3. Governing structures and economic impacts
4. Funding and finance alternatives

### Sources:

[WSDOT's Passenger Rail website](#)

[Washington State Rail Plan, 2013 - 2035](#)

[WSDOT High-Speed Rail Projects webpage](#)

[WSDOT's Ultra-High-Speed Ground Transportation Study](#)

# Regional Rail Commuter Service

## BACKGROUND

- "Commuter rail" is typically a passenger rail service connecting city centers with their suburbs or nearby cities. Stations tend to be further apart than for light rail. In Washington State, Sound Transit's "**Sounder**" service runs primarily on the same mainline as the Amtrak Cascades service. A small portion of the Sounder line in south Puget Sound runs on line owned solely by Sound Transit. Currently, Sounder service is available during morning and afternoon commute hours roundtrip between Everett and Seattle and Seattle and Lakewood, via Tacoma.
- "**Light rail**" or "light rail transit" (LRT) is a form of high-capacity rail public transportation that may have a lower capacity and lower speed than heavy rail or subway systems, but higher capacity and higher speed than streetcar systems. Light rail operates primarily in separate rights-of-way.
- In Washington State, LRT is operated by [Sound Transit](#) in the Puget Sound region. "Central Link" service runs between just south of SeaTac airport and the University District in Seattle approximately every ten minutes between 5AM and 1 AM. A separate light rail line operates within Tacoma between the Tacoma Dome and the Theater district.
- In November 2008, the voters of the Central Puget Sound approved Sound Transit 2. Sound Transit estimates that they will be running light north to Northgate by 2021, further north to Lynnwood by 2023 and across Lake Washington to Bellevue and Redmond by 2023.
- In November 2016, voters approved a \$53.8 billion investment in Sound Transit 3. The plan includes 62 additional miles of light rail, with stations serving 37 additional areas; replacement of bus routes with rail service; and expansion of Tacoma Link to Tacoma Community College.
- LRT was also considered for the Vancouver area, extending light rail from Portland, Oregon, as part of the replacement of the Interstate 5 bridge over the Columbia River.

## GOVERNANCE

Sound Transit operates as a Regional Transit Authority under [RCW 81.112](#). For more information, refer to the *Local/Regional Jurisdictions section* on page 363.

Under the RTA statutes, light rail may be expanded upon approval by Puget Sound voters for the system additions and new taxing authority.

C-TRAN may operate light rail under its authority as a Public Transportation Benefit Area ([RCW 36.57A](#)) and is eligible to seek funding as a High Capacity Transportation Corridor area ([RCW 81.104](#)).

## FUNDING

Sound Transit's capital program and services are not funded by the state transportation budget; however, they have received funds from the state's Regional Mobility Grant Program. If a Regional Transit Authority imposes the taxes authorized in the Connecting Washing Act, the RTA may not receive state grant funds except transit coordination grants.

In 2015, farebox revenue paid for 29.5% of light rail operating expenses ([Summary of Public Transportation.](#))

For more information about Sound Transit's tax sources, refer to the *Local Option Taxes for High Capacity Transportation section* on page 142.

# Bicyclists and Pedestrians

## BACKGROUND

- The March 2018 issue of WSDOT's "[Gray Notebook](#)" reported that in 2017, biking and walking fatalities [accounted for 22%](#) of statewide traffic fatalities, continuing a six-year trend of increase rates of serious injuries and fatalities of people walking and bicycling.
- From 2013 to 2017, 62 percent of fatalities involving pedestrians or bicyclists occurred on city streets, 26% of state routes and 11% on county roads.
- WSDOT manages a data collection program that includes permanent bicyclist/pedestrian counters around the state and an annual count conducted by volunteers. The first permanent counters were installed in 2016; 2018 is the eleventh year of the manual count program. Data may be viewed at the [WSDOT Bicyclist/Pedestrian Count Portal](#).
- According to the 2017 National Household Travel Survey, in Washington State, 12 percent of all trips, 9 percent of commute trips, and 1 percent of all miles traveled were made on foot or by bicycle, primarily in urban areas. Also, 38 percent of Washington residents reported walking or biking for their transportation needs at some point as an alternative to driving and over 85 percent of public transportation users in Washington reported walking or bicycling as their primary means for accessing transit from their homes or places of work.
- The US Bicycle Route System is a developing national network of bicycle routes connecting urban, suburban and rural areas using highway shoulders, roads, trails, and other facilities appropriate for bicycle travel. They are assigned numbers by the American Association of State Highway and Transportation Officials as part of the highway numbering system. Washington State currently has USBR10 and portions of USBR 85, 87, and 97 designated. [WA state bicycle map](#).
- Bicycles are defined in [RCW 46.04.071](#). Electric-assisted bicycles are defined in [RCW 46.04.169](#) as Class 1, 2 or 3 based on the speed at which the motor ceases to provide assistance. E-assist bicycles permitted on highways, streets and sidewalks under the same laws as bicycles except where regulated by local ordinance subject to the requirements of [RCW 46.61.710](#).

## GOVERNANCE

- Washington State's current [Bicycle Facilities and Pedestrian Walkways Plan \(2008-2027\)](#) sets a 20-year goal of doubling the percentage of trips made primarily by biking and walking in Washington while simultaneously reducing bicyclist and pedestrian collisions with motor vehicles consistent with the State Highway Safety Plan and the Governor's goals. This plan fulfills both state and federal requirements to have a Bicycle Facilities and Pedestrian Walkways Plan ([RCW 47.06.100](#)). [The plan is being updated in 2018-2019; information about the process and outputs will be posted online.](#)
- Advisory Councils: During 2016 the Washington Traffic Safety Commission convened the Pedestrian Safety Advisory Council to review and analyze data and make policy recommendations related to **pedestrian** serious injuries and fatalities. In 2017, the Legislature enacted SSB 5402 creating the Cooper Jones Bicyclist Safety Advisory Council to review and analyze data and make recommendations related to **bicyclist** fatalities and serious injuries. Reports: Pedestrian SAC [2016](#), [2017](#). Bicyclist SAC [2017](#)
- WSDOT's biking and walking webpages serve as clearinghouses for bicyclist and pedestrian information and resources: [Bicycling in Washington](#) and [Walking in Washington](#).
- The 2015 update of the WSDOT Design Manual incorporated changes to address the safety of all roadway users, including bicyclists and pedestrians; chapters are updated annually to reflect best practices. Federal and local guidelines also address standards relating to [designing for bicyclists](#) and [designing for pedestrians](#).

## FUNDING

- The 2015-17 biennial transportation budget includes \$67.8 million in state and federal funds for the Pedestrian and Bicycle Safety and Safe Routes to Schools grant programs. Schools providing transportation counts before and after implementation of Safe Routes projects reported a 19.94% increase in walking and biking to school, 2006-2013. The [SRTS grant program](#) also funds a walk/bike safety PE curriculum for middle schools that apply each biennium through the Office of the Superintendent of Public Instruction. Beginning with a pilot in 2009 through 2017, 56 school districts have participated in the curriculum. Funding for 2017-2019 has been approved for another 20-25 districts to participate.
- The Fixing America's Surface Transportation ([FAST Act](#)) is the current federal surface transportation authorization program, providing federal funding through 2020. FAST continues a set-aside of Surface Transportation Block Grant funds (previously the Transportation Alternatives program) estimated at \$12.5 million annually, for a wide variety of eligible activities, including bike and pedestrian projects.
- The [Complete Streets Grant Program](#) was created to construct retrofits of urban arterials in commercial and community centers to provide safe access to all road users, including pedestrians, bicyclists, motorists, and public transportation users. The Transportation Improvement Board awarded the first grants in 2017; the next awards are scheduled for 2019.
- 0.3% of WSDOT's total construction program (about \$2 million/year) and 0.5% of city and county gas tax revenue is to be used for non-motorized (active) transportation, particularly where highway and roadway projects sever existing paths ([RCW 47.30.050](#)).
- 75% of all money collected by cities and towns for bicycle licenses, fees, and penalties must be placed into the Bicycle Roads Fund ([RCW 35.75.050](#)). As of 2018 no Washington cities currently collect bicycle license fees; cities that have tried this in other states have found that administrative costs exceed revenues.
- WSDOT, county, and city funds may be used for planning, constructing, and maintaining non-motorized facilities ([RCWs 47.30.030](#), [35.75.060](#), [36.82.145](#)).
- The Traffic Safety Commission provides grants to local communities primarily for signage and lighting improvements in school zones (\$500,000 annually, funded by state fines on speeders in school zones).
- The Transportation Improvement Board administers the [Urban and Small City Sidewalk Programs](#) with an average of \$2 million dedicated annually.
- The Recreation and Conservation Office provides [competitive grants for trail projects](#) through the Washington Wildlife and Recreation Program.
- WSDOT maintains [a list of regional, state and federal funding sources for pedestrian/bicyclist facilities](#).

### Other Relevant Statutes:

- List of [Washington state bicycle laws](#) and [Washington state pedestrian laws](#)
- Rules of the road apply to bicyclists and they are defined as pedestrians when on a sidewalk or crosswalk ([RCW 46.61.755](#))
- Highway designs shall accommodate paths and trails ([RCW 47.30.020](#)) and highway construction shall not sever or destroy a trail without a replacement ([RCW 47.30.010](#))
- Local and regional comprehensive plans must include a pedestrian and bicycle component, with guidance from regional transportation planning organizations ([RCW 36.70A.070](#) and [47.80.026](#))

### Sources:

Biking and Walking in the Gray Notebook: [Subject Index](#)

WSDOT pages on [bicycling](#) and [walking](#)

Washington Traffic Safety Commission Pedestrian and Bicycle Program [page](#)

# Air Transportation

## BACKGROUND

Air transportation in Washington State is comprised of three primary segments: Commercial Passenger Service, Air Cargo and General Aviation. In 2015, the Federal Aviation Administration (FAA) reported more than one million take-offs and landings from FAA-towered airports across Washington State.

- Commercial Passenger Service is by far the largest segment with nearly 25 million passenger boardings statewide in 2017.
- General Aviation refers to civil aviation operations other than scheduled air services and military air operations. The [2012 WSDOT Aviation Economic Impact Study](#) identified 17 aviation activities that provide value to users. The majority of these activities fall into the category of general aviation, which includes a wide range of activities, such as flight training, air ambulance, police aviation, aerial firefighting, aerial tours, and parachute drops. A new WSDOT Aviation Economic Impact Study is underway and should be substantially complete by December 31, 2019.

Aviation facilities in the Washington State system include a total of 134 [public-use airports](#) serving over 18,000 pilots across the state.

The 2016 Washington Aviation System Plan update is currently underway and classifies each public-use airport in Washington:

- 10 Major
- 20 Regional
- 33 Community
- 34 Local
- 37 General Use

Airport ownership varies across the state:

- 40 City/town
- 33 Port District
- 29 Private
- 16 state-managed
- 12 County
- 3 Joint
- 1 Airport Authority

Sixty- four public-use airports in the state are considered significant to national air transportation and are included in the FAA's National Plan of Integrated Airports System (NPIAS), making them eligible for FAA improvement grants.

The [16 state-managed airports](#) are strategically located to provide aircraft emergency access and fire suppression bases in remote areas of the state. These airports also serve remote communities and are used for recreation.

According to the FAA's data for CY 2017, Seattle-Tacoma International Airport had 22,639,120 passenger boardings (a 3.44% increase from 2016), , ranking 9<sup>th</sup> in the nation. Spokane International Airport ranked 71<sup>st</sup>.

At Washington's public-use airports, approximately 1.3 million aircraft landings and takeoffs occur every year and more than 1.8 million tons of air cargo flow through the state's airports annually. Seattle International (Ranked 16), King County International (Ranked 36), Spokane International (Ranked 52) and Paine Field (Ranked 90) are in the top 100 of airports within the nation for cargo movement.

In Washington State, as of November 2017, there were 10,542 aircraft are registered, of which over 9391 were general aviation aircraft - including piston-powered airplanes, multi-engine turboprops, business jets, helicopters, and experimental and light sport aircraft.

## GOVERNANCE

- Public-use airports are operated by port districts, cities, counties, and private interests.
- Key programs at WSDOT Aviation include:
  - Airport grants and capital improvement programs
  - Aviation system and land use planning
  - Aircraft registration
  - Aviation emergency services
  - Construction and maintenance of facilities for 16 state-operated airports

## FUNDING

**Funding for WSDOT Aviation Division** (*see States Taxes Chapter for more information about each of the state taxes and fees*):

- State aviation fuel tax: 11 cents per gallon fuel tax, which applies primarily to general aviation aircraft.
- Motor fuel tax transfer: 0.028% of the gross motor fuel tax (less sales tax) (approximately \$770,000 for the 2015-2017 biennium), compensation for unclaimed motor vehicle fuel used in aircraft.
- Aircraft registration fee: \$15 paid annually by aircraft owners operating in Washington State.
- Aircraft excise tax: Annual rate levied on a sliding scale depending on the type and size of the aircraft.
- FAA Grants - all grants require matching: 90% federal – 10% state/local:
  - State Aviation System Plan projects
  - State's Pavement Management Program
  - Aviation Economic Impact Study
  - Airport Improvement Projects

### **Funding sources for local airport funding:**

- Dedicated aviation funds: from proceeds of leases, hangar rentals, commercial leases, concessions, etc.
- Major airports (e.g., Seattle-Tacoma and Spokane International) impose landing fees on airlines to cover operations and finance capital improvements made with revenue bonds. In addition, passenger facility charges are assessed at commercial service airports for improvement projects.
- Public-owned facilities use several different funding mechanisms, including user fees (such as landing fees and passenger facility charges), voter-approved property tax levies, interest income, federal and state grants, and bond proceeds. Some ports, counties, and cities appropriate general tax revenues to support their facilities.

### Sources:

- WSDOT Aviation can be found at <http://www.wsdot.wa.gov/aviation/>
- The [Washington Aviation System Plan \(WASP\)](#) was updated in 2017
- Washington's [2012 WSDOT Aviation Economic Impact Study](#)
- [Airport Investment Solutions](#)
- For more airport data, see FAA's [Airport Program Statistics](#) and [Airport Operations and Ranking Reports](#).



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# Freight Modes

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## Freight Transportation Overview

Washington relies on an efficient multimodal freight transportation network, where shipped goods move into, out of, and around Washington by truck, rail, air, barge, and water.

Washington had total imports and exports valued at \$126.3 billion in 2017, down slightly (0.2%) from \$126.6 billion in 2016. It was the fifth most trade-dependent state in the country in 2017, behind Louisiana, Michigan, Texas and Kentucky.

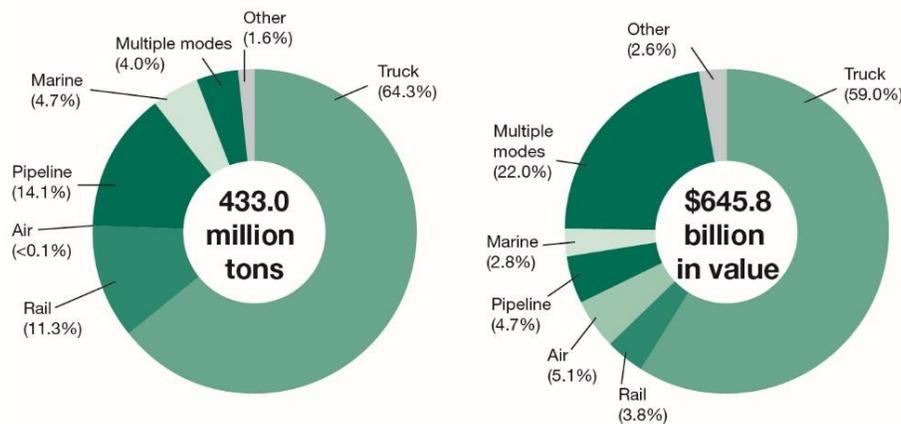
In 2017, gross business income for freight-dependent industry sectors was \$595 billion.

There were more than 1.4 million Washington jobs in freight-dependent industries (including wholesale, retail, manufacturing, construction, transportation, and agriculture/timber and wood products).

### How much freight is moved by mode?

WSDOT's Gray Notebook reports that the majority of freight is moved by truck, whether measured by tonnage or value. In 2015, when measured by weight, trucks moved 64 percent of freight; when measured by value, trucks moved 59 percent of freight.

### Most freight moves by truck, pipeline or rail in Washington state 2015; Percentages determined by tons and value



Data source: Freight Analysis Framework Data, Federal Highway Administration.  
Notes: Percentages may not add to 100 due to rounding.

### Which parts of our transportation system carry the most freight?

In 2017, WSDOT, the Association of Washington Cities and the County Road Administration Board updated the state's Freight and Goods Transportation System (FGTS). The FGTS classifies roadways, railways and waterways according to the tonnage carried. More information and maps may be found on WSDOT's [FGTS webpage](#).

Sources:

[2017 Washington State Freight System Plan](#)

[Washington State Freight Trends and Policy Recommendations, May 2014](#)

[Gray Notebook, 70th edition, Freight Semi-Annual Report](#)

[U.S. Census Foreign Trade Division, State Trade Data](#)

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# Trucking

## BACKGROUND

- In Washington State, a total of 288 million tons of freight worth \$378 billion was moved by truck in 2016, accounting for 64% of total freight shipment by weight in WA. (FHWA, [Freight Analysis Framework](#))
- In FY 2018, about 263,000 of the 1.6 million trucks registered in Washington state carry freight for business or commercial purposes.
- The highest truck volumes on Washington roadways are in the South Puget Sound area, with an estimated 2015 average daily truck volume of 15,793 on I-5, near Tacoma. On I-90, the average daily truck volume is 6,548 in North Bend. Trucks entering from Canada are estimated at 660,290 for 2015, with most crossings at Blaine and Sumas.
- Trucking relies on highway and roads for long-distance transport, as well as for urban goods “last mile” delivery (i.e. transport from warehouses or intermodal freight terminals to final destinations). There has been a significant increase in short truck trips in urban areas due to online shopping for various goods, this has resulted in increased trips to and from distribution centers as well as point-to-point shipments.

## GOVERNANCE

- The Washington State Patrol enforces safety requirements and overweight limits on trucks (Chapters [46.32](#), [46.37](#), and [46.61](#) RCW).
- The Department of Licensing administers the Prorate/International Registration Plan (Chapters [46.85](#) and [46.87](#) RCW), an interstate compact that allows payment of license fees based on fleet miles operated in various jurisdictions. The license plate issued through this plan allows users to operate through other member jurisdictions and pay fees through their base jurisdiction.
- WSDOT provides overweight and overheight vehicle permits ([RCW 46.44.090](#)) and weigh station bypass capability via the Commercial Vehicle Information Systems and Networks (CVISN) program.

## FUNDING

- In addition to providing funds for the regulatory programs identified above, the state transportation budget includes substantial state investments in road maintenance, preservation and improvement projects. The most recent transportation project lists can be found at: [Leap.leg.wa.gov](#).
- Several user fees are imposed on commercial vehicles to pay for regulatory programs and roadway investments, including, but not limited to:
  - License fees by weight (formerly combined licensing fees) (RCW [46.17.355](#), [46.68.035](#))
  - Combination Trailer License Plate ([RCW 46.17.250](#))
  - International Fuel Tax Agreement Decal ([RCW 82.38.110\(8\)](#))
  - Proportional Registration Plates ([Chapter 46.87 RCW](#))
  - Commercial vehicle safety enforcement ([RCW 46.17.315](#))
  - Commercial Driver Licensing ([RCW 46.20.049](#))
  - Monthly Declared Gross Weight Fee (formerly monthly combined licensing fee) ([RCW 46.17.360](#))
  - Special Permit for Oversize/Overweight Movements ([RCW 46.44.0941](#))
  - Temporary Additional Tonnage ([RCW 46.44.095](#))
  - Trip Permits ([RCW 46.17.400](#))

**Resources:**

[Gray Notebook, 66th edition, Freight Semi-Annual Report, June 2017](#)

[Gray Notebook, 70<sup>th</sup> edition, Freight Semi-Annual Report, June 2018](#)

[Gray Notebook Index on Truck Freight Subjects](#)

[WSDOT Commercial Vehicle Services](#)

[WSP's Commercial Vehicle & Driver webpage](#)

[DOL Commercial Vehicle Information](#)

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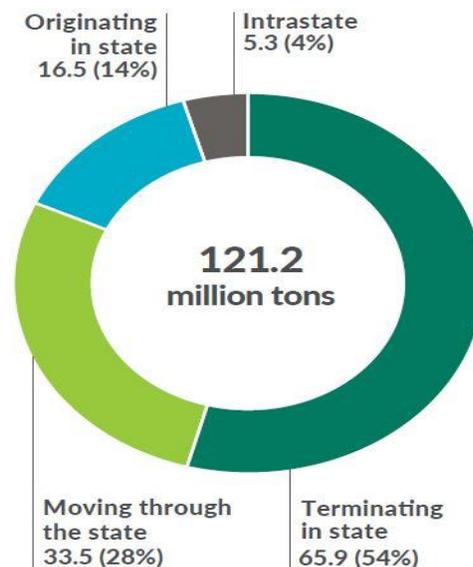
## Freight Rail

### BACKGROUND

Railroads in Washington state transported 121.2 million tons of freight in 2016. More than half (54%) of freight moved by rail in Washington was shipped into the state and terminated here. Freight rail shipments moving through Washington (starting outside the state and not terminating here) accounted for 33.5% of total freight rail tonnage. (WSDOT Gray Notebook #70)

#### Most rail freight in Washington comes from outside the state

2016; Tons in millions; Percent of total tonnage shipped by origin and destination



Data Source: WSDOT Rail, Freight and Ports Division.

The major rail corridors in Washington are:

- The north-south corridor that parallels I-5 from the Columbia River to Vancouver, BC
- The Columbia River Gorge route from Vancouver, WA to Pasco, Spokane and eastward
- Stevens Pass running from Everett to Spokane and east
- Stampede Pass from Auburn, Pasco, Spokane and east

Several modes operate on these corridors, including freight rail, inter-city passenger rail, and commuter rail services. The Surface Transportation Board classifies railroad carriers based on operating revenue and function. Each class of railroad is subject to a different degree of federal safety and labor regulation.

- **Class I Railroads.** Class I railroads are the largest rail carriers. There are two Class I railroads operating in Washington State: the BNSF Railway and the Union Pacific Railroad.

- **Class II Railroads.** There is one Class II railroad (Montana Rail Link) that operates in Washington State, but it does not own any railroad track in this state. It operates on the BNSF corridor between Spokane and Seattle.
- **Class III Railroads (Short-lines).** There are 23 short-line railroads and switching railroads operating within the state. These railroads serve the first and last mile segments connecting local shippers and communities to the large Class I railroads. In 2015, WSDOT completed a [Short-line Rail Inventory & Needs Assessment](#). The following rail companies operate short-line railroads in Washington:
  - *Eastern Washington* – Great Northwest, Palouse River and Coulee City, Kettle Falls International, Pend Oreille Valley, Eastern Washington Gateway, Port of Columbia, Eastside Community Rail, Kettle Falls International, and Washington & Idaho;
  - *Central Washington* – Cascade and Columbia River, Columbia Basin, Yakima Central Railway, Royal Slope, and Central Washington;
  - *Western Washington* – Columbia and Cowlitz, Chehalis Central, Puget Sound and Pacific, Clark County,
  - *Switching and terminal railroads* – Ballard Terminal, Longview Switching Co., Meeker Southern, Mount Vernon, Tacoma Rail, Kennewick Terminal, and Tri-Cities and Olympia.

## GOVERNANCE

Railroads have traditionally been privately owned. Public ownership of short-line infrastructure has grown over the last several decades. The Palouse River and Coulee City, Eastern Washington Gateway, Washington & Idaho, Tri-City and Olympia, Central Washington, Pend Oreille Valley, and Tacoma Rail operate on rail infrastructure owned by the state, a county, a city, or a Port Authority.

The USDOT Surface Transportation Board, the successor agency to the Interstate Commerce Commission, has broad economic regulatory oversight over railroads, including rates, service, the construction, acquisition and abandonment of rail lines, carrier mergers and interchange of traffic among carriers.

The federal agency with primary responsibility for oversight of safety and security of railroads is the Federal Railroad Administration (FRA, also part of USDOT). Oversight of hazardous materials is jointly performed by FRA and the Pipeline and Hazardous Materials Safety Administration (PHMSA). Some rail safety regulation is delegated to the [Washington Utilities and Transportation Commission](#).

WSDOT's Rail, Freight, and Ports Division is responsible for developing and implementing the Washington State Rail Plan and managing freight rail grant and loan programs.

## FUNDING

State funding was appropriated for the Freight Rail Capital Program in the 2018 Supplemental Budget at the following levels:

- \$47.2 million Multimodal Transportation Account —State
- \$0.9 million Multimodal Transportation Account – Federal
- \$0.9 million Essential Rail Assistance Account--State
- \$7.6 million Transportation Infrastructure Account -- State

## WSDOT FREIGHT RAIL PROGRAMS

**Freight Rail Assistance Program.** This is a grant program available to both public and private sector rail applicants. Projects must pass certain evaluation criteria and be shown to maintain or improve the freight rail system in the state and benefit the state's interests.

**Freight Rail Investment Bank Program.** This is a loan program available to the public sector only (the state may not lend to the private sector). This program is intended for small projects (no more than \$250,000) or as a small part of a larger project, where state funds would enable the project to be completed. A 20 percent local match is required and the project must pass a cost/benefit analysis.

**Washington State Grain Train.** Operations of the Grain Train began in 1994 and the program has grown to a fleet of 100 grain cars. The state owns these grain cars and charges a fee for use which is deposited into the Grain Train Revolving Fund. Funds are used to manage, operate and sustain the program, including periodic replacement of the fleet. The program is financially self-sustaining and operates without taxpayer subsidy.

**PCC Rail System.** The Palouse River and Coulee City Rail System (PCC) is owned by the state. WSDOT contracts for operations and maintenance of the system with independent, private rail operators. This 297-mile rail line is made up of three separate branch lines spanning four eastern Washington counties. The PCC Rail System provides service to grain cooperatives and other shippers as well as manufacturers and farmers. Wheat, barley, peas, lentils, fertilizer, and lumber are among the products transported on the PCC. In 2016, the PCC enabled the movement of over 33 million bushels to market, representing a value of \$139 million and 21 percent of the wheat crop of the entire state.

In the 2017-2019 biennium, \$8.04 million has been appropriated for the PCC. . [RCW 47.76.290](#) allows funds collected from leases or sales of property on the PCC line to be reinvested in the PCC line. In addition, [RCW 47.76.360](#) allows any funds collected through the Grain Train program, but deemed in excess of the needs of the grain train, to be invested in the PCC line.

**Individual Capital Projects.** Projects are added to the transportation budget as funds allow. The most recent project list may be found at: [Leap.leg.wa.gov](#). Rail projects may be found on the “ALL PROJECTS” list.

Sources:

[WSDOT's Freight Rail website](#)

The [Washington State Rail Plan, March 2014](#) was completed in 2013

[USDOT Surface Transportation Board](#)

Washington State [Short Line Rail Inventory and Needs Assessment](#)

[PCC Rail System webpage](#)

[2015 Washington State Rail System by Owner - MAP](#)

[Gray Notebook, 70<sup>th</sup> edition, Freight Semi-Annual Report, June 2018](#)

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## Marine Freight

### BACKGROUND

There are 11 deep-draft public ports in Washington with commercial marine terminals capable of handling ocean going vessels. Seven of the deep-draft ports are located on the Puget Sound, one on the Pacific Coast and three deep-draft ports are on the Columbia River. Washington also has seven inland waterway barge ports located along the Columbia-Snake River System.

Total waterborne commerce moving within and through the state was 122.9 million tons in 2016.

In 2015, the ports of Seattle and Tacoma unified the management of marine cargo facilities under the [Northwest Seaport Alliance](#). The ports continue to be governed by separate port boards. In 2017, the Alliance handled more than 3.7 million 20-foot equivalent (TEU) containers, the fourth largest container gateway in North America. There are three commercially navigable waterways serving Washington state: the Pacific Ocean, the Salish Sea<sup>1</sup>, and the Columbia-Snake River System. The Pacific Ocean is used to move freight to and from overseas markets on a variety of ships and barges from ports along the U.S. coast (including in Alaska) and Hawaii. The Salish Sea includes Puget Sound and provides access for major ports in western Washington to the Pacific Ocean. The Columbia-Snake River system provides access for inland Washington ports to the Pacific Ocean.

Crude oil was the largest volume waterborne commodity imported into Washington in 2014, over 16 million tons, and the majority originated from Alaska. Manufactured goods were the second largest commodities entering Washington State by water, over 6 million tons in 2014, most arriving in containers that originated from the Pacific Rim.

Food and food products were the largest volume waterborne commodity exported from Washington State in 2014, around 37 million tons, and the majority was shipped to foreign countries. Petroleum products were the second largest commodities leaving Washington State by water, around 11 million tons in 2014, and mostly shipped to foreign countries and Oregon State.

The Columbia-Snake River System stretches 365 miles inland from the Pacific Ocean, and plays a critical role in transporting agricultural, potash, wind turbine components, and other products between Eastern Washington and the Lower Columbia Seaports, as well as between Eastern Washington and the Midwest. More than 35 different commodities move up and down the river system, with about three times as much headed for export as compared to import.

Columbia River seaports, especially the Ports of Vancouver, Kalama, and Longview, play major roles in the movement of exported agricultural products, including being the largest grain export gateway for wheat and second largest soybean export gateway. In 2011, these three ports had 861 vessel calls and shipped 20.2 million metric tons of commodities between them.

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<sup>1</sup> The name Salish Sea was formally adopted by both Washington State and British Columbia in 2009 to describe the waterways that encompass the Puget Sound, the Strait of Juan de Fuca, and the Strait of Georgia

## Major Ports Serving Waterborne Trade

<p><b><u>Columbia Deep-Draft Ports</u></b>          Port of Kalama          Port of Longview          Port of Vancouver</p> <p><b><u>Columbia/Snake River Ports</u></b>          Port of Benton          Port of Clarkston          Port of Kennewick          Port of Klickitat          Port of Pasco          Port of Walla Walla          Port of Whitman County</p>	<p><b><u>Pacific Coast Ports</u></b>          Port of Grays Harbor</p> <p><b><u>Puget Sound/Salish Sea Ports</u></b>          Port of Anacortes          Port of Bellingham          Port of Everett          Port of Olympia          Port of Port Angeles          Port of Seattle          Port of Tacoma</p>
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### GOVERNANCE AND FUNDING

- Commercial shipping is primarily conducted by private interests.
- Washington State authorizes public ports dedicated to building and operating facilities to foster trade and economic development, including marine shipping. (For more information on ports, see the *Local/Regional Jurisdictions section* on page 369.)
- Ports are funded by user fees, property lease and rental fees, property tax levies, grants, and bond proceeds ([Chapter 53.36 RCW](#)).
- The United States Coast Guard regulates navigation and surface water transportation.
- The [United State Maritime Administration \(MARAD\)](#) oversees many port security issues, including licensing deep water ports for oil receiving ports and offshore liquid natural gas facilities. MARAD also administers the America’s Marine Highways program
- The Washington Board of Pilotage Commissioners is responsible for maintaining pilotage services on the Puget Sound and the coastal estuaries.
- The Oregon Board of Pilotage governs pilotage services on the Columbia River.

#### Sources:

[WSDOT Marine Freight](#)

[Northwest Seaport Alliance 2017 Annual Report](#)

[America’s Marine Highways program](#)

[U.S. Army Corps of Engineers, Waterborne Commerce Statistics Center, Commodity Movements from the Public Domain Database](#)

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## Air Cargo

### BACKGROUND

The aviation system in Washington is an important player in freight movement. High-value, time-sensitive, and perishable goods depend on transport through Washington's airports. Air cargo moves by truck between airports and warehouses, making an efficient road system integral to the timely integration of cargo and aircraft. Air Cargo includes both air freight and air mail. Air cargo may be hauled in planes dedicated to freight or in the belly of passenger planes. (For more information on Air Transportation, see *Passenger Modes* on page 420.)

The major air cargo centers in Washington and their 2016 tonnage rates are as follows:

- SeaTac (939,458 tons)
- Boeing Field/ King County International Airport (396,571 tons)
- Spokane International Airport (228,124 tons)
- Paine Field (117,411 tons)

More than 175,000 jobs in Washington are connected to air cargo at Sea-Tac International Airport alone, producing \$6.1 billion in wages and salaries.

### GOVERNANCE

Public-use airports are operated by port districts, cities, counties, and private interests. Public-owned facilities use several different funding mechanisms, including user fees (such as landing fees and passenger facility charges), voter-approved property tax levies, interest income, federal and state grants, and bond proceeds.

### FUNDING

The federal Airport Improvement Program (AIP) is a principle source of funding for capital improvements at airports. A portion of AIP funding is reserved for projects that enhance air cargo facilities at qualified airports. AIP expenditures are drawn from the Airport and Airway Trust Fund, which is supported by taxes on air freight, passenger ticket taxes, fuel taxes, and other fees.

### Resources:

#### [WSDOT Aviation](#)

Washington State Freight Advisory Committee, convened by FMSIB, [Washington State Freight Trends and Policy Recommendations, May, 2014](#)

[Washington Aviation System Plan \(WASP\)](#)

[WSDOT Gray Notebook #70](#)

Washington's [2012 WSDOT Aviation Economic Impact Study](#)

For more airport data, see FAA's [Airport Program Statistics](#) and [Airport Operations and Ranking Reports](#).

[Sea-Tac's Air Cargo webpage](#)

[JTC Air Cargo Study webpage](#)

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# State Plans and Reports

## Overview and Table of Contents

Transportation plans are required by local ordinances, state laws, and federal regulations and are developed by federal, state, local, regional, and tribal governments. This chapter includes the transportation plans and legislatively-required reports that are developed by the following state agencies: Washington State Department of Transportation, Washington State Patrol, Washington State Transportation Commission, and the Washington Traffic Safety Commission.

State planning requirements are more extensive than federal planning requirements. A subset of the transportation plans prepared at the state level (State Long-Range Transportation Plan, Strategic Highway Safety Plan, and the State Rail Plan) are a prerequisite to receiving federal funds from the U.S. Department of Transportation. In addition, metropolitan transportation plans are federally-required. See page 451 of the Local/Regional Plans section.

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## Washington Transportation Plan (WTP)

TITLE:

REQUIRED BY:

[RCW 47.06.040](#); [RCW 47.01.071\(4\)](#); [23 USC Sec 135](#); [23 CFR Parts 450 and 771](#); and [49 CFR Part 613](#)

PREPARED BY:

Washington State Department of Transportation (WSDOT) and the Transportation Commission

APPROVED BY:

Transportation Commission adopted Phase 1. Secretary of Transportation approved Phase 2.

NEXT UPDATE:

There is no required update cycle for the implementation phase.. The policy phase must be updated every four years, with the most recent update due no later than December 2018.

DESCRIPTION

- The WTP established a 20-year vision for the development of the statewide transportation system. The WTP was based on the six transportation system policy goals established by the Legislature: preservation, safety, mobility, environment, stewardship, and economic vitality (RCW 47.04.280). The WTP was developed in two phases:
  - Phase 1. Policy: The Transportation Commission is required by state law to complete this plan every four years and submit it to the legislature. The next update is due December 2018 and is titled “2040 and Beyond.”
  - Phase 2. Implementation: WSDOT is required by state and federal laws to periodically update this plan as the official, statewide, multimodal, transportation plan covering a period of no less than 20 years developed through the statewide transportation planning process. The last update was in December 2017 and is titled “Phase 2 – Implementation 2017-2040.”

PURPOSE

- Phase 1 purposes include providing guidance to state and regional transportation agencies by:
  - Establishing a Vision for the development of the statewide transportation system;
  - Recommending policies to the Legislature that are consistent with the policy goals in RCW 47.04.280 and the growth management act;
  - Involving stakeholders and the general public and include coordination with regional transportation planning organizations, transportation stakeholders, counties, cities and citizens
  - Taking into account federal law and regulations relating to the planning, construction, and operation of transportation facilities..
- Phase 2 purposes include:
  - Meeting requirements of state law to guide investments of modes the state owns and to define the state’s interest in modes the state has in interest in;

- Ensuring consistency with other federally-required plans such as, the Strategic Highway Safety Plan (Target Zero), the Coordinated Public Transit Human Services Plan
- Ensuring consistency with the Statewide Transportation Improvement Program (STIP). The STIP is the statewide prioritized listing/program of state and local transportation projects covering a period of 4 years that must be consistent with the long-range statewide transportation plan, metropolitan transportation plans and TIPS and required for projects to be eligible for funding under title 23 USC and title 49 USC chapter 53;
- Considering the concerns and needs of non-metropolitan local officials; federal land management agencies; and Indian tribal governments. This consideration is accomplished through a documented consultation process;
- Coordinating with metropolitan planning activities; statewide trade and economic development planning; and the state’s air quality agency (Ecology);
- Addressing the federal planning factors and the state policy goals in [RCW 47.04.280](#);
- Following a documented public involvement process that includes all the requirements in state law, federal law, and federal guidance (which includes Civil Rights laws and policies).

Sources:

[Washington Transportation Plan \(WTP 2035 and Phase 2\)](#)

[Washington Transportation Plan \(2040 and Beyond\)](#)

[WSDOT's Multimodal Transportation Planning Page](#)

[WSDOT’s Process for Consulting with Non-Metropolitan Local Officials, Tribes, and Federal Land Management Agencies](#)

["Evaluation of State-Level Transportation Plans, Final Report," Joint Transportation Committee, January 2011.](#)

**TITLE:** **Strategic Highway Safety Plan: 2016 Target Zero**

**REQUIRED BY:** [23 USC 148](#) (Federal Highway Safety Improvement Program)

**PREPARED BY:** Washington State Department of Transportation (WSDOT) and Washington Traffic Safety Commission

**APPROVED BY:** Governor

**NEXT UPDATE:** Not scheduled; at a minimum states must complete an update no later than 5 years from the previous approved version.

**DESCRIPTION**

- Strategic Highway Safety Plan that federal law requires each state department of transportation to develop in order to carry out a highway safety improvement program.
- Washington State's plan is known as Target Zero because the state aims to end traffic deaths and serious injuries by 2030
- Contains specific goals, objectives, and strategies for reducing traffic fatalities and disabling injuries. Note that this plan does not offer safety strategies for non-surface transportation modes such as aviation, freight rail, passenger rail, and marine and river navigation.
- Must be consistent with the long-range statewide transportation plan (WTP Phase 2).

**PURPOSE**

- Maintains eligibility for federal highway safety improvement funds.
- Target Zero has strategies for:
  - Education. Give road-users the information to make good choices, such as driving unimpaired, wearing a seat belt, and avoiding distractions.
  - Enforcement. Use data-driven analysis to help law enforcement officers pinpoint and address locations with a high number of behavior-driven fatal and serious-injury crashes, such as speeding and impairment.
  - Engineering. Design roads and roadsides using practical solutions to reduce crashes, or to reduce the severity of crashes if they do occur.
  - Emergency Medical Services (EMS). Provide high-quality and rapid medical response to injury crashes.
  - Leadership/Policy. Change laws, agency rules, or policies to support safer roads and driving. In this version of the Target Zero plan, these strategies are included in a separate chapter for easy reference by policy-makers, legislators, and legislative staff.

Evaluation, analysis, and diagnosis help to determine how the agency is doing in meeting its goals, understand what is contributing to crash occurrences, and select appropriate countermeasures to reduce those crashes using the approaches listed above.

**Sources:**

[WSDOT's Safety Page](#)

[Target Zero Home](#)

[FHWA Highway Safety Improvement Program](#)

[FHWA Strategic Highway Safety Plan Q&A](#)

TITLE: **Highway System Plan (2007-2026)**  
Multimodal Plan: State-Owned Facility Component

REQUIRED BY: [RCW 47.06.050](#)

PREPARED BY: Washington State Department of Transportation (WSDOT)

APPROVED BY: Secretary of Transportation

NEXT UPDATE: There is no required schedule. As a state-owned plan element of the Multimodal Transportation Plan, updates are scheduled as needed to meet the requirements of the Washington Transportation Plan.

#### DESCRIPTION

- State-owned modal plan for the state highway system. The plan:
  - Addresses current condition;
  - Forecasts 20-year performance gaps; and
  - Identifies practical strategies to fill them.
- Includes the program and financing needs and recommendations for the state highway system, which consists of interstates, U.S. highways, and state routes.
  - Includes the following required elements:
    - System preservation.
    - Highway maintenance.
    - Capacity and operational improvement.
    - Scenic and recreational highways.
    - Path and trails

#### PURPOSE

- Guides state investments and decisions for highways
- WSDOT is updating this plan to shift the focus from providing a project list to describing the performance and strategies using practical solutions principles.

#### Sources:

[WSDOT's Highway System Plan page](#)

TITLE: **Washington State Ferries Long-Range Plan**  
Multimodal Plan: State-Owned Facility Component

REQUIRED BY: [RCW 47.06.050\(2\)](#) & [RCW 47.60.375](#)

PREPARED BY: Washington State Department of Transportation (WSDOT)

APPROVED BY: Secretary of Transportation

NEXT UPDATE: Scheduled to be complete by Winter 2019. There is no required update schedule. As a state-owned plan element of the Multimodal Transportation Plan, updates are scheduled as needed to meet the requirements of the Washington Transportation Plan.

#### DESCRIPTION

- This plan fulfills the requirements for a Ferry System Plan in [RCW 47.06.050](#) and a Capital Plan in [RCW 47.60.375](#).
- Must be consistent with the state transportation policy plan (WTP) and with the other state-owned facility and state-interest component plans.

#### PURPOSE

- Consider demographic trends and ridership forecasts
- Look at the condition of the ferry fleet, terminals, and access to them
- Evaluate the ferry system work force and operations
- Develop and revise operational strategies to ensure full utilization of existing assets
- Identify opportunities to use new technology and prepare for climate change
- Review and update performance measures

#### Sources:

[WSF 2040 Long Range Plan](#)

[Ferry Planning: Plans, Publications, and Statistics](#)

TITLE: **Washington Aviation System Plan**  
Multimodal Plan: State-Interest Component

REQUIRED BY: [RCW 47.06.060](#)

PREPARED BY: Washington State Department of Transportation (WSDOT)

APPROVED BY: Secretary of Transportation.

NEXT UPDATE: There is no required updated schedule. As a state-interest plan element of the Multimodal Transportation Plan, updates are scheduled as needed to meet the requirements of the Washington Transportation Plan.

#### DESCRIPTION

The most recent Aviation System Plan was completed in 2017 and fulfilled the requirements for a state-interest component of the Statewide Multimodal Transportation Plan and an Airport Capacity and Facilities Assessment.

The plan:

- Identifies the type, location, cost, and timing of airport development needs statewide to establish a balanced and integrated system of airports serving Washington residents.
- Helps state government to carry out its legislative authority under [RCW 47.68](#) to promote aviation and aviation safety and assist in developing the statewide aviation system.
- Must be consistent with the state transportation policy plan (WTP) and with the other state-owned facility and state-interest component plans.

#### PURPOSE

- Information from this plan is necessary for updating the long-range statewide transportation plan, the statewide multimodal transportation plan, the highway system plan, the ferry system plan, the freight mobility plan, the intercity passenger rail plan, and the public transportation plan.
- Assess the existing system's capacity and facilities. Forecast demand/market analysis. Provides recommendations regarding how best to:
  - Meet the statewide commercial and general aviation capacity needs of the state.
  - Determine which regions of the state are in need of improvement regarding the matching of existing, or projected, airport facilities, and the long-range capacity needs at airports within the region expected to reach capacity before the year 2030.

Sources:

[WSDOT's Aviation System Plan, July 2017](#)

<u>TITLE:</u>	<b>Public Transportation System Plan</b> Multimodal Plan: State-Interest Component
<u>REQUIRED BY:</u>	<a href="#">RCW 47.06.110</a>
<u>PREPARED BY:</u>	Washington State Department of Transportation (WSDOT)
<u>APPROVED BY:</u>	Secretary of Transportation
<u>NEXT UPDATE:</u>	There is no required update schedule. As a state-interest plan element of the Multimodal Transportation Plan, updates are scheduled as needed to meet the requirements of the Washington Transportation Plan.

#### DESCRIPTION

- A state-interest component of the statewide multimodal transportation plan that:
  - Provides a 20-year blueprint to help guide decisions and integrate all modes of public transportation;
  - Represents a statewide partnership among agencies, service providers, community organizations, and the public; and
  - Includes five goals, strategies for each goal, and a program of near-term actions for each goal to be completed by December 2017.
- The plan was adopted in June 2016, after a community engagement effort. Roles are defined through the state plan and identified with each near-term action. The plan provides direction to achieve program goals by:
  - Emphasizing a strong state role in public transportation, while leveraging the actions and support of local implementation; and
  - Utilizing WSDOT’s practical solutions approach as a framework for integration; throughout the transportation system.
- The statutory requirements for this plan are fulfilled by the 2007-2026 Washington Transportation Plan and the Public Transportation Annual Summary Report required by [RCW 35.58.2796](#).
- Must be consistent with the state transportation policy plan (WTP) and with the other state-owned facility and state-interest component plans.

#### PURPOSE

- Improves public transit services through coordination and defined objectives.
- Defines the state's interest and the state's responsibility regarding public transportation.
- Provides goals, objectives, and strategies to target the allocation of state resources for public transportation and system integration.

#### Sources:

[WSDOT’s Public Transportation Planning page](#)  
[2017 Summary of Public Transportation](#)

WSDOT's [Public Transportation Library](#) contains numerous other reports and information.

**TITLE:** **State Rail Plan**  
Multimodal Plan: State-Interest Component

**REQUIRED BY:** [RCW 47.76.220](#), [47.06.080](#), [47.06.090](#), [47.79.040](#), and [49 CFR 266.15](#)

**PREPARED BY:** Washington State Department of Transportation (WSDOT)

**APPROVED BY:** Secretary of Transportation, Governor and submitted to Federal Rail Administration

**NEXT UPDATE:** July 2019

**DESCRIPTION**

- The 2019 Washington State Rail System Plan provides a framework for future actions that that meet federal and state requirements.
- The plan is consistent with the state transportation policy plan (WTP) and with the other state-owned facility and state-interest component plans.

**PURPOSE**

- Identify a preferred growth/performance scenario for Amtrak Cascades, with a plan to achieve that scenario (including needed infrastructure, improvements, and equipment).
- Identify performance objectives for the state-owned shortline rail system and strategies to achieve them.
- Identify strategies to improve connections between rail and other modes.

**Sources:**

[WSDOT's Rail Planning page](#)

**TITLE:** **Bicycle Transportation and Pedestrian Walkways Plan**  
Multimodal Plan: State-Interest Component

**REQUIRED BY:** [RCW 47.06.100](#)

**PREPARED BY:** Washington State Department of Transportation (WSDOT)

**APPROVED BY:** Secretary of Transportation

**NEXT UPDATE:** June 2019. The updated plan will be called the WSDOT Active Transportation Plan.

**DESCRIPTION**

- The current version, the Washington State Bicycle Facilities and Pedestrian Walkways Plan, covers the years 2008-2027.
- This is a state-interest modal plan for bicycle and pedestrian walkways. The plan assesses bicycle and pedestrian transportation needs and establishes statewide goals and implementation strategies.
- Must be consistent with the state transportation policy plan (WTP) and with the other state-owned facility and state-interest component plans.

**PURPOSE**

- The update will be a strategic plan, and will include a statewide assessment of where we are now, where we want to go, and how we are going to measure our process in getting there.
- This plan includes strategies for improving connections, increasing coordination, reducing traffic congestion, and assessing statewide bicycle and pedestrian transportation needs.
- Data from this plan is necessary to complete the next update of Washington Transportation Plan, the Highway System Plan, metropolitan transportation plans, and regional transportation plans.

**Sources:**

[State Bicycle Facilities and Pedestrian Walkways Plan](#)

**TITLE:** **Freight System Plan**  
Multimodal Plan: State-Interest Component

**REQUIRED BY:** [RCW 47.06.045, 47.06.070, 23 USC 167, and 49 USC 70202](#)

**PREPARED BY:** Washington State Department of Transportation (WSDOT)

**APPROVED BY:** Secretary of Transportation and certified by the Federal Highway Administration

**NEXT UPDATE:** There is no required update schedule. As a state-interest plan element of the Multimodal Transportation Plan, updates are scheduled as needed to meet the requirements of the Washington Transportation Plan and federal requirements.

**DESCRIPTION**

- Washington State Freight System Plan meets state and federal legal requirements in place at time of adoption; aligns with the state’s six transportation policy goals, with a significant focus on the newest goal, economic vitality; and to supports freight-related strategies and recommended actions in the statewide Washington Transportation Plan – Phase 1.
- The 2017 update met the state requirements for:
  - Freight Mobility Plan (RCW 47.06.045)
  - Marine Ports and Navigation Plan (RCW 47.06.070)
  - WSDOT to convene key stakeholders and develop a list of prioritized projects as part of the 2017-19 biennial budget process. (ESBH 2524 Sec. 218 (4)(a)).
  - Federal requirements for a State Freight Plan (23 USC 167 and 49 USC 70202)

**PURPOSE**

- Maintain eligibility for federal freight formula and grant funding;
- Analyze existing and future freight needs to improve the performance of the state’s freight systems, which include cargo hauled in trucks, ships, barges, rail, and aircraft.
- Analyze how trucks use the NHS and connect at intermodal facilities.
- Continue to engage industry stakeholders.

**Sources:**

[2017 Washington State Freight System Plan](#)

[WSDOT Rail, Freight, and Ports Division: Freight Transportation](#)



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# Local/Regional Plans

## Overview and Table of Contents

State, local, and regional plans provide a framework for the development of Washington's transportation system. Included in this section are descriptions of plans developed by the cities, counties, regional transportation planning organizations, ports, and transit agencies.

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**TITLE:**                    **Airport Master Plans / Layout Plans**

**REQUIRED BY:**            Washington State Department of Transportation (WSDOT) Aviation Division and the Federal Aviation Administration, to address long-term airport facility needs and justify development of capital improvement project funding requests.

**PREPARED BY:**            Airport owners

**APPROVED BY:**            Airport owners; Federal Aviation Administration, and WSDOT

**NEXT UPDATE:**            Master plans are usually updated every five years; however, this is not a fixed period and can be lengthened or shortened depending on the extent of change occurring. Interim update work is often published in the form of an Airport Layout Plan.

**DESCRIPTION**

- Prepared by individual airports as needed to address safety, and aviation capacity and demand.
- Identifies local, state and federal funding needs to support airport capital projects and facility needs.
- Identifies current and future airport activity and capital needs and show the ultimate development of the airport.
- Provides a development plan for meeting short-range and long-term needs.
- A plan usually consists of the following components:
  - Inventory to identify existing conditions;
  - Aviation demand forecast to identify future growth;
  - Demand-capacity analysis to assess improvement needs;
  - Land use plan to evaluate on-airport and off-airport issues;
  - Utility and facility plans to accommodate anticipated growth; and
  - Capital improvement plan that identifies needed projects and how they will be funded over a five, ten, to twenty-year period.

**PURPOSE**

- Guides future airport development that will meet safety needs and satisfy aviation demand and capacity needs in a financially feasible manner.

TITLE: **Comprehensive Scheme of Harbor Improvements and Industrial Developments**

REQUIRED BY: [RCW 53.20.010](#)

PREPARED BY: Port Districts

APPROVED BY: Port District Commissions

NEXT UPDATE: No statutory requirement; updates are conducted by individual port districts as needed

DESCRIPTION

- Required before improvements are made because every improvement must be “substantially in accordance” with the plan
- Conducted by individual port districts.
- Identifies current and future capital needs.
- Includes a plan or description of how the port intends to implement and finance improvements.
- Requires a public hearing prior to adoption.

PURPOSE

- Communicates and documents the basis of the port district expenditures.
- In some cases, meets planning criteria required for obtaining state or federal matching funds.

<u>TITLE:</u>	<b>Local Comprehensive Plans</b>
<u>REQUIRED BY:</u>	Chapter <a href="#">36.70A</a> RCW
<u>PREPARED BY:</u>	Applicable counties and cities
<u>APPROVED BY:</u>	County and city legislative authorities and submitted to the Washington State Department of Commerce
<u>NEXT UPDATE:</u>	See update schedule on following page

DESCRIPTION

- Developed by counties or cities that are required or choose to plan under RCW 36.70A.040.
- Consists of a map or maps and descriptive text covering objectives, principles, and standards used to develop the plan.
- Must be an internally consistent document and all elements must be consistent with the future land use map, including the jurisdiction’s financial plans and the plans of adjacent jurisdictions.
- Each comprehensive plan must include the following (see [RCW 36.70A.070](#)):
  - A land use element designating the proposed general distribution and general location and extent of uses of land, including population densities, building intensities, and estimates of future population growth.
  - A housing element that includes an inventory and analysis of housing needs; policies for the preservation, improvement, and development of housing; an inventory of land available for housing; and provisions for the needs of all economic segments of the community.
  - A capital facilities plan element consisting of an inventory of existing capital facilities owned by public entities; a forecast of future needs; proposed locations and capacities of expanded or new capital facilities; a six-year financing plan; and a requirement to reassess the land use element if probable funding falls short.
  - A utilities element consisting of the general and proposed location and capacity of all existing and proposed utilities, including electrical, telecommunications, and natural gas.
  - A rural element which includes lands that are not designated for urban growth, agriculture, forest, or mineral resources; the rural element must permit land uses that are compatible with the rural character of such lands and provide for a variety of rural densities.
  - A transportation element that implements and is consistent with the land use element. The transportation element must include (a) land use assumptions used in estimating travel, (b) estimated traffic impacts to state-owned transportation facilities, (c) facilities and service needs, including level of service standards for local, regional, and state transportation facilities and a ten-year traffic forecast, (d) a multiyear financial plan that is coordinated with the Washington State Department of Transportation’s 10-year Improvement and Preservation Program, (e) intergovernmental coordination efforts, (f) demand management strategies, and (g) a pedestrian and bicycle component to identify and designate planned improvements for pedestrian and bicycle facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.

- The economic development and parks and recreation elements are optional, as the state has not provided funding to assist in developing these elements. However, each is addressed in the Growth Management Act goals. If included in the comprehensive plans, these elements should include:
  - An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life, including a summary of the local economy and its strengths and weaknesses and policies, programs, and projects to foster economic growth and development and address future needs.
  - A parks and recreation element that implements, and is consistent with, the capital facilities plan element. The element must include estimates of parks and recreation demand for a 10-year period; an evaluation of facilities and service needs; and an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting demand.

#### PURPOSE

Fulfill the requirements of state law for coordinated and planned growth.

#### UPDATE SCHEDULE

The update schedule for counties and cities to take action to review and, if needed, revise their comprehensive plans and development regulations to ensure the plan and regulations comply with the requirements of GMA are located on the [Department of Commerce website](#).

**TITLE:** **Regional Transportation Plans**

**REQUIRED BY:** [RCW 47.80.030](#)

**PREPARED BY:** Regional Transportation Planning Organizations (RTPOs)

**ADOPTED BY:** RTPO Policy Board and submitted biennially to the Washington State Department of Transportation

**NEXT UPDATE:** Ongoing in all 16 RTPOs

**DESCRIPTION**

- Defines a regional transportation system within each of the RTPO’s boundaries.
- Identifies existing and planned transportation facilities, services, and programs.
- Establishes level of service standards for the regional system including state highways and ferry routes and recommends strategies for achieving those levels of service standards.
- Includes a financial plan that is fiscally constrained and is based on regionally appropriate methodologies, and identifies the most cost-effective facilities, services, and programs.
- Assesses regional development patterns, capital investments, and other measures and trends.
- Sets forth a proposed regional transportation approach including capital investments, service improvements, programs, and transportation demand management measures.
- Where appropriate, sets forth the relationship of high capacity transportation providers and other public transit providers and establishes responsibility for coordination of services and facilities.

**PURPOSE**

- To improve integration between transportation and comprehensive planning under chapter [36.70A](#) RCW and [RCW 47.80.011](#).
- To acquire the benefits of integration of local comprehensive plans and regional goals with state and local transportation programs.
- Increased coordination to ensure an efficient, effective transportation system that ensures mobility and accessibility, and addresses community needs.

Note: Ten of the 16 RTPOs also encompass at their urban cores federally mandated Metropolitan Planning Organizations which must also prepare metropolitan transportation plans under [23 CFR 450.324](#). (In addition, an eleventh RTPO, the Palouse RTPO, plans in coordination with the Lewis-Clark Valley MPO (LCVMPO). LCVMPO is a bi-state MPO that does not act as the lead entity of the Palouse RTPO).

TITLE: **Metropolitan Transportation Plans**

REQUIRED BY: [23 USC Sec 134](#) & [23 CFR 450.324](#)

PREPARED BY: Metropolitan Planning Organizations (MPOs)

ADOPTED BY: MPO Policy Board

NEXT UPDATE: Ongoing in all 12 MPOs

DESCRIPTION

- Federal law requires Metropolitan Planning Organizations designated in areas with urban populations of 50,000 or greater to develop long-range (minimum 20-years) transportation plans, known as Metropolitan Transportation Plans or MTPs.
- Must be updated at least every four years in air-quality nonattainment and maintenance areas and at least every five years in attainment areas.
- Defines a metropolitan transportation system within each of the MPO's boundaries.
- Identifies existing or planned transportation facilities, services, and programs.
- The MTP must include both long and short-range strategies/actions that lead to the development of an integrated multimodal transportation system.
- Includes projected transportation demand for people and goods; operational and management strategies; and an assessment of capital investments for preservation in the metropolitan planning area.
- Includes a financial plan that is fiscally constrained and is based on "year of expenditure" estimated project costs.

PURPOSE

- Encourage and promote safe and efficient management, operation, and development of surface transportation systems ([23 USC Sec 134\(a\)](#)).
- Provide for consideration of projects and strategies that will:
  - support economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
  - increase the safety of the transportation system for motorized and non-motorized users;
  - increase the security of the transportation system;
  - increase accessibility and mobility of people and freight;
  - protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;
  - enhance the integration and connectivity of the transportation system, across modes, for people and freight;
  - promote efficient system management and operation; and
  - emphasize the preservation of the existing transportation system.

TITLE: **Six-Year Transit Development Plan**

REQUIRED BY: [RCW 35.58.2795](#) and [RCW 36.57A.070](#)

PREPARED BY: Local transit authorities and regional transit authorities

APPROVED BY: Local transit boards and submitted to the Washington State Department of Transportation (WSDOT)

NEXT UPDATE: Due annually by September 1<sup>st</sup>

DESCRIPTION

- Must be consistent with local, regional, and state plans.
- Addresses how the local public transportation system will meet state and local planning priorities for public transportation.
- Includes proposed capital improvements.
- Addresses significant operating changes.
- Identifies certified Growth and Transportation Efficiency Centers (GTECs) as priority areas for new service and facility investments.
- Includes a six-year financial plan.
- Requires one or more public hearings prior to the annual submittal of the transit development plans to WSDOT.
- Requires review by WSDOT to determine:
  - The completeness of service to be offered and the economic viability of the transit development plan;
  - Whether the plan integrates the proposed transportation system with existing transportation modes and systems that serve the benefit area;
  - Whether the plan coordinates that area’s system and service with nearby public transportation systems;
  - Whether the plan is eligible for matching state or federal funds.

PURPOSE

- Ensure consistency of public transportation services with local, regional, and state plans.
- Target resources to meet prioritized needs.

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# Glossary of Terms

## **18TH AMENDMENT**

Amendment to the State Constitution passed in 1944, stating that motor vehicle license fees, gas tax, and other state revenue intended for highway purposes may only be used for highway purposes.

## **63-20 CORPORATIONS**

Corporations established under IRS Revenue Ruling 63-20 that permits nonprofit corporations to issue tax exempt debt. This type of incorporation is sometimes used in public-private partnerships to allow private financing at interest rates that approach governmental bond rates.

## **AD DATE / PROJECT TO AD**

Advertisement date for bids on contracts for transportation projects.

## **AD VALOREM TAX**

A tax based on the value of real or personal property versus a tax based on a specific quantity of an item.

## **ADVANCE CONSTRUCTION (AC)**

Allows states to spend their own funds on a federally approved project and preserve eligibility for future federal-aid reimbursement for that project. At a later date, the state can obligate federal-aid highway funds for reimbursement of the federal share. This tool allows states to take advantage of access to a variety of capital sources, including its own funds, local funds, anticipation notes, revenue bonds, bank loans, etc., to speed project completion.

## **AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009 (ARRA)**

The American Recovery and Reinvestment Act of 2009 (ARRA) is a \$787 billion economic stimulus package signed into law by President Barack Obama on Feb. 17, 2009. A percentage of the package provides funding (contracts, grants, and loans) and the rest includes tax cuts and entitlements such as Medicaid and Social Security Administration payments. Washington state received \$492 million in ARRA funds for state and local highway projects, \$179 million for transit capital investments, and a total of \$781.5 million for the Pacific Northwest Rail Corridor.

## **AMERICANS WITH DISABILITIES ACT (ADA) OF 1990**

Federal law that mandates accommodations in building codes, transportation, and hiring practices to prevent discrimination against persons with disabilities, not only in federally funded projects, but also in connection with all new public places, conveyances, and employers. The significance of the ADA in transportation is mainly felt in terms of transit operations, capital improvements, and hiring.

## **APPORTIONMENT**

The distribution of federal funds among the states as prescribed by a statutory formula. Each Federal Fiscal Year, FHWA is responsible for apportioning authorized funding for the various highway programs among the states.

## **APPROPRIATION**

A legislative authorization to make expenditures and incur obligations for specific purposes from designated resources available or estimated to be available during a specified time period.

**AUTHORIZATION ACT**

Federal surface transportation legislation which is essentially a plan for funding and administering transportation programs; it creates, eliminates or modifies transportation programs (including highway, transit, ferry, safety, and research programs), authorizes the maximum amount to be spent through the programs, establishes and funds special requests such as studies and high priority projects, and provides direction to Congress and USDOT for the allocation of discretionary funds. The funds for this legislation come from federal taxes on fuel, tires, truck and trailer sales, and truck weight. The current authorization act is the Moving Ahead for Progress in the 21st Century Act (MAP-21).

**RELATED CLAIMS**

A legal claim (a billing) for services provided to the state made after the legal authority to pay for those services has lapsed.

**BIENNIUM (State)**

A 24-month fiscal period extending from July 1 of odd-numbered years to June 30 of the next odd-numbered year.

**BITUMINOUS SURFACE TREATMENT (BST)**

One or more applications of sprayed-on liquid asphalt followed by a layer of suitable aggregate to protect and preserve the surface, maintain the structural integrity or restore the surface texture and skid resistance of the roadway. Generally, BSTs are performed on low volume roadways. (See Chip Seal)

**BOND**

A written promise to pay a specified sum of money, called the face value or principal amount, at a specified date or dates in the future, called the maturity date(s), together with periodic interest at a specified rate.

**BUDGET**

A plan of financial operations embodying an estimate of proposed expenditures for a given period and the proposed means of financing them.

**BUDGET AUTHORITY**

In federal funding, empowerment by Congress that allows federal agencies to incur obligations to spend or lend money. This empowerment is generally in the form of appropriations; however, for the major highway program categories, it is in the form of "contract authority."

**BUS RAPID TRANSIT**

A type of high-capacity bus service which adopts many features of rail rapid transit, seeking to achieve faster, more frequent service than traditional bus service. BRT may operate in its own right-of-way, have shorter headways, and longer stop spacing than traditional bus service. In practice, BRT systems around the world may adopt all or only some of these features.

**CAPITAL BUDGET**

The portions of a budget, or a separate budget, devoted to proposed improvements or additions to capital assets and a means of financing those additions. In Washington State, the budgeting of capital projects financed from general fund bonds is often referred to as the Capital Budget, while transportation capital projects are included within the Transportation Budget which includes both operating and capital appropriations for transportation agencies.

**CARRY FORWARD**

In incremental budgeting, the carry-forward level is the first step in building an ensuing biennial operating budget. It is a calculation of the biennialized (two-year) cost of activities that were funded for a partial biennium and the deletion of one-time costs.

**CENTERLINE MILES**

Centerline miles represent the total length of a given road from its starting point to its end point. The number and size of the lanes on the road are ignored when calculating centerline mileage. Centerline mileage is the best gauge of overall length of roads.

**CHIP SEAL**

A single application of Bituminous Surface Treatment (BST) applied to existing pavement surfaces to correct surface raveling and oxidation of old pavements. Chip seal also provides a waterproof cover for an existing pavement structure.

**CITY TRANSPORTATION AUTHORITY**

A municipal corporation authorized by the state legislature to perform a public monorail function. The City of Seattle monorail was approved by voters of Seattle in November 2002 and dissolved by voters of Seattle in 2005.

**CLEAN AIR ACT AMENDMENTS OF 1990**

Federal law that identifies "mobile sources" (vehicles) as primary sources of pollution and calls for stringent new requirements in metropolitan areas and states where attainment of National Ambient Air Quality Standards (NAAQS) is or could be a problem.

**COMBINED LICENSING FEE**

Replaced by License Fee by Weight for trucks with gross weight of 4,000 pounds or more. Previously, the combined license fee included the base vehicle registration fee and a tax based on gross weight.

**COMMUNITY TRANSPORTATION PROVIDER**

Community Transportation Providers are private, non-profit, or governmental agencies that provide core transportation services for individuals with special needs and the general public in rural and urban areas.

**COMMUTE TRIP REDUCTION LAW (CTR)**

The CTR law requires major employers in the nine most populous counties of the state to reduce the number of single-occupant vehicle (SOV) trips and the number of vehicle miles traveled (VMT) by their employees. Other employers in those counties can also volunteer to participate in the program. Enacted as part of the state's Clean Air Act.

**COMMUTER RAIL**

A passenger railroad service using tracks that are part of the general commercial railroad system. The service is mainly for commuters and operates principally during commute rush hours. Typically this type of service uses rail cars whose seating capacity is greater than intercity rail cars that are designed for longer distances.

**COMPREHENSIVE PLAN**

A city's or county's land-use plan for long-term development. Also a legal document required by the state's Growth Management Act ([Chapter 36.70A RCW](#)).

**CONCURRENCY**

The Growth Management Act requirement that adequate public services and facilities such as water, sewer, storm drainage, and transportation infrastructure must be available or planned and funded concurrent with occupancy of new development. Also, the level of service for that infrastructure must meet standards set by the city or county.

**CONFORMITY**

A federal and state requirement that transportation plans, programs, and projects should improve, not worsen air quality. Conformity applies in those counties in which there is a nonattainment area for carbon monoxide, particulate matter, or ozone.

**CONGESTION MANAGEMENT PROCESS (CMP)**

Federal law requires large metropolitan areas (200,000 population or more) and states to develop management plans that make new and existing transportation.

**CONGESTION MITIGATION AND AIR QUALITY IMPROVEMENT PROGRAM (CMAQ)**

A categorical funding program in the federal surface transportation law that establishes criteria and funding for projects and activities to reduce congestion and improve ambient air quality. To be eligible for CMAQ, projects and activities must contribute to achieving National Ambient Air Quality Standards and must be included in a Transportation Improvement Program (TIP).

**CONGESTION PRICING**

For tolled facilities, this strategy involves variable charges based on levels of traffic congestion and/or time of day and can be charged over a wide area or a single corridor. Also known as value pricing.

**CONTRACT AUTHORITY**

A form of federal budget authority that permits obligations to be made in advance of appropriations.

**COUNTY ROAD ADMINISTRATIVE BOARD (CRAB)**

CRAB is an oversight agency for county road organizations. As part of that function, it administers the Rural Arterial and the County Arterial preservation programs for the state.

**COUNTY TRANSPORTATION AUTHORITY**

A governing authority for local public transportation service. Three County Commissioners and three city elected officials are the governing board. Columbia and Grays Harbor Counties formed transit agencies under this governance structure.

**DEMAND-RESPONSE**

"Demand-Response" service is a type of transit service where individual passengers can request transportation from a specific location to another specific location at a certain time. Service is not on a fixed route or schedule and usually requires advance reservations. Called "Dial-a-Ride" in many areas.

**DESIGN-BID-BUILD**

The "standard" contracting and project procurement procedure. The design of the project is performed prior to the advertisement of the project for bid. The project is awarded to the lowest responsive bidder. The construction of the project is performed by the successful low-bid contractor.

**DESIGN-BUILD**

A contracting and project procurement procedure. The design/build concept allows the contractor flexibility in the selection of design, materials, and construction methods. Under the design/build concept, the contracting agency identifies the parameters for the desired end result and establishes the minimum design criteria. The prospective bidders then develop design proposals. The submitted proposals are rated by the contracting agency on the basis of design quality, timeliness, management capability, and cost.

**DEVIATED FIXED ROUTE**

"Deviated Fixed Route" service is a hybrid of fixed-route and demand-response transit services. A service vehicle will travel along a fixed route, with fixed stops, on a fixed schedule, but may deviate from its course for a pre-scheduled request.

**EIGHTEENTH AMENDMENT**

Amendment to the State Constitution passed in 1944, stating that motor vehicle license fees, gas tax, and other state revenue intended for highway purposes may only be used for highway purposes.

**EXCISE TAX**

A tax imposed on the performance of an act, the engaging in an occupation, or the enjoyment of a privilege. May be applied to transactions based upon the value of the goods sold (e.g., sales tax or liquor tax) or on the units sold (gas tax or cigarette tax).

**EXPRESS TOLL LANES**

Like high occupancy toll (HOT) lanes, Express Toll Lanes are HOV lanes open to solo drivers who choose to pay a toll. Typically, toll rates adjust depending on real-time traffic conditions. Currently operating in Washington on I-405 between Bellevue and Lynnwood. On I-405, during peak traffic times, cars with 3+ may use the lane for free and during mid-day, 2+ passengers must be in the car. The I-405 lanes are free on weekends.

**FAREBOX RECOVERY RATE**

The percent of annual operating costs recovered by passenger fares.

**FIREWALL**

A budgetary device separating certain federal spending within the discretionary spending category from other spending in the discretionary category. Spending for programs with firewalls may not be reduced in order to increase spending for other discretionary programs. A feature of TEA-21, the firewall protected highway, highway safety, and transit revenue from being diverted to the general fund for federal fiscal years 1999-2003.

**FISCAL YEAR (Federal)**

A 12-month period extending from October 1 in one calendar year to September 30 of the next calendar year. Federal Fiscal Year (FFY) 2015 extends from October 1, 2014, to September 30, 2015.

**FISCAL YEAR (State)**

A 12-month period extending from July 1 in one calendar to June 30 of the next calendar year. State Fiscal Year (FY) 2015 extends from July 1, 2014, to June 30, 2015.

**FIXED ROUTE SERVICE**

Public transportation on a fixed schedule along a specific route with specific stops for passenger access.

## **FIXING AMERICA'S SURFACE TRANSPORTATION ACT**

The current federal surface transportation authorization act, the FAST Act is authorized for Federal Fiscal Years (FFYs) 2016 through 2020. It is expected to provide over \$1.4 billion in apportionment to Washington State for FFYs 2018 and 2019.

## **FULL FAITH AND CREDIT**

The pledge of the full taxing and borrowing powers of a government to pay its debt obligations.

## **FUND**

State accounts are administratively rolled-up into funds containing like accounts. Each roll-up fund is considered a separate accounting entity for the preparation of the state's Comprehensive Annual Financial Report, or CAFR. Transportation accounts are mostly rolled-up into the Motor Vehicle Fund and the Multimodal Transportation Fund.

## **GAS TAX**

Also known as the motor fuel tax. Includes taxes on motor vehicle fuel and special fuel (principally diesel). This tax is levied against each gallon of motor fuel.

## **GENERAL AVIATION**

Civil aviation operations other than scheduled air services and non-scheduled air transport operation for hire. General aviation includes a wide range of activities, such as flight training, air ambulance, police aviation, aerial firefighting, gliding, and skydiving.

## **GENERAL FUND**

The main source of funds appropriated by the Omnibus Appropriations Act for state government (including education, human services, natural resource functions, and general government).

## **GENERAL OBLIGATION (G.O.) BOND**

A security backed by the full faith and credit of a state, locality, or other governmental authority. In the event of a default, holders of general obligation bonds have the right to compel a tax levy, other borrowing, or legislative appropriation in order to satisfy the debt obligation.

## **GRANT ANTICIPATION NOTES (GAN)**

Short-term debt that is secured by grant money expected to be received after debt is issued. A GARVEE is a special type of GAN that is repaid with federal highway funds (see Grant Anticipation Revenue Vehicle).

## **GRANT ANTICIPATION REVENUE VEHICLE (GARVEE)**

A GARVEE is any bond or other form of debt repayable, either exclusively or primarily, with future federal-aid highway funds under Section 122 of Title 23 of the United States Code. Although the source of payment is federal-aid funds, GARVEE's cannot be backed by a federal guarantee, but are issued at the sole discretion of, and on the security of, the state issuing entity.

## **GROWTH MANAGEMENT ACT (GMA)**

State law originally enacted by the Legislature in 1990 which addresses the land-use consequences of population growth in Washington State. The GMA requires all cities and counties in the state to do some planning and has more extensive requirements for the largest and fastest-growing counties and cities in the state. Its requirements include guaranteeing the consistency of transportation and capital facilities plans with land use plans ([RCW 36.70A](#)).

### **GROWTH AND TRANSPORTATION EFFICIENCY CENTERS (GTECs)**

GTECs provide commute options programs to smaller employers, residents and students. This is in contrast to the general CTR program which focuses on commute options for major employers.

### **HIGH CAPACITY TRANSPORTATION (HCT) SYSTEM**

A system of public transportation services within an urbanized region operating principally on exclusive rights-of-way, as well as the supporting services and facilities necessary to implement such a system (such as interim express services and high occupancy vehicle lanes). Taken as a whole, and HCT system provides a substantially higher level of passenger capacity, speed, and service frequency than traditional public transportation systems operating principally in general purpose roadways.

### **HIGH OCCUPANCY VEHICLE (HOV)**

An automobile, van, pick-up truck, or bus that carries enough people to travel in the HOV or Diamond Lane. In Washington State, most HOV lanes require that two or more persons travel together, although in some places three people are required.

### **HIGH OCCUPANCY TOLL LANE (HOT Lane)**

Like Express Toll Lanes, high occupancy toll lanes are HOV lanes open to solo drivers who choose to pay a toll. Typically, toll rates adjust depending on real-time traffic conditions. Currently operating in Washington on SR 167, from Auburn to Renton. On SR 167, cars with 2+ people may use the lane for free. The SR 167 HOT lanes are free between 7 pm and 5 am.

### **HIGH-SPEED RAIL**

A passenger railroad service offering high-speed service connecting cities or regions. Most high-speed rail systems operate in exclusive rights-of-way all or most of the time, but may share tracks with conventional railroad services in certain areas. Worldwide, the majority of high-speed rail systems achieve speeds of 185 mph. Typically, these systems are characterized by continuously-welded rail, zero at-grade crossings, and minimized curvature of the right-of-way. Examples include the Japanese Shinkansen ("bullet train") and the French TGV.

### **HIGHER SPEED RAIL**

Passenger rail service with speeds less than 150 mph is referred to as "higher speed rail" or "high performance rail." In the United States, most trains are limited to top speeds of 79 mph, unless equipped with automatic safety systems approved by the Federal Rail Administration. For speeds of 110 mph to 125 mph, grade crossings must be equipped with an impenetrable barrier which blocks traffic, and for speeds over 125 mph, no grade crossings are permitted. In the United States, the Acela Express, serving the Northeast Corridor, achieves speeds of 150 mph, though the average speed is less than half of the maximum.

### **INTELLIGENT TRANSPORTATION SYSTEMS (ITS)**

Refers to the application of technology to solving traffic congestion. ITS systems are multimodal and examples include traffic signal control systems, variable message signs, parking guidance and information systems, and bridge deicing systems. Intelligent Vehicle Highway Systems (IVHS) automate highway and vehicle systems to enable more efficient and safer use of existing highways.

### **INTERCITY PASSENGER RAIL**

A passenger railroad service using either exclusive railroad tracks or tracks that are part of the general railroad system. Such service connects cities or regions, often crossing state boundaries. By federal law, Amtrak has exclusive rights to provide intercity service.

**INTERMODAL SURFACE TRANSPORTATION EFFICIENCY ACT OF 1991 (ISTEA)**

The 1991 – 1998 federal surface transportation act which preceded TEA-21. (See "Authorization Act" for description of legislation.)

**INTERNATIONAL FUEL TAX AGREEMENT (IFTA)**

An agreement whereby states and provinces collect special fuel taxes from interstate truckers based in that state or province and distribute the taxes due to other jurisdictions. Each trucking company on a quarterly basis determines fuel taxes owed to each jurisdiction based on miles traveled and the tax rate in each jurisdiction.

**INTERNATIONAL REGISTRATION PLAN (IRP)**

An agreement whereby states and provinces collect motor vehicle registration fees from interstate truckers based in that state or province and distribute the taxes due to other jurisdictions. Each trucking company determines registration fees owed to each jurisdiction based on miles traveled and the tax rate in each jurisdiction.

**JOINT TRANSPORTATION COMMITTEE (JTC)**

The Joint Transportation Committee (JTC) was created in 2005. The purpose of the committee is to review and research transportation programs and issues to better inform state and local government policymakers, including legislators. The JTC's executive committee consists of the chairs and ranking members of the House Transportation Committee and the Senate Transportation Committee. The chairs of the House and Senate Transportation Committees serve as co-chairs of the JTC. Other legislators who are not JTC members may serve on JTC working groups depending on the subject matter of the committee's oversight and research projects.

**LANE MILES**

Lane miles are calculated by multiplying the centerline mileage of a road by the number of lanes it has. Lane mileage provides a total amount of mileage covered by lanes belonging to a specific road. This measurement is a useful gauge of maintenance and preservation workload.

**LEVEL-OF-SERVICE (LOS)**

A qualitative measure describing operational conditions within a traffic stream. This term refers to a standard measurement which reflects the relative ease of traffic flow on a scale of A to F, with free-flow being rated LOS-A and congested conditions rated as LOS-F. The counties or cities must cooperatively develop level-of-service standards for public services and infrastructure as a part of the policies governing growth management.

**LIGHT RAIL**

A range of electric-powered rail systems, from street cars operated as single units on streets with mixed traffic to trains of vehicles operating in exclusive, grade separated rights-of-way. The distinction between light rail transit and heavy rail is primarily based on carrying capacity; the latter carries more passengers.

**LIMITATION ON OBLIGATIONS**

A limit on the amount of federal assistance that may be contractually obligated during a specified time period.

**LONG-RANGE PLAN**

A 20-year forecast plan now required at both the metropolitan and state levels, that must consider a wide range of social, environmental, energy, and economic factors in determining overall regional goals and how transportation can best meet these goals.

**MAINTENANCE LEVEL**

In incremental budgeting, the maintenance level is the second step in building an ensuing biennial operating budget. It incorporates new costs associated with mandatory caseload, enrollment, inflation, and other legally unavoidable costs.

**MEDIUM SPEED ELECTRIC VEHICLES**

Medium speed electric vehicles can only attain maximum speeds between 25-35 mph. Operation only allowed on roads with a speed limit not greater than 35 mph and requires a driver license.

**METROPOLITAN PLANNING ORGANIZATION**

The agency designated by the Governor (or Governors in a multi-state area) to administer the federally required transportation planning process in a metropolitan area. An MPO must be in place in every urbanized area with a population over 50,000. The MPO is responsible for the 20-year long-range plan and the Transportation Improvement Program. The official name for an MPO may also be Council of Governments, Planning Association, Planning Authority, Regional or Area Planning Council, or Regional or Area Planning Commission.

**MONORAIL**

A single track, elevated public transportation system. The term also refers to city transportation authorities established to perform a monorail function ([Chapter 35.95A RCW](#)).

**MOTOR VEHICLE ACCOUNT**

A state account which receives motor fuel taxes and state vehicle license fees; expenditures subject to the 18<sup>th</sup> amendment to the state constitution.

**MOTOR VEHICLE EXCISE TAX (MVET)**

Tax imposed on vehicle owners for the privilege of owning and operating motor vehicles in Washington. Prior to repeal in 2000, the state rate on most vehicles was 2.2 percent of vehicle value. Vehicle value was determined by statutory valuation schedules and the original manufacturer's suggested retail price (MSRP) for vehicle. The excise tax was also an option for local high capacity transit and HOV lane development in King, Pierce, and Snohomish counties. In 2002, Initiative 776 set the gross weight fee for small trucks at \$30 per year, repealed the authorization for MVET for high capacity transit, and repealed the \$15 local option vehicle fee.

**MOTOR VEHICLE FUND**

Reference is often interchangeable with the Motor Vehicle Account. The Motor Vehicle Fund is referenced in the 18<sup>th</sup> amendment to the state constitution as a special fund into which vehicle license fees and excise taxes on fuel are deposited. Expenditures are limited to highway purposes. Additionally, the fund is an administrative roll-up fund and a separate accounting entity for the preparation of the state's Comprehensive Annual Financial Report, or CAFR. Many other state accounts are "created in the Motor Vehicle Fund" thus subject to 18<sup>th</sup> amendment restrictions.

**MOVING AHEAD FOR PROGRESS IN THE 21ST CENTURY (MAP-21)**

MAP-21 was the federal surface transportation authorization act in effect from FFYs 2013 through 2015.

**MULTIMODAL TRANSPORTATION ACCOUNT**

Account where certain transportation monies which are not constitutionally restricted to highways are deposited.

### **NATIONAL AMBIENT AIR QUALITY STANDARDS (NAAQS)**

Standards created by the Environmental Protection Agency (EPA) to help mitigate the health impacts of air pollution. The EPA established NAAQS measures for six pollutants: carbon monoxide, ozone, particulate matter, lead, sulfur dioxide, and nitrous oxide.

### **NATIONAL ENVIRONMENTAL POLICY ACT (NEPA)**

A federal law designed to ensure that environmental factors are weighted equally when compared to other factors in a decision making process undertaken by federal agencies. Highway projects funded all or in part by federal funds are subject to the Act. The state corollary is the State Environmental Policy Act (SEPA). The NEPA process may involve the preparation of an Environmental Assessment (EA) or an Environmental Impact Statement (EIS). The governing federal agency prepares a Record of Decision (ROD) at the conclusion of the process describing the alternatives evaluated, identifying the preferred alternative, and describing efforts to avoid or minimize environmental impacts.

### **NATIONAL HIGHWAY SYSTEM (NHS)**

Designated by Congress in 1995. The NHS contains all Interstate routes, a large percentage of urban and rural principal arterials, and strategic highways and connectors. MAP-21 expands the NHS to include an additional 60,000 miles of principle arterials.

### **NATIONAL POLLUTION DISCHARGE ELIMINATION SYSTEM (NPDES)**

The Clean Water Act requires point source dischargers of pollutants to obtain a permit, known as a NPDES or "stormwater" permit. The Department of Transportation is affected by this requirement because of highway runoff. The Department of Ecology administers the permitting process.

### **NEIGHBORHOOD ELECTRIC VEHICLES**

NEVs can achieve a maximum speed between 20-25 mph. Operation is only allowed on roads with speed limit of 25 mph or less and requires a driver license.

### **NET FOR DISTRIBUTION**

As applied to motor fuel taxes: gross collections less refunds for nonhighway use, transfers to nonhighway accounts in lieu of refunds, administrative expenses of the Department of Licensing.

### **NICKEL ACCOUNT**

Account enacted to finance a list of highway improvements identified in the 2003 transportation budget and revenue package. Primarily funded by a 5 cent tax increase and a 15 percent increase in truck weight fees. Funds placed into this account are subject to the 18<sup>th</sup> Amendment of the Washington State Constitution and may only be used for highway purposes.

### **NONATTAINMENT AREA**

A nonattainment area does not meet the National Ambient Air Quality Standards. In Washington, Seattle/Tacoma, Spokane, and Vancouver are nonattainment areas for ozone and/or carbon monoxide. There are other nonattainment areas for particulate matter.

### **OBLIGATION**

Commitment made by federal agencies to pay out money as distinct from the actual payments, which are "outlays." Generally, obligations are incurred after the enactments of budget authority.

### **OBLIGATION AUTHORITY**

An annual determined limitation on the obligation of funds distributed through the federal budget. It controls the rate at which these funds may be used.

**OFFICE OF FINANCIAL MANAGEMENT (OFM)**

The agency that, on behalf of the Governor, develops budget proposals, manages agency budgets, develops state policy, generates official state demographic statistics, oversees accounting for state government, and performs other related functions.

**OPERATING BUDGET**

A plan of current expenditures for day-to-day operations and the proposed means of financing them. The operating budgets for transportation agencies are contained within the omnibus Transportation Budget. The term "Operating Budget" or "General Fund Budget" is sometimes used as a general term for Omnibus Appropriations Act that provides the operating budgets for state agencies other than the transportation agencies.

**PARATRANSIT**

A variety of smaller, often flexibly scheduled-and-routed transportation services using low-capacity vehicles, such as vans. These services usually serve the needs of persons that standard mass-transit services would serve with difficulty, or not at all. Often, the patrons include the elderly and persons with disabilities. Often referred to as "Special Needs Transportation."

**PROVISO**

A clause in a legislative bill that sets out specific conditions or exceptions to the general law.

**PUBLIC-PRIVATE PARTNERSHIPS (PPP/PPI/P3)**

Public Private Partnerships allow varying levels of private sector participation in the financing and delivery of public projects. Risk is allocated between the private and public sectors rather than residing only with the public sector.

**PUBLIC TRANSPORTATION BENEFIT AREA (PTBA)**

The transit agency governance model which predominates for local transit agencies in Washington State. PTBAs are controlled by a board of elected officials from jurisdictions within the PTBA. Also known as transit districts and are distinguished from city or county transit departments by being separate governmental entities.

**REGIONAL TRANSIT AUTHORITY (RTA)**

An agency authorized by the state legislature to provide high capacity transportation. An RTA may be formed by a vote of county councils of two or more contiguous counties each having a population of 400,000 or more. King, Pierce and Snohomish counties approved the formation of an RTA in 1993. In 1997 the RTA board adopted the term "Sound Transit" as the popular name for the RTA.

**REGIONAL TRANSPORTATION INVESTMENT DISTRICT (RTID)**

A regional transportation government that may be formed in the region comprised of King, Pierce and Snohomish Counties. A regional plan including project lists and financing mechanism must be approved by voters of the region. The RTID legislation was passed in the 2002 Legislative Session.

**REGIONAL TRANSPORTATION PLAN**

A state-required plan of all Regional Transportation Planning Organizations (RTPOs) receiving funding for regional planning under the Regional Transportation Plan Program of the Growth Management Act.

## **REGIONAL TRANSPORTATION PLANNING ORGANIZATIONS**

Authorized by the Legislature in 1990 as part of the Growth Management Act. RTPOs are created by local governments to coordinate transportation planning among jurisdictions and to develop a regional transportation plan. Washington State provides funding and a formal mechanism that is available to all local governments (and not only those required to plan under GMA) and the state to coordinate transportation planning for regional transportation facilities. Currently, RTPOs are formed through voluntary associations of local governments within regions defined as at least one county with at least 100,000 population or at least three counties if the combined population is less than 100,000.

## **RESCISSION**

Legislation enacted by Congress that cancels the availability of budget authority previously enacted before the authority would otherwise expire.

## **REVENUE ALIGNED BUDGET AUTHORITY (RABA)**

Authorized under TEA-21, RABA is the adjustment in federal funding made annually to the highway program, from FFY 2000 through FFY 2003 as a result of the adjustment in the firewall level for highways. The firewall level is adjusted to reflect revised receipt estimates (anticipated to be increases) for the Highway Account of the Highway Trust Fund. Then, adjustments equal to the firewall adjustment are made to federal-aid highway authorizations and obligation limitation for the fiscal year. Due to declining receipts the formula would have required adjusting federal transportation funding downward in 2002 and 2003; however, Congress authorized additional funding to make up the difference. The provision was not reauthorized when TEA-21 was temporarily extended.

## **REVENUE VEHICLE HOUR**

The measurement in hours that a public transportation system operates each vehicle in fixed route services (not including time to or from the assigned route), or makes demand response service available for public use.

## **REVENUE VEHICLE MILE**

The measurement in miles that a public transportation system operates each vehicle (not including the distance to or from the assigned route).

## **REVOLVING FUND**

A fund which has a source of repayment. The amounts expended from the fund are restored with earnings from operations, transfers from other funds, or repayments of loans. Expenditures from revolving funds may or may not require appropriation authority. Internal Service Funds are revolving funds used by state agencies to account for activities that provide goods and services to other state departments on a cost-reimbursement basis. Loan funds, such as the Public Works Assistance Account, are also revolving funds which are replenished as loan recipients pay off obligations.

## **SAFETEA-LU**

Federal surface transportation legislation that succeeded TEA-21. Congress passed this legislation in 2005.

## **SPECIAL NEEDS TRANSIT**

See Paratransit.

**STATE ENVIRONMENTAL POLICY ACT (SEPA)**

Requires the evaluation of environmental impacts associated with a project or agency action prior to approval. Its purposes are to make decision-makers aware of the environmental consequences of their actions and to involve the public and other interested parties in the analysis. The state corollary to the National Environmental Policy Act (NEPA).

**STATE INFRASTRUCTURE BANK**

A state or multi-state revolving fund that provides loans, credit enhancement, and other forms of financial assistance to surface transportation projects. The state Transportation Infrastructure Account was created in 1996 to function in this capacity.

**STATE TRANSPORTATION IMPROVEMENT PROGRAM (STIP)**

The STIP is a four-year, prioritized program of federally funded state transportation projects as well as regionally significant state and local transportation projects. Federally funded projects must be included in the STIP before FHWA or FTA will authorize the funding. Projects included in the STIP must be consistent with the long-term transportation plan, must conform to regional air quality implementation plans, and must be financially constrained (achievable within existing or reasonably anticipated funding sources).

**SURFACE TRANSPORTATION PROGRAM (STP)**

The Surface Transportation Program was originally established in the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) and is the most flexible of all the federal-aid programs, allowing for funding of the widest array of transportation projects.

**TARGET ZERO**

In order to receive federal Highway Safety Improvement Program funds, each state must have a Strategic Highway Safety Plan (SHSP). In Washington, the plan is called Target Zero: zero deaths and serious injuries on Washington roads and highways.

**TRANSIT ORIENTED DEVELOPMENT**

A private or public/private real estate development project that creates, expands, maintains or preserves a mixed-use community or neighborhood within walking distance of a transit center. Transit-oriented development policies are largely a function of local comprehensive planning policies and rules.

**TRANSPORTATION BENEFIT DISTRICT**

Special taxing district which may be created by cities or counties to fund improvements to and operation of the transportation system.

**TRANSPORTATION BUDGET**

One of three state budget bills. Contains appropriations used to support state transportation operating and capital programs. Most appropriated revenue is from transportation user taxes and fees.

**TRANSPORTATION CONTROL MEASURES**

Implemented to enable nonattainment areas to meet their emissions goals. They can include TDM measures, parking policies and pricing, or other system improvements that reduce congestion.

**TRANSPORTATION DEMAND MANAGEMENT (TDM)**

Transportation demand management strategies are ways of addressing transportation system congestion and efficiency from the demand side. An effort to reduce the number of people traveling by single-occupant vehicles (SOV), especially during peak demand. Strategies include carpools, vanpools, transit, as well as time-of-day pricing and real-time traveler information.

**TRANSPORTATION EQUITY ACT FOR THE 21ST CENTURY (TEA-21)**

The federal surface transportation highway funding authorization act for federal fiscal years 1998-2003 (October 1, 1997 - September 30, 2003). Retained and built on most programs established under the previous legislation (see Intermodal Surface Transportation Efficiency Act of 1991 - ISTEA). New elements included guaranteed and protected spending levels (see Firewall and Revenue Aligned Budget Authority), increased spending, and a new way of addressing funding equity between states.

**TRANSPORTATION FUND**

An administrative roll-up fund and separate accounting entity for the preparation of the state's Comprehensive Annual Financial Report, or CAFR. This roll-up fund includes transportation accounts not restricted by the 18th Amendment to the State Constitution.

**TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

Metropolitan Planning Organizations are required by federal law to develop a four-year TIP, which includes a prioritized list of projects and demonstration of financial constraint for the program. The TIP must be updated at least every four years, but MPOs in Washington update their TIPs every one or two years to remain consistent with the update of the Statewide Transportation Improvement Program (STIP). TIPs from all regions of the state are compiled to produce the STIP.

**TRANSPORTATION INFRASTRUCTURE FINANCE INNOVATION ACT (TIFIA)**

A federal credit program for projects of national significance that includes secured loans, loan guarantees, and lines of credit.

**TRANSPORTATION MANAGEMENT AREA (TMA)**

Transportation Management Areas (TMAs) are large MPOs. Urbanized areas over 200,000 in population are automatically designated as TMAs and are subject to special planning requirements under federal surface transportation laws (e.g., ISTEA, TEA-21). Additional areas may be designated TMAs if the Governor and the MPO or affected local officials request designation. TMAs have greater project selection authority for transportation improvement projects using federal Surface Transportation Program funds, but must also develop Congestion Management Systems and are subject to triennial certification reviews by FHWA and FTA.

**TRANSPORTATION NETWORK COMPANY (TNC)**

A company that exclusively uses a digital network to connect passengers with for-hire transportation services. Uber and Lyft are the largest such companies operating in Washington.

**TRANSPORTATION PARTNERSHIP ACCOUNT (TPA)**

The Transportation Partnership Act of 2005 increased fuel taxes by 9.5 cents and imposed vehicle weight fees on cars, light trucks and SUVs. Revenues are deposited to the TPA Account; expenditures from this account may only be used for projects or improvements identified as 2005 transportation partnership projects, including any principal and interest on bonds authorized for the projects or improvements.

**TRANSPORTATION PERMIT EFFICIENCY AND ACCOUNTABILITY COMMITTEE (TPEAC)**

Formed in 2001 to examine opportunities to streamline environmental permitting of transportation projects including developing a pilot process for projects, a one-stop permit decision-making process for projects of statewide significance, and a programmatic permitting process. Formerly codified in 47.06C RCW, the law expired on March 31, 2006. Similar efforts to facilitate timely permitting are continued by the Multi-Agency Permitting (MAP) Team.

**TRANSPORTATION SYSTEM MANAGEMENT (TSM)**

A variety of actions and activities designed to make the existing transportation system more efficient. For example, traffic light or signal synchronization.

**UNINCORPORATED TRANSPORTATION BENEFIT AREA (UTBA)**

A transit district whose area only includes unincorporated areas (areas not in city boundaries). The County Commission is the governing body. UTBAs have been formed in Garfield and Whitman Counties.

**URBAN GROWTH AREA**

Areas where urban growth will be encouraged under the Growth Management Act. Counties and cities must cooperatively establish the urban growth areas. Cities must be located inside urban growth area. Once established, cities cannot annex land outside the urban growth boundary. Growth outside of the urban growth boundary must be rural in character.

**VALUE PRICING**

Also known as Congestion Pricing. The use of charges for road usage to manage congestion; encouraging users to vary usage by increasing user costs during peak periods.



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## Glossary of Acronyms

<b>4-R</b>	A classification of highway construction (reconstruction, resurfacing, restoration, and rehabilitation), distinct from "new" construction
<b>AA</b>	Alternatives Analysis (a process for evaluating alternative methods to address transportation needs in a region)
<b>AAA</b>	American Automobile Association
<b>AAMVA</b>	American Association of Motor Vehicle Administrators
<b>AASHTO</b>	American Association of State Highway & Transportation Officials
<b>ACCESS</b>	A Central Computerized Enforcement System for WSP
<b>ACCT</b>	Agency Council on Coordinated Transportation
<b>ADA</b>	Americans with Disabilities Act (Federal)
<b>AFIS</b>	Automated Fingerprint Identification System
<b>AFRS</b>	Agency Financial Reporting System (Statewide financial monitoring system maintained by Office of Financial Management.)
<b>AGC</b>	Associated General Contractors
<b>AL</b>	Annual Leave
<b>APTA</b>	American Public Transit Association
<b>ARRA</b>	American Recovery and Reinvestment Act
<b>ATV</b>	All-Terrain Vehicle
<b>AWC</b>	Association of Washington Cities
<b>AWV</b>	Alaskan Way Viaduct
<b>BAC</b>	Blood Alcohol Content
<b>BEV</b>	Battery Electric Vehicle
<b>BPC</b>	Board of Pilotage Commissioners (State)
<b>BRCT</b>	Blue Ribbon Commission on Transportation
<b>BRT</b>	Bus Rapid Transit
<b>CAAP</b>	County Auditors' Automation Project
<b>CAPP</b>	County Arterial Preservation Program
<b>CDL</b>	Commercial Driver License
<b>CERB</b>	Community Economic Revitalization Board (State)
<b>CIPP</b>	Capital Improvement and Preservation Program

<b>CMAQ</b>	Congestion Mitigation and Air Quality Program
<b>CN</b>	Construction
<b>COPS</b>	Community Oriented Policing Services (WSP program)
<b>CPMS</b>	Capital Program Management System
<b>CPSPTA</b>	Central Puget Sound Public Transportation Account
<b>CRAB</b>	County Road Administration Board (State)
<b>CRC</b>	Columbia River Crossing
<b>CSG</b>	Council of State Governments (also Western Conference CSG--13 western states)
<b>CTA</b>	County Transportation Authority
<b>CTR</b>	Commuter Trip Reduction
<b>CVEO</b>	Commercial Vehicle Enforcement Officer (WSP)
<b>CVISN</b>	Commercial Vehicle Information Systems Network
<b>CWA</b>	Connecting Washington Act
<b>DART</b>	Dial-A-Ride Transit
<b>DB</b>	Design Build
<b>DBB</b>	Design-Bid-Build
<b>DCTED</b>	Department of Community, Trade & Economic Development (State)
<b>DIS</b>	Department of Information Services (State)
<b>DOE</b>	Department of Ecology (State)
<b>DOL</b>	Department of Licensing (State)
<b>DOP</b>	Department of Personnel (State)
<b>DOR</b>	Department of Revenue (State)
<b>DOT</b>	Department of Transportation (State)
<b>DUI</b>	Driving Under the Influence
<b>DWI</b>	Driving While Intoxicated
<b>EDL</b>	Enhanced Driver License
<b>EIS</b>	Environmental Impact Statement
<b>ERP</b>	Expert Review Panel (State)
<b>ESSTA</b>	Evergreen State Specialized Transportation Association

<b>EV</b>	Electric Vehicle
<b>FAST Act</b>	Fixing America’s Surface Transportation Act (2015 Federal Act)
<b>FAA</b>	Federal Aviation Administration (Division of U.S. DOT)
<b>FCC</b>	Federal Communications Commission
<b>FEMA</b>	Federal Emergency Management Act (federal law); Federal Emergency Management Administration (office which administers the Act)
<b>FGTS</b>	Freight and Goods Transportation System
<b>FHWA</b>	Federal Highway Administration (Division of U.S. DOT)
<b>FMSIB</b>	Freight Mobility Strategic Investment Board (State)
<b>FRA</b>	Federal Railroad Administration (Division of U.S. DOT)
<b>FTA</b>	Federal Transit Administration (Division of U.S. DOT--formerly UMTA)
<b>FTE</b>	Full-Time Equivalent Employee
<b>GF</b>	General Fund (State)
<b>GIS</b>	Geographic Information System
<b>GMA</b>	Growth Management Act (State)
<b>GO</b>	General Obligation
<b>GTEC</b>	Growth and Transportation Efficiency Center (CTR)
<b>GVW</b>	Gross Vehicle Weight
<b>HCT</b>	High Capacity Transit
<b>HCTA</b>	High Capacity Transportation Account
<b>HCTCA</b>	High Capacity Transportation Corridor Area
<b>HOV</b>	High Occupancy Vehicle
<b>HOT</b>	High Occupancy/Toll
<b>HSF</b>	Highway Safety Fund (State)
<b>HSGT</b>	High Speed Ground Transportation
<b>HSIP</b>	Highway Safety Improvement Program
<b>HSP</b>	Highway System Plan
<b>HTC</b>	House Transportation Committee
<b>HTF</b>	Highway Trust Fund (Federal)
<b>HUF</b>	Highway Users Federation

<b>IFTA</b>	International Fuel Tax Agreement (for interstate trucks)
<b>IRP</b>	International Registration Plan (for interstate trucks)
<b>ISTEA</b>	Intermodal Surface Transportation Efficiency Act of 1991 (Federal)
<b>JBLM</b>	Joint Base Lewis-McChord
<b>JIS</b>	Judicial Information System
<b>JLARC</b>	Joint Legislative Audit & Review Committee
<b>JRPC</b>	Joint Regional Planning Committee (duties transferred to RTA)
<b>JTC</b>	Joint Transportation Committee
<b>LAMP</b>	License Application Migration Project
<b>LEAP</b>	Legislative Evaluation & Accountability Program Committee
<b>LETS</b>	Law Enforcement Telecommunication System of WSP
<b>LID</b>	Local Improvement District
<b>LOS</b>	Level of Service (measure of traffic congestion)
<b>LPF</b>	Licenses, Permits, and Fees
<b>LRFA</b>	Local Rail Freight Assistance
<b>LSC</b>	Legislative Service Center
<b>LSO</b>	Licensing Services Office (DOL)
<b>LTC</b>	Legislative Transportation Committee
<b>MAP-21</b>	Moving Ahead for Progress in the 21st Century (2012 Federal Act)
<b>MEC</b>	Marine Employees' Commission (State)
<b>METRO</b>	Municipality of Metropolitan Seattle
<b>MIS</b>	Major Investment Study
<b>MHTA</b>	Multistate Highway Transportation Agreement
<b>MLS</b>	Master License Service
<b>MPO</b>	Metropolitan Planning Organization (e.g., Puget Sound Regional Council)
<b>MVET</b>	Motor Vehicle Excise Tax
<b>MVF</b>	Motor Vehicle Fund (State)
<b>NAAQS</b>	National Ambient Air Quality Standards
<b>NARUC</b>	National Association of Regulatory Utility Commissioners

<b>NCSL</b>	National Conference of State Legislatures
<b>NHS</b>	National Highway System
<b>NHTSA</b>	National Highway Traffic Safety Administration (Division of U.S. DOT)
<b>NOVA</b>	Non-Highway and Off-Road Vehicle Activities Program Account
<b>NPIAS</b>	National Plan of Integrated Airports System
<b>NTSB</b>	National Transportation Safety Board
<b>OA</b>	Obligation Authority
<b>ODOT</b>	Oregon Department of Transportation
<b>OFM</b>	Office of Financial Management (State) (Governor's budget office)
<b>OMS</b>	Office of Marine Safety
<b>ORV</b>	Off-Road Vehicle
<b>OUM</b>	Office of Urban Mobility (DOT)
<b>PAM</b>	Patrol Allocation Model
<b>PCC</b>	Palouse River and Coulee City Railroad
<b>PE</b>	Preliminary Engineering
<b>PERC</b>	Public Employees Relations Commission
<b>PFA</b>	Passenger Ferry Account
<b>PHEV</b>	Plug-in Hybrid Electric Vehicle
<b>PICS</b>	Patrol Information Collection System (Washington State)
<b>POF</b>	Passenger Only Ferry
<b>POPS</b>	Problem Oriented Public Safety (WSP program)
<b>PPP/PPI</b>	Public Private Partnerships/Public-Private Initiatives program
<b>PSCCA</b>	Puget Sound Capital Construction Account (an account within the state Motor Vehicle Fund earmarked for ferry construction)
<b>PSEA</b>	Public Safety & Education Account
<b>PSFOA</b>	Puget Sound Ferry Operations Account (an account within the state Motor Vehicle Fund earmarked for ferry operations subsidy)
<b>PSRC</b>	Puget Sound Regional Council
<b>PTBA</b>	Public Transportation Benefit Area (a public transportation system, either less or greater than a single county)

<b>PTSA</b>	Public Transportation Systems Account
<b>RAP</b>	Rural Arterial Program (State)
<b>RATA</b>	Rural Arterial Trust Account
<b>RCW</b>	Regional Councils of Washington
<b>RCW</b>	Revised Code of Washington (state law)
<b>RFP</b>	Request for Proposal
<b>RID</b>	Road Improvement District
<b>RTA</b>	Regional Transit Authority
<b>RTID</b>	Regional Transportation Investment District
<b>RTP</b>	Regional Transportation Plan
<b>RTPO</b>	Regional Transportation Planning Organization
<b>SAFETEA-LU</b>	Safe Accountable Flexible Efficient Transportation Equity Act: A Legacy for Users
<b>SCCIT</b>	Snohomish County Committee for Improved Transportation
<b>SEPA</b>	State Environmental Policy Act
<b>SIP</b>	State Implementation Plan
<b>SL</b>	Sick Leave
<b>SOV</b>	Single Occupancy Vehicle
<b>SPHA</b>	State Patrol Highway Account
<b>SPMA</b>	Seattle Popular Monorail Authority
<b>ST</b>	Sound Transit
<b>STC</b>	Senate Transportation Committee
<b>STIP</b>	Statewide Transportation Improvement Plan
<b>STP</b>	Surface Transportation Program (part of ISTEA)
<b>TAG</b>	Transportation Analysis Group (formerly the Road Jurisdiction Committee)
<b>TBD</b>	Transportation Benefit District
<b>TDM</b>	Transportation Demand Management
<b>TEA-21</b>	Transportation Equity Act for the 21 <sup>st</sup> Century
<b>TEIS</b>	Transportation Executive Information System
<b>TEU</b>	Twenty-foot Equivalent Units (containerized shipping units)

<b>TF</b>	Transportation Fund
<b>TIA</b>	Transportation Improvement Account
<b>TIB</b>	Transportation Improvement Board (State)
<b>TIFIA</b>	Transportation Infrastructure Finance Innovation Act
<b>TIGER Grants</b>	Transportation Investments Generating Economic Recovery grants (federal)
<b>TIP</b>	Transportation Improvement Program
<b>TMA</b>	Transportation Management Area
<b>TNB</b>	Tacoma Narrows Bridge
<b>TNC</b>	Transportation Network Company
<b>TOD</b>	Transit Oriented Development
<b>TPA</b>	Transportation Partnership Account
<b>TPAB</b>	Transportation Performance Audit Board
<b>TPEAC</b>	Transportation Permit Efficiency and Accountability Committee
<b>TRAC</b>	Title and Registration Advisory Committee
<b>TRB</b>	Transportation Research Board (Federal)
<b>TRAINS</b>	Transportation Reporting & Accounting Information System
<b>TSA</b>	Transportation Security Administration
<b>TSM</b>	Transportation Systems Management
<b>UATA</b>	Urban Arterial Trust Account
<b>UCC</b>	Uniform Commercial Code
<b>UIW</b>	United Infrastructure Washington, Inc.
<b>UMTA</b>	Urban Mass Transportation Administration (Federal) (Division of U.S. DOT--now renamed Federal Transit Administration)
<b>USCG</b>	U.S. Coast Guard (Division of U.S. DOT) (Federal)
<b>UTC</b>	Utilities & Transportation Commission (State)
<b>USDOT</b>	United State Department of Transportation (Federal)
<b>UTBA</b>	Unincorporated Transportation Benefit Area
<b>VATA</b>	Valley Area Transportation Alliance (Kent)
<b>VfM</b>	Value for Money
<b>VIN</b>	Vehicle Identification Number

<b>VMT</b>	Vehicle Miles Traveled
<b>WAC</b>	Washington Administrative Code
<b>WACIC</b>	Washington Crime Information Center
<b>WACO</b>	Washington Association of County Officials
<b>WAPA</b>	Washington Association of Prosecuting Attorneys
<b>WASHTO</b>	Western Association of State Highway & Transportation Officials (a division of AASHTO)
<b>WASPC</b>	Washington Association of Sheriffs and Police Chiefs
<b>WATV</b>	Wheeled All-Terrain Vehicle
<b>WAVS</b>	Washington Association of Vehicle Subagents
<b>WFE</b>	Washington Fruit Express
<b>WPPA</b>	Washington Public Ports Association
<b>WSAC</b>	Washington State Association of Counties
<b>WSDOT</b>	Washington State Department of Transportation (see DOT)
<b>WSF</b>	Washington State Ferries
<b>WSGRTA</b>	Washington State Good Roads & Transportation Association
<b>WSP</b>	Washington State Patrol
<b>WSTA</b>	Washington State Transit Association
<b>WSTC</b>	Washington State Transportation Commission
<b>WTA</b>	Washington Trucking Association
<b>WTA</b>	Washington Transportation Alliance
<b>WTP</b>	Washington's Transportation Plan (20-year multimodal plan)
<b>WTS</b>	Women's Transportation Seminar
<b>WTSC</b>	Washington Traffic Safety Commission (State)
<b>WUTC</b>	Washington Utilities & Transportation Commission (see UTC)
<b>ZEV</b>	Zero Emission Vehicle