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Cc: Palumbo, Emma M (DSHS/BHA/HQ) <<u>emma.palumbo@dshs.wa.gov</u>>
Subject: PSERS Draft Agency Request Legislation

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Hello members and staff of the Select Committee on Pension Policy,

The Department of Social and Health Services has been drafting legislation this interim to create continuity in the retirement services available to staff at our Residential Treatment Facilities. The current draft of the request legislation is attached for your review.

We kindly ask for feedback on the draft legislation to be shared by Friday, August 18th.

Information regarding the purpose of this legislation is below.

PSERS Request Legislation

Problem statement

The Public Safety Employees' Retirement system does not currently include staff of the Residential Treatment Facilities (RTFs). As the Behavioral Health Administration has opened the Civil Center for Behavioral Health at Maple Lane (Oak Cottage) and are getting ready to open the Maple Lane Forensic Recovery Program (NGRI) in 2023 and both are RTFs, the RCW language requires an update so all our RTF staff will be able to fall under PSERS as well. This should also impact the 48 beds in Clark County scheduled for late 2024/early 2025. None of these facilities are considered "mental health hospitals" and thus are excluded from the current definition. We seek consistency in the retirement options available to staff.

This aligns with the Governor's priority of treating individuals with behavioral health needs in smaller, community-based facilities. This legislation would support the staff of those facilities.

Consequence statement

Staff at the RTFs have already raised this issue. This will ensure consistency with all staff working within RTFs to be afforded the same retirement option.

Please let me know if you have any questions.

Best, Erin

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AN ACT Relating to including specified competency restoration workers at department of social and health services institutional and residential sites that serve civilly committed residents and/or serve patients under Not Guilty by Reason of Insanity findings in the public safety employees retirement system; amending RCW 41.37.010; and creating a new section.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

1 Sec. 1. RCW 41.37.010 and 2021 c 12 s 6 are each amended to read 2 as follows:

3 The definitions in this section apply throughout this chapter 4 unless the context clearly requires otherwise.

5 (1) "Accumulated contributions" means the sum of all 6 contributions standing to the credit of a member in the member's 7 individual account, including any amount paid under RCW 41.50.165(2), 8 together with the regular interest thereon.

9 (2) "Actuarial equivalent" means a benefit of equal value when 10 computed upon the basis of such mortality and other tables as may be 11 adopted by the director.

12 (3) "Adjustment ratio" means the value of index A divided by13 index B.

14 (4) "Annuity" means payments for life derived from accumulated 15 contributions of a member. All annuities shall be paid in monthly 16 installments.

(5) (a) "Average final compensation" means the member's average compensation earnable of the highest consecutive sixty months of service credit months prior to such member's retirement, termination, or death. Periods constituting authorized leaves of absence may not be used in the calculation of average final compensation except under RCW 41.37.290.

(b) In calculating average final compensation under (a) of thissubsection, the department of retirement systems shall include:

(i) Any compensation forgone by a member employed by a state agency or institution during the 2009-2011 fiscal biennium as a result of reduced work hours, mandatory or voluntary leave without pay, temporary reduction in pay implemented prior to December 11, 2010, or temporary layoffs if the reduced compensation is an integral

1 part of the employer's expenditure reduction efforts, as certified by 2 the employer;

(ii) Any compensation forgone by a member employed by the state 3 or a local government employer during the 2011-2013 fiscal biennium 4 as a result of reduced work hours, mandatory leave without pay, 5 6 temporary layoffs, or reductions to current pay if the reduced 7 compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer. Reductions to 8 current pay shall not include elimination of previously agreed upon 9 future salary increases; and 10

(iii) Any compensation forgone by a member during the 2019-2021 11 12 and 2021-2023 fiscal biennia as a result of reduced work hours, mandatory leave without pay, temporary layoffs, furloughs, reductions 13 14 to current pay, or other similar measures resulting from the COVID-19 budgetary crisis, if the reduced compensation is an integral part of 15 16 the employer's expenditure reduction efforts, as certified by the 17 employer. Reductions to current pay shall not include elimination of 18 previously agreed upon future salary increases.

19 (6) "Beneficiary" means any person in receipt of a retirement 20 allowance or other benefit provided by this chapter resulting from 21 service rendered to an employer by another person.

22 (7) (a) "Compensation earnable" for members, means salaries or wages earned by a member during a payroll period for personal 23 services, including overtime payments, and shall include wages and 24 25 salaries deferred under provisions established pursuant to sections 26 403(b), 414(h), and 457 of the United States internal revenue code, 27 but shall exclude nonmoney maintenance compensation and lump sum or other payments for deferred annual sick leave, unused accumulated 28 29 vacation, unused accumulated annual leave, or any form of severance 30 pay.

31 (b) "Compensation earnable" for members also includes the 32 following actual or imputed payments, which are not paid for personal 33 services:

(i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position, or payments by an employer to an individual in lieu of reinstatement, which are awarded or granted as the equivalent of the salary or wage which the individual would have earned during a payroll period shall be considered compensation earnable to the extent provided in this

1 subsection, and the individual shall receive the equivalent service 2 credit;

3 (ii) In any year in which a member serves in the legislature, the 4 member shall have the option of having such member's compensation 5 earnable be the greater of:

6 (A) The compensation earnable the member would have received had 7 such member not served in the legislature; or

(B) Such member's actual compensation earnable received for 8 nonlegislative public employment and legislative service combined. 9 Any additional contributions to the retirement system required 10 because compensation earnable under (b)(ii)(A) of this subsection is 11 12 greater than compensation earnable under (b)(ii)(B) of this subsection shall be paid by the member for both member and employer 13 14 contributions;

(iii) Assault pay only as authorized by RCW 27.04.100, 72.01.045, and 72.09.240;

(iv) Compensation that a member would have received but for a disability occurring in the line of duty only as authorized by RCW 41.37.060;

(v) Compensation that a member receives due to participation in the leave sharing program only as authorized by RCW 41.04.650 through 41.04.670; and

(vi) Compensation that a member receives for being in standby status. For the purposes of this section, a member is in standby status when not being paid for time actually worked and the employer requires the member to be prepared to report immediately for work, if the need arises, although the need may not arise.

(8) "Department" means the department of retirement systemscreated in chapter 41.50 RCW.

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(9) "Director" means the director of the department.

(10) "Eligible position" means any permanent, full-time positionincluded in subsection (19) of this section.

33 (11) "Employee" or "employed" means a person who is providing 34 services for compensation to an employer, unless the person is free 35 from the employer's direction and control over the performance of 36 work. The department shall adopt rules and interpret this subsection 37 consistent with common law.

38 (12)(a) "Employer" means:

39 (i) The Washington state department of corrections;

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1 (ii) The Washington state parks and recreation commission;

(iii) The Washington state gambling commission;

3 (iv) The Washington state patrol;

4 (v) The Washington state department of natural resources;

(vi) The Washington state liquor and cannabis board;

6 (vii) The Washington state department of veterans affairs;

7 (viii) The Washington state department of children, youth, and 8 families;

9 (ix) The Washington state department of social and health 10 services;

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(x) Any county corrections department;

12 (xi) Any city corrections department not covered under chapter 13 41.28 RCW;

(xii) Any public corrections entity created under RCW 39.34.030 14 by counties, cities not covered under chapter 41.28 RCW, or both; and 15 16 (xiii) Any employer participating in the public employees' 17 retirement system in chapter 41.40 RCW, some or all of whose employees' primary responsibility is to receive, process, transmit, 18 19 or dispatch 911 emergency and nonemergency calls for law enforcement, fire, emergency medical, or other public safety services that is not 20 21 already covered by the provisions of this subsection.

22 (b) Except as otherwise specifically provided in this chapter, 23 "employer" does not include a government contractor. For purposes of this subsection, a "government contractor" is any entity, including a 24 25 partnership, limited liability company, for-profit or nonprofit 26 corporation, or person, that provides services pursuant to a contract with an employer. The determination whether an employer-employee 27 28 relationship has been established is not based on the relationship 29 between a government contractor and an employer, but is based solely on the relationship between a government contractor's employee and an 30 31 employer under this chapter.

(13) "Final compensation" means the annual rate of compensation
earnable by a member at the time of termination of employment.

34 (14) "Index" means, for any calendar year, that year's annual 35 average consumer price index, Seattle, Washington area, for urban 36 wage earners and clerical workers, all items, compiled by the bureau 37 of labor statistics, United States department of labor.

(15) "Index A" means the index for the year prior to the 1 determination of a postretirement adjustment. 2

3 (16) "Index B" means the index for the year prior to index A.

(17) "Ineligible position" means any position which does not 4 conform with the requirements set forth in subsection (10) of this 5 6 section.

7 (18) "Leave of absence" means the period of time a member is authorized by the employer to be absent from service without being 8 separated from membership. 9

(19) "Member" means any employee employed by an employer on a 10 11 full-time basis:

12 (a) Who is in a position that requires completion of a certified criminal justice training course and is authorized by their employer 13 to arrest, conduct criminal investigations, enforce the criminal laws 14 of the state of Washington, and carry a firearm as part of the job; 15

16 (b) Whose primary responsibility is to ensure the custody and 17 security of incarcerated or probationary individuals as a corrections 18 officer, probation officer, or jailer;

(c) Who is a limited authority Washington peace officer, as 19 defined in RCW 10.93.020, for an employer; 20

21 (d) Whose primary responsibility is to provide nursing care to, or to ensure the custody and safety of, offender, adult probationary, 22 or patient populations; and who is in a position that requires 23 completion of defensive tactics training or de-escalation training; 24 25 and who is employed by one of the following state institutions or 26 centers operated by the department of social and health services or the department of children, youth, and families: 27

(i) Juvenile rehabilitation administration institutions, not 28 29 including community facilities;

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(ii) Mental health hospitals;

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(iii) Child study and treatment centers; or

(iv) Institutions or residential sites that serve developmentally disabled patients or offenders, or perform competency restoration services, except for state-operated living alternatives facilities, or serve civilly committed residents, and/or serve patients under Not

36 Guilty by Reason of Insanity findings.+

(e) Whose primary responsibility is to provide nursing care to 37 offender and patient populations in institutions and centers operated 38 39 by the following employers: A city or county corrections department 40 as set forth in subsection (12) of this section, a public corrections

Washington state department of corrections, or the Washington state
department of veterans affairs; ((or))

3 (f) Whose primary responsibility is to receive, process, 4 transmit, or dispatch 911 emergency and nonemergency calls for law 5 enforcement, fire, emergency medical, or other public safety 6 services, or to supervise those employees; or

7 (g) Whose primary responsibility is to supervise members eligible 8 under this subsection.

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(20) "Membership service" means all service rendered as a member.

10 (21) "Pension" means payments for life derived from contributions 11 made by the employer. All pensions shall be paid in monthly 12 installments.

13 (22) "Plan" means the Washington public safety employees' 14 retirement system plan 2.

15 (23) "Regular interest" means such rate as the director may 16 determine.

17 (24) "Retiree" means any person who has begun accruing a 18 retirement allowance or other benefit provided by this chapter 19 resulting from service rendered to an employer while a member.

20 (25) "Retirement" means withdrawal from active service with a 21 retirement allowance as provided by this chapter.

(26) "Retirement allowance" means monthly payments to a retireeor beneficiary as provided in this chapter.

(27) "Retirement system" means the Washington public safetyemployees' retirement system provided for in this chapter.

(28) "Separation from service" occurs when a person hasterminated all employment with an employer.

(29) "Service" means periods of employment by a member on or 28 29 after July 1, 2006, for one or more employers for which compensation earnable is paid. Compensation earnable earned for ninety or more 30 31 hours in any calendar month shall constitute one service credit month. Compensation earnable earned for at least seventy hours but 32 less than ninety hours in any calendar month shall constitute one-33 half service credit month of service. Compensation earnable earned 34 for less than seventy hours in any calendar month shall constitute 35 one-quarter service credit month of service. Time spent in standby 36 status, whether compensated or not, is not service. 37

38 Any fraction of a year of service shall be taken into account in 39 the computation of such retirement allowance or benefits.

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(a) Service in any state elective position shall be deemed to be
full-time service.

3 (b) A member shall receive a total of not more than twelve 4 service credit months of service for such calendar year. If an 5 individual is employed in an eligible position by one or more 6 employers the individual shall receive no more than one service 7 credit month during any calendar month in which multiple service for 8 ninety or more hours is rendered.

9 (c) Reduction efforts such as furloughs, reduced work hours, 10 mandatory leave without pay, temporary layoffs, or other similar 11 situations as contemplated by subsection (5)(b)(iii) of this section 12 do not result in a reduction in service credit that otherwise would 13 have been earned for that month of work, and the member shall receive 14 the full service credit for the hours that were scheduled to be 15 worked before the reduction.

16 (30) "Service credit month" means a month or an accumulation of 17 months of service credit which is equal to one.

18 (31) "Service credit year" means an accumulation of months of 19 service credit which is equal to one when divided by twelve.

20 (32) "State actuary" or "actuary" means the person appointed 21 pursuant to RCW 44.44.010(2).

(33) "State elective position" means any position held by any person elected or appointed to statewide office or elected or appointed as a member of the legislature.

25 (34) "State treasurer" means the treasurer of the state of 26 Washington.

27 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 41.37 28 RCW to read as follows:

(1) An employee of an employer as defined in RCW 41.37.010 who was a member of the public employees' retirement system plan 2 or plan 3 before June 1, 2025, and on June 1, 2025, meets the eligibility requirements as set forth in RCW 41.37.010(19)(f) has the following options during the election period defined in subsection (2) of this section:

35 (a) To remain in the public employees' retirement system in their 36 current plan; or

37 (b) To become a member of the public safety employees' retirement 38 system plan 2 and be a dual member as provided in chapter 41.54 RCW. 39 Any service credit the employee accrued in the public employees'

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1 retirement system service credit may not be transferred to the public 2 safety employees' retirement system.

3 (2) The "election period" is the period between June 1, 2025,4 and September 1, 2025.

5 (3) During the election period, employees who are employed by an 6 employer as defined in RCW 41.37.010 remain members of the public 7 employees' retirement system plan 2 or plan 3 until they 8 affirmatively elect to join the public safety employees' retirement 9 system. Members who elect to join the public safety employees' 10 retirement system as described in this section will have their 11 membership begin prospectively from the date of their election.

12 (4) If, after September 1, 2025, the member has not made an 13 election to join the public safety employees' retirement system, he 14 or she will remain in his or her current plan in the public 15 employees' retirement system.

16 (5) An employee who was a member of the public employees' 17 retirement system plan 1 on or before June 1, 2019, and on or after 18 June 1, 2025, is employed by an employer as defined in RCW 41.37.010 19 as an employee who meets the eligibility requirements included in RCW 20 41.37.010(19)(f), shall remain a member of the public employees' 21 retirement system plan 1.

(6) All new employees hired on or after June 1, 2025, who become employed by an employer as defined in RCW 41.37.010 as an employee who meets the eligibility requirements included in RCW 41.37.010(19)(f) will become members of the public safety employees' retirement system.

27 NEW SECTION. Sec. 3. Section 2 of this act takes effect June 1, 2025.

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