# JOINT TRANSPORTATION COMMITTEE EVALUATING THE USE OF LIQUEFIED NATURAL GAS OCTOBER 19, 2011



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# 2011 legislature directed the Joint Transportation Committee to:

Investigate the use of liquefied natural gas (LNG) on existing
Washington State Ferry (WSF) vessels as well as the new 144-car
class vessels and report to the legislature by December 31, 2011
(Transportation Budget)

#### The study is to:

- Assess WSF's work and studies
- Identify the full range of issues
- Analyze the cost, risk, timeline, and related implications of
  - Changing the design of the new 144-car vessel to LNG
  - Retrofitting Issaquah class vessels

#### **APPROACH**

# **WSF** Reports

144-Car Ferry Conversion Concept Design & Life-Cycle Cost

Issaquah Class Conversion Schedule

**Other Reports** 

California Energy Commission MIT

Danish Ministry of Environment US Energy Information Admin.

Det Norske Veritas Washington State - Commerce

Fjord1 WA State Utilities & Transportation

Commission

**Interviews** 

BC Ferries Poten & Partners

Energy Providers US Coast Guard

Fjord1

#### **WSF FLEET**

# Fleet Acquisition and Deployment Plan

- 22 vessel fleet with planned 2 new-144 car vessels
- First new 144-car vessel (2014)
  - 2011-13 budget diesel ferry
  - Evergreen State retires
- Second new 144-car vessel (if diesel 2015)
  - 16-year financial plan vessel is either diesel or LNG
  - Hiyu retires
  - Increase service capacity San Juans, Mukilteo, Fauntleroy-Vashon-Southworth

#### **DIESEL FUEL**

#### **WSF**

- Mix of ultra low sulfur diesel (ULSD)/biodiesel
- 2010 used 17.3 million gallons (21 boat fleet)
  - 41% 5 Jumbo Mark I and II
  - 27% 4 Super Class
  - 22% 6 Issaquah Class
  - 10% 6 small vessels
- Issaquah class ferries 3.7 million gallons in 2010
  - Ranges by vessel from 0.5 million gallons to 0.8 million gallons per year depending on the route
- Cost 29% of 2011-13 biennium budget \$135.2 million
  - June forecast \$4.30/gallon FY 2012 \$4.33/gallon FY 2027
  - Sales tax eliminated July 1, 2013

#### NORTH AMERICAN EMISSION CONTROL AREA (ECA)

# Takes Effect in 2012 – Sulfur & nitrous oxide content requirements

- Little impact on WSF
- WSF uses ULSD meets sulfur oxide content regulations
- WSF engines meet the nitrous oxide requirements
- Tier III compliant engines required after 2016 for new construction and/or major engine upgrades in existing vessels may have some impact

#### **LNG**

- Natural gas cooled to -259 degrees Fahrenheit
- Must be kept at that temperature or returns to gas

#### **LNG Fueled Vessel**

300 LNG carriers worldwide – none US flagged

#### **LNG Fueled Ferries**

- Operating in Norway only
- First LNG ferry built in 2000 now approximately 16
- Fjord1 experience operates 12 LNG ferries

Capital cost – 20% higher Fuel cost – slightly higher than

diesel

Single fuel (LNG only) engine Bunkering – by truck or storage

tanks

# NATURAL GAS/LNG U.S. PROJECTIONS

#### **Economics Different Than Norway**

LNG less expensive in U.S. than Europe

#### **US Natural Gas – 89% Domestic**

- 9% pipeline imports from Canada & Mexico
- 2% LNG imports mainly from Trinidad and Tabago

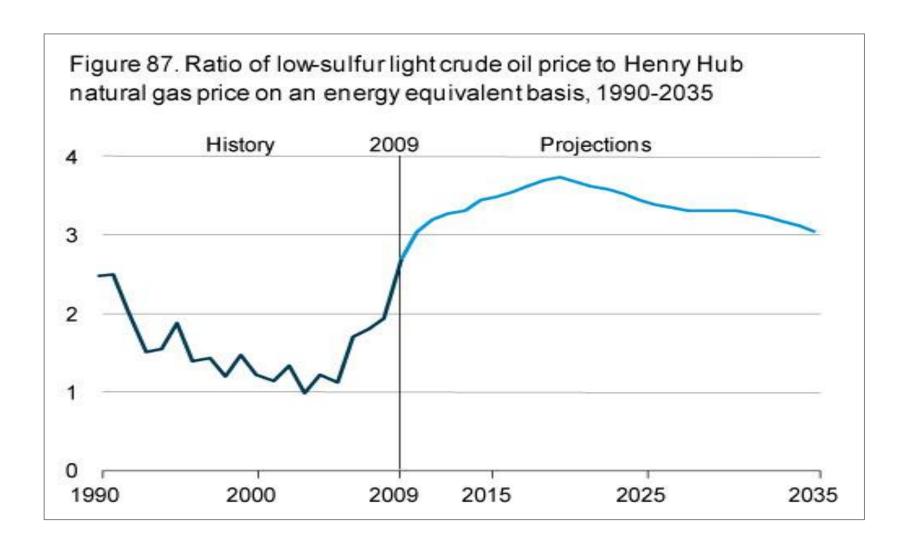
# Forecasts – Stable & Growing Domestic Supply

- Shale gas supply discovery
- Allowing import terminals to export domestic LNG

# Forecasts – Stable Price – Lower Than Diesel Natural Gas/LNG Prices Volatility

- Spikes 2000-1, 2005, 2008
- Factors could increase future prices difficulties extracting shale oil, drilling restrictions, US policy change to encourage natural gas autos

# US ENERGY INFORMATION ADMINISTRATION – DIESEL PRICES PROJECTED TO BE APPROXIMATELY 3.5 TIMES HIGHER THAN NATURAL GAS



#### LNG WASHINGTON STATE PROJECTIONS

# **Integrated Resource Plans**

- Required every two years by Washington State Utilities & Transportation Commission of 5 utilities operating in Washington State
- 2010 & 2011 IRPs show lower prices than IRPs filed in 2008-09
- All IRPs project relatively stable natural gas prices through 2030

#### LNG SUPPLY CHAIN

# Three Types of Facilities

- Terminals
  - East & Gulf Coast
  - FERC approved import terminal at Coos Bay
    - ✓ Not under construction
    - ✓ Controversial not included in any IRP forecasts
- Liquefaction facilities convert natural gas to liquid
- Storage facilities store LNG
- Six liquefaction &/or storage facilities in the Pacific Northwest
  - Support utilities

#### **WSF LNG**

# Two supply options

- Participate in a liquefaction facility
- Truck to WSF by third party
- Recommend trucked by third party
  - Experience in Norway, Phoenix Transit
  - Liquefaction facilities expensive, difficult to permit

#### Price forecast for WSF LNG

- Consultants forecast \$1.25 per gallon 2014 trucked (outside Northwest) to \$1.52 per gallon in 2027
- Energy equivalent basis (i.e. it takes more LNG to get same energy as diesel)
  - 47% less cost than June diesel forecast 2014 / 40% less in 2027
- Annual savings will depend on vessels and routes
- Forecast basis
  - Transportation Revenue Forecast Council + factors from Poten
     & Partners independent energy consultants

#### **WSF LNG**

# **Other Agencies**

- Phoenix 315 LNG fueled buses
  - 2011 \$1.05 per gallon delivered (pre-tax)
  - Prices peaked in 2008 at \$1.60 per gallon
- BC Ferries considering a conversion
  - Anticipate a 60% savings
  - Nearby liquefaction facility (Fortis)

#### **LNG VESSEL OPERATIONS**

# **Bunkering (i.e. refueling)**

- Two options
  - Truck delivers to a terminal facility
  - Truck drives on to ferry
- Norway operators prefer terminal facility

# Impact on Vessel Speed, Performance, Maintenance

- Minimal impact on speed and performance
- Maintenance based on Norway's experience higher cost

#### **LNG VESSEL DESIGN CONSIDERATIONS**

# **Engine**

- Two options
  - Single fuel (LNG only) more fuel efficient, greater emissions reduction, operationally more certain
  - Dual fuel (LNG/Diesel) allows to change fuels if price or supply problems with either LNG or diesel

# **Regulatory Requirements - Design**

- No US rules so Coast Guard using alternative approval authorization & international rules
- WSF work most advanced for LNG passenger vessel in the U.S.
- USCG has provided letter as basis for design review with caveat that there may be more requirements
- Risk analysis required for LNG vessels
- Potential Major conversion application for Issaquah class retrofit

#### **LNG VESSEL OPERATIONS REGULATORY REQUIREMENTS**

#### **USCG**

- USCG not yet begun to develop operational rules
- Design letter states will most likely require clearing vehicle deck during fueling
- Rules for LNG carriers bunkering
  - USCG supervision
  - Training of ship and shore personnel
  - Specification of a person in charge
  - Fuel staffing requirements
  - Length of duty restrictions on fueling staff
  - Restricted areas of operation

#### **WSF LNG STATUS**

# Final report - consultants will compare WSF findings with our independent findings

#### **WSF New 144-car Vessel**

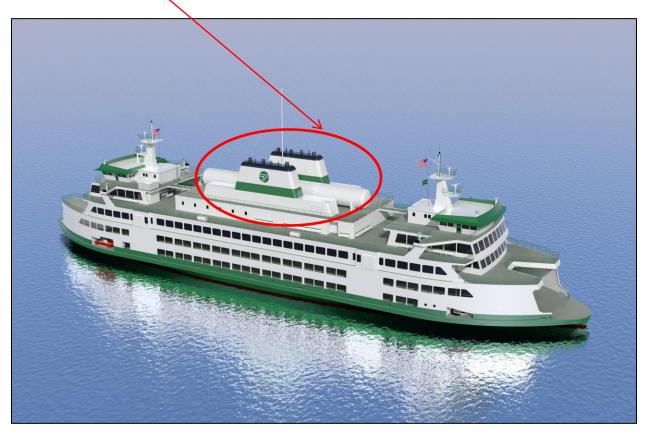
- USCG letter provide basis for design review
- Design basis Seattle-Bremerton
- Dual and single fuel engine options considered
- Fuel tanks above passenger deck (Norway below)
- Bunkering assumed by truck at night
- Auxiliary generators remain diesel

# **WSF Issaquah Class**

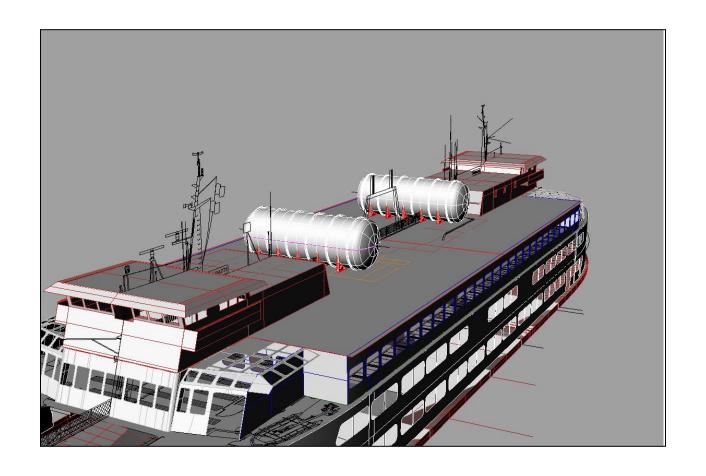
- Request for regulatory review submitted Sept. 2011
- Similar design to new 144-car LNG vessel

# **NEW 144-CAR LNG VESSEL**

# LNG fuel storage tanks



# **ISSAQUAH CLASS LNG CONVERSION**



# WSF LNG COST ESTIMATE - 144-CAR VESSEL

Per vessel New 144 (\$ millions)	Duel Fuel Diesel/LNG	Single Fuel LNG	Diesel
Construction	\$8.5	\$9.9	\$2.5
Design (one-time)	\$0.8	\$0.8	
Total with design	\$9.3	\$10.7	\$2.5
Operation First Year			
Diesel (\$3.65/gallon)	\$0.1		
LNG (\$1.05/gallon)	\$1.4	\$1.3	
Engine M&R	\$0.3	\$0.1	\$0.2
Total	\$1.8	\$1.4	\$2.7
Life -Cycle Cost- 30 years			
	\$47.5	\$40.8	\$61.2

#### **WSF Analysis**

Over 30 year life, single fuel LNG engine option is the least expensive.

Assumes LNG costs \$1.05/gallon

# WSF LNG COST ESTIMATE – ISSAQUAH CLASS LNG SCHEDULE

#### Six vessels

- Capital cost \$65 million
- Annual fuel savings \$9.8 million
- Payback 7 years

#### **New 144 Schedule**

- First diesel 2014
- Second LNG 2016

# **Issaquah Class**

- 18 months review, design, bid
- 6 months construction each

# FULL RANGE OF LNG CONSIDERATIONS THAT WILL BE CONSIDERED BY CONSULTANTS

- Fleet plan
- Design
- Capital cost
- Operation cost
- Security
- Life-Cycle cost
- Public reaction

#### **NEXT STEPS - REPORT NOV. 16 JTC MEETING**

# Norway research

- Design
- Retrofit
- Fueling
- Staffing

#### **Cost Estimate**

- Use Norway data to develop independent construction cost estimate
- Total project cost
- Norway data project preservation & operation maintenance cost
- Fuel confirm price projection

# **Implementation**

- Sequencing affect on fleet plan and out-of-service time/preservation
- Security
- Public outreach